



Quarterly Report on Agency Services to Floridians with Developmental Disabilities and Their Costs

Third Quarter Fiscal Year 2023-24
(January, February, March)

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The Agency for Persons with Disabilities (APD) supports individuals with unique abilities and their families in living, learning, and working within their communities by creating multiple pathways to possibilities. APD provides a variety of social, medical, behavior, residential, and therapeutic services to Floridians with developmental disabilities. The eligibility criteria are identified in Florida Statutes and rules and includes Floridians who are diagnosed with severe forms of autism, cerebral palsy, spina bifida, intellectual disabilities, Down syndrome, Prader-Willi syndrome, and Phelan-McDermid syndrome. Individuals eligible for APD services must be domiciled in Florida, be at least 3 years old, and have a diagnosed developmental disability that occurred before the age of 18.

Historical Overview

Since July 2013, APD has implemented the Developmental Disabilities Home and Community Based Services Individual budgeting waiver known as iBudget Florida waiver. This waiver provides services in community settings as an alternative for individuals who would otherwise meet the level of care of individuals served in Intermediate Care Facilities. As of March 1, 2024, the iBudget Florida waiver program currently has 35,145 Floridians enrolled and there are 22,435 individuals in a pre-enrollment category.

Applicants for iBudget Florida waiver services are individually reviewed for eligibility and need. Clients seeking iBudget Florida waiver enrollment are assigned a pre-enrollment category based on their individual circumstance per Section 393.065(5), Florida Statutes. A listing of pre-enrollment categories and their descriptions are as follows:

- Category 1: APD eligible clients who are in crisis situations as described in rule 65G-1.047 Florida Administrative Code. This includes individuals who are homeless, a danger to self or others, or their caregiver is unable to provide care and no other resources are available to meet these immediate needs.
- Category 2: APD eligible clients who have an open case in the child welfare system at the time of permanency or turning 18 while in the foster care system.
- Category 3: APD eligible clients in one of the following situations:
 - Caregiver has a documented condition that is expected to render the caregiver unable to provide care within the next 12 months and no alternate caregiver is available, but one is required.
 - Client is at substantial risk of incarceration or court commitment without supports.
 - Client has documented behaviors or physical needs that place them or their caregiver at risk of serious harm and other supports are not currently available to alleviate the situation.
 - Client is identified as ready for discharge within the next year from a state mental health hospital and requires a caregiver, but no caregiver is available, or caregiver is unable to provide the care needed.

- Category 4: APD eligible clients whose caregivers are 70 years of age or older, a caregiver is required, but no alternate caregiver is available.
- Category 5: APD eligible clients who are expected to graduate within the next 12 months from secondary school and need support to obtain a meaningful day activity, maintain competitive employment, or to pursue an accredited program of postsecondary education to which they have been accepted.
- Category 6: APD eligible clients who are 21 years of age or older who do not meet the criteria for category 1, category 2, category 3, category 4, or category 5.
- Category 7: APD eligible clients younger than 21 years of age who do not meet the criteria for category 1, category 2, category 3, or category 4.

Glossary of Terms Used in Report

APD - Agency for Persons with Disabilities

CDC+ Program - Consumer-Directed Care Plus Program

iBudget Waiver - Developmental Disabilities Individual Budgeting Home and Community Based Services Waiver

IFS - Individual and Family Supports

This report is prepared and distributed pursuant to section 393.0662(12), Florida Statutes.

“The agency shall submit quarterly status reports to the Executive Office of the Governor, the chair of the Senate Appropriations Committee or its successor, and the chair of the House Appropriations Committee or its successor which contain all of the following information:

- (a) The financial status of home and community-based services, including the number of enrolled individuals receiving services through one or more programs.
- (b) The number of individuals who have requested services and who are not enrolled but who are receiving services through one or more programs, with a description indicating the programs under which the individual is receiving services.
- (c) The number of individuals who have refused an offer of services but who choose to remain on the list of individuals waiting for services.
- (d) The number of individuals who have requested services but who are receiving no services.
- (e) A frequency distribution indicating the length of time individuals have been waiting for services.
- (f) Information concerning the actual and projected costs compared to the amount of the appropriation available to the program and any projected surpluses or deficits.”

1. Services Received by Waiver Enrollees

Tables 1a, 1b, 1c and 1d provide information on services received by persons enrolled on the iBudget Florida waiver or enrolled in the CDC+ program through APD.

Table 1a: Waiver Enrollment and Payments *

Month	iBudget CDC+		iBudget		All Waivers	
	Enrolled	Total Waiver	Enrolled	Total Waiver	Enrolled	Total Waiver
	Clients**	Payments	Clients**	Payments	Clients**	Payments
Jan-24	4,505	\$19,529,289	30,686	\$162,209,042	35,191	\$181,738,331
Feb-24	4,527	\$19,506,126	30,652	\$102,129,267	35,179	\$121,635,393
Mar-24	4,578	\$19,726,145	30,567	\$126,390,037	35,145	\$146,116,182

* Payments are reported in this table by month of payment rather than by month of service.

**As of the first day of the month.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of May 1, 2024.

Table 1b: Types of Services Received by Waiver-Enrolled Clients by Month of Payment

Service Month	Client Counts by Service Category for Billed Services				Client Total*
	iBudget CDC+	iBudget	IFS	Room\Board	
Jan-24	4,498	32,523	150	323	33,279
Feb-24	4,538	32,258	162	311	33,022
Mar-24	4,525	31,806	125	257	33,120

Note: *Clients are counted only once regardless of the number of different services they received. Based on historical payment patterns, iBudget waiver, CDC+, Individual Family Supports (IFS) and Room & Board services are undercounted due to the anticipated unsubmitted claims for the reported service months as of the database effective date.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of May 1, 2024.

Many iBudget Florida waiver enrollees receive other Medicaid State Plan services including, but not limited to, doctors' office visits, laboratory, pharmacy, and in/outpatient hospital services. Table 1c summarizes the number and percent of iBudget Florida waiver enrollees who use these services.

Table 1c: Clients Using Medicaid State Plan Services by Month of Service

Service Month	Total Waiver Enrollment	Medicaid State Plan	
		#	%
Jan-24	35,191	17,697	50.29%
Feb-24	35,179	16,858	47.92%
Mar-24	35,145	15,488	44.07%

Note: Enrolled as of the first day of the month in which the services were received.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of May 1, 2024.

Table 1d: Clients Using iBudget Florida Waiver Services by Month of Service

Service Description	iBudget		
	Jan-24	Feb-24	Mar-24
Adult Dental Services	3	4	0
Behavior Analysis - Level 1	664	627	534
Behavior Analysis - Level 2	686	669	577
Behavior Analysis - Level 3	1,949	1,904	1,521
Behavior Analysis Assessment	36	38	38
Behavior Assistant Services	32	29	26
CDC Monthly Allowance	4,516	4,542	4,556
Consumable Medical Supplies	5,494	5,309	5,195
Dietitian Services	11	11	0
Durable Medical Equipment	60	60	55
Environmental Accessibility Adaptations	11	9	10
Environmental Accessibility Adaptations -- Assessment	0	0	0
Incontinence Supplies; All Types	9,186	8,829	8,745
Life Skills Development - Level 1 (Companion)	6,813	6,733	6,191
Life Skills Development - Level 2 (Supported Empl - Individual)	871	858	628
Life Skills Development - Level 3 (ADT) - Facility Based	10,760	10,495	9,036
Life Skills Development - Level 3 (ADT) - Off Site	46	47	35
Life Skills Development Level 4-Prevacational	121	126	106

Services Received by Waiver Enrollees (continued)

Service Description	iBudget		
	Jan-24	Feb-24	Mar-24
Occupational Therapy	359	311	282
Occupational Therapy - Assessment	0	0	0
Personal Emergency Response System - Installation	0	0	0
Personal Emergency Response System - Service	28	27	26
Personal Supports	9,308	9,185	8,693
Physical Therapy	506	432	381
Physical Therapy - Assessment	0	0	0
Private Duty Nursing	146	143	133
Residential Habilitation - Assisted Living Facility (month)	325	317	282
Residential Habilitation - Behavioral Focus (day)	33	32	13
Residential Habilitation - Intensive Behavior (day)	850	832	754
Residential Habilitation - Intensive Behavior CTEP (day)	0	0	0
Residential Habilitation - Standard (day)	147	163	92
Residential Habilitation (month)	8,872	8,764	8,338
Residential or Skilled Nursing - LPN	113	104	98
Residential or Skilled Nursing - RN	15	16	14
Respiratory Therapy	52	49	42
Respiratory Therapy - Assessment	0	0	0
Respite (under 21 only)	493	477	446
Respite, Skilled	1	17	16
Special Medical Home Care	17	1	1
Specialized Mental Health Assessment	0	0	0
Specialized Mental Health Counseling	84	81	75
Speech Therapy	256	228	205
Speech Therapy - Assessment	1	3	0
Support Coordination	25,800	25,061	22,205
Support Coordination - CDC Consultant	3,538	3,429	3,162
Support Coordination (Enhanced)	4	2	2
Support Coordination (Limited)	1,653	1,608	1,381
Support Coordination (Limited) - CDC	460	436	365
Supported Living Coaching	2,579	2,434	2,117
Transportation - mile	42	43	41
Transportation - month	1,017	956	903
Transportation - trip	6,944	6,712	5,792
*Unduplicated Client Count	33,345	33,089	33,173

Note: Based on historical payment patterns iBudget Florida waiver services are incomplete due to anticipated unsubmitted claims. *It's also important to note, clients typically use multiple services, as a result the client count captured above represents an unduplicated count.

Source: Florida Medicaid Management Information System (FMMIS) Data Warehouse as of May 1, 2024.

2. Services Received by Persons in Categories 3 - 7

Table 2a lists APD services received in January, February, and March 2024 by individuals who requested enrollment in the iBudget Florida waiver or the CDC+ program but were not enrolled as of the first day of the respective months. Funding for these services came from General Revenue (GR) and the Social Services Block Grant (SSBG). Individuals ages 22 or younger may also receive services from the Florida Department of Education, Medicaid State Plan, and other state and local resources.

Table 2a: Client Counts of Services Provided by APD to Clients in Categories 3 - 7 as of January 1, February 1, and March 1, 2024

	Service Month		
	Jan-24	Feb-24	Mar-24
Total at Beginning of Month*	22,530	22,560	22,435
PAID SERVICE			
ADULT DAY TRAINING	180	177	160
BEHAVIOR ANALYSIS	1	3	1
COMMUNITY BASED EMPLOYMENT	6	5	5
DENTAL SERVICES	0	1	1
EMPLOYMENT ENHANCEMENT PROJECT	271	266	245
HOME ASSISTANCE	16	14	9
INTAKE, EVALUATION, AND INTERPRETER SERVICES	1	1	1
LONG TERM RESIDENTIAL SVS	27	26	25
MEDICAL SERVICES	1	1	1
OCCUPATIONAL THERAPY	0	0	0
PERSONAL/FAMILY CARE SVS	20	15	14
PHYSICAL THERAPY	0	0	0
PSYCHOLOGICAL THERAPY	10	10	5
RECREATIONAL THERAPY	0	0	0
RESIDENTIAL HABILITATION SVS	18	9	6
RESPIRE CARE	8	7	5
SPEECH THERAPY	0	0	0
SUPPLIES/EQUIPMENT	67	62	65
SUPPORT COORDINATION	11	4	2
SUPPORTED LIVING	10	14	12
TRANSPORTATION	113	106	105
UNDUPLICATED TOTAL	660	589	535

Source: APD Databases as of May 1, 2024.

Table 2b provides client counts of persons in pre-enrollment categories 3-7 who received APD services (see Table 2a) or Medicaid State Plan services. The APD services are provided with state GR and SSBG funds. Because some clients received both APD and Medicaid State Plan services, the client count in the fourth row is an unduplicated total rather than a sum of the two prior rows. The last two rows in the table provide information on clients in categories 3-7 who received neither APD services nor Medicaid State Plan services. Please note, some clients captured below are not currently eligible for Medicaid State Plan services.

Table 2b: Client Counts of Non-Medicaid and Medicaid State Plan Services Received by Clients in Categories 3-7 as of the first of each month*

Row		Service Month		
		Jan-24	Feb-24	Mar-24
1	Total Count of Individuals in Categories 3-7 at Beginning of Month*	22,530	22,560	22,435
2	Client Count for APD Non-Medicaid Services	660	585	539
3	Client Count for Medicaid State Plan Medical, Facility, and Pharmacy Services***	8,438	8,613	8,462
4	All Clients in Categories 3-7 Receiving Services**	8,852	9,007	8,833
5	Count Clients in Categories 3-7 Not Receiving Services Through APD, GR, SSBG, or Medicaid Funded Services	13,678	13,553	13,602
6	Percent of Clients in Categories 3-7 Not Receiving Services Through APD, GR, SSBG, or Medicaid Funded Services	60.71%	60.08%	60.63%

*Clients are counted only once regardless of the number of different services they received.

** Unduplicated count for the clients receiving Medicaid services or APD services or both.

***Based on historical payment patterns, Medicaid State Plan services may be undercounted due to unsubmitted claims for the reported service months as of the effective date.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of May 1, 2024.

3. Waiver Enrollment in Fiscal Year 2023-2024

Table 3: New Waiver Enrollment for FY 2023-24

Month	Category 1	Category 2	Categories 3 - 5	*Other Enrolled	Total Enrolled
23-Jul	120	5	0	1	126
23-Aug	126	5	0	1	132
23-Sep	108	8	2	1	119
23-Oct	114	12	1	4	131
23-Nov	110	8	0	6	124
23-Dec	22	10	0	2	34
24-Jan	77	11	0	9	97
24-Feb	88	8	0	2	98
24-Mar	109	11	0	3	123
Total	874	78	3	29	984

*Other Enrolled category includes Military Dependents, Phelan-McDermid Syndrome, Private ICF or Nursing Facility, and Public ICF.

Source: APD Databases as of May 1, 2024.

4. Length of Time Spent in Pre-Enrollment Categories for iBudget Florida Waiver Services

Table 4 displays a frequency distribution of the length of time individuals remain in other pre-enrollment categories before receiving iBudget Florida waiver enrollment.

Table 4: Length of Time as of March 1, 2024

Length of Wait	Date Placed on Pre-Enrollment	Pre-Enrollment Clients	
		#	%
1 Year or Less	March 1, 2023 - February 28, 2024	1,511	6.7
1+ to 2 Years	March 1, 2022 - February 28, 2023	2,163	9.6
2+ to 3 Years	March 1, 2021 - February 28, 2022	2,117	9.4
3+ to 4 Years	March 1, 2020 - February 28, 2021	1,790	8.0
4+ to 5 Years	March 1, 2019 - February 29, 2020	2,248	10.0
5+ to 6 Years	March 1, 2018 - February 28, 2019	1,002	4.5
6+ to 7 Years	March 1, 2017 - February 28, 2018	1,005	4.5
7+ to 8 Years	March 1, 2016 - February 28, 2017	977	4.4
8+ to 9 Years	March 1, 2015 - February 29, 2016	756	3.4
9+ to 10 Years	March 1, 2014 - February 28, 2015	808	3.6
More than 10 Years	On or before February 28, 2014	8,058	35.9
Total Pre-Enrollment		22,435	100.0

Note: Individuals in Category 1 and Category 2 are immediately offered enrollment onto the iBudget Florida waiver. The counts above include 1,047 individuals who declined iBudget Florida waiver enrollment offers from FY 2013-14 through FY 2021-22 but must remain in a pre-enrollment category due to statutory requirements, and those who received other state assistance.

Source: APD Databases as of May 1, 2024.

5. Projected iBudget Florida Waiver Costs and Appropriations

Table 5 provides information concerning projected iBudget Florida waiver costs compared to the available appropriations and any projected surpluses or deficits in Fiscal Year 2023-24.

Table 5: Fiscal Year 2023-24 iBudget Florida Waiver Expenditures and Budget Forecast by Date of Payment General Revenue Only

	Actual Expenditures	AHCA Total As of 3/30/2024	AHCA Total with Actuals	2023-24 GAA	Percent of Appropriation Remaining
Month	FY 2023/24	FY 2023/24	FY 2023/24	\$ 793,255,518	100.0%
2023 July	\$ 15,944,510	\$ 23,694,323	\$ 15,944,510	\$ 777,311,008	98.0%
2023 August	\$ 61,642,086	\$ 68,953,612	\$ 61,642,086	\$ 715,668,922	90.2%
2023 September	\$ 43,466,772	\$ 55,135,944	\$ 43,466,772	\$ 672,202,150	84.7%
2023 October	\$ 58,034,556	\$ 57,168,935	\$ 58,034,556	\$ 614,167,594	77.4%
2023 November	\$ 68,103,372	\$ 72,175,280	\$ 68,103,372	\$ 546,064,222	68.8%
2023 December	\$ 53,186,184	\$ 60,612,895	\$ 53,186,184	\$ 492,878,038	62.1%
2024 January	\$ 75,405,419	\$ 66,696,428	\$ 75,405,419	\$ 417,472,619	52.6%
2024 February	\$ 49,539,818	\$ 55,974,003	\$ 49,539,818	\$ 367,932,801	46.4%
2024 March	\$ 60,352,594	\$ 59,066,393	\$ 60,352,594	\$ 307,580,207	38.8%
2024 April		\$ 56,094,318	\$ 64,552,339	\$ 243,027,868	30.6%
2024 May		\$ 70,093,096	\$ 80,661,882	\$ 162,365,986	20.5%
2024 June		\$ 59,408,666	\$ 68,366,431	\$ 93,999,556	11.8%
2024 July CF		\$ 32,631,130	\$ 37,551,322	\$ 56,448,234	7.1%
2024 August CF		\$ 4,664,727	\$ 5,368,084	\$ 51,080,150	6.4%
2024 Sept CF		\$ 1,289,152	\$ 1,483,533	\$ 49,596,617	6.3%
Total	\$ 485,675,311	\$ 743,658,901	\$ 743,658,901	\$ 49,596,617	

CF (Certified Forward)