



# **Quarterly Report on Agency Services to Floridians with Developmental Disabilities and Their Costs**

Second Quarter Fiscal Year 2023-24  
(October, November, December)

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The Agency for Persons with Disabilities (APD) supports individuals with unique abilities and their families in living, learning, and working within their communities by creating multiple pathways to possibilities. APD provides a variety of social, medical, behavior, residential, and therapeutic services to Floridians with developmental disabilities. The eligibility criteria are identified in Florida Statutes and rules and includes Floridians who are diagnosed with severe forms of autism, cerebral palsy, spina bifida, intellectual disabilities, Down syndrome, Prader-Willi syndrome, and Phelan-McDermid syndrome. Individuals eligible for APD services must be domiciled in Florida, be at least 3 years old, and have a diagnosed developmental disability that occurred before the age of 18.

## **Historical Overview**

Since July 2013, APD has implemented the Developmental Disabilities Home and Community Based Services Individual budgeting waiver, known as the iBudget Florida waiver. This waiver provides services in community settings as an alternative for individuals who would otherwise meet the level of care of individuals served in Intermediate Care Facilities. The iBudget Florida waiver program currently has over 35,600 Floridians enrolled and there are over 22,000 individuals in a pre-enrollment category.

Applicants for iBudget Florida waiver services are individually reviewed for eligibility and need. Clients seeking iBudget Florida waiver enrollment are assigned a pre-enrollment category based on their individual circumstance per Section 393.065(5), Florida Statutes, and are enrolled based on funding availability. A listing of pre-enrollment categories and their descriptions are as follows:

- Category 1: APD eligible clients who are in crisis situations as described in rule 65G-1.047, Florida Administrative Code. This includes individuals who are homeless, a danger to self or others, or their caregiver is unable to provide care and no other resources are available to meet these immediate needs.
- Category 2: APD eligible clients who have an open case in the child welfare system at the time of permanency or turning 18 while in the foster care system.
- Category 3: APD eligible clients in one of the following situations:
  - Caregiver has a documented condition that is expected to render the caregiver unable to provide care within the next year and no alternate caregiver is available, but one is required.
  - Client is at substantial risk of incarceration or court commitment without supports.
  - Client has documented behaviors or physical needs that place them or their caregiver at risk of serious harm and other supports are not currently available to alleviate the situation.
  - Client is identified as ready for discharge within the next year from a state mental health hospital and requires a caregiver, but no caregiver is available, or caregiver is unable to provide the care needed.

- Category 4: APD eligible clients whose caregivers are 70 years of age or older, a caregiver is required, but no alternate caregiver is available.
- Category 5: APD eligible clients who are expected to graduate within the year from secondary school and need support to obtain a meaningful day activity, maintain competitive employment, or to pursue an accredited program of postsecondary education to which they have been accepted.
- Category 6: APD eligible clients who are 21 years of age or older who do not meet the criteria for category 1, category 2, category 3, category 4, or category 5.
- Category 7: APD eligible clients younger than 21 years of age who do not meet the criteria for category 1, category 2, category 3, or category 4.

## ***Glossary of Terms Used in Report***

**APD** – Agency for Persons with Disabilities

**CDC+ Program** – Consumer-Directed Care Plus Program

**iBudget Waiver** – Developmental Disabilities Individual Budgeting Home and Community Based Services Waiver

**IFS** – Individual and Family Supports

This report is prepared and distributed pursuant to section 393.0662(12), Florida Statutes.

“The agency shall submit quarterly status reports to the Executive Office of the Governor, the chair of the Senate Appropriations Committee or its successor, and the chair of the House Appropriations Committee or its successor which contain all of the following information:

- (a) The financial status of home and community-based services, including the number of enrolled individuals receiving services through one or more programs.
- (b) The number of individuals who have requested services and who are not enrolled but who are receiving services through one or more programs, with a description indicating the programs under which the individual is receiving services.
- (c) The number of individuals who have refused an offer of services but who choose to remain on the list of individuals waiting for services.
- (d) The number of individuals who have requested services but who are receiving no services.
- (e) A frequency distribution indicating the length of time individuals have been waiting for services.
- (f) Information concerning the actual and projected costs compared to the amount of the appropriation available to the program and any projected surpluses or deficits.”

# 1. Services Received by Waiver Enrollees

Tables 1a, 1b, 1c and 1d provide information on services received by persons enrolled on the iBudget Florida waiver or enrolled in the CDC+ program through APD.

Table 1a: Waiver Enrollment and Payments \*

Month	CDC+		iBudget		iBudget and CDC+	
	Enrolled	Total Waiver	Enrolled	Total Waiver	Enrolled	Total Waiver
	Clients**	Payments*	Clients**	Payments*	Clients**	Payments*
Oct-23	4,438	\$19,064,489	31,260	\$125,794,711	35,698	\$144,859,201
Nov-23	4,460	\$18,957,876	31,231	\$151,127,065	35,691	\$170,084,941
Dec-23	4,496	\$19,599,058	31,252	\$115,956,682	35,748	\$135,555,740

\* Payments are reported in this table by month of payment rather than by month of service.

\*\*As of the first day of the month.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of February 1, 2024.

Table 1b: Types of Services Received by Waiver-Enrolled Clients by Month of Payment

Service Month	Client Counts by Service Category for Billed Services				
	CDC+	iBudget	IFS	Room\Board	Client Total*
Oct-23	4,423	32,250	223	301	33,285
Nov-23	4,471	32,947	216	291	33,708
Dec-23	4,483	32,525	197	233	33,484

\*Note: Clients are counted only once regardless of the number of different services they received. Based on historical payment patterns, iBudget waiver, CDC+, Individual Family Supports (IFS) and Room & Board services are undercounted due to the anticipated unsubmitted claims for the reported service months as of the database effective date.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of February 1, 2024.

Many iBudget Florida waiver enrollees receive other Medicaid State Plan services including, but not limited to, doctors' office visits, laboratory, pharmacy, and in/outpatient hospital services. Table 1c summarizes the number and percent of iBudget Florida waiver enrollees who use these services.

Table 1c: Clients Using Medicaid State Plan Services by Month of Service

Service Month	Total Waiver Enrollment	Medicaid State Plan	
		#	%
Oct-23	35,698	16,514	46.26%
Nov-23	35,691	16,452	46.10%
Dec-23	35,748	15,444	43.20%

Note: Enrolled as of the first day of the month in which the services were received.

Source: APD Databases and the Florida Medicaid Management Information System (FMMS) Data Warehouse as of February 1, 2024.

Table 1d: Clients Using Individual iBudget Florida Waiver Services by Month of Service

Service Description	iBudget		
	Oct-23	Nov-23	Dec-23
Adult Dental Services	1	0	0
Behavior Analysis - Level 1	676	644	562
Behavior Analysis - Level 2	779	693	558
Behavior Analysis - Level 3	2,012	1,781	1,562
Behavior Analysis Assessment	46	23	17
Behavior Assistant Services	36	36	34
CDC Monthly Allowance	4,439	4,472	4,496
Consumable Medical Supplies	5,416	5,354	5,204
Dietitian Services	12	12	14
Durable Medical Equipment	61	63	57
Environmental Accessibility Adaptations	18	15	8
Environmental Accessibility Adaptations -- Assessment	0	0	0
Incontinence Supplies; All Types	9,033	8,903	8,695
Life Skills Development - Level 1 (Companion)	6,753	6,580	6,041
Life Skills Development - Level 2 (Supported Empl - Group)	1	0	0
Life Skills Development - Level 2 (Supported Empl - Individual)	929	866	590
Life Skills Development - Level 3 (ADT) - Facility Based	10,703	10,357	8,667
Life Skills Development - Level 3 (ADT) - Off Site	9	18	7

## **Services Received by Waiver Enrollees (continued)**

<b>Service Description</b>	<b>iBudget</b>		
	<b>Oct-23</b>	<b>Nov-23</b>	<b>Dec-23</b>
Occupational Therapy	392	297	261
Occupational Therapy - Assessment	0	0	0
Personal Emergency Response System - Installation	0	1	0
Personal Emergency Response System - Service	31	31	28
Personal Supports	9,503	9,305	8,676
Physical Therapy	527	422	381
Physical Therapy - Assessment	0	0	0
Private Duty Nursing	158	154	142
Residential Habilitation - Assisted Living Facility (month)	310	300	290
Residential Habilitation - Behavioral Focus (day)	39	51	13
Residential Habilitation - Intensive Behavior (day)	840	838	701
Residential Habilitation - Intensive Behavior CTEP (day)	0	0	0
Residential Habilitation - Standard (day)	145	186	90
Residential Habilitation (month)	8,889	8,717	8,207
Residential or Skilled Nursing - LPN	118	107	100
Residential or Skilled Nursing - RN	10	11	10
Respiratory Therapy	54	53	47
Respiratory Therapy - Assessment	0	1	0
Respite (under 21 only)	539	499	444
Respite, Skilled	17	17	1
Special Medical Home Care	1	0	17
Specialized Mental Health Assessment	0	0	2
Specialized Mental Health Counseling	82	69	64
Speech Therapy	275	235	221
Speech Therapy - Assessment	1	4	2
Support Coordination	25,935	25,030	21,908
Support Coordination - CDC Consultant	3,297	3,143	2,927
Support Coordination (Enhanced)	3	2	2
Support Coordination (Limited)	1,696	1,610	1,386
Support Coordination (Limited) - CDC	448	420	359
Supported Living Coaching	2,594	2,531	2,091
Transportation - mile	48	49	43
Transportation - month	1,045	1,012	486
Transportation - trip	6,863	6,725	5,624
<b>Unduplicated Client Count</b>	<b>33,301</b>	<b>33,728</b>	<b>33,505</b>

Note: Based on historical payment patterns iBudget Florida waiver services are incomplete due to anticipated unsubmitted claims. It's also important to note, clients typically use multiple services, as a result the client count captured above represents an unduplicated count.

Source: Florida Medicaid Management Information System (FMMIS) Data Warehouse as of February 1, 2024.

## 2. Services Received by Persons in Categories 3 - 7

Table 2a lists APD services received in October, November, and December 2023 by individuals who requested enrollment in the iBudget Florida waiver or the CDC+ program but were not enrolled as of the first day of the respective months. Funding for these services came from General Revenue and the Social Services Block Grant. Individuals ages 22 or younger may also receive services from the Florida Department of Education, Medicaid State Plan, and other state and local resources.

Table 2a: Client Counts of Services Provided by APD to Clients in Categories 3 - 7 as of the first of each month

	Service Month		
	Oct-23	Nov-23	Dec-23
<b>Total at Beginning of Month</b>	<b>21,662</b>	<b>21,587</b>	<b>21,550</b>
<b>PAID SERVICE</b>			
Adult Day Training	174	166	162
Behavior Analysis	1	0	4
Community Based Employment	6	6	6
Dental Services	1	0	1
Employment Enhancement Project	262	266	233
Home Assistance	13	11	15
Intake, Evaluation, and Interpreter Services	1	0	1
Long Term Residential Services	20	22	20
Medical Services	2	1	1
Occupational Therapy	0	0	0
Personal/Family Care Services	16	15	15
Physical Therapy	0	0	0
Psychological Therapy	8	9	9
Recreational Therapy	0	0	0
Residential Habilitation Services	6	5	10
Respite Care	8	6	6
Speech Therapy	0	0	0
Supplies/Equipment	56	53	42
Support Coordination	5	2	1
Supported Living Services	14	13	12
Transportation	94	93	66
<b>UNDUPLICATED TOTAL</b>	<b>564</b>	<b>552</b>	<b>504</b>

Source: APD Databases as of February 1, 2024.



Table 2b provides client counts of persons in pre-enrollment categories 3-7 who received APD services (see Table 2a) or Medicaid State Plan services. The APD services are provided with state General Revenue and Social Services Block Grant funds. Because some clients received both APD and Medicaid State Plan services, the client count in the fourth row is an unduplicated total rather than a sum of the two prior rows. The last two rows in the table provide information on clients in categories 3-7 who received neither APD services nor Medicaid State Plan services. Please note, some clients captured below are not currently eligible for Medicaid State Plan services or may be receiving services through the school system or natural supports.

**Table 2b: Client Counts of Non-Medicaid and Medicaid State Plan Services Received by Clients in Categories 3-7 as of the first of each month\***

Row		Service Month		
		Oct-23	Nov-23	Dec-23
1	<b>Total Count of Individuals in Categories 3-7 at Beginning of Month</b>	21,662	21,587	21,550
2	<b>Client Count for APD Non-Medicaid Services</b>	564	552	504
3	<b>Client Count for Medicaid State Plan Medical, Facility, and Pharmacy Services***</b>	8,117	8,274	8,131
4	<b>All Clients in Categories 3-7 Receiving Services**</b>	8,510	8,653	8,479
5	<b>Count Clients in Categories 3-7 not Receiving Services****</b>	13,152	12,934	13,071
6	<b>Percent of Clients in Categories 3-7 not Receiving Services****</b>	60.71%	59.92%	60.65%

\*Clients are counted only once regardless of the number of different services they received.

\*\* Unduplicated count for the clients receiving Medicaid services or APD services or both.

\*\*\*Based on historical payment patterns, Medicaid State Plan services may be undercounted due to unsubmitted claims for the reported service months as of the effective date.

\*\*\*\* Some clients captured are not currently eligible for Medicaid State Plan services or may be receiving services through the school system or natural supports.

Source: APD Databases and the Florida Medicaid Management Information System (FMMS) Data Warehouse as of February 1, 2024.

### 3. Waiver Enrollment in Fiscal Year 2023-2024

Table 3: New Waiver Enrollment for FY 2023-24

Month	Category 1	Category 2	Categories 3 - 5	*Other Enrolled	Total Enrolled
23-Jul	120	5	0	1	126
23-Aug	126	5	0	1	132
23-Sep	108	8	2	1	119
23-Oct	114	12	1	4	131
23-Nov	110	8	0	6	124
23-Dec	22	10	0	2	34
<b>Total</b>	<b>600</b>	<b>48</b>	<b>3</b>	<b>15</b>	<b>666</b>

\*Other Enrolled category includes Military Dependents, Phelan-McDermid Syndrome, Private ICF or Nursing Facility, and Public ICF.

Source: APD Databases as of February 1, 2024.

#### **4. Length of Time Spent in Pre-Enrollment Categories for iBudget Florida Waiver Services**

Table 4 displays a frequency distribution of the length of time individuals remain in other pre-enrollment categories before receiving iBudget Florida waiver enrollment.

Table 4: Length of Time as of February 1, 2024

<b>Length</b>	<b>Date Placed in Pre-Enrollment Category</b>	<b>Clients</b>	
		<b>#</b>	<b>%</b>
1 Year or Less	January 1, 2023 - December 31, 2023	1,766	7.8
1+ to 2 Years	January 1, 2022 - December 31, 2022	2,162	9.6
2+ to 3 Years	January 1, 2021 - December 31, 2021	2,239	9.9
3+ to 4 Years	January 1, 2020 - December 31, 2020	1,467	6.5
4+ to 5 Years	January 1, 2019 - December 31, 2019	2,202	9.8
5+ to 6 Years	January 1, 2018 - December 31, 2018	1,075	4.8
6+ to 7 Years	January 1, 2017 - December 31, 2017	1,045	4.6
7+ to 8 Years	January 1, 2016 - December 31, 2016	917	4.1
8+ to 9 Years	January 1, 2015 - December 31, 2015	781	3.5
9+ to 10 Years	January 1, 2014 - December 31, 2014	753	3.3
More than 10 Years	On or before December 31, 2013	8,123	36.1
<b>Total</b>		<b>22,530</b>	<b>100.0</b>

Note: Individuals in Category 1 and Category 2 are immediately offered enrollment onto the iBudget Florida waiver based on funding availability. The counts above include 1,047 individuals who declined iBudget Florida waiver enrollment offers from FY 2013-14 through FY 2021-22, and those who received other state assistance.

Source: APD Databases as of February 1, 2024.

## **5. Projected iBudget Florida Waiver Costs and Appropriations**

Table 5 provides information concerning projected iBudget Florida waiver costs compared to the available appropriations and any projected surpluses or deficits in Fiscal Year 2023-24.

Table 5: Fiscal Year 2023-24 iBudget Florida Waiver Expenditures and Budget Forecast by Date of Payment  
General Revenue Only

	Actual Expenditures	AHCA Total As of 12/31/2023	AHCA Total with Actuals	2023-24 GAA	Percent of Appropriation Remaining
Month	FY 2023/24	FY 2023/24	FY 2023/24	\$ 793,255,518	100.0%
2023 July	\$ 15,944,510	\$ 23,624,986	\$ 15,944,510	\$ 777,311,008	98.0%
2023 August	\$ 61,642,086	\$ 68,751,833	\$ 61,642,086	\$ 715,668,922	90.2%
2023 September	\$ 43,466,772	\$ 54,974,599	\$ 43,466,772	\$ 672,202,150	84.7%
2023 October	\$ 58,034,556	\$ 57,001,641	\$ 58,034,556	\$ 614,167,594	77.4%
2023 November	\$ 68,103,372	\$ 71,964,073	\$ 68,103,372	\$ 546,064,222	68.8%
2023 December	\$ 53,186,184	\$ 60,435,524	\$ 53,186,184	\$ 492,878,038	62.1%
2024 January		\$ 66,501,254	\$ 72,478,065	\$ 420,399,973	53.0%
2024 February		\$ 55,810,206	\$ 60,826,157	\$ 359,573,817	45.3%
2024 March		\$ 58,893,548	\$ 64,186,614	\$ 295,387,202	37.2%
2024 April		\$ 55,930,169	\$ 60,956,902	\$ 234,430,301	29.6%
2024 May		\$ 69,887,983	\$ 76,169,176	\$ 158,261,125	20.0%
2024 June		\$ 59,234,818	\$ 64,558,556	\$ 93,702,568	11.8%
2024 July CF		\$ 32,535,642	\$ 35,459,788	\$ 58,242,781	7.3%
2024 August CF		\$ 4,651,076	\$ 5,069,093	\$ 53,173,688	6.7%
2024 Sept CF		\$ 1,285,379	\$ 1,400,903	\$ 51,772,785	6.5%
<b>Total</b>	<b>\$ 300,377,480</b>	<b>\$ 741,482,733</b>	<b>\$ 741,482,733</b>	<b>\$ 51,772,785</b>	

Note: The AHCA Invoice for December 2023 expenditures included a credit of \$759,561 for the Consumer Directed Care program (CDC+) for individuals no longer participating in the program.

CF = (Certified Forward)