Long Range Program Plan FY 2019-20 through FY 2023-24



Department of Legal Affairs Office of the Attorney General

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OFFICE OF THE ATTORNEY GENERAL Department of Legal Affairs Division of Administrative Services

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LONG RANGE PROGRAM PLAN

October 1, 2018

Cynthia Kelly, Director Office of Policy and Budget Executive Office of the Governor 1701 Capitol Tallahassee, Florida 32399-0001

JoAnne Leznoff, Staff Director House Appropriations Councils 221 Capitol Tallahassee, Florida 32399-1300

Mike Hansen, Staff Director Senate Appropriations Committee 201 Capitol Tallahassee, Florida 32399-1300

Dear Directors:

Pursuant to Chapter 216, Florida Statutes, our Long Range Program Plan for the Department of Legal Affairs is submitted in the format prescribed in the budget instructions. The information provided electronically and contained herein is a true and accurate presentation of our mission, goals, objectives and measures for the Fiscal Year 2019-20 through Fiscal Year 2023-24. The internet website address that provides the link to the LRPP located on the Florida Fiscal Portal http://floridafiscalportal.state.fl.us/Publications.aspx.

This submission has been approved by Attorney General Pam Bondi.

Sincerely,

Sarah Nortelus, Budget Director Division of Administrative Services

Sarah Nortelus

AGENCY MISSION

Florida's Law Firm

Program: Office of the Attorney General

Goals

GOAL #1: To improve the quality of legal services provided on behalf of the state of

Florida.

GOAL #2: To improve service delivery to all crime victims.

Program: Office of the Attorney General

Objectives

GOAL #1: To improve the quality of legal services provided on behalf of the state of

Florida.

Objective A: Improve the recruitment and retention of highly

skilled Attorneys.

Objective B: Broaden the scope of experience and specialization

levels of legal staff.

Objective C: Decrease the state's reliance on costly outside legal

Counsel.

Objective D: Increase client satisfaction.

GOAL #2: To improve service delivery to all crime victims.

Objective A: Increase the efficiency in processing victim

compensation claims.

Objective B: Increase the outreach of the Victims of Crime Act

grant program.

Program: Office of the Attorney General Service Outcomes & Performance

Projections Tables

GOAL #1: To improve the quality of legal services provided on behalf of the state of

Florida.

Objective A: Improve the recruitment and retention of highly

skilled Attorneys.

Outcome: Increase average salary of the OAG attorneys to

achieve salary level within the 90th percentile of average salaries paid to other executive agency

attorneys.

Baseline/Year	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
2001					
60th	90th percentile	90th	90th	90th	90th
percentile	_	percentile	percentile	percentile	percentile

Objective B: Broaden the scope of experience and specialization

levels of legal staff.

Outcome: Of eligible attorneys, percent who have attained AV

rating, BV rating, and/or board certification.

Baseline/Year 2001	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
70%	75%	75%	75%	75%	75%

Objective C: Decrease the state's reliance on costly outside legal

Counsel.

Outcome: Percent of state agencies contracting with the Office

of the Attorney General for all legal services.

Baseline/Year	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
2001					
30%	62%	63%	63%	63%	63%

Objective D: Increase client satisfaction.

Outcome: Percent increase in client satisfaction.

Baseline/Year	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
2001					
90%	98%	98%	98%	98%	98%

Outcome: Maintain practice standard of 1,800 hours per year

per attorney.

Baseline/Year	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
2003					
1600+	1800+	1800+	1800+	1800+	1800+

GOAL #2: To improve service delivery to all crime victims.

Objective A: Increase efficiency in processing victim

compensation claims.

Outcome: Decrease average turnaround time from receipt of

claim to payment.

Baseline/Year 1999	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
19.8 weeks	4.4 weeks	4.4 weeks	4.4 weeks	4.4 weeks	4.4weeks

Objective B: Increase the outreach of VOCA grant program.

Outcome: Increase the number of agencies participating in the

VOCA grant program.

Ī	Baseline/Year	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
	1999					
	219	239	241	242	242	243

Outcome: Increase number of individuals participating in the

Address Confidentiality Program.

Baseline/Year	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
1999					
135	800	805	815	815	815

Program: Office of the Attorney General Trends and Conditions Statements

The Attorney General is the Chief Legal Officer for the State of Florida. The Office of the Attorney General is comprised of several units that economically and efficiently provide the highest quality legal services to the State of Florida and its agencies for the benefit of all Floridians.

Specific responsibilities enumerated in Article 4, Section 4 of the Florida Constitution and in Chapter 16, Florida Statutes, have been expanded through the years by the Florida Legislature and by amendment of the Constitution, for the protection of the public's interests. The functions of the Office of the Attorney General range across the legal landscape, from Capital Appeals to Medicaid Fraud and from Consumer Protection to Statewide Prosecution.

ANTITRUST (AND COMPLEX ENFORCEMENT) DIVISION

Antitrust Enforcement Role and Statutory Authority

The Antitrust Division of the Attorney General's Office primarily enforces state and federal antitrust laws and works to stop violations that harm competition and adversely impact Floridians. Under Chapter 542, Florida Statutes, the Attorney General has the authority to bring actions against individuals or entities that commit state or federal antitrust violations, including bid-rigging, price-fixing, market or contract allocation, and monopoly-related actions. The Attorney General's efforts, under the statute, have yielded hundreds of millions of dollars in recoveries for various public entities and for Florida's consumers over the past three decades.

The Attorney General has broad authority to institute or intervene in civil proceedings and seek the "full range of relief" afforded by Chapter 542, Florida Statutes, or by federal laws pertaining to antitrust or restraints of trade. Chapter 542, Florida Statutes, also grants the Attorney General certain specific authority including the power to target alleged conduct in restraint of trade, investigate potential unlawful monopolies or conspiracies to establish unlawful monopolies, review proposed mergers that may have a potential anti-competitive impact upon the state and its citizens, investigate potential violations of state or federal antitrust laws, issue investigative subpoenas to anyone believed to be in possession, custody, or control of any documentation or other information relevant to an antitrust investigation, and bring actions on behalf of the state, public entities, and/or natural persons to recover damages and/or civil penalties, as warranted, and to obtain the appropriate injunctive or other equitable relief.

Additional Statutory Authority:

Securities Enforcement, Complex Civil Enforcement, and False Claims

In recent years, the Division has also expanded its efforts to include occasional enforcement of the state securities law (Chapter 517, Florida Statutes), when consent is provided by the Office of Financial Regulation (OFR), and non-Medicaid Fraud enforcement of the False Claims Act (Chapter 68, Florida Statutes). From time to time, as necessary, the unit also pursues civil complex enforcement of the Consumer Protection and Racketeering laws (Chapters 501, Part II and Chapter 895, Florida Statutes).

In 2009, the Legislature amended Chapter 517, Florida Statutes, to give the Attorney General the authority to pursue securities enforcement in conjunction with OFR, the primary enforcing authority of the state's securities laws. With respect to the False Claims Act, the Attorney General's Office pursued amendments to Chapter 68, Florida Statutes in 2013 to add enhanced enforcement tools, such as subpoena power, to more effectively pursue recoveries of taxpayer dollars lost to false claims, and now has a dedicated attorney in the Antitrust Division assigned to pursue those claims. Finally, the Division has assisted the Consumer Protection Division on a number of complex civil enforcement matters in recent years as well as independently begun pursuing its own such matters under the Florida Deceptive and Unfair Practices Act (Chapter 501, Part II, Florida Statutes), and, with enhancements to the Florida Racketeering Act in 2016 (Chapter 895, Florida Statutes), under that law as well.

Active and Closed Case Counts and Current Trends

One of the top priorities of the Antitrust Division is to ensure that those responsible for rigging

bids on public entity procurement contracts, unlawfully fixing prices, or illegally monopolizing or attempting to monopolize a particular market or industry, be held fully accountable for the overcharges or other harm suffered by Florida's public entities and citizens. In its consumer protection and securities enforcement roles, the Division ensures that the State, its governmental entities, and its consumers are properly redressed for any unfair or deceptive trade practices or securities violations and that any unlawful conducts is stopped and recover lost taxpayer dollars due to false claims affecting state agency purchases.

Trends and conditions pertaining to the Division's enforcement efforts are assessed on an annual basis through an analysis of the number of active cases. The number of cases worked by the Division during Fiscal Year 2017-2018 was even with last fiscal year at 118. The number of matters closed by the Division in Fiscal Year 2017-2018 decreased from 32 in Fiscal Year 2016-2017 to 14 this fiscal year.

Recoveries

In Fiscal Year 2017-2018, the Antitrust Division recovered \$19,557,491.41 from three major cases (one involving a dozen different but related matters under one case name), up substantially from the \$10,663,402.86 from 7 major cases in Fiscal Year 2016-2017. It is not unusual for recoveries to fluctuate from year to year, as cases become more complicated and take longer to resolve.

Recent Developments Affecting the Division

Several recent developments have resulted in a significantly increased need for consistent and effective state antitrust, complex civil, and false claims enforcement. At least six trends or conditions are apparent.

First, in the antitrust area, there has been a dramatic increase over the past several years in the number of proposed mergers, acquisitions, and joint ventures. As the economy continues to grow, corporate America has sought to consolidate to take advantage of any perceived synergies. While not all proposed mergers and acquisitions are reviewed by the Attorney General's Office, those that may have a particularly anticompetitive impact in Florida, and Florida consumers, are closely scrutinized by the Antitrust Division. These reviews are necessary and in the public interest, but do not typically generate any funding for the Legal Affairs Revolving Trust Fund, since fees and costs are not generally easily compensable.

Second, when there is an economic downturn as was experienced earlier in this decade, there is a higher likelihood of collusion between competitors to fix prices, rig bids, or otherwise violate antitrust laws in order to maximize profits or preserve their financial status. It is important that antitrust enforcement agencies do everything possible to stay vigilant and visible in their enforcement efforts. Doing so has not only resulted in significant recoveries for Floridians and Florida governmental entities over the years, but also it has potentially deterred collusive conduct in the first place.

Third, with more opportunity for collusion comes more pressure on enforcement agencies to remain aggressive in enforcement. Over the last few years, both the Federal Trade Commission and the Department of Justice have stepped up their enforcement efforts, but these efforts still

leave much to be done at the state level. As they have done for more than three decades, state attorneys general focus upon those cases where our state agencies and consumers are most affected and OAG Antitrust Division continues to marshal all available resources to fulfill its enforcement mandate for the benefit of Floridians. This trend is also an important recent development with respect to multistate consumer protection enforcement, although it is not as apparent as with antitrust enforcement.

The fourth major trend is related to the need of the Division to step in on complex consumer protection cases from time to time. For example, a new area recently undertaken is by the Division is construction marketing and defects. The Division is currently working on its second big construction defect consumer protection case after the OAG received complaints. These cases, like the mortgage fraud cases undertaken after the 2008 financial crisis, are very time-consuming and costly. Neither of these areas have traditionally been the primary enforcement responsibility of the Attorney General's Office. Mortgage-related enforcement issues have typically been handled, depending on the offending party, by the Department of Financial Services (mortgage brokers), the Office of Financial Regulation (banks) or the Department of Professional and Business Regulation (realtors, appraisers, title insurance companies). And, construction defect cases were in prior administrations referred to the Department of Professional and Business Regulation as well, but were only ever pursued as licensing cases, not as consumer protection cases. The underenforcement in this area required our Division to step up and become involved.

Likewise, under Florida law, the Office of Financial Regulation is tasked with the primary enforcement of state securities laws. However, with the beginning of the financial crisis came every scam imaginable. In the mortgage area, fraud was rampant, as were mortgage foreclosure rescue scams. In the securities area, Ponzi schemes and other get-rich quick schemes, together with more sophisticated violations of state securities laws, became prevalent. It was important for state enforcers to respond by strengthening existing enforcement statutes, and increasing, where possible, the resources devoted to uncovering unlawful schemes. The Attorney General went to the Legislature and, in 2007, successfully beefed up the office's ability to pursue mortgage foreclosure rescue scams under Section 501.1377, Florida Statutes. In 2008, the Attorney General's Office was successful in obtaining jurisdiction over enforcement of the state securities laws in conjunction with the Office of Financial Regulation. These were important developments that allowed the Office to successfully pursue civilly several mortgage fraud and mortgage foreclosure rescue cases, as well as securities cases, and we continue from time to time to take on securities matters.

The downside of these initiatives was twofold. First, resources were expended that otherwise would have been applied toward antitrust and other kinds of consumer protection enforcement. Second, while mortgage fraud and securities cases often cease improper conduct, they do not typically result in collectable money judgments. Accordingly, there is no opportunity for the enforcer to collect fees and costs to compensate for the time and resources put into the enforcement activity. This is not a sustainable model in the long-term, since the Antitrust Division is currently handling several of these matters and is entirely trust-funded.

The Attorney General's Office does everything it can to reduce duplication of effort and

otherwise preserve its limited resources. For example, the unit often combines resources with other state Attorneys General, certain other state regulators, and the federal enforcement agencies where appropriate. This consolidation of limited resources has allowed the Attorney General's Office to more thoroughly address antitrust, securities, mortgage fraud and other complex civil enforcement concerns than would be possible without such a cooperative effort. Despite this collaboration, the sheer complexity and size of cases the Division undertakes can still constitute a significant resource drain and can take years to resolve.

A fifth trend relates to the complexity of cases handled by the Division. Recent federal court decisions, particularly in the antitrust area, have not been generally favorable to plaintiffs including enforcers. In many instances, the bar has been raised when it comes to the degree of evidence required to survive dismissal and summary judgment. Certain kinds of damages cases have resulted in complicated settlement allocation and distribution schemes that can be difficult to achieve and expensive to administer. More and more, it is becoming too costly to pursue lengthy antitrust cases that are less likely to sufficiently compensate consumers, public agencies and the Division. Hopefully, this is temporary, as it remains important that the Division continue its antitrust enforcement mandate, particularly given the many devastating effects of the recent poor economy.

Finally, a sixth recent development, that is expected to limit what the Division may accomplish on the antitrust enforcement side, came near the end of the 2016-17 fiscal year. In early 2017, a large contingent of the Antitrust Division was tasked with working with the Consumer Protection multistate team to begin investigating the opioids industry and their marketing practices. This assignment was necessary given the expected breadth of the investigation and the number of documents that ultimately would need to be reviewed. The opioids epidemic and its impact on Floridians is the number one enforcement priority of this office currently and requires an all-hands on deck approach. It is expected that this matter will continue to require a significant number of staff for the foreseeable future.

Division Highlights

The Division's recoveries during Fiscal Year 2017-18 are largely attributable to resolutions in three significant antitrust cases: a major multistate settlement with Deutsche Bank in our LIBOR benchmark manipulation multistate investigation, a series of settlements (12) in our auto parts price-fixing cases, and a pharmaceutical antitrust settlement involving the drug Provigil. The Division also finalized millions in check distributions to consumers and public entities from previous fiscal year recoveries.

As noted above, not all cases handled by Antitrust generate dollars. Some cases are opened and then closed when it is determined that no action is warranted, but a review is required before making that determination. Others are pursued for the primary purpose of either stopping or modifying possible anticompetitive conduct but may not yield significant consumer or state agency restitution. Merger reviews are an example where the focus of the review is whether the proposed merger may have anticompetitive effects in Florida market. Of the 118 active cases worked by the Division in Fiscal Year 2017-2018, at least 5 were major merger reviews, the same as in Fiscal Year 2016-2017. Such reviews, intended to ensure that the proposed mergers will not adversely affect competition, typically do not result in any dollar recoveries, including

recoveries for fees and costs. These reviews can, nonetheless, be very resource-intensive and time-consuming despite our best efforts to reduce costs by sharing resources with other states or federal agencies also reviewing the proposed transactions.

Similarly, some complex civil matters are pursued with the primary focus on ensuring that an illegitimate operation is put out of business for its unlawful conduct. Obtaining an injunction stopping unlawful conduct is just as important, if not more so, in some cases that seeking a money recovery. These cases include mortgage fraud cases, some securities violations, and construction defect cases. All tend to be extremely complex matters, requiring significant resources, but generally do not result in reimbursement of all fees and costs incurred by the Division, either because there is no money available or any money that is available is directed to victim restitution first.

Staffing Needs

As noted above, as cases become more complex, they take longer to resolve. Additionally, the Division over the last 8 years has taken on securities, false claims, and complex consumer protection cases in addition to maintaining its workload in antitrust enforcement. As a result, it is anticipated that if this trend continues, additional attorney and paralegal FTEs may become necessary over the next 3-5 years. For those cases that are important to do but that may not result in a reimbursement of attorneys' fees and costs, such as some complex securities or false claims cases, it may also be necessary to consider creating separate units focused on those areas that are fully funded by General Revenue.

CONSUMER PROTECTION DIVISION

The Consumer Protection Division of the Office of the Attorney General is the civil enforcement authority for all multi-circuit violations of the Florida Deceptive and Unfair Trade Practices Act (FDUTPA). The Division's attorneys, investigators and support staff protect Florida consumers by pursuing individuals and entities that engage in unfair methods of competition or unconscionable, deceptive and unfair practices in any trade or commerce. The Division also often partners with other state attorneys general, other state agencies, and the federal consumer protection enforcement agencies in joint enforcement efforts. In conjunction with its authority under the Deceptive and Unfair Trade Practices law, the Division also has authority to enforce a number of related statutes including the civil provisions of the Racketeer Influenced and Corrupt Organization (RICO) Act, through which the Division, where appropriate, pursues the conduct of "enterprises" engaged in continuing patterns of statutorily enumerated illegal activities, such as fraud, theft and misleading advertising. Additionally, the Attorney General has co-enforcement authority under the Florida False Claims Act to pursue non-Medicaid Fraud - so called "whistleblower" cases. The bulk of False Claims cases typically fall within the purview of the Medicaid Fraud Control Unit, but those dealing with consumer protection issues are handled by the Consumer Protection Division. The Attorney General also has direct enforcement authority of other state laws related to consumer protection and certain federal rules and statutes related to consumer protection.

Deceptive and Unfair Trade Practices

The primary enforcement tool of the Division is Chapter 501, Florida Statutes, the Florida Deceptive and Unfair Trade Practices Act. The Division initiates investigations based on information gathered or consumer complaints alleging unfair or deceptive business practices, including but not limited to allegations of price gouging during a declared state of emergency. Using its subpoena authority and other investigative tools, the Division engages in fact finding prior to bringing an enforcement action. Through its investigations, the Division works to enforce FDUTPA and provide remedies to victimized consumers. The Division may also attempt to assist consumers in resolving disputes prior to or in lieu of an enforcement action. Formal investigations may be resolved through acceptance of an Assurance of Voluntary Compliance, or a lawsuit may be filed in state or federal court. In the 2017-18 Fiscal Year, the Division opened a total of 159 cases (89 were new investigation cases assigned with an L#, 61 were Enforcement cases assigned an E#, and 9 were Monitoring cases assigned an M#). The Division closed 174 cases and recovered more than \$16 million in restitution and other consumer relief and over 13 million in penalties and fees and costs. As of the time of this writing, the Division has a total of 225 active investigations, and 36 cases are in litigation. In addition, there are currently 62 Enforcement cases, 9 Consumer Complaint Monitoring cases (high volume complaint businesses) and over 40 matters under initial review.

Price Gouging

When the Governor declares a state of emergency, the Division is tasked with investigating issues of potential price gouging and subsequent repair and recovery scams statewide. To curb these predatory practices and enforce Florida's price-gouging statute, the office has established a toll-free hotline that is activated and widely publicized following the declaration of a state of emergency. Notices alerting consumers to potential scams and informing them of the resources

available are widely distributed. In the 2017-2018 FY, out of the 14,000 inquiries after Hurricane Irma, approximately 7,600 complaints were sent to the Consumer Protection Division for further review. In this fiscal year, the Division opened 36 price gouging investigations from Hurricane Matthew in 2016 and Hurricane Irma in 2017. For the 2016-2017 hurricane season, the Division opened a total of 56 price gouging investigations. As of August 9, 2018, the Division has resolved 35 of the 56 investigations through settlements or litigation. Refunds totaling \$325,613.00 have been obtained for 2,312 consumers. Additional refunds and other relief are anticipated through ongoing investigative efforts and litigation. In addition, in this Fiscal Year, the Division engaged in a number of other storm-related investigations including investigation of debris removal and consumers harmed by mortgage forbearance agreements reached during the storm. Litigation relating to the debris removal investigation is ongoing.

Vulnerable Populations

Florida's large and growing elderly population is frequently targeted by fraudsters. The Division works with senior advocate organizations to prevent, identify and prosecute fraudulent scams directed at older victims. In particular, FDUTPA allows the Division to seek additional civil penalties against those who defraud victims 60 and older. With more than 90,000 active duty military members and more than 1.5 million veterans residing in the state of Florida, another frequently targeted community is veterans and military members. As with seniors, FDUTPA allows the Division to seek additional civil penalties against those who defraud veterans and active duty military members. Additionally, in May 2017, the Division launched the Military and Veterans Assistance Program ("MVAP"), a dedicated team who directly serves the military community across the state by helping service members and veterans learn how to protect themselves from scams and file complaints through a specially tailored complaint portal. Since launching the MVAP, the team has opened four investigations and five preliminary investigations. One MVAP investigation resulted in a sham charity and its founder agreeing to a permanent ban from operating and paying approximately 1.8-million-dollar charitable contribution to a legitimate charity.

Multistate and Privacy

With every major data breach, millions of consumers' personal identifying information becomes available for misuse by bad actors. Under the Florida Information Protection Act of 2014, the Office of the Attorney General was charged with tracking data breaches and their effect on Florida consumers. The Division enforces the law requiring that businesses report breaches and notify affected consumers and investigates whether the company had taken proper steps to avoid such a breach. Additionally, the Division's Multistate and Privacy Bureau coordinates with other state attorneys general to pursue massive, nationwide investigations against companies alleged to have defrauded consumers across the U.S.

Mortgage Servicers

In response to the mortgage foreclosure crisis, the Division entered into consent judgments with numerous mortgage servicing and related businesses to obtain consumer relief for misconduct in the handling of consumer mortgages and processes relating to defaulted loans and foreclosures. Following the National Mortgage Settlement in 2012 and similar agreements with additional loan servicers, including one in 2018, the Division established a Mortgage Servicing Unit in Tampa that reviews consumer complaints to ensure these companies are compliant with the settlements

and assists consumers in obtaining a response and, if appropriate, a resolution from these servicers. Mortgage-related complaints remain a top concern and were the number 7 consumer complaint reported in the 2017 calendar year. The division is also engaged in litigation filed in federal court jointly with the Office of Financial Regulation against a Florida-based mortgage servicer. Thus, in addition to compliance monitoring duties, the Unit investigates new allegations of loan servicer misconduct as well as scams related to foreclosure relief or "rescue."

Top Consumer Complaints

The ever-changing landscape of fraudulent schemes and technologies that make them possible serve as a constant challenge. The top consumer protection-related complaints received in the 2017 calendar year included telecommunications; imposter scams, auto dealers, internet-related complaints such as online retailers, timeshares, builders and contractors, mortgage servicers and mortgage fraud, insurance, negative options and travel. Additional ongoing initiatives include debt collection, tech support scams, rental car fee disclosures, lending and financial scams, data breach and privacy, robocalling, mortgage-related scams, negative options and other billing issues, corporate records scams, home contractors and movers.

Staffing

Consumer fraud issues continue to require substantial, meaningful investigation as well as negotiation or litigation when founded. As technology grows and allows fraudsters to engage in more frequent and more complex schemes, the Division remains under constant pressure to provide the necessary resources to combat them. The Division continues to be responsive to consumer complaints and works to assist consumers in resolving complaints in ever-growing issues or areas of significant consumer impact. The Division also provides educational materials addressing deceptive practices and scams prevalent in our State. These everyday needs grow exponentially during declared states of emergency when attention must be turned to urgent price gouging matters. Nevertheless, the Division continues to strive for excellence in addressing corporate misconduct and outright scams to continue to obtain the positive outcomes for Floridians, including injunctions against deceptive businesses and fraudsters as well as restitution to consumers. Additional staffing will continue to be necessary in the coming years as the Division expects to face increases in the number, type and complexity of consumer fraud investigations.

CIVIL RIGHTS

The Office of Civil Rights (the Office or OCR) operates under Section 16.57, Florida Statutes, and the Florida Civil Rights Act, Chapter 760, Florida Statutes. OCR enforces civil rights laws on behalf of the State of Florida.

The Attorney General has the authority to file civil actions for damages and injunctive relief in cases where there is a pattern or practice of discrimination or which raises an issue of great public interest.

The Office may also file a civil action in cases whenever any person, whether or not acting under color of law, interferes by threats, intimidation, or coercion, or attempts to interfere by threats, intimidation, or coercion, with the exercise or enjoyment by any other person of rights secured by the State Constitution or laws of this state.

OCR remains focused on protecting the citizens of Florida and enforcing the laws under the Florida Fair Housing Act. Specifically, we are looking at all aspects of fair housing discrimination including discrimination in sales, rentals and policies; and discrimination against persons with disabilities.

Cases

Examples of recent case settlements include:

<u>Linda Haase v. Skyview Estates, Inc et al.</u> This case involved disability discrimination. The Skyview Estates and its President, Bonnie Powell allegedly denied Ms. Haase's request for a reasonable accommodation to allow her adult disabled daughter to permanently reside with her in the 55 and over community. Ms. Haase filed a housing discrimination complaint with the U.S. Department of Housing and Urban Development (HUD), which was subsequently filed with the Florida Commission on Human Relations (FCHR) on the basis of disability discrimination. After a cause finding was issued, the Attorney General's Office of Civil Rights was elected to enforce the finding. The Office of Civil Rights filed a fair housing discrimination complaint in Circuit Court and a settlement has been reached.

Jorge Fried and Lilia Feijoo v Parkview Point Condominium Association, Inc. - This case involved disability discrimination. The condominium's rules and regulations prohibited an owner from keeping a dog in his or her unit. Mr. Fried and Ms. Feijoo requested an accommodation from Defendants to permit Ms. Feijoo to keep her emotional support dog on the premises. The Request for Accommodation was allegedly denied by the Association. Mr. Fried and Ms. Feijoo filed a housing discrimination complaint with the U.S. Department of Housing and Urban Development (HUD), which was subsequently filed with the Florida Commission on Human Relations (FCHR) on the basis of familial status discrimination. After a cause finding was issued, the Attorney General's Office of Civil Rights was elected to enforce the finding. The Office of Civil Rights filed a fair housing discrimination complaint in Circuit Court and a settlement has been reached.

Education and Outreach

The office's education and outreach continue to focus on Preventing Bias crimes. Each Year,

OCR is responsible for creating the Hate Crimes in Florida Report. This report contains data reported by law enforcement agencies and shows the number of hate crimes committed throughout the state. The Office of Civil Rights has a Hate Crime Training Program available for law enforcement officers and participates in Hate Crime forums, along with federal, state and local partners. The Office is also a member of the United States Attorney for the Middle District of Florida's Hate Crimes Working Group.

Florida Commission on Human Relations

The Office of Civil Rights works with the Florida Commission on Human Relations (Commission) to enforce the provisions of the Florida Fair Housing Act. It receives housing cases from the Commission where "cause" has been determined and the parties are unable to resolve the case amicably.

The types of cases and projects initiated by the Office of Civil Rights are often time consuming and document intensive. The attorneys travel throughout the state to attend hearings, meet with witnesses, and provide training and education for various organizations. The Office of Civil Rights is currently comprised of two attorney positions, which include the Director, an Assistant Attorney General and three support staff positions (a legal assistant, an administrative assistant and a Senior Investigator).

LEMON LAW

Florida's motor vehicle Lemon Law is established in Chapter 681, Florida Statutes. The law allows consumers to receive replacement motor vehicles or a purchase price refund when their new or demonstrator motor vehicle does not meet certain statutory thresholds. A vehicle is a potential "lemon" if it is subjected to repeated, unsuccessful repairs for the same substantial defect, or is constantly in the shop for the repair of one or more different substantial defects. The Attorney General's Office enforces manufacturer and dealer compliance with the Lemon Law. The Office also provides a forum for resolution of disputes between consumers and manufacturers that arise under the Lemon Law and operates a toll-free "Lemon Law Hotline" telephone complaint line. Additionally, the office is statutorily responsible for reviewing and determining whether certification of manufacturer-sponsored informal dispute resolution programs are appropriate, and monitoring the RV Mediation/Arbitration Program, an industry-sponsored dispute resolution program.

The Florida New Motor Vehicle Arbitration Board

The Florida New Motor Vehicle Arbitration Board, which is administered by the Lemon Law Arbitration Division, conducts arbitration hearings throughout the state to resolve disputes arising between consumers and car and light truck manufacturers, as well as any recreation vehicle manufacturers not participating in the RV Mediation/Arbitration Program. Members of the New Motor Vehicle Arbitration Board are appointed by the Attorney General. Appointments are made annually in June for terms beginning July 1. The Lemon Law Arbitration division screens all consumer claims to determine whether they are eligible for arbitration, and rejects those claims found to be fraudulently filed or outside the scope of the Board's authority. The Division manages the administrative and clerical functions related to running the arbitration program, provides legal advice and yearly training to the Board, and enforces Board decisions. Yearly statistics for disputes submitted to the Board are compiled and reported. It is the goal of the division to eventually make the screening and administration of arbitration claims an electronic process, including a secure area of the agency's website for electronic filing and uploading/downloading of documents by all parties. This will reduce the amount of paper that must be maintained and copied.

State Certification of Manufacturer-sponsored program

A motor vehicle manufacturer can also sponsor its own informal dispute resolution program. These manufacturer-sponsored informal dispute resolution programs are run through private companies that contract to provide dispute resolution services to the motor vehicle manufacturers. In Florida, there are currently three programs operating: The Better Business Bureau's AUTOLINE, the National Center for Dispute Settlement, and CAP-Motors. These programs are operated pursuant to contracts between the company and the manufacturer. By statute, the program decisionmakers, in rendering their decisions, are to consider "all legal and equitable factors germane to a fair and just decision, including, but not limited to, the warranty; the rights and remedies conferred [under federal law]; the provisions of [the Lemon Law]; and any other equitable considerations appropriate under the circumstances." The manner in which the programs consider and apply these variables varies greatly.

A motor vehicle manufacturer can apply to have its informal dispute resolution program certified

by the State of Florida as substantially complying with applicable federal rules, state statutes and administrative regulations. If a manufacturer-sponsored informal dispute resolution program is certified by the state, then consumers with disputes must first resort to that program before they can file a claim with the state-run Florida New Motor Vehicle Arbitration Board. Responsibility for certification of these programs has been transferred to the Attorney General's office. Currently, the 10 manufacturer programs previously certified by the Department of Agriculture and Consumer Services have been provisionally certified by the Attorney General's office. Those provisional certifications are in effect until September 30, 2018 and will be renewed for an additional six-month period. In addition, there are three manufacturers that have applied for certification. The Lemon Law Arbitration division will be developing standards for full certification, in order to finalize the status of the provisional certifications and act on the pending applications.

Resale Disclosure

Manufacturers and sellers are required to disclose defects in repurchased "lemons" to consumers before selling them as used vehicles. Manufacturer compliance with these statutory resale notification requirements remains strong. Information from these notices are researched, entered into a database, and transferred to the Attorney General's website for use by consumers as they shop for used motor vehicles. The database is also a starting point for determining whether the subsequent buyers of these vehicles received disclosure notices from the sellers. The division has continued to monitor, notify and enforce manufacturer practices in this area.

RV Mediation/Arbitration Program

Since 2013, DeMars and Associates has been the administrator of the manufacturer-sponsored RV Mediation/Arbitration Program. Lemon Law claims filed by recreational vehicle owners are filed with that Program, provided that all manufacturer(s) involved with the claim have signed up to participate. If one or more of the manufacturers of an RV involved in a dispute have not signed up with the RV Mediation/Arbitration Program, the dispute is filed with the Attorney General's Office and heard by the Florida New Motor Vehicle Arbitration Board.

Moving forward

It will be necessary for the division to undertake some rule amendments in order to bring some of the hearing rules into consistency with the 2011 amendments to the statute, as well as develop guidelines for manufacturer-sponsored program certification. In addition, changes to the way motor vehicles are sold and repaired will soon necessitate legislative changes so that the arbitration process does not lag the issues that are sure to develop as a result of these changes. In particular, the use of the internet has opened the search and purchase process for new vehicles such that the current statutory definition of "motor vehicle" which restricts coverage to vehicles "sold in this state" needlessly limits Florida residents, military personnel and others who may purchase their new vehicles using virtual tools only to find that they are without coverage if their vehicles turn out to be lemons. A 2012 legislative proposal to amend the statutory "motor vehicle" definition to include vehicles registered in this state met with late resistance from the industry; however, it should be pursued again, along with an overall review of the law to bring its more aged provisions into the reality of 21st century practices. The last time such a review was undertaken was in 1996-97.

In addition, the goal of making available online filing and access to case documents by case parties, attorneys and Board Members remains unfulfilled. The inception of the Lotus Notes email intake boxes provided a very limited electronic filing capability; however, it is not the solution. Some type of secure cloud-based system which enables the parties/attorneys to file pleadings and other documents, and access them once filed, would reduce the amount of paper copying and emailing currently having to be done by arbitration staff, and would most likely speed case screening. The arbitration process is organized and compact enough to be a good test for the use of such a system.

The program has seen a large increase in the number of consumers utilizing the Lemon Law program who speak only Spanish. This impacts both staffing considerations, as we now need employees who are fluent in Spanish, and hearing procedures. While our rules currently require these consumers to provide their own interpreters, and provide guidance on the qualification of those individuals, we continue to see problems at hearings with consumers who bring unqualified interpreters to hearings. When we are fortunate enough to have either an employee or an arbitrator at the hearing who is fluent in Spanish, inaccurate interpretations can be detected, and steps can be taken to correct the problem, either by counseling the interpreter, or by rescheduling the hearing with instruction to the consumer to bring another interpreter. While this, of course, results in either added costs to the program or longer hearings, at least there is confidence that the Board's decisions are based on an accurate understanding of the facts. Alternatives to resolving this problem need to be considered.

OPINIONS

Section 16.01(3), Florida Statutes, sets forth the responsibility of the Attorney General to provide legal opinions. The Opinions Division serves to research and draft responses on behalf of the Attorney General. Official written opinions are issued to state and local officials, boards, agencies, and their attorneys, in response to questions of state law regarding their official duties.

Additionally, the Attorney General is authorized, by sections 16.08 and 16.52(1), Florida Statutes, to provide legal advice to state attorneys and to Florida's representatives in Congress.

As a direct means for obtaining legal advice, Attorney General Opinions may serve as an alternative to expensive litigation. Striving to respond in a timely manner in order to preserve the relevancy of the question posed is a primary objective of the Opinions Division. The Division has received a relatively constant flow of requests for an Attorney General opinion in recent years. This office has worked to reduce the time frame for responses, utilizing computerized databases, web-based legal research tools, a peer review process, and internal communication. The office's records management system also assists in the retrieval of archival files useful in the completion of current projects.

Attorney General Opinions issued from 1974 onward are available on the Department of Legal Affairs website. Opinions issued prior to 1974 are published in the bound volumes of the Attorney General Annual Report. In many instances, earlier opinions prove relevant to the resolution of an agency's current legal question, thus eliminating the need for an opinion request.

CABINET AFFAIRS

In addition to the duties as the state's chief legal officer, the Attorney General serves as a member of the Florida Cabinet. The Attorney General is also regularly called upon by the Florida Legislature to discuss and provide advice on relevant issues and pending legislation.

The Governor and Cabinet, as a collegial body, conduct Executive Branch business in the following capacities including, but not limited to the: State Board of Executive Clemency; Division of Bond Finance; Department of Veterans' Affairs; Department of Highway Safety & Motor Vehicles; Department of Law Enforcement; Department of Revenue; Administration Commission; Florida Land & Water Adjudicatory Commission; Electrical Power Plant & Transmission Line Siting Board; Board of Trustees of the Internal Improvement Fund; and Financial Services Commission. The Governor, Attorney General and Chief Financial Officer also constitute the State Board of Administration.

The Cabinet Affairs staff advises the Attorney General on all matters pertaining to constitutional and statutory role as a member of the Florida Cabinet. The Cabinet Affairs staff regularly meets with interested parties and private citizens and responds to inquiries from the public relating to factual, policy, and legal issues that come before the Governor and Cabinet.

CRIMINAL APPELLATE DIVISION

Overview

The Criminal Appellate Division consists of the five regional Criminal Appeals Bureaus and one statewide Capital Appeals Bureau, which comprise the State's appellate prosecution component of Florida's criminal justice system. Each Bureau is governed by the core mission of the Attorney General's Office, §16.01 (4), (6) Florida Statutes; specifically tasked with defending all state statutes under constitutional challenge, defending the Constitution of the State of Florida and the United States Constitution, handling state criminal appeals and federal habeas corpus litigation and appeals, and all extraordinary writs. The Attorney General's Criminal Appellate Division defends all direct criminal appeals and post-conviction appeals in the state appellate courts and defends state judgments and sentences in post-conviction throughout the federal district and appellate courts in all federal habeas corpus litigation; litigates cases involving civil rights actions under §1983 in the state capital cases and litigates extraordinary writs in the United States Supreme Court.

Attorneys in this division are also assigned duties which include: drafting, reviewing and analyzing legislation; providing legal advice to the State Attorneys' Offices and informing and protecting the rights of all victims of crime, as set forth in the Declaration of Rights found in Article I, Section 16, Constitution of Florida.

In summary, the Criminal and Capital Appeals Bureaus constitute the state's appellate arm in the criminal justice system. Unlike the limited jurisdiction of the state attorneys' and public defenders' offices statewide, the Attorney General's Criminal Division defends all criminal judgments and sentences imposed by the state trial courts against all challenges filed by the defense, including public defenders' offices, private defense lawyers, the regional conflict counsels' offices, the capital collateral regional counsels' offices and pro se defendants. Additionally, attorneys in the criminal bureaus also initiate appellate review in cases where adverse rulings occur against the State that emanates from the state trial or appellate courts or federal courts. Not surprisingly, there is a significant difference between the caseloads handled by the various defense entities and the much larger criminal caseloads in this office due to this Division's scope of litigation responsibilities in state and federal courts.

Criminal Appeals

The Criminal Appeals Division is comprised of five statewide bureaus located in close proximity to the District Courts of Appeal (DCA) in Tallahassee (1st DCA), Tampa (2nd DCA), Miami (3rd DCA), West Palm Beach (4th DCA) and Daytona (5th DCA). Each bureau is assigned to the state attorneys' offices within the specific districts, and handles all appeals emanating from the counties comprising those districts.

Included in the criminal appeals numbers are the active sexual predator/Ryce commitment appeals assigned to designated attorneys statewide. The numbers of Ryce cases are fewer each year, because the well-vetted litigation which has resulted in clear rules as to the process and refined the nature and issues of the appeals generated. This is not surprising in that most of the litigation occurs in the trial courts and does not generate a plethora of appeals.

The Criminal Bureaus' main responsibilities are to defend all judgments and sentences that are appealed to the appellate courts and litigate all state cases that have been filed in the federal district courts and Eleventh Circuit Court of Appeals seeking federal constitutional relief. Authority is derived from Article IV, Section 4(b), Constitution, State of Florida, which provides that the Attorney General "shall be the chief state legal officer" and, Chapter 16 Florida Statutes, specifically, Section 16.01 (4), (5) and (6), Florida Statutes, which specifically sets forth her authority.

The added resources provided in the past have enhanced the ability of the attorneys and staff to, timelier, handle the large number of appeals each year. Criminal appeals are being processed in less time, thus lessening the delays in the completion of the appellate process.

Capital Appeals

The Capital Appeals Bureau, the only statewide criminal bureau, only prosecutes appeals and defends capital murder convictions from each of the state circuit court on appeal to the Florida Supreme Court. This Bureau litigates all cases following the completion of the original trial and imposition of a death sentence. Pursuant to Section 16.01 (6), Florida Statutes, this Bureau is also co-counsel in all state post-conviction litigation in the state trial courts, and prosecutes all litigation culminating in the executing of a death warrant through the state and federal courts.

On January 12, 2016, the U.S. Supreme Court, decided *Hurst v. Florida*, 136 S.Ct. 616 (2016), determining that Florida's sentencing process violated *Ring v. Arizona*, because a jury not a trial judge must determine that a defendant is death eligible under the Sixth Amendment to the U.S. Constitution. The Florida Supreme ultimately concluded that *Hurst v. Florida*, applied to all non-final cases post-*Ring*, to-wit: pipe line cases. As to cases which were final prior to the U.S. Supreme Court decision in *Ring*, the Court held that *Hurst v. Florida*, did not apply to those cases. The Florida Supreme Court's opinions on the retroactive application of *Hurst/Ring*, a plethora of litigation has occurred in the trial courts, the Florida Supreme Court and the federal courts as to whether *Hurst v. Florida*, applies to an individual case. The copious *Hurst* litigation which has occurred continues. Supplemental litigation as to the application of *Hurst* has consumed significant time in the state trial and appellate courts as well as the federal courts by these defendants. Additionally, ancillary issues regarding the impact of the 2016 Legislation modifying the death penalty procedures has created a significant litigation as to its application to those inmates whose sentences are final.

Since August of 2017, the Capital Appeals Bureau has successfully represented the State in extensive warrant litigation leading to the execution of four convicted murderers by lethal injection. These Capital Appeals Assistant Attorneys General have successfully defended challenges to Florida's revised lethal injection protocol and dealt with extensive public records litigation, §1983 actions, constitutional challenges to the death penalty statutes, competency to be executed claims and an assortment of other unique death penalty related claims in the state and federal courts.

SOLICITOR GENERAL

The primary responsibility of the Office of the Solicitor General (OSG) is to represent the State of Florida in significant litigation affecting the powers, duties, and responsibilities of all branches of state government. The Solicitor General directs, coordinates, and represents the State in cases of constitutional importance before the United States Supreme Court, the Florida Supreme Court, the Eleventh Circuit Court of Appeals, and the Florida district courts of appeal. The Solicitor General is also involved, at the trial level, in significant civil litigation cases that have statewide impact. The Solicitor General reviews and prepares amicus curiae briefs in support of State policy goals in state and federal appellate court cases. Additionally, the OSG advises the Attorney General on legal and policy issues affecting the State.

Many states have established a state-level office of Solicitor General, particularly those that are proactively involved in protecting the interests of their respective states in state and federal courts.

The Office of the Solicitor General was established in the General Appropriations Act on July 1, 1999, as requested by the Attorney General's Office, and in conjunction with the Florida State University College of Law. The current authority for the office is outlined in the Appointment by the Attorney General to the Solicitor General, and Semester Assignment letters from Dean of the Florida State University College of Law to the Solicitor General. The Solicitor General holds the Richard W. Ervin Eminent Scholar Chair at the College of Law and teaches one course of approximately 15 students during the Fall and Spring semesters. The Solicitor General's academic position at The Florida State University is subject to the Rules and Regulations of the Florida Board of Education and Florida State University, as well as the Constitution and Laws of the State of Florida.

The office has a system to identify, review, track, and monitor all state and federal civil cases that meet the criteria for potential interest or impact, based on the inclusion of constitutional issues, issues of great importance to the State of Florida, or the Attorney General's Office. The OSG also facilitates communication with state agency directors, general counsels, the Governor's legal staff, and the legislative branch to evaluate progress and policy decisions for all cases which involve the Solicitor General.

Solicitor General's cases, by their nature, have statewide impact. Most cases have an indirect impact on the public. They involve abstract, but important constitutional issues, such as the distribution of powers between the State and federal governments or among the branches of state government. In some instances, however, the Solicitor General will represent the State in cases that directly affect the interests of the state and/or its citizens.

The OSG consists of the Solicitor General, a chief deputy solicitor general, four deputy solicitor general positions, and two full-time support staff positions. The unit draws assistance from other units of the Attorney General's Office, on a case-by-case basis, to maximize the range of legal expertise and minimize budgetary impacts.

GENERAL CIVIL LITIGATION DIVISION

The General Civil Litigation Division discharges the Attorney General's responsibilities under section 16.01, Florida Statutes, by providing statewide representation on behalf of the state, its agencies, officers, employees, and agents, at the trial and appellate level. The Attorney General also has common law authority to protect the public's interest, which the Legislature declared to be in force pursuant to section 2.01, Florida Statutes.

The General Civil Litigation Division handles constitutional challenges to statutes, civil rights, employment discrimination, torts, contract disputes, eminent domain, tax, child support and paternity, ethics, administrative law, prisoner litigation, declaratory judgment, child dependency, charitable trusts, and class action suits. Clients include constitutional agencies from all three branches of state government.

The Division consists of the following bureaus: Administrative Law, Child Support Enforcement, Children's Legal Services, Complex Litigation, Corrections Litigation, Eminent Domain, Employment Litigation, Ethics, Revenue Litigation, State Programs, Torts, E-Discovery and Litigation Support. The Division's goals are to provide quality legal representation on behalf of the State of Florida in civil litigation, and to produce meaningful cost savings to the taxpayers by reducing the state's reliance on private legal services.

The following provides a brief description for each of the Division's bureaus:

Administrative Law Bureau

The Administrative Law Bureau serves as general counsel to professional and business licensing regulatory boards, the Florida Election Commission, the Education Practice Commission, and other regulatory agencies and appointed commissions. The bureau represents state agencies in rule challenges, licensure hearings, bid protests, appellate proceedings, and in all other matters subject to Chapter 120. It also represents the Department of Children and Families in road to independence and transitional benefit hearings and AHCA in Medicaid Program Integrity claims. The bureau also offers litigation support in state and federal cases against such agencies.

Child Support Enforcement Bureau

In cases that establish and enforce child support orders, the Child Support Enforcement Bureau of the Office of the Attorney General represents the Department of Revenue in 12 of Florida's 67 counties: Broward, DeSoto, Franklin, Gadsden, Hillsborough, Jefferson, Leon, Liberty, Pasco, Pinellas, Sarasota, and Wakulla. The Child Support Enforcement Bureau provides legal services in accordance with Chapters 61, 88, 287, 409 and 742, Florida Statutes, in cases involving children who reside in Florida, as well as the other 49 states, the U.S. territories, and foreign countries. These services include cases referred by the client agency for intrastate and interstate:

- Establishment of Paternity
- Establishment of Support
- Establishment of Paternity and Support
- Enforcement of Child Support Obligations
- Modification of Child Support Obligations

In addition to providing representation at the trial level and in administrative hearings, this bureau also serves as The Department of Revenue's statewide appellate counsel in Florida's five district courts of appeal and the Florida Supreme Court.

Children's Legal Services Bureau

The Children's Legal Services Bureau was established by the Legislature in 1995 as a pilot project. This bureau provides legal services to the Department of Children and Families, on all matters related to Florida Statutes Chapters 39, 61 and 409, in Broward and Hillsborough Counties. In providing these services the bureau works closely with the Broward County Sheriff's Office, Hillsborough County Sheriff's Office, and private child welfare agencies such as Eckerd Community Alternatives and ChildNet. The attorneys in the bureau are accountable to the people of the State of Florida and have the responsibility of protecting children who have been abused, abandoned or neglected by their parents. This bureau is responsible for all proceedings governed by the above statutes, including the termination of rights for parents who repeatedly or egregiously abuse, abandon, or neglect their children, so as to allow these children to find safe and permanent homes.

Complex Litigation

The Complex Litigation Bureau handles high-visibility state and federal litigation involving the environment, Native American gaming, tobacco, education, election laws, inverse condemnation, and constitutional challenges to both the Florida Statutes and Florida constitutional amendments. In addition, this bureau provides a legal resource for governmental agencies exercising the power of eminent domain to acquire property for public use, while ensuring that landowners receive fair compensation for their property. This bureau provides legal advice to governmental agencies on the legal requirements for the proper exercise of eminent domain power and provides legal strategies for minimizing the cost of the litigation.

Corrections Litigation Bureau

The Corrections Litigation Bureau represents the interests of the State of Florida, and its employees, in matters related to the state correctional and institutional system. The bureau defends primarily against lawsuits filed by prison inmates alleging civil rights violations, typically under the First, Eighth, and Fourteenth Amendments of the United States Constitution.

The attorneys in this bureau also defend the constitutionality of state statutes, and handle extraordinary writ petitions, replevin, and negligence actions. This practice encompasses the full range of trial practice, from initial pleadings in federal and state courts, through trial, and through appeals. While most service is rendered to the Department of Corrections, the bureau also handles representation of the Governor, the Parole Commission, the Department of Children and Families, and Baker Act appellate defense.

As a centralized practice, the Corrections Litigation Bureau maintains a working knowledge of inmate litigation history, which allows the OAG to track identical claims in different venues to avoid duplication of effort. Centralization likewise allows the OAG to monitor the legal treatment of correctional issues within the United States district courts of Florida, and throughout the state court system. This bureau also provides legal counseling and education to the

Department of Corrections on emerging laws and issues.

Employment Litigation Bureau

The Employment Litigation Bureau defends state agencies in suits brought under any of the various federal and state employment laws. These laws include Title VII of the Civil Rights Act of 1964, Florida's Civil Rights Act, whistle blower retaliation, the Age Discrimination in Employment Act, the Americans with Disabilities Act, and constitutional civil rights challenges such as those brought through 42 U.S.C. sec. 1983.

As with all bureaus of the Office of the Attorney General, this bureau provides high quality, cost effective legal defense to agencies and employees of the State of Florida. The bureau handles workplace discrimination (race, sex, national origin, religion, age, disability, etc.), harassment and hostile work environments, and retaliation relating to any of these statutes. Litigation regularly involves the interpretation and application of Florida's limited waiver of sovereign immunity statute, Section 768.28, Florida Statutes; immunity in federal courts under the 11th Amendment; and other challenging legal issues of significance to state and local government. The attorneys in the bureau regularly appear in court and are responsible for the full range of a trial practice, from initial pleadings through jury trial and appeals.

Additionally, attorneys in this bureau provide legal advice to the General Counsels and/or senior agency leaders of other state agencies, regarding individual situations that develop, as well as prevention, policies, and discipline. Training is also available, typically for groups of supervisors/managers, regarding current interpretations of employment statutes, parameters of the laws, and areas where managers need to apply additional caution.

Ethics Bureau

Most state and local government employees, as well as elected and appointed officials, are subject to the Florida Commission on Ethics' jurisdiction, and its investigations of violations ranging from erroneous financial disclosure filings to misuse of office. The Ethics Bureau prosecutes complaints before the Commission and the Division of Administrative Hearings. This bureau provides attorneys who serve as the Ethics Commission's prosecutors, or "Advocates." First, the Commission receives and investigates sworn complaints alleging that a public officer or employee has breached the public trust. Then, the Advocate makes a recommendation as to whether the case should go forward. If the Commission finds probable cause, it is the Advocate who conducts the prosecution, through a DOAH administrative hearing under Chapter 120, Florida Statutes. Advocates also handle some appeals and collect civil penalties when a violation has been found. Chapter 112.317(7), Florida Statutes, also requires Advocates to pursue the collection of attorney fees ordered against malicious complainants. The Ethics Bureau also serves as the Office of the Attorney General's Ethics office and advises OAG employees who have questions regarding their duties and obligations.

Tampa, Fort Lauderdale, West Palm Beach - Civil Litigation Bureaus

The Tampa, Fort Lauderdale, and West Palm Beach Civil Litigation Bureaus provide legal services for state agencies, state officials, and judges in the following areas of litigation: corrections, employment, tort, and state programs. In addition, the units defend the presumptive constitutionality of state statutes and handle civil forfeiture and civil RICO actions in

conjunction with Statewide Prosecution's criminal cases. Corrections litigation includes claims under 42 U.S.C. 1983; state and federal constitutions; and writs of mandamus, habeas corpus, and prohibition. Tort cases include trip and fall cases, automobile accidents, rail corridor accidents, wrongful death cases, and the full range of prisoner tort claims. Employment litigation encompasses Title VII claims (race, color, national origin, sex, religion, and retaliation), the Americans with Disabilities Act, the Age Discrimination in Employment Act, the Family and Medical Leave Act, the Fair Labor Standards Act, Title VI issues, and whistle blower cases. State Programs litigation includes defense of judges, defending against constitutional challenges to statutes, appellate consultation contracts with other units and state agencies, class action litigation, forfeitures; probate, civil rights and constitutional rights claims against state agencies and state officials, quiet title actions, breach of contract, Baker Act appeals, and declaratory judgment actions.

The bureaus also handle most of their own appeals in both Federal and State appellate courts.

Revenue Litigation Bureau

The Revenue Litigation Bureau, pursuant to Sections 16.015 and 20.21(4), Florida Statutes, primarily enforces and defends tax assessments issued by the Department of Revenue. In addition, this bureau represents the Department of Revenue in litigation involving claims for tax refunds, pursuant to Section 215.26, Florida Statutes, and authority delegated from the Chief Financial Officer. This representation is statewide and includes all state and federal jurisdictions. The bureau's representation of the Department of Revenue also includes ad valorem tax cases, in conjunction with county property appraisers and tax collectors. Occasionally, the Revenue Litigation Bureau undertakes the representation of other state agencies in tax-related matters pursuant to a contract between the client agency and the Office of the Attorney General. The bureau also advises the Attorney General on questions involving taxation.

State Programs Litigation Bureau

The State Programs Litigation Bureau is charged with defending a wide variety of actions in both state and federal court, at both the trial and appellate levels. This bureau's clients are state departments and agencies from all three branches of state government, including their individual officials and employees.

Cases routinely handled include suits which challenge the constitutionality of the state's general laws, defense of judges, and defense of state attorneys in lawsuits. The bureau specializes in administrative litigation before the Division of Administrative Hearings, including bid protests, and initiates litigation on behalf of our state clients. In addition, the bureau represents the state in class action civil rights lawsuits that seek to change funding for a program, or a group of individuals, on a statewide basis.

Additionally, within State Programs, a separate Foreclosure Unit has been set up to provide representation for the State of Florida in the large number of foreclosure actions where the State is named as a defendant in order to foreclose any interest created by judgment-liens in the name of the State of Florida. In most cases, the State is not the proper party, so a large part of what the Unit does is provide education (in the form of answers) about who the proper party is depending

on the nature of the lien. In those instances where the State is the proper party, the Unit monitors these actions to determine whether there is a surplus of funds after sale of the property.

Tort Litigation Bureau

The Tort Litigation Bureau provides high quality, low cost legal defense to agencies and employees of the State of Florida, primarily in state court tort actions in North Florida. The bureau typically handles suits concerning wrongful death, automobile accidents, premises liability, defamation, and various other negligence claims. The litigation regularly involves the interpretation and application of Florida's limited waiver of sovereign immunity statute, Section 768.28, Florida Statutes, and other challenging legal issues of significance to state and local government, statewide. The attorneys in the bureau regularly appear in court and are responsible for the full range of a trial practice, from initial pleadings through jury trial and appeals.

MEDICAID FRAUD CONTROL UNIT

The Medicaid Fraud Control Unit (MFCU) is responsible for investigating fraud committed upon the Medicaid Program by providers and program administrators. This authority is granted under both federal and state law (Section 1903 of the Social Security Act, Section 42 of the Code of Federal Regulations, and Chapter 409, Florida Statutes).

The MFCU investigates a diverse mix of health care providers, including doctors, dentists, psychologists, home health care companies, pharmacies, drug manufacturers, laboratories, and more. Some of the most common forms of provider fraud involve billing for services that are not provided, overcharging for services that are provided, or billing for services that are not medically necessary.

The MFCU is also responsible for investigating the physical abuse, neglect, and financial exploitation of patients residing in long-term care facilities such as nursing homes, facilities for the mentally and physically disabled and assisted care living facilities. The MFCU is greatly concerned with the quality of care being provided for Florida's ill, elderly, and disabled citizens. Medicaid providers, and others who are arrested by MFCU personnel, are prosecuted by local state attorneys, the Office of Statewide Prosecution, the United States Attorney, or MFCU attorneys can be cross-designated by local state attorney's offices as Special Assistant State Attorneys or by the United States Attorney's office as Special United States Attorneys. Cases that may not be suitable for arrest and criminal prosecution are litigated by MFCU attorneys, using a variety of civil statutes.

The MFCU also continued its leadership role in a variety of multi-state false claims investigations. Many of these investigations have focused on the pharmaceutical industry, and several of these investigations have resulted in multi-million-dollar settlements for Florida.

Ongoing Inter-Agency State/State& State/Federal Working Groups

<u>NORTHERN REGION –</u>

The Northwest Florida Health Care (Fraud) Task Force – 14 members

- Florida Medicaid Fraud Control Unit (MFCU)
- Federal Bureau of Investigation (FBI)
- Office of the United States Attorney for the Northern District of Florida (USAO)
- State Attorney's Office First Judicial Circuit
- United States Postal Service Office of Inspector General (USPS-OIG)
- Florida Department of Law Enforcement (FDLE)
- Florida Department of Financial Services Division of Insurance Fraud
- Federal Deposit Insurance Corporation (FDIC)
- Escambia County Sheriff's Office
- Santa Rosa County Sheriff's Office
- Okaloosa County Sheriff's Office
- Walton County Sheriff's Office
- Better Business Bureau (BBB)

• Local bank and credit union representatives

Northeast Florida Healthcare Fraud Interagency Task Force - 15 members

- Florida Medicaid Fraud Control Unit (MFCU)
- Federal Bureau of Investigation (FBI)
- Office of the United States Attorney for the Northern District of Florida (USAO)
- US Drug Enforcement Administration (DEA)
- Florida Agency for Health Care Administration (AHCA)
- Florida Department of Health (DOH)
- Florida Department of Law Enforcement (FDLE)
- Florida Department of Financial Services Division of Insurance Fraud
- Jacksonville Sheriff's Office
- US Department of Homeland Security
- US Department of Health and Human Services Office of Investigations
- US Food and Drug Administration (FDA)
- US Centers for Disease Control and Prevention (CDC)
- US Department of Veterans Affairs (VA)
- Blue Cross/Blue Shield of Florida (BCBS)

<u>CENTRAL REGION</u> –

TAMPA

Federal Health Task Force – 9 members

- Florida Medicaid Fraud Control Unit (MFCU)
- Federal Bureau of Investigation (FBI)
- Office of the United States Attorney for the Middle District of Florida (USAO)
- US Drug Enforcement Administration (DEA)
- Florida Department of Health (DOH)
- Florida Department of Law Enforcement (FDLE)
- US Department of Health and Human Services Office of the Inspector General Office of Investigations
- US Internal Revenue Service (IRS)
- US Food and Drug Administration (FDA)
- Local Law Enforcement as needed

HHS/MFCU Medicare/Medicaid -3 members

- Florida Medicaid Fraud Control Unit (MFCU)
- US Department of Health and Human Services Office of the Inspector General Office of Investigations
- Federal Bureau of Investigation (FBI)

Central Florida Interagency Compliance Meeting

- AHCA-MPI and Fraud Prevention
- HHS-OIG

- DEA Drug Diversion
- DOH (HQA, Unlicensed Activity and EFORCSE)
- Lee County SO
- Sarasota County SO
- HHS-OIG
- Other local law enforcement (Pinellas Park PD)

ORLANDO

Volusia County Task Force – 4 members

- Florida Medicaid Fraud Control Unit (MFCU)
- Volusia Bureau of Investigations
- Florida Department of Law Enforcement (FDLE)
- Volusia County Sheriff's Office

HHS/MFCU Medicare/Medicaid -3 members

- Florida Medicaid Fraud Control Unit (MFCU)
- US Department of Health and Human Services Office of the Inspector General Office of Investigations
- Federal Bureau of Investigation (FBI)

Central Florida Pharmaceutical Crimes Intelligence Group-11 members

- Florida Medicaid Fraud Control Unit (MFCU)
- Orlando Metro Bureau of Investigation
- Florida Department of Law Enforcement (FDLE)
- Federal Bureau of Investigation (FBI)
- Seminole County Sheriff's Office
- Orange County Sheriff's Office
- Osceola County Sheriff's Office
- Orlando Police Department
- US Drug Enforcement Administration (DEA)
- Florida Department of Health (DOH)
- Florida Agency for Health Care Administration (AHCA)

Central Florida Drug Enforcement Strike Force –13 members

- Florida Medicaid Fraud Control Unit (MFCU)
- Orlando Metro Bureau of Investigation
- Florida Department of Law Enforcement (FDLE)
- Federal Bureau of Investigation (FBI)
- Seminole County Sheriff's Office
- Orange County Sheriff's Office
- Osceola County Sheriff's Office
- Orlando Police Department
- US Drug Enforcement Administration (DEA)
- Florida Department of Health (DOH)

- Florida Agency for Health Care Administration (AHCA)
- Florida Department of Insurance
- Orange County Medical Examiner's Office

Medicaid Nexus Group- 2 members

- Florida Medicaid Fraud Control Unit (MFCU)
- Department of Homeland Security

<u>SOUTHERN REGION</u> –

West Palm Beach Health Care Task Force – 13 members

- Florida Medicaid Fraud Control Unit (MFCU)
- Federal Bureau of Investigation (FBI)
- Office of the United States Attorney for the Southern District of Florida (USAO)
- Florida Department of Health (DOH)
- Florida Department of Law Enforcement (FDLE)
- Palm Beach County Sheriff's Office
- Multiple Palm Beach County Police Departments (varies)
- Office of the Attorney General, Statewide Prosecutor
- US Department of Health and Human Services Office of the Inspector General Office of Investigations
- US Department of Homeland Security
- US Postal Inspection Services
- Internal Revenue Service-Criminal Investigation Division
- Florida Department of Business and Professional Regulations (DBPR)

Multi-Agency Diversion Task Force - Palm Beach County Sheriff's Office - 13 members

- Florida Medicaid Fraud Control Unit (MFCU)
- Federal Bureau of Investigation (FBI)
- U.S. Department of Justice
- Florida Department of Health (DOH)
- Collier County Sheriff's Office
- South Florida HIDTA
- Broward County Sheriff's Office
- Florida Atlantic University (FAU)
- Indian River County Sheriff's Office
- Martin County Sheriff's Office
- Florida Department of Law Enforcement (FDLE)
- Office of the Attorney General, Statewide Prosecutor
- St. Lucie County Sheriff's Office

HHS/MFCU Medicare/Medicaid -4 members

- Florida Medicaid Fraud Control Unit (MFCU)
- US Department of Health and Human Services Office of the Inspector General Office of

Investigations

- Federal Bureau of Investigation (FBI)
- US Attorney's Office- Southern District of Florida

<u>STATEWIDE</u> –

Case Staffing and Fraud Initiatives – Interagency Program

- Florida Medicaid Fraud Control Unit (MFCU)
- Agency for Health Care Administration (AHCA) Office of Inspector General Medicaid Program Integrity (MPI)

Managed Care Projects & Staffing-Interagency Program

- Florida Medicaid Fraud Control Unit (MFCU)
- Department of Financial Services Division of Insurance Fraud

Managed Care Quarterly Meetings

- Florida Medicaid Fraud Control Unit (MFCU)
- Agency for Health Care Administration (AHCA)
- Compliance and Special Investigative Units (SIU) of Managed Care Plans

Interagency Fraud Initiatives and Trends – Managers Meeting and Briefing

- Florida Medicaid Fraud Control Unit (MFCU)
- Agency for Persons with Disabilities (APD)
- Agency for Health Care Administration (AHCA) Medicaid Program Integrity (MPI)
- Florida Department of Health (DOH)
- Department of Elder Affairs

FDLE Fusion Intelligence Center

- Florida Medicaid Fraud Control Unit (MFCU)
- Florida Department of Law Enforcement (FDLE)
- Federal agencies, state multi-disciplinary partners and includes outreach to private sector entities

Medicare-Medicaid (Medi-Medi) Steering Committee

- Florida Medicaid Fraud Control Unit (MFCU)
- Agency for Health Care Administration (AHCA) Medicaid Program Integrity (MPI)
- US Department of Health and Human Services Office of the Inspector General Office of Investigations

FDLE Regional Pharmaceutical/Drug Enforcement Strike Force

- Using Florida Department of Law Enforcement's seven domestic security regions to organize
 this statewide effort; each of the seven strike forces is jointly led by a Sheriff and a Police
 Chief.
- Florida Medicaid Fraud Control Unit (MFCU)
- Florida Department of Law Enforcement (FDLE)

Division of Victim Services and Criminal Justice Programs

The Division of Victim Services and Criminal Justice Programs is charged with providing services to crime victims and educating the public about crime prevention. Article I, Section 16 of the Florida Constitution establishes the state's inherent responsibility regarding notification and assistance for victims. In addition, legislative intent set forth in §960.01, Florida Statutes, establishes the responsibility of the state to provide assistance to crime victims; §960.05(2), Florida Statutes, establishes the crime victim services office; and §960.21, Florida Statutes, creates the Crimes Compensation Trust Fund to provide funding for services to these crime victims.

Statutory programs administered by the division include

§16.54, Florida Statutes - Florida Crime Prevention Training Institute

\$402.181, Florida Statutes - State Institutions Claims

§§741.401-.465 and 97.0585, Florida Statutes - Address Confidentiality Program

§812.171, Florida Statutes - Convenience Business Security

§16.556, Florida Statutes - Crime Stoppers Trust Fund

§16.615, Florida Statutes - Council on the Social Status of Black Men and Boys

§16.616, Florida Statutes - Direct Service Organization

§163.501-521 Florida Statutes - Safe Neighborhoods Act

§112.19 Florida Statutes - Law enforcement, correctional, and correctional probation officers; death benefits

Victim Compensation

The Bureau of Victim Compensation administers financial assistance to victims who suffer economic losses; medical and mental health expenses; burial expenses; domestic violence, sexual battery, and human trafficking relocation; tangible property losses; and pays for sexual battery forensic examinations. During State Fiscal Year 2017-18, the office received 22,027 claims, which is 4.04% more than the previous year. The average processing time from receipt of a claim through initial payment totaled 21.14 days which is a decrease of 33.19%. The bureau also maintains a toll-free information and referral service (1-800-226-6667) using an Automated Call Distribution phone system and maintains designated lines for bilingual callers and treatment providers. A total of 109,095 calls were processed which is an increase of .69% over the previous year.

Victim Advocacy

The Victims of Crime Act (VOCA) grants specialists monitor grant activities to ensure compliance with federal and state laws and regulations. The current ratio is approximately 19 grants per employee. A total of 463,451 victims received services through VOCA-funded private or public organizations or agencies during FY 2017-18. Victim Services Program Specialists also participate in local coalitions, task forces, and councils regarding victim-related issues. Additionally, the program maintains ongoing communications with other state agencies (Departments of Health and Children and Families) and statewide victim organizations (e.g., Florida Council Against Sexual Violence, Florida Coalition Against Domestic Violence, etc.) on matters of mutual concern.

Address Confidentiality Program

Pursuant to §741.401 through §741.465, Florida Statutes, this office administers the Address Confidentiality Program (ACP), which provides a substitute mailing address for relocated victims of stalking and domestic violence and serves as legal agent for the receipt of mail and the service of process. In addition, Bureau staff provides training, and certifies applicant assistants statewide to assist eligible victims in accessing these services. The ACP is also intended to prevent public access to client information through voting records. This year's activities include 1,199 active program participants.

Criminal Justice Programs

In addition to victim services, crime prevention and associated programs are also a priority of the Attorney General's Office, since they are proven methods of helping to reduce crime and its impact on the Florida's citizenry. Education and training in crime prevention are both essential to reducing Florida's crime rate and rendering assistance to crime victims and is provided by FCPTI. Trends and conditions associated with these training programs are assessed by survey instruments distributed to law enforcement agencies, victim service organizations, and the general public. The training curriculum is established based on the demand for services as indicated in these surveys. A current trend emphasizes a coordinated initiative to train law enforcement officers in conjunction with local school districts, particularly in gang-related violence, pill mills and human trafficking. Numerous practitioner designation programs are offered to include Crime Prevention, Crime Prevention through Environmental Design, Elderly Crime, School Resource Officer, and Victim Services. In addition, this office provides a certification to law enforcement officers in Convenience Store Security. The Attorney General's Office is the primary source of training for crime prevention, victim services, elderly issues, and school resource officers statewide, and is a national and international leader in crime prevention/victims services training. Also, we organize and facilitate the annual Preventing Crime in the Black Community Conference, which was held this year in Orlando, Florida, along with the Human Trafficking Summit.

Florida Crime Prevention Training Institute

During Fiscal Year 2017-18, this office conducted training courses, for law enforcement and other public and private sector organizations with 4,016 individuals participating. These trainings included Crime Prevention, Crime Prevention through Environmental Design, Elderly crime, School Resource Officer, and Victim Services. Participation in Florida Crime Prevention Training Institute courses continue to be adversely impacted by the reduced funding for training at the local level. Individuals trained by Florida Crime Prevention Training Institute play a vital role, through community education, in reducing crime and victimization statewide. Curriculum development is coordinated with each individual's respective related organizational entity (such as the Florida Association of School Resource Officers, the Florida Bar Association, the Florida Department of Law Enforcement, and the Florida Department of Education, etc.).

Convenience Business Security

The Convenience Business Security program has been unfunded since 1992 (See §812.1725-§812.176, Florida Statutes). However, the Bureau staff continued to handle the administrative responsibilities of the Act during Fiscal Year 2017-18. Proper funding needs to be provided to

administer this program or transfer of these functions to local control would allow local governments to conduct regularly scheduled inspections and directly file relevant paperwork with the local courts. In addition, the Office of the Attorney General recommends the repeal of §812.174, Florida Statutes, eliminating the need for this office to review and approve convenience store training curriculum. The stores should be required to utilize "industry standard" training curricula provided by industry professionals.

Council on the Social Status of Black Men and Boys

In January 2007, the division was tasked with administering the Council on the Social Status of Black Men and Boys, created by the 2006 Legislature. This nineteen-member council is charged with conducting a systematic study of the adverse conditions affecting black men and boys, including homicide rates, arrest and incarceration rate, poverty, violence, drug abuse, death rates, disparate annual income levels, health issues and school performance. The goal of the council is to propose measures to alleviate and correct the underlying causes of these conditions. The council is mandated to issue an annual report to discuss its findings, conclusions, and recommendations to the Governor, the President of the Senate, and the Speaker of the House.

Crime Stoppers

There are twenty-eight Crime Stoppers organizations currently serving sixty-three of Florida's sixty-seven counties. The Crime Stoppers organization works with law enforcement agencies to investigate and solve crimes in order to remove criminals from the communities. The Office of the Attorney General's staff works closely with the Florida Association of Crime Stoppers, Inc., and the recipient organizations regarding the use of funds. The Office of the Attorney General performs annual training and orientation to assist the organizations in understanding statutory and regulatory spending requirements of state funds. In addition, staff conducts monthly reimbursement monitoring of all grant recipients, conducts on-site performance reviews and desk audits. All grant recipients should receive an on-site monitoring visit once every three years, at minimum, regardless of the grant award amount. However, due to continued staffing issues, the on-site monitoring has not been accomplished.

Success over the past five years of the Crime Stopper program, reflects the unified effort and significant impact the program has had on crime in Florida. These outcomes are made possible through the grant funding of \$4,423,548 for Fiscal Year 2017-2018.

Urban League

The Florida Consortium of Urban League Affiliates received a state appropriation of \$3,179,247 to develop and implement two proactive initiatives. These initiatives address and impact crime in the black community. The programs operate in Fort Lauderdale, Jacksonville, Miami, Orlando, St. Petersburg, Tallahassee, West Palm Beach and Tampa through the Derrick Brooks Charities. The Black-on-Black Crime Prevention Program is a public awareness and education effort to motivate the black community to support, promote and participate in crime prevention programs and activities. The Youth Crime Prevention and Intervention Program targets specific proactive strategies and activities to address and impact the problem of juvenile crime. In addition, it fosters collaboration and improves communication among various agencies.

Department of Legal Affairs Office of the Attorney General

Performance Measures and Standards

LRPP Exhibit II

LRPP Exhibit II - Performance Measures and Standards

Department: DEPARTMENT OF LEGAL AFFAIRS AND ATTORNEY GENERAL

41100400 Victim Services

Approved Performance Measures for FY 2017-18	Approved Prior Standards for FY 2017-18	Prior Year Actual FY 2017-18 Standard	Approved Standards for FY 2018-19	Requested FY 2019-20 Standard
(Words)	(Numbers)	(Numbers)	(Numbers)	(Numbers)
Number of victim compensation claims received	21,000	22,027	21,000	21,000
Number of days from application to payment of victim compensation claim	45	21	45	45
Number of victims served through grants	200,000	463,451	,	200,000
Number of people attending victims and crime prevention training	4,000	4,016	3,500	3,500

LRPP Exhibit II - Performance Measures and Standards

Department: DEPARTMENT OF LEGAL AFFAIRS AND ATTORNEY GENERAL

41100500 Executive Direction and Support Services

Approved Performance Measures for FY 2018-19 (Words)	Approved Prior Standards for FY 2017-18 (Numbers)	Prior Year Actual FY 2017-18 Standard (Numbers)	Approved Standards for FY 2018-19 (Numbers)	Requested FY 2019-20 Standard (Numbers)
Percent of eligible attorneys, who have attained AV rating, BV rating, and or board certification	70%	28%	70%	70%

LRPP Exhibit II - Performance Measures and Standards

Department: DEPARTMENT OF LEGAL AFFAIRS AND ATTORNEY GENERAL

41101000 Criminal and Civil Litigation

Approved Performance Measures for FY 2018-19 (Words)	Approved Prior Standards for FY 2017-18 (Numbers)	Prior Year Actual FY 2017-18 Standard (Numbers)	Approved Standards for FY 2018-19 (Numbers)	Requested FY 2019-20 Standard (Numbers)
Number of active antitrust cases	62	118	62	62
Number of active consumer protection cases including RICO cases	186	346	200	250
Number of active civil rights cases	42	30	42	42
Percent of lemon law cases resolved in less than one year	95%	98%	95%	95%
Number of repurchase disclosure/enforcement cases	1,400	2,031	1,400	1,400
Number of active lemon law cases	450	446	450	450
Number of capital cases - opened and continued	200	1,592	200	200
Number of noncapital cases - opened and continued	19,000	26,938	19,000	19,000
Number of active sexual predator commitment appeals	40	28	40	20
Number of days for opinion response	28	14	28	28
Number of opinions issued	150	120	150	150
Number of active Medicaid Fraud cases	900	1,034	850	850
Number of hearings held before the court- Children's Legal Services	32,000	48,486	32,000	32,000
Number of active ethics cases	120	107	120	120
Number of active child support enforcement cases	65,000	48,531	65,000	65,000
Number of active eminent domain cases	50	95	50	50
Number of active tax cases	800	16,660	800	800
Number of active Solicitor General cases	390	368	390	390
Number of active civil appellate cases	323	948	323	323
Number of active inmate cases	1,651	1,683	1,651	1,651
Number of active state employment cases	113	78	113	113

Department of Legal Affairs Office of the Attorney General

Assessment of Performance for Approved Performance Measures

LRPP Exhibit III

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT					
Department: Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Executive Direction / 41100500 Measure: Percent eligible attorneys, who have attained rating, BV rating, and or board certification					
Performance Ass	essment of <u>Outcome</u> Messment of <u>Output</u> Mes A Performance Standa	asure 🗌 Deletion	of Measure of Measure		
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference		
70%	28%	42% under	40%		
Factors Accounting for the Difference: Internal Factors (check all that apply): Personnel Factors Competing Priorities Level of Training Previous Estimate Incorrect Other (Identify) Explanation: Martindale-Hubbell ratings are based on attorney peer review, and Board Certification is attained through a certification process maintained by the Florida Bar. These accomplishments are strictly voluntary and are not required to practice law in the State of Florida nor for employment with this agency. The variables for this measure, number of eligible attorneys and percentage of those attorneys rated and/or certified, are dependent upon turnover and fluctuate from year-to-year.					
External Factors (check all that apply): Resources Unavailable Legal/Legislative Change Natural Disaster Other (Identify) This Program/Service Cannot Fix the Problem Current Laws Are Working Against the Agency Mission Explanation:					
Management Efforts Training Personnel Recommendations: No change requested	to Address Differences	ces/Problems (check a Technology Other (Identify)	ıll that apply):		

LRPP Exhibit	III: PERFORMA	NCE MEASURE	ASSESSMENT		
Department: Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of Active Civil Rights Cases					
Performance As	ssessment of <u>Outcom</u> ssessment of <u>Output</u> GAA Performance Sta	Measure 🔲 Del	vision of Measure etion of Measure		
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference		
450	446	-4	-01%		
Factors Accounting for the Difference: Internal Factors (check all that apply): Personnel Factors Competing Priorities Previous Estimate Incorrect Explanation: N/A Staff Capacity Level of Training Other (Identify)					
External Factors (check all that apply): Resources Unavailable Legal/Legislative Change Natural Disaster Target Population Change Other (Identify) This Program/Service Cannot Fix the Problem Current Laws Are Working Against the Agency Mission Explanation: This measure is largely dependent upon external factors and will fluctuate year to year.					
Management Efform Training Personnel Recommendations No change at this time	s:	rences/Problems (ch Technolog Other (Ide	ly		

LRPP Exhibit	LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT				
Department: Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of Active Lemon Law Cases					
Performance As	ssessment of <u>Outcom</u> ssessment of <u>Output</u> GAA Performance Sta	Measure 🔲 Del	vision of Measure etion of Measure		
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference		
450	446	-4	-01%		
Factors Accounting for the Difference: Internal Factors (check all that apply): Personnel Factors Competing Priorities Previous Estimate Incorrect Explanation: N/A Staff Capacity Level of Training Other (Identify)					
External Factors (check all that apply): Resources Unavailable Legal/Legislative Change Natural Disaster Target Population Change Other (Identify) This Program/Service Cannot Fix the Problem Current Laws Are Working Against the Agency Mission Explanation: This measure is largely dependent upon external factors and will fluctuate year to year.					
Management Efformation Training Personnel Recommendation No change at this ti	s:	rences/Problems (ch Technolog Other (Ide	Jy		

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT					
Department: Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of active sexual predator commitment appeals Action: Performance Assessment of Outcome Measure Performance Assessment of Output Measure Adjustment of GAA Performance Standards					
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference		
40	28	-12	-30%		
Factors Accounting for the Difference: Internal Factors (check all that apply): Personnel Factors Competing Priorities Devel of Training Previous Estimate Incorrect Other (Identify) Explanation: The number of cases opened is limited based on the nature these cases present. The appellate litigation from these civil commitment cases depends upon release dates and whether cause has been shown to support further commitment. Because in years past the litigation has been more robust, the cases that result in an appeal has diminished significantly. Changes are being made to reduce the approved standard to properly reflect the differences in appellate activities in this specialty area.					
External Factors (check all that apply): Resources Unavailable Technological Problems Legal/Legislative Change Natural Disaster Target Population Change Other (Identify) This Program/Service Cannot Fix The Problem Current Laws Are Working Against The Agency Mission Explanation: There is really nothing the agency can do to modify the external nature of case filings by criminal defendants, conviction of crimes in the trial courts of the state.					
Management Efform Training Personnel Recommendation:		rences/Problems (ch Technolog Other (Ide	у		

Efforts employed are to timely address the cases filed and, doing so to meet the demands of the state court deadlines.

LRPP Exhibit	LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT				
Department: Legal Affairs Program: Office of the Attorney General - Constitutional Legal Services Service/Budget Entity: Opinions Division Measure: Number of Opinions Issued					
Performance As	ssessment of <u>Outcom</u> ssessment of <u>Output</u> l GAA Performance Sta	Measure 🔲 Dele	vision of Measure etion of Measure		
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference		
150	120	30	20		
Factors Accounting for the Difference: Internal Factors (check all that apply): Personnel Factors Competing Priorities Previous Estimate Incorrect Cother (Identify) Explanation: Actual requests dropped from 178 (FY 2015-16) to 120 (FY 2016-17). External Factors (check all that apply): Resources Unavailable Legal/Legislative Change Target Population Change This Program/Service Cannot Fix the Problem					
Current Laws Are Working Against the Agency Mission Explanation: Two factors appear to have influenced performance result: 1) readily available web-based research affects need to contact the Attorney General and 2) informal telephone discussions assist in the resolution.					
☐ Training ☐ Personnel Recommendations Identification and ca	s:	rences/Problems (ch Technolog Other (Idea of telephone conversa es.	y ntify)		

LRPP Exhibit	LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT				
Department: Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of Active Ethics Cases					
Performance A	ssessment of <u>Outcom</u> ssessment of <u>Output</u> GAA Performance Sta	Measure 🔲 Del	vision of Measure etion of Measure		
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference		
120	107	-13	-11%		
Factors Accounting for the Difference: Internal Factors (check all that apply): Personnel Factors Competing Priorities Previous Estimate Incorrect Competing Priorities Other (Identify) Explanation: N/A					
External Factors (check all that apply): Resources Unavailable Legal/Legislative Change Natural Disaster Target Population Change Other (Identify) This Program/Service Cannot Fix the Problem Current Laws Are Working Against the Agency Mission Explanation: This measure is largely dependent upon external factors and will fluctuate year to year.					
Management Efform Training Personnel Recommendation No change at this time	s:	rences/Problems (ch Technolog Other (Ide	Jy		

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT					
Department: Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of Active Child Support Enforcement Cases Action: Performance Assessment of Outcome Measure Revision of Measure					
Adjustment of C	ssessment of <u>Output</u> I SAA Performance Sta	ndards	etion of Measure		
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference		
65,000	48,531	-16,469	25%		
Factors Accounting for the Difference: Internal Factors (check all that apply): Personnel Factors Competing Priorities Previous Estimate Incorrect Explanation: N/A Staff Capacity Level of Training Other (Identify)					
External Factors (check all that apply): Resources Unavailable					
☐ Training ☐ Personnel Recommendations The OAG's CSE Ur discuss referral num	s: nit continues to meet in the same of th	ences/Problems (change	y ntify) anagement to er of referrals being		

LRPP Exhibit	LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT				
Department: Department of Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of Active Solicitor General Cases					
Performance As	ssessment of <u>Outcom</u> ssessment of <u>Output</u> I SAA Performance Sta	Measure 🔲 Del	vision of Measure etion of Measure		
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference		
390	368	-22	-5%		
Factors Accounting for the Difference: Internal Factors (check all that apply): Personnel Factors Staff Capacity Competing Priorities Level of Training Previous Estimate Incorrect Other (Identify) Explanation: Number of cases handled is not a precise measure, and it ignores the significance and importance of individual cases. The precise number is also difficult to ascertain because of the nature of the work this office performs External Factors (check all that apply): Resources Unavailable Technological Problems Legal/Legislative Change Natural Disaster Target Population Change Other (Identify) This Program/Service Cannot Fix the Problem Current Laws Are Working Against the Agency Mission					
Management Efforts to Address Differences/Problems (check all that apply): Training Personnel Other (Identify) Recommendations: No action should be taken at this time.					

LRPP Exhibit	III: PERFORMA	NCE MEASURE A	ASSESSMENT			
Program: Office of Service/Budget Er	Department: Department of Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of Active State Employment Cases					
Performance As	ssessment of <u>Outcom</u> ssessment of <u>Output</u> SAA Performance Sta	Measure 🔲 Del	vision of Measure etion of Measure			
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference			
113	78	-35	-31%			
Factors Accounting for the Difference: Internal Factors (check all that apply): Personnel Factors Competing Priorities Devel of Training Previous Estimate Incorrect Cother (Identify) Explanation: Number of cases handled is not a precise measure, and it ignores the significance and importance of individual cases. The precise number is also difficult to ascertain because of the nature of the work this office performs						
External Factors (check all that apply): Resources Unavailable Legal/Legislative Change Target Population Change This Program/Service Cannot Fix the Problem Current Laws Are Working Against the Agency Mission Explanation: This measure is largely dependent upon external factors and will fluctuate year to year.						
Management Efform Training Personnel Recommendations No action should be	s:	rences/Problems (ch Technolog Other (Ide	у			

Department of Legal Affairs Office of the Attorney General

Performance Measure Validity and Reliability

LRPP Exhibit IV

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of the Attorney General</u> Service/Budget Entity: <u>Victim Services / 41100400</u> Measure: <u>Number of victim compensation claims received</u>
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: Department of Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Victim Services / 41100400 Measure: Number of days from application to payment of victim compensation claim
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: Department of Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Victim Services / 41100400 Measure: Number of victims served through grants
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of the Attorney General</u> Service/Budget Entity: <u>Victim Services / 41100400</u> Measure: <u>Number of people attending victims and crime prevention training</u>
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: Department of Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Victim Services / 41100400 Measure: Percent of eligible attorneys, who have attained AV rating, BV rating, and or board certification
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: Department of Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of hearings held before the court – Children's Legal Services
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of the Attorney General</u> Service/Budget Entity: <u>Criminal and Civil Litigation / 41101000</u> Measure: <u>Number of active ethics cases</u>
Action (check one): N/A
Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of the Attorney General</u> Service/Budget Entity: <u>Criminal and Civil Litigation / 41101000</u> Measure: <u>Number of active child support enforcement cases</u>
Action (check one): N/A
Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBITITY: Performance Measure validity and Reliability
Department: Department of Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of active eminent domain cases
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:

Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of the Attorney General</u> Service/Budget Entity: <u>Criminal and Civil Litigation / 41101000</u> Measure: <u>Number of active tax cases</u>
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure. Data Sources and Methodology:
Validity: Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of the Attorney General</u> Service/Budget Entity: <u>Criminal and Civil Litigation / 41101000</u> Measure: <u>Number of active civil appellate cases</u>
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of the Attorney General</u> Service/Budget Entity: <u>Criminal and Civil Litigation / 41101000</u> Measure: <u>Number of active inmate cases</u>
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBITITY: Performance Measure validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of the Attorney General</u> Service/Budget Entity: <u>Criminal and Civil Litigation / 41101000</u> Measure: <u>Number of active state employment cases</u>
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: Department of Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of capital cases – briefs/state & federal responses/oral arguments
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of the Attorney General</u> Service/Budget Entity: <u>Criminal and Civil Litigation / 41101000</u> Measure: <u>Number of noncapital cases – briefs/state & federal responses/oral arguments</u>
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: Department of Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of active consumer protection cases including RICO cases
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: Department of Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of active antitrust cases
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of the Attorney General</u> Service/Budget Entity: <u>Criminal and Civil Litigation / 41101000</u> Measure: <u>Number of active civil rights cases</u>
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of the Attorney General</u> Service/Budget Entity: <u>Criminal and Civil Litigation / 41101000</u> Measure: <u>Percent of lemon law cases resolved in less than one year</u>
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: Department of Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of repurchase disclosure/enforcement cases
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure. Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of the Attorney General</u> Service/Budget Entity: <u>Criminal and Civil Litigation / 41101000</u> Measure: <u>Number of active lemon law cases</u>
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure validity and Reliability
Department: Department of Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of active Medicaid Fraud cases
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:
0.65

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of the Attorney General</u> Service/Budget Entity: <u>Criminal and Civil Litigation / 41101000</u> Measure: <u>Number of days for opinion response</u>
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure. Data Sources and Methodology:
zata eeu ees ana memeasiegy.
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of the Attorney General</u> Service/Budget Entity: <u>Criminal and Civil Litigation / 41101000</u> Measure: <u>Number of opinions issued</u>
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure. Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBITITY: Performance Measure validity and Reliability
Department: Department of Legal Affairs Program: Office of the Attorney General Service/Budget Entity: Criminal and Civil Litigation / 41101000 Measure: Number of active Solicitor General Cases
Action (check one): N/A
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

Department of Legal Affairs Office of the Attorney General

Associated Activities Contribution to Performance Measures

LRPP Exhibit V

LRPP Exhibit V: Identification of Associated Activity Contributing to Performance Measures			
Measure Number	Approved Performance Measures for FY 2018-19		Associated Activities Title
Number	Number of victim compensation claims		Associated Activities Title
1	received		Victim Compensation
	Number of days from application to payment		
2	of victim compensation claim		Victim Compensation
3	Number of victims served through grants		Grants - VOCA
	Number of people attending victims and		
4	crime prevention training		Crime Prevention/Training

LRPP Exhibit V: Identification of Associated Activity Contributing to Performance Measures				
Measure	Approved Performance Measures for FY 2018-19		Accordad Activities Title	
Number			Associated Activities Title	
	Percent of eligible attorneys, who have			
	attained AV rating, BV rating, and or board			
1	certification		Encompasses entire agency	

LRPP Exhibit V: Identification of Associated Activity Contributing to Performance Measures			
Measure Number	Approved Performance Measures for FY 2018-19		Associated Activities Title
4	Number of hearings held before the court - Children's Legal Services		Children's Logal Services
1 2	Number of active ethics cases		Children's Legal Services Commission on Ethics Prosecutions
	Number of active child support enforcement		Commission on Eurics Prosecutions
3	cases		Child Support Enforcement
	Number of active eminent domain cases		Eminent Domain
4	Number of active tax cases		Revenue Litigation
5	Number of active tax cases Number of active civil appellate cases		Civil Litigation Defense of State Agencies
6	Number of active civil appellate cases Number of active inmate cases		Civil Litigation Defense of State Agencies Civil Litigation Defense of State Agencies
7			· ·
8	Number of active state employment cases		Civil Litigation Defense of State Agencies
•	Number of capital cases - opened and continued		Capital Appeals
9			Сарітаі Арреаіѕ
4.0	Number of noncapital cases - opened and continued		Non-Capital Criminal Appeals
10	Number of active sexual predator		Non-Capital Chiminal Appeals
44	commitment appeals		Sexual Predator Civil Commitment Appeals
11	Number of active consumer protection and		Sexual Fredator Civil Commitment Appeals
40	RICO cases		RICO - Consumer
12	Number of active antitrust cases		Antitrust
13			
14	Number of active civil rights cases		Civil Rights
4.5	Percent of lemon law cases resolved in less		Laman Law
15	than one year		Lemon Law
4.0	Number of repurchase		Laman Law
16	disclosure/enforcement cases		Lemon Law
17	Number of active lemon law cases		Lemon Law
18	Number of active Medicaid Fraud cases		Health Care/Medicaid Fraud
19	Number of days for opinion response		Opinions
20	Number of opinions issued		Opinions
21	Number of active Solicitor General cases		Solicitor General and Complex Litigation

Department of Legal Affairs Office of the Attorney General

Agency-Level Unit Cost Summary

LRPP Exhibit VI

EGAL AFFAIRS, DEPARTMENT OF, AND ATTORNEY GENERAL			FISCAL YEAR 2017-18	
SECTION I: BUDGET		OPERATI	NG	FIXED CAPITAL OUTLAY
TAL ALL FUNDS GENERAL APPROPRIATIONS ACT ADJUSTMENTS TO GENERAL APPROPRIATIONS ACT (Supplementals, Vetoes, Budget Amendments, etc.) IAL BUDGET FOR AGENCY			294,728,583 -14,891,940 279,836,643	700, 700, 1,400,
SECTION II: ACTIVITIES * MEASURES	Number of Units	(1) Unit Cost	(2) Expenditures (Allocated)	(3) FCO
ecutive Direction, Administrative Support and Information Technology (2)				
Lemon Law * Number of Active Lemon Law Cases Child Support Enforcement * Number of final orders obtained representing the Department of Revenue in child support enforcement proceedings.	446 48,531	3,970.74 165.01	1,770,952 8,007,952	
Antitrust * Number of cases enforcing provisions of the Antitrust Act Racketeer Influenced And Corrupt Organization (rico)/ Consumer Fraud * Cases enforcing the Racketeer Influenced and Corrupt Act and Unfair and Deceptive Trade	118	41,270.06	4,869,867	
Practices Act.	346	33,861.52	11,716,087	
Commission On Ethics Prosecutions *Number of cases prosecuted before the Florida Commission on Ethics Medicaid Fraud Control *Number of cases investigated involving Medicaid fraud activities	107 1,034	2,874.21 18,942.55	307,540 19,586,598	
Children's Legal Services * Number of cases representing the Department of Children and Families in juvenile dependency and termination of parental rights proceedings	48,486	198.72	9,635,248	
Civil Rights * Number of cases investigated and prosecuted involving violations of civil rights	30	23,451.63	703,549	
Solicitor General And Complex Litigation *Number of cases Opinions *Number of Opinions Issued	426 120	4,682.87 6,077.23	1,994,902 729,267	
Cabinet Support Services * Number of Cabinet Meetings	11	46,459.00	511,049	
Eminent Domain * Cases representing the Department of Transportation and other government agencies in eminent domain proceedings. Sexual Predator Civil Commitment Appeals *Number of cases	95 28	4,773.72 10,088.64	453,503 282,482	
Non-capital Criminal Appeals * Number of cases - non-capital appellate litigation Capital Appeals * Number of cases - capital appellate litigation	26,938 1,592	593.12 1,969.23	15,977,474 3,135,010	
Administrative Law * Number of cases	557	4,831.02	2,690,876	
Tax Law* Number of cases enforcing, defending and collecting tax assessments	16,660	96.29	1,604,139	
Civil Litigation Defense Of State Agencies "Number of cases defending the state and its agents in litigation of appellate, corrections, employment, state programs and tort.	4,271	2,538.09	10,840,169	1.40
Grants-victims Of Crime Advocacy *Number of victims served through grants. Victim Notification *Number of criminal and capital appellate services provided	463,451 11,176	158.17 224.05	73,303,101 2,504,000	1,40
Victim Compensation * Number of victim compensation claims recieved Minority Crime Prevention Programs * Number of crime prevention programs and local funding initiative assisted	22,027 10	895.94 507,927.70	19,734,855 5,079,277	
Grants-crime Stoppers * Number of Crime Stopper agencies assisted	27	173,105.74	4,673,855	
Crime Prevention/Training * Number of people attending training Investigation And Prosecution Of Multi-circuit Organized Crime * Annual volume of investigations handled	4,016 945	147.70 9,180.51	593,175 8,675,584	
Prosecution Of Violations Of The Florida Election Code *Number of cases handled.	932	1,573.53	1,466,532	
AL			210,847,043	1,41
SECTION III: RECONCILIATION TO BUDGET				
SS THROUGHS				
TRANSFER - STATE AGENCIES AID TO LOCAL GOVERNMENTS				
PAYMENT OF PENSIONS, BENEFITS AND CLAIMS OTHER				
VERSIONS			68,989,600	
TAL BUDGET FOR AGENCY (Total Activities + Pass Throughs + Reversions) - Should equal Section I above. (4)			279,836,643	1,40
(2,7,000,010	1,700

⁽¹⁾ Some activity unit costs may be overstated due to the allocation of double budgeted items.
(2) Expenditures associated with Executive Direction, Administrative Support and Information Technology have been allocated based on FTE. Other allocation methodologies could result in significantly different unit costs per activity.
(3) Information for FCO depicts amounts for current year appropriations only. Additional information and systems are needed to develop meaningful FCO unit costs.
(4) Final Budget for Agency and Total Budget for Agency may not equal due to rounding.

NUCSSP03 LAS/PBS SYSTEM BUDGET PERIOD: 2008-2020

SP 09/28/2018 10:28

SCHED XI: AGENCY-LEVEL UNIT COST SUMMARY

AUDIT REPORT LEGAL AFFAIRS/ATTY GENERAL

SECTION III - PASS THROUGH ACTIVITY ISSUE CODES SELECTED:

TRANSFER-STATE AGENCIES ACTIVITY ISSUE CODES SELECTED:

1-8

STATE OF FLORIDA

AID TO LOCAL GOVERNMENTS ACTIVITY ISSUE CODES SELECTED:

1-8:

AUDIT #1: THE FOLLOWING STATEWIDE ACTIVITIES (ACT0010 THROUGH ACT0490) HAVE AN OUTPUT STANDARD (RECORD TYPE 5) AND SHOULD NOT:

*** NO ACTIVITIES FOUND ***

AUDIT #2: THE FCO ACTIVITY (ACT0210) CONTAINS EXPENDITURES IN AN OPERATING CATEGORY AND SHOULD NOT: (NOTE: THIS ACTIVITY IS ROLLED INTO EXECUTIVE DIRECTION, ADMINISTRATIVE SUPPORT AND INFORMATION TECHNOLOGY)

*** NO OPERATING CATEGORIES FOUND ***

AUDIT #3: THE ACTIVITIES LISTED IN AUDIT #3 DO NOT HAVE AN ASSOCIATED OUTPUT STANDARD. IN ADDITION, THE ACTIVITIES WERE NOT IDENTIFIED AS A TRANSFER-STATE AGENCIES, AS AID TO LOCAL GOVERNMENTS, OR A PAYMENT OF PENSIONS, BENEFITS AND CLAIMS (ACT0430). ACTIVITIES LISTED HERE SHOULD REPRESENT TRANSFERS/PASS THROUGHS

THAT ARE NOT REPRESENTED BY THOSE ABOVE OR ADMINISTRATIVE COSTS THAT ARE UNIQUE TO THE AGENCY AND

ARE NOT APPROPRIATE TO BE ALLOCATED TO ALL OTHER ACTIVITIES.

*** NO ACTIVITIES FOUND ***

AUDIT #4: TOTALS FROM SECTION I AND SECTIONS II + III:

*** NO DISCREPANCIES FOUND ***

Glossary of Terms and Acronyms

Attorney General Opinions: Section 16.01, F.S. provides that the Attorney General shall provide official opinions and legal advice on questions of law from designated public officials.

<u>Antitrust:</u> Refers to laws and regulations designed to protect trade and commerce from unfair business practices which adversely impact the citizens of the state.

<u>Cabinet</u>: In 1998 the Constitutional Revision Commission proposed a rewrite of Article IV, Section IV of the Florida Constitution that reduced the Florida Cabinet from six elected officials to three. Effective January 7, 2003, the Florida Cabinet consists of the Attorney General, the Chief Financial Officer and the Commissioner of Agriculture. The Cabinet offices of Secretary of State and Commissioner of Education became appointed offices and their respective agencies became the responsibility of the Governor. The revised constitution also created a new State Board of Education with seven members appointed by the Governor to oversee the Department of Education. The Cabinet offices of Treasurer and Comptroller were merged into the new position of Chief Financial Officer who serves as agency head for the newly created Department of Financial Services.

<u>Child Support Enforcement:</u> Refers to the Child Support Enforcement Division of the Florida Department of Revenue charged with the administration of the child support enforcement program, Title IV-D of the Social Security Act, 42 U.S.C. ss. 651 et seq.

Children's Legal Services: A division within the Attorney General's Office.

<u>Eminent Domain:</u> The power of the government to take private property for a public purpose, with the payment of full compensation for the property taken.

<u>False Claims Act:</u> s. 68.081 - 68.09, F.S. The purpose of the Act is to deter persons from knowingly causing or assisting in causing state government to pay claims that are false.

<u>Florida Civil Rights Act:</u> Refers to Ch. 760, Florida Statutes. The Act's general purposes are to secure for all individuals within the state freedom from discrimination because of race, color, religion, sex, national origin, age, handicap, or marital status and thereby to protect their interest in personal dignity, to make available to the state their full productive capacities, to secure the state against domestic strife and unrest, to preserve the public safety, health, and general welfare, and to promote the interests, rights, and privileges of individuals within the state.

<u>Florida Crimes Compensation Act:</u> Pursuant to Ch. 960, F. S., provides that innocent victims of crime who, as a result of the crime, suffer physical, financial, mental or emotional hardship may be eligible to receive aid, care, and support from the state.

<u>Florida Deceptive and Unfair Trade Practices Act:</u> s. 501.201 - 501.213, F.S. Purpose of the Act is to protect the consuming public and legitimate businesses from those who engage in unfair

methods, or unconscionable, deceptive or unfair acts or practices in the conduct of any trade or commerce.

<u>Government in the Sunshine Law:</u> Commonly referred to as the Sunshine Law, provides a right of access to governmental proceedings at both the state and local levels. See s. 286.011, F.S. and Article I, s. 24, Florida Constitution.

<u>Hate Crimes</u>: Incidents of criminal acts that evidence of prejudice based on race, religion, ethnicity, color, ancestry, sexual orientation, or national origin. (see s.877.19, F.S.)

<u>Lemon Law:</u> Refers to the provisions of ch. 681, F.S., providing remedies to a consumer whose new motor vehicle (referred to as a "lemon") has defects which cannot be brought into conformity with the warranty provided.

Lemon Law Arbitration Program: A unit within the Attorney General's Office.

<u>New Motor Vehicle Arbitration Board:</u> Pursuant to s. 681.1095, the board is established within the Department of Legal Affairs and appointed by the Attorney General to arbitrate disputes between consumers and automobile manufacturers and/or dealers.

<u>Price Gouging:</u> Refers to practices prohibited in s. 501.160, F.S., during a declared state of emergency. Practices include the "unconscionable" increase in sale price or rental cost of goods, services, dwelling units, and other specified commodities during a declared state of emergency. The increase is generally deemed "unconscionable" if the amount charged represents a gross disparity between the increased price and that which was charged during the 30 days immediately prior to the declaration of a state of emergency.

<u>Public Records Law:</u> Refers to state policy that all state, county and municipal records shall be open for personal inspection by any person in accordance with ch. 119, F.S.

<u>Pyramid Scheme:</u> A sales or marketing plan whereby a person makes an investment in excess of \$100 and acquires the opportunity to receive a benefit, not based on quantity of goods or services sold, but by inducing additional persons to participate and invest in the same sales or marketing plan.

Qui Tam: A lawsuit brought by a private citizen, popularly called a "whistle blower", against a person or company who is believed to have violated the law in the performance of a contract with the government or in violation of a government regulation, when there is statute which provide for a penalty for such violations.

<u>Racketeering Activity:</u> Means to commit, to attempt to commit, to conspire to commit, or to solicit, coerce, or intimidate another person to commit a series of crimes as enumerated in s.895.02, F.S.

<u>Solicitor General:</u> Office created in conjunction with the Florida State University College of Law. The Solicitor General represents and advises the Attorney General on complex constitutional issues before the Florida Supreme Court and the United States Supreme Court.

<u>Statewide Prosecutor</u>: The position of Statewide Prosecutor is created in Article IV, Section 4(c), Florida Constitution. The Statewide Prosecutor is appointed by the Attorney General and has jurisdiction to prosecute violations of criminal laws occurring or having occurred in two or more judicial circuits.

<u>Sovereign Immunity:</u> Refers to the doctrine, originated in common law that prohibits suits against the government without the government's consent.

<u>Victims of Crime Advocacy:</u> Victims grant program. Funds are awarded by the United States Department of Justice to the Office of the Attorney General, as the agency designated to administer the grants to local victim services programs.

Acronyms

AAG Assistant Attorney General ACP Address Confidentiality Program

AHCA Agency for Health Care Administration

APD Adult Protective Division CLS Children's Legal Services

DCF Department of Children and Families

DEA Drug Enforcement Agency
DOH Department of Health
DRTs Diversion Response Teams

FCHR Florida Commission on Human Relations

FCIC Florida Crime Information Center

FDLE Florida Department of Law Enforcement FDUTPA Florida Deceptive & Unfair Trade Practices At

F.S. Florida Statutes FTE Full Time Equivalent

FY Fiscal Year

HIDTA High Intensity Drug Trafficking Area

HUD Department of Housing and Urban Development

ICAC Internet Crimes Against Children

L.O.F. Laws of Florida

MFCU Medicaid Fraud Control Unit OAG Office of the Attorney General

OCR Office of Civil Rights

OFR Office of Financial Regulation OSG Office of the Solicitor General OSWP Office of Statewide Prosecutor

PANE Patient Abuse, Neglect and Exploitation

RICO Racketeer Influenced and Corrupt Organization

RV Recreational Vehicle
SRO School Resource Officer
SWGJ Statewide Grand Jury
VOCA Victims of Crime Act

Long Range Program Plan FY 2018-19 through FY 2022-23



Department of Legal Affairs Office of Statewide Prosecution

PL 01 The Capital Tallahassee, Florida 32399-1050

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MISSION

To investigate and prosecute multi-circuit organized crime and to assist other law enforcement officials in their efforts against organized criminal activity.

Program: Office of Statewide Prosecution Goals

Goal #1: Coordinate effectively with multi-jurisdictional enforcement efforts

Goal #2: Effectively prosecute multi-circuit crime

Program: Office of Statewide Prosecution

Objectives

Goal #1: Coordinate effectively with multi-jurisdictional enforcement efforts

Objective A: Assist law enforcement Outcome: Number of requests for

assistance

Objective B: Maintain substantial caseload of complex investigations

Goal #2: Effectively prosecute multi-circuit crime

Objective A: Maintain substantial caseload of complex prosecutions

Objective B: Seek effective case results

Program: Office of Statewide Prosecution Service Outcomes and Performance Projections Tables

Goal #1: Coordinate effectively with multi-jurisdictional enforcement efforts

Objective A: Assist law enforcement Outcome

Outcome: Number of requests for assistance

Baseline/Year	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
2000-01					
199	150	150	150	150	150

Objective B: Maintain substantial caseload of complex investigations

Outcome: Total number of defendants charged

Baseline/Year	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
2000-01					
338	380	380	380	380	380

Goal #2: Effectively prosecute multi-circuit crime

Objective A: Maintain substantial caseload of complex prosecutions

Outcome: Total number of active

Baseline/Year	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
2000-01					
729	700	700	700	700	700

Objective B: Seek effective case results

Outcome: Number of defendants convicted

Baseline/Year	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
2000-01					
410	385	385	385	385	385

Outcome: Conviction Rate

Baseline/Year	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-
2000-01					24
90%	90%+	90%+	90%+	90%+	90%+

Office of Statewide Prosecution

Mission

The Office of Statewide Prosecution is charged by Section 16.56, Florida Statutes, with the responsibility of investigating and prosecuting multi-circuit criminal activity and assisting state and local law enforcement in their efforts to combat organized crime. Organized criminal activities that cross judicial circuit boundaries exist in many forms and victimize many citizens of Florida. The Office utilizes the police prosecutor team approach with many statewide and local law enforcement agencies in order to systematically attack organized crime. In addition to proactive enforcement, the Office also utilizes educational and legislative approaches in the prevention of organized criminal activity based on the premise that crime can be effectively addressed through proactive enforcement, education, and environmental or programmatic design.

Planning/Accountability

Each year, the Office adopts, as priorities, the investigation and prosecution of certain types of criminal activity, striving for a strong and positive impact against sophisticated and organized groups that either victimize many Florida's citizens or attack Florida's public programs. While caseload numbers are certainly one measurement of performance, equally important are the results achieved within those caseload numbers. They are measured by disposition and sentencing data. Results are also measured by the number of legislative or policy changes that are proposed and adopted to curtail or prevent future similar activity.

Trends and conditions are assessed by scanning relevant written materials, including detailed crime rate analysis and studies on crime in changing economic conditions. They are also assessed by participating in training opportunities, and engaging in discussions with law enforcement, members of the Legislature, and executive agencies.

Priorities

The priorities of the Office are human trafficking, prescription drug trafficking/pill mills, criminal gangs and violent crime, fraud and theft, and narcotics/synthetic drug trafficking. The goal of the Office is to dismantle criminal organizations through effective prosecution, as well as civil, administrative, and regulatory sanctions, when appropriate.

Major Prosecutorial Efforts

One of the primary focuses of this office, since January 2011, has been working against prescription drug abuse. Many cases were filed against dozens of defendants, including pill shoppers, their drug dealing sponsors, unscrupulous doctors, and pain clinic/pill mill owners. The majority of these cases are charged using Florida's RICO and drug trafficking statues. This effort has taken place with unprecedented cooperation, not just with local and state law enforcement, but also with federal authorities. This effort continues and has contributed to reported reductions in the level of abuse of highly addictive prescription drugs.

The Office of Statewide Prosecution continues its commitment of significant time and resources to investigate and prosecute criminal gangs using the state's RICO laws. This focus will

continue throughout the state in the years ahead. This effort continues to result in significant dispositions involving long term prison sentences.

Another major effort for the Office of Statewide Prosecution continues to be fighting fraud and theft. This is traditionally centered on health care fraud and has expanded to focus on mortgage fraud cases. Since Florida was recently named the number one state for mortgage fraud by various banking organizations, it is likely that mortgage fraud cases will continue to be an important part of the work in the office. Additionally, the Office of Statewide Prosecution has further focused upon the effort of combating Organized Retail Theft. Because organized retail theft is a \$30 billion industry nationally and creates a significant financial burden upon both businesses and consumers, resources will continue to be utilized in combating this type of criminal activity.

Finally, Human Trafficking has become a significant focus of The Office of Statewide Prosecution. Efforts are being made throughout the state, along with our law enforcement partners, to focus on and eliminate those criminals who are preying on the weak, whether it be children or adults, forced into sexual activities or labor through coercion or otherwise. To this end, the Office of Statewide Prosecution has continued to utilize the laws passed during the last several legislative sessions and will continue to identify ways in which the laws could be altered further, through legislative action, to better assist in the arrest and prosecution of these perpetrators.

Of course, these efforts will not eliminate the work that the Office of Statewide Prosecution does in fighting traditional drug trafficking (cocaine, heroin, marijuana, etc.), internet crime, as well as the continuing and growing problems of synthetic drugs and identity theft.

Department of Legal AffairsOffice of Statewide Prosecution

Performance Measures and Standards

LRPP Exhibit II

LRPP Exhibit II - Performance Measures and Standards

Department: DEPARTMENT OF LEGAL AFFAIRS AND ATTORNEY GENERAL

41200000 Program: Office of Statewide Prosecution
41200100 Prosecution of Multi-Circuit Organized Crime

Approved Performance Measures for FY 2017-18 (Words)	Approved Prior Standards for FY 2017-18 (Numbers)	Prior Year Actual FY 2017-18 Standard (Numbers)	Approved Standards for FY 2018-19 (Numbers)	Requested FY 2019-20 Standard (Numbers)
Conviction rate for defendants who reached final disposition	90%	` ,	90%	,
Of the defendants who reached disposition, the number of those				
convicted	350	457	350	350
Total number of requests for assistance	300	428	300	300
Total number of active cases	800	945	800	800
Total number of defendants charged	400	454	400	400

Department of Legal AffairsOffice of Statewide Prosecution

Performance Measure Validity and Reliability

LRPP Exhibit IV

LRPP EXHIBIT IV: Performance Measure Validity and Reliability				
Department: Department of Legal Affairs Program: Office of Statewide Prosecution Service/Budget Entity: Statewide Prosecution / 41200100 Measure: Conviction rate for defendants who reached final disposition				
Action (check one): N/A				
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure. 				
Data Sources and Methodology:				
Validity:				
Reliability:				

LRPP EXHIBIT IV: Performance Measure Validity and Reliability				
Department: Department of Legal Affairs Program: Office of Statewide Prosecution Service/Budget Entity: Statewide Prosecution / 41200100 Measure: Of the defendants who reach disposition, the number of those convicted				
Action (check one): N/A				
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure. 				
Data Sources and Methodology:				
Validity:				
Reliability:				

LRPP EXHIBIT IV: Performance Measure Validity and Reliability				
Department: <u>Department of Legal Affairs</u> Program: <u>Office of Statewide Prosecution</u> Service/Budget Entity: <u>Statewide Prosecution / 41200100</u> Measure: <u>Total number of requests for assistance</u>				
Action (check one): N/A				
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure. 				
Data Sources and Methodology:				
Validity:				
Reliability:				

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: <u>Department of Legal Affairs</u> Program: <u>Office of Statewide Prosecution</u> Service/Budget Entity: <u>Statewide Prosecution / 41200100</u> Measure: <u>Total number of active cases</u>
Action (check one): N/A
Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
Reliability:

LRPP EXHIBIT IV: Performance Measure Validity and Reliability			
Department: <u>Department of Legal Affairs</u> Program: <u>Office of Statewide Prosecution</u> Service/Budget Entity: <u>Statewide Prosecution / 41200100</u> Measure: <u>Total number of defendants charged</u>			
Action (check one): N/A			
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure. 			
Data Sources and Methodology:			
Validity:			
Reliability:			

Department of Legal Affairs Office of Statewide Prosecution

Associated Activities Contributing to Performance Measures

LRPP Exhibit V

LRPP Exhibit V: Identification of Associated Activity Contributing to Performance				
Measure Number	Approved Performance Measures for FY 2018-19		Associated Activities Title	
1	Conviction rate for defendants who reached final disposition		Investigation and Prosecution of Multi-Circuit Organized Crime	
2	Of the defendants who reached disposition, the number of those convicted		Investigation and Prosecution of Multi-Circuit Organized Crime	
3	Total Number of requests for assistance		Investigation and Prosecution of Multi-Circuit Organized Crime	
4	Total number of active cases		Investigation and Prosecution of Multi-Circuit Organized Crime	
5	Total number of defendants charged		Investigation and Prosecution of Multi-Circuit Organized Crime	

Department of Legal Affairs Office of Statewide Prosecution

Agency-Level Unit Cost Summary is included in the Office of the Attorney General's

LRPP Exhibit VI

Glossary of Terms and Acronyms are included in the Department of Legal Affairs Office of the Attorney General's LRPP.



FLORIDA ELECTIONS COMMISSION

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LONG RANGE PROGRAM PLAN

Florida Elections Commission Tallahassee, Florida

August 24, 2018

Cynthia Kelly, Director Office of Policy & Budget Executive Office of the Governor 1701 Capitol Tallahassee, Florida 32399-0001

JoAnne Leznoff, Staff Director House Appropriations Committee 221 Capitol Tallahassee, Florida 32399-1300

Mike Hansen, Staff Director Senate Committee on Appropriations 201 Capitol Tallahassee, Florida 32399-1300

Dear Directors:

Pursuant to Chapter 216, *Florida Statutes*, our Long Range Program Plan (LRPP) for the Florida Elections Commission is submitted in the format prescribed in the budget instructions. The information provided electronically and contained herein is a true and accurate presentation of our mission, goals, objectives and measures for the Fiscal Year 2019-20 through Fiscal Year 2023-24. The internet website address that provides the link to the LRPP located on the Florida Fiscal Portal is www.fec.state.fl.us. This submission has been approved by Amy McKeever Toman, Executive Director of the Florida Elections Commission.

Amy McKeever Toman, J.D.

Executive Director

Long-Range Program Plan

Fiscal Years 2019-20 through 2023-24

FLORIDA ELECTIONS COMMISSION



2018

Mission Statement

"Ensuring Transparency in Florida's Elections"

The Florida Elections Commission is charged with enforcing Chapters 104 and 106 effectively and efficiently.

AGENCY GOAL

Goal #1: Maintain a high level of agency productivity.

AGENCY OBJECTIVES

Goal #1: Maintain a high level of agency productivity.

Objective A: Maintain a high percentage of cases closed in a

12-month period.

Objective B: Maintain high percentage of cases in which the

Commissions finds a violation after it finds

probable cause.

AGENCY SERVICE OUTCOMES AND PERFORMANCE PROJECTION TABLES

Goal #1: Maintain a high level of agency productivity.

Objective A: Maintain a high percentage of cases closed in a 12-month

period.

Outcome: Percent of cases that are closed within a year of

being opened.

Baseline/Year 2001	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
80%	80%	80%	80%	80%	80%

Objective B: Maintain a high percentage of cases in which the

Commission finds a violation after it finds probable

cause.

Outcome: Of cases where the Commission has found

probable cause, percent of cases where a violation

is found.

Baseline/Year 2010	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
90%	90%	90%	90%	90%	90%

FLORIDA ELECTIONS COMMISSION

TRENDS AND CONDITIONS STATEMENTS

Introduction

The Florida Elections Commission (FEC or Commission) was created in 1973 and is charged with enforcing Chapters 104 and 106, Florida Statutes.¹

The Commission is composed of nine members appointed by the governor for four year terms. The Governor appoints all of the members except the Chair from lists of names provided to him by the President of the Senate, the Speaker of the House of Representatives, and the minority leaders of both chambers. The Chair of the Commission serves for a maximum of four years with his or her term running concurrently with the term of the appointing Governor. The members of the Commission may serve no more than two terms.

The Commission acts as the agency head and appoints an Executive Director to employ and supervise all staff and the day-to-day operations of the agency. The Commission's staff includes the Executive Director, a Chief of Staff, a General Counsel, two Associate General Counsels, an Investigations Manager, five Investigators, an Agency Clerk, a Deputy Agency Clerk, and two Administrative Assistants (15 FTE).

The Commission is administratively housed in the Department of Legal Affairs, Office of the Attorney General. However, the Commission is a separate budget entity. It is not subject to the control, supervision, or direction of the Department of Legal Affairs or the Attorney General in the performance of its duties.

Primary Responsibilities

Pursuant to Section 106.25, Florida Statutes, FEC has jurisdiction to investigate and determine violations of Chapters 104 (corrupt practices) and 106 (campaign finance), but only upon receipt of a sworn complaint or a referral from the Division of Elections. The Executive Director reviews every sworn complaint and referral filed with the Commission and makes a determination as to its legal sufficiency. Commission staff investigates all legally sufficient complaints and makes a recommendation to the Commission as to whether there is probable cause to believe Florida's election laws were violated. If the Commission finds probable cause, an FEC attorney prosecutes the case in an administrative hearing, either before the Division of Administrative Hearings or before the Commission.

One significant category of cases over which the Commission has jurisdiction is "auto-fine"

¹ Section 105.071, F.S., which prescribes limitations on political activities of judicial candidates, also charges FEC with enforcement. However, FEC's general jurisdiction statute in s. 106.25, F.S., only references Chapters 104 and 106; it is silent on the Chapter 105 provision. In 2010, the Commission found that it did not have jurisdiction over a case alleging a violation of Section 105.071, Florida Statutes, and complaints making such allegations have been dismissed as legally insufficient since that time. Over several years, FEC has proposed legislation to address this ambiguity, but it has not passed.

cases. Chapter 106, Florida Statutes, prescribes a reporting structure for candidates and political entities. The statutes provide for the automatic, non-discretionary imposition of fines by filing officers for late-filed campaign treasurer's reports. The statutes also allow candidates and political entities to dispute or "appeal" the automatic fines based on "unusual circumstances" surrounding the failure to file. Commission staff prepares auto-fine appeals for presentation to the Commission, presenting the underlying facts, as well as the circumstances claimed by the appellant to have caused the late filing. The Commission decides in each case whether to uphold, reduce or waive the fine imposed.

Pursuant to Section 106.265(3), Florida Statutes, the Commission is also responsible for collecting the civil penalties imposed in its cases. The collection process involves reducing FEC Final Orders to judgments in circuit court and recording judgment liens against debtors' real property. In some cases, FEC seeks wage garnishment or other statutorily authorized means of debt collection. All fines and settlement proceeds collected by FEC are deposited into the General Revenue Fund.

Priorities and Policies

The Commission's mission is to ensure transparency in Florida's elections. The agency fulfills its mission by maintaining a consistently high level of productivity (*i.e.*, agency goal). Productivity is demonstrated by the successful investigation and prosecution of cases in the shortest amount of time possible (*i.e.*, agency objectives).

Efficiency: Cases Closed within 12 Months

The outcome measure used to gauge the Commission's success with respect to **efficiency** is the number of cases it closes in a timely manner. Specifically, it is the Commission's objective to close at least 80% of its cases within 12 months.

For FY 17/18, the Commission closed 64% of its cases within one year. This performance measure was impacted by several factors, the most significant of which was the volume of cases opened in connection with the 2016 election cycle.

For obvious reasons, the number of complaints filed with the Commission escalates during election years, and the escalation is even more exaggerated in "big" election years, *e.g.*, when there is a Presidential race to replace a two-term incumbent. 2016 was a "big" election year and in FY 16/17, the Commission opened 932 cases, almost three times the number it opened in FY15/16 (330). Notably, this was also more than twice as many cases as were opened in 2008 (431). The backlog created by the volume of cases opened in connection with the 2016 election impacted the Commission's ability to close 80% of its cases within twelve months.

The backlog of cases is now largely resolved and, while 2018 is an election year, the Commission does not expect the same kind of volume that defined the 2016 cycle. Nonetheless, in an effort to better manage increased work load in this and future election years, the agency has recently reorganized its administrative unit, moving all the administrative staff under one position and cross-training that staff so that resources can be readily shifted among functions in order to avoid backlog at any point in the process of resolving complaints.

In addition, in August 2017, the Commission promulgated a rule that defines as "minor" (and prescribes a set fine for) a violation that was the basis for hundreds of complaints opened since

early 2016. This rule makes cases alleging that violation more likely to settle and close without multiple hearings before the Commission. The Commission has already begun to see the impact of this rule on the number of cases it hears at its quarterly meetings, as opposed to the number that it resolves via a summary consent order agenda.

This outcome measure is also impacted by service-related issues. During FY 17/18, cases not closed within one year were on average pending service for 27 weeks. When service takes that long, it is almost impossible to investigate and bring even a simple a case to the Commission for a probable cause hearing, as well as an informal hearing, within one year. In some cases, service-related issues were the result of the backlog discussed above but, in many cases, service-related delays are caused by the (inadvertent or otherwise) failure of Respondents to keep their addresses updated or by the deliberate avoidance of service by Respondents.

As part of the administrative reorganization discussed above, more resources have been directed towards establishing a more robust approach to perfecting service in a timely manner and recommending dismissal in cases where service appears futile. The agency will study the impact of these efforts over the upcoming year and determine if it should request that the performance measure be adjusted to better reflect the agency's performance in this area, rather than reflecting Respondents who are difficult to track.

Effectiveness: Percentage of Cases Successfully Resolved

The Commission's performance with respect to **effectiveness** is reflected in the number of cases it successfully resolves. Specifically, this outcome measure tracks the number of legally sufficient complaints which are either successfully prosecuted (*i.e.*, a violation is found) following a determination of probable cause or in which a settlement agreement is executed before or after probable cause is considered. This performance measure tracks the ability of Commission staff to effectively prosecute or settle cases and, thereby, demonstrates its effectiveness in enforcing the election laws.

Over the past three fiscal years, the Commission has successfully prosecuted well over 90% of its cases successfully, as measured by this outcome measure.²

Impact Statement

At this time, the Florida Elections Commission is neither creating new programs nor requesting additional staff. The Commission believes that the service it provides the public in enforcing Florida's election laws is an important one, because free and fair elections are a cornerstone of our democracy. Any reduction in resources would impair the Commission's ability to ensure fair elections, meaningful campaign regulation and effective election law enforcement for the citizens of Florida.

² FY 15/16 92%; FY 16/17: 99%; FY 17/18 98%; Standard is 90%.

LRPP Exhibit II - Performance Measures and Standards

	Department: Department of Legal Affairs	Department No.: 41100000	
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Program: Florida Elections Commission	Code: 41400000
Service/Budget Entity: Campaign Finance and Election Fraud	
Enforcement	Code: 41300100

NOTE: Approved primary service outcomes must be listed first.

TOTE. Approved primary service duteennee must be neted med	Approved Prior		Approved	Requested
	Year Standard	Prior Year Actual	Standards for	FY 2019-20
Approved Performance Measures for	FY 2017-18	FY 2017-18	FY 2018-19	Standard
FY 2018-19 (Words)	(Numbers)	(Numbers)	(Numbers)	(Numbers)
Percentage of cases that are closed within 12 months.	80%	64%	80%	80%
Percentage of cases the commission closes in which it finds violations or offenses.	90%	98%	90%	90%
Ratio of active cases to attorneys.	115 to 1	202 to 1	115 to 1	115 to 1

Office of Policy and Budget - June 2018

LRPP Exhibit	III: PERFORMA	NCE MEASURE A	ASSESSMENT
Program: Florida I Service/Budget Er			ths.
Performance As	ssessment of <u>Outcom</u> ssessment of <u>Output</u> SAA Performance Sta	Measure Dele	vision of Measure etion of Measure
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
80%	64%	Under	16%
Internal Factors (concentration of the concentration of the concentratio	rities ate Incorrect neasure was impacted	Staff Capa Level of Tr Other (Idea d by several factors, to	raining ntify) he most significant
escalates during ele "big" election years incumbent. 2016 w opened 932 cases, Notably, this was al (431). The backlog	ection years, and the e.g., when there is a as a "big" election ye almost three times the so more than twice a created by the volumpacted the Commiss	plaints filed with the Cescalation is even modern Presidential race to rar and in FY 16/17, the number it opened in smany cases as were ne of cases opened in sion's ability to close 8	ore exaggerated in replace a two-term ne Commission n FY15/16 (330). e opened in 2008 n connection with
Resources Una Legal/Legislativ Target Populati This Program/S	e Change	☐ Natural Dis ☑ Other (Ider Problem	

This outcome measure is also impacted by service-related issues. During FY 17/18, cases not closed within one year were on average pending service for 27 weeks. When service takes that long, it is almost impossible to investigate and bring even a simple a case to the Commission for a probable cause hearing, as well as an informal hearing, within one year. In some cases, service-related issues were the result of the backlog discussed above but, in many cases, service-related delays are caused by the (inadvertent or otherwise) failure of Respondents to keep their addresses updated or by the deliberate avoidance of service by Respondents, and current law does not address these issues.

Management Efforts to Address Dif	ferences/Problems (check all that apply):
⊠ Training	☐ Technology
□ Personnel □	Other (Identify)
Recommendations:	

The backlog of cases is now largely resolved and, while 2018 is an election year, the Commission does not expect the same kind of volume that defined the 2016 cycle. Nonetheless, in an effort to better manage increased work load in this and future election years, the agency has recently reorganized its administrative unit, moving all the administrative staff under one position and cross-training that staff so that resources can be readily shifted among functions in order to avoid backlog at any point in the process of resolving complaints.

In addition, in August 2017, the Commission promulgated a rule that defines as "minor" (and prescribes a set fine for) a violation that was the basis for hundreds of complaints opened since early 2016. This rule makes cases alleging that violation more likely to settle and close without multiple hearings before the Commission. The Commission has already begun to see the impact of this rule on its operations.

As part of the administrative reorganization discussed above, more resources have been directed towards establishing a more robust approach to perfecting service in a timely manner and recommending dismissal in cases where service appears futile. The agency will study the impact of these efforts over the upcoming year and determine if it should request that this performance measure be adjusted to better reflect the agency's performance in this area, rather than reflecting Respondents who are difficult to track.

Office of Policy and Budget – June 2018

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: Department of Legal Affairs Program: Florida Elections Commission Service/Budget Entity: 41300100 Measure: N/A
Action (check one):
 Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.
Data Sources and Methodology:
Validity:
N/A
Reliability:

Office of Policy and Budget – June 2018

LRPP Exhibit V: Identification of Associated Act			
Measure Number	Approved Performance Measures for FY 2018-19 (Words)		Associated Activities Title
1	Percentage of cases that are closed within 12 months.		Campaign Finance and Election Fraud Enforcement.
2	Percentage of cases the Commission closes in which it finds violations or offenses.		Campaign Finance and Election Fraud Enforcement.
3	Ratio of active cases to attorneys.		Campaign Finance and Election Fraud Enforcement.
4			
5			

Office of Policy and Budget – June 2018

Exhibit VI Agency-Level Unit Cost Summary

This exhibit is included with the Department of Legal Affair's LRPP

Glossary of Terms

Auto-fine: Automatic, non-discretionary fine imposed by a filing officer for a late-filed campaign treasurer's report.

Appeal: Notice filed by a candidate, chairman of a political committee, or treasurer of an electioneering communication organization disputing an auto-fine and documenting the underlying facts and circumstances that resulted in the late filing of a campaign treasurer's report.

Campaign Financing Act: Chapter 106, Florida Statutes, regulates campaign financing for all candidates, including judicial candidates, political committees, electioneering communication organizations, and political parties. It does not regulate campaign financing for candidates for federal office or candidates for a political party executive committee.

Campaign Treasurer's Reports: Reports filed on designated due dates by or on behalf of a candidate or political committee that detail all contributions received and expenditures made during a specified time period.

Civil Penalties: Fines not to exceed \$1,000 that are imposed by the Commission or, by the Division of Administrative Hearings pursuant to 106.25(5), Florida Statutes, for violations of Chapters 104 and 106, and Section 105.071, Florida Statutes. All collected civil penalties are deposited in the General Revenue Fund.

Complaint: An original signed and notarized document alleging violations of the Florida Election Code.

Corrupt Practices Act: Chapter 104, Florida Statutes, makes unlawful a variety of acts that subvert the elective process, *e.g.*, false swearing, fraud in connection with casting a vote, corruptly influencing voting, illegal voting, and acts by officials who violate provisions of the election code.

Division of Administrative Hearings (DOAH): An entity that provides independent administrative law judges to conduct hearings pursuant to Sections 120.69 and 120.57(1), Florida Statutes.

Final Order: A written, administrative decision which results from a proceeding and has been filed with the agency clerk. Final orders represent final agency actions which are affirmative, negative, injunctive, or declaratory in form.

Florida Elections Commission: Referred to as the Commission or FEC, the Florida Elections Commission is the entity created for the purpose of enforcing Chapters 104 and 106, and Section 105.071, Florida Statutes. The Commission is administratively housed in the Department of Legal Affairs, Office of the Attorney General.

Judgment: A final order from a Florida state court or from a United States District Court, which contains conclusive and customary language establishing that judicial labor is at an end and the order is truly dispositive and final. FEC administrative final orders must be reduced to judgment before they can be enforced against a Respondent who has not complied with the terms of a Final Order.

Judgment Lien on Real Property: A judgment, order, or decree becomes a lien on real property in any county when a certified copy of it is recorded in the official records or judgment lien record of the county, whichever is maintained at the time of recordation, provided that the judgment, order, or decree contains the address of the person who has a lien as a result of such judgment, order, or decree or a separate affidavit is recorded simultaneously with the judgment, order, or decree stating the address of the person who has a lien as a result of such judgment, order, or decree.

Legally Sufficient: A sworn and notarized complaint that meets specific criteria as specified in Rule 2B-1.0025, Florida Administrative Code.

Probable Cause: A reasonable ground of suspicion supported by circumstances sufficiently strong to warrant a cautious person in the belief that the person has committed the offense charged.

Respondent: The individual against whom an official complaint is filed.

Settlement Agreement: A consent order executed between the Respondent and the Commission in which the Respondent is not required to admit a violation of law within the jurisdiction of the Commission. All settlement proceeds are deposited in the General Revenue Fund.

Unusual Circumstances: Uncommon, rare, or sudden events over which the actor has no control and which directly result in the failure to act according to the filing requirements. To excuse a late filed report, unusual circumstances must occur within a time period that would clearly prevent the person legally responsible for filing the report from doing so in a timely manner.

Acronyms

Commission Florida Elections Commission **FEC** Florida Elections Commission

FTE Full Time Equivalent

FY Fiscal Year