



# **Quarterly Report on Agency Services to Floridians with Developmental Disabilities and Their Costs**

First Quarter Fiscal Year 2023-24  
(July, August, September)

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The Agency for Persons with Disabilities (APD) supports individuals with unique abilities and their families in living, learning, and working within their communities by creating multiple pathways to possibilities. APD provides a variety of social, medical, behavior, residential, and therapeutic services to Floridians with developmental disabilities. The eligibility criteria are identified in Florida Statutes and rules and includes Floridians who are diagnosed with severe forms of autism, cerebral palsy, spina bifida, intellectual disabilities, Down syndrome, Prader-Willi syndrome, and Phelan-McDermid syndrome. Individuals eligible for APD services must be domiciled in Florida, be at least 3 years old, and have a diagnosed developmental disability that occurred before the age of 18.

## **Historical Overview**

Since July 2013, APD has implemented the Developmental Disabilities Home and Community Based Services Individual budgeting waiver known as iBudget Florida waiver. This waiver provides services in community settings as an alternative for individuals who would otherwise meet the level of care of individuals served in Intermediate Care Facilities. The iBudget Florida waiver program currently has over 35,500 Floridians enrolled and there are over 22,500 individuals in a pre-enrollment category.

Applicants for iBudget Florida waiver services are individually reviewed for eligibility and need. Clients seeking iBudget Florida waiver enrollment are assigned a pre-enrollment category based on their individual circumstance per Section 393.065(5), Florida Statutes. A listing of pre-enrollment categories and their descriptions are as follows:

- Category 1: APD eligible clients who are in crisis situations as described in rule 65G-1.047 F.A.C. This includes individuals who are homeless, a danger to self or others, or their caregiver is unable to provide care and no other resources are available to meet these immediate needs.
- Category 2: APD eligible clients who have an open case in the child welfare system at the time of permanency or turning 18 while in the foster care system.
- Category 3: APD eligible clients in one of the following situations:
  - Caregiver has a documented condition that is expected to render the caregiver unable to provide care within the next 12 months and no alternate caregiver is available, but one is required.
  - Client is at substantial risk of incarceration or court commitment without supports.
  - Client has documented behaviors or physical needs that place them or their caregiver at risk of serious harm and other supports are not currently available to alleviate the situation.
  - Client is identified as ready for discharge within the next year from a state mental health hospital and requires a caregiver, but no caregiver is available, or caregiver is unable to provide the care needed.

- Category 4: APD eligible clients whose caregivers are 70 years of age or older, a caregiver is required, but no alternate caregiver is available.
- Category 5: APD eligible clients who are expected to graduate within the next 12 months from secondary school and need support to obtain a meaningful day activity, maintain competitive employment, or to pursue an accredited program of postsecondary education to which they have been accepted.
- Category 6: APD eligible clients who are 21 years of age or older who do not meet the criteria for category 1, category 2, category 3, category 4, or category 5.
- Category 7: APD eligible clients younger than 21 years of age who do not meet the criteria for category 1, category 2, category 3, or category 4.

## ***Glossary of Terms Used in Report***

**APD** - Agency for Persons with Disabilities

**CDC+ Program** - Consumer-Directed Care Plus Program

**iBudget Waiver** - Developmental Disabilities Individual Budgeting Home and Community Based Services Waiver

**IFS** - Individual and Family Supports

This report is prepared and distributed pursuant to section 393.0662(12), Florida Statutes.

“The agency shall submit quarterly status reports to the Executive Office of the Governor, the chair of the Senate Appropriations Committee or its successor, and the chair of the House Appropriations Committee or its successor which contain all of the following information:

- (a) The financial status of home and community-based services, including the number of enrolled individuals receiving services through one or more programs.
- (b) The number of individuals who have requested services and who are not enrolled but who are receiving services through one or more programs, with a description indicating the programs under which the individual is receiving services.
- (c) The number of individuals who have refused an offer of services but who choose to remain on the list of individuals waiting for services.
- (d) The number of individuals who have requested services but who are receiving no services.
- (e) A frequency distribution indicating the length of time individuals have been waiting for services.
- (f) Information concerning the actual and projected costs compared to the amount of the appropriation available to the program and any projected surpluses or deficits.”

## 1. Services Received by Waiver Enrollees

Tables 1a, 1b, 1c and 1d provide information on services received by persons enrolled on the iBudget Florida waiver or enrolled in the CDC+ program through APD.

Table 1a: Waiver Enrollment and Payments \*

Month	CDC+		iBudget	iBudget and CDC+		
	Enrolled	Total Waiver	Enrolled	Total Waiver	Enrolled	Total Waiver
	Clients**	Payments	Clients**	Payments	Clients**	Payments
Jul-23	4,376	\$18,197,784	31,189	\$123,200,133	35,565	\$141,397,917
Aug-23	4,396	\$21,331,885	31,218	\$162,040,429	35,614	\$183,372,314
Sep-23	4,419	\$18,726,551	31,257	\$103,299,381	35,676	\$122,025,932

\* Payments are reported in this table by month of payment rather than by month of service.

\*\*As of the first day of the month.

Source: ABC Database and Medicaid HP Data Warehouse as of November 1, 2023.

Table 1b: Types of Services Received by Waiver-Enrolled Clients by Month of Payment

Service Month	Client Counts by Service Category for Billed Services				
	CDC+	iBudget	IFS	Room\Board	Client Total*
Jul-23	4,339	32,161	317	287	33,591
Aug-23	4,377	33,068	190	222	33,563
Sep-23	4,377	32,159	154	201	33,067

Note: \*Clients are counted only once regardless of the number of different services they received. Based on historical payment patterns, iBudget waiver, CDC+, Individual Family Supports (IFS) and Room & Board services are undercounted due to the anticipated unsubmitted claims for the reported service months as of the database effective date.

Source: ABC Database and Medicaid HP Data Warehouse as of November 1, 2023.

Many iBudget Florida waiver enrollees receive other Medicaid State Plan services including, but not limited to, doctors' office visits, laboratory, pharmacy, and in/outpatient hospital services. Table 1c summarizes the number and percent of iBudget Florida waiver enrollees who use these services.

Table 1c: Clients Using Medicaid State Plan Services by Month of Service

Service Month	Total Waiver Enrollment	Medicaid State Plan	
		#	%
Jul-23	35,565	16,392	46.09%
Aug-23	35,614	16,470	46.25%
Sep-23	35,676	15,411	43.20%

Note: Enrolled as of the first day of the month in which the services were received.  
Source: ABC Database and Medicaid HP Data Warehouse as of November 1, 2023.

Table 1d: Clients Using Individual iBudget Florida Waiver Services by Month of Service

Service Description	iBudget		
	Jul-23	Aug-23	Sep-23
Adult Dental Services	1	2	0
Behavior Analysis - Level 1	679	651	562
Behavior Analysis - Level 2	793	721	591
Behavior Analysis - Level 3	1,922	1,917	1,500
Behavior Analysis Assessment	28	31	35
Behavior Assistant Services	34	38	37
CDC Monthly Allowance	4,360	4,381	4,444
Consumable Medical Supplies	5,389	5,304	5,279
Dietitian Services	13	12	11
Durable Medical Equipment	57	56	51
Environmental Accessibility Adaptations	6	15	14
Environmental Accessibility Adaptations -- Assessment	0	0	0
Incontinence Supplies; All Types	8,962	8,788	8,762
Life Skills Development - Level 1 (Companion)	6,586	6,322	5,872
Life Skills Development - Level 2 (Supported Employment - Group)	9	10	4
Life Skills Development - Level 2 (Supported Employment - Individual)	953	913	709
Life Skills Development - Level 3 (ADT) - Facility Based	10,570	10,561	9,065
Life Skills Development - Level 3 (ADT) - Off Site	147	144	117

## Services Received by Waiver Enrollees (continued)

Service Description	iBudget		
	Jul-23	Aug-23	Sep-23
Occupational Therapy	394	337	267
Occupational Therapy - Assessment	0	0	0
Personal Emergency Response System - Installation	0	0	0
Personal Emergency Response System - Service	53	47	30
Personal Supports	9,383	9,286	8,816
Physical Therapy	514	427	373
Physical Therapy - Assessment	0	0	0
Private Duty Nursing	168	172	154
Residential Habilitation - Assisted Living Facility (month)	364	364	319
Residential Habilitation - Behavioral Focus (day)	44	32	23
Residential Habilitation - Intensive Behavior (day)	814	810	726
Residential Habilitation - Intensive Behavior CTEP (day)	0	0	0
Residential Habilitation - Standard (day)	177	162	93
Residential Habilitation (month)	8,771	8,765	8,270
Residential or Skilled Nursing - LPN	108	110	91
Residential or Skilled Nursing - RN	12	12	7
Respiratory Therapy	54	55	48
Respiratory Therapy - Assessment	0	0	0
Respite (under 21 only)	564	546	498
Respite, Skilled	16	16	0
Special Medical Home Care	2	1	16
Specialized Mental Health Assessment	0	0	0
Specialized Mental Health Counseling	100	102	45
Speech Therapy	277	259	230
Speech Therapy - Assessment	0	3	3
Support Coordination	25,815	24,916	22,439
Support Coordination - CDC Consultant	3,376	3,221	2,951
Support Coordination (Enhanced)	5	6	4
Support Coordination (Limited)	1,745	1,642	1,444
Support Coordination (Limited) - CDC	464	436	399
Supported Living Coaching	2,565	2,509	2,188
Transportation - mile	48	48	49
Transportation - month	976	981	909
Transportation - trip	6,683	6,689	5,751
<b>Unduplicated Client Count</b>	<b>33,277</b>	<b>33,609</b>	<b>33,090</b>

Note: Based on historical payment patterns iBudget Florida waiver services are incomplete due to anticipated unsubmitted claims. It's also important to note, clients typically use multiple services, as a result the client count captured above represents an unduplicated count.

Source: Medicaid HP Data Warehouse as of November 1, 2023.

## 2. Services Received by Persons in Categories 3 - 7

Table 2a lists APD services received in July, August, and September 2023 by individuals who requested enrollment in the iBudget Florida waiver or the CDC+ program but were not enrolled as of the first day of the respective months. Funding for these services came from General Revenue and the Social Services Block Grant. Individuals ages 22 or younger may also receive services from the Florida Department of Education, Medicaid State Plan, and other state and local resources.

Table 2a: Client Counts of Services Provided by APD to Clients in Categories 3 - 7 as of July 1, August 1, and September 1, 2023

	Service Month		
	Jul-23	Aug-23	Sep-23
<b>Total at Beginning of Month</b>	<b>21,848</b>	<b>21,822</b>	<b>21,720</b>
<b>PAID SERVICE</b>			
Adult Day Training	167	175	154
Behavior Analysis	0	1	1
Community Based Employment	8	8	2
Dental Services	0	0	2
Intake, Evaluation and Interpreter Services	0	2	1
Employment Enhancement Project	253	258	218
Home Assistance	10	12	9
Long Term Residential Services	21	21	21
Medical Services	2	2	2
Occupational Therapy	0	0	0
Personal/Family Care Services	12	12	9
Physical Therapy	0	0	0
Psychological Therapy	10	11	4
Recreational Therapy	0	0	0
Residential Habilitation Services	8	10	7
Respite Care	3	3	5
Speech Therapy	0	0	0
Supplies/Equipment	47	66	44
Support Coordination	5	3	0
Supported Living Services	13	13	10
Transportation	96	100	76
<b>UNDUPLICATED TOTAL</b>	<b>526</b>	<b>561</b>	<b>470</b>

Source: ABC Database as of November 1, 2023.



Table 2b provides client counts of persons in pre-enrollment categories 3-7 who received APD services (see Table 2a) or Medicaid State Plan services. The APD services are provided with state General Revenue and Social Services Block Grant funds. Because some clients received both APD and Medicaid State Plan services, the client count in the fourth row is an unduplicated total rather than a sum of the two prior rows. The last two rows in the table provide information on clients in categories 3-7 who received neither APD services nor Medicaid State Plan services. Please note, some clients captured below are not currently eligible for Medicaid State Plan services.

**Table 2b: Client Counts of Non-Medicaid and Medicaid State Plan Services Received by Clients in Categories 3-7 as of the first of each month\***

Row		Service Month		
		Jul-23	Aug-23	Sep-23
1	<b>Total Count of Individuals in Categories 3-7 at Beginning of Month*</b>	21,848	21,822	21,720
2	<b>Client Count for APD Non-Medicaid Services</b>	526	561	470
3	<b>Client Count for Medicaid State Plan Medical, Facility, and Pharmacy Services***</b>	8,175	8,368	8,205
4	<b>All Clients in Categories 3-7 Receiving Services**</b>	8,571	8,755	8,575
5	<b>Count Clients in Categories 3-7 not Receiving APD or Medicaid Services</b>	13,277	13,067	13,145
6	<b>Percent of Clients in Categories 3-7 not Receiving APD or Medicaid Services</b>	60.77%	59.88%	60.52%

\*Clients are counted only once regardless of the number of different services they received.

\*\* Unduplicated count for the clients receiving Medicaid services or APD services or both.

\*\*\*Based on historical payment patterns, Medicaid State Plan services may be undercounted due to unsubmitted claims for the reported service months as of the effective date.

Source: ABC Database and Medicaid HP Data Warehouse as of November 1, 2023.

### 3. Waiver Enrollment in Fiscal Year 2023-2024

Table 3: New Waiver Enrollment for FY 2023-24

Month	Category 1	Category 2	Categories 3 - 5	*Other Enrolled	Total Enrolled
23-Jul	120	5	0	1	126
23-Aug	126	5	0	1	132
23-Sep	108	8	2	1	119
<b>Total</b>	<b>345</b>	<b>18</b>	<b>2</b>	<b>3</b>	<b>337</b>

\*Other Enrolled category includes Military Dependents, Phelan-McDermid Syndrome, Private ICF or Nursing Facility, and Public ICF.

Source: ABC Database as of November 1, 2023, and other ABC tracking systems.

#### **4. Length of Time Spent in Pre-enrollment Categories for iBudget Florida Waiver Services**

Table 4 displays a frequency distribution of the length of time individuals remain in other pre-enrollment categories before receiving iBudget Florida waiver enrollment.

Table 4: Length of Time as of November 1, 2023

Length	Date Placed in Pre-Enrollment Category	Clients	
		#	%
1 Year or Less	October 1, 2022 - September 30, 2023	1,380	6.4
1+ to 2 Years	October 1, 2021 - September 30, 2022	2,053	9.5
2+ to 3 Years	October 1, 2020 - September 30, 2021	2,183	10.1
3+ to 4 Years	October 1, 2019 - September 30, 2020	2,317	10.7
4+ to 5 Years	October 1, 2018 - September 30, 2019	1,176	5.4
5+ to 6 Years	October 1, 2017 - September 30, 2018	1,126	5.2
6+ to 7 Years	October 1, 2016 - September 30, 2017	1,047	4.8
7+ to 8 Years	October 1, 2015 - September 30, 2016	825	3.8
8+ to 9 Years	October 1, 2014 - September 30, 2015	819	3.8
9+ to 10 Years	October 1, 2013 - September 30, 2014	669	3.1
More than 10 Years	On or before September 30, 2013	8,067	37.2
<b>Total</b>		<b>21,662</b>	<b>100.0</b>

Note: Individuals in Category 1 and Category 2 are immediately offered enrollment onto the iBudget Florida waiver. The counts above include 1,047 individuals who declined iBudget Florida waiver enrollment offers from FY 2013-14 through FY 2021-22, and those who received other state assistance. Source: ABC Database as of November 1, 2023.

## **5. Projected iBudget Florida Waiver Costs and Appropriations**

Table 5 provides information concerning projected iBudget Florida waiver costs compared to the available appropriations and any projected surpluses or deficits in Fiscal Year 2023-24.

Table 5: Fiscal Year 2023-24 iBudget Florida Waiver Expenditures and Budget Forecast by Date of Payment  
General Revenue Only

	Actual Expenditures	AHCA Total As of 9/30/2023	AHCA Total with Actuals	2023-24 GAA	Percent of Appropriation Remaining
Month	FY 2023/24	FY 2023/24	FY 2023/24	\$ 793,255,518	
2023 July	\$ 15,944,510	\$ 22,912,518	\$ 15,944,510	\$ 777,311,008	98.0%
2023 August	\$ 61,642,086	\$ 66,678,457	\$ 61,642,086	\$ 715,668,922	90.2%
2023 September	\$ 43,466,772	\$ 53,316,708	\$ 43,466,772	\$ 672,202,150	84.7%
2023 October		\$ 55,282,620	\$ 57,379,348	\$ 614,822,802	77.5%
2023 November		\$ 69,793,824	\$ 72,440,925	\$ 542,381,877	68.4%
2023 December		\$ 58,612,945	\$ 60,835,984	\$ 481,545,893	60.7%
2024 January		\$ 64,495,749	\$ 66,941,908	\$ 414,603,985	52.3%
2024 February		\$ 54,127,115	\$ 56,180,018	\$ 358,423,968	45.2%
2024 March		\$ 57,117,471	\$ 59,283,790	\$ 299,140,177	37.7%
2024 April		\$ 54,243,461	\$ 56,300,776	\$ 242,839,401	30.6%
2024 May		\$ 67,780,343	\$ 70,351,077	\$ 172,488,324	21.7%
2024 June		\$ 57,448,450	\$ 59,627,322	\$ 112,861,001	14.2%
2024 July CF		\$ 31,554,451	\$ 32,751,231	\$ 80,109,770	10.1%
2024 August CF		\$ 4,510,812	\$ 4,681,896	\$ 75,427,875	9.5%
2024 Sept CF		\$ 1,246,616	\$ 1,293,897	\$ 74,133,978	9.3%
<b>Total</b>	<b>\$ 121,053,368</b>	<b>\$ 719,121,540</b>	<b>\$ 719,121,540</b>	<b>\$ 74,133,978</b>	

CF (Certified Forward)