

## STATE OF FLORIDA

# DIVISION OF ADMINISTRATIVE HEARINGS OFFICE OF THE JUDGES OF COMPENSATION CLAIMS

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September 30, 2021

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Dear Directors:

The Long Range Program Plan (LRPP) for the Division of Administrative Hearings (DOAH) is hereby submitted in the format prescribed in the budget instructions. The information, provided electronically, is a true and accurate presentation of DOAH's mission, goals, objectives and measures for FY 22-23 through FY 26-27. The link to the LRPP, located on the Florida Fiscal Portal, may be found as well on DOAH's web site at: https://www.doah.state.fl.us/ALJ/Reports/

Sincerely

Peter Antonacci Chief Judge

PA/cja

## **DIVISION OF ADMINISTRATIVE HEARINGS**



## LONG RANGE PROGRAM PLAN

# FISCAL YEAR 2022-2023 THROUGH FISCAL YEAR 2026-2027

**September 30, 2021** 

# MISSION OF THE DIVISION OF ADMINISTRATIVE HEARINGS

## Impartially Adjudicate Disputes

To provide a uniform and impartial forum for the trial and resolution of disputes between private citizens and organizations and agencies of the state in an efficient and timely manner.

To maintain a statewide mediation and adjudication system for the efficient and timely resolution of disputed workers' compensation claims.

# GOAL OF THE DIVISION OF ADMINISTRATIVE HEARINGS

Improve the statewide adjudication and mediation processes.

# OBJECTIVES OF THE DIVISION OF ADMINISTRATIVE HEARINGS

**GOAL 1:** Improve the statewide adjudication and mediation processes.

OBJECTIVE 1A: To increase the number of administrative law cases that can reasonably be closed within 120 days after filing to a rate greater than the baseline year rate and maintain that rate increase throughout the planning period.

OBJECTIVE 1B: To increase the number of petitions for benefits that can reasonably be closed within the statutory timeframe to a rate greater than the baseline year rate and maintain that rate increase throughout the planning period.

# SERVICE OUTCOMES AND PERFORMANCE PROJECTIONS TABLES OF THE DIVISION OF ADMINISTRATIVE HEARINGS

**GOAL 1:** Improve the statewide adjudication and mediation processes.

**OBJECTIVE 1A:** To increase the number of administrative law cases that can reasonably be closed within

120 days after filing to a rate greater than the baseline year rate and maintain that rate

increase throughout the planning period.

**OUTCOME:** Percent of cases closed within 120 days after filing.

Baseline FY 1998-99	FY 2022-23	FY 2023-24	FY 2024-25	FY 2025-26	FY 2026-27
61%	76%	76%	76%	76%	76%

**OBJECTIVE 1B:** To increase the number of petitions for benefits that can reasonably be closed within

the statutory timeframe to a rate greater than the baseline year rate and maintain that

rate increase throughout the planning period.

**OUTCOME:** Percent of petitions closed within the statutory timeframe.

Baseline FY 2003-04	FY 2022-23	FY 2023-24	FY 2024-25	FY 2025-26	FY 2026-27
40%	80%	80%	80%	80%	80%

## DIVISION OF ADMINISTRATIVE HEARINGS

## TRENDS AND CONDITIONS STATEMENT

The Division of Administrative Hearings (DOAH) is a small, semi-independent administrative court within the Department of Management Services. DOAH has two separately functioning programs: The Adjudication of Disputes and Workers' Compensation Appeals. No substantive revisions to DOAH'S programs or current structure are recommended over the five-year planning period.

With regard to the Adjudication of Disputes program, DOAH assigns independent Administrative Law Judges (ALJs) to conduct hearings pursuant to the Administrative Procedure Act and other state law, as well as contracting with local government entities. The judges are not subject to control, supervision, or direction by any party or any department of state government.

On October 1, 2001, the Workers' Compensation Appeals Program, Office of the Judges of Compensation Claims (OJCC) was transferred to DOAH upon the abolition of the Department of Labor and Employment Security by the Legislature. The primary responsibility of this program is to dispose of disputed workers' compensation claims through mediation and adjudication. The conduct of pre-trial and final hearings is mandated in Section 440.25, Florida Statutes, and the mandatory mediation program is outlined also in Section 440.25, Florida Statutes. Other duties of the OJCC are detailed throughout Chapter 440, Florida Statutes.

## COVID-19

The COVID-19 epidemic has hastened and expanded the use of Zoom technology in hearing cases. This has reduced the amount of ALJ travel and increased the amount of judicial time available for all cases.

## Cybersecurity

DOAH has a responsibility to those whose private information is transmitted to the agency through electronic means to keep that information away from all but those who are entitled to view it. Appropriate measures are taken to ensure that the users of DOAH's systems do not accidentally release confidential information to those not entitled to it or to infecting the IT systems with malware or other intrusions from outside entities that are not authorized to view confidential or proprietary information. In 2020, DOAH's IT focus continued to be on security. Cybersecurity awareness training provided to all DOAH personnel was focused on safe mobile computing and learning to recognize malicious emails. Special training sessions were also provided to judges and mediators throughout the year.

## Performance Measures

The primary outcome measure for the Adjudication of Disputes service relates to the timeliness of the adjudication process. In FY 2020-21, DOAH closed 84% of its cases within 120 days after filing, and scheduled for hearing 89% of its cases within 90 days after filing. This program continues to supply high-quality adjudication of disputes pursuant to the Administrative Procedure Act, and cases move through DOAH at a far faster rate than through the state court system. This program met or exceeded one of its performance goals for FY 2020-21. COVID-19 created challenges for the parties in scheduling hearings and bringing cases to closure. The FY 2022-23 requested standards equal prior-year approved standards.

The primary outcome measure for the Workers' Compensation Appeals service also relates to the timeliness of the adjudication process. In FY 2020-21, the OJCC closed 95% of petitions within the statutory timeframe of 210 days. Due to continued efforts in data maintenance, timely docketing of orders, and added database functionality, this program's performance has significantly improved over the last few years.

In FY 2020-21 the resolution rate for state mediations was 58%. Mediation timeliness improved slightly; 98% of mediations were held within 130 days, and all of the mediators achieved the goal of holding mediations within an average of 130 days.

The Workers' Compensation Appeals program met or exceeded all of its performance goals for FY 2020-21 except for number of mediations held. This is entirely dependent upon incoming caseload, which is a product of economic vitality. The FY 2022-23 requested standards equal prior-year approved standards.

Funds and positions appropriated to DOAH do not impact demand. Demand for the Adjudication of Disputes program is defined as the number of cases filed by substantially affected parties, including cases carried forward from the preceding fiscal year. Demand for the Workers' Compensation Appeals program is defined as the number of Petitions for Benefits filed, including petitions carried forward from the preceding fiscal year. Parties will continue to file cases at a rate independent of DOAH's funding and workforce levels.

DOAH has requested legislative relief from the proscriptive portions of Fla. Stat. Sec. 440.45 to implement cost savings measures through management flexibility. No other substantive legislation is required.

## **DIVISION OF ADMINISTRATIVE HEARINGS**

# PERFORMANCE MEASURES AND STANDARDS - LRPP EXHIBIT II

## **LRPP Exhibit II - Performance Measures and Standards**

Department: DMS/Division of Administrative Hearings Department No.: 72970000

Program: Adjudication of Disputes	Code: 72970100
Service/Budget Entity: Adjudication of Dispu	ctes Code: 72970100

NOTE: Approved primary service outcomes must be listed first.

,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Approved <b>Prior</b>		Approved	Requested
	Year Standard	<b>Prior</b> Year Actual	Standards for	FY 2022-23
Approved Performance Measures for	FY 2020-21	FY 2020-21	FY 2021-22	Standard
FY 2021-22 (Words)	(Numbers)	(Numbers)	(Numbers)	(Numbers)
Percent of cases closed within 120 days after filing	76%	84%	76%	76%
Percent of cases scheduled for hearing within 90 days after filing	90%	89%	90%	90%
Number of cases closed	6,000	5,456	6,000	6,000
Percent of professional licensure cases closed within 120 days	77%	70%	77%	77%
after filing				
Percent of professional licensure cases scheduled for hearing within 90 days after filing	95%	90%	95%	95%

Office of Policy and Budget - June, 2021

## **LRPP Exhibit II - Performance Measures and Standards**

Department: DMS/Division of Administrative Hearings Department No.: 72970000

Program: Worker Comp/Judges	Code: 72970200
Service/Budget Entity: Worker Comp/Judges	Code: 72970200

NOTE: Approved primary service outcomes must be listed first.

The February control outcomes made as noted mean	Approved Prior		Approved	Requested
	Year Standard	<b>Prior</b> Year Actual	Standards for	FY 2022-23
Approved Performance Measures for	FY 2020-21	FY 2020-21	FY 2021-22	Standard
FY 2021-22 (Words)	(Numbers)	(Numbers)	(Numbers)	(Numbers)
Percent of petitions closed within the statutory timeframe	80%	95%	80%	80%
Number of petitions closed	65,000	68,562	65,000	65,000
Average number of days from date petition filed to date petition	210	92	210	210
closed				
Percent of timely held mediations (130 days)	86%	98%	86%	86%
Number of mediations held	20,000	19,442	20,000	20,000
Percent of concluded mediations resulting in resolution (all issues	52%	58%	52%	52%
except attorneys fees)				

Office of Policy and Budget - June, 2021

## **DIVISION OF ADMINISTRATIVE HEARINGS**

# ASSESSMENT OF PERFORMANCE FOR APPROVED PERFORMANCE MEASURES -LRPP EXHIBIT III

## **Exhibit III:** Exhibit III: PERFORMANCE MEASURE ASSESSMENT **Department: DMS/Division of Administrative Hearings** Adjudication of Disputes Program: Service/Budget Entity: Adjudication of Disputes Percent of Cases Scheduled for Hearing Within 90 Days Measure: After Filing **Action:** Performance Assessment of Outcome Measure Revision of Measure Performance Assessment of Output Measure Deletion of Measure Adjustment of GAA Performance Standards **Approved Standard Actual Performance** Difference Percentage Results (Over/Under) Difference 90% 89% (1%)(1%)**Factors Accounting for the Difference: Internal Factors** (check all that apply): Personnel Factors Staff Capacity **Competing Priorities** Level of Training **Previous Estimate Incorrect** Other (Identify) **Explanation: External Factors** (check all that apply): Resources Unavailable Technological Problems Legal/Legislative Change Natural Disaster **Target Population Change** Other (Identify) – Due process This Program/Service Cannot Fix The Problem rights Current Laws Are Working Against The Agency Mission **Explanation:** The ability to schedule hearings within 90 days as established by the Legislature is dependent on: (1) a cooperative effort by DOAH, the parties, and counsel for the parties, (2) the requirement of the Florida and United States Constitutions to ensure that parties are not denied their due process rights (which includes the ability to properly prepare for hearing and to present relevant evidence through exhibits and witnesses), and (3) Legislative time requirements in certain cases. DOAH is mindful of the time requirements and urges the parties to move the cases along by rapidly scheduling them for hearing. However, in FY 2020-21, the COVID-19 pandemic affected many parties' availability for hearing. There were 4,950 cases filed between March 1, 2020 and February 28, 2021 and 89% of these were scheduled for hearing within 90 days. Of the PL cases which were not scheduled for hearing within 90 days, 40% were due to the COVID-19 pandemic. Beginning in March 2020, most school districts were closed, which resulted in parties to any cases involving school boards

to request later hearing dates. Also, many cases filed involved discovery, which may require more time to prepare for hear			
DOAH must give the parties the full amount of time they require to fully present their cases. This is done in the interest of due process and the recognition that, while we strive to meet every performance standard, the parties often need additional time to fully and adequately prepare their witnesses, exhibits, and schedules for hearing.			
All these factors impact the ability of DOAH to schedule he	earings within 90 days.		
Management Efforts to Address Differences/Problems (check all that apply):  ☐ Training ☐ Technology ☐ Other (Identify): - ☐ Implementation of internal policies			
Recommendations:	peneres		
As the effects of the COVID-19 pandemic begin to lessen, hearings as expeditiously as possible. Therefore, DOAH re 23 standard be maintained at 90%.			

Office of Policy and Budget – June 2021

## **Exhibit III:** Exhibit III: PERFORMANCE MEASURE ASSESSMENT **Department: DMS/Division of Administrative Hearings Adjudication of Disputes** Program: Service/Budget Entity: Adjudication of Disputes **Number of Cases Closed** Measure: **Action:** Performance Assessment of Outcome Measure Revision of Measure Performance Assessment of Output Measure Deletion of Measure Adjustment of GAA Performance Standards **Approved Standard** Actual Performance Difference Percentage Results (Over/Under) Difference 6,000 5,456 (544)(9%)**Factors Accounting for the Difference: Internal Factors** (check all that apply): Personnel Factors Staff Capacity Level of Training **Competing Priorities Previous Estimate Incorrect** Other (Identify) Reduction in incoming cases **Explanation:** The standard of number of cases closed was based on previous years' incoming case volume. During the three years prior to the beginning of the COVID-19 pandemic, DOAH received an average of 6,824 per year and closed an average of 6,865 per year. Between March 1, 2020 and February 28, 2021, DOAH received only 4,950 cases – a decrease of 27%. **External Factors** (check all that apply): **Technological Problems** Resources Unavailable Legal/Legislative Change Natural Disaster **Target Population Change** Other (Identify) This Program/Service Cannot Fix The Problem Current Laws Are Working Against The Agency Mission **Explanation:** Beginning around March 2020, the COVID-19 pandemic had a severe effect on economic and other activity in the State of Florida. Most schools and many businesses closed, and many employees began working from home. The decrease in activity caused fewer permit applications, fewer professional licensure complaints, etc. State inspectors and investigators were less able to go onsite to survey facilities, job sites and other regulated entities, which lead to fewer complaints being brought until investigators were able to fully carry out their jobs in the field.

Management Efforts to Address Differences/Problems (check all that apply):	
☐ Training ☐ Technology   ☐ Personnel ☐ Other (Identify): -	
Implementation of internal	
policies	
Recommendations:	
DOAH rapidly increased the use of technology to facilitate remote hearings to deal with t effects of COVID-19. As the effects of the pandemic lessen, and parties grow more comf with handling cases remotely, DOAH expects incoming cases to increase to pre-pandemic There, DOAH requests that this measure's FY 2022-23 standard be maintained at 6,000 c closed.	ortable levels.

## Exhibit III: Exhibit III: PERFORMANCE MEASURE ASSESSMENT **Department:** <u>DMS/Division of Administrative Hearings</u> **Adjudication of Disputes** Program: Service/Budget Entity: Adjudication of Disputes Percent of Professional Licensure (PL) Cases Closed Within Measure: 120 Days After Filing **Action:** Performance Assessment of Outcome Measure Revision of Measure Performance Assessment of Output Measure Deletion of Measure Adjustment of GAA Performance Standards Actual Performance Approved Standard Difference Percentage Results (Over/Under) **Difference** 77% 70% (7%)(9%)**Factors Accounting for the Difference: Internal Factors** (check all that apply): Personnel Factors Staff Capacity **Competing Priorities** Level of Training Previous Estimate Incorrect Other (Identify) **Explanation: External Factors** (check all that apply): Resources Unavailable Technological Problems Natural Disaster Legal/Legislative Change **Target Population Change** Other (Identify) – Due process This Program/Service Cannot Fix The Problem rights Current Laws Are Working Against The Agency Mission **Explanation:** The ability to schedule hearings and close cases within 120 days as established by the Legislature is dependent on: (1) a cooperative effort by DOAH, the parties, and counsel for the parties, (2) the requirement of the Florida and United States Constitutions to ensure that parties are not denied their due process rights (which includes the ability to properly prepare for hearing and to present relevant evidence through exhibits and witnesses), and (3) Legislative time requirements in certain cases. DOAH is mindful of the time requirements and urges the parties to move the cases along by rapidly scheduling them for hearing. This is reflected in our other performance measure, as DOAH scheduled 89% of PL cases within 90 days of filing. However, the ability to actually hear a case and close it within 120 days is often compromised, not by the lack of availability of DOAH personnel to conduct the hearing, but rather by the unavailability of a party, counsel for a party, or crucial witnesses; the inability of the parties, due to the complexity of a case, to

complete "discovery" and otherwise prepare for the hearing; and Legislative time requirements in some limited cases.

There were 197 PL cases filed between March 1, 2020 and February 28, 2021 and 70% of those were closed within 120 days. Of the PL cases which were not closed within 120 days, 25% were due to the COVID-19 pandemic. Beginning in March 2020, most school districts were closed, which resulted in parties to any cases involving school boards to request continuances. Also, many of the PL case filed involve either (or, in some cases, both) parallel criminal actions taken against the licensee in state court, the timing of which we cannot control, or complex issues such as medical malpractice which require expert testimony, significant discovery, and resultant continuances to allow the parties to prepare their cases for hearing.

DOAH must give the parties the full amount of time they require to fully present their cases. This is done in the interest of due process and the recognition that, while we strive to meet every performance standard, the parties often need additional time to prepare. All continuances granted by ALJs require a finding by the judge of "good cause," which, in the adjudication of dispute program, is more than mere delay on the part of the parties, and is directly related to their ability to fully and adequately prepare their witnesses, exhibits, and schedules for hearing. Every order granting a continuance issued by an ALJ requires a statement of what constitutes good cause to grand the continuance.

Additionally, once a case actually goes to hearing, Chapter 120, Florida Statutes, provides that the parties may file proposed orders for consideration of the administrative law judge in preparing his or her order. Before this is done, due process requires that the parties be given time to have a transcript of the hearing prepared and filed, a process which can take anywhere from ten days to months, depending on the complexity of the case. The time parties need to prepare their proposed orders can also take from ten days (the minimum allowed by rule) to months, again depending on the complexity of the case.

All these factors impact the ability of DOAH to quickly schedule hearings and close cases.

<b>Management Efforts to Address Differences/Problems</b>	(check all that apply):
☐ Training	Technology
Personnel	Other (Identify): -
	Implementation of internal
	policies
Recommendations:	
As the effects of the COVID-19 pandemic begin to lessen	, DOAH will continue to schedule
hearings as expeditiously as possible. Therefore, DOAH 1	requests that this measure's FY 2022-
23 standard be maintained at 77%.	

Office of Policy and Budget - June 2021

## **Exhibit III:** Exhibit III: PERFORMANCE MEASURE ASSESSMENT **Department: DMS/Division of Administrative Hearings** Adjudication of Disputes Program: Service/Budget Entity: Adjudication of Disputes Percent of Professional Licensure Cases Scheduled for Hearing Measure: Within 90 Days After Filing **Action:** Performance Assessment of Outcome Measure Revision of Measure Performance Assessment of Output Measure Deletion of Measure Adjustment of GAA Performance Standards **Approved Standard Actual Performance** Difference Percentage Results (Over/Under) Difference 90% 95% (5%)(5%)**Factors Accounting for the Difference: Internal Factors** (check all that apply): Personnel Factors Staff Capacity **Competing Priorities** Level of Training **Previous Estimate Incorrect** Other (Identify) **Explanation: External Factors** (check all that apply): Resources Unavailable Technological Problems Legal/Legislative Change Natural Disaster **Target Population Change** Other (Identify) – Due process This Program/Service Cannot Fix The Problem rights Current Laws Are Working Against The Agency Mission **Explanation:** The ability to schedule hearings within 90 days as established by the Legislature is dependent on: (1) a cooperative effort by DOAH, the parties, and counsel for the parties, (2) the requirement of the Florida and United States Constitutions to ensure that parties are not denied their due process rights (which includes the ability to properly prepare for hearing and to present relevant evidence through exhibits and witnesses), and (3) Legislative time requirements in certain cases. DOAH is mindful of the time requirements and urges the parties to move the cases along by rapidly scheduling them for hearing. However, in FY 2020-21, the COVID-19 pandemic affected many parties' availability for hearing. There were 197 professional licensure cases filed between March 1, 2020 and February 28, 2021 and 90% of these were scheduled for hearing within 90 days. Of the PL cases which were not scheduled for hearing within 90 days, 40% were due to the COVID-19 pandemic. Beginning in March 2020, most school districts were closed, which resulted in parties to any cases involving

school boards to request later hearing dates. Also, many casignificant discovery, which may require more time to prepare	± ,	
DOAH must give the parties the full amount of time they require to fully present their cases. This is done in the interest of due process and the recognition that, while we strive to meet every performance standard, the parties often need additional time to fully and adequately prepare their witnesses, exhibits, and schedules for hearing.		
All these factors impact the ability of DOAH to schedule h	earings within 90 days.	
Management Efforts to Address Differences/Problems ( Training Personnel  Recommendations:	(check all that apply):  ☐ Technology ☐ Other (Identify): - Implementation of internal policies	
As the effects of the COVID-19 pandemic begin to lessen, hearings as expeditiously as possible. Therefore, DOAH re 23 standard be maintained at 95%.		

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LRPP Exhib	it III: PERFORMA	ANCE MEASURE AS	SSESSMENT
Program: Worke Service/Budget Entity	Division of Administrations' Compensation Appers  : Workers' Compensation Claims  er of Mediations Held	als - Judges of Compens ion Appeals - Judges of	ation Claims
Action:  Performance Asses  Performance Asses  Adjustment of GAA	sment of <u>Outcome</u> Measussment of <u>Output</u> Measure A Performance Standards	e Deletion o	f Measure
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
20,000	19,442	(558)	(3%)
Factors Accounting for Internal Factors (check Personnel Factors Competing Prioriting Previous Estimate Explanation:	ek all that apply): es Incorrect	Staff Capa Level of T Other (Ide	raining ntify)
number of incoming pe	etitions for benefits was gr	ed on data from previous fi reater.	iscal years, when the
	able Change	☐ Natural Di ☐ Other – Do em	gical Problems isaster ecrease in Demand
number of petitions file has been an overall dec 2002-03 when the stand	ed has remained relatively rease of (54%) in the num	creased slightly from 72,08 constant over the past seven of petitions for beneficen so, the mediators held 7 m 18,211 to 19,442.	veral years, but there its filed since FY
of days from filing of a requirement of 210 day	petition for benefits to its. Additionally, the percentage	on appeals program shows, s closing is 95, far below the entage of petitions for benomer can be and state mediators are	he statutory efits proceeding to

along to a speedy resolution. The fact that fewer than 20,000 mediations were held in 2020-2021 is beyond the control of the OJCC since 98% of all petitions filed were mediated timely, and the remainder were just outside the timeliness standard of 130 days. Had more petitions been available to be mediated, the state mediators would have done so, but petitions were not present to be mediated, a fact that cannot be remedied by the OJCC or DOAH unless sufficient petitions are filed to allow that number to be mediated.
Management Efforts to Address Differences/Problems (check all that apply):  ☐ Training ☐ Technology ☐ Other − Evaluate Standard
Recommendations:
The Office of the Judges of Compensation Claims requests that the FY 2022-23 remain at 20,000. Due to changes made to the workers' compensation statute in October 2003, the number of incoming petitions has fallen dramatically from 150,801 in FY 2002-03 to 69,676 in FY 2020-21. However, recent changes to the statute and Florida's economy may cause increases in the future.
The OJCC will continue to monitor the number of incoming petitions in 2021-22 and may submit a budget amendment to change this standard to an achievable level.

## **DIVISION OF ADMINISTRATIVE HEARINGS**

# PERFORMANCE MEASURE VALIDITY AND RELIABILITY - LRPP EXHIBIT IV

# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: DMS/Division of Administrative Hearings Program: Adjudication of Disputes Service/Budget Entity: Adjudication of Disputes Measure: Percent of Cases Closed Within 120 Days After Filing Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

## **Data Sources and Methodology:**

DOAH's electronic database, entitled the "Case Management System" (CMS), is the data source for this measure, and an automated computer program is utilized to provide the data for calculating the standard. The percentage is calculated by dividing the number of cases closed within 120 days after filing in a specified year by the total number of cases filed during that same period.

The FY 2020-21 standard of 84% was calculated by dividing the number of cases closed within 120 days after filing (4,165) by the total number of cases filed (4,950) during the period March 1, 2020 through February 28, 2021. This time period is used to determine all of the output and outcome standards for this service so that all indicators are based on the same group of cases. If data were collected for the most recently completed fiscal year (FY 2020-21) instead, some cases filed during the last four months of that year that also closed within 120 days, but after June 30, would not be captured. For example, a case filed on June 29 that was closed on October 19 (within 120 days) would not be counted (even though it met the criterion) because it was closed after the fiscal year ended on June 30 and after submission of the Long Range Program Plan in September, 2021.

## Validity:

Validity refers to the fit between an operational definition and the concept it is purported to measure. This indicator is a valid measure of the outcome because it meets the criteria of two of the three types of statistical validation: (1) subjective validation (face validity), and (2) criterion-related validation. First, on the face of it, this indicator appears to measure the concept it is intended to measure (face validity). Second, the content or apparent meaning of this measure is not as important as its usefulness as an indicator of the outcome (criterion-related validity). The test of this type of validity is the ability of this measure to classify or group data in terms of a single criterion (percent of cases closed within 120 days after filing).

This indicator is a valid measure of how timely DOAH is closing its cases. Most citizens and agencies of the state are interested in resolving their disputes as quickly as

possible. Hence, this is a reasonable and sensible method of assessing performance against targeted time frames.

DOAH's CMS database, the data source for this measure, is also valid. It has evolved to its present state over the last 37 years, and is the basis for the generation of numerous statistical reports on DOAH's operations. To validate the accuracy of the CMS database, a statistically valid sample could be drawn from the case files. For example, a systematic random sample of computerized data on cases could be validated against the actual case files.

## **Reliability:**

Reliability assessment is essentially a matter of checking for consistency; if a measure yields the same result time after time, then it is free of random error. This indicator is a reliable measure of DOAH's outcome because of its test-retest and intercoder reliability. The test-retest procedure is the simplest method for assessing reliability and involves measuring the outcome (the percent of cases closed within 120 days after filing) on two separate occasions. The intercoder method involves examining the extent to which different persons using the same measurement procedures get equivalent results.

When any action is taken on a case (including case filing and closure), or when any case-related documentation is received or disseminated, an entry is made on the case's official docket, which is part of the CMS database. The Clerk's Office has incorporated a comprehensive system of checks and balances to insure that DOAH's electronic and hard copy case files are up-to-date, accurate, and complete. Hence, this reliable outcome measure will not vary over time. Each time a measurement is taken, the quality of the results will be consistent.

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# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: DMS/Division of Administrative Hearings Program: Adjudication of Disputes Service/Budget Entity: Adjudication of Disputes Measure: Percent of Cases Scheduled for Hearing Within 90 Days After Filing Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

## **Data Sources and Methodology:**

DOAH's electronic database, entitled the "Case Management System" (CMS), is the data source for this measure, and an automated computer program is utilized to provide the data for calculating the standard. The percentage is calculated by dividing the number of cases scheduled for hearing within 90 days after filing in a specified year by the total number of cases filed during that same period.

The FY 2020-21 standard of 89% was calculated by dividing the number of cases scheduled for hearing within 90 days after filing (4,424) by the total number of cases filed (4,950) during the period March 1, 2020 through February 28, 2021. This time period is used to determine all of the output and outcome standards for this service so that all indicators are based on the same group of cases. See the Exhibit IV for the outcome measure entitled "Percent of Cases Closed Within 120 Days After Filing" for the rationale supporting selection of this date range.

## Validity:

Validity refers to the fit between an operational definition and the concept it is purported to measure. This indicator is a valid measure of the outcome because it meets the criteria of two of the three types of statistical validation: (1) subjective validation (face validity), and (2) criterion-related validation. First, on the face of it, this indicator appears to measure the concept it is intended to measure (face validity). Second, the content or apparent meaning of this measure is not as important as its usefulness as an indicator of the outcome (criterion-related validity). The test of this type of validity is the ability of this measure to classify or group data in terms of a single criterion (percent of cases scheduled for hearing within 90 days after filing).

This indicator is a valid measure of how timely DOAH is scheduling hearings. Most citizens and agencies of the state are interested in resolving their disputes as quickly as possible. Hence, this is a reasonable and sensible method of assessing performance against targeted time frames.

DOAH's CMS database, the data source for this measure, is also valid. It has evolved to its present state over the last 37 years, and is the basis for the generation of numerous statistical reports on DOAH's operations. To validate the accuracy of the CMS database, a statistically valid sample could be drawn from the case files. For example, a systematic random sample of computerized data on cases could be validated against the actual case files.

## **Reliability:**

Reliability assessment is essentially a matter of checking for consistency; if a measure yields the same result time after time, then it is free of random error. This indicator is a reliable measure of DOAH's outcome because of its test-retest and intercoder reliability. The test-retest procedure is the simplest method for assessing reliability and involves measuring the outcome (the percent of cases scheduled for hearing within 90 days after filing) on two separate occasions. The intercoder method involves examining the extent to which different persons using the same measurement procedures get equivalent results.

When any action is taken on a case (including the scheduling of hearings), or when any case-related documentation is received or disseminated, an entry is made on the case's official docket, which is part of the CMS database. The Clerk's Office has incorporated a comprehensive system of checks and balances to insure that DOAH's electronic and hard copy case files are up-to-date, accurate, and complete. Hence, this reliable outcome measure will not vary over time. Each time a measurement is taken, the quality of the results will be consistent.

# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: DMS/Division of Administrative Hearings Program: Adjudication of Disputes Service/Budget Entity: Adjudication of Disputes Measure: Number of Cases Closed Action (check one): □ Requesting revision to approved performance measure. □ Change in data sources or measurement methodologies. □ Requesting new measure. □ Backup for performance measure.

## **Data Sources and Methodology:**

DOAH's electronic database, entitled the "Case Management System" (CMS), is the data source for this measure. An automated computer program is utilized to provide a count of all cases closed during a given year (or any other time period specified).

For the FY 2020-21 standard, data was collected for the period March 1, 2020 through February 28, 2021. This time period is used to determine all of the output and outcome standards for this service so that all indicators are based on the same group of cases. See the Exhibit IV for the outcome measure entitled "Percent of Cases Closed Within 120 Days After Filing" for the rationale supporting selection of this date range. The CMS program provided the count of 5,456 cases closed.

## Validity:

Validity refers to the fit between an operational definition and the concept it is purported to measure. This indicator is a valid measure of DOAH's output because it meets the criteria of two of the three types of statistical validation: (1) subjective validation (face validity), and (2) criterion-related validation. First, on the face of it, this indicator appears to measure the concept it is intended to measure (face validity). Second, the content or apparent meaning of this measure is not as important as its usefulness as an indicator of output (criterion-related validity). The test of this type of validity is the ability of this measure to classify or group data in terms of a single criterion (number of cases closed).

DOAH's CMS database, the data source for this measure, is also valid. It has evolved to its present state over the last 37 years, and is the basis for the generation of numerous statistical reports on DOAH's operations. To validate the accuracy of the CMS database, a statistically valid sample could be drawn from the case files. For example, a systematic random sample of computerized data on cases could be validated against the actual case files.

Reliability: Reliability assessment is essentially a matter of checking for consistency; if a measure yields the same result time after time, then it is free of random error. This indicator is a reliable measure of DOAH's output because of its test-retest and intercoder reliability. The test-retest procedure is the simplest method for assessing reliability and involves measuring output (the number of cases closed) on two separate occasions. The intercoder method involves examining the extent to which different persons using the same measurement procedures get equivalent results.
When any action is taken on a case (including case closure), or when any case-related documentation is received or disseminated, an entry is made on the case's official docket, which is part of the CMS database. The Clerk's Office has incorporated a comprehensive system of checks and balances to insure that DOAH's electronic and hard copy case files are up-to-date, accurate, and complete. Hence, this reliable output measure will not vary over time. Each time a measurement is taken, the quality of the results will be consistent.

Office of Policy and Budget – June 2021

# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: DMS/Division of Administrative Hearings Program: Adjudication of Disputes Service/Budget Entity: Adjudication of Disputes Measure: Percent of Professional Licensure (PL) Cases Closed Within 120 Days After Filing Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

## **Data Sources and Methodology:**

DOAH's electronic database, entitled the "Case Management System" (CMS), is the data source for this measure, and an automated computer program is utilized to provide the data for calculating the standard. The percentage is calculated by dividing the number of professional licensure (PL) cases closed within 120 days after filing in a specified year by the total number of PL cases filed during that same period.

The FY 2020-21 standard of 70% was calculated by dividing the number of PL cases closed within 120 days after filing (137) by the total number of PL cases filed (197) during the period March 1, 2020 through February 28, 2021. This time period is used to determine all of the output and outcome standards for this service so that all indicators are based on the same group of cases. See the Exhibit IV for the outcome measure entitled "Percent of Cases Closed Within 120 Days After Filing" for the rationale supporting selection of this date range.

## Validity:

Validity refers to the fit between an operational definition and the concept it is purported to measure. This indicator is a valid measure of the outcome because it meets the criteria of two of the three types of statistical validation: (1) subjective validation (face validity), and (2) criterion-related validation. First, on the face of it, this indicator appears to measure the concept it is intended to measure (face validity). Second, the content or apparent meaning of this measure is not as important as its usefulness as an indicator of the outcome (criterion-related validity). The test of this type of validity is the ability of this measure to classify or group data in terms of a single criterion (percent of PL cases closed within 120 days after filing).

This indicator is a valid measure of how timely DOAH is closing its cases. Most citizens and agencies of the state are interested in resolving their disputes as quickly as possible. Hence, this is a reasonable and sensible method of assessing performance against targeted time frames.

DOAH's CMS database, the data source for this measure, is also valid. It has evolved to its present state over the last 37 years, and is the basis for the generation of numerous statistical reports on DOAH's operations. To validate the accuracy of the CMS database, a statistically valid sample could be drawn from the case files. For example, a systematic random sample of computerized data on cases could be validated against the actual case files.

## **Reliability:**

Reliability assessment is essentially a matter of checking for consistency; if a measure yields the same result time after time, then it is free of random error. This indicator is a reliable measure of DOAH's outcome because of its test-retest and intercoder reliability. The test-retest procedure is the simplest method for assessing reliability and involves measuring the outcome (the percent of PL cases closed within 120 days after filing) on two separate occasions. The intercoder method involves examining the extent to which different persons using the same measurement procedures get equivalent results.

When any action is taken on a case (including case filing and closure), or when any case-related documentation is received or disseminated, an entry is made on the case's official docket, which is part of the CMS database. The Clerk's Office has incorporated a comprehensive system of checks and balances to insure that DOAH's electronic and hard copy case files are up-to-date, accurate, and complete. Hence, this reliable outcome measure will not vary over time. Each time a measurement is taken, the quality of the results will be consistent.

# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: DMS/Division of Administrative Hearings Program: Adjudication of Disputes Service/Budget Entity: Adjudication of Disputes Measure: Percent of Professional Licensure (PL) Cases Scheduled for Hearing Within 90 Days After Filing Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

## **Data Sources and Methodology:**

DOAH's electronic database, entitled the "Case Management System" (CMS), is the data source for this measure, and an automated computer program is utilized to provide the data for calculating the standard. The percentage is calculated by dividing the number of professional licensure (PL) cases scheduled for hearing within 90 days after filing in a specified year by the total number of PL cases filed during that same period.

The FY 2020-21 standard of 90% was calculated by dividing the number of PL cases scheduled for hearing within 90 days after filing (177) by the total number of PL cases filed (197) during the period March 1, 2020 through February 28, 2021. This time period is used to determine all of the output and outcome standards for this service so that all indicators are based on the same group of cases. See the Exhibit IV for the outcome measure entitled "Percent of Cases Closed Within 120 Days After Filing" for the rationale supporting selection of this date range.

## Validity:

Validity refers to the fit between an operational definition and the concept it is purported to measure. This indicator is a valid measure of the outcome because it meets the criteria of two of the three types of statistical validation: (1) subjective validation (face validity), and (2) criterion-related validation. First, on the face of it, this indicator appears to measure the concept it is intended to measure (face validity). Second, the content or apparent meaning of this measure is not as important as its usefulness as an indicator of the outcome (criterion-related validity). The test of this type of validity is the ability of this measure to classify or group data in terms of a single criterion (percent of PL cases scheduled for hearing within 90 days after filing).

This indicator is a valid measure of how timely DOAH is scheduling hearings. Most citizens and agencies of the state are interested in resolving their disputes as quickly as possible. Hence, this is a reasonable and sensible method of assessing performance against targeted time frames.

DOAH's CMS database, the data source for this measure, is also valid. It has evolved to its present state over the last 37 years, and is the basis for the generation of numerous statistical reports on DOAH's operations. To validate the accuracy of the CMS database, a statistically valid sample could be drawn from the case files. For example, a systematic random sample of computerized data on cases could be validated against the actual case files.

## **Reliability:**

Reliability assessment is essentially a matter of checking for consistency; if a measure yields the same result time after time, then it is free of random error. This indicator is a reliable measure of DOAH's outcome because of its test-retest and intercoder reliability. The test-retest procedure is the simplest method for assessing reliability and involves measuring the outcome (the percent of PL cases scheduled for hearing within 90 days after filing) on two separate occasions. The intercoder method involves examining the extent to which different persons using the same measurement procedures get equivalent results.

When any action is taken on a case (including the scheduling of hearings), or when any case-related documentation is received or disseminated, an entry is made on the case's official docket, which is part of the CMS database. The Clerk's Office has incorporated a comprehensive system of checks and balances to insure that DOAH's electronic and hard copy case files are up-to-date, accurate, and complete. Hence, this reliable outcome measure will not vary over time. Each time a measurement is taken, the quality of the results will be consistent.

Office of Policy and Budget – June 2021

# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: DMS/Division of Administrative Hearings Program: Workers' Compensation Appeals - Judges of Compensation Claims Service/Budget Entity: Workers' Compensation Appeals - Judges of Compensation Claims Measure: Percent of Petitions Closed Within the Statutory Timeframe Action (check one): □ Requesting revision to approved performance measure. □ Change in data sources or measurement methodologies. □ Requesting new measure. □ Backup for performance measure.

## **Data Sources and Methodology:**

DOAH's electronic database, entitled the "Case Management System" (CMS), is the data source for this measure. An automated computer program is utilized to provide the data for calculating the standard. The percentage is calculated by dividing the number of petitions closed within the statutory timeframe in a specified year by the total number of petitions closed during that year.

Petitions for benefits (PFBs) are electronically filed by attorneys and unrepresented claimants. Unrepresented claimants may also file petitions by certified mail. Electronic filing of a PFB automatically populates necessary data into CMS. PFBs filed by certified mail are entered into CMS upon receipt by the Clerk's Office. Data is recorded from the petition including the date it was filed. A petition can be closed several different ways: (1) voluntarily dismissed by the claimant, (2) dismissed by the judge, or (3) addressed by a disposition order (i.e. final merit, settlement, stipulation). As petitions are closed, staff enter the closing date into CMS. The FY 2020-21 standard of 95% was calculated by dividing the number of petitions closed within the statutory timeframe (65,375) by the number of petitions closed that year (68,506).

## Validity:

Validity refers to the fit between an operational definition and the concept it is purported to measure. This indicator is a valid measure of the outcome because it meets the criteria of two of the three types of statistical validation: (1) subjective validation (face validity), and (2) criterion-related validation. First, on the face of it, this indicator appears to measure the concept it is intended to measure (face validity). Second, the content or apparent meaning of this measure is not as important as its usefulness as an indicator of the outcome (criterion-related validity). The test of this type of validity is the ability of this measure to classify or group data in terms of a single criterion (Percent of petitions closed within the statutory timeframe). This indicator is a valid measure of how timely the Office of the Judges of Compensation Claims is closing its PFBs.

Reliability: Reliability assessment is essentially a matter of checking for consistency; if a measure yields the same result time after time, then it is free of random error. This indicator is a reliable measure of DOAH's outcome because of its test-retest and intercoder reliability. The test-retest procedure is the simplest method for assessing reliability and involves measuring the outcome (the percent of petitions closed within the statutory timeframe) on two separate occasions. The intercoder method involves examining the extent to which different persons using the same measurement procedures get equivalent results.
As petitions are closed, judges' staff enter this data into the CMS database and it becomes a permanent part of the record. Data are collected in a consistent manner, applying the same methodology and can be duplicated to achieve the same results.

## LRPP EXHIBIT IV: Performance Measure Validity and Reliability **Department: DMS/Division of Administrative Hearings** Program: Workers' Compensation Appeals - Judges of Compensation Claims Service/Budget Entity: Workers' Compensation Appeals - Judges of **Compensation Claims** Measure: **Number of Petitions Closed Action** (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure. **Data Sources and Methodology:** DOAH's electronic database, entitled the "Case Management System" (CMS), is the data source for this measure. An automated computer program is utilized to provide a count of all petitions for benefits closed during a given year (or any other time period specified). Petitions for benefits (PFBs) are electronically filed by attorneys and unrepresented claimants. Unrepresented claimants may also file petitions by certified mail. Electronic filing of a PFB automatically populates necessary data into CMS. PFBs filed by certified mail are entered into CMS upon receipt by the Clerk's Office. Data is recorded from the petition including the date it was filed. A petition can be closed several different ways: (1) voluntarily dismissed by the claimant, (2) dismissed by the judge, or (3) addressed by a disposition order (i.e. final merit, settlement, stipulation). As petitions are closed, staff enter the data into CMS. The CMS database provided the count of 68,506 petitions closed in FY 2020-21. Validity: For every workers' compensation dispute, one or more petitions for benefits may be filed, and these petitions request one or more benefits. The petition is closed when it is voluntarily dismissed by the claimant, dismissed by the judge, or addressed by a disposition order (i.e. final merit, settlement, stipulation). This measure evaluates the productivity of the process. Petitions for benefits represent the demand for the Judges of Compensation Claims service. The number of petitions for benefits closed is a valid measure to use in calculating unit costs.

Reliability:
Reliability assessment is essentially a matter of checking for consistency; if a measure
yields the same result time after time, then it is free of random error. This indicator is a
reliable measure of DOAH's outcome because of its test-retest and intercoder reliability.
The test-retest procedure is the simplest method for assessing reliability and involves
measuring the output (the number of petitions closed) on two separate occasions. The
intercoder method involves examining the extent to which different persons using the
same measurement procedures get equivalent results.
sume measurement procedures get equivalent results.
As petitions for benefits are closed, judges' staff enter this data into the database and it
becomes a permanent part of the record. Data are collected in a consistent manner,
applying the same methodology and can be duplicated to achieve the same results.
applying the same methodology and can be duplicated to define the same results.

# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: DMS/Division of Administrative Hearings Program: Workers' Compensation Appeals - Judges of Compensation Claims Service/Budget Entity: Workers' Compensation Appeals - Judges of Compensation Claims Measure: Average Number of Days From Date Petition Filed to Date Petition Closed Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

# **Data Sources and Methodology:**

DOAH's electronic database, entitled the "Case Management System" (CMS), is the data source for this measure. An automated computer program is utilized to calculate the average number of days from the petition filed date to the petition closed date.

Petitions for benefits (PFBs) are electronically filed by attorneys and unrepresented claimants. Unrepresented claimants may also file petitions by certified mail. Electronic filing of a PFB automatically populates necessary data into CMS. PFBs filed by certified mail are entered into CMS upon receipt by the Clerk's Office. Data recorded from the petition includes the filing date. A petition can be closed several different ways: (1) voluntarily dismissed by the claimant, (2) dismissed by the judge, or (3) addressed by a disposition order (i.e. final merit, settlement, stipulation). As petitions are closed, staff enter the data into CMS.

The CMS program calculated the FY 2020-21 standard of 95 days, which is an improvement over the FY 2019-20 standard of 97 days.

## Validity:

Validity refers to the fit between an operational definition and the concept it is purported to measure. This indicator is a valid measure of the outcome because it meets the criteria of two of the three types of statistical validation: (1) subjective validation (face validity), and (2) criterion-related validation. First, on the face of it, this indicator appears to measure the concept it is intended to measure (face validity). Second, the content or apparent meaning of this measure is not as important as its usefulness as an indicator of the outcome (criterion-related validity). The test of this type of validity is the ability of this measure to classify or group data in terms of a single criterion (the average number of days from petition filed to petition closed).

For every workers' compensation dispute, one or more petitions for benefits may be filed, and these petitions request one or more benefits. The petition is closed when it is voluntarily dismissed by the claimant, dismissed by the judge, or addressed by a disposition order (i.e. final merit, settlement, stipulation). This indicator is a valid measure of how timely the Judges of Compensation Claims are closing petitions for benefits. The statutory timeframes begin with the filing of the petition for benefits. **Reliability:** Reliability assessment is essentially a matter of checking for consistency; if a measure yields the same result time after time, then it is free of random error. This indicator is a reliable measure of DOAH's outcome because of its test-retest and intercoder reliability. The test-retest procedure is the simplest method for assessing reliability and involves measuring the outcome (the average number of days from petition filed to petition closed) on two separate occasions. The intercoder method involves examining the extent to which different persons using the same measurement procedures get equivalent results. As petitions are closed, judges' staff enter this data into the database and it becomes a permanent part of the record. Data are collected in a consistent manner, applying the same methodology and can be duplicated to achieve the same results.

# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: DMS/Division of Administrative Hearings Program: Workers' Compensation Appeals - Judges of Compensation Claims Service/Budget Entity: Workers' Compensation Appeals - Judges of Compensation Claims Measure: Percent of Timely Held Mediations (130 days) Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

## **Data Sources and Methodology:**

DOAH's electronic database, entitled the "Case Management System" (CMS), is the data source for this measure. The percentage is calculated by dividing the number of petitions mediated within the statutory timeframe in a specified year by the total number of petitions mediated during that year.

Petitions for benefits (PFBs) are electronically filed by attorneys and unrepresented claimants. Unrepresented claimants may also file petitions by certified mail. Electronic filing of a PFB automatically populates necessary data into CMS. PFBs filed by certified mail are entered into CMS upon receipt by the Clerk's Office. Data recorded from the petition includes the date it was filed. Multiple petitions may be addressed in each mediation. The FY 2020-21 performance standard of 98% was calculated by dividing the number of petitions mediated within 130 days after filing (27,552) by the number of petitions mediated that year (28,024).

### Validity:

Validity refers to the fit between an operational definition and the concept it is purported to measure. This indicator is a valid measure of the outcome because it meets the criteria of two of the three types of statistical validation: (1) subjective validation (face validity), and (2) criterion-related validation. First, on the face of it, this indicator appears to measure the concept it is intended to measure (face validity). Second, the content or apparent meaning of this measure is not as important as its usefulness as an indicator of the outcome (criterion-related validity). The test of this type of validity is the ability of this measure to classify or group data in terms of a single criterion (the percent of mediations held within 130 days).

For every workers' compensation dispute, state mediators hold one or more mediation conferences unless the parties utilize private mediation or if the Deputy Chief Judge of Compensation Claims waives the mediation requirement. Each mediation conference addresses one or more petitions for benefits. Chapter 440.25, F.S. requires that if the

Judges of Compensation Claims cannot mediate a petition within 130 days then a private mediation must take place. However, in the case where the Judges of Compensation Claims mediators were able to mediate the petition in a timely fashion but the parties were not ready for mediation, the parties can request a continuance. This measure is a valid indicator of how many petitions were mediated beyond 130 days of their filed date. **Reliability:** Reliability assessment is essentially a matter of checking for consistency; if a measure yields the same result time after time, then it is free of random error. This indicator is a reliable measure of DOAH's outcome because of its test-retest and intercoder reliability. The test-retest procedure is the simplest method for assessing reliability and involves measuring the outcome (the percent of mediations held within 130 days) on two separate occasions. The intercoder method involves examining the extent to which different persons using the same measurement procedures get equivalent results. As mediation conferences are scheduled, rescheduled, held, etc. this information is kept on the mediators' computerized calendars. Any information remains in the database and can be replicated at any time. Data are collected in a consistent manner, compiled on a monthly and annual basis, using the same data sources, applying the same methodology and can be duplicated to achieve the same result.

# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: DMS/Division of Administrative Hearings Program: Workers' Compensation Appeals - Judges of Compensation Claims Service/Budget Entity: Workers' Compensation Appeals - Judges of Compensation Claims Measure: Number of Mediations Held Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

## **Data Sources and Methodology:**

The data source is DOAH's electronic database, entitled the "Case Management System" (CMS). This measure is a simple count of the number of mediation conferences held by state mediators throughout the state of Florida on a fiscal year basis. In FY 2020-21, 19,442 mediations were held.

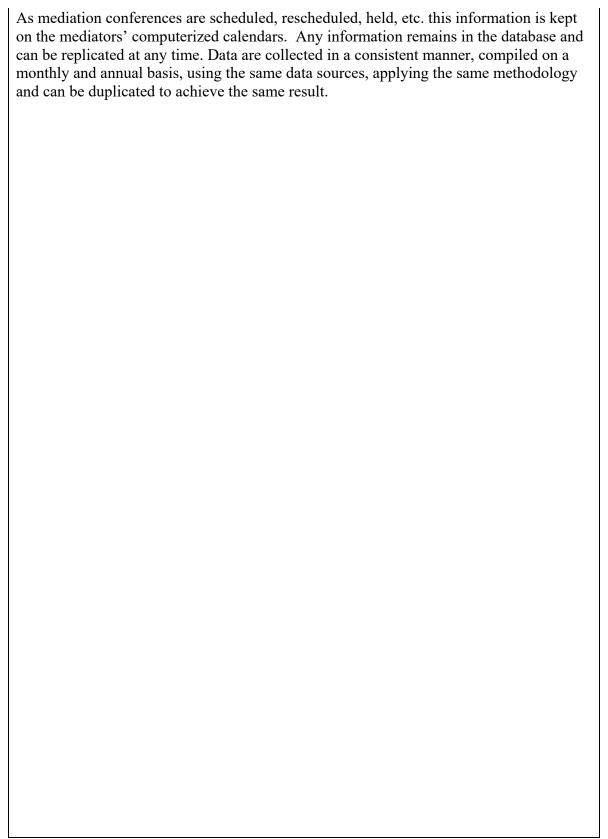
## Validity:

Validity refers to the fit between an operational definition and the concept it is purported to measure. This indicator is a valid output measure because it meets the criteria of two of the three types of statistical validation: (1) subjective validation (face validity), and (2) criterion-related validation. First, on the face of it, this indicator appears to measure the concept it is intended to measure (face validity). Second, the content or apparent meaning of this measure is not as important as its usefulness as an indicator of output (criterion-related validity). The test of this type of validity is the ability of this measure to classify or group data in terms of a single criterion (the number of mediations held.)

For every workers' compensation dispute, state mediators hold one or more mediation conferences unless the parties utilize private mediation or if the Deputy Chief Judge of Compensation Claims waives the mediation requirement. The number of mediations held by state mediators is necessary in evaluating the productivity of the mediation process, and is also used as the unit cost measure for this activity.

### **Reliability:**

Reliability assessment is essentially a matter of checking for consistency; if a measure yields the same result time after time, then it is free of random error. This indicator is a reliable measure of DOAH's output because of its test-retest and intercoder reliability. The test-retest procedure is the simplest method for assessing reliability and involves measuring output (the number of mediations held) on two separate occasions. The intercoder method involves examining the extent to which different persons using the same measurement procedures get equivalent results.



# Department: DMS/Division of Administrative Hearings Program: Workers' Compensation Appeals - Judges of Compensation Claims Service/Budget Entity: Workers' Compensation Appeals - Judges of Compensation Claims Measure: Percent of Concluded Mediations Resulting in Resolution (all issues except attorneys fees) Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

## **Data Sources and Methodology:**

The data source is DOAH's electronic database, entitled the "Case Management System" (CMS). The FY 2020-21 standard of 58% was calculated by dividing the number of mediations resulting in resolution (9,917) by the number of mediations concluded (17,172).

This measure is a percentage of mediations that concluded with one of the following results: (1) lump sum settlement; (2) all pending issues resolved; or (3) all pending issues resolved except attorneys fees. This percentage is compiled on a fiscal year basis.

## Validity:

Validity refers to the fit between an operational definition and the concept it is purported to measure. This indicator is a valid measure of the outcome because it meets the criteria of two of the three types of statistical validation: (1) subjective validation (face validity), and (2) criterion-related validation. First, on the face of it, this indicator appears to measure the concept it is intended to measure (face validity). Second, the content or apparent meaning of this measure is not as important as its usefulness as an indicator of the outcome (criterion-related validity). The test of this type of validity is the ability of this measure to classify or group data in terms of a single criterion (the percent of concluded mediations resulting in resolution).

This indicator is a valid measure of how effectively the state mediation program is resolving disputed workers' compensation claims. The percentage of concluded mediations that result in resolution is a valid measure of the effectiveness of the mediation process.

### **Reliability:**

Reliability assessment is essentially a matter of checking for consistency; if a measure yields the same result time after time, then it is free of random error. This indicator is a reliable measure of DOAH's outcome because of its test-retest and intercoder

reliability. The test-retest procedure is the simplest method for assessing reliability and involves measuring the outcome (the percent of concluded mediations resulting in resolution) on two separate occasions. The intercoder method involves examining the extent to which different persons using the same measurement procedures get equivalent results.
As mediation conferences are concluded, the mediator records the results into the CMS for future retrieval and places those results in the case file. Any information remains in the database and the file and can be replicated at any time. Data are collected in a consistent manner, compiled on an annual basis using the same data sources, applying the same methodology and can be duplicated to achieve the same results.

# **DIVISION OF ADMINISTRATIVE HEARINGS**

# ASSOCIATED ACTIVITIES CONTRIBUTING TO PERFORMANCE MEASURES - LRPP EXHIBIT V

# LRPP Exhibit V: Identification of Associated Activity Contributing to Performance Measures **Approved Performance Measures for** Measure FY 2021-22 **Associated Activities Title** Number (Words) 1 Percent of cases closed within 120 days after filing Conduct Administrative Hearings and Proceedings Percent of cases scheduled for hearing within 90 days Conduct Administrative Hearings and Proceedings after filing 3 Number of cases closed Conduct Administrative Hearings and Proceedings 4 Percent of professional licensure cases closed within Conduct Administrative Hearings and Proceedings 120 days after filing 5 Percent of professional licensure cases scheduled Conduct Administrative Hearings and Proceedings for hearing within 90 days after filing

# LRPP Exhibit V: Identification of Associated Activity Contributing to Performance Measures **Approved Performance Measures for** Measure FY 2021-22 **Associated Activities Title** Number (Words) 1 Adjudicate and Hear Workers' Compensation Disputes Percent of petitions closed within the statutory timeframe Number of petitions closed Adjudicate and Hear Workers' Compensation Disputes 3 Average number of days from date petition filed to Adjudicate and Hear Workers' Compensation Disputes date petition closed 4 Percent of timely held mediations (130 days) Facilitate Mediation of Workers' Compensation Disputes 5 Number of mediations held Facilitate Mediation of Workers' Compensation Disputes

# LRPP Exhibit V: Identification of Associated Activity Contributing to Performance Measures **Approved Performance Measures for** Measure FY 2021-22 **Associated Activities Title** Number (Words) 6 Percent of concluded mediations resulting in resolution Facilitate Mediation of Workers' Compensation Disputes (all issues except attorneys fees)

ADMINISTRATIVE HEARINGS		FISCAL YEAR 2020-21			
SECTION I: BUDGET		OPERATI	FIXED CAPITAL OUTLAY		
TOTAL ALL FUNDS GENERAL APPROPRIATIONS ACT ADJUSTMENTS TO GENERAL APPROPRIATIONS ACT (Supplementals, Vetoes, Budget Amendments, etc.) FINAL BUDGET FOR AGENCY			27,159,575 841,127 28,000,702	0	
SECTION II: ACTIVITIES * MEASURES	Number of Units	(1) Unit Cost	(2) Expenditures (Allocated)	(3) FCO	
Executive Direction, Administrative Support and Information Technology (2)  Conduct Administrative Hearings And Proceedings *Number of cases closed	5,456	1,404.69	7,664,015	0	
Adjudicate And Hear Workers' Compensation Disputes *Number of petitions closed  Facilitate Mediation Of Workers' Compensation Disputes *Number of mediations held	68,523 19,442	226.30 200.86	15,506,727 3,905,199		
TOTAL  SECTION III: RECONCILIATION TO BUDGET			27,075,941		
PASS THROUGHS					
TRANSFER - STATE AGENCIES AID TO LOCAL GOVERNMENTS					
PAYMENT OF PENSIONS, BENEFITS AND CLAIMS OTHER					
REVERSIONS			924,768		
TOTAL BUDGET FOR AGENCY (Total Activities + Pass Throughs + Reversions) - Should equal Section I above. (4)			28,000,709		
SCHEDULE XI/EXHIBIT VI: AGENCY-LEVEL UNIT COST SUMI	MARY				

<sup>(1)</sup> Some activity unit costs may be overstated due to the allocation of double budgeted items.
(2) Expenditures associated with Executive Direction, Administrative Support and Information Technology have been allocated based on FTE. Other allocation methodologies could result in significantly different unit costs per activity.

<sup>(3)</sup> Information for FCO depicts amounts for current year appropriations only. Additional information and systems are needed to develop meaningful FCO unit costs.

<sup>(4)</sup> Final Budget for Agency and Total Budget for Agency may not equal due to rounding.

# Glossary of Terms and Acronyms

**ALJ** – Administrative Law Judge

**CMS** - Case Management System

**DOAH** - Division of Administrative Hearings

FTE -Full Time Equivalent Position

FY - Fiscal Year

**OJCC** - Office of the Judges of Compensation Claims

**PL** – Professional Licensure Case