



Quarterly Report on Agency Services to Floridians with Developmental Disabilities and Their Costs

First Quarter Fiscal Year 2021-22
(October, November, December)

Submitted February 15, 2022

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Director



Ron DeSantis
Governor

The Agency for Persons with Disabilities (APD) administers Medicaid waivers providing supports to over 35,100 individuals with developmental disabilities across Florida enabling them to live, learn and work in their communities. APD also provides limited services to over 22,800 individuals on the Waiting List for waiver services. These individuals have Autism, Intellectual Disability, Spina Bifida, Cerebral Palsy, Down Syndrome, Prader Willi syndrome, Phelan-McDermid syndrome, or are children ages 3 to 5 who are at high risk of being diagnosed with a developmental disability.

To meet the needs of the diverse population it serves, APD offers a wide array of services for individuals who are living in their own homes, family homes, or in licensed group facilities. Some of the 27 services currently provided by the agency include life skills development (companion services, adult day training, and employment services), occupational therapy, behavior analysis, adaptive and medical equipment, residential habilitation, and physical therapy.

For the period of October through December 2021, over 699 individuals on the Waiting List for waiver services received limited services funded from General Revenue and the Social Services Block Grant (SSBG) through the agency, and over 8,600 Medicaid eligible individuals received some state services through the Medicaid State Plan. About 13,600 individuals on the Waiting List for waiver services did not receive any services through APD or the Medicaid State Plan during this period.

Historical Overview

On May 1, 2011, the agency began implementation of the new Developmental Disabilities Home & Community Based Services Individual Budgeting Waiver known as iBudget Florida. The iBudget Florida waiver uses an individual budgeting approach intended to enhance the simplicity, sustainability, and equity of the system while also increasing individuals' opportunities for self-direction. As of July 1, 2013, APD completed the transition of waiver clients to the iBudget Florida waiver statewide from the Tier Waiver system that had been in place since 2008.

Please share with us any comments or suggestions you have regarding this report. APD's Chief of Staff, Gina Herron may be reached at 850-922-4487.

Glossary of Terms Used in Report

APD - Agency for Persons with Disabilities

CDC+ Program - Consumer-Directed Care Plus Program

iBudget Waiver - Developmental Disabilities Individual Budgeting Home & Community Based Services Waiver

IFS - Individual and Family Supports

This report is prepared and distributed pursuant to section 393.0661(9), Florida Statutes.

“The Agency for Persons with Disabilities shall submit quarterly status reports to the Executive Office of the Governor, the chair of the Senate Ways and Means Committee or its successor, and the chair of the House Fiscal Council or its successor regarding the financial status of home and community-based services, including the number of enrolled individuals who are receiving services through one or more programs; the number of individuals who have requested services who are not enrolled but who are receiving services through one or more programs, with a description indicating the programs from which the individual is receiving services; the number of individuals who have refused an offer of services but who choose to remain on the list of individuals waiting for services; the number of individuals who have requested services but who are receiving no services; a frequency distribution indicating the length of time individuals have been waiting for services; and information concerning the actual and projected costs compared to the amount of the appropriation available to the program and any projected surpluses or deficits...”

1. Services Received by Waiver Enrollees

Tables 1a, 1b, 1c and 1d provide information on services received by persons enrolled in APD waivers.

Table 1a: Waiver Enrollment and Payments *

Month	iBudget CDC		iBudget		All Waivers	
	Enrolled	Total Waiver	Enrolled	Total Waiver	Enrolled	Total Waiver
	Clients**	Payments	Clients**	Payments	Clients**	Payments
Oct-21	4,059	\$12,421,783	30,968	\$81,833,958	35,027	\$94,255,741
Nov-21	4,080	\$12,402,726	31,026	\$91,532,118	35,106	\$103,934,844
Dec-21	4,097	\$12,545,954	31,011	\$109,567,453	35,108	\$122,113,406

* Since waiver payments are reported in this table by month of payment rather than by month of service, clients may show claim payments simultaneously under multiple waivers.

**As of the first day of the month.

Source: Allocation, Budget, and Contracts (ABC) Database and Medicaid HP Data Warehouse as of February 1, 2022.

Table 1b summarizes types of services received by waiver enrollees. In addition to iBudget Florida waiver, individuals may receive services through the Consumer-Directed Care Plus (CDC+) Program, offered as an option under the Medicaid State Plan. The CDC+ Program offers comparable services to the waiver, but it allows greater flexibility and more choice in client selection of providers and services. Table 1b also includes two types of services funded by APD that are not part of Medicaid: Individual and Family Supports (IFS) and Room and Board. The former, paid from General Revenue and the Social Services Block Grant, comprises services to persons not eligible for waiver services, services to persons waiting for waiver enrollment, and services to persons enrolled in a waiver for which the service is not a waiver service. Room and Board, paid entirely from General Revenue, provides payment to licensed residential providers for individuals to cover the basic costs of room and board and supervision.

Table 1b: Types of Services Received by Waiver-Enrolled Clients

Service Month	Client Counts by Service Category for Billed Services				
	iBudget CDC	iBudget	IFS	Room\Board	Client Total*
Oct-21	4,055	31,066	183	364	32,336
Nov-21	4,073	31,826	184	330	32,889
Dec-21	4,101	32,553	181	278	33,362

*Clients are counted only once regardless of the number of different services they received. Based on historical payment patterns, waiver, IFS and Room & Board services are undercounted due to the anticipated unsubmitted claims for the reported service months as of the database effective date.

Source: ABC Database and Medicaid HP Data Warehouse as of February 1, 2022.

1. Services Received by Waiver Enrollees (continued)

In addition to the previously cited services, many waiver enrollees receive Medicaid State Plan services. Table 1c summarizes the number and percent of waiver enrollees who use these services.

Table 1c: Clients Using Medicaid State Plan Services by Month of Service

Service Month	Total Waiver Enrollment	Medicaid State Plan	
		#	%
Oct-21	35,027	16,277	46.47%
Nov-21	35,106	16,373	46.64%
Dec-21	35,108	15,511	44.18%

Note: Enrolled as of the first day of the month in which the services were received.
Source: ABC Database and Medicaid HP Data Warehouse as of February 1, 2022.

Table 1d lists the number of clients using individual waiver services. Because clients typically use multiple services, the client total at the bottom of the table is an unduplicated count.

Table 1d: Clients Using Individual Waiver Services by Month of Service Payment

Service Description	iBudget		
	Oct-21	Nov-21	Dec-21
Adult Dental Services	0	1	2
Behavior Analysis - Level 1	838	781	612
Behavior Analysis - Level 2	695	661	553
Behavior Analysis - Level 3	2,050	1,924	1,547
Behavior Analysis Assessment	44	48	19
Behavior Assistant Services	59	50	41
CDC Monthly Allowance	4,057	4,077	4,105
Consumable Medical Supplies	4,837	4,685	4,447
Dietitian Services	16	15	13
Durable Medical Equipment	48	41	36
Environmental Accessibility Adaptations	12	17	13
Environmental Accessibility Adaptations -- Assessment	0	0	0
Incontinence Supplies; All Types	7,465	7,206	6,922
Life Skills Development - Level 1 (Companion)	4,991	4,804	4,296
Life Skills Development - Level 2 (Supported Empl - Group)	10	10	4
Life Skills Development - Level 2 (Supported Empl - Individual)	1,047	997	889
Life Skills Development - Level 3 (ADT) - Facility Based	9,339	9,238	8,004
Life Skills Development - Level 3 (ADT) - Off Site	137	129	130

Services Received by Waiver Enrollees (continued)

Service Description	iBudget		
	Oct-21	Nov-21	Dec-21
Occupational Therapy	392	381	303
Occupational Therapy - Assessment	0	0	0
Personal Emergency Response System - Installation	0	0	0
Personal Emergency Response System - Service	79	76	61
Personal Supports	9,586	9,353	8,839
Physical Therapy	519	491	404
Physical Therapy - Assessment	0	0	202
Private Duty Nursing	223	219	202
Residential Habilitation - Assisted Living Facility (month)	340	313	297
Residential Habilitation - Behavioral Focus (day)	27	22	18
Residential Habilitation - Intensive Behavior (day)	786	762	661
Residential Habilitation - Intensive Behavior CTEP (day)	0	0	0
Residential Habilitation - Standard (day)	188	170	94
Residential Habilitation (month)	8,389	8,289	7,788
Residential or Skilled Nursing - LPN	120	115	104
Residential or Skilled Nursing - RN	10	9	5
Respiratory Therapy	50	53	49
Respiratory Therapy - Assessment	0	1	557
Respite (under 21 only)	654	619	4
Respite, Skilled	5	5	15
Special Medical Home Care	12	13	4
Specialized Mental Health Assessment	0	0	0
Specialized Mental Health Counseling	112	113	102
Speech Therapy	273	277	246
Speech Therapy - Assessment	0	1	2
Support Coordination	25,596	24,823	22,342
Support Coordination - CDC Consultant	2,986	2,858	2,569
Support Coordination (Enhanced)	6	4	2
Support Coordination (Limited)	1,901	1,812	1,605
Support Coordination (Limited) - CDC	437	422	385
Supported Living Coaching	3,152	2,899	2,529
Transportation - mile	59	58	57
Transportation - month	883	909	914
Transportation - trip	5,737	5,693	4,838
Unduplicated Client Count	32,376	32,938	33,424

Note: Based on historical payment patterns waiver services are incomplete due to anticipated unsubmitted claims.

Source: Medicaid HP Data Warehouse as of February 1, 2022.

2. Services Received by Persons on the Waiting List

Table 2a lists APD services received in October, November, and December 2021 by individuals who requested enrollment in a waiver but were not enrolled as of the first day of the respective months. Funding for these services came from General Revenue and the Social Services Block Grant. Individuals on the Waiting List ages 21 or younger may also receive services from the Florida Department of Education, Medicaid State Plan, and other state and local resources.

Table 2a: Client Counts of Services Provided by APD to Clients Waiting for Waiver Services as of October 1, November 1, and December 1, 2021

	Service Month		
	Oct-21	Nov-21	Dec-21
Total Wait List at Beginning of Month*	22,591	22,765	22,803
PAID SERVICE			
ADULT DAY TRAINING	195	189	126
BEHAVIOR ANALYSIS	1	0	0
COMMUNITY BASED EMPLOYMENT	13	11	3
DENTAL SERVICES	0	0	0
ELIGIBILITY AND PLANNING	1	2	1
EMPLOYMENT ENHANCEMENT PROJECT	323	328	316
HOME ASSISTANCE	19	19	5
LONG TERM RESIDENTIAL SVS	21	19	18
MEDICAL SERVICES	2	2	1
OCCUPATIONAL THERAPY	0	0	0
PERSONAL/FAMILY CARE SVS	38	33	17
PHYSICAL THERAPY	0	0	0
PRE-SUPPORTED TRANSITIONAL LIVING	22	18	18
PSYCHOLOGICAL THERAPY	21	21	18
RECREATIONAL THERAPY	0	0	0
RESIDENTIAL HABILITATION SVS	13	13	11
RESPIRE CARE	4	5	3
SPEECH THERAPY	0	0	0
SUPPLIES/EQUIPMENT	47	44	32
SUPPORT COORDINATION	27	23	8
SUPPORTED LIVING	2	3	2
TRANSPORTATION	105	102	52
UNDUPLICATED TOTAL	699	688	650

Source: Waiting List and ABC Databases as of February 1, 2022.

Table 2b provides client counts of persons on the Waiting List who received APD services. (see Table 2a) or Medicaid State Plan services. The APD services are provided with state General Revenue and Social Services Block Grant funds. Because some clients received both APD and Medicaid State Plan services, the client count in the fourth row is an unduplicated total rather than a sum of the two prior rows. The last two rows in the table provide information on Waiting List clients who received neither APD services nor Medicaid State Plan services. Note that some Waiting List clients are not currently eligible for Medicaid State Plan services.

Table 2b: Client Counts of Non-Medicaid and Medicaid State Plan Services Received by Clients Waiting for Services as of October 1, November 1, and December 1, 2021*

Row		Service Month		
		Oct-21	Nov-21	Dec-21
1	Total Waiting List at Beginning of Month*	22,591	22,765	22,803
2	Client Count for APD Non-Medicaid Services	699	688	650
3	Client Count for Medicaid State Plan Medical, Facility, and Pharmacy Services***	8,451	8,710	8,607
4	All Waiting List Clients Receiving Services**	9,003	9,246	9,119
5	Count of Waiting List Clients Not Receiving Services	13,588	13,519	13,684
6	Percent of Waiting List Not Receiving Services	60.15%	59.39%	60.01%

*Clients are counted only once regardless of the number of different services they received.

** Unduplicated count for the clients receiving Medicaid services or APD services or both.

***Based on historical payment patterns, Medicaid State Plan services may be undercounted due to unsubmitted claims for the reported service months as of the effective date.

Source: Waiting List, ABC Databases and Medicaid HP Data Warehouse as of February 1, 2022.

3. Waiver Enrollment in Fiscal Year 2021-2022

Table 3 summarizes new waiver enrollments for FY 2021-2022. Crisis cases are enrollees whose needs for services have been determined to require priority enrollment as defined in statute and rule. CBC Children are children on the Waiting List for iBudget Waiver who have open cases in the Department of Children and Families' child welfare system. Beginning in FY 2013-14, the agency received additional appropriation to begin offering enrollment to individuals from the Waiting List as specified in proviso.

Table 3: New Waiver Enrollment

Month	Crisis Enrolled	Waiting List Offered & Enrolled	CBC Kids Enrolled	*Other Enrolled	Total Enrolled
19-Oct	130	0	7	3	140
19-Nov	89	0	9	6	104
19-Dec	79	0	11	9	99
20-Jan	101	0	8	3	112
20-Feb	83	0	6	2	91
20-Mar	93	0	2	3	98
20-Apr	99	0	11	3	113
20-May	77	0	13	1	91
20-Jun	63	0	5	3	71
20-Jul	108	0	6	2	116
20-Aug	62	0	3	4	69
20-Sep	76	0	15	2	93
20-Oct	69	0	11	9	89
20-Nov	53	0	7	8	68
20-Dec	73	0	11	7	91
21-Jan	69	0	4	6	79
21-Feb	61	0	7	6	74
21-Mar	84	0	17	3	104
21-Apr	76	0	11	9	96
21-May	76	0	8	1	85
21-Jun	76	0	5	8	89
21-Jul	76	41	9	4	130
21-Aug	84	51	5	1	141
21-Sep	118	82	12	2	214
21-Oct	85	70	5	6	166
21-Nov	54	57	2	1	114
21-Dec	80	44	9	1	134
Total	2,194	345	219	113	2,871

*Other Enrolled category tracking began in FY17-18 and includes: Military Dependents, Phelan-McDermid Syndrome, Private ICF or Nursing Facility, and Public ICF.

Source: ABC Database as of February 1, 2022 and other ABC tracking systems.

4. Length of Wait for Waiver Services

Table 4 displays a frequency distribution of the length of time individuals have been waiting for waiver services. Agency policy allows people to remain on the Waiting List if they currently do not need services or do not qualify for Medicaid at the time. These counts include individuals who declined waiver enrollment offers and those who received other state assistance.

Table 4: Length of Wait for Any Waiver Services as of February 1, 2022

Length of Wait	Date Placed on Wait List	Wait List Clients	
		#	%
1 Year or Less	January 1, 2021 - December 31, 2021	3,141	13.9
1+ to 2 Years	January 1, 2020 - December 31, 2020	1,754	7.8
2+ to 3 Years	January 1, 2019 - December 31, 2019	2,593	11.5
3+ to 4 Years	January 1, 2018 - December 31, 2018	1,291	5.7
4+ to 5 Years	January 1, 2017 - December 31, 2017	1,199	5.3
5+ to 6 Years	January 1, 2016 - December 31, 2016	1,045	4.6
6+ to 7 Years	January 1, 2015 - December 31, 2015	893	4.0
7+ to 8 Years	January 1, 2014 - December 31, 2014	848	3.8
8+ to 9 Years	January 1, 2013 - December 31, 2013	657	2.9
9+ to 10 Years	January 1, 2012 - December 31, 2012	786	3.5
More than 10 Years	On or before December 31, 2012	8,314	36.9
Total Wait List*		22,521	100.0

Source: Waiting List Database as of February 1, 2022.

5. Projected Waiver Costs and Appropriations

Table 5 provides information concerning projected waiver costs compared to the available appropriations and any projected surpluses or deficits.

**Table 5: Fiscal Year 2021-22 Waiver Expenditures and Budget Forecast
by Date of Payment
General Revenue Only**

	Actual Expenditures	AHCA Total As of 12/31/2021	AHCA Total with Actuals	2021-22 GAA	Percent of Appropriation Remaining
Month	FY 2021/22	FY 2021/22	FY 2021/22	\$ 531,730,217	100.0%
2021 July	\$ 10,322,204	\$ 18,530,407	\$ 10,322,204	\$ 521,408,013	98.1%
2021 August	\$ 39,318,486	\$ 34,835,899	\$ 39,318,486	\$ 482,089,527	90.7%
2021 September	\$ 29,594,024	\$ 43,119,673	\$ 29,594,024	\$ 452,495,503	85.1%
2021 October	\$ 30,466,069	\$ 35,934,816	\$ 30,466,069	\$ 422,029,434	79.4%
2021 November	\$ 42,585,525	\$ 36,463,510	\$ 42,585,525	\$ 379,443,909	71.4%
2021 December	\$ 30,472,342	\$ 47,402,984	\$ 30,472,342	\$ 348,971,567	65.6%
2022 January		\$ 33,695,552	\$ 38,107,308	\$ 310,864,259	58.5%
2022 February		\$ 35,183,715	\$ 39,790,316	\$ 271,073,943	51.0%
2021 March		\$ 46,193,525	\$ 52,241,640	\$ 218,832,303	41.2%
2022 April		\$ 35,259,342	\$ 39,875,845	\$ 178,956,458	33.7%
2022 May		\$ 35,411,575	\$ 40,048,010	\$ 138,908,448	26.1%
2022 June		\$ 46,461,203	\$ 52,544,365	\$ 86,364,083	16.2%
2022 July CF		\$ 20,511,029	\$ 23,196,536	\$ 63,167,547	11.9%
2022 August CF		\$ 2,356,656	\$ 2,665,213	\$ 60,502,334	11.4%
2022 Sept CF		\$ 1,008,195	\$ 1,140,198	\$ 59,362,136	11.2%
Total	\$ 182,758,650	\$ 472,368,081	\$ 472,368,081	\$ 59,362,136	