

Annual Report 2017



**STATEWIDE
COUNCIL ON**



**HUMAN
TRAFFICKING**

F L O R I D A

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October 31, 2017

Dear Colleagues:

On behalf of the Statewide Council on Human Trafficking, I am pleased to present the Council's 2017 Annual Report to Senate President Joe Negron and House Speaker Richard Corcoran. As mandated by the Florida Legislature, this Annual Report provides an update on the Council's ongoing work.

As Chair, I am very proud of the extensive work of the Council. The partnerships and relationships created through the Council have allowed Florida to serve as a national leader in human trafficking response.

This year's report provides an update on the implementation of the strategic recommendations in the **Next Steps for Florida** from our 2016 report. Additionally, the Council has taken an active role in reviewing the work of service providers receiving state funding. It is imperative that state funds be used responsibly and in furtherance of Florida's stated goals to combat trafficking and care for victims.

The Statewide Council on Human Trafficking continues to identify opportunities to work closely and collaboratively with our state legislature and Governor. Together, we can make Florida a zero-tolerance state for human trafficking.

A handwritten signature in black ink that reads "Pam Bondi". The signature is written in a cursive, flowing style.

Pam Bondi

OVERVIEW

Florida has adopted an all-hands-on-deck approach to combat human trafficking. To that end, in 2014, the Florida Legislature created the Statewide Council on Human Trafficking (Council). The creation of the Council has helped facilitate this approach by bringing all key stakeholders together working jointly toward the goal of eradicating human trafficking in Florida.

As mandated under Florida law, the Council is required to submit an Annual Report to the Legislature. This year's annual report will provide an update on the implementation of the strategic recommendations in the **Next Steps for Florida** from our 2016 report. Additionally, the Council has taken an active role this past year in reviewing the work being done by service providers receiving state funding. The Council believes it is imperative that state funds be used responsibly and in furtherance of Florida's stated goals to combat trafficking and care for victims.

Both the terms "victim" and "survivor" may be used within this report. While the Council recognizes that survivors of human trafficking are survivors at every point of their exploitation through their recovery, the terms are used interchangeably throughout the report, often distinguishing those who have been identified and have initiated services versus those who have not yet been identified.

Additionally, the tasks outlined within the report address both the sex trafficking of minors and adults. As a result, both the terms "Commercial Sexual Exploitation of Children (CSEC)" and "Sex Trafficking" are used throughout the report to refer to the offense of sex trafficking; CSEC is only used when referring to a system, program or sub-population of survivors that involves only those under 18 years of age.

BACKGROUND: THE COUNCIL

Attorney General Bondi worked with the Florida Legislature to create the Statewide Council on Human Trafficking. The 15-member council is chaired by Attorney General Bondi and brings together law enforcement officers, prosecutors, legislators, service providers, as well as state leaders in the fields of health, education and social services to work together in combating human trafficking. Pursuant to Section 16.617(2) of Florida Statutes the Council's current membership is as follows:

- (i) Attorney General Pam Bondi, Chair
- (ii) Secretary Mike Carroll, Department of Children & Families, Vice Chair
- (iii) Secretary Christina Daly, Department of Juvenile Justice
- (iv) Surgeon General, Dr. Celeste Philip, Department of Health
- (v) FDLE General Counsel Jason Jones, designee for the FDLE Commissioner
- (vi) Health Education Coordinator Michelle Gaines, designee for the DOE Commissioner
- (vii) Secretary Justin Senior, Agency for Health Care Administration (AHCA)

- (viii) Senator Kathleen Passidomo, appointed by the Senate President
- (ix) Representative Jeanette Nunez, appointed by the Speaker of the House
- (x) Sheriff Will Snyder, Martin County, appointed by the Attorney General
- (xi) State Attorney Dave Aronberg, 11th Circuit, appointed by the Attorney General
- (xii) vacant, appointed by the Governor
- (xiii) Lee Lowry, Junior League of Tampa, appointed by the Governor
- (xiv) Dotti Groover-Skipper, Salvation Army, appointed by the Attorney General
- (xv) Terry Coonan, FSU Center for the Advancement of Human Rights, appointed by the Attorney General

The Council is charged with the following: 1) Develop recommendations for comprehensive programs and services for victims of human trafficking to include recommendations for certification criteria for safe houses and safe foster homes; 2) make recommendations for apprehending and prosecuting traffickers and enhancing coordination of responses; 3) work with DCF to create and maintain an inventory of programs, including awareness efforts and victim assistance services; 4) hold an annual statewide policy summit with an institution of higher learning in Florida; and 5) develop overall policy recommendations that further the efforts to combat trafficking in Florida. § 16.617(4), Fla. Stat.

The Council formed three working committees to address the following: (i) awareness; (ii) law enforcement tools; (iii) prosecution; and (iv) victim safety and recovery. Committee responsibilities are broken down as follows:

Services & Resources Committee

Secretary Carroll and Secretary Daly, Co-Chairs

This committee examines enhancement of victim safety and recovery.

Criminal Justice Committee

Sheriff William Snyder, Chair

This committee is charged with exploring ways to enhance law enforcement tools, resources, and training.

Legislative & Special Initiatives Committee

Attorney General Pam Bondi, Chair

This committee addresses legislative priorities and special initiatives such as increasing public awareness of human trafficking.



NEXT STEPS FOR FLORIDA UPDATE

The Council's 2016 Annual Report included concrete recommendations on next steps to improve the continuum of care available to victims and survivors of sex trafficking in Florida. The core recommendations included in last year's report stemmed from the work done by the Services & Resources Committee in its **Human Trafficking Response in Florida** analysis.

This comprehensive analysis addressed the prevalence of sex trafficking in Florida, outlined the existing continuum of care for survivors of sex trafficking in Florida, highlighted strengths and gaps in that continuum, and discussed funding streams to address the placement and service needs of this population.

This year's report outlines the steps that have been taken by the Committees and the representative agencies on the Council.

Services & Resources Committee

Over the course of the last year, the Services & Resources Committee, in cooperation with the Legislative & Special Initiatives Committee of the Council developed action plans to address the recommended next steps from the 2016 report. Of the recommended tasks, fifteen were assigned to the Services & Resources Committee as a part of the implementation plan. An update on each of those tasks is provided below.

- 1. Statutorily create a statewide central coordinated care approach for funding and care management. This approach would allow the funding to follow the youth or adult victim regardless of the identifying system.***

During its 2017 meetings, the Services & Resources Committee determined that this task would be a long-term one based on the need to conduct research on outcomes of similar systems in other states. The Committee also recognized the importance of observing key private-public partnerships within the anti-trafficking field in the state of Florida to determine potential entities to house the coordinated care system.

One of the key partnerships for moving forward on this task is the Administration for Children and Families (ACF) Region 4 Human Trafficking Workgroup, which includes representation from the Florida Department of Juvenile Justice, the Florida Department of Children and Families, and the Florida Office of the Attorney General. The three agencies within the Committee that are represented on the ACF Workgroup communicate regularly with the other states on the Workgroup as well as additional states throughout the nation in efforts to identify and observe promising statewide coordinated care approaches and private-public partnerships that streamline funding and enhance service development.



Additionally, the Committee will continue to observe and monitor the work of Open Doors, a newly developed coordinated care system serving commercial sexual exploitation survivors. Currently, Open Doors is operating in five pilot regions throughout the state, with a goal of future expansion statewide. Open Doors presented on the progress of their program during the March 2017 full Council meeting and again during the July 2017 Services & Resources Committee meeting. The Council and its Committees will continue to observe the development of their program throughout 2018.



The Services & Resources Committee plans to work closely with the Legislative & Special Initiatives Committee of the Council to discuss strategic next steps for the development of a statewide central coordinated care approach for funding and service provision for both minors and adults. The Council is supportive of a system that will allow the funding to follow the victim to ensure all of their service needs can be met and will continue to explore the best option for addressing this need.



2. There is an increased need for funding the treatment and placement of juvenile sex trafficking victims.

In order to determine the funding needs for treatment and placement of CSE victims, the Committee decided to address this task by first collecting information on the cost of serving this population. The Committee outlined a number of tasks to collect information on both the overall costs of serving this population and the unit cost of serving each youth.

The Department of Children and Families has partnered with RTI International to develop a report entitled *Prevalence of Human Trafficking in Child Welfare*. This research project was funded by OVC Grant NIJ Grant No. 2012-IJ-CX-0025 and will provide insight into the prevalence of trafficking in Florida as well as details on the population and will guide us into understanding the population for which we are interested in funding services. As of September 2017, RTI International reported that the final draft of the research report would be completed soon.



The Department of Children and Families obtained information on current bed rates for all Florida safe houses and safe foster homes and requested information from CSEC-specific service providers on all services and costs. A comprehensive list was sent out to service providers to allow them to provide the Committee with detailed information on costs of individual services, such as therapeutic services, recreational activities, educational costs, and other regular costs, including information on any services that are offered to that provider on a pro bono basis.

Moving forward, the Committee will analyze current responses and seek to collect this information from additional providers to determine a true cost for serving this population at both the aggregate and unit levels. The Committee also listened to presentations by service providers that received specialized human trafficking funding to determine the deliverables resulting from this funding as this was addressed in the June 2017 Report entitled *DCF and Its Lead Agencies Have Not Resolved Issues Related to Serving Commercially Sexually Exploited Children* released by the Florida Legislature’s Office of Program Policy Analysis and Government Accountability (OPPAGA).¹

The Committee will continue to obtain information from service providers to determine a true cost of serving this population. The Committee also plans to analyze potential funding sources for covering these costs in addition to public funds, such as Medicaid, federal grant money, and state and local funding sources. The goal will not only be to understand the cost of serving the population, but also to understand the multiple funding streams that might be utilized to cover these costs through a braided funding approach.

3. There is an increased need for funding to underserved populations such as males, LGBTQ, intellectually disabled, pregnant, and young parents for placement and services.

The Council’s 2016 Report outlined the gaps in services for males, LGBTQ youth and adults, youth with intellectual and developmental disabilities, and pregnant and parenting teenage CSE victims. These gaps were identified through Services & Resources Committee conversations with service providers, community-based multidisciplinary teams and task forces, and a review of current available services. Research has shown us that LGBTQ youth and youth with intellectual and developmental disabilities are at-risk populations for being exploited in commercial sex. Over the course of 2017, the Committee focused on addressing these gaps by first identifying efforts being taken throughout the state to specifically target them.

To address gaps in services to CSE victims that also identify as LGBT+, Devereux Florida partnered with Zebra Coalition to develop an advocate position in the Orlando area that would serve this specific subpopulation of victims. The partnership between these two organizations will also explore a comprehensive response to serving CSE youth who also identify as LGBT+. One initiative under consideration is an awareness campaign that focuses on survival sex, a form of commercial sexual exploitation that commonly affects our male, LGBT+, and homeless youth populations. The imagery for this campaign would be developed by the youth being served through Devereux and Zebra Coalition.



¹ Office of Program and Policy Analysis and Government Accountability (2017). *DCF and Its Lead Agencies Have Not Resolved Issues Related to Serving Commercially Sexually Exploited Children*.

In addition to the work being done at the provider level, efforts are being made at the state level to ensure proper service provision to LGBT+ youth. A team of seven people from Florida representing DCF, DJJ, and the Florida Network of Youth and Family Services (FNYFS) attended Georgetown University's Certificate Program entitled "Supporting the Well-Being of System-Involved LGBTQ Youth." The team received training from national experts on how to support the safety and well-being of LGBT+ youth to improve outcomes among this population. There was a specific focus on those involved in multiple systems and those experiencing homelessness and victimized by commercial sexual exploitation.

A pilot in Miami has been initiated to address the gap in services to pregnant and parenting teenage CSE victims. This pilot involves multiple service providers that are currently working with these populations. The goal is to enhance the services available to address the specific needs of CSE victims who also need parenting support. Housing is one of the biggest gaps for this population as many safe houses and other residential providers are unable to house pregnant and parenting youth.

Florida's first boys safe home opened this summer. The US Institute Against Human Trafficking (USIAHT) became a certified safe house in July 2017 and immediately began accepting referrals. The USIAHT program noted their plan to have an evaluation study completed on their model to inform promising practices in serving male CSE victims.

Devereux has the ability to serve youth with intellectual and development disabilities (IDD) that have been commercially sexually exploited at their campus in Viera, Florida. Specific initiatives implemented to serve this subpopulation of victims should be observed and data on this subpopulation should be collected to determine need for replication of these efforts elsewhere in the state.

The Council will continue to follow up on the progress of each of these newly formed programs and initiatives. If these programs are successful, the Services & Resources Committee will look at how they might be replicated in other areas throughout the state to decrease the gaps that currently exist in services to these specialized subpopulations. The Committee is committed to working with task forces to leverage local community resources serving at-risk males, LGBT+ youth, youth with IDD, and pregnant/parenting youth that are willing to receive specialized training on serving CSE victims. With each initiative undertaken to serve these specialized subpopulations, data collection should be a priority in order to provide the state with a better understanding of the need for service expansion and funding.

4. There is a need to seek funding for the comprehensive mapping of the system of care specifically to identify prevention, community response, formal response, transitional options, and adult interventions.

In determining appropriate steps for addressing this task, the Committee was informed of a research proposal by Dr. Joan Reid at the University of South Florida entitled *Assessment of Available and Effective Housing Interventions for Youth Survivors of Human Trafficking*. This comprehensive research project would be divided into two phases. During Phase I, the

research team would develop a comprehensive list of all housing interventions utilized for human trafficking victims. They would also conduct site visits and interviews with staff at some of these residential facilities and analyze the effectiveness of the various interventions. This would take place from January 2018 until December 2019 (24 months). Phase II would focus on data analyses and overlap one year with Phase I, running from January 2019 until December 2020 (24 months).

This project would serve the dual purpose of providing a comprehensive map of the system of care and analyze the effectiveness of some of the interventions within the system of care. The project would run January 2018 – December 2020 (36 months). A federal grant application for JBA Solicitation NIJ-2017-11160 was submitted by Dr. Reid. As of August 2017, Dr. Reid had not received any updates on the grant.

The Committee will also observe Open Doors as they develop and expand their services. One of the components of their program is a regional advocate, whose role is to understand the services available to victims and survivors of sex trafficking within their service area. This would include an understanding of both those programs that specialize in serving this population and those that do not specialize in this population, but are able to provide services to victims. The development of a service referral directory may be an option as an early map of the system of care.

5. Equip each community or region in the state with a functioning task force.

The Council has noted that local human trafficking task forces are crucial to each community or region as the primary entity that can focus on strengthening the community's response to human trafficking. It was noted that there are multiple local task forces active across Florida. These task forces are primarily organic, grass roots efforts that may cover a county or multiple counties based on the specific needs of that area. The task forces are in a variety of stages of growth, some are just beginning, while others are well established with complex responses and dedicated staff.

Since the Council's update last year, the Department of Children and Families, the Department of Juvenile Justice, local community partners, such as CBCs, NGOs, and law enforcement have initiated new task forces in the 1st and 3rd judicial circuits. These were the final two areas in need of task force development within a judicial circuit. While each judicial circuit in the state is now equipped with its own task force or covered by a regional task force, both DCF and DJJ continue to provide assistance to areas interested in forming additional task forces within a circuit, such as a county-based task force. In addition to initiation of task forces, both agencies will also assist with enhancing sustainability of these task forces. (See Appendix for map of state task forces.)

The Council is also exploring the best way to create a system that would enhance communication between task forces and allow idea and resource sharing between our task forces throughout the state.

6. Evaluate the Florida Network of Youth and Family Services' (FNYFS) capacity to house youth on an emergency basis, and identify a similar system for adult victims.

The Department of Juvenile Justice has met multiple times with the Florida Network of Youth and Family Services (FNYFS) regarding human trafficking initiatives since the summer of 2016. At that time, it was determined that the Florida Network of Youth and Family Services would initiate a pilot project to utilize the Human Trafficking Screening Tool (HTST) in select locations throughout the state with the goal of going statewide at the end of the pilot. The FNYFS had implemented training efforts in prior years to ensure that staff and providers were trained to identify and serve trafficking victims that came across their programs. Therefore, DJJ only needed to provide training to the pilot locations on how to use the HTST. After the training of each of the pilot HTST locations was complete, DJJ partnered with FNYFS to collect data and provide technical assistance throughout the pilot dates of August 2016 through April 2017. Results from the pilot were analyzed and changes to implementation were made prior to FNYFS launching the HTST statewide in August 2017.



At the July 2017 meeting of the Services & Resources Committee, the Florida Network of Youth and Family services provided a presentation on efforts they have made to increase their capacity to serve this population. Training staff and providers on human trafficking and the HTST as well as instituting a special populations policy to address the service needs of CSEC are some of the first steps that have been taken. Additionally, the FNYFS has been in conversation with the Department of Juvenile Justice and Department of Children and Families over the course of 2017 to determine their capacity to serve as an emergency placement option for trafficking victims and the funding required to develop this capacity. Both agencies have explored recommendations for funding emergency placement for minor victims of human trafficking and will continue to do so, ensuring that both dependent and community youth are considered in any funding requests.

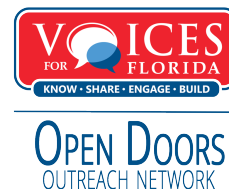
The Committee is also exploring similar emergency placement options for adult victims. Orange County government in partnership with Aspire Health is launching an emergency placement pilot for adult female victims. The Salvation Army in Tampa is also beginning a pilot program to provide emergency placement options for this population as well. Both Orange County government and the Salvation Army discussed their new pilot programs at this year's Human Trafficking Summit. The Committee plans to track the progress of both initiatives to determine the ability to replicate them in other areas. The Committee will also continue to explore potential statewide options for emergency placements for adult victims of human trafficking.



7. *Develop statewide survivor-mentor programming and create opportunities for survivor engagement in formalized systems, to include institutional settings and throughout child welfare and juvenile justice programming.*

In an effort to understand the importance of survivor-mentor programming, the Committee has heard presentations from many survivor-led and survivor-informed organizations over the course of the past two years. Many of these programs utilize survivor-mentors as a critical component of their programming.

As mentioned previously in this report, one of the providers that the Council has received information from is Open Doors, a newly developed coordinated care system serving commercial sexual exploitation survivors. One of the components of the Open Doors program is that each of their pilot regions will include survivor-mentors that provide direct services to victims. In Summer 2017, they released a report entitled *Statewide Promising Practice Guidelines to Support a Continuum of Services for Victims of Commercial Sexual Exploitation (CSE) and Sex Trafficking*.² In this report, Open Doors outlined the promising practice of utilizing survivor-mentors as direct care providers in programs, which can provide direction to other service providers interested in utilizing survivor-mentors.



The Committee will continue to observe the development of the Open Doors program as well as other programs utilizing survivor-mentors to determine if any next steps need to be taken toward developing a statewide survivor-mentor program.

The Council understands the importance of engaging survivors in every level from direct services to policy development. To do this, the Committee has initiated early steps to create a youth survivor advisory group made up of survivors throughout the state under the age of 25. This group is intended to compliment an existing survivor advisory group, which the Department of Children and Families has previously partnered with to review trafficking-related documents and initiatives. DCF, DJJ, and the OAG have met with prospective providers interested in facilitating this group and have collected information on other youth-led advisory groups to aid in the development of this group. While the group will have autonomy to determine its goal and priorities, the Committee will partner with this advisory group to ensure that initiatives supported by the Committee are survivor-informed. This will continue to be an ongoing initiative in 2018.

An area of concern in terms of survivor-engagement is the inability of many survivors to engage in formalized systems due to not successfully passing background screenings. The Department of Children and Families, the Department of Juvenile Justice, the Agency for Health Care Administration, and the Office of the Attorney General have met with each other and multiple service providers to address this concern. Ideas, such as activity-specific limited exemptions have been explored as well as other ideas, such as a survivor-specific state-recognized certification. The Committee will continue these discussions on enhancing the ability of survivors to engage in formalized systems.

² Voices for Florida. (2017). *Statewide Promising Practice Guidelines to Support a Continuum of Services for Victims of Commercial Sexual Exploitation (CSE) and Sex Trafficking*.

While not specifically outlined in the required task, the Committee has heard concerns from human trafficking advocates about the potential of being subpoenaed and has made steps to address these concerns. Currently human trafficking advocates do not have the same confidentiality protections as other advocates, such as domestic violence or sexual assault advocates; they could be subpoenaed to testify, be subject to deposition or be required to turn over written case notes, which may be to the detriment of their client. The Committee is working closely with the Legislative & Special Initiatives Committee on this initiative, and the Council is including it as a legislative recommendation this year.

8. *Institute accountability standards for service providers working with this population based on service outcome expectations.*

9. *Contract with a state university to develop research and evaluation models for sex trafficking programs, including identifying relevant metrics and measurable outcomes.*

Progress on these two tasks will be reported on together as they closely relate to one another. A number of initiatives that have been discussed throughout this report address the development of accountability standards and outcome measures for service providers working specifically with sex trafficking victims. The recently released Open Doors report, *Statewide Promising Practice Guidelines to Support a Continuum of Services for Victims of Commercial Sexual Exploitation (CSE) and Sex Trafficking* outlined ten promising practices that should serve as a minimum standard for providers serving minor and adult sex trafficking victims.

In addition to developing the report on promising practices, Open Doors also held meetings with DCF, DJJ, and the Florida Institute of Child Welfare to discuss service outcome criteria and potential evaluation studies for their program. The Committee will review Open Doors' evaluation study as it is developed. The Committee will also review other provider-specific evaluation studies, such as the CHANCE Program in Miami, which is participating in a long-term study of their program using an independent evaluator from the University of South Florida. These reports will serve as a key starting point in shaping the conversation around accountability standards, evaluation studies and outcome measures.

The Administration for Children and Families' (ACF) Region 4 Human Trafficking Workgroup has a subcommittee that is specifically focused on developing best practice recommendations for providers serving this population. The subcommittee, in which DCF, DJJ, and the OAG participate, is developing a comprehensive report on standards for serving trafficking victims, considering items such as common definitions, staff selection and training, confidentiality and many other relevant areas. The comprehensive report will reflect the expertise of the Workgroup, who not only represent different states but also different professions. Once complete, this resource can serve as a guide to providers in Florida.

As previously mentioned, the research proposal by Dr. Joan Reid at the University of South Florida, *Assessment of Available and Effective Housing Interventions for Youth Survivors of Human Trafficking*, will include a component on evaluating the effectiveness of service interventions for human trafficking victims. This research could inform the development of

accountability standards based on what research has proven to be effective. Their research model could also inform other studies attempting to evaluate CSEC and sex trafficking-specific service providers.

In their June 2017 report, OPPAGA recommended that DCF and lead agencies continue to gather data on the effectiveness of placements for CSE children. The Committee will continue to monitor each of the current projects outlined above to address this recommendation. The Committee will also consider forming a workgroup to review existing information and make recommendations on outcome measures that can be utilized for Florida service providers. The goal is to establish outcome measures and accountability standards for safe houses, safe foster homes, and other trafficking-specific service providers based on research and agreed upon best practices. Agencies on the Council have encouraged all service providers to budget specific funding for evaluation studies using an independent evaluator (e.g. state university) in order to determine program effectiveness and increase the amount of research available for review. Because many of these services are so new, there are few long-term research projects in the U.S. on service outcomes and correspondingly few established best practices. Thus, any outcome measures and accountability standards should be modified as new research emerges.

10. Evaluate the benefits of addressing human trafficking as a public health issue.

Over the past year, the Florida Department of Health (DOH) has undertaken a number of initiatives within the health field to expand the conversation of human trafficking as a public health issue.

In June 2017, DOH launched a Human Trafficking Screening Tool pilot project with eight of the 67 county health departments: Leon, Suwannee, Duval, Bay, Hillsborough, Orange, Collier, and Miami-Dade. The pilot tested four proven human trafficking screening questions in its healthcare settings to evaluate the effectiveness of health care professionals in identifying and reporting potential victims of human trafficking, as well as referring them to services. A multi-part evaluation of the pilot's results was conducted and the questions were refined to obtain better feedback from clients. The project is now set to go before the Department's Systems Review Board for incorporation into the Health Management System (HMS). Phase II will include updating the Department's human trafficking policy (Technical Assistance: General 15 - TAG 330-15), creation of client referral literature, and updating the human trafficking questions in (HMS).



The Department of Health has also assessed training needs. It has added two human trafficking courses to their training database. The courses will train licensed health care practitioners and employees to recognize potential human trafficking victims and take the appropriate steps to refer them to help and services. To date, 4,030 persons have completed the Human Trafficking Awareness Training course and 1,591 persons have completed the Recognizing and Responding to Human Trafficking in a Healthcare Context training. In collaboration with the Department of Education, the School Health Services Program (SHSP) is developing a web-based human trafficking training for school nurses and school health staff

to help them better identify school-aged children who are being trafficked.

Additional trainings are being planned in partnership with the Survive and Thrive Advocacy Center (STAC), which has recently applied for a grant through the Attorney General's Office to provide human trafficking training. The training will take place in six Big Bend area counties served by STAC. The Department of Health will work in partnership with STAC to develop training to address human trafficking as a public health issue, as well as travel with STAC to conduct these trainings. The target audiences include county health department staff and rural health agencies. Trainings will begin in early 2018 and are expected to be completed by May 2018.

To raise awareness on human trafficking as a public health issue in the community, DOH has increased social media posts, human trafficking awareness days, and enhanced National Human Trafficking Month activities.

11. Develop a medical protocol for all children identified as human trafficking victims that would be instituted by agencies and providers serving children.

In addressing human trafficking as a public health issue, the Department of Health (DOH) sought to create standardized medical processes to improve care to sexually exploited children, and reduce mortality and morbidity. The DOH surveyed the Child Protection Team Medical Directors on their current treatment practices for commercially sexually exploited children and conducted a wide search of established national protocols and best practices. In March 2017, the Department adopted the medical protocols and practice guidelines of the American Professional Society of the Abuse of Children (APSAC).

After surveying the Child Protection Team Medical Directors on their current treatment practices for commercially sexually exploited children and conducting a wide search of established national protocols and best practices, the Department adopted the medical protocol and practice guidelines of the American Professional Society on the Abuse of Children (APSAC) in March of 2017. These guidelines establish a baseline for the identification, assessment and treatment of this vulnerable population.

To support this adoption, DOH Statewide Medical Director, Dr. Bruce McIntosh, developed a best practices and protocols training and presented it to the department's Child Protection Team Medical Directors on June 2, 2017. In this training, Medical Directors were encouraged to modify their practices to comply with the APSAC recommendations, with the ability to individualize treatment based on the client's personal history, symptoms, test results, and other needs. This protocol will also be incorporated in the Department's policy on Domestic Violence, Sexual Violence, and Human Trafficking, Technical Assistance: Guidance 15 (TAG 330-15) when it is updated.

12. Continuously track the validation efforts being conducted on other human trafficking identification and assessment tools.

The Committee has worked to identify other human trafficking identification and assessment tools used throughout the nation, with a specific focus on those tools that were utilized as reference in the development of Florida's Human Trafficking Screening Tool (HTST) and tools in use that function in a similar way to the HTST. The Committee first identified other existing tools, including the Vera Institute's Trafficking Victim Identification Tool (TVIT), Covenant House's identification tool, Shared Hope International's INTERVENE, and California's Commercial Sexual Exploitation -Identification Tool (CSE-IT). The Committee then researched each of these tools to determine if any of them had been validated and requested information on validation studies. It was determined that INTERVENE was not validated, but the other three identified tools had completed a validation study. The Committee was unable to obtain a validation study for the Covenant House's identification tool, but did receive the validation studies for Vera Institute's TVIT, completed in 2014, and California's CSE-IT, completed in late summer 2017.

Moving forward, the Committee will review these validation studies and work closely with the Department of Children and Families and the Department of Juvenile Justice to determine if there is anything within these studies that will aid in furthering efforts to conduct reliability studies of the HTST.

A June 2017 report by the Florida Legislature's Office of Program Policy Analysis and Government Accountability (OPPAGA) recommended that DCF and DJJ validate the Human Trafficking Screening Tool as soon as possible, evaluate the HTST's triggering criteria to determine predictive value, and gather feedback from users on how to improve the HTST.

DCF and DJJ had already been working on improving the HTST. To that end, in the summer of 2017, DJJ developed and distributed a survey on the HTST to determine feedback from users and is working on modifications based on the feedback. DCF is currently developing a similar survey to send out to users late 2017. Both agencies have also initiated efforts to determine the predictive value of triggering criteria.

The Department of Juvenile Justice is initiating an internal reliability study, and the Department of Children and Families is partnering with the Florida Institute of Child Welfare to determine any need for amending triggering criteria. DCF noted that they will not be able to initiate a validation study until all potential modifications of the HTST are finalized and both agencies noted that there is currently not enough data to initiate a validation study. Both agencies are taking efforts to determine and enhance reliability.

Throughout the fall of 2016, the Department of Children and Families led a workgroup focused on identifying a human trafficking assessment tool that could be utilized in Florida. This workgroup identified the Child and Adolescents Needs and Strengths- Commercial Sexual Exploitation (CANS-CSE) assessment, which is an extension of the validated CANS assessment. DCF is currently working on a plan to roll out the CANS-CSE statewide.

13. Public schools statewide must adopt a curriculum to train staff and students on the issue of sex trafficking.

Like other agencies on the Council, the Florida Department of Education (DOE) has developed targeted training efforts for their stakeholders. Over the course of the past year, they have provided ongoing training and resources for all school personnel via webinars, professional development events and in-person trainings. To achieve some of these training initiatives, DOE has developed internal partnerships with the following bureaus, programs and offices:



- Standards & Instructional Support;
- Student Achievement through Language Acquisition and Student Services and Family & Community Outreach;
- Human Trafficking Interagency Workgroup;
- Homeless Education Program;
- Migrant Education Program;
- Safe Schools;
- School Transportation and Student Services.

Collaborative efforts include conference and webinar presentations, newsletter contributions, staff training and technical assistance. DOE is also a reviewer for the Department of Health's School Health Services Program's web-based human trafficking training for school nurses and school health staff and routinely presents on human trafficking on the Program's conference calls and webinars.

Two in-person training efforts took place in the summer of 2017. DOE's annual (June) Healthy Schools Summer Academy promoted human trafficking awareness and education with speakers, including a video message from Attorney General Bondi, exhibitors, and resources for participants. On September 7, 2017, the Sex Trafficking of Minors in Florida's Schools Symposium was co-hosted by DCF and DOE in Orlando. This symposium featured a day of general session speakers from the following organizations: National Center for Missing & Exploited Children, FBI, Devereux, the National Educators to Stop Trafficking (NEST), Millions Kids and a survivor advocate. An exhibitor hall included national and statewide human trafficking advocacy groups. The original registration included 250, but the approaching hurricane kept the numbers at approximately 130. Feedback was positive and a future symposium is being discussed.

The DOE Healthy Schools Project continues its anti-trafficking training focus in twelve school districts: Brevard, Columbia, Flagler, Lee, Leon, Liberty, Manatee, Orange, Pasco, Pinellas, Putnam, and Washington. In addition, Broward, Dade, Duval, and Palm Beach districts are receiving technical assistance and guidance in partnership with DOE. These districts have a specified scope of work that includes human trafficking education through the Centers for Disease Control and Prevention (CDC) School-Based Cooperative Agreement project which concludes July 31, 2018.

Florida School Transportation requested and included anti-trafficking information in the Florida School Bus Operator Training Manual. The additional lesson includes resources, warning signs and templates for bus messaging such as posters and placards. Supervisor, driver and monitors in-service trainings included information, break-out and general sessions on human trafficking throughout the month of August. DOE developed the *Driving Out Trafficking* brochure for school transportation.

To address the task of training students on the issue of human trafficking, Brevard, Broward, Miami-Dade, Duval, Hillsborough, Orange, Palm Beach, and Pinellas districts are developing and piloting human trafficking education lessons to be integrated in health education during the 2017-18 school year.

To increase general knowledge of human trafficking among their staff and stakeholders, DOE has undertaken a number of other awareness initiatives, including the addition of a human trafficking information page to the DOE website, which is updated quarterly with pertinent information for all educators and other Florida stakeholders. The DOE also created visible internal awareness initiatives throughout the Turlington building, including using the closed-circuit monitor to display facts and statistics. In addition, during January, DOE posts information on Human Trafficking Awareness Month activities on social media. This list becomes more robust each year.

Moving forward, the Department of Education plans to continue human trafficking training and awareness efforts, including weekly webinars and a “lunch-n-learn” on human trafficking for employees. DOE plans to continue to actively recruit anti-trafficking speakers and exhibitors for the Florida School Health Association’s annual event and other events as opportunities arise.

14. Identify and require prevention education programs for at-risk youth.

In the 2017 Legislative Session, a bill was filed requiring that human trafficking information be added to health education courses. Although it did not pass, SB 96 has been filed for the 2018 Legislative Session and addresses similar requirements. DOE completed the bill analysis for SB 96 on August 29, 2017 and will continue to track the bill’s progress throughout Session.

While concurrently monitoring legislative efforts, DOE has undertaken in-house initiatives to address prevention education programs in schools. The Department reports that, to date, prevention efforts have been limited to the responsive efforts of a few districts through awareness campaigns and pilot human trafficking curriculum programs.

At the district level, Orange County Public School partnered with Department of Children and Families and Appleton Creative, Inc. to create posters that were distributed to all secondary schools in 2015. The informational posters are still being distributed statewide. Duval County Public Schools is partnering with Shared Hope International and Her Song to embed sex/human trafficking information into their curriculum guides. Shared Hope will also be participating in DOE’s human trafficking month activities.

Brevard Public Schools' Health Education and School Health Services department is continuing their work with local anti-trafficking organizations to provide assembly programs at the middle school level. Brevard added human trafficking awareness language to the Human Growth and Development curricula. A Brevard Public School student created an anti-trafficking PSA for a class project and the District is now using it district-wide. Miami-Dade Public Schools are working with a community-based organization and a non-governmental organization to create a secondary human trafficking curriculum. DOE is meeting with the Miami-Dade County committee in October to review their efforts. DOE is working closely with American Psychological Association (APA) through the cooperative agreement with the CDC to provide training and resources for the above-mentioned partner school districts.

In addition to county-level efforts, the Health Education Advisory Team (HEAT) reviewed *My Life My Choice* and determined a small pilot was warranted to ascertain the efficacy of the curricula within their districts. The following districts will use the curricula in the fall of 2017-18 school year: Broward, Leon, Orange, Palm Beach, and Pasco. A small sample will be selected, and teacher and student feedback will determine the next steps.



The DOE has fostered several national collaborations who are developing training guides, lessons and fact sheets for our state-level review. The national partnerships include: Advocates for Youth; Alliance to Rescue Victims of Trafficking; American Psychological Association; CDC, National Center for Homeless Education; National PTA; Polaris Project and U.S. Homeland Security. DOE is also partnering with the following Florida state agencies and community-based organizations to increase awareness: Florida Department(s) of Children and Families (DCF), Juvenile Justice (DJJ), Law Enforcement (FDLE); Born to Fly; Equality Florida; Florida PTA; Lifeboat Project; Salvation Army and YES Institute. DOE is collaborating with Equality Florida and YES Institute to develop LGBT+ lessons to include trafficking and tips for trauma-informed schools.

The Florida Department for Education is committed to the raising awareness and providing training and support for school districts. Human trafficking training helps to raise awareness in schools and in the community. Educators, other school/community based professionals and parents play a critical role in recognizing potential human trafficking and helping potential victims access specialized services.

15. Identify specialized human trafficking training for mental health and substance abuse providers statewide.

The Agency for Healthcare Administration (AHCA) in partnership with DCF and DOH has initiated efforts over the course of the last year to increase training opportunities for mental health and substance abuse providers throughout the state. Work has been done to identify and review human trafficking training curriculums specifically targeting mental health and substance abuse providers to utilize when training these providers. The Committee will continue to



review existing curricula to identify useful components and make further recommendations on which facets be incorporated.

DCF's Substance Abuse and Mental Health (SAMH) office in partnership with the Florida Alcohol and Drug Abuse Association (FADAA) hosted three free workshops in October 2017 for clinicians and substance abuse providers entitled "Commercially Sexually Exploited Youth: The Importance of Awareness, Identification and Treatment Across a Continuum of Care to Meet the Needs of these Vulnerable Youth." The agencies making up this Committee will continue to look for community training opportunities specifically targeting substance abuse and mental health providers to equip these providers with the necessary information to serve sex trafficking victims.

The Department of Children and Families has also initiated an update to their administrative rule language around serving CSE victims in residential treatment centers (RTCs) to incorporate language around human trafficking training requirements as mandated by House Bill 7141 (2014). This will ensure that services within these facilities are meeting the needs of the population.

As previously mentioned, a workgroup led by DCF identified the Child and Adolescents Needs and Strengths- Commercial Sexual Exploitation (CANS-CSE) assessment to utilize in compliance with mandates from House Bill 7141 (2014). DCF is currently developing on a plan to roll out the CANS-CSE statewide, which will include a training component for mental health providers implementing the CANS-CSE.

AHCA, DOH, and DCF will continue to work closely together to identify next steps in ensuring that mental health and substance abuse providers receive specialized human trafficking training.

Legislative & Special Initiatives Committee

In addition to the aforementioned initiatives being done in conjunction with the Services & Resources Committee, the Legislative & Special Initiatives Committee has undertaken additional efforts to address human trafficking in Florida.

The Council's 2016 report addressed many areas that will require ongoing collaboration with the Legislature. This year, the Council's Legislative & Special Initiatives Committee is making the following legislative recommendations for the upcoming session:

- Develop appropriate protections for Human Trafficking Victim Advocates. These should mirror the statutory protections for sexual assault victim advocates.
- Develop licensing and structural guidelines for safe houses serving adult victims similar to DCF certification guidelines.

The need for the human trafficking victim advocate protection is a recurring issue that has been brought to the Council. Human trafficking victim advocates currently lack the same

protections afforded to sexual assault victim advocates, making it possible for them to be subpoenaed to testify in court or turn over case notes to the Court. This could have a negative impact on their relationship with the survivor. Because they are often a crucial part of the healing process for a survivor, the Council is recommending similar protections for human trafficking victim advocates.

Secondly, with the increase of residential facilities offering services and long-term placement options for adult survivors of trafficking, the Council is recommending that the legislature develop a certification process for adult facilities. Requirements can mirror the certification requirements established under Florida law for safe houses and safe foster homes caring for sexually exploited children.

The Council remains supportive of a system that will allow the funding to follow the victim to ensure all their service needs can be met, and it will continue to explore the best option to address this need.

To recap, in 2016, the Council comprehensively outlined Florida's current continuum of care for CSE and sex trafficking victims, including areas of improvement for each of the Council's Committees to address over the course of the year. Most of the tasks in the Next Steps for Florida section of the report are long-term or on-going efforts that the Council and its representative agencies are committed to continue working on.

Spotlight Tool for Law Enforcement

The duties of the Council include enhancing coordination and response between law enforcement. To that end, the Legislative & Special Initiatives Committee, through the Attorney General's office, has met with Thorn – a national organization that has developed an online tool to help law enforcement in their investigations. Thorn's Spotlight tool is a web-based application that helps law enforcement prioritize leads by using machine learning algorithms and link analysis tools. By using this tool, law enforcement officers and investigators receive greater insight into the full historical and geographical reach of a victim's trafficking situation.³



There are currently 356 users among numerous law enforcement agencies in the state. The Council plans to invite Spotlight staff to Florida this coming year and will encourage law enforcement agencies to review whether this free tool can assist with their investigations moving forward.

3 Information provided by Thorn; <https://www.wearethorn.org/spotlight/>

AWARENESS & TRAINING EFFORTS

Awareness and training efforts are a key part of the Council’s ongoing work. This section provides a brief update of awareness and training work done by the Council and its members.

You Can Stop Human Trafficking Awareness Campaign



In January 2017, Attorney General Bondi launched the #YouCanStopHT campaign to coincide with Human Trafficking Awareness Month. The initiative was launched in partnership with Tampa International Airport in an effort to educate travelers on the signs of human trafficking and to encourage them to report the crime to authorities.

Tampa’s airport was chosen as the pilot for the #YouCanStopHT campaign due to the large number of travelers visiting Tampa to attend various events, including the NCAA College Football National Championship game and the annual Gasparilla events among others. Tampa International Airport displayed the #YouCanStopHT graphic on digital signs throughout the airport which directed travelers to YouCanStopHT.com. The website provides a list of common signs of human trafficking, statistics, and contact information for authorities. Additionally, a printable version of the graphic is displayed on the website for visitors to print and share with others.

The pilot program led to the campaign’s expansion to six other airports across the state of Florida. The campaign remains displayed in the Tampa International Airport. Furthermore, handbills featuring the #YouCanStopHT graphic were printed and distributed to all branches of the Office of the Attorney General and continue to be distributed at human trafficking events throughout the nation. The #YouCanStopHT handbills have been distributed to universities as well as to NGO’s across the state.

Attorney General Bondi has featured the #YouCanStopHT campaign on media outlets to raise awareness and to encourage the public to be active partners in the fight to stop human trafficking.

Florida Human Trafficking Summit

Florida law requires the Statewide Council on Human Trafficking to host an annual statewide policy summit in partnership with an institution of higher learning. The annual conference brings together anti-trafficking leaders and advocates working to eradicate human trafficking in Florida. The summit is an opportunity for collaboration of efforts between different stakeholders to help combat trafficking. Six hours of Continuing Legal Education (CLE) credit was offered for attendees.



The Council partnered with the Office of Attorney General Pam Bondi, the Florida Department of Children & Families, the Florida Department of Juvenile Justice, and the University of Central Florida to host the 2017 summit, which was held on Monday, October 2, 2017 at the Rosen Centre Hotel in Orlando. More than a thousand registered to participate in this year's summit.

Human Rights activist and actress Anne Archer keynoted the Opening Plenary Session. The Council identified current trends in human trafficking for presentation topics. Attendees heard presentations from nationally-recognized speakers on a range of topics during the breakout sessions including case studies, survivor perspectives, ending demand for trafficking, LGBTQ+ youth, private sector efforts to address trafficking, internet safety, recognizing the signs of trafficking, among many others. UCF Eminent Scholar and Vice President/CEO of the National Center for Academics and Sports Richard Lapchick gave closing remarks on the intersection between trafficking and sports.



Each year, the Council recognizes those who have performed exemplary service in the fight against human trafficking in the following areas: (i) Law Enforcement Officer of the Year; (ii) Survivor-Advocate of the Year; (iii) Prosecutor of the Year; and (iv) Community Advocate of the Year. The 2017 Summit Awards Committee selected the following individuals for this year's recognition:

Law Enforcement Officer of the Year

Corporal Alan Wilkett, Pasco County Sheriff's Office

Survivor Advocate of the Year

Misty LaPerriere, Selah Freedom

Prosecutor of the Year

Lisa Haba, State Attorney's Office, 18th Judicial Circuit

Community Advocate of the Year

Dr. Heidi Schaeffer, Broward Human Trafficking Coalition

The Florida Department of Juvenile Justice recognized Christopher Massey as DJJ Human Trafficking Advocate of the Year. The Florida Department of Children and Families awarded DCF Human Trafficking Investigator of the Year to Deborah Stout.

Uber driver training initiative

This year, the Council has worked to encourage increased private sector efforts to combat trafficking. Attorney General Bondi has stressed that the business community is a key partner in this work. The Council invited Uber Technologies to offer an update on their newly launched driver training initiative. Uber transports approximately one million people a day in Florida, and Uber drivers are uniquely positioned to help identify instances of trafficking and to report suspicious activity. As a result of the Council's outreach, Uber first announced the launch of their national training program in Florida. Their training program has reached over 40,000 Uber drivers in our state.



Palm Beach County Human Trafficking Task Force



In January 2017, Palm Beach County began their work as Florida's new federally funded Human Trafficking Task Force. The multidisciplinary task force, based in Palm Beach Gardens, is comprised of up of the Palm Beach County Sheriff's Office, the State Attorney's Office and the FBI. It includes a full-time prosecutor from the State Attorney's Office, an FBI agent, an FBI analyst, along with a sergeant, lieutenant and four detectives from the sheriff's office. The unit also includes a PBSO missing-persons coordinator for juvenile runaways.

This year, the task force has arrested and charged 10 people with Human Trafficking, with many other active investigations. Two defendants have pled guilty to human trafficking this year and received sentences of 10 and 20 years in prison. The remaining human trafficking defendants are still pending in either state or federal court. In addition to the ten human trafficking arrests, the task force has arrested and charged 11 other individuals with other related offenses, culminating in a total of 21 arrests and counting. Council Member and Palm Beach County State Attorney, Dave Aronberg, has indicated that the task force has improved coordination between agencies which has led to the increased arrests.

From April 2017 to October 2017, the task force trained over 200 law enforcement officers. Additionally, every new hire at the Palm Beach County Sheriff's Office is now required to attend a 4-hour training on human trafficking with the goal of having every Palm Beach County Sheriff's Deputy trained in the near future.

The task force has also developed subcommittees that are working with victim service providers and community organizations. Protocols have been developed to coordinate law enforcement with service providers and appropriate state agencies.

The task force has also trained or spoken to many other organizations, including: the South Palm Beach County Advisory Group, the Human Trafficking Coalition of the Palm Beaches, the Human Trafficking Coalition of the Treasure Coast and Okeechobee, the U.S. Probation Office, the National Conference on Crimes Against Women, the Hispanic Bar Association, the Palm Beach County Victim Services Division, and the 2017 Florida Human Trafficking Summit.

Lastly, both the Department of Education and Department of Health have greatly expanded their agency and awareness efforts. Their efforts were discussed in detail in the Next Steps for Florida section of the report.

LEGISLATIVE FUNDING

The Council is thankful to the Legislature for its continued work and prioritization of human trafficking programs and policies. This important partnership with the Legislature ensures that limited state funds are being maximized.

State funding

The Council has taken an active role in reviewing the work being done by organizations receiving state funding. Service providers that received specialized human trafficking funding were invited to present before the Council and were asked to provide status updates on the deliverables resulting from the funding received.

The following organizations receiving state funding were asked to provide updates to the Council this year. Service providers were able to share updates on their ongoing work and Council members followed up with very specific questions regarding deliverables, performance and use of state funds.⁴

- Bridging Freedom
- Camillus House
- Devereux, Inc.
- Florida Dream Center - funding transferred to the U.S. Institute Against Human Trafficking
- Kristi House
- Open Doors
- Place of Hope
- Selah Freedom

The Council and its Committees will continue to follow up on the progress of each of these programs and initiatives receiving state funding.

⁴ More information on service provider presentations available courtesy of The Florida Channel <http://thefloridachannel.org/videos/3917-florida-statewide-council-human-trafficking/>

APPENDIX A

State Funding History

Year	Receiving Entity	Agency with oversight	Source	Amount	Narrative
2013	Aspire Health Partners	DCF -Central Region	Non-recurring General funds	\$300,000	Placement and services adolescent CSEC survivor
2014	Devereux	DCF – Southeast Region	Non-recurring General Funds	\$825,027	For expansion of services to adolescent CSEC survivors
	Kristi House	DCF –Southern Region	Non-recurring General funds	\$300,000	To serve CSEC adolescent girls.
2015	Kristi House	DCF – Southern Region	Non-recurring General Funds	\$250,000	To serve sexually exploited adolescent girls
	Kristi House	Attorney General (OAG)	Federal Grant Trusts Fund	\$300,000	To serve sexually exploited adolescent girls
	Florida Children's Baptist Home, Inc.	DCF – Central Region	Non-recurring General Funds	\$50,000	To serve sexually exploited adolescent girls
	Bridging Freedom	DCF – Suncoast Region	Non-recurring General funds	\$1,000,000	Prepare property for building safe house
	Devereux	DCF – Central Region	Non-recurring General funds	\$359,000	Recruitment and training of foster parents Serve a minimum of 25 children in a foster care setting Provide outpatient treatment to a minimum of 72 CSEC youth
	Agape Network	DCF – Southern Region	Non-recurring General funds	\$100,000	To serve adult woman who are survivors of sexual exploitation
	Camillus House	DCF – Southern Region	Non-recurring General funds	\$500,000	To serve adult woman who are survivors of sexual exploitation

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APPENDIX A

Year	Receiving Entity	Agency with oversight	Source	Amount	Narrative
2016	Bridging Freedom	OAG	Recurring General Fund	\$700,000	To provide safe homes for adolescent sex trafficking victims
	Bridging Freedom	OAG	Federal Grant Trusts Fund/ VOCA	\$500,000	to provide safe homes for adolescent sex trafficking victims
	Selah Freedom	OAG	Non-recurring General Fund	\$1,000,000	Residential Housing and programming for adult human trafficking survivors
	Voices for Florida	OAG	Non-recurring General Fund	\$50,000	Open Doors: Statewide Network of CSEC programs.
	Voices for Florida	OAG	Federal Grant Trusts Fund/ VOCA	\$2,567,306	Open Doors: Statewide Network of CSEC programs.
	Camillus House	DCF – Southern Region	Non-recurring General funds	\$500,000	To serve adult women who are survivors of sexual exploitation
	Devereux	DCF – Central Region	Non-recurring General funds	\$359,000	To serve CSEC youth in a variety of settings. Provide foster parent training.
	Kristi House	DCF – Southern Region	Non-recurring General Funds	\$200,000	To serve sexually exploited adolescent girls
	Place of Hope	DCF – Southeast Region	Non-recurring General Funds	\$200,000	To serve sexually exploited adolescent girls
	Florida Dream Center	DCF – Suncoast Region	Non-recurring General Funds	\$250,000	To serve sexually exploited adolescent boys.
2017	Camillus House	DCF – Southern Region	Non-recurring General Funds	\$500,000	To serve adult women who are survivors of sexual exploitation
	Porch Light	DCF	Non-recurring General Funds	\$200,000	To serve sexually exploited adolescent girls
	Bridging Freedom	OAG	Recurring General Fund	\$700,000 (reverted 2016) \$700,000	To provide safe homes for adolescent sex trafficking victims
	Voices for Florida	OAG	Non-recurring General Funds	\$1,140,000	Open Doors: Statewide Network of CSEC programs.
	Voices for Florida	OAG	Federal Grants Trust Fund/ VOCA	\$1,956,283	Open Doors: Statewide Network of CSEC programs.
	Selah Freedom	OAG	Non-recurring General Funds	\$1,250,000	Residential Housing and programming for adult human trafficking
	Selah Freedom	OAG	Federal Grants Trust Fund/ VOCA	\$821,855.95	Residential Housing and programming for adult human trafficking
	Kristi House	OAG	Federal Grants Trust Fund/ VOCA	\$110,610	To serve sexually exploited adolescent girls

APPENDIX B

TABLE 1. Agencies receiving state funding **

Agency/ Organization*	Agency with funding oversight, i.e. DCF, OAG/VOCA, etc.	State funding awarded in 2016 Session; Number served during funding cycle	State funding awarded in 2017 Session; Number served during funding cycle	Program deliverables according to contract (please list in bullet form)	Legislative project sponsor (if applicable)	Date of appearance before the Council
Bridging Freedom, Inc.	DCF	\$700,000 recurring was appropriated in wrong category; No funds awarded. Number served: N/A	\$700,000 GR Redirected into the correct category – Appropriated for site development construction. \$700,000 GR- These funds are appropriated for direct care services. Number served: 0 as of October 2017	-Fixed capital outlay for property improvements. Also: -Keep the property insured and pay all taxes -Comply to all laws pertaining to the property -Pay all persons performing any work or supplying materials for the construction -Perform obligations under prior mortgages, liens as they become due. -Keep the property clear of pollutants and hazardous materials except where legally permitted in properly stored areas. -Maintain the property in good condition	2015: Rep. Jeanette Nunez 2016: Sen. John Legg 2017: Sen. Jack Latvala	3/9/17 5/22/17 – Services & Resources Committee update
Camillus House	DCF	Funding: \$500,000 Number Served: 58	Funding: \$500,000 Number Served: 29 (as of 10/13/17)	-Provide Residential Treatment Services 7 Days A Week/24 Hours A Day. -Serve A Minimum of 3 residential adult victims of human trafficking each month. -Review and update treatment plans a minimum of every 30 days	Rep. Jose Felix Diaz Sen. Rene Garcia	3/9/17
Devereux Florida	DCF	\$359,000 Number Served: 139 professional trainings	\$700,000 Number Served: 16 served in a residential setting, 21	2016 -Provide specialized CSEC training to child welfare professionals- 2 trainings per month, totaling 22 trainings per year.	2016: Sen. Joe Negron 2017: Rep. Bob Cortes, Sen. Debbie Mayfield	3/9/17

*See descriptions of each service provider in Table 3

** Information included in this section was submitted to the Council by each service provider

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		49 Foster Parent/Caregiver trainings 40 Case Consultations 32 Awareness Events	served in outpatient, 7 case consultations (as of September)	-Provide 2 training sessions per month to foster families, relative and non-relative caregivers, and safe house staff -Provide specialized consultation to child welfare professionals and caregivers at minimum 2 consultations a month - Facilitate 4 prevention/awareness activities per quarter (targeted at high risk groups for exploitation) partnering with child welfare and educational institutions for a total of at minimum 16 prevention opportunities per year. - Provide notifications of trainings available to professionals and caregivers at minimum of 2 per month 2017 -Provide direct clinical services, psychoeducation sessions, community trainings and case consultations		
Kristi House	DCF	\$200,000 Number Served: 68	N/A	-Number of "Active Members" in Project GOLD receiving 16 or more services per month -Number of "Emerging Members" in Project GOLD receiving 5-15 services per month -Average # of groups provided per week at Project GOLD -Number of Members moving one step up on URICA scale -Number of Members involved for 6 months+ -Percent increased readiness to exit the life -Members for 6 months+ who report they are out of the life -Percent members for 6 months+ who report no longer in the life	3/9/17	
Place of Hope	DCF	\$200,000 Number Served: 13	N/A	-Comprehensive assessments for new residents are to be completed within fifteen calendar days of admission	3/9/17	Sen. Joe Abruzzo

*See descriptions of each service provider in Table 3

** Information included in this section was submitted to the Council by each service provider

					<p>-Service/Treatment plans are to be developed within thirty calendar days of a placement</p> <p>-Performance data reports were to be completed quarterly and submitted by ten calendar days after each quarter.</p> <p>-The number of youth served in each was set to minimum of 3 each quarter, and was exceeded.</p>				
Porch Light	DCF	N/A	\$200,000	<p>Number Served:</p> <p>9 served in Safe Home YTD</p>	<p>DCF – Clients will receive/be provided:</p> <ul style="list-style-type: none"> Counseling services Assessments Sexual assault services Individual service/treatment plan Behavioral health care Educational services Psychosocial rehabilitation CSEC Survivor Mentoring 1 statewide training per quarter 	Rep. Ross Spano	Has not appeared before the Council yet.	3/9/17	
Selah Freedom	OAG	\$1,000,000.00	\$1,250,000.00	<p>Number Served:</p> <p>July 1, 2017-September 31, 2017: 307</p> <p>Victims: 307</p> <p>Awareness: 1114</p>	<p>GR 16/17:</p> <ul style="list-style-type: none"> - A minimum of 3 survivors per month will receive residential safe housing and services. - Minimum of 20-25 girls per month ages 11-17 will participate in six-week prevention program. - 1,250 people per month will be presented information on TYLA, court diversionary program. - 15-17 sex trafficking survivors per month will be served via street outreach, jail groups and community sex trade support group. <p>GR 17/18:</p>				

*See descriptions of each service provider in Table 3

** Information included in this section was submitted to the Council by each service provider

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U.S. Institute Against Human Trafficking	DCF	\$250,000 awarded to the Florida Dream Center and outsourced to USIAHT for the startup operations of the safe home. Number served: 1	N/A	-Minimum of 10 youth per month, ages 11-17, will participate in a six-week prevention program. -A minimum of 1,250 people per month will participate in education/awareness training to include prostitution court diversion program, CSEC, care team training, victim mentorship training, general public, youth, faith-based community, student clubs, and high schools. -A minimum of 6 survivors per month will receive residential safe housing and services. -20-25 sex trafficking survivors per month will be served via outreach, jail groups, and community sex trade support groups.	Rep. Ross Spano Sen. Wilton Simpson	Submitted letter to Council for meeting on 3/9/17
Voices for Florida/ Open Doors	OAG	\$500,000; Number Served: N/A	\$1,140,000 Number Served: N/A	GR 16/17: July-Sept 2016: Implement administrative unit to link stakeholders and develop uniform service standards and protocols.* Oct-Dec 2016: Target regions for statewide service network; Enter into contracts with key partners; Establish referral capacity and define evidence based treatment for victims; Create process for compliance, reporting and uniform service delivery; Establish training program. Jan-June 2017: Oversee launch of Open Doors Outreach Teams, care management and emergency service; document victim's health needs to access Florida's health clinics.	Rep. Ross Spano Sen. Denise Grimsley	3/9/17 7/13/17 Services & Resources Committee update

*See descriptions of each service provider in Table 3

** Information included in this section was submitted to the Council by each service provider

					<p>GR 17/18:</p> <p>July-Sep 2017: Launch services in pilot sites; Produce draft operating procedures manual; Develop compliance and reporting procedures document; Develop quarterly contractual report for services provided</p> <p>Oct-Dec 2017: Continually expand services and improve performance quality; Host educational meeting with key stakeholders and private partners; Data collection and quality assurance methodology document</p> <p>Jan-March 2018: See Oct-Dec 2017; Also finalize operating procedures manual; Site visits to each of the pilot sites;</p> <p>April-June 2018: See Oct-Dec 2017; Also Year-end report and plan for 2018-2019; Site visits to each of the pilot sites</p>	
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Table 2. VOCA **

Agency/ Organization*	State funding awarded Federal Grant Trust Fund (VOCA) on FY 2016/2017; Number served during funding cycle	State funding awarded Federal Grant Trust Fund (VOCA) on FY 2017/2018; Number served during funding cycle	Program deliverables according to contract (please list in bullet form)	Date of appearance before the Council
Bridging Freedom	N/A	\$500,000 VOCA – Applied for. These funds will be appropriated for direct care services. Number served: N/A	N/A	3/9/17
Kristi House	N/A	\$110,610 Number Served: 60 anticipated	Not available	3/9/17

*See descriptions of each service provider in Table 3

** Information included in this section was submitted to the Council by each service provider

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Porch Light	Awarded subcontract with Open Doors Outreach Network on Sept. 1, 2017. Number Served: 0 in contract period beginning 9/17	Subcontract awarded with Open Doors Outreach Network with reimbursement allowable up to \$352,966. Number Served: N/A	Open Doors (VOCA) Provide and report a minimum number of 26 units of service for each Open Doors personnel per week	Has not appeared before the Council.
Selah Freedom	<p>\$252,107.32</p> <p>As of June 30, 2017: 324</p> <p>July 1, 2017-September 30, 2017</p> <p>Number Served: Not available as of 10/2017</p>	<p>\$821,855.95</p> <p>Contract was executed October 1, 2017- quarterly numbers will be calculated December 30, 2017.</p>	<p>VOCA 16/17:</p> <ul style="list-style-type: none"> - 100 Information and Referral - 85 Personal Advocacy/Accompaniment - 125 Emotional Support or Safety Services - 60 Shelter/Housing Services - 20 Criminal/Civil Justice System Assistance - 10 Number of Victims Assisted with a Victim Compensation Application <p>VOCA 17/18:</p> <ul style="list-style-type: none"> - 900 Information and Referral - 900 Personal Advocacy/Accompaniment - 900 Emotional Support or Safety Services - 60 Shelter/Housing Services - 70 Criminal/Civil Justice System Assistance - 10 Number of Victims Assisted with a Victim Compensation Application 	3/9/17
Voices for Florida/ Open Doors	<p>Cost Reimbursement Grant up to \$1,123,995.97;</p> <p>Contract Period: April 3, 2017 – September 30, 2017;</p> <p>Number of Victims Served: 51</p> <p>Total Cost Submitted for Reimbursement: \$133,773.97</p>	<p>Cost Reimbursement Grant up to \$1,956,283; Contract Period: October 1, 2017 – September 30, 2018</p> <p>Number of Victims Served: 650 anticipated</p>	See Table 1	3/9/17

*See descriptions of each service provider in Table 3
 ** Information included in this section was submitted to the Council by each service provider

Table 3. Agency Descriptions

Agency/Organization	OVERVIEW OF SERVICE PROVIDERS
Bridging Freedom, Inc.	Bridging Freedom’s goals are to provide long-term trauma-informed care services to young girls victimized by child sex trafficking on a secure campus environment. Services will include individualized therapy, group therapy, and where appropriate, family therapy; Safety; Education; Health management; Life skills; and Therapeutic activities, such as equine, music and art therapies.
Camillus House	The Human Trafficking Recovery Program provides services for adult victims of human trafficking, which include a safe place to live, intensive trauma recovery therapy, substance abuse and/or mental health treatment, social and life skills training, professional development, and witness preparation, with the goal of stabilizing victims of human trafficking in order to prevent chronic homelessness and re-victimization and to integrate them into the community as contributing members.
Devereux Florida	The specialized clinical track specifically designed for survivors of sexual exploitation at Devereux is the DELTA program. The services offered through the DELTA program are provided to individuals who may be placed in any level of placement at Devereux, including in an intensive residential setting, a community based group home, in foster care and/or receiving services through an outpatient counseling and prevention model. The DELTA program includes gaining an understanding of victimization and eventually empowerment to create a different life. Youth participating in this program are offered a wide range of services to address their individualized needs and inspire them to make positive and safe choices.
Florida Baptist Children’s Homes/The Porch Light	Florida Baptist Children’s Homes seeks to provide a faith-based residential program for girls, ages 12-18, who are victims of commercial sexual exploitation. Within the program, girls will be provided a safe, supportive place to heal from traumas they have experienced, and nurtured to grow physically, emotionally and spiritually. The program will include assessment of the girl’s needs and an individualized plan will be developed to meet each girl’s specific needs to restore her to a healthy life. A continuum of care is afforded within Florida Baptist Children’s Homes, to allow a slower transition as needed, into independent living, family reunification or other appropriate community placement.
Kristi House	Kristi House operates the Project GOLD Drop-In Center for children who have been commercially sexually exploited. It provides a safe place where girls, ages 12 to 18, can engage in specialized services in a nonthreatening, supportive environment that builds upon their strengths. Caseworkers and therapists at the Drop-In Center provide case management and counseling services to girls who experience serious physical, emotional, psychological and spiritual repercussions from the trauma of sexual exploitation. They are supported by a strong community volunteer and mentor program that helps girls see better future for themselves.

*See descriptions of each service provider in Table 3

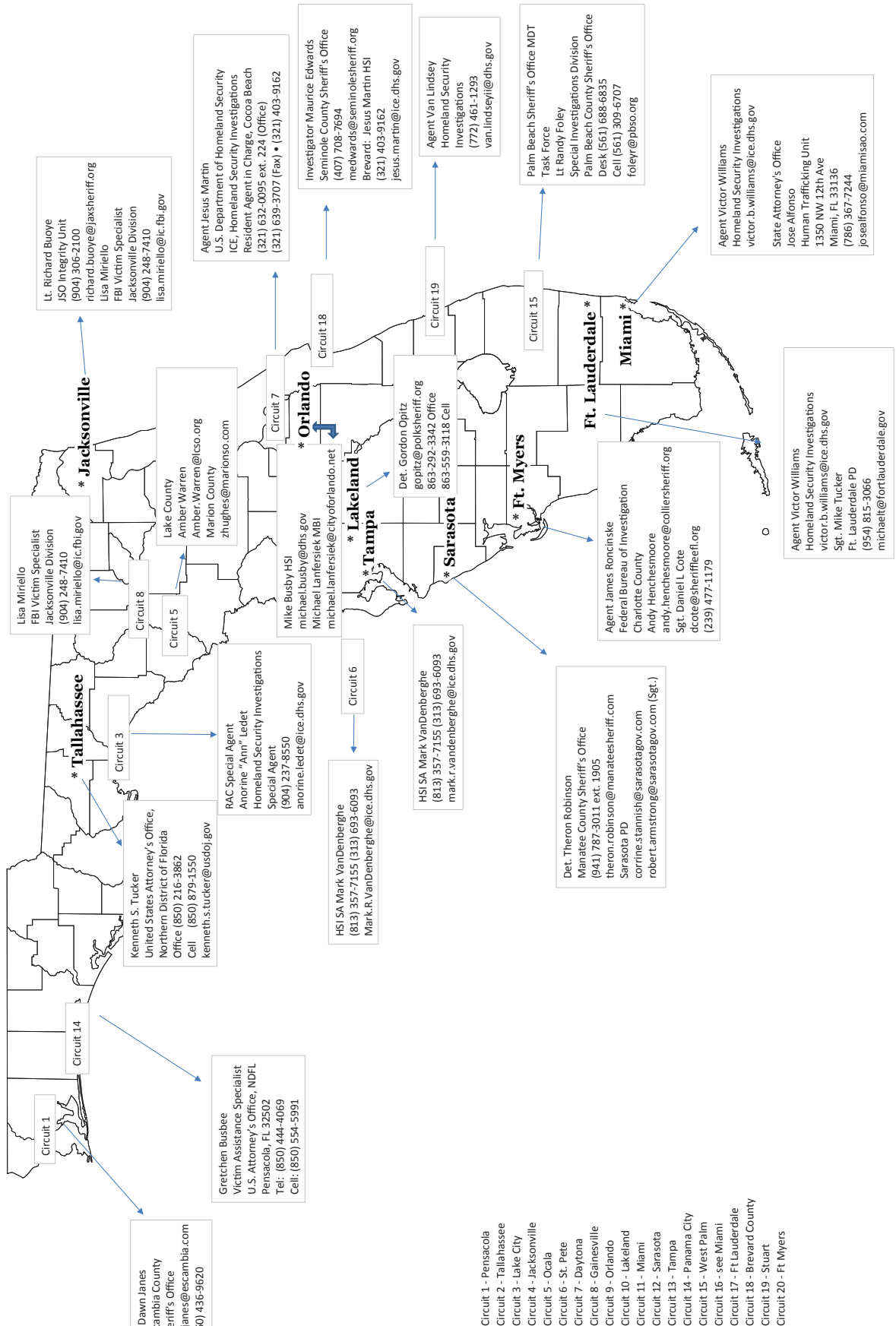
** Information included in this section was submitted to the Council by each service provider

<p>Place of Hope, Inc.</p>	<p>Specific to our Hope House, we offer the following services: Onsite counseling services, onsite substance abuse group, equine therapy, art therapy, Brazilian jujitsu, and trauma yoga. Onsite education with a Master’s level teacher that works with the girls one-on-one to ensure academic growth and success. Entrepreneurial and life skills that range from appropriate ways to dress for an interview, proper nutrition and food shopping and communication skills to money management as well as internship opportunities. Onsite Coordinator that is a licensed clinician. Residents are paired with a mentor that will follow them after they complete the HH program.</p>
<p>Selah Freedom</p>	<p>Various programs for Human/Sex Trafficking Victims comprised of Teen Prevention, preventing the commercial sexual exploitation of children aged 11-17; Education and Awareness, programs presented to general public, law enforcement, judicial, youth, faith based community, student clubs-high schools, colleges and volunteer mentors working with victims; Safe housing, including, but not limited to assessment, recovery, clinical trauma treatment, coaching and graduate living; Outreach to include jail, street, case management, mentorship and court (TYLA-court diversionary program where upon successful completion, the victims court record is expunged) programming.</p>
<p>U.S Institute Against Human Trafficking, Inc. (USIAHT) Florida Safe Home (“HERO House”)</p>	<p>Supervised, residential CSEC safe house for biologically born males who are identified as victims of human trafficking (Youth can be verified or present with indicators of trafficking of HT). Youth enrolled and residing at the HERO House receive wraparound services including residential, academic, social, mental health, supportive living, advocacy and transportation services. Home has both a House Manager to oversee residential component and a Case Manager to oversee daily operations and facilitate coordination of services, allowing intensive targeted case management.</p>
<p>Voices for Florida – Open Doors Outreach Network</p>	<p>The Open Doors Outreach Network, implemented by Voices for Florida, is a promising and coordinated system serving both male and female victims of commercial sexual exploitation (CSE) and sex trafficking, ages 10-24. Upon identification and referral, victims (also known as survivors) receive direct care from the Open Doors Outreach Team, consisting of Survivor-Mentors, Regional Advocates and Clinicians. The team is on call 24/7 to provide immediate crisis intervention along with day-to-day trauma-based/tested care management. VFF currently subcontracts with direct service providers in six pilot regions including Big Bend, Central Florida, Northeast, Suncoast, Southwest, and North Coastal.</p>

*See descriptions of each service provider in Table 3

** Information included in this section was submitted to the Council by each service provider

Florida Human Trafficking Task Force Information



**STATEWIDE
COUNCIL ON**

**HUMAN
TRAFFICKING**
FLORIDA