

Quarterly Report on Agency Services to Floridians with Developmental Disabilities and Their Costs

Fourth Quarter Fiscal Year 2021-22 (April, May, June)

Submitted August 15, 2022



Barbara Palmer Director Ron DeSantis Governor The Agency for Persons with Disabilities (APD) administers Medicaid waivers providing supports to over 35,250 individuals with developmental disabilities across Florida enabling them to live, learn and work in their communities. APD also provides limited services to over 22,600 individuals on the Waiting List for waiver services. These individuals have Autism, Intellectual Disability, Spina Bifida, Cerebral Palsy, Down Syndrome, Prader Willi syndrome, Phelan-McDermid syndrome, or are children ages 3 to 5 who are at high risk of being diagnosed with a developmental disability.

To meet the needs of the diverse population it serves, APD offers a wide array of services for individuals who are living in their own homes, family homes, or in licensed group facilities. Some of the 27 services currently provided by the agency include life skills development (companion services, adult day training, and employment services), occupational therapy, behavior analysis, adaptive and medical equipment, residential habilitation, and physical therapy.

For the period of April through June 2022, over 660 individuals on the Waiting List for waiver services received limited services funded from General Revenue and the Social Services Block Grant (SSBG) through the agency, and over 8,900 Medicaid eligible individuals received some state services through the Medicaid State Plan. About 13,600 individuals on the Waiting List for waiver services did not receive any services through APD or the Medicaid State Plan during this period.

Historical Overview

On May 1, 2011, the agency began implementation of the new Developmental Disabilities Home & Community Based Services Individual Budgeting Waiver known as iBudget Florida. The iBudget Florida waiver uses an individual budgeting approach intended to enhance the simplicity, sustainability, and equity of the system while also increasing individuals' opportunities for self-direction. As of July 1, 2013, APD completed the transition of waiver clients to the iBudget Florida waiver statewide from the Tier Waiver system that had been in place since 2008.

Please share with us any comments or suggestions you have regarding this report. APD's Chief of Staff, Gina Herron may be reached at 850-922-4487.

Glossary of Terms Used in Report

APD - Agency for Persons with Disabilities

CDC+ Program - Consumer-Directed Care Plus Program

iBudget Waiver - Developmental Disabilities Individual Budgeting Home & Community Based Services Waiver

IFS - Individual and Family Supports

This report is prepared and distributed pursuant to section 393.0661(9), Florida Statutes.

"The Agency for Persons with Disabilities shall submit quarterly status reports to the Executive Office of the Governor, the chair of the Senate Ways and Means Committee or its successor, and the chair of the House Fiscal Council or its successor regarding the financial status of home and community-based services, including the number of enrolled individuals who are receiving services through one or more programs; the number of individuals who have requested services who are not enrolled but who are receiving services through one or more programs, with a description indicating the programs from which the individual is receiving services; the number of individuals who have refused an offer of services but who choose to remain on the list of individuals waiting for services; the number of individuals who have requested services but who are receiving no services; a frequency distribution indicating the length of time individuals have been waiting for services; and information concerning the actual and projected costs compared to the amount of the appropriation available to the program and any projected surpluses or deficits..."

1. Services Received by Waiver Enrollees

Tables 1a, 1b, 1c and 1d provide information on services received by persons enrolled in APD waivers.

Table 1a: Waiver Enrollment and Payments *

	iBudg	get CDC	iE	Budget	All Waivers		
Month	Enrolled Total Waiver Enrolled Total Waiver		Enrolled	Total Waiver			
	Clients**	Payments	Clients**	Payments	Clients**	Payments	
Apr-22	4,133	\$12,709,577	31,085	\$75,324,467	35,218	\$88,034,044	
May-22	4,152	\$12,883,237	31,097	\$90,944,757	35,249	\$103,827,994	
Jun-22	4,172	\$13,015,005	31,079	\$112,104,937	35,251	\$125,119,942	

^{*} Since waiver payments are reported in this table by month of payment rather than by month of service, clients may show claim payments simultaneously under multiple waivers.

Source: Allocation, Budget, and Contracts (ABC) Database and Medicaid HP Data Warehouse as of August 1, 2022.

Table 1b summarizes types of services received by waiver enrollees. In addition to iBudget Florida waiver, individuals may receive services through the Consumer-Directed Care Plus (CDC+) Program, offered as an option under the Medicaid State Plan. The CDC+ Program offers comparable services to the waiver, but it allows greater flexibility and more choice in client selection of providers and services. Table 1b also includes two types of services funded by APD that are not part of Medicaid: Individual and Family Supports (IFS) and Room and Board. The former, paid from General Revenue and the Social Services Block Grant, comprises services to persons not eligible for waiver services, services to persons waiting for waiver enrollment, and services to persons enrolled in a waiver for which the service is not a waiver service. Room and Board, paid entirely from General Revenue, provides payment to licensed residential providers for individuals to cover the basic costs of room and board and supervision.

Table 1b: Types of Services Received by Waiver-Enrolled Clients

Service	Client Counts by Service Category for Billed Services								
	iBudget				Client				
Month	CDC	iBudget	IFS	Room\Board	Total*				
Apr-22	4,130	31,034	172	315	32,425				
May-22	4,122	31,695	164	313	32,793				
Jun-22	4,174	32,812	133	258	33,413				

^{*}Clients are counted only once regardless of the number of different services they received. Based on historical payment patterns, waiver, IFS and Room & Board services are undercounted due to the anticipated unsubmitted claims for the reported service months as of the database effective date. Source: ABC Database and Medicaid HP Data Warehouse as of August 1, 2022.

^{**}As of the first day of the month.

1. Services Received by Waiver Enrollees (continued)

In addition to the previously cited services, many waiver enrollees receive Medicaid State Plan services. Table 1c summarizes the number and percent of waiver enrollees who use these services.

Table 1c: Clients Using Medicaid State Plan Services by Month of Service

Service	Total Waiver	Medicaid State Plan		
Month	Enrollment	#	%	
Apr-22	35,218	16,894	47.97%	
May-22	35,249	16,618	47.14%	
Jun-22	35,251	15,219	43.17%	

Note: Enrolled as of the first day of the month in which the services were received. Source: ABC Database and Medicaid HP Data Warehouse as of August 1, 2022.

Table 1d lists the number of clients using individual waiver services. Because clients typically use multiple services, the client total at the bottom of the table is an unduplicated count.

Table 1d: Clients Using Individual Waiver Services by Month of Service Payment

	iBudget			
Service Description	Apr-22	May-22	Jun-22	
Adult Dental Services	2	2	7	
Behavior Analysis - Level 1	757	648	541	
Behavior Analysis - Level 2	708	664	590	
Behavior Analysis - Level 3	1,896	1,749	1,482	
Behavior Analysis Assessment	40	30	29	
Behavior Assistant Services	32	32	28	
CDC Monthly Allowance	4,131	4,148	4,174	
Consumable Medical Supplies	5,128	4,863	4,392	
Dietitian Services	12	10	9	
Durable Medical Equipment	48	52	57	
Environmental Accessibility Adaptations	17	13	22	
Environmental Accessibility Adaptations Assessment	0	0	0	
Incontinence Supplies; All Types	8,154	7,803	6,966	
Life Skills Development - Level 1 (Companion)	4,838	4,569	4,008	
Life Skills Development - Level 2 (Supported Empl - Group)	9	9	3	
Life Skills Development - Level 2 (Supported Empl - Individual)	931	897	749	
Life Skills Development - Level 3 (ADT) - Facility Based	9,660	9,486	7,863	
Life Skills Development - Level 3 (ADT) - Off Site	140	140	128	

Services Received by Waiver Enrollees (continued)

	iBudget			
Service Description	Apr-22	May-22	Jun-22	
Occupational Therapy	404	387	276	
Occupational Therapy - Assessment	0	0	0	
Personal Emergency Response System - Installation	2	0	0	
Personal Emergency Response System - Service	82	81	81	
Personal Supports	9,084	8,831	8,102	
Physical Therapy	493	474	363	
Physical Therapy - Assessment		0	0	
Private Duty Nursing	203	202	186	
Residential Habilitation - Assisted Living Facility (month)	329	327	328	
Residential Habilitation - Behavioral Focus (day)	29	41	17	
Residential Habilitation - Intensive Behavior (day)	784	752	600	
Residential Habilitation - Intensive Behavior CTEP (day)	0	0	0	
Residential Habilitation - Standard (day)	164	156	103	
Residential Habilitation (month)	8,420	8,326	7,718	
Residential or Skilled Nursing - LPN	112	104	94	
Residential or Skilled Nursing - RN	7	7	6	
Respiratory Therapy	52	48	39	
Respiratory Therapy - Assessment	0	0	0	
Respite (under 21 only)	582	556	467	
Respite, Skilled	2	0	0	
Special Medical Home Care	15	15	15	
Specialized Mental Health Assessment	5	2	3	
Specialized Mental Health Counseling	112	106	84	
Speech Therapy	268	265	240	
Speech Therapy - Assessment	1	0	0	
Support Coordination	25,628	24,642	21,595	
Support Coordination - CDC Consultant	3,027	3,008	2,442	
Support Coordination (Enhanced)	5	6	4	
Support Coordination (Limited)	1,885	1,834	1,586	
Support Coordination (Limited) - CDC	432	421	369	
Supported Living Coaching	2,853	2,735	2,254	
Transportation - mile	55	48	26	
Transportation - month	930	972	828	
Transportation - trip	5,972	5,780	4,735	
Unduplicated Client Count	32,425	32,793	33,413	

Note: Based on historical payment patterns waiver services are incomplete due to anticipated unsubmitted claims.

Source: Medicaid HP Data Warehouse as of August 1, 2022.

2. Services Received by Persons on the Waiting List

Table 2a lists APD services received in April, May, and June 2022 by individuals who requested enrollment in a waiver but were not enrolled as of the first day of the respective months. Funding for these services came from General Revenue and the Social Services Block Grant. Individuals on the Waiting List ages 21 or younger may also receive services from the Florida Department of Education, Medicaid State Plan, and other state and local resources.

Table 2a: Client Counts of Services Provided by APD to Clients Waiting for Waiver Services as of April 1, May 1, and June 1, 2022

	Service Month				
	Apr-22	May-22	Jun-22		
Total Waiting List at Beginning of Month*	22,728	22,680	22,621		
PAID SERVICE					
ADULT DAY TRAINING	208	193	178		
BEHAVIOR ANALYSIS	6	0	0		
COMMUNITY BASED EMPLOYMENT	11	11	11		
DENTAL SERVICES	0	0	0		
ELIGIBILITY AND PLANNING	2	1	1		
EMPLOYMENT ENHANCEMENT PROJECT	302	318	289		
HOME ASSISTANCE	15	13	11		
LONG TERM RESIDENTIAL SVS	23	23	20		
MEDICAL SERVICES	2	2	1		
OCCUPATIONAL THERAPY	0	0	0		
PERSONAL/FAMILY CARE SVS	34	30	23		
PHYSICAL THERAPY	0	0	0		
PRE-SUPPORTED TRANSITIONAL LIVING	18	19	15		
PSYCHOLOGICAL THERAPY	17	16	14		
RECREATIONAL THERAPY	0	0	0		
RESIDENTIAL HABILITATION SVS	21	11	11		
RESPITE CARE	5	6	3		
SPEECH THERAPY	0	0	0		
SUPPLIES/EQUIPMENT	39	38	53		
SUPPORT COORDINATION	25	22	7		
SUPPORTED LIVING	1	1	1		
TRANSPORTATION	117	110	100		
UNDUPLICATED TOTAL	664	654	605		

Source: Waiting List and ABC Databases as of August 1, 2022.

Table 2b provides client counts of persons on the Waiting List who received APD services. (see Table 2a) or Medicaid State Plan services. The APD services are provided with state General Revenue and Social Services Block Grant funds. Because some clients received both APD and Medicaid State Plan services, the client count in the fourth row is an unduplicated total rather than a sum of the two prior rows. The last two rows in the table provide information on Waiting List clients who received neither APD services nor Medicaid State Plan services. Note that some Waiting List clients are not currently eligible for Medicaid State Plan services.

Table 2b: Client Counts of Non-Medicaid and Medicaid State Plan Services Received by Clients Waiting for Services as of April 1, May 1, and June 1, 2022*

		Service Month			
Row		Apr-22	May-22	Jun-22	
1	Total Waiting List at Beginning of Month*	22,728	22,680	22,621	
2	Client Count for APD Non-Medicaid Services	664	654	605	
3	Client Count for Medicaid State Plan Medical, Facility, and Pharmacy Services***	8,519	8,702	8,561	
4	All Waiting List Clients Receiving Services**	8,966	9,120	8,944	
5	Count of Waiting List Clients Not Receiving Services	13,762	13,560	13,677	
6	Percent of Waiting List Not Receiving Services	60.55%	59.79%	60.46%	

^{*}Clients are counted only once regardless of the number of different services they received.

Source: Waiting List, ABC Databases and Medicaid HP Data Warehouse as of August 1, 2022.

3. Waiver Enrollment in Fiscal Year 2021-2022

Table 3 summarizes new waiver enrollments for FY 2021-2022. Crisis cases are enrollees whose needs for services have been determined to require priority enrollment as defined in statute and rule. CBC Children are children on the Waiting List for iBudget Waiver who have open cases in the Department of Children and Families' child welfare system. Beginning in FY 2013-14, the agency received additional appropriation to begin offering enrollment to individuals from the Waiting List as specified in proviso.

^{**} Unduplicated count for the clients receiving Medicaid services or APD services or both.

^{***}Based on historical payment patterns, Medicaid State Plan services may be undercounted due to unsubmitted claims for the reported service months as of the effective date.

Table 3: New Waiver Enrollment

Month	Crisis Enrolled	Waiting List Offered & Enrolled	CBC Kids Enrolled	*Other Enrolled	Total Enrolled
20-Apr	99	0	11	3	113
20-May	77	0	13	1	91
20-Jun	63	0	5	3	71
20-Jul	108	0	6	2	116
20-Aug	62	0	3	4	69
20-Sep	76	0	15	2	93
20-Oct	69	0	11	9	89
20-Nov	53	0	7	8	68
20-Dec	73	0	11	7	91
21-Jan	69	0	4	6	79
21-Feb	61	0	7	6	74
21-Mar	84	0	17	3	104
21-Apr	76	0	11	9	96
21-May	76	0	8	1	85
21-Jun	76	0	5	8	89
21-Jul	76	41	9	4	130
21-Aug	84	51	5	1	141
21-Sep	118	82	12	2	214
21-Oct	85	70	5	6	166
21-Nov	54	57	2	1	114
21-Dec	80	44	9	1	134
22-Jan	70	41	4	6	121
22-Feb	89	23	6	6	124
22-Mar	81	30	15	2	128
22-Apr	64	42	5	5	116
22-May	86	17	3	7	113
22-Jun	71	19	2	0	92
Total	2,080	517	211	113	2,921

^{*}Other Enrolled category tracking began in FY17-18 and includes: Military Dependents, Phelan-McDermid Syndrome, Private ICF or Nursing Facility, and Public ICF. Source: ABC Database as of August 1, 2022, and other ABC tracking systems.

4. Length of Wait for Waiver Services

Table 4 displays a frequency distribution of the length of time individuals have been waiting for waiver services. Agency policy allows people to remain on the Waiting List if they currently do not need services or do not qualify for Medicaid at the time. These counts include individuals who declined waiver enrollment offers and those who received other state assistance.

Table 4: Length of Wait for Any Waiver Services as of August 1, 2022

		Waiting L Clients	
Length of Wait	Date Placed on Waiting List	#	%
1 Year or Less	July 1, 2021 - June 30, 2022	2,771	12.3
1+ to 2 Years	July 1, 2020 - June 30, 2021	2,106	9.3
2+ to 3 Years	July 1, 2019 - June 30, 2020	3,052	13.5
3+ to 4 Years	July 1, 2018 - June 30, 2019	1,023	4.5
4+ to 5 Years	July 1, 2017 - June 30, 2018	1,153	5.1
5+ to 6 Years	July 1, 2016 - June 30, 2017	1,102	4.9
6+ to 7 Years	July 1, 2015 - June 30, 2016	889	3.9
7+ to 8 Years	July 1, 2014 - June 30, 2015	905	4.0
8+ to 9 Years	July 1, 2013 - June 30, 2014	638	2.8
9+ to 10 Years	July 1, 2012 - June 30, 2013	670	3.0
More than 10 Years	On or before June 30, 2012	8,269	36.6
Total Waiting List*		22,578	100.0

Source: Waiting List Database as of August 1, 2022.

5. Projected Waiver Costs and Appropriations

Table 5 provides information concerning projected waiver costs compared to the available appropriations and any projected surpluses or deficits.

Table 5: Fiscal Year 2021-22 Waiver Expenditures and Budget Forecast by Date of Payment

General Revenue Only

	E	Actual xpenditures	А	AHCA Total s of 6/30/2022	AHCA Total with Actuals		7		Percent of Appropriation Remaining
Month	ı	Y 2021/22		FY 2021/22		FY 2021/22	\$	466,217,928	100.0%
2021 July	\$	10,322,204	\$	17,316,964	\$	10,322,204	\$	455,895,724	97.8%
2021 August	\$	39,318,486	\$	32,554,709	\$	39,318,486	\$	416,577,238	89.4%
2021 September	\$	29,594,024	\$	40,296,030	\$	29,594,024	\$	386,983,214	83.0%
2021 October	\$	30,466,069	\$	33,581,665	\$	30,466,069	\$	356,517,145	76.5%
2021 November	\$	42,585,525	\$	34,075,738	\$	42,585,525	\$	313,931,620	67.3%
2021 December	\$	30,472,342	\$	44,298,852	\$	30,472,342	\$	283,459,278	60.8%
2022 January	\$	41,216,223	\$	31,489,036	\$	41,216,223	\$	242,243,055	52.0%
2022 February	\$	32,119,121	\$	32,879,748	\$	32,119,121	\$	210,123,934	45.1%
2021 March	\$	33,562,559	\$	43,168,594	\$	33,562,559	\$	176,561,375	37.9%
2022 April	\$	28,210,907	\$	32,950,423	\$	28,210,907	\$	148,350,468	31.8%
2022 May	\$	43,557,004	\$	33,092,687	\$	43,557,004	\$	104,793,464	22.5%
2022 June	\$	29,952,621	\$	43,418,743	\$	29,952,621	\$	74,840,843	16.1%
2022 July CF			\$	19,167,887	\$	43,003,703	\$	31,837,140	6.8%
2022 August CF			\$	2,202,333	\$	4,940,997	\$	26,896,142	5.8%
2022 Sept CF			\$	942,175	\$	2,113,796	\$	24,782,346	5.3%
Total	\$	391,377,085	\$	441,435,582	\$	441,435,582	\$	24,782,346	