



# **Quarterly Report on Agency Services to Floridians with Developmental Disabilities and Their Costs**

First Quarter Fiscal Year 2024-25  
(July, August, September)

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The Agency for Persons with Disabilities (APD) supports individuals with unique abilities and their families in living, learning, and working within their communities by creating multiple pathways to possibilities. APD provides a variety of social, medical, behavior, residential, and therapeutic services to Floridians with developmental disabilities. The eligibility criteria are identified in Florida Statutes and Florida Administrative Code rules and includes Floridians who are diagnosed with severe forms of autism, cerebral palsy, spina bifida, intellectual disabilities, Down syndrome, Prader-Willi syndrome, and Phelan-McDermid syndrome. Individuals eligible for APD services must be domiciled in Florida, be at least 3 years old, and have a diagnosed developmental disability that occurred before the age of 18.

## **Historical Overview**

Since July 2013, APD has implemented the Developmental Disabilities Home and Community Based Services Individual budgeting waiver known as iBudget Florida waiver. This waiver provides services in community settings as an alternative for individuals who would otherwise meet the level of care to be served in Intermediate Care Facilities. As of September 1, 2024, the iBudget Florida waiver program currently has 35,401 Floridians enrolled and there are 21,964 individuals in a pre-enrollment category.

Applicants for iBudget Florida waiver services are individually reviewed for eligibility and need. Clients seeking iBudget Florida waiver enrollment are assigned a pre-enrollment category based on their individual circumstance per Section 393.065(5), Florida Statutes. A listing of pre-enrollment categories and their descriptions are as follows:

- Category 1: APD eligible clients who are in crisis situations as described in rule 65G-1.047 Florida Administrative Code. This includes individuals who are homeless, a danger to self or others, or their caregiver is unable to provide care and no other resources are available to meet these immediate needs.
- Category 2: APD eligible clients who have an open case in the child welfare system at the time of permanency or turning 18 while in the foster care system.
- Category 3: APD eligible clients in one of the following situations:
  - Caregiver has a documented condition that is expected to render the caregiver unable to provide care within the next 12 months and no alternate caregiver is available, but one is required.
  - Client is at substantial risk of incarceration or court commitment without supports.
  - Client has documented behaviors or physical needs that place them or their caregiver at risk of serious harm and other supports are not currently available to alleviate the situation.
  - Client is identified as ready for discharge within the next year from a state mental health hospital and requires a caregiver, but no caregiver is available, or caregiver is unable to provide the care needed.

- Category 4: APD eligible clients whose caregivers are 60 years of age or older, a caregiver is required, but no alternate caregiver is available.
- Category 5: APD eligible clients who are expected to graduate within the next 12 months from secondary school and need support to obtain a meaningful day activity, maintain competitive employment, or to pursue an accredited program of postsecondary education to which they have been accepted.
- Category 6: APD eligible clients who are 21 years of age or older who do not meet the criteria for category 1, category 2, category 3, category 4, or category 5.
- Category 7: APD eligible clients younger than 21 years of age who do not meet the criteria for category 1, category 2, category 3, or category 4.

## ***Glossary of Terms Used in Report***

**APD** - Agency for Persons with Disabilities

**CDC+ Program** - Consumer-Directed Care Plus Program

**iBudget Waiver** - Developmental Disabilities Individual Budgeting Home and Community Based Services Waiver

**IFS** - Individual and Family Supports

This report is prepared and distributed pursuant to section 393.0662(12), Florida Statutes.

“The agency shall submit quarterly status reports to the Executive Office of the Governor, the chair of the Senate Appropriations Committee or its successor, and the chair of the House Appropriations Committee or its successor which contain all of the following information:

- (a) The financial status of home and community-based services, including the number of enrolled individuals receiving services through one or more programs.
- (b) The number of individuals who have requested services and who are not enrolled but who are receiving services through one or more programs, with a description indicating the programs under which the individual is receiving services.
- (c) The number of individuals who have refused an offer of services but who choose to remain on the list of individuals waiting for services.
- (d) The number of individuals who have requested services but who are receiving no services.
- (e) A frequency distribution indicating the length of time individuals have been waiting for services.
- (f) Information concerning the actual and projected costs compared to the amount of the appropriation available to the program and any projected surpluses or deficits.”

# 1. Services Received by Waiver Enrollees

Tables 1a, 1b, 1c and 1d provide information on services received by persons enrolled on the iBudget Florida waiver or enrolled in the CDC+ program through APD.

Table 1a: Waiver Enrollment and Payments \*

Month	iBudget CDC+		iBudget		All Waivers	
	Enrolled	Total Waiver	Enrolled	Total Waiver	Enrolled	Total Waiver
	Clients**	Payments	Clients**	Payments	Clients**	Payments
Jul-24	4,690	\$21,781,775	30,667	\$169,916,007	35,357	\$191,697,783
Aug-24	4,691	\$22,178,323	30,634	\$116,287,192	35,325	\$138,465,515
Sep-24	4,731	\$22,814,634	30,670	\$142,641,828	35,401	\$165,456,462

\* Payments are reported in this table by month of payment rather than by month of service.

\*\*As of the first day of the month.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of November 1, 2024.

Table 1b: Types of Services Received by Waiver-Enrolled Clients by Month of Payment

Service Month	Client Counts by Service Category for Billed Services				
	iBudget CDC+	iBudget	IFS	Room\Board	Client Total*
Jul-24	4,548	32,760	131	333	33,983
Aug-24	4,580	31,426	130	338	33,708
Sep-24	4,669	32,411	133	298	33,882

Note: \*Clients are counted only once regardless of the number of different services they received. Based on historical payment patterns, iBudget Florida waiver, CDC+, Individual Family Supports (IFS) and Room & Board services are undercounted due to the anticipated unsubmitted claims for the reported service months as of the database effective date.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of November 1, 2024.

Many iBudget Florida waiver enrollees receive other Medicaid State Plan services including, but not limited to, doctors' office visits, laboratory, pharmacy, and in/outpatient

hospital services. Table 1c summarizes the number and percent of iBudget Florida waiver enrollees who use these services.

Table 1c: Clients Using Medicaid State Plan Services by Month of Service

Service Month	Total Waiver Enrollment	Medicaid State Plan	
		#	%
Jul-24	35,357	16,290	46.07%
Aug-24	35,325	15,949	45.15%
Sep-24	35,401	13,384	37.81%

Note: Enrolled as of the first day of the month in which the services were received.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of November 1, 2024.

Table 1d: Clients Using iBudget Florida Waiver Services by Month of Service

Service Description	iBudget		
	Jul-24	Aug-24	Sep-24
Adult Dental Services	1	2	2
Behavior Analysis - Level 1	599	521	477
Behavior Analysis - Level 2	639	613	616
Behavior Analysis - Level 3	1,816	1,741	1,728
Behavior Analysis Assessment	22	31	34
Behavior Assistant Services	27	26	26
CDC Monthly Allowance	4,596	4,640	4,687
Consumable Medical Supplies	5,495	5,167	5,077
Dietitian Services	8	8	8
Durable Medical Equipment	38	49	47
Environmental Accessibility Adaptations	4	8	5
Environmental Accessibility Adaptations – Assessment	0	0	0
Incontinence Supplies; All Types	9,296	8,772	8,599
Life Skills Development - Level 1 (Companion)	7,255	7,111	7,066
Life Skills Development - Level 2 (Supported Empl - Individual)	811	780	757
Life Skills Development - Level 3 (ADT) - Facility Based	10,604	9,871	9,418
Life Skills Development - Level 2 (Supported Employment - Group)	48	56	51
Life Skills Development Level 4-Prevocational	157	158	141

**Services Received by Waiver Enrollees (continued)**

Service Description	iBudget		
	Jul-24	Aug-24	Sep-24
Occupational Therapy	282	263	250
Occupational Therapy - Assessment	0	0	0
Personal Emergency Response System - Installation	0	0	0
Personal Emergency Response System - Service	21	21	21
Personal Supports	9,213	9,064	9,034
Physical Therapy	387	358	347
Physical Therapy - Assessment	0	0	0
Private Duty Nursing	138	138	140
Residential Habilitation - Assisted Living Facility (month)	298	297	306
Residential Habilitation - Behavioral Focus (day)	36	19	14
Residential Habilitation - Intensive Behavior (day)	847	844	754
Residential Habilitation - Standard (day)	152	106	84
Residential Habilitation (month)	8,758	8,603	8,354
Residential or Skilled Nursing - LPN	117	118	116
Residential or Skilled Nursing - RN	8	8	9
Respiratory Therapy	36	38	31
Respiratory Therapy - Assessment	0	0	0
Respite (under 21 only)	523	498	465
Respite, Skilled	1	1	1
Special Medical Home Care	14	13	13
Specialized Mental Health Assessment	0	1	2
Specialized Mental Health Counseling	78	76	56
Speech Therapy	210	206	204
Speech Therapy - Assessment	1	3	4
Support Coordination	25,061	23,098	22,884
Support Coordination - CDC Consultant	3,629	3,452	3,378
Support Coordination (Enhanced)	6	5	1
Support Coordination (Limited)	1,536	1,404	1,374
Support Coordination (Limited) - CDC	428	404	356
Supported Living Coaching	2,494	2,337	2,278
Transportation - mile	43	43	44
Transportation - month	974	966	940
Transportation - trip	6,875	6,476	6,257
<b>Unduplicated Client Count</b>	<b>33,162</b>	<b>32,568</b>	<b>33,061</b>

Note: Based on historical payment patterns iBudget Florida waiver services are incomplete due to anticipated unsubmitted claims. \*It's also important to note, clients typically use multiple services, as a result the client count captured above represents an unduplicated count.

Source: Florida Medicaid Management Information System (FMMIS) Data Warehouse as of November 1, 2024.

## ***2. Services Received by Persons in Categories 3 – 7***

Table 2a lists APD services received in July, August, and September 2024, by individuals who requested enrollment in the iBudget Florida waiver or the CDC+ program but were not enrolled as of the first day of the respective months. Funding for these services came from General Revenue (GR) and the Social Services Block Grant (SSBG). Individuals ages 22 or younger may also receive services from the Florida Department of Education, Medicaid State Plan, and other state and local resources.

Table 2a: Client Counts of Services Provided by APD to Clients in Categories 3 - 7 as of July 1, August 1, and September 1, 2024

	Service Month		
	Jul-24	Aug-24	Sep-24
<b>Total Pre-enrollment at Beginning of Month*</b>	<b>22,148</b>	<b>22,059</b>	<b>21,964</b>
<b>PAID SERVICE</b>			
ADULT DAY TRAINING	195	189	182
BEHAVIOR ANALYSIS	2	2	0
COMMUNITY BASED EMPLOYMENT	5	6	2
DENTAL SERVICES	0	1	1
EMPLOYMENT ENHANCEMENT PROJECT	273	285	270
HOME ASSISTANCE	20	26	17
INTAKE, EVALUATION AND INTERPRETER SERVICES	2	1	2
LONG TERM RESIDENTIAL SVS	26	25	21
MEDICAL SERVICES	1	2	1
OCCUPATIONAL THERAPY	0	0	0
PERSONAL/FAMILY CARE SVS	27	24	14
PHYSICAL THERAPY	0	0	0
PSYCHOLOGICAL THERAPY	7	6	4
RECREATIONAL THERAPY	0	0	0
RESIDENTIAL HABILITATION SVS	9	13	9
RESPIRE CARE	7	9	5
SPEECH THERAPY	0	0	0
SUPPLIES/EQUIPMENT	87	82	88
SUPPORT COORDINATION	1	1	2
SUPPORTED LIVING	13	14	10
TRANSPORTATION	118	115	103
<b>UNDUPLICATED TOTAL</b>	<b>644</b>	<b>654</b>	<b>606</b>

Source: APD Databases as of November 1, 2024.

Table 2b provides client counts of persons in Pre-enrollment/enrollment categories 3-7 who received APD services (see Table 2a) or Medicaid State Plan services. The APD



services are provided with state GR and SSBG funds. Because some clients received both APD and Medicaid State Plan services, the client count in the fourth row is an unduplicated total rather than a sum of the two prior rows. The last two rows in the table provide information on clients in categories 3-7 who received neither APD services nor Medicaid State Plan services. Please note, some clients captured below are not currently eligible for Medicaid State Plan services.

**Table 2b: Client Counts of Non-Medicaid and Medicaid State Plan Services Received by Clients in Categories 3-7 as of the first of each month\***

Row		Service Month		
		Jul-24	Aug-24	Sep-24
1	<b>Total Count of Individuals in Categories 3-7 at Beginning of Month*</b>	22,148	22,059	21,964
2	<b>Client Count for APD Non-Medicaid Services</b>	644	654	606
3	<b>Client Count for Medicaid State Plan Medical, Facility, and Pharmacy Services***</b>	8,273	8,421	8,117
4	<b>All Clients in Categories 3-7 Receiving Services**</b>	8,721	8,871	8,656
5	<b>Count Clients in Categories 3-7 Not Receiving Services</b>	13,427	13,188	13,308
6	<b>Percent of Clients in Categories 3-7 Not Receiving Services</b>	60.62%	59.79%	60.59%

\*Clients are counted only once regardless of the number of different services they received.

\*\* Unduplicated count for the clients receiving Medicaid services or APD services or both.

\*\*\*Based on historical payment patterns, Medicaid State Plan services may be undercounted due to unsubmitted claims for the reported service months as of the effective date.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of November 1, 2024.

### **3. Waiver Enrollment in Fiscal Year 2024-2025**

Table 3: New Waiver Enrollment for FY 2024-25

Month	Category 1	Category 2	Categories 3 - 5	*Other Enrolled	Total Enrolled
23-Oct	114	12	1	4	131
23-Nov	110	8	0	6	124
23-Dec	22	10	0	2	34
24-Jan	77	11	0	9	97
24-Feb	88	8	0	2	98
24-Mar	109	11	0	3	123
24-Apr	126	11	0	3	140
24-May	127	7	0	5	139
24-Jun	97	2	0	5	104
24-Jul	120	5	0	3	128
24-Aug	141	10	0	4	155
24-Sep	90	10	16	1	117
<b>Total</b>	<b>1,221</b>	<b>105</b>	<b>17</b>	<b>47</b>	<b>1,390</b>

\*Other Enrolled category includes Military Dependents, Phelan-McDermid Syndrome, Private ICF or Nursing Facility, and Public ICF.

Source: APD Databases as of November 1, 2024.

#### ***4. Length of Time Spent in Pre-Enrollment Categories for iBudget Florida Waiver Services***

Table 4 displays a frequency distribution of the length of time individuals remain in other pre-enrollment categories before receiving iBudget Florida waiver enrollment.

Table 4: Length of Time as of September 1, 2024

Length	Date Placed on Pre-Enrollment	Pre-Enrollment Clients	
		#	%
1 Year or Less	September 1, 2023 - August 31, 2024	1,367	6.2
1+ to 2 Years	September 1, 2022 - August 31, 2023	1,201	5.5
2+ to 3 Years	September 1, 2021 - August 31, 2022	1,643	7.5
3+ to 4 Years	September 1, 2020 - August 31, 2021	1,056	4.8
4+ to 5 Years	September 1, 2019 - August 31, 2020	1,372	6.2
5+ to 6 Years	September 1, 2018 - August 31, 2019	1,187	5.4
6+ to 7 Years	September 1, 2017 - August 31, 2018	1,300	5.9
7+ to 8 Years	September 1, 2016 - August 31, 2017	1,247	5.7
8+ to 9 Years	September 1, 2015 - August 31, 2016	1,002	4.6
9+ to 10 Years	September 1, 2014 - August 31, 2015	974	4.4
More than 10 Years	On or before August 31, 2014	9,615	43.8
<b>Total Pre-Enrollment</b>		<b>21,964</b>	<b>100.0</b>

Note: Individuals in Category 1 and Category 2 are immediately offered enrollment onto the iBudget Florida waiver. The counts above include 1,047 individuals who declined iBudget Florida waiver enrollment offers from FY 2013-14 through FY 2021-22 but must remain in a pre-enrollment category due to statutory requirements, and those who received other state assistance.

Source: APD Databases as of November 1, 2024.

## ***5. Projected iBudget Florida Waiver Costs and Appropriations***

Table 5 provides information concerning projected iBudget Florida waiver costs compared to the available appropriations and any projected surpluses or deficits in Fiscal Year 2024-25.

Table 5: Fiscal Year 2024-25 iBudget Florida Waiver Expenditures and Budget Forecast by Date of Payment General Revenue Only

	Actual Expenditures	AHCA Total As of 9/30/2024	AHCA Total with Actuals	2024-25 GAA & Supplemental Appropriations	Percent of Appropriation Remaining
Month	FY 2024/25	FY 2024/25	FY 2024/25	\$ 969,672,243	100.0%
2024 July	\$ 37,095,781	\$ 27,183,182	\$ 37,095,781	\$ 932,576,462	96.2%
2024 August	\$ 53,756,470	\$ 79,106,654	\$ 53,756,470	\$ 878,819,992	90.6%
2024 September	\$ 66,397,460	\$ 63,254,409	\$ 66,397,460	\$ 812,422,532	83.8%
2024 October		\$ 65,586,748	\$ 66,766,299	\$ 745,656,233	76.9%
2024 November		\$ 82,802,695	\$ 84,291,868	\$ 661,364,365	68.2%
2024 December		\$ 69,537,812	\$ 70,788,423	\$ 590,575,942	60.9%
2025 January		\$ 76,517,112	\$ 77,893,242	\$ 512,682,700	52.9%
2025 February		\$ 64,215,868	\$ 65,370,765	\$ 447,311,935	46.1%
2025 March		\$ 67,763,597	\$ 68,982,298	\$ 378,329,637	39.0%
2025 April		\$ 64,353,899	\$ 65,511,279	\$ 312,818,358	32.3%
2025 May		\$ 80,413,921	\$ 81,860,134	\$ 230,958,224	23.8%
2025 June		\$ 68,156,266	\$ 69,382,030	\$ 161,576,194	16.7%
2025 July CF		\$ 37,435,886	\$ 38,109,155	\$ 123,467,039	12.7%
2025 August CF		\$ 5,351,582	\$ 5,447,828	\$ 118,019,210	12.2%
2025 Sept CF		\$ 1,478,972	\$ 1,505,571	\$ 116,513,640	12.0%
<b>Total</b>	<b>\$ 157,249,711</b>	<b>\$ 853,158,604</b>	<b>\$ 853,158,604</b>	<b>\$ 116,513,640</b>	