

**STATE OF FLORIDA AUDITOR GENERAL**

**Financial Audit**

**NEW COLLEGE OF FLORIDA**

For the Fiscal Year Ended  
June 30, 2023



Sherrill F. Norman, CPA  
Auditor General

## Board of Trustees and President

During the 2022-23 fiscal year, Richard Corcoran served as Interim President of New College of Florida from February 27, 2023; Dr. Brad Thiessen served as Acting Interim President from February 1, 2023, through February 26, 2023; and Dr. Patricia Okker served as President through January 31, 2023. The following individuals served as Members of the Board of Trustees:

Debra A. Jenks from 1-6-23, <sup>a</sup> Chair from 2-1-23	Grace Keenan <sup>d</sup> Dr. Charles R. Kesler from 1-6-23
Ronald A. Christaldi, Vice Chair	Charlene "Charlie" J. Lenger through 1-5-23
Mary Ruiz, Chair through 1-31-23	Dr. Matthew Lepinski through 4-26-23 <sup>e</sup>
Mark Aesch through 1-5-23	Dr. Sarah S. Mackie
Dr. Ryan T. Anderson from 1-25-23 <sup>b</sup>	Dr. Amy Reid from 4-27-23 <sup>e</sup>
Dr. Mark Bauerlein from 1-6-23	Christopher Rufo from 1-6-23 <sup>f</sup>
Felipe Colòn through 1-5-23	Dr. Matthew Spalding from 1-6-23
Garin C. Hoover through 1-5-23	Jason "Eddie" Speir from 1-6-23, through 5-5-23 <sup>c</sup>
Joe Jacquot from 5-19-23 <sup>c</sup>	Dr. James Stewart through 1-5-23 <sup>b</sup>
Dr. Lance Karp	

<sup>a</sup> Trustee position vacant from 7-1-22, through 1-5-23.

<sup>b</sup> Trustee position vacant from 1-6-23, through 1-24-23.

<sup>c</sup> Trustee position vacant from 5-6-23, through 5-18-23.

<sup>d</sup> Student Body President.

<sup>e</sup> Faculty Senate Chair.

<sup>f</sup> Trustee position vacant from 7-1-22, through 1-5-23.

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Svetlana V. Izmailova, CPA, and the audit was supervised by Hector J. Quevedo, CPA.

Please address inquiries regarding this report to Jaime N. Hoelscher, CPA, Audit Manager, by e-mail at [jaimehoelscher@aud.state.fl.us](mailto:jaimehoelscher@aud.state.fl.us) or by telephone at (850) 412-2868.

This report and other reports prepared by the Auditor General are available at:

[FLAuditor.gov](http://FLAuditor.gov)

Printed copies of our reports may be requested by contacting us at:

**State of Florida Auditor General**

**Claude Pepper Building, Suite G74 · 111 West Madison Street · Tallahassee, FL 32399-1450 · (850) 412-2722**

**NEW COLLEGE OF FLORIDA**  
**TABLE OF CONTENTS**

	<u>Page No.</u>
SUMMARY .....	i
INDEPENDENT AUDITOR'S REPORT .....	1
Report on the Audit of the Financial Statements.....	1
Other Reporting Required by <i>Government Auditing Standards</i> .....	3
MANAGEMENT'S DISCUSSION AND ANALYSIS .....	5
<b>BASIC FINANCIAL STATEMENTS</b>	
Statement of Net Position .....	16
Statement of Revenues, Expenses, and Changes in Net Position .....	19
Statement of Cash Flows .....	20
Notes to Financial Statements .....	22
<b>OTHER REQUIRED SUPPLEMENTARY INFORMATION</b>	
Schedule of the University's Proportionate Share of the Total Other Postemployment Benefits Liability .....	49
Schedule of the University's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan .....	50
Schedule of University Contributions – Florida Retirement System Pension Plan .....	50
Schedule of the University's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan .....	52
Schedule of University Contributions – Health Insurance Subsidy Pension Plan .....	52
Notes to Required Supplementary Information .....	54
<b>INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i> .....</b>	
Report on Internal Control Over Financial Reporting .....	55
Report on Compliance and Other Matters .....	56
Purpose of this Report .....	56

# SUMMARY

---

## SUMMARY OF REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of New College of Florida (a component unit of the State of Florida) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

## SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States.

## AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to obtain reasonable assurance about whether the financial statements as a whole were free from material misstatements, whether due to fraud or error, and to issue an auditor's report that included our opinion. In doing so we:

- Exercised professional judgment and maintained professional skepticism throughout the audit.
- Identified and assessed the risks of material misstatement of the financial statements, whether due to fraud or error, and designed and performed audit procedures responsive to those risks.
- Obtained an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control.
- Evaluated the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluated the overall presentation of the financial statements.
- Concluded whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for a reasonable period of time.
- Examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

An examination of Federal awards administered by the University is included within the scope of our Statewide audit of Federal awards administered by the State of Florida.

## AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74  
111 West Madison Street  
Tallahassee, Florida 32399-1450



Phone: (850) 412-2722  
Fax: (850) 488-6975

The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of New College of Florida, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the University's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of New College of Florida and of its discretely presented component unit as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the blended and discretely presented component units. The financial statements of New College of Florida Development Corporation, a blended component unit, represent 2 percent, 0.7 percent, 1.1 percent, and 1.3 percent, respectively, of the liabilities, net position, revenues, and expenses reported for New College of Florida as of June 30, 2023. The financial statements of the discretely presented component unit represent 100 percent of the transactions and account balances of the discretely presented component unit columns as of June 30, 2023. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for the blended and discretely presented component units, are based solely on the reports of the other auditors.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*).

Our responsibilities under those standards are further described in the ***Auditor's Responsibilities for the Audit of the Financial Statements*** section of our report. We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Schedule of the University's Proportionate Share of the Total Other Postemployment Benefits Liability**, **Schedule of the University's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of University Contributions – Florida Retirement System Pension Plan**, **Schedule of the University's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of University Contributions – Health Insurance Subsidy Pension Plan**, and **Notes to Required Supplementary Information** be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 8, 2024, on our consideration of the New College of Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control over financial reporting or

on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the New College of Florida's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 8, 2024



## ***MANAGEMENT'S DISCUSSION AND ANALYSIS***

---

Management's discussion and analysis (MD&A) provides an overview of the financial position and activities of the University for the fiscal year ended June 30, 2023, and should be read in conjunction with the financial statements and notes thereto. The MD&A, and financial statements and notes thereto, are the responsibility of University management. The MD&A contains financial activity of the University for the fiscal years ended June 30, 2023, and June 30, 2022.

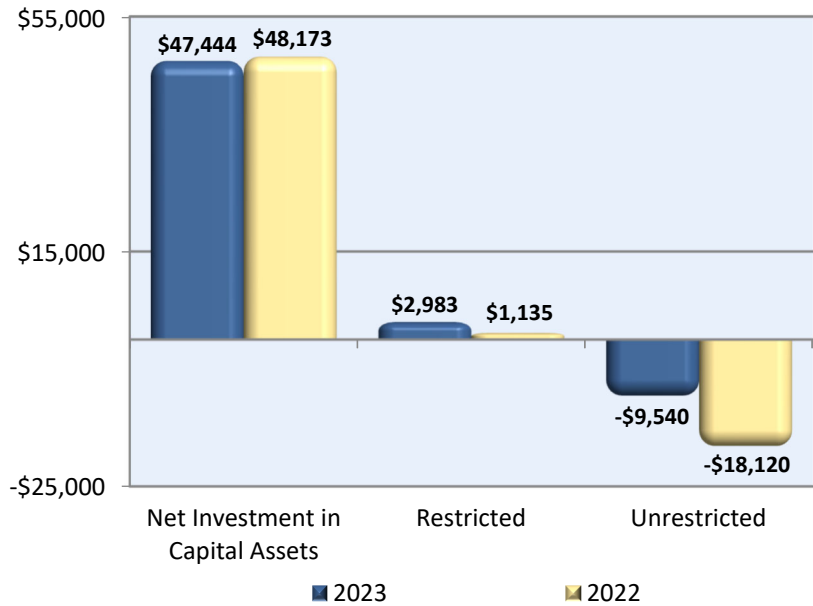
### **FINANCIAL HIGHLIGHTS**

The University's assets and deferred outflows of resources totaled \$115.2 million at June 30, 2023. This balance reflects an \$11 million, or 10.6 percent, increase as compared to the 2021-22 fiscal year, resulting from increases in investments, receivables due from State and deferred outflows of pension resources, offset by decreases in accounts receivable, depreciable capital assets, and deferred outflows of other postemployment benefits resources. While assets and deferred outflows of resources increased, liabilities and deferred inflows of resources increased by \$1.3 million, or 1.8 percent, totaling \$74.3 million at June 30, 2023, resulting from increases in construction contracts payable, accrued salaries and wages, compensated absences liability, net pension liability, and deferred inflows of other postemployment benefits resources, offset by decreases in accounts payable, certificates of participation payable, other postemployment benefits payable, and deferred inflows of pension resources. As a result, the University's net position increased by \$9.7 million, resulting in a year-end balance of \$40.9 million.

The University's operating revenues totaled \$9.1 million for the 2022-23 fiscal year, representing a 19.1 percent decrease compared to the 2021-22 fiscal year due mainly to decreases in Federal and nongovernmental grants and contracts received, offset by an increase in State and local grants and contracts received. Operating expenses totaled \$54.4 million for the 2022-23 fiscal year, representing an increase of 2 percent as compared to the 2021-22 fiscal year due mainly to increases in compensation and employee benefits, services and supplies expenses, and utilities expenses, offset by a decrease in scholarships and depreciation expense.

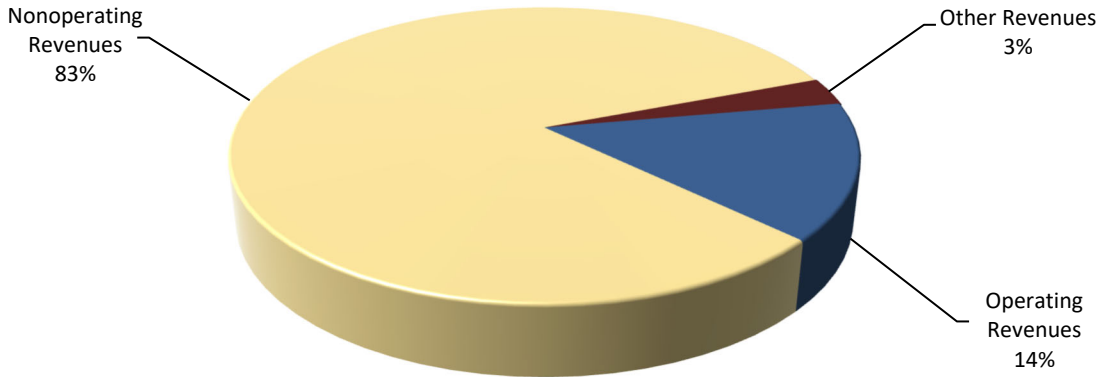
Net position represents the residual interest in the University's assets and deferred outflows of resources after deducting liabilities and deferred inflows of resources. The University's comparative total net position by category for the fiscal years ended June 30, 2023, and June 30, 2022, is shown in the following graph:

**Net Position  
(In Thousands)**



The following chart provides a graphical presentation of University revenues by category for the 2022-23 fiscal year:

**Total Revenues  
2022-23 Fiscal Year**



**OVERVIEW OF FINANCIAL STATEMENTS**

Pursuant to the Governmental Accounting Standards Board (GASB) Statement No. 35, the University’s financial report consists of three basic financial statements: the statement of net position; the statement of revenues, expenses, and changes in net position; and the statement of cash flows. The financial statements, and notes thereto, encompass the University and its component units. These component units include: New College Foundation, Inc. (Foundation) and the New College of Florida Development Corporation (Development Corporation). Based on the application of the criteria for determining

component units, the Development Corporation is included within the University reporting entity as a blended component unit, and the Foundation is included within the University reporting entity as a discretely presented component unit.

Information regarding these component units, is presented in the notes to financial statements. This MD&A focuses on the University, excluding the discretely presented component unit.

### **The Statement of Net Position**

The statement of net position reflects the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the University, using the accrual basis of accounting, and presents the financial position of the University at a specified time. Assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources, equals net position, which is one indicator of the University's current financial condition. The changes in net position that occur over time indicate improvement or deterioration in the University's financial condition.

The following summarizes the University's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at June 30:

#### **Condensed Statement of Net Position at June 30** (In Thousands)

	<b>2023</b>	<b>2022</b>
<b>Assets</b>		
Current Assets	\$ 32,958	\$ 21,195
Capital Assets, Net	69,554	71,333
Other Noncurrent Assets	620	596
<b>Total Assets</b>	<b>103,132</b>	<b>93,124</b>
<b>Deferred Outflows of Resources</b>	<b>12,059</b>	<b>11,038</b>
<b>Liabilities</b>		
Current Liabilities	5,399	4,563
Noncurrent Liabilities	56,224	51,020
<b>Total Liabilities</b>	<b>61,623</b>	<b>55,583</b>
<b>Deferred Inflows of Resources</b>	<b>12,681</b>	<b>17,391</b>
<b>Net Position</b>		
Net Investment in Capital Assets	47,444	48,173
Restricted	2,983	1,135
Unrestricted	(9,540)	(18,120)
<b>Total Net Position</b>	<b>\$ 40,887</b>	<b>\$ 31,188</b>

Current assets at June 30, 2023, totaled \$33 million, compared to \$21.2 million at June 30, 2022, reflecting an increase of \$11.8 million. This is due to increases in investments of \$10.5 million, receivables due from State of \$2 million, and \$0.1 million in other current assets, slightly offset by a decrease of \$0.5 million in net accounts receivable, and a decrease of \$0.3 million in receivables due from component units.

Total capital assets of \$69.6 million decreased by \$1.8 million from the prior fiscal year. This decrease was due to an increase related to depreciable capital assets of \$2.7 million, offset by an increase in accumulated depreciation of \$4.3 million and a decrease in construction in progress of \$0.2 million.

Deferred outflows of resources increased by \$1 million, due mainly to an increase in pension resources of \$1.2 million, offset by a \$0.2 million decrease in other postemployment benefits resources.

Liabilities at June 30, 2023, totaled \$61.6 million, compared to \$55.6 million at June 30, 2022. This represents a \$6 million increase. This is composed primarily of increases of \$11 million in pension liability, \$0.5 million in construction contracts payable, \$0.2 million in accrued salaries and wages, and \$0.1 million in compensated absences payable, offset by decreases in other postemployment benefits liability, certificates of participation payable, and accounts payable of \$4.6 million, \$1 million, and \$0.1 million, respectively.

Deferred inflows of resources at June 30, 2023, totaled \$12.7 million, compared to \$17.4 million at June 30, 2022. This is due to a decrease in pension resources of \$9.1 million, offset by an increase in other postemployment benefit resources of \$4.4 million.

In summary, New College of Florida's net position of \$40.9 million at June 30, 2023, includes \$47.4 million net investment in capital assets, \$3 million in restricted expendable net position, and a deficit of \$9.5 million in unrestricted net position, as disclosed in Note 3.

### **The Statement of Revenues, Expenses, and Changes in Net Position**

The statement of revenues, expenses, and changes in net position presents the University's revenue and expense activity, categorized as operating and nonoperating. Revenues and expenses are recognized when earned or incurred, regardless of when cash is received or paid.

The following summarizes the University's activity for the 2022-23 and 2021-22 fiscal years:

**Condensed Statement of Revenues, Expenses, and Changes in Net Position  
For the Fiscal Years**

(In Thousands)

	<u>2022-23</u>	<u>2021-22</u>
Operating Revenues	\$ 9,145	\$ 11,308
Less, Operating Expenses	<u>54,392</u>	<u>53,321</u>
<b>Operating Loss</b>	(45,247)	(42,013)
Net Nonoperating Revenues	<u>52,994</u>	<u>38,516</u>
<b>Income (Loss) Before Other Revenues</b>	7,747	(3,497)
Other Revenues	<u>1,943</u>	<u>107</u>
<b>Net Increase (Decrease) In Net Position</b>	<u>9,690</u>	<u>(3,390)</u>
Net Position, Beginning of Year	31,188	34,604
Adjustment to Beginning Net Position (1)	<u>9</u>	<u>(26)</u>
<b>Net Position, End of Year</b>	<u><u>\$ 40,887</u></u>	<u><u>\$ 31,188</u></u>

(1) For the 2022-23 fiscal year, the University's beginning net position was increased to reflect the cost of an asset capitalized in the 2021-22 fiscal year, but written down to separate into two assets. This adjustment restores the original value of the assets. See Note 2. for details. For the 2021-22 fiscal year, the beginning net position was decreased due to the elimination of Furniture and Equipment from the 2020-21 fiscal year, for electronic parts in patrol vehicles.

**Operating Revenues**

GASB Statement No. 35 categorizes revenues as either operating or nonoperating. Operating revenues generally result from exchange transactions where each of the parties to the transaction either gives or receives something of equal or similar value.

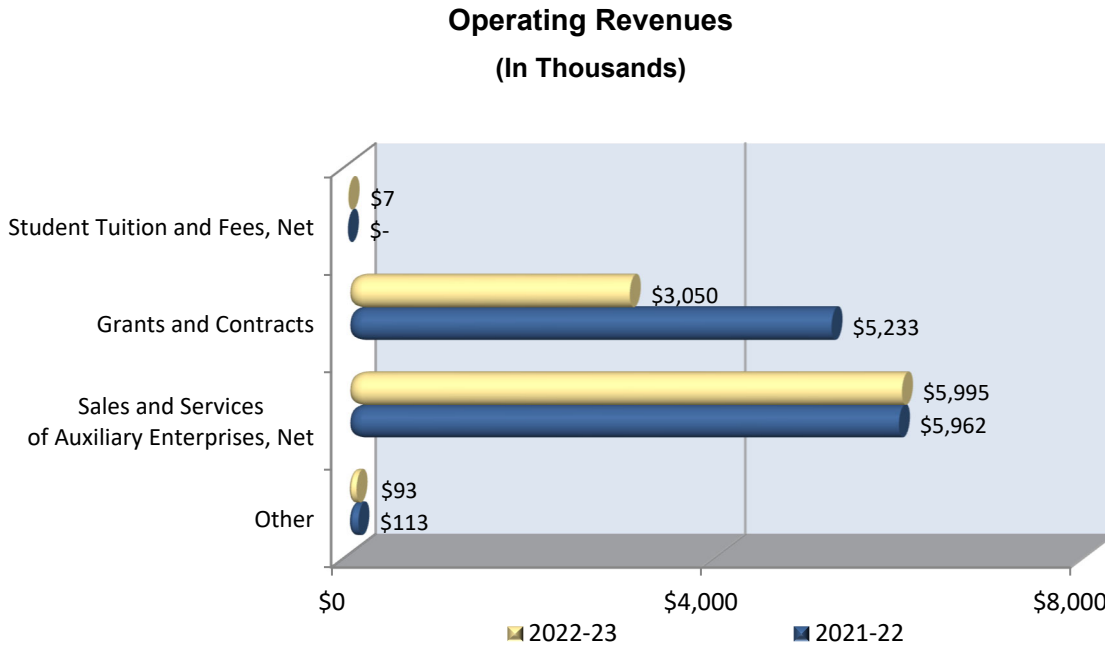
The following summarizes the operating revenues by source that were used to fund operating activities for the 2022-23 and 2021-22 fiscal years:

**Operating Revenues  
For the Fiscal Years**

(In Thousands)

	<u>2022-23</u>	<u>2021-22</u>
Student Tuition and Fees, Net	\$ 7	\$ -
Grants and Contracts	3,050	5,233
Sales and Services of Auxiliary Enterprises, Net	5,995	5,962
Other	<u>93</u>	<u>113</u>
<b>Total Operating Revenues</b>	<u><u>\$ 9,145</u></u>	<u><u>\$ 11,308</u></u>

The following chart presents the University's operating revenues for the 2022-23 and 2021-22 fiscal years:



Total operating revenues decreased by \$2.2 million in the 2022-23 fiscal year due primarily to decreases in Federal and nongovernmental grants and contracts, offset by an increase in State and local grants and contracts.

**Operating Expenses**

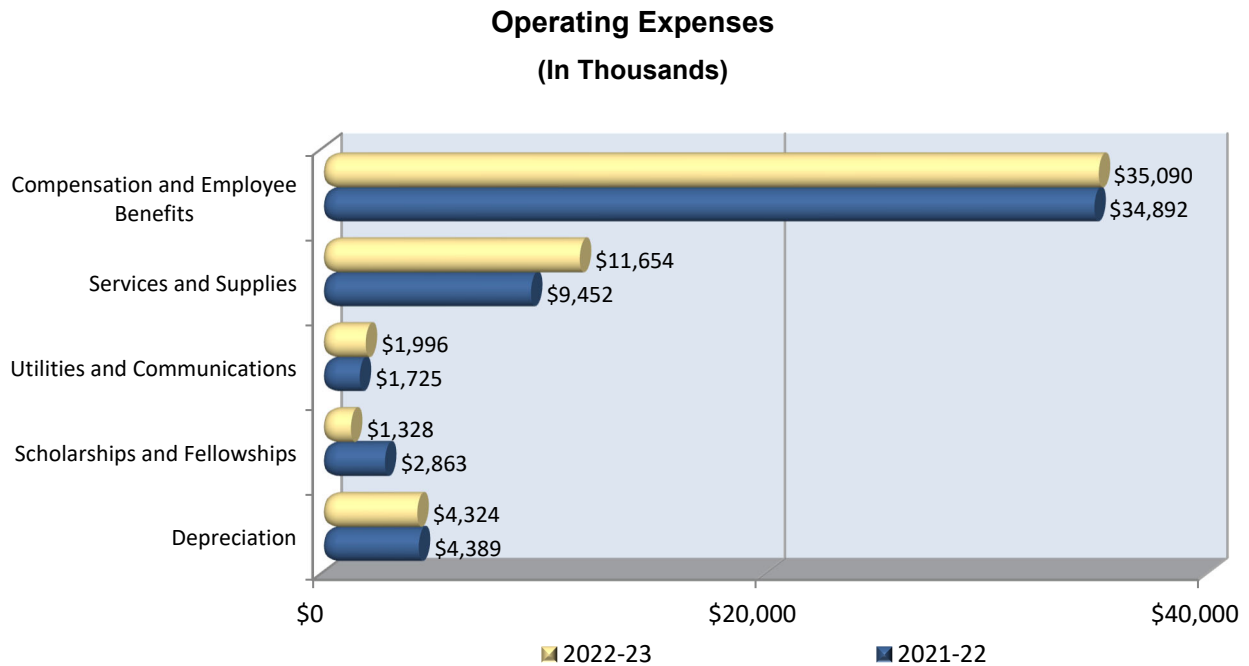
Expenses are categorized as operating or nonoperating. The majority of the University's expenses are operating expenses as defined by GASB Statement No. 35. GASB gives financial reporting entities the choice of reporting operating expenses in the functional or natural classifications. The University has chosen to report the expenses in their natural classification on the statement of revenues, expenses, and changes in net position and has displayed the functional classification in the notes to financial statements.

The following summarizes operating expenses by natural classification for the 2022-23 and 2021-22 fiscal years:

**Operating Expenses**  
**For the Fiscal Years**  
(In Thousands)

	<u>2022-23</u>	<u>2021-22</u>
Compensation and Employee Benefits	\$ 35,090	\$ 34,892
Services and Supplies	11,654	9,452
Utilities and Communications	1,996	1,725
Scholarships and Fellowships	1,328	2,863
Depreciation	4,324	4,389
<b>Total Operating Expenses</b>	<u>\$ 54,392</u>	<u>\$ 53,321</u>

The following chart presents the University's operating expenses for the 2022-23 and 2021-22 fiscal years:



Total operating expenses for the 2022-23 fiscal year were \$54.4 million as compared to \$53.3 million for the 2021-22 fiscal year, which is a \$1.1 million, or 2 percent increase. This is due to increases in services and supplies of \$2.2 million, utilities and communications of \$0.3 million, and compensation and employee benefits of \$0.2 million, offset by decreases in scholarships and fellowships of \$1.5 million and depreciation expense of \$0.1 million.

**Nonoperating Revenues and Expenses**

Certain revenue sources that the University relies on to provide funding for operations, including State noncapital appropriations, Federal and State student financial aid, certain gifts and grants, and investment income, are defined by GASB as nonoperating. Nonoperating expenses include capital financing costs and other costs related to capital assets. The following summarizes the University's nonoperating revenues and expenses for the 2022-23 and 2021-22 fiscal years:

**Nonoperating Revenues (Expenses)  
For the Fiscal Years  
(In Thousands)**

	<b>2022-23</b>	<b>2021-22</b>
State Noncapital Appropriations	\$ 48,688	\$ 35,598
Federal and State Student Financial Aid	3,134	3,114
Noncapital Grants, Contracts, and Donations	1,585	1,562
Investment Income (Loss)	357	(497)
Other Nonoperating Revenues	33	459
Interest on Capital Asset-Related Debt	(740)	(1,050)
Loss on Disposal of Capital Assets	(3)	-
Other Nonoperating Expenses	(60)	(670)
<b>Net Nonoperating Revenues</b>	<b>\$ 52,994</b>	<b>\$ 38,516</b>

The nonoperating revenues increased \$14.5 million during the 2022-23 fiscal year. The increase was due to a \$13.1 million increase in State noncapital appropriations, a \$0.9 million increase in net investment income, a \$0.6 million reduction in other nonoperating expenses, and a \$0.3 million decrease in interest expense, offset by a \$0.4 million reduction in other nonoperating revenues.

**Other Revenues**

This category is composed of State capital appropriations. The following summarizes the University's other revenues for the 2022-23 and 2021-22 fiscal years:

**Other Revenues  
For the Fiscal Years  
(In Thousands)**

	<b>2022-23</b>	<b>2021-22</b>
State Capital Appropriations	\$ 1,943	\$ 107
<b>Total</b>	<b>\$ 1,943</b>	<b>\$ 107</b>

Total other revenues for the 2022-23 fiscal year increased by \$1.8 million due to the appropriation of State General Revenue funds for deferred maintenance of University buildings.

**The Statement of Cash Flows**

The statement of cash flows provides information about the University's financial results by reporting the major sources and uses of cash and cash equivalents. This statement will assist in evaluating the University's ability to generate net cash flows, its ability to meet its financial obligations as they come due, and its need for external financing. Cash flows from operating activities show the net cash used by the operating activities of the University. Cash flows from capital financing activities include all plant funds and related long-term debt activities. Cash flows from investing activities show the net source and use of cash related to purchasing or selling investments, and earning income on those investments. Cash flows from noncapital financing activities include those activities not covered in other sections.

The following summarizes cash flows for the 2022-23 and 2021-22 fiscal years:



**Condensed Statement of Cash Flows  
For the Fiscal Years  
(In Thousands)**

	<b>2022-23</b>	<b>2021-22</b>
Cash Provided (Used) by:		
Operating Activities	\$ (39,513)	\$ (38,998)
Noncapital Financing Activities	53,498	40,123
Capital and Related Financing Activities	(3,808)	(3,921)
Investing Activities	(10,176)	1,980
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	1	(816)
Cash and Cash Equivalents, Beginning of Year	1,694	2,510
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 1,695</b>	<b>\$ 1,694</b>

Major sources of funds came from State noncapital appropriations (\$48.5 million), sales and services of auxiliary enterprises, net (\$6.3 million), grants and contracts (\$3.2 million), Federal and State student financial aid (\$3.1 million), noncapital grants, contracts, and donations (\$1.9 million). Major uses of funds were for payments made to and on behalf of employees totaling \$34.2 million; payments to suppliers totaling \$13.8 million; purchase or construction of capital assets totaling \$2.1 million; payments to students for scholarships and fellowships totaling \$1.3 million; and principal and interest payments on capital debt totaling \$1.8 million. Changes in cash and cash equivalents were the result of the following factors:

- The increase of \$0.5 million in net cash used by operations was due to an increase in payments to suppliers by \$2.7 million and a reduction in grants and contracts received by \$1.8 million, offset by decreases in payments to employees by \$1.8 million and distribution of scholarship and fellowships to students by \$1.5 million, and an increase in sales and services of auxiliary enterprises by \$0.7 million.
- The increase of \$13.4 million in net cash provided by noncapital financing activities was primarily due to increases in nonrecurring State appropriations of \$13 million, and noncapital grants, contracts, and donations of \$0.3 million.
- The decrease of \$0.1 million in net cash used by capital and related financing activities was primarily due to a reduction of \$0.3 million in interest paid on capital debt and leases, offset by an increase of \$0.2 million used for the purchase or construction of capital assets.
- The increase of \$12.2 million in net cash used by investing activities was due to a \$13.2 million increase in purchase of investments, offset by a \$0.8 million increase in proceeds from sales and maturities of investments and a \$0.2 million increase in investment income.

**CAPITAL ASSETS, CAPITAL EXPENSES AND COMMITMENTS,  
AND DEBT ADMINISTRATION**

**Capital Assets**

At June 30, 2023, the University had \$144.8 million in capital assets, less accumulated depreciation of \$75.2 million, for net capital assets of \$69.6 million. Depreciation charges for the current fiscal year totaled \$4.3 million. The following table summarizes the University's capital assets, net of accumulated depreciation, at June 30:

## Capital Assets, Net at June 30

(In Thousands)

	<u>2023</u>	<u>2022</u>
Land	\$ 4,562	\$ 4,562
Works of Art and Historical Treasures	77	77
Construction in Progress	285	521
Buildings	58,644	59,552
Infrastructure and Other Improvements	3,658	3,956
Furniture and Equipment	355	632
Right-to-Use Lease Assets	1,966	2,024
Computer Software	7	9
<b>Capital Assets, Net</b>	<u><u>\$ 69,554</u></u>	<u><u>\$ 71,333</u></u>

Additional information about the University's capital assets is presented in the notes to financial statements.

### **Capital Expenses and Commitments**

Major capital expenses through June 30, 2023, were incurred for heating, ventilation, and air conditioning (HVAC), repairs and renovations of the University's historical buildings (College Hall and Cook Hall) and the Caples Estate complex, as well as the replacement of the dormitories' access control system. The University's construction commitments at June 30, 2023, are as follows:

	<b>Amount</b> <b>(In Thousands)</b>
Total Committed	\$ 1,543
Completed to Date	285
<b>Balance Committed</b>	<u><u>\$ 1,258</u></u>

Additional information about the University's construction commitments is presented in the notes to financial statements.

### **Debt Administration**

As of June 30, 2023, the University had \$20.1 million in outstanding certificates of participation payable, representing a decrease of \$1 million, or 4.8 percent, from the prior fiscal year.

Additional information about the University's long-term debt is presented in the notes to financial statements.

## ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE

The University's economic condition is closely tied to that of the State of Florida, as well as to student enrollment levels. State noncapital and capital appropriations for the 2022-23 fiscal year totaled \$48.7 million and \$1.9 million, respectively, and are the largest sources of funding. The level of recurring State noncapital support included in the budget the Florida Legislature adopted for the 2023-24 fiscal year is \$59.1 million or \$20.4 million (52.8 percent) more than the appropriations received

in the 2022-23 fiscal year. This includes increases in base funding of \$26.9 million and \$0.3 million in lottery revenue distribution, offset by a \$6.8 million reduction in student fees appropriations. Due to concerted efforts to attract new students and retain existing students, the University expects to considerably increase enrollment resulting in revenue from student tuition and fees to be greater than the 2022-23 fiscal year. Amounts that can be charged for student tuition and fees are still expected to remain unchanged by the Florida Legislature.

The University received a total of \$3.2 million from the Foundation, during the 2022-23 fiscal year, including \$1.1 million in scholarships and \$2.1 million in other program support. Included in the \$2.1 million of other program support is \$0.5 million to subsidize faculty and other personnel costs. These funds are used to support the University's low student to faculty ratio, a feature that has been crucial in attracting students and increasing enrollment at the University. In the unlikely event the Foundation becomes unable to fund these contributions, losing this funding could adversely impact the University if not offset by additional funding appropriated by the Legislature or generated through increases in student tuition and fees.

#### REQUESTS FOR INFORMATION

Questions concerning information provided in the MD&A or other required supplemental information, and financial statements and notes thereto, or requests for additional financial information should be addressed to the Controller's Office, New College of Florida, 5800 Bay Shore Road, Sarasota, Florida 34243-2109.

# BASIC FINANCIAL STATEMENTS

## NEW COLLEGE OF FLORIDA A Component Unit of the State of Florida Statement of Net Position

June 30, 2023

	University	Component Unit
<b>ASSETS</b>		
Current Assets:		
Cash and Cash Equivalents	\$ 1,695,176	\$ 5,617,747
Investments	27,940,621	-
Accounts Receivable, Net	425,107	430,372
Due from State	2,166,475	-
Due from Component Unit	262,072	-
Other Current Assets	468,452	66,487
<b>Total Current Assets</b>	<b>32,957,903</b>	<b>6,114,606</b>
Noncurrent Assets:		
Investments	-	42,430,336
Restricted Investments	619,990	-
Accounts Receivable, Net	-	165,927
Depreciable Capital Assets, Net	62,665,039	674,111
Nondepreciable Capital Assets	4,923,455	421,832
Right-to-Use Land Lease, Net	1,965,575	-
<b>Total Noncurrent Assets</b>	<b>70,174,059</b>	<b>43,692,206</b>
<b>Total Assets</b>	<b>103,131,962</b>	<b>49,806,812</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	5,521,139	-
Pensions	6,537,815	-
<b>Total Deferred Outflows of Resources</b>	<b>12,058,954</b>	<b>-</b>
<b>LIABILITIES</b>		
Current Liabilities:		
Accounts Payable	558,735	396,561
Construction Contracts Payable	655,158	-
Salary and Wages Payable	1,804,315	-
Deposits Payable	500	-
Due to University	-	262,072
Unearned Revenue	237,112	319,165
Other Current Liabilities	167,582	-
Long-Term Liabilities - Current Portion:		
Certificates of Participation Payable	1,065,000	-
Note Payable	-	8,268
Right-to-Use Land Lease Payable	33,378	-
Compensated Absences Payable	478,543	-
Other Postemployment Benefits Payable	398,522	-
<b>Total Current Liabilities</b>	<b>5,398,845</b>	<b>986,066</b>

	<b>University</b>	<b>Component Unit</b>
<b>LIABILITIES (Continued)</b>		
Noncurrent Liabilities:		
Certificates of Participation Payable	19,033,190	-
Note Payable	-	312,991
Right-to-Use Land Lease Payable	1,978,516	-
Compensated Absences Payable	2,646,728	-
Other Postemployment Benefits Payable	15,438,449	-
Net Pension Liability	17,127,060	-
Other Noncurrent Liabilities	-	233,492
<b>Total Noncurrent Liabilities</b>	<b>56,223,943</b>	<b>546,483</b>
<b>Total Liabilities</b>	<b>61,622,788</b>	<b>1,532,549</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	12,079,549	-
Pensions	601,637	-
Gift Annuities and Charitable Remainder Unitrust	-	210,050
<b>Total Deferred Inflows of Resources</b>	<b>12,681,186</b>	<b>210,050</b>
<b>NET POSITION</b>		
Net Investment in Capital Assets	47,443,986	774,684
Restricted for Nonexpendable:		
Endowment	-	36,532,875
Restricted for Expendable:		
Capital Projects	2,605,505	-
Other	377,099	12,860,091
Unrestricted	(9,539,648)	(2,103,437)
<b>TOTAL NET POSITION</b>	<b>\$ 40,886,942</b>	<b>\$ 48,064,213</b>

The accompanying notes to financial statements are an integral part of this statement.

THIS PAGE INTENTIONALLY LEFT BLANK

**NEW COLLEGE OF FLORIDA**  
**A Component Unit of the State of Florida**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**For the Fiscal Year Ended June 30, 2023**

	<u>University</u>	<u>Component Unit</u>
<b>REVENUES</b>		
Operating Revenues:		
Student Tuition and Fees, Net of Scholarship Allowance of \$6,647,657	\$ 7,069	\$ -
Federal Grants and Contracts	295,388	-
State and Local Grants and Contracts	281,579	-
Nongovernmental Grants and Contracts	2,473,152	-
Sales and Services of Auxiliary Enterprises, Net of Scholarship Allowance of \$476,643 (\$4,360,562 Pledged for Housing Facility Revenue Certificates of Participation)	5,995,123	-
Gift and Donations	-	2,198,536
Other Operating Revenues	92,651	76,673
<b>Total Operating Revenues</b>	<u>9,144,962</u>	<u>2,275,209</u>
<b>EXPENSES</b>		
Operating Expenses:		
Compensation and Employee Benefits	35,089,420	-
Services and Supplies	11,653,837	-
Utilities and Communications	1,996,360	-
Scholarships and Fellowships	1,328,095	-
Depreciation	4,324,365	-
Other Operating Expenses	-	5,969,411
<b>Total Operating Expenses</b>	<u>54,392,077</u>	<u>5,969,411</u>
<b>Operating Loss</b>	<u>(45,247,115)</u>	<u>(3,694,202)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
State Noncapital Appropriations	48,687,825	-
Federal and State Student Financial Aid	3,133,899	-
Noncapital Grants, Contracts, and Donations	1,585,637	-
Investment Income	357,501	5,167,071
Other Nonoperating Revenues	32,720	-
Loss on Disposal of Capital Assets	(3,000)	-
Interest on Capital Asset-Related Debt	(740,402)	-
Other Nonoperating Expenses	(59,934)	(30,885)
<b>Net Nonoperating Revenues</b>	<u>52,994,246</u>	<u>5,136,186</u>
<b>Income Before Other Revenues</b>	7,747,131	1,441,984
State Capital Appropriations	1,942,558	-
Contributions to Permanent Endowments	-	1,142,107
<b>Increase in Net Position</b>	<u>9,689,689</u>	<u>2,584,091</u>
Net Position, Beginning of Year	31,187,966	45,480,122
Adjustments to Beginning Net Position	9,287	-
<b>Net Position, Beginning of Year, as Restated</b>	<u>31,197,253</u>	<u>45,480,122</u>
<b>Net Position, End of Year</b>	<u>\$ 40,886,942</u>	<u>\$ 48,064,213</u>

The accompanying notes to financial statements are an integral part of this statement.

**NEW COLLEGE OF FLORIDA**  
**A Component Unit of the State of Florida**  
**Statement of Cash Flows**

**For the Fiscal Year Ended June 30, 2023**

	<b>University</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Student Tuition and Fees, Net	\$ 1,541
Grants and Contracts	3,218,305
Sales and Services of Auxiliary Enterprises, Net	6,316,221
Other Operating Receipts	231,146
Payments to Employees	(34,159,049)
Payments to Suppliers for Goods and Services	(13,792,798)
Payments to Students for Scholarships and Fellowships	(1,328,095)
	<b>(39,512,729)</b>
<b>Net Cash Used by Operating Activities</b>	
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
State Noncapital Appropriations	48,538,367
Federal and State Student Financial Aid	3,133,899
Noncapital Grants, Contracts and Donations	1,851,035
Federal Direct Loan Program Receipts	980,055
Federal Direct Loan Program Disbursements	(980,055)
Other Nonoperating Receipts	32,720
Other Nonoperating Disbursements	(57,779)
	<b>53,498,242</b>
<b>Net Cash Provided by Noncapital Financing Activities</b>	
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
State Capital Appropriations	81,903
Purchase or Construction of Capital Assets	(2,099,422)
Principal Paid on Capital Debt and Leases	(1,052,286)
Interest Paid on Capital Debt and Leases	(737,910)
	<b>(3,807,715)</b>
<b>Net Cash Used by Capital and Related Financing Activities</b>	
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Proceeds from Sales and Maturities of Investments	40,726,094
Purchases of Investments	(51,252,729)
Investment Income	350,503
	<b>(10,176,132)</b>
<b>Net Cash Used by Investing Activities</b>	
<b>Net Increase in Cash and Cash Equivalents</b>	1,666
Cash and Cash Equivalents, Beginning of Year	1,693,510
	<b>\$ 1,695,176</b>
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 1,695,176</b>



	<u>University</u>
<b>RECONCILIATION OF OPERATING LOSS</b>	
<b>TO NET CASH USED BY OPERATING ACTIVITIES</b>	
Operating Loss	\$ (45,247,115)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Depreciation Expense	4,324,365
Changes in Assets, Liabilities, Deferred Outflows of Resources, and Deferred Inflows of Resources:	
Receivables, Net	535,663
Other Assets	(42,835)
Accounts Payable	(99,794)
Salaries and Wages Payable	188,306
Compensated Absences Payable	107,595
Unearned Revenue	86,616
Other Postemployment Benefits Payable	(4,584,982)
Net Pension Liability	10,950,694
Deferred Outflows of Resources Related to Other Postemployment Benefits	186,137
Deferred Inflows of Resources Related to Other Postemployment Benefits	4,345,368
Deferred Outflows of Resources Related to Pensions	(1,207,281)
Deferred Inflows of Resources Related to Pensions	(9,055,466)
	<u>\$ (39,512,729)</u>
<b>NET CASH USED BY OPERATING ACTIVITIES</b>	
<b>SUPPLEMENTAL DISCLOSURE OF NONCASH INVESTING AND CAPITAL FINANCING ACTIVITIES</b>	
Unrealized gains on investments were recognized as an increase to investment income on the statement of revenues, expenses, and changes in net position, but are not cash transactions for the statement of cash flows.	\$ 6,998
Losses from the disposal of capital assets were recognized on the statement of revenues, expenses, and changes in net position but are not cash transactions for the statement of cash flows.	\$ (3,000)

The accompanying notes to financial statements are an integral part of this statement.

# **NOTES TO FINANCIAL STATEMENTS**

---

## **1. Summary of Significant Accounting Policies**

**Reporting Entity.** The University is a separate public instrumentality that is part of the State university system of public universities, which is under the general direction and control of the Florida Board of Governors. The University is directly governed by a Board of Trustees (Trustees) consisting of 13 members. The Governor appoints 6 citizen members and the Board of Governors appoints 5 citizen members. These members are confirmed by the Florida Senate and serve staggered terms of 5 years. The chair of the faculty senate and the president of the student body of the University are also members. The Board of Governors establishes the powers and duties of the Trustees. The Trustees are responsible for setting policies for the University, which provide governance in accordance with State law and Board of Governors' Regulations, and selecting the University President. The University President serves as the executive officer and the corporate secretary of the Trustees and is responsible for administering the policies prescribed by the Trustees.

Criteria for defining the reporting entity are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. These criteria were used to evaluate potential component units for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the primary government's financial statements to be misleading. Based on the application of these criteria, the University is a component unit of the State of Florida, and its financial balances and activities are reported in the State's Annual Comprehensive Financial Report by discrete presentation.

**Blended Component Unit.** Although it is legally separate from the University, the New College of Florida Development Corporation (Development Corporation) is included within the University's reporting entity as a blended component unit, based on the application of the criteria for determining component units. The Development Corporation was created on November 4, 2005, as a not-for-profit Florida corporation under the provisions of Chapter 617, Florida Statutes and as a direct-support organization of the University. The Development Corporation was established to secure, hold, invest, and administer property and to make expenditures for the exclusive benefit of the University. Due to the substantial economic relationship between the Development Corporation and the University, the financial activities of the Development Corporation are included in the University's financial statements. An annual audit of the Development Corporation is conducted by independent certified public accountants and is submitted to the Auditor General and the University Board of Trustees. Additional information on the Development Corporation, including copies of audit reports, is available by contacting the University's Controller's Office. Condensed financial statements for the University's blended component unit is shown in a subsequent note. The condensed financial statements are reported net of eliminations.

**Discretely Presented Component Unit.** Based on the application of the criteria for determining component units, the New College Foundation, Inc. (Foundation), (as provided for in Section 1004.28, Florida Statutes, and Board of Governors Regulation 9.011) is included within the University's reporting entity as a discretely presented component unit. This legally separate, not-for-profit, corporation is organized and operated exclusively to fund, in whole or in part, academic programs of the University by

providing supplemental resources from private gifts and bequests, and grants that may be negotiated annually. The Foundation is governed by a separate board. Florida Statutes authorize the Foundation to receive, hold, invest, and administer property and to make expenditures to or for the benefit of the University.

An annual audit of the Foundation financial statements is conducted by independent certified public accountants. Additional information on the Foundation, including copies of audit reports, is available by contacting the University Controller. Audited financial statements can be obtained from the Controller's Office, New College of Florida, 5800 Bay Shore Road, Sarasota, Florida 34243-2109.

**Basis of Presentation.** The University's accounting policies conform with accounting principles generally accepted in the United States of America applicable to public colleges and universities as prescribed by GASB. The National Association of College and University Business Officers (NACUBO) also provides the University with recommendations prescribed in accordance with generally accepted accounting principles promulgated by GASB and the Financial Accounting Standards Board (FASB). GASB allows public universities various reporting options. The University has elected to report as an entity engaged in only business-type activities. This election requires the adoption of the accrual basis of accounting and entitywide reporting including the following components:

- Management's Discussion and Analysis
- Basic Financial Statements:
  - Statement of Net Position
  - Statement of Revenues, Expenses, and Changes in Net Position
  - Statement of Cash Flows
  - Notes to Financial Statements
- Other Required Supplementary Information

**Measurement Focus and Basis of Accounting.** Basis of accounting refers to when revenues, expenses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources, are recognized in the accounts and reported in the financial statements. Specifically, it relates to the timing of the measurements made, regardless of the measurement focus applied. The University's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from nonexchange activities are generally recognized when all applicable eligibility requirements, including time requirements, are met. The University follows GASB standards of accounting and financial reporting.

The University's blended and discretely presented component units use the economic resources measurement focus and the accrual basis of accounting, and follow GASB standards of accounting and financial reporting.

Significant interdepartmental sales between auxiliary service departments and other institutional departments have been eliminated from revenues and expenses for reporting purposes.

The University's principal operating activities consist of instruction, research, and public service. Operating revenues and expenses generally include all fiscal transactions directly related to these activities as well as administration, operation and maintenance of capital assets, and depreciation of capital assets. Nonoperating revenues include State noncapital appropriations, Federal and State student financial aid, and investment income (net of unrealized gains or losses on investments). Interest on capital asset-related debt is a nonoperating expense. Other revenues generally include revenues for capital construction projects.

The statement of net position is presented in a classified format to distinguish between current and noncurrent assets and liabilities. When both restricted and unrestricted resources are available to fund certain programs, it is the University's policy to first apply the restricted resources to such programs, followed by the use of the unrestricted resources.

The statement of revenues, expenses, and changes in net position is presented by major sources and is reported net of tuition scholarship allowances. Tuition scholarship allowances are the difference between the stated charge for goods and services provided by the University and the amount that is actually paid by the student or the third-party making payment on behalf of the student. The University applied the "Alternate Method" as prescribed in NACUBO Advisory Report 2000-05 to determine the reported net tuition scholarship allowances. Under this method, the University computes these amounts by allocating the cash payments to students, excluding payments for services, using a ratio of total aid to aid not considered third-party aid.

The statement of cash flows is presented using the direct method in compliance with GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*.

**Cash and Cash Equivalents.** Cash and cash equivalents consist of cash on hand and cash in demand accounts. University cash deposits are held in banks qualified as public depositories under Florida law. All such deposits are insured by the Federal Deposit Insurance Corporation, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool required by Chapter 280, Florida Statutes. Cash and cash equivalents that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other restricted assets, are classified as restricted.

**Capital Assets.** University capital assets consist of land, works of art and historical treasures, construction in progress, buildings, infrastructure and other improvements, furniture and equipment, library resources, right-to-use lease assets, and computer software. These assets are capitalized and recorded at cost at the date of acquisition or at acquisition value at the date received in the case of gifts and purchases of State surplus property. Additions, improvements, and other outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The University has a capitalization threshold of \$5,000 for tangible personal property and \$100,000 for new buildings and other building improvements. Depreciation is computed on the straight-line basis over the following estimated useful lives:

- Buildings – 9 to 50 years
- Infrastructure and Other Improvements – 20 years

- Furniture and Equipment – 3 to 15 years
- Library Resources – 5 to 10 years
- Right-to-Use Lease Assets – 35 years
- Computer Software – 7 years

**Noncurrent Liabilities.** Noncurrent liabilities include amounts of certificates of participation payable, right-to-use land lease payable, compensated absences payable, other postemployment benefits (OPEB) payable, and net pension liability that are not scheduled to be paid within the next fiscal year. Certificates of participation payable are reported net of unamortized discounts. The University amortizes debt discounts over the life of the debt using the straight-line method.

**Pensions.** For purposes of measuring the net pension liabilities, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and HIS fiduciary net positions have been determined on the same basis as they are reported by the FRS and the HIS plans. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

**Leases.** The University determines if an arrangement is a lease at inception. Lessee arrangements are included in lease assets and lease liabilities in the statements of net position. Lease assets represent the University's control of the right to use an underlying asset for the lease term, as specified in the contract, in an exchange or exchange-like transaction. Lease assets are recognized at the commencement date based on the initial measurement of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. Lease assets are amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset. Lease liabilities represent the University's obligation to make lease payments arising from the lessee arrangement. Lease liabilities are recognized at the commencement date based on the present value of expected lease payments over the lease term, less any lease incentives. Interest expense is recognized ratably over the contract term. The lease term may include options to extend or terminate the lease when it is reasonably certain that the University will exercise that option. The University recognized payments for short-term leases with a lease term of 12 months or less and leases with a present value of less than a hundred thousand dollars over the life of the lease as expenses as incurred, and these leases are not included as lease liabilities or right-to-use lease assets on the statement of net position.

## **2. Adjustment to Beginning Net Position**

The beginning net position of the University was increased by \$9,287 due to the separation of one asset into two. During physical inventory it was determined that computer equipment capitalized as one unit was in fact two separate units with unique serial numbers. The original cost was reduced by half and a new asset was added in the 2022-23 fiscal year. This adjustment is needed to restore the partial retirement of the original asset.

**3. Deficit Net Position in Individual Funds**

The University reported an unrestricted net position which included a deficit in the current funds – unrestricted as shown below. This deficit can be attributed to the full recognition of long-term liabilities (i.e., compensated absences payable, OPEB payable, and net pension liabilities) in the current unrestricted funds.

<u>Fund</u>	<u>Net Position</u>
Current Funds - Unrestricted	\$ (13,691,046)
Auxiliary Funds	<u>4,151,398</u>
<b>Total</b>	<u><u>\$ (9,539,648)</u></u>

**4. Investments**

Section 1011.42(5), Florida Statutes, authorizes universities to invest funds with the State Treasury and State Board of Administration (SBA) and requires that universities comply with the statutory requirements governing investment of public funds by local governments. Accordingly, universities are subject to the requirements of Chapter 218, Part IV, Florida Statutes. The Board of Trustees has adopted a written investment policy providing that surplus funds of the University shall be invested in those institutions and instruments permitted under the provisions of Florida Statutes. Pursuant to Section 218.415(16), Florida Statutes, the University is authorized to invest in the Florida PRIME investment pool administered by the SBA; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits and savings accounts in qualified public depositories, as defined in Section 280.02, Florida Statutes; direct obligations of the United States Treasury; obligations of Federal agencies and instrumentalities; securities of, or interests in, certain open end or closed end management type investment companies; and other investments approved by the Board of Trustees as authorized by law. Investments set aside to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital assets are classified as restricted.

The University categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

All of the University’s recurring fair value measurements as of June 30, 2023, are investments with the State Treasury which are valued based on the University’s share of the pool (Level 3 inputs).

**External Investment Pool.**

The University reported investments at fair value totaling \$28,560,611 at June 30, 2023, in the State Treasury Special Purpose Investment Account (SPIA) investment pool, representing ownership of a share of the pool, not the underlying securities (Level 3 inputs). Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with the State Treasury is provided by the Treasury Investment Committee per Section

17.575, Florida Statutes. The authorized investment types are set forth in Section 17.57, Florida Statutes. The State Treasury SPIA investment pool carried a credit rating of AA-f by Standard & Poor's, had an effective duration of 3.02 years, and fair value factor of 0.9667 at June 30, 2023. Participants contribute to the State Treasury SPIA investment pool on a dollar basis. These funds are commingled and a fair value of the pool is determined from the individual values of the securities. The fair value of the securities is summed and a total pool fair value is determined. A fair value factor is calculated by dividing the pool's total fair value by the pool participant's total cash balances. The fair value factor is the ratio used to determine the fair value of an individual participant's pool balance. The University relies on policies developed by the State Treasury for managing interest rate risk or credit risk for this investment pool. Disclosures for the State Treasury investment pool are included in the notes to financial statements of the State's Annual Comprehensive Financial Report.

### **Component Unit Investments.**

Investments held by the University's discretely presented component unit at June 30, 2023, are reported at fair value as follows:

	Amount	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments by fair value level</b>				
Mutual Funds				
Equities	\$ 29,101,847	\$ 29,101,847	\$ -	\$ -
Bonds	8,031,373	8,031,373	-	-
Total investments by fair value level	\$ 37,133,220	\$ 37,133,220	\$ -	\$ -
<b>Investments measured at the net asset value (NAV)</b>				
Private Equity and Other Investments	5,297,116			
Total investments measured at NAV	5,297,116			
<b>Total investments measured at fair value</b>	<b>\$ 42,430,336</b>			

## **5. Receivables**

**Accounts Receivable.** Accounts receivable represent amounts for contract and grant reimbursements due from third parties, student tuition and fees, and various sales and services provided to students and third parties. As of June 30, 2023, the University reported the following amounts as accounts receivable:

<u>Description</u>	<u>Amount</u>
Student Tuition and Fees	\$ 39,093
Contracts and Grants	359,702
Auxiliary Services	119,516
Other	1,315
<b>Total Accounts Receivable</b>	<b>519,626</b>
Less: Allowance for Uncollectible Accounts	<u>94,519</u>
Accounts Receivable, Net	<u>\$ 425,107</u>

**Allowance for Doubtful Receivables.** Allowances for doubtful accounts are reported based on management's best estimate as of fiscal year end considering type, age, collection history, and other factors considered appropriate. Accounts receivable are reported net of allowances of \$94,519 at June 30, 2023.

No allowance has been accrued for contracts and grants receivable. University management considers these to be fully collectible.

## **6. Due From State**

The amount \$2,166,475 due from State consists of \$1,985,515 from deferred maintenance funds and the Capital Improvement Fee Trust Fund due from the State for maintenance projects and construction of University facilities and \$180,960 in State contracts and grants pending at year-end.

## **7. Due From Component Unit**

The amount due from component unit of \$262,072 consists of \$269,195 owed to the University by the Foundation for fourth quarter payroll and reimbursements of expenses paid for by University sources that are Foundation expenses, offset by \$7,123 the University owes the Foundation as a result of receiving an overpayment for scholarship support.

## **8. Capital Assets**

Capital assets activity for the fiscal year ended June 30, 2023, is shown in the following table:



<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>
Nondepreciable Capital Assets:				
Land	\$ 4,561,975	\$ -	\$ -	\$ 4,561,975
Works of Art and Historical Treasures	76,840	-	-	76,840
Construction in Progress	521,084	2,385,509	2,621,953	284,640
<b>Total Nondepreciable Capital Assets</b>	<b>\$ 5,159,899</b>	<b>\$ 2,385,509</b>	<b>\$ 2,621,953</b>	<b>\$ 4,923,455</b>
Depreciable Capital Assets:				
Buildings	\$ 120,141,482	\$ 2,621,953	\$ -	\$ 122,763,435
Infrastructure and Other Improvements	7,725,295	91,722	-	7,817,017
Furniture and Equipment	6,573,470	70,891	67,837	6,576,524
Library Resources	484,367	-	-	484,367
Right-to-Use Lease Assets	2,083,216	-	-	2,083,216
Computer Software	121,363	-	12,903	108,460
<b>Total Depreciable Capital Assets and Right-to-Use Lease Assets</b>	<b>137,129,193</b>	<b>2,784,566</b>	<b>80,740</b>	<b>139,833,019</b>
Less, Accumulated Depreciation:				
Buildings	60,589,077	3,529,664	-	64,118,741
Infrastructure and Other Improvements	3,768,998	389,880	-	4,158,878
Furniture and Equipment	5,941,726	344,572	64,837	6,221,461
Library Resources	484,367	-	-	484,367
Right-to-Use Lease Assets	58,820	58,821	-	117,641
Computer Software	112,791	1,428	12,902	101,317
<b>Total Accumulated Depreciation</b>	<b>70,955,779</b>	<b>4,324,365</b>	<b>77,739</b>	<b>75,202,405</b>
<b>Total Depreciable Capital Assets and Right-to-Use Lease Assets, Net</b>	<b>\$ 66,173,414</b>	<b>\$ (1,539,799)</b>	<b>\$ 3,001</b>	<b>\$ 64,630,614</b>

## 9. Unearned Revenue

Unearned revenue at June 30, 2023, includes contracts and grants revenue and student tuition and fees received prior to fiscal year end related to subsequent accounting periods. As of June 30, 2023, the University reported the following amounts as unearned revenue:

<u>Description</u>	<u>Amount</u>
Contracts and Grants	\$ 162,390
Student Tuition and Fees	74,722
<b>Total Unearned Revenue</b>	<b>\$ 237,112</b>

## 10. Deferred Outflow / Inflow of Resources

The deferred outflows and inflows related to pensions are an aggregate of items related to pensions as calculated in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. Total deferred outflows of pension resources were \$6,537,815 and total deferred inflows of resources related to pensions were \$601,637 for the fiscal year ended June 30, 2023. Note 12. includes a complete discussion of defined benefit pension plans.

The deferred outflows and inflows related to OPEB are an aggregate of items related to OPEB as calculated in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. Total deferred outflows of OPEB resources were \$5,521,139 and total deferred inflows of resources related to OPEB were \$12,079,549 for the fiscal year ended June 30, 2023. Note 11. below includes a complete discussion of OPEB.

## 11. Long-Term Liabilities

Long-term liabilities of the University at June 30, 2023, include certificates of participation payable, right-to-use land lease payable, compensated absences payable, other postemployment benefits payable, and net pension liability. Long-term liabilities activity for the fiscal year ended June 30, 2023, is shown in the following table:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Current Portion</u>
Certifications of Participation Payable	\$ 21,115,698	\$ 2,492	\$ 1,020,000	\$ 20,098,190	\$ 1,065,000
Right-to-Use Land Lease Payable	2,044,180	-	32,286	2,011,894	33,378
Compensated Absences Payable	3,017,676	670,234	562,639	3,125,271	478,543
Other Postemployment Benefits Payable	20,421,953	2,418,626	7,003,608	15,836,971	398,522
Net Pension Liability	6,176,366	16,742,834	5,792,140	17,127,060	-
<b>Total Long-Term Liabilities</b>	<b>\$ 52,775,873</b>	<b>\$ 19,834,186</b>	<b>\$ 14,410,673</b>	<b>\$ 58,199,386</b>	<b>\$ 1,975,443</b>

**Certificate of Participation Payable.** On April 7, 2006, the Development Corporation issued variable rate Certificates of Participation (COPs), Series 2006, in the amount of \$30,110,000. The proceeds were used to finance the acquisition, construction, and equipping of five new residence halls containing approximately 200 new student beds, the renovation and improvement of three existing residence halls (Johnson, Bates, and Rothenberg), comprising the Pei complex, and renovation and improvement to the Hamilton Center, the student activities center.

In April of 2012, the Development Corporation, through resolution of the Board, restructured the existing variable rate COPs as allowed under the master trust indenture. The existing COPs were restructured as a non-bank qualified tax-exempt variable facility (New College of Florida Development Corporation, Series 2012 Conversion), with an interest rate equal to 77 percent of the sum of the 30-day London Interbank Offered Rate (LIBOR) plus 185 basis points. The revised agreement was for 10 years, which expired in April of 2022. The existing maturity and principal payment requirements pursuant to the original 2006 debt issuance were not restructured.

With the enactment of the Federal Tax Cuts and Jobs Act, the Development Corporation's tax-exempt variable facility did not have the same value as it did prior to this act due to the corporate maximum tax rate being reduced to 21 percent from 35 percent. As such, SunTrust, as Trustee, adjusted the interest rate on the swap, effective April 1, 2018, to be 77 percent of the 30-day LIBOR, fixed at 3.30 percent, plus 93.584 percent of 1.85 percent equaling 1.7313 percent. The sum of these two components provided a total effective fixed interest of 5.0313 percent.

Effective April 1, 2022, the Development Corporation restructured the existing variable rate COPs as allowed under the master trust indenture. The existing COPs were restructured as a non-bank qualified

tax-exempt plain refinancing with a fixed interest rate of 3.33 percent. The existing maturity and principal payment requirements were not modified.

As a condition of the financing arrangement, the University entered into a Master Ground and Operating Lease Agreement with the Development Corporation. The property covered by the Master Ground lease together with the improvement thereon is leased back by the University to manage and operate through the Master Operating Lease and Facilities Sublease and Management Agreement. The payments on the lease are equal to the annual debt service requirements of the related bond debt and operating costs of the Development Corporation. The lease will terminate on the date the certificates and any related obligations are paid in full. Revenues from student resident facilities are pledged to pay rent to the Development Corporation or its assignees equal to the debt service on the long-term debt and any operating costs. During the 2022-23 fiscal year, student housing revenue totaled \$4,360,562.

Principal and interest payment requirements on the COPs outstanding as of June 30, 2023, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	1,065,000	643,731	1,708,731
2025	1,115,000	607,017	1,722,017
2026	1,160,000	568,764	1,728,764
2027	1,220,000	528,637	1,748,637
2028	1,270,000	486,763	1,756,763
2029-2033	7,245,000	1,738,635	8,983,635
2034-2037	7,055,000	423,867	7,478,867
<b>Subtotal</b>	20,130,000	4,997,414	25,127,414
Less: Discounts	(31,810)	-	(31,810)
<b>Total</b>	<u>\$ 20,098,190</u>	<u>\$ 4,997,414</u>	<u>\$ 25,095,604</u>

**Right-to-Use Land Lease Payable.** The University follows GASB Statement No. 87, *Leases*. Land is leased from an external party for various terms under long-term, non-cancelable agreements. The lease expires on November 30, 2056. Currently, the payments are made in monthly installments of \$8,322, with an implicit interest rate of 3.33 percent. The University does not have any leases featuring payments tied to an index or market rate, or any leases subject to a residual value guarantee. See Note 8. for right-to-use assets and the associated accumulated depreciation. Future commitments for remaining leases payable as of June 30, 2023, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 99,868	\$ 33,378	\$ 66,490
2025	99,868	34,507	65,361
2026	99,868	35,674	64,194
2027	99,868	36,880	62,988
2028	99,868	38,127	61,741
2029-2033	499,339	210,866	288,473
2034-2038	499,339	249,009	250,330
2039-2043	499,339	294,053	205,286
2044-2048	499,339	347,245	152,094
2049-2053	499,339	410,058	89,281
2054-2057	341,215	322,097	19,118
<b>Total Minimum Lease Payments</b>	<b>\$ 3,337,250</b>	<b>\$ 2,011,894</b>	<b>\$ 1,325,356</b>

**Compensated Absences Payable.** Employees earn the right to be compensated during absences for annual leave (vacation) and sick leave earned pursuant to Board of Governors’ Regulations, University regulations, and bargaining agreements. Leave earned is accrued to the credit of the employee and records are kept on each employee’s unpaid (unused) leave balance. The University reports a liability for the accrued leave; however, State noncapital appropriations fund only the portion of accrued leave that is used or paid in the current fiscal year. Although the University expects the liability to be funded primarily from future appropriations, generally accepted accounting principles do not permit the recording of a receivable in anticipation of future appropriations. At June 30, 2023, the estimated liability for compensated absences, which includes the University’s share of the Florida Retirement System and FICA contributions, totaled \$3,125,271. The current portion of the compensated absences liability, \$478,543, is the amount expected to be paid in the coming fiscal year and is based on actual payouts for the last three years calculated as a percentage of the previous three years’ compensated absences liability.

**Other Postemployment Benefits Payable.** The University follows GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, for certain postemployment healthcare benefits administered by the State Group Health Insurance Program.

***General Information about the OPEB Plan***

***Plan Description.*** The Division of State Group Insurance’s Other Postemployment Benefits Plan (OPEB Plan) is a multiple-employer defined benefit plan administered by the State of Florida. Pursuant to the provisions of Section 112.0801, Florida Statutes, all employees who retire from the University are eligible to participate in the State Group Health Insurance Program. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is offered to active employees at a premium cost of no more than the premium cost applicable to active employees. A retiree means any officer or employee who retires under a State retirement system or State optional annuity or retirement program or is placed on disability retirement and who begins receiving retirement benefits immediately after retirement from employment. In addition, any officer or employee who retires under the Florida Retirement System Investment Plan is considered a “retiree” if he or she meets the age and service requirements to qualify for normal retirement or has attained the age of 59.5 years and has

the years of service required for vesting. The University subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because retiree healthcare costs are generally greater than active employee healthcare costs. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75. The OPEB Plan contribution requirements and benefit terms necessary for funding the OPEB Plan each year is on a pay-as-you-go basis as established by the Governor's recommended budget and the General Appropriations Act. Retirees are required to enroll in the Federal Medicare (Medicare) program for their primary coverage as soon as they are eligible.

*Benefits Provided.* The OPEB Plan provides healthcare benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above. For the 2022-23 fiscal year, 28 retirees and beneficiaries received postemployment healthcare benefits.

***Proportionate Share of the Total OPEB Liability***

The University's proportionate share of the total OPEB liability of \$15,836,971 was measured as of June 30, 2022, and was determined by an actuarial valuation as of July 1, 2022, using the actuarial assumptions in the table below. At June 30, 2022, the University's proportionate share, determined by its proportion of total benefit payments made, was 0.20 percent, which was an increase of 0.01 from its proportionate share reported as of June 30, 2021.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.6 percent
Salary increases	Varies by FRS Class
Discount rate	4.09 percent
Healthcare cost trend rates	
PPO Plan	10.31 percent for 2023, decreasing to an ultimate rate of 4.04 percent for 2076 and later years
HMO Plan	7.53 percent for 2023, decreasing to an ultimate rate of 4.04 percent for 2076 and later years
Retirees' share of benefit-related costs	100 percent of projected health insurance premiums for retirees

The discount rate was based on the Standard & Poor's (S&P) Municipal Bond 20-Year High Grade Rate Index.

Mortality rates were based on the PUB-2010 mortality tables with fully generational improvement with Scale MP-2018.

While an experience study had not been completed for the OPEB Plan, the actuarial assumptions that determined the total OPEB liability for the OPEB Plan were based on certain results of the most recent experience study for the FRS Plan.

The following changes have been made since the prior valuation:

- **Census Data** – The census data reflects changes in status for the 24-month period since July 1, 2020.
- **Claims Costs and Premium Rates** – The assumed claims and premiums reflect the actual claims information that were provided as well as the premiums that are actually being charged to participants. The recent claims experience along with changes in the demographics of the population resulted in lower claims costs compared to expected, as well as lower premium rates than expected. The net result was a slight increase in liabilities due to claims and premiums as of June 30, 2022.
- **Trend Rate** – The medical trend assumption was updated based on the Getzen Model. Medical trend rates used were consistent with the August 2022 Report on Financial Outlook of the Plan along with information from the Getzen Model and actuarial judgement. The impact of the trend rate changes is a small increase in the liability, due primarily to higher trend rates in the first several years.
- **Discount Rate** – The discount rate was updated to utilize the mandated discount rate based on a 20-year S&P Municipal Bond Index Rate as of the measurement date, as required under GASB Statement No. 75. The discount rate increased from 2.18 percent to 4.09 percent.

*Sensitivity of the University’s Proportionate Share of the Total OPEB Liability to Changes in the Discount Rate.* The following table presents the University’s proportionate share of the total OPEB liability, as well as what the University’s proportionate share of the total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.09 percent) or 1 percentage point higher (5.09 percent) than the current rate:

	<u>1% Decrease (3.09%)</u>	<u>Current Discount Rate (4.09%)</u>	<u>1% Increase (5.09%)</u>
University’s proportionate share of the total OPEB liability	\$19,247,720	\$15,836,971	\$13,173,261

*Sensitivity of the University’s Proportionate Share of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates.* The following table presents the University’s proportionate share of the total OPEB liability, as well as what the University’s proportionate share of the total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
University’s proportionate share of the total OPEB liability	\$12,836,503	\$15,836,971	\$19,818,644

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.**

For the fiscal year ended June 30, 2023, the University recognized OPEB expense of \$352,487. At June 30, 2023, the University reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 1,732,052
Change of assumptions or other inputs	1,831,235	10,347,497
Changes in proportion and differences between University benefit payments and proportionate share of benefit payments	3,283,940	-
Transactions subsequent to the measurement date	405,964	-
<b>Total</b>	<u>\$ 5,521,139</u>	<u>\$ 12,079,549</u>

Of the total amount reported as deferred outflows of resources related to OPEB, \$405,964 resulting from transactions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the total OPEB liability and included in OPEB expense in the fiscal year ending June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2024	\$ (1,459,657)
2025	(1,459,657)
2026	(1,061,629)
2027	(872,547)
2028	(692,952)
Thereafter	(1,417,932)
<b>Total</b>	<u>\$ (6,964,374)</u>

**Net Pension Liability.** As a participating employer in the Florida Retirement System (FRS), the University recognizes its proportionate share of the collective net pension liabilities of the FRS cost-sharing multiple-employer defined benefit plans. As of June 30, 2023, the University's proportionate share of the net pension liabilities totaled \$17,127,060. Note 12. includes a complete discussion of defined benefit pension plans.

**12. Retirement Plans – Defined Benefit Pension Plans**

**General Information about the Florida Retirement System (FRS).**

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option

Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 121, Florida Statutes, also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class employed by the State and faculty and specified employees in the State university system. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the University are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The University's FRS and HIS pension expense totaled \$2,525,721 for the fiscal year ended June 30, 2023.

### **FRS Pension Plan**

*Plan Description.* The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Senior Management Service Class* – Members in senior management level positions.
- *Special Risk Class* – Members who are employed as law enforcement officers and meet the criteria to qualify for this class.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of creditable service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.



The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS-participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

*Benefits Provided.* Benefits under the Plan are computed on the basis of age, and/or years of service, average final compensation, and credit service. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<b><u>Class, Initial Enrollment, and Retirement Age/Years of Service</u></b>	<b><u>% Value</u></b>
<b>Regular Class members initially enrolled before July 1, 2011</b>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
<b>Regular Class members initially enrolled on or after July 1, 2011</b>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
<b>Senior Management Service Class</b>	2.00
<b>Special Risk Class</b>	3.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

*Contributions.* The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2022-23 fiscal year were:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	11.91
FRS, Senior Management Service	3.00	31.57
FRS, Special Risk	3.00	27.83
Deferred Retirement Option Program (applicable to members from all of the above classes)	0.00	18.60
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The University's contributions to the Plan totaled \$1,642,555 for the fiscal year ended June 30, 2023.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2023, the University reported a liability of \$14,027,868 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The University's proportionate share of the net pension liability was based on the University's 2021-22 fiscal year contributions relative to the total 2021-22 fiscal year contributions of all participating members. At June 30, 2022, the University's proportionate share was 0.037701179 percent, which was an increase of 0.002139304 from its proportionate share measured as of June 30, 2021.

For the fiscal year ended June 30, 2023, the University recognized pension expense of \$2,294,573. In addition, the University reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 666,243	\$ -
Change of assumptions	1,727,591	-
Net difference between projected and actual earnings on FRS Plan investments	926,258	-
Changes in proportion and differences between University contributions and proportionate share of contributions	919,290	52,721
University FRS contributions subsequent to the measurement date	1,642,555	-
<b>Total</b>	<b>\$ 5,881,937</b>	<b>\$ 52,721</b>

The deferred outflows of resources totaling \$1,642,555, resulting from University contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2024	\$ 1,102,754
2025	538,225
2026	(120,358)
2027	2,486,511
2028	179,529
<b>Total</b>	<b>\$ 4,186,661</b>

*Actuarial Assumptions.* The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	6.70 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2022, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0%	2.6%	2.6%	1.1%
Fixed Income	19.8%	4.4%	4.4%	3.2%
Global Equity	54.0%	8.8%	7.3%	17.8%
Real Estate (Property)	10.3%	7.4%	6.3%	15.7%
Private Equity	11.1%	12.0%	8.9%	26.3%
Strategic Investments	3.8%	6.2%	5.9%	7.8%
<b>Total</b>	<b>100.0%</b>			
Assumed inflation - Mean			2.4%	1.3%

(1) As outlined in the Plan's investment policy.

*Discount Rate.* The discount rate used to measure the total pension liability was 6.70 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension

liability is equal to the long-term expected rate of return. The discount rate used in the 2022 valuation was updated from 6.80 percent to 6.70 percent.

*Sensitivity of the University's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.* The following presents the University's proportionate share of the net pension liability calculated using the discount rate of 6.70 percent, as well as what the University's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.70 percent) or 1 percentage point higher (7.70 percent) than the current rate:

	<u>1% Decrease (5.70%)</u>	<u>Current Discount Rate (6.70%)</u>	<u>1% Increase (7.70%)</u>
University's proportionate share of the net pension liability	\$24,260,234	\$14,027,868	\$5,472,393

*Pension Plan Fiduciary Net Position.* Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

*Payables to the Pension Plan.* At June 30, 2023, the University reported a payable of \$236,058 for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2023.

**HIS Pension Plan**

*Plan Description.* The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

*Benefits Provided.* For the fiscal year ended June 30, 2023, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

*Contributions.* The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2023, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The University contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The University's contributions to the HIS Plan totaled \$195,219 for the fiscal year ended June 30, 2023.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2023, the University reported a liability of \$3,099,192 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The University's proportionate share of the net pension liability was based on the University's 2021-22 fiscal year contributions relative to the total 2021-22 fiscal year contributions of all participating members. At June 30, 2022, the University's proportionate share was 0.029260859 percent, which was an increase of 0.000808821 from its proportionate share measured as of June 30, 2021.

For the fiscal year ended June 30, 2023, the University recognized pension expense of \$231,148. In addition, the University reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 94,068	\$ 13,637
Changes in assumptions	177,648	479,443
Net difference between projected and actual earnings on HIS Plan investments	4,487	-
Changes in proportion and differences between University HIS contributions and proportionate share of HIS contributions	184,456	55,836
University HIS contributions subsequent to the measurement date	195,219	-
<b>Total</b>	<u>\$ 655,878</u>	<u>\$ 548,916</u>

The deferred outflows of resources totaling \$195,219, resulting from University contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2024	\$ (5,202)
2025	7,960
2026	8,938
2027	(22,363)
2028	(53,364)
Thereafter	(24,226)
<b>Total</b>	<u>\$ (88,257)</u>

*Actuarial Assumptions.* The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, average, including inflation
Municipal bond rate	3.54 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

*Discount Rate.* The discount rate used to measure the total pension liability was 3.54 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate used in the 2022 valuation was updated from 2.16 percent to 3.54 percent.

*Sensitivity of the University’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.* The following presents the University’s proportionate share of the net pension liability calculated using the discount rate of 3.54 percent, as well as what the University’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.54 percent) or 1 percentage point higher (4.54 percent) than the current rate:

	<b>1% Decrease (2.54%)</b>	<b>Current Discount Rate (3.54%)</b>	<b>1% Increase (4.54%)</b>
University’s proportionate share of the net pension liability	\$3,545,730	\$3,099,192	\$2,729,691

*Pension Plan Fiduciary Net Position.* Detailed information about the HIS Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Annual Comprehensive Financial Report.

### **13. Retirement Plans – Defined Contribution Pension Plans**

**FRS Investment Plan.** The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA’s annual financial statements and in the State’s Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. University employees already participating in the State University System Optional Retirement Program or DROP are not eligible to participate in the Investment Plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Service retirement benefits are based upon the value of the member’s account upon retirement. Benefit terms, including contribution requirements,

are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contributions, that are based on salary and membership class (Regular Class, Senior Management Service Class, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2022-23 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	9.30
FRS, Senior Management Service	10.67
FRS, Special Risk Regular	17.00

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the FRS Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the University.

After termination and applying to receive benefits, the member may roll over vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The University’s Investment Plan pension expense totaled \$775,356 for the fiscal year ended June 30, 2023.

**State University System Optional Retirement Program.** Section 121.35, Florida Statutes, provides for an Optional Retirement Program (Program) for eligible university instructors and administrators. The Program is designed to aid State universities in recruiting employees by offering more portability to employees not expected to remain in the FRS for 8 or more years.

The Program is a defined contribution plan, which provides full and immediate vesting of all contributions submitted to the participating companies on behalf of the participant. Employees in eligible positions can make an irrevocable election to participate in the Program, rather than the FRS, and purchase retirement

and death benefits through contracts provided by certain insurance carriers. The employing university contributes 5.14 percent of the participant’s salary to the participant’s account, 4.23 percent to cover the unfunded actuarial liability of the FRS pension plan, and 0.01 percent to cover administrative costs, for a total of 9.38 percent, and employees contribute 3 percent of the employee’s salary. Additionally, the employee may contribute, by payroll deduction, an amount not to exceed the percentage contributed by the University to the participant’s annuity account. The contributions are invested in the company or companies selected by the participant to create a fund for the purchase of annuities at retirement.

The University’s contributions to the Program totaled \$1,111,361, and employee contributions totaled \$591,156 for the 2022-23 fiscal year.

**14. Construction Commitments**

The University’s construction commitments at June 30, 2023, were as follows:

<u>Project Description</u>	<u>Total Commitment</u>	<u>Completed to Date</u>	<u>Balance Committed</u>
Caples Mansion Phase 2	\$ 900,219	\$ 170,834	\$ 729,385
College and Cook Hall Repairs	352,218	85,806	266,412
Access Control Replacement	290,471	28,000	262,471
<b>Total</b>	<b>\$ 1,542,908</b>	<b>\$ 284,640</b>	<b>\$ 1,258,268</b>

**15. Risk Management Programs**

The University is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Pursuant to Section 1001.72(2), Florida Statutes, the University participates in State self-insurance programs providing insurance for property and casualty, workers’ compensation, general liability, fleet automotive liability, Federal Civil Rights, and employment discrimination liability. During the 2022-23 fiscal year, for property losses, the State retained the first \$2 million per occurrence for all perils except named windstorm and flood. The State retained the first \$2 million per occurrence with an annual aggregate retention of \$40 million for named windstorm and flood losses. After the annual aggregate retention, losses in excess of \$2 million per occurrence were commercially insured up to \$56.3 million for named windstorm and flood through February 14, 2023, and decreased to \$40.2 million for flood and \$38.6 million for named windstorm starting February 15, 2023. For perils other than named windstorm and flood, losses in excess of \$2 million per occurrence were commercially insured up to \$168.7 million through February 14, 2023, and increased to \$184.8 million starting February 15, 2023; and losses exceeding those amounts were retained by the State. No excess insurance coverage is provided for workers’ compensation, general and automotive liability, Federal Civil Rights and employment action coverage; all losses in these categories are completely self-insured by the State through the State Risk Management Trust Fund established pursuant to Chapter 284, Florida Statutes. Payments on tort claims are limited to \$200,000 per person and \$300,000 per occurrence as set by Section 768.28(5), Florida Statutes. Calculation of premiums considers the cash needs of the program and the amount of risk exposure for each participant. Settlements have not exceeded insurance coverage during the past 3 fiscal years.



Pursuant to Section 110.123, Florida Statutes, University employees may obtain healthcare services through participation in the State group health insurance plan or through membership in a health maintenance organization plan under contract with the State. The State’s risk financing activities associated with State group health insurance, such as risk of loss related to medical and prescription drug claims, are administered through the State Employees Group Health Insurance Trust Fund. It is the practice of the State not to purchase commercial coverage for the risk of loss covered by this Fund. Additional information on the State’s group health insurance plan, including the actuarial report, is available from the Florida Department of Management Services, Division of State Group Insurance.

## 16. Functional Distribution of Operating Expenses

The functional classification of an operating expense (instruction, research, etc.) is assigned to a department based on the nature of the activity, which represents the material portion of the activity attributable to the department. For example, activities of an academic department for which the primary departmental function is instruction may include some activities other than direct instruction such as research and public service. However, when the primary mission of the department consists of instructional program elements, all expenses of the department are reported under the instruction classification. The operating expenses on the statement of revenues, expenses, and changes in net position are presented by natural classifications. The following are those same expenses presented in functional classifications as recommended by NACUBO:

<u>Functional Classification</u>	<u>Amount</u>
Instruction	\$ 14,164,146
Research	1,208,932
Academic Support	3,678,200
Student Services	6,390,987
Institutional Support	11,891,460
Operation and Maintenance of Plant	6,487,927
Scholarships, Fellowships, and Waivers	1,328,095
Auxiliary Enterprises	4,917,965
Depreciation	4,324,365
<b>Total Operating Expenses</b>	<b>\$ 54,392,077</b>

## 17. Blended Component Unit

The University has one blended component unit as discussed in Note 1. The following financial information is presented net of eliminations for the University’s blended component unit:

## Condensed Statement of Net Position

	New College of Florida Development Corporation	University	Eliminations	Total Primary Government
<b>Assets:</b>				
Due From University / Blended CU	\$ 1,469,147	\$ -	\$ (1,469,147)	\$ -
Other Current Assets	1,708,731	32,957,903	(1,708,731)	32,957,903
Capital Assets, Net	-	67,588,494	-	67,588,494
Other Noncurrent Assets	17,369,150	2,585,565	(17,369,150)	2,585,565
<b>Total Assets</b>	<b>20,547,028</b>	<b>103,131,962</b>	<b>(20,547,028)</b>	<b>103,131,962</b>
<b>Deferred Outflows of Resources</b>	<b>-</b>	<b>12,058,954</b>	<b>-</b>	<b>12,058,954</b>
<b>Liabilities:</b>				
Due To University / Blended CU	-	1,469,147	(1,469,147)	-
Other Current Liabilities	1,232,582	4,166,263	-	5,398,845
Noncurrent Liabilities	19,033,189	56,268,635	(19,077,881)	56,223,943
<b>Total Liabilities</b>	<b>20,265,771</b>	<b>61,904,045</b>	<b>(20,547,028)</b>	<b>61,622,788</b>
<b>Deferred Inflows of Resources</b>	<b>-</b>	<b>12,681,186</b>	<b>-</b>	<b>12,681,186</b>
<b>Net Position:</b>				
Net Investment in Capital Assets	-	47,443,986	-	47,443,986
Restricted - Expendable	281,257	2,701,347	-	2,982,604
Unrestricted	-	(9,539,648)	-	(9,539,648)
<b>Total Net Position</b>	<b>\$ 281,257</b>	<b>\$ 40,605,685</b>	<b>\$ -</b>	<b>\$ 40,886,942</b>

## Condensed Statement of Revenues, Expenses, and Changes in Net Position

	New College of Florida Development Corporation	University	Eliminations	Total Primary Government
Operating Revenues	\$ 692,687	\$ 8,452,275	\$ -	\$ 9,144,962
Depreciation Expense	-	(4,324,365)	-	(4,324,365)
Other Operating Expenses	(20,203)	(50,047,509)	-	(50,067,712)
<b>Operating Income (Loss)</b>	<b>672,484</b>	<b>(45,919,599)</b>	<b>-</b>	<b>(45,247,115)</b>
Nonoperating Revenues (Expenses):				
Nonoperating Revenue	-	53,794,582	-	53,794,582
Interest Expense	(672,484)	(67,918)	-	(740,402)
Other Nonoperating Expense	(2,492)	(57,442)	-	(59,934)
<b>Net Nonoperating Revenues (Expenses)</b>	<b>(674,976)</b>	<b>53,669,222</b>	<b>-</b>	<b>52,994,246</b>
Other Revenues	-	1,942,558	-	1,942,558
<b>Increase (Decrease) in Net Position</b>	<b>(2,492)</b>	<b>9,692,181</b>	<b>-</b>	<b>9,689,689</b>
Net Position, Beginning of Year	283,749	30,904,217	-	31,187,966
Adjustments to Beginning Net Position	-	9,287	-	9,287
<b>Net Position, Beginning of Year, as Restated</b>	<b>283,749</b>	<b>30,913,504</b>	<b>-</b>	<b>31,197,253</b>
<b>Net Position, End of Year</b>	<b>\$ 281,257</b>	<b>\$ 40,605,685</b>	<b>\$ -</b>	<b>\$ 40,886,942</b>

## Condensed Statement of Cash Flows

	New College of Florida Development Corporation	University	Eliminations	Total Primary Government
Net Cash Provided (Used) by:				
Operating Activities	\$ 1,692,484	\$ (41,205,213)	\$ -	\$ (39,512,729)
Noncapital Financing Activities	-	53,498,242	-	53,498,242
Capital and Related Financing Activities	(1,692,484)	(2,115,231)	-	(3,807,715)
Investing Activities	-	(10,176,132)	-	(10,176,132)
<b>Net Increase in Cash and Cash Equivalents</b>	<b>-</b>	<b>1,666</b>	<b>-</b>	<b>1,666</b>
Cash and Cash Equivalents, Beginning of Year	-	1,693,510	-	1,693,510
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ -</b>	<b>\$ 1,695,176</b>	<b>\$ -</b>	<b>\$ 1,695,176</b>

### 18. Discretely Presented Component Unit

The University has one discretely presented component unit as discussed in Note 1. This component unit comprises 100 percent of the transactions and account balances of the discretely presented component unit column of the financial statements.

## **19. Subsequent Events**

Subsequent to year end certain residence halls, namely Johnson Hall, Bates Hall, Rothenberg Hall, and B Dorm Hall have been taken off-line for the Fall 2023 and Spring 2024 Terms due to air quality concerns. The University is paying for displaced students to be accommodated at off campus hotels and the corresponding housing charges are being retained as housing revenues.

## **OTHER REQUIRED SUPPLEMENTARY INFORMATION**

---

### **Schedule of the University's Proportionate Share of the Total Other Postemployment Benefits Liability**

	<u>2022 (1)</u>	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>
University's proportion of the total other postemployment benefits liability	0.20%	0.19%	0.18%	0.17%	0.16%	0.16%
University's proportionate share of the total other postemployment benefits liability	\$ 15,836,971	\$ 20,421,953	\$ 18,883,172	\$ 21,102,038	\$ 16,882,000	\$ 16,780,000
University's covered-employee payroll	\$ 22,927,507	\$ 22,305,842	\$ 21,022,328	\$ 20,086,194	\$ 17,432,167	\$ 16,540,148
University's proportionate share of the total other postemployment benefits liability as a percentage of its covered-employee payroll	69.07%	91.55%	89.82%	105.06%	96.84%	101.45%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of the University's Proportionate Share of the Net Pension Liability –  
Florida Retirement System Pension Plan**

	<u>2022 (1)</u>	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>
University's proportion of the FRS net pension liability	0.037701179%	0.035561875%	0.035025983%	0.035447000%
University's proportionate share of the FRS net pension liability	\$ 14,027,868	\$ 2,686,296	\$ 15,180,777	\$ 12,207,453
University's covered payroll (2)	\$ 22,927,507	\$ 22,305,842	\$ 21,022,328	\$ 20,086,194
University's proportionate share of the FRS net pension liability as a percentage of its covered payroll	61.18%	12.04%	72.21%	60.78%
FRS Plan fiduciary net position as a percentage of the FRS total pension liability	82.89%	96.40%	78.85%	82.61%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, State university system optional retirement program members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

**Schedule of University Contributions – Florida Retirement System Pension Plan**

	<u>2023 (1)</u>	<u>2022 (1)</u>	<u>2021 (1)</u>	<u>2020 (1)</u>
Contractually required FRS contribution	\$ 1,642,555	\$ 1,608,778	\$ 1,354,754	\$ 1,163,758
FRS contributions in relation to the contractually required contribution	<u>(1,642,555)</u>	<u>(1,608,778)</u>	<u>(1,354,754)</u>	<u>(1,163,758)</u>
FRS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
University's covered payroll (2)	\$ 23,242,348	\$ 22,927,507	\$ 22,305,842	\$ 21,022,328
FRS contributions as a percentage of covered payroll	7.07%	7.02%	6.07%	5.54%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, State university system optional retirement plan members, and members in DROP because total employer contributions are determined on a uniform basis (blended rate) as required by Part III of Chapter 121, Florida Statutes.

<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>	<u>2013 (1)</u>
0.032983616%	0.029416862%	0.028903737%	0.026926709%	0.025391772%	0.019864042%
\$ 9,934,836	\$ 8,701,310	\$ 7,298,216	\$ 3,477,946	\$ 1,549,271	\$ 3,419,486
\$ 17,432,167	\$ 16,540,148	\$ 15,940,855	\$ 15,302,021	\$ 14,276,629	\$ 13,288,324
56.99%	52.61%	45.78%	22.73%	10.85%	25.73%
84.26%	83.89%	84.88%	92.00%	96.09%	88.54%

<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 1,099,113	\$ 940,007	\$ 765,793	\$ 704,864	\$ 656,496	\$ 556,188
<u>(1,099,113)</u>	<u>(940,007)</u>	<u>(765,793)</u>	<u>(704,864)</u>	<u>(656,496)</u>	<u>(556,188)</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 20,086,194	\$ 17,432,167	\$ 16,540,148	\$ 15,940,855	\$ 15,302,021	\$ 14,276,629
5.47%	5.39%	4.63%	4.42%	4.29%	3.90%

**Schedule of the University's Proportionate Share of the Net Pension Liability –  
Health Insurance Subsidy Pension Plan**

	<u>2022 (1)</u>	<u>2021 (1)</u>	<u>2020 (1)</u>	<u>2019 (1)</u>
University's proportion of the HIS net pension liability	0.029260859%	0.028452038%	0.028351788%	0.029248158%
University's proportionate share of the HIS net pension liability	\$ 3,099,192	\$ 3,490,070	\$ 3,461,707	\$ 3,272,576
University's covered payroll (2)	\$ 10,557,053	\$ 9,980,315	\$ 9,844,244	\$ 9,786,732
University's proportionate share of the HIS net pension liability as a percentage of its covered payroll	29.36%	34.97%	35.16%	33.44%
HIS Plan fiduciary net position as a percentage of the HIS total pension liability	4.81%	3.56%	3.00%	2.63%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.

**Schedule of University Contributions – Health Insurance Subsidy Pension Plan**

	<u>2023 (1)</u>	<u>2022 (1)</u>	<u>2021 (1)</u>	<u>2020 (1)</u>
Contractually required HIS contribution	\$ 195,219	\$ 177,053	\$ 167,241	\$ 163,378
HIS contributions in relation to the contractually required HIS contribution	<u>(195,219)</u>	<u>(177,053)</u>	<u>(167,241)</u>	<u>(163,378)</u>
HIS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
University's covered payroll (2)	\$ 11,394,139	\$ 10,557,053	\$ 9,980,315	\$ 9,844,244
HIS contributions as a percentage of covered payroll	1.71%	1.68%	1.68%	1.66%

(1) The amounts presented for each fiscal year were determined as of June 30.

(2) Covered payroll includes defined benefit plan actives, investment plan members, and members in DROP.



<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>	<u>2013 (1)</u>
0.028157684%	0.027024071%	0.026488765%	0.024606111%	0.022834094%	0.020786550%
\$ 2,980,241	\$ 2,889,538	\$ 3,087,156	\$ 2,509,436	\$ 2,135,044	\$ 1,809,742
\$ 8,933,439	\$ 8,350,415	\$ 7,904,077	\$ 7,215,699	\$ 6,641,607	\$ 6,011,544
33.36%	34.60%	39.06%	34.78%	32.15%	30.10%
2.15%	1.64%	0.97%	0.50%	0.99%	1.78%

<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017 (1)</u>	<u>2016 (1)</u>	<u>2015 (1)</u>	<u>2014 (1)</u>
\$ 162,412	\$ 152,700	\$ 143,019	\$ 135,772	\$ 94,060	\$ 78,222
<u>(162,412)</u>	<u>(152,700)</u>	<u>(143,019)</u>	<u>(135,772)</u>	<u>(94,060)</u>	<u>(78,222)</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 9,786,732	\$ 8,933,439	\$ 8,350,415	\$ 7,904,077	\$ 7,215,699	\$ 6,641,607
1.66%	1.71%	1.71%	1.72%	1.30%	1.18%

**1. Schedule of the University's Proportionate Share of the Total Other Postemployment Benefits Liability**

No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

*Changes of Assumptions.* The discount rate was updated to utilize the mandated discount rate based on a 20-year Standard & Poor's Municipal Bond Index Rate as of the measurement date, as required under GASB Statement No. 75. The discount rate increased from 2.18 percent to 4.09 percent.

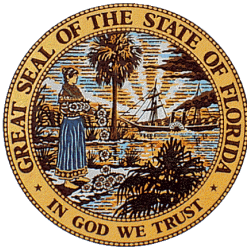
Other changes of assumptions since the prior valuation were updates to census data, claims costs, and premium rates, as well as to the trend rate. Refer to Note 11. in the notes to financial statement for further detail.

**2. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan**

*Changes of Assumptions.* In 2022, the long-term expected rate of return decreased from 6.80 percent to 6.70 percent.

**3. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan**

*Changes of Assumptions.* In 2022, the municipal rate used to determine total pension liability increased from 2.16 percent to 3.54 percent. In addition, the demographic assumptions for the Special Risk Class were updated to reflect plan changes and the election assumption for vested terminated members was updated from 20 percent to 50 percent to reflect recent experience.



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74  
111 West Madison Street  
Tallahassee, Florida 32399-1450



Phone: (850) 412-2722  
Fax: (850) 488-6975

The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the New College of Florida, a component unit of the State of Florida, and its discretely presented component unit as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the University's basic financial statements, and have issued our report thereon dated March 8, 2024, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the blended and discretely presented component units, as described in our report on the University's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the University's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the University's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control

that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the University's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 8, 2024