

#### STATE OF FLORIDA DEPARTMENT OF CITRUS

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#### LONG-RANGE PROGRAM PLAN

September 29, 2014

Cynthia Kelly, Director Office of Policy and Budget Executive Office of the Governor 1701 Capitol Tallahassee, FL 32399-0001

JoAnne Leznoff, Staff Director House Appropriations Committee 221 Capitol Tallahassee, FL 32399-1300

Cindy Kynoch, Staff Director Senate Committee of Appropriations 201 Capitol Tallahassee, FL 32399-1300

Dear Directors:

Pursuant to Chapter 216, *Florida Statutes*, our Long Range Program Plan (LRPP) for the Department of Citrus is submitted in the format prescribed in the budget instructions. The information provided electronically and contained herein is a true and accurate presentation of our mission, goals, objectives and measures for the Fiscal Year 2015-16 through Fiscal Year 2019-20. The internet website address that provides the link to the LRPP located on the Florida Fiscal Portal is <u>http://fdocgrower.com/legal/open-government/</u>. This submission has been approved by Douglas Ackerman, Executive Director.

Sincerely,

Mistine C Marion

Christine C. Marion Comptroller

# FLORIDA DEPARTMENT OF CITRUS

### Long Range Program Plans Fiscal Years 2015-16 through 2019-20



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# **AGENCY MISSION STATEMENT**

### Maximize consumer demand for Florida citrus products to ensure the sustainability and economic well-being of the Florida citrus grower, citrus industry, and the State of Florida.

Approved by the Florida Citrus Commission September 12, 2012

# **AGENCY GOALS & OBJECTIVES**

Goal 1: Increase consumer demand for Florida citrus products

Objective 1A: Increase consumer awareness of Florida citrus products

Outcome: Percent of consumer recall of television orange juice advertising

Baseline FY FY 2001-02	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
60%	55%	55%	55%	55%	

Objective 1B: Increase consumer intent to purchase Florida citrus products

Outcome: Percent of consumer intent to purchase Florida orange juice on their next shopping trip

Baseline FY FY 2001-02	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
46%	45%	45%	45%	45%	

Goal 2: Increase fresh citrus sales

Objective 2A: Conduct cost-effective marketing programs to promote fresh Florida citrus domestically

Outcome: Number of cartons of fresh oranges, grapefruit and specialty fruit shipped domestically

Baseline FY FY 2001-02	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
36.2MM	16.9 MM	16.0 MM	15.2 MM	14.5 MM	13.8 MM

Objective 2B: Conduct cost-effective marketing programs to promote fresh grapefruit internationally

Outcome: Number of cartons of fresh Florida grapefruit exported

Baseline FY FY 2001-02	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
20.3 MM	5.5 MM	5.2 MM	4.9 MM	4.7 MM	4.4 MM

- Goal 3: Provide research support to Florida Department of Citrus marketing programs and conduct mechanical harvesting research to reduce grower costs
- Objective 3A: Enhance the productivity of commercially viable systems by registering (manufacture an abscission chemical) to mechanically harvest a portion of the orange juice acreage in Florida

Outcome: Number of acres mechanically harvested

Baseline FY FY 2001-02	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
6,500	1.0	1.0	1.0	1.0	1.0

- Objective 3B: Provide timely research data and information through presentations that are need-based and can be accepted and utilized by the citrus industry
- Outcome: The number of educational presentations given on economic and scientific research relevant to the citrus industry

Baseline FY FY 2001-02	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
N/A	40	40	40	40	40

### EXECUTIVE OFFICE OF THE GOVERNOR LINKAGE TO GOVERNOR'S PRIORITIES

#### HOW DO YOUR AGENCY GOALS LINK TO THE GOVERNOR'S PRIORITIES?

(List each of your agency goals under the appropriate priority below.)

#### **#1 – Improving Education**

World Class Education

#### #2 – Economic Development and Job Creation

Focus on Job Growth and Retention Goal #1, Goal #2, and Goal #3 Reduce Taxes Regulatory Reform Phase out Florida's Corporate Income Tax

#### #3- Maintaining Affordable Cost of Living in Florida

Accountability Budgeting Reduce Government Spending Reduce Taxes Phase out Florida's Corporate Income Tax

### TRENDS AND CONDITIONS STATEMENT

The Department of Citrus, headquartered in Bartow, Florida, is an executive agency of state government. It was established in 1935 at the request of the citrus industry to enhance the welfare of the industry. The primary purpose was to set standards for Florida citrus products and to fund marketing and research programs for the direct benefit of the citrus industry. That continues to be the Department's primary purpose today.

The Department implements policies of the Florida Citrus Commission, a nine-member Board of Directors appointed by the Governor and representing all areas of the industry. The Commission and the Department are organized and operate as provided in Chapter 601, Florida Statutes. The Department is charged with setting quality standards for Florida Citrus products, promoting and marketing citrus products, and conducting research to support the regulatory and marketing programs. Chapter 601 F.S. also provides the authority to collect an assessment on each box of citrus moving into commercial channels of trade and this supports the operations of the Department. The Department also receives matching federal dollars from USDA to support our international marketing programs.

Recent economic changes and a reduction in Florida citrus production have necessarily changed the Department's focus to improving the relevance of Florida citrus to consumers who are more sensitive to the price/value relationship in the marketplace. In September 2012 the Florida Citrus Commission adopted a mission statement and accompanying values statement that support three key strategic initiatives which are supportive of today's marketplace for Florida citrus. The strategic initiatives provide the roadmap for Department staff to focus on the core responsibilities of marketing, research, and regulating product quality for all Florida citrus products.

The Florida citrus crop dropped over 30 million boxes from the 2012-13 season to the season just ended, 2013-14, as a result of citrus greening disease, HLB. The orange crop for 2014-15 is projected at an all-time low, and may not reach 100 million boxes, resulting in additional revenue reductions of \$6 million, or nearly 15% less than prior year. The Department eliminated iconic television advertising programs, effective with the last quarter of fiscal year 2014. Marketing efforts approved by the Florida Citrus Commission for 2014-15 focus on the beneficial and amazing qualities of Florida citrus products and will be communicated through public relations programs with a heavy emphasis on social media, and will reach the consumer prior to and at the point of purchase via retail marketing activities.

The Department's current goals reflect our statutory charge, the mission statement, key strategic initiatives and projected crop size for the next five years. The change in our marketing focus necessitates the development of new measures to support those goals. The Department received \$500,000 in general revenue funds for 2014-15 particularly to develop relevant program measurements and create models to support evaluating and reporting progress against the measures. The measures included in this report will be updated with the revised measures as they are developed.

Season	Oranges <sup>a</sup>	Grapefruit	Specialty
Season		*	
L		million boxes <sup>®</sup>	1
2002-03 <sup>b</sup>	203.00	38.70	9.31
2003-04 <sup>b</sup>	242.00	40.90	8.90
2004-05 <sup>b</sup>	149.80	12.80	6.65
2005-06 <sup>b</sup>	147.70	19.30	7.60
2006-07 <sup>b</sup>	129.00	27.20	5.85
2007-08 <sup>b</sup>	170.20	26.60	7.00
2008-09 <sup>b</sup>	162.50	21.70	5.00
2009-10 <sup>b</sup>	133.70	20.30	5.35
2010-11 <sup>b</sup>	140.50	19.75	5.80
2011-12 <sup>b</sup>	146.70	18.85	5.44
2012-13 <sup>b</sup>	133.40	18.40	4.35
2013-14 <sup>d</sup>	104.40	15.65	3.83
2014-15 <sup>°</sup>	100.00	15.34	3.71
2015-16 <sup>f</sup>	94.89	14.31	3.51
2016-17 <sup>f</sup>	90.12	13.46	3.32
2017-18 <sup>f</sup>	85.93	12.8	3.16
2018-19 <sup>f</sup>	82.08	12.14	3.5

<sup>\*</sup> Includes Temples

<sup>b</sup> Florida Agricultural Statistics Service

<sup>c</sup> Preliminary

<sup>d</sup> USDA July 2014 Forecast

<sup>e</sup> July 2014 FDOC Financial Report, 2014-15 Estimated Boxes

<sup>e</sup> Florida citrus forecasts for 2015-16 through 2018-19 are projected by EMRD from recent crop trends

FDOC Goal #2 is to increase fresh citrus sales by conducting cost-effective marketing programs domestically and internationally. Sales of fresh Florida citrus have suffered due to crop shortages and supply issues. In addition, aggressive competition, coupled with supply limitations, (Canker, Greening, Tristeza and Urban Development) suggest a downward forecasted trend of fresh fruit shipments through 2018-19. To measure the effectiveness of the Department's marketing activities of a declining crop, an additional outcome measurement, "on-tree earnings," was established internally. The citrus industry's on-tree earnings are forecast to increase even as the Department has eliminated domestic fresh orange and specialty advertising programs at the industry's request. Fresh grapefruit marketing continues with retail and public relations efforts. The Department will continue to measure the movement and on-tree earnings for the industry.

	лі і так өнір	mont					
Baseline	Actual						
2001-02	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20
36.2		17.9	16.9	16.0	15.2	14.5	13.8
	18.5						
\$109.9		\$112.9	\$106.5	\$100.7	\$95.8	\$91.2	\$ 86.7
	\$116.6					Ŧ	
	Baseline 2001-02 36.2	Baseline         Actual           2001-02         2013-14           36.2         18.5           \$109.9         1000000000000000000000000000000000000	Baseline         Actual         2014-15           2001-02         2013-14         2014-15           36.2         17.9           18.5         \$112.9	2001-02         2013-14         2014-15         2015-16           36.2         17.9         16.9           18.5         17.9         16.9           \$109.9         \$112.9         \$106.5	Baseline         Actual         2013-14         2014-15         2015-16         2016-17           36.2         17.9         16.9         16.0           \$109.9         \$112.9         \$106.5         \$100.7	Baseline         Actual         2013-14         2014-15         2015-16         2016-17         2017-18           36.2         17.9         16.9         16.0         15.2           \$109.9         \$112.9         \$106.5         \$100.7         \$95.8	Baseline         Actual         2014-15         2015-16         2016-17         2017-18         2018-19           36.2         17.9         16.9         16.0         15.2         14.5           \$109.9         \$112.9         \$106.5         \$100.7         \$95.8         \$91.2

**Objective 2A - Domestic Fresh Fruit Shipment** 

<sup>\*</sup> one carton equals 4/5 bushel; one box equals 2 cartons or 1 3/5 bushel

Objective 2B - Fresh Florida Grapefruit Exported

	1100111011	aa Grapona	C Exponda					
	Baseline	Actual						
	2001-02	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20
Cartons Exported								
(million cartons)	20.7	6.00	5.88	5.48	5.16	4.90	4.65	4.40
Industry On-Tree								
Earnings	\$54.3		\$32.3	\$30.1	\$28.4	\$27.0	\$25.6	\$24.2
(million dollars)		\$33.0						

#### **Budget Entities**

The services we provide are under three budget entities: agricultural products marketing, citrus research and executive direction and administrative support.

The Agricultural Products Marketing Service objective is to promote the Florida citrus industry's products by developing relevant, consumer-driven messages about citrus, thereby increasing awareness and demand via advertising, public relations, and consumer/trade communications. The Department develops and implements a domestic and international integrated marketing program consisting of advertising, public relations and consumer promotions. Greening disease (HLB) has dramatically reduced citrus crops causing reduced Department budgets, and limiting the supply of citrus products available for consumption. These changes caused a shift in our marketing activities for 2014-15 to consumer promotions at retail and foodservice, and public relations efforts via electronic media. Reliable measures are currently being developed for each activity.

The objective of Citrus Research is to conduct research to understand consumer behavior, product attributes and benefits, and increase production and processing efficiency. The Department is fully engaged with the industry to provide the resources needed to continue citrus greening research through the Citrus Research & Development Foundation.

It is the responsibility of Executive Direction and Support Services to oversee marketing and research activities, provide direction, administer the programs, monitor results, provide support services, and also to serve as liaison to the Florida Citrus Commission, the Governor's Office, and the Legislature. The objectives of this budget entity are two-fold: Protect the integrity of the Florida citrus industry's interest through advocacy and regulation; and provide consistent communication to the industry and legislative authorities, ensuring fiscal accountability.

A reduced budget of approximately \$36.7 million is projected for 2015-16. Revenue projections were developed using the projected crop forecast for 2015-16 and the assessment rates authorized by Chapter 601 F.S. \* *update after crop forecast and revised budget*.

# List of potential policy changes affecting the agency budget request or Governor's Recommended Budget.

The Department of Citrus has no intended policy changes that will affect the Legislative Budget Request.

## List of changes which would require legislative action, including the elimination of programs, services and/or activities.

No legislative action is anticipated this year.

#### List of all task forces, studies, etc. in progress.

None

### **Performance Measures and Standards**

# LRPP EXHIBIT II

#### LRPP Exhibit II - Performance Measures and Standards

Department: Department of Citrus Department No.: 570000

Program: Citrus	Code: 5700000
Service/Budget Entity: Citrus Research	Code: 57010000

#### NOTE: Approved primary service outcomes must be listed first.

Approved Performance Measures for FY 2013-14 (Words)	Approved Prior Year Standard FY 2013-14 (Numbers)	Prior Year Actual FY 2013-14 (Numbers)	Approved Standards for FY 2014-15 (Numbers)	Requested FY 2015-16 Standard (Numbers)
1. Number of acres mechanically harvested	Not Avail	Not Avail	Delete	Delete
2. The number of educational presentations of relevant citrus economic and scientific research reports	50	13	33	tbd
A scientific peer review was completed and Reported to the Citrus Commission 9/17/14. As a result of this review, an advisory committee Will be established to set priorities for Department Research activities. Measures will change to Support the new priorities				

#### **LRPP Exhibit II - Performance Measures and Standards**

Department: Department of Citrus Department No.: 570000		
Program: Citrus	Code: 57000000	
Service/Budget Entity: Exec Direction and Support	Code: 57020000	

#### NOTE: Approved primary service outcomes must be listed first.

Services

Approved Performance Measures for FY 2013-14 (Words)	Approved Prior Year Standard FY 2013-14 (Numbers)	Prior Year Actual FY 2013-14 (Numbers)	Approved Standards for FY 2014-15 (Numbers)	Requested FY 2015-16 Standard (Numbers)
1. Administrative cost as a percent of total agency	5%	7.0%	5%	7.5%
costs				
2. Administrative positions as a percent of total agency positions	42%	42.1%	42%	45%

#### **LRPP Exhibit II - Performance Measures and Standards**

Department: Department of Citrus		
Department No.: 570000		
Program: Citrus	Code: 5700000	

Code: 57030000

NOTE: Approved primary service outcomes must be listed first	

Service/Budget Entity: Agriculture Products

Marketing Service

Approved Performance Measures for FY 2013-14 (Words)	Approved Prior Year Standard FY 2013-14 (Numbers)	Prior Year Actual FY 2013-14 (Numbers)	Approved Standards for FY 2014-15 (Numbers)	Requested FY 2015 -16 Standard (Numbers)
1. Percent of consumer recall after television	50%	63%	55%	
orange juice advertising			Propose deletion	For deletion
2. Percent of consumer intent to purchase Florida	not measured	not avail	propose deletion	for deletion
orange juice on their next shopping trip				
3. Presumed U.S. grapefruit juice consumption	52 million	39.5 million	52 million	38.9 million
(measured in single strength equivalent (SSE) gallons)				
4. Number of cartons of fresh orange, grapefruit,	21.5 million	18.5 million	20.0 million	16.9 million
and specialty fruit shipped domestically				
<ol> <li>Number of cartons of fresh Florida grapefruit shipped/exported</li> </ol>	11.1 million	6.0 million	8.0 million	5.48 million
6. Percentage of increase to demand contributed	.50%	Not measured	.50%	propose deletion
per million dollars spent on advertising and promotional programs				

Note: Approved standards for 2014-15 are much higher than they should be due to the current conditions of the Florida citrus crop and the recent changes to FDOC marketing budgets and programs. Measure number 6 is being revised and a Requested Standard cannot be proposed until that work is finished.

### Assessment of Performance for Approved Performance Measures

# LRPP EXHIBIT III

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT				
Department:Department of Citrus				
Program:Citrus				
0		)000		
Measure:       Number of acres mechanically harvested         Action:				
Approved	Actual Performance	Difference	Percentage	
Standard	Results	(Over/Under)	Difference	
50,000	not avail	n/a	n/a	
Internal Factors (check all that apply):       Staff Capacity         Personnel Factors       Staff Capacity         Competing Priorities       Level of Training         Previous Estimate Incorrect       Other (Identify)         Explanation:       Explanation:				
External Factors (check all that apply):       Image: Technological Problems         Resources Unavailable       Image: Technological Problems         Legal/Legislative Change       Image: Natural Disaster         Target Population Change       Image: Other (Identify)         This Program/Service Cannot Fix The Problem         Current Laws Are Working Against The Agency Mission				
Explanation: The citrus industry is battling citrus greening disease (HLB), that has changed all				
priorities. Mechanical harvesting is no longer a priority, particularly in light of the high levels of				
early fruit drop during the past two harvesting seasons. Mechanical harvesting could increase the				
amount of fruit lost to droppage.				
	Management Efforts to Address Differences/Problems (check all that apply):			
Training Technology				
Personnel Other (Identify) <b>Recommendations:</b> This program is placed on hold indefinitely. This measure will be deleted in				
the upcoming year.				

#### LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT

Department:	Department of Citrus	
-		

Program: <u>Citrus</u>

Service/Budget Entity: <u>Citrus Research/57010000</u>

Measure: The number of educational presentations of relevant citrus economic and scientific research reports.

#### Action:

Personnel

- Performance Assessment of <u>Outcome</u> Measure
  - Performance Assessment of Output Measure
  - Adjustment of GAA Performance Standards

Approved<br/>StandardActual Performance<br/>ResultsDifference<br/>(Over/Under)Percentage<br/>Difference5013-37-74%

Revision of Measure

**Deletion of Measure** 

Other (Identify)

#### **Factors Accounting for the Difference:**

Internal Factors (check all that apply):	
Personnel Factors	Staff Capacity
Competing Priorities	Level of Training
Previous Estimate Incorrect	Other (Identify)
Explanation: Staff turnover and anticipated changes	s in the research program
External Factors (check all that apply):	
Resources Unavailable	Technological Problems
Legal/Legislative Change	Natural Disaster
Target Population Change	Other (Identify)
This Program/Service Cannot Fix The Problem	1
Current Laws Are Working Against The Agen	
Explanation:	
Most educations events are initiated by other organiz	ations. Staff turnover resulted in fewer resources
for program outreach	
Management Efforts to Address Differences/Prob	<b>lems</b> (check all that apply):
Training	Technology

**Recommendations:** Department will re-evaluate all program measures this year and determine those that provide the best opportunity to determine program results.

Goal was adjusted to acknowledge change in staffing.

#### LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT

Department: <u>Department of Citrus</u>

Program: <u>Citrus</u>

Service/Budget Entity: <u>Exec Direction and Support Services/57020000</u> Measure: <u>Administrative cost as a percent of total agency cost</u>

#### Action:

- Performance Assessment of <u>Outcome</u> Measure
- Performance Assessment of Output Measure
- Adjustment of GAA Performance Standards

Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
5%	7.0%	2.0%	40%

Revision of Measure

Deletion of Measure

#### **Factors Accounting for the Difference:**

r uctors recounting for the Directence.	
Internal Factors (check all that apply):	
Personnel Factors	Staff Capacity
Competing Priorities	Level of Training
Previous Estimate Incorrect	Other (Identify)
Explanation: Overall Department expenditures fell \$	69.4 million in 2013-14 due to crop reductions
resulting from crop loss. Administrative costs include	e a variety of fixed costs that do not change year
to year.	
External Factors (check all that apply):	
Resources Unavailable	Technological Problems
Legal/Legislative Change	Natural Disaster
Target Population Change	Other (Identify)
This Program/Service Cannot Fix The Problem	
Current Laws Are Working Against The Agency N	Mission
Explanation: Reduced citrus production due to citru	s greening disease
Management Efforts to Address Differences/Probl	ems (check all that apply):
Training	Technology
Personnel	Other (Identify)
Recommendations: Monitor budgets and explore of	perational efficiencies.

#### LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT

Department: <u>Department of Citrus</u>

Program: <u>Citrus</u>

Service/Budget Entity: <u>Exec Direction and Support Services/57020000</u>

#### Measure: <u>Administrative positions as a percent of total agency positions</u>

#### Action:

- Performance Assessment of <u>Outcome</u> Measure
- Performance Assessment of <u>Output</u> Measure
- Adjustment of GAA Performance Standards

Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
42%	42.1%	0.1%	0.2%

Revision of Measure

Deletion of Measure

#### Factors Accounting for the Difference:

Internal Factors (check all that apply):	
Personnel Factors	Staff Capacity
Competing Priorities	Level of Training
Previous Estimate Incorrect	Other (Identify)
Explanation:	
<b>External Factors</b> (check all that apply):	
Resources Unavailable	Technological Problems
Legal/Legislative Change	Natural Disaster
Target Population Change	Other (Identify)
□ □This Program/Service Cannot Fix The Problem	
Current Laws Are Working Against The Agence	ey Mission
Explanation:	
Management Efforts to Address Differences/Problement	
	Technology
Personnel	Other (Identify)
Recommendations:	

Department: <u>Department of Citrus</u>

Program: <u>Citrus</u>

Service/Budget Entity: <u>Agric Products Marketing Service/57030000</u>

Measure: <u>Percent of consumer recall after television orange juice advertising</u>

#### Action:

- Performance Assessment of <u>Outcome</u> Measure
- Performance Assessment of <u>Output</u> Measure
- Adjustment of GAA Performance Standards

Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
50%	63.0%	13.0%	26.0%

Revision of Measure

Deletion of Measure

#### **Factors Accounting for the Difference:**

Internal Factors (check all that apply):		
Personnel Factors	Staff Capacity	
Competing Priorities	Level of Training	
Previous Estimate Incorrect	Other (Identify)	
Explanation: Exceeded goal		
External Factors (check all that apply):       Technological Problems         Resources Unavailable       Technological Problems         Legal/Legislative Change       Natural Disaster         Target Population Change       Other (Identify)         This Program/Service Cannot Fix The Problem         Current Laws Are Working Against The Agency Mission         Explanation:		
Management Efforts to Address Differences/Prob	<b>lems</b> (check all that apply):	
Training	Technology	
Personnel	Other (Identify)	
Recommendations:	-	
Department will re-evaluate all program measures the	his year and determine those that provide the best	

opportunity to determine program results.

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department:Department of Citrus			
Program:Citrus			
	Agric Products Marke	eting Service/57030000	
		ase Florida orange juice	on their next shopping
trip			
Action:			
Performance Assessment of <u>Outcome</u> Measure Revision of Measure			
	ment of <u>Output</u> Measure	Deletion of Measu	re
Adjustment of GAA	Performance Standards		
Approved	Actual Performance	Difference	Percentage
Standard	Results	(Over/Under)	Difference
to be deleted	not avail	n/a	n/a
Factors Accounting for the Difference: Internal Factors (check all that apply):			
	Personnel Factors Staff Capacity		
$\Box \Box Competing Priorities \Box Level of Training \Box D D in Effect of Level of Training \Box D D in Effect of Level of Training \Box D D in Effect of Level of Training \Box D D in Effect of Level of Training \Box D D in Effect of Level of Training \Box D D in Effect of Level of Training \Box D D in Effect of Level of Training \Box D D in Effect of Level of Training D D D in Effect of Level of Training D D D in Effect of Level of Training D D D in Effect of Level of Training D D D in Effect of Level of Training D D D in Effect of Level of Training D D D D in Effect of Level of Training D D D D D D D D D D D D D D D D D D D$			
Previous Estimate Incorrect  Other (Identify)  Explanation:			
<b>Explanation:</b> Strategic planning took place during the spring of 2012, which re-defined our key strategic			
initiatives. This outcome is no longer being tracked, and will be replaced with a standard that reflects			
the value of Florida orange juice to consumers.			
External Factors (check all that apply):			
Resources Unavailable			
Legal/Legislative Change     Natural Disaster			
Target Population Change			
This Program/Service Cannot Fix The Problem			
Current Laws Are Working Against The Agency Mission			
Explanation:			
	Address Differences/Pro	oblems (check all that appl	y):
Training		Technology	
Personnel Other (Identify)			
Recommendations Department will re-evaluate all program measures this year and determine those			
that provide the best opportunity to determine program results.			

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department:       Department of Citrus         Program:       Citrus         Service/Budget Entity:       Agric Products Marketing Service/57030000         Measure:       Presumed U.S. grapefruit juice consumption (measured in single strength equivalent (SSE) gallons			
Action:			
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
52,000,000	39,500,000	-12,500,000	-24.0%
Factors Accounting for the Difference:         Internal Factors (check all that apply):         Personnel Factors       Staff Capacity         Competing Priorities       Level of Training         Previous Estimate Incorrect       Other (Identify)         Explanation:       Explanation:			
External Factors (check all that apply):       Technological Problems         Resources Unavailable       Technological Problems         Legal/Legislative Change       Natural Disaster         Target Population Change       Other (Identify)         This Program/Service Cannot Fix The Problem         Current Laws Are Working Against The Agency Mission         Explanation:			
Management Efforts to Address Differences/Problems (check all that apply):         Training       Technology         Personnel       Other (Identify)         Recommendations:       Department will re-evaluate all program measures this year and determine those that provide the best opportunity to determine program results.			

# LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT

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Department:Department of Citrus			
Program:Citrus			
Service/Budget Entity: <u>Agric Products Marketing Service/57030000</u>			
		grapefruit and specialty f	ruit shipped
domestically			
<u>*</u>			
Action:         Performance Assessment of Outcome Measure         Performance Assessment of Output Measure         Deletion of Measure         Adjustment of GAA Performance Standards			
Approved StandardActual PerformanceDifferencePercentage			
	Results	(Over/Under)	Difference
21,500,000	18,500,000	-3,000,000	-13.9%
Internal Factors (check all that apply):       Staff Capacity         Personnel Factors       Level of Training         Previous Estimate Incorrect       Other (Identify)         Explanation:       Current funding levels are insufficient to support domestic advertising activities         External Factors (check all that apply):       Technological Problems         Legal/Legislative Change       Natural Disaster         Target Population Change       Other (Identify)         This Program/Service Cannot Fix The Problem       Other (Identify)			
<b>Explanation:</b> Reduced availability of Florida fresh fruit and increased competition from more convenient fruits in			
the produce aisle.			
Management Efforts to Address Differences/Problems (check all that apply):         Training       Technology         Personnel       Other (Identify)         Recommendations:       Description			
Department will re-evaluate all program measures this year and determine those that provide the best			
opportunity to determine program results.			

LKFF EXHIDILIII: FEKFUKIVIAINUE MIEASUKE ASSESSMENI	LRPP Exhibit III:	PERFORMANCE MEASURE ASSESSMENT
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Department: \_\_\_\_Department of Citrus\_

Program: Citrus

Service/Budget Entity: <u>Agric Products Marketing Service/57030000</u>

Measure: \_Number of cartons of fresh Florida grapefruit shipped/exported

#### Action:

- Performance Assessment of <u>Outcome</u> Measure
  - Performance Assessment of Output Measure
  - Adjustment of GAA Performance Standards

Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
11,100,000	6,000,000	-5,100,000	-45.9%

**Revision of Measure** 

Deletion of Measure

#### **Factors Accounting for the Difference:**

<b>Internal Factors</b> (check all that apply):		
Personnel Factors	Staff Capacity	
Competing Priorities	Level of Training	
Previous Estimate Incorrect	Other (Identify)	
Explanation:		
External Factors (check all that apply):		
Resources Unavailable	Technological Problems	
Legal/Legislative Change	Natural Disaster	
Target Population Change	Other (Identify)	
This Program/Service Cannot Fix The Problem		
Current Laws Are Working Against The Ager		
Explanation:		
Grapefruit exports did not meet expectations due to c	competition from South Africa in the Japanese	
market, the value of Japanese yen increased the cost	1	
Asian grapefruit consumers are very particular about		
	TT T	

**Management Efforts to Address Differences/Problems** (check all that apply): Training Technology Personnel

Other (Identify)

**Recommendations:** 

Department will re-evaluate all program measures this year and determine those that provide the best opportunity to determine program results.

#### LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT

Department: <u>Department of Citrus</u>

Program: \_\_\_\_ Citrus

Service/Budget Entity: \_Agric Products Marketing Service/57030000 Measure: \_Percentage of increase to demand for orange juice per million dollars spent on

advertising and promotional programs (marketing, communication and promotions).

#### Action:

- Performance Assessment of Outcome Measure
  - Performance Assessment of <u>Output</u> Measure

Revision of Measure Deletion of Measure

> Staff Capacity Level of Training

Other (Identify)

Adjustment of GAA Performance Standards

Approved Standard	Actual Performance	Difference	Percentage
	Results	(Over/Under)	Difference
.50%	pending	n/a	n/a

#### **Factors Accounting for the Difference:**

**Internal Factors** (check all that apply):

Personnel Factors

**Competing Priorities** 

Previous Estimate Incorrect

#### **Explanation:**

t is very costly to determine return on investment (ROI). The Department is seeking bids from
academia to develop a ROI model that will not be proprietary, therefore available to our staff for use
n upcoming years. This reporting will resume in the near future.

External Easters (shask all that apply)				
<b>External Factors</b> (check all that apply):				
Resources Unavailable	Technological Problems			
Legal/Legislative Change	Natural Disaster			
Target Population Change	Other (Identify)			
This Program/Service Cannot Fix T	'he Problem			
Current Laws Are Working Against	t The Agency Mission			
Explanation:				
-				
Management Efforts to Address Differences/Problems (check all that apply):				
Training	Technology			
Personnel	Other (Identify)			

#### Personnel

**Recommendations:** 

Determine an efficient, cost-effective method to continue measuring ROI for future benefit

# Performance Measure Validity and Reliability

# LRPP

# **EXHIBIT IV**

LRPP EXHIBIT IV:	<b>Performance Measure</b>	Validity and Reliability
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 Department:
 Department of Citrus

 Program:
 Citrus

 Service/Budget Entity:
 \_Citrus Research/57010000\_\_\_\_\_

 Measure:
 Number of acres mechanically harvested; to be revised during 2014 

 15\_\_\_\_\_\_
 \_\_\_\_\_\_

Action (check one):

Requesting revision to approved performance measure.

- Change in data sources or measurement methodologies.
- Requesting new measure.
- Backup for performance measure.

**Data Sources and Methodology:** . Florida citrus trees are experiencing high rates of fruit drop due to citrus greening disease (HLB). Therefore very little, if any, Florida citrus was mechanically harvested during the past two seasons because of the additional stress put on trees by the harvesting equipment. This measure will be deleted 2014-15 and replaced with a more relevant measure.

Validity:

**Reliability:** 

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department: <u>Department of Citrus</u> Program: <u>Citrus</u>
Service/Budget Entity: <u>Citrus Research/57010000</u>
Measure: The number of educational presentations of relevant citrus economic and scientific research reports. <i>To be revised during 2014-15</i>
Action (check one):
<ul> <li>Requesting revision to approved performance measure.</li> <li>Change in data sources or measurement methodologies.</li> <li>Requesting new measure.</li> <li>Backup for performance measure.</li> </ul>
<b>Data Sources and Methodology:</b> On a regular basis staff updates a master schedule of presentations given including details of the subject covered.
Validity: Confirmed by the Director of Scientific Research and Director of Economic Research.
<b>Reliability:</b> Results are published and citrus commission and industry provide feedback, if applicable.

#### **LRPP EXHIBIT IV:** Performance Measure Validity and Reliability

 Department:
 Department of Citrus

 Program:
 Citrus

 Service/Budget Entity:
 Agriculture Products Marketing Service/57030000

 Measure:
 Percent of consumer recall after television orange juice advertising

Action (check one):

Requesting revision to approved performance measure.

- Change in data sources or measurement methodologies.
- Requesting new measure.
- Backup for performance measure.

**Data Sources and Methodology:** A Consumer Tracking Study is contracted and conducted by Issues and Answers Network, Inc. (I & A) in Virginia Beach, Virginia. I & A conducts online surveys that typically last 20-25 minutes. They are conducted daily, throughout the entire year, with results reported quarterly.

Validity: The Consumer Tracking Study is designed to measure:

- U.S. populace attitudes regarding citrus products;
- U.S. populace usage of citrus products; and
  - U.S. populace recall and responsiveness to Florida Department of Citrus (FDOC) advertising.

This document provides an excellent marketing report to evaluate the effectiveness of FDOC advertising and public relations activities. The measurement of "recall" of our advertisements and understanding consumer responsiveness to FDOC advertising message is critical to the evaluation of the program.

**Reliability:** On a quarterly basis, approximately 350 online interviews are conducted. Interviews are conducted among a random sample of adults at least 18 years of age, yielding a nationally representative view of the U.S. population in terms of geographic location, age, household income, ethnicity and other lifestage/demographic considerations. An audit of I & A methodology and reporting in July 2013 found no weaknesses in the internal controls over data collection and report generation methods.

LRPP EXHIBIT IV: Performance Measure Validity and Reliability				
Department:       Department of Citrus         Program:       Citrus         Service/Budget Entity:       Agric Products Marketing Service/57030000         Measure:       Percent of consumer intent to purchase Florida orange juice on their next shoppin         trip       Trip				
Action (check one):				
<ul> <li>Requesting revision to approved performance measure.</li> <li>Change in data sources or measurement methodologies.</li> <li>Requesting new measure.</li> <li>Backup for performance measure.</li> </ul>				
<b>Data Sources and Methodology:</b> Previous consumer tracking studies determined consumer response to this metric. As a result of strategic planning in the Spring of 2012, this measure was eliminated and replaced with metrics evaluating the value of Florida orange juice to the consumer. A new measure will be requested for 2014-15 that more appropriately reflects the impact the Department's messages have on consumers. It will be measured with this same process				
Validity: The Consumer Tracking Study is designed to measure:				
<ul> <li>U.S. populace attitudes regarding citrus products;</li> <li>U.S. populace usage of citrus products; and</li> <li>U.S. populace recall and responsiveness to Florida Department of Citrus (FDOC advertising.</li> </ul>				
This document provides an excellent marketing report to evaluate the effectiveness of FDOC advertising and public relations activities. The measurement of "recall" of our advertisements and understanding consumer responsiveness to FDOC advertising message is critical to the evaluation of the program.				
<b>Reliability:</b> On a quarterly basis, approximately 350 online interviews are conducted. Interviews are conducted among a random sample of adults at least 18 years of age, yielding a nationally representative view of the U.S. population in terms of geographic location, age, household income, ethnicity and other life stage/demographic considerations. An audit of this vendor's methodology and reporting in July 2013 found no weaknesses in the internal controls over data collection and report generation methods.				

LRPP EXHIBIT IV: Performance Measure Validity and Reliability
Department:Department of Citrus
Program: Citrus
Service/Budget Entity: <u>Agric Products Marketing Service/57030000</u>
Measure: <u>Presumed U.S. grapefruit juice consumption (measured in single strength</u>
equivalent (SSE) gallons)
Action (check one):
Requesting revision to approved performance measure.
Change in data sources or measurement methodologies.
Requesting new measure.
Backup for performance measure.
<b>Data Sources and Methodology:</b> Tree census from United States Department of Agriculture, grower returns from Florida Citrus Mutual, and other reliable sources.
<b>Validity:</b> Economic reports validated by University of Florida (IFAS) and Florida Department of Citrus – Economic and Marketing Research.
<b>Reliability:</b> The Economic and Marketing Research department of the Florida Department of Citrus prepares a Citrus Reference Book annually which is reviewed by industry experts, published, and utilized by all citrus growers/ industry. This book includes many metrics regarding production, consumption, earnings, and consumer data, which are widely accepted by the various users in the Florida citrus industry.

#### **LRPP EXHIBIT IV: Performance Measure Validity and Reliability**

 Department:
 Department of Citrus

 Program:
 Citrus

 Service/Budget Entity:
 Agric Products Marketing Service/57030000

 Measure:
 Number of cartons of fresh orange, grapefruit, and specialty fruit shipped domestically

Action (check one):

Requesting revision to approved performance measure.

- Change in data sources or measurement methodologies.
- Requesting new measure.
- Backup for performance measure.

**Data Sources and Methodology:** As required by Chapter 601, Florida Statutes and Chapter 20 of the Florida Administrative Code governing the Department of Citrus, the Florida Department of Agriculture and Consumer Services (FDACS) is assigned the responsibility to inspect and ensure quality standards are met on all fresh citrus which enters the primary channel of trade. Confirmation of this activity includes manifest and certificates of inspection from each Florida packinghouse (which includes, among other information, the number of cartons and destination of the fruit). That information is transferred to the Florida Department of Citrus (FDOC), division of economic and market research, who reports industry total movement on a monthly basis.

**Validity:** The "workload" of the Florida fresh fruit industry can be identified annually as the number of boxes to be harvested. Comparison to prior year activities, percent of the total crop and delivery to domestic or international markets are all appropriate measures of the FDOC marketing, regulatory and legislative efforts.

**Reliability:** This measurement is unique to the FDOC inasmuch as no other source captures the associated information of fresh fruit shipments. Comparison to prior years, year-end reports, as well as monthly industry publications have proven the reliability of the methodology. In addition, periodic audits are conducted on the private packinghouse, which confirm tax (advertising) payments and total fresh fruit shipments.

#### **LRPP EXHIBIT IV:** Performance Measure Validity and Reliability

Department: <u>Department of Citrus</u>

Program: <u>Citrus</u>

Service/Budget Entity: <u>Agric Products Marketing Service/57030000</u> Measure: <u>Number of cartons of fresh Florida grapefruit shipped/exported</u>

Action (check one):

Requesting revision to approved performance measure.

- Change in data sources or measurement methodologies.
- Requesting new measure.

Backup for performance measure.

**Data Sources and Methodology:** As required by Chapter 601, Florida Statutes and Chapter 20 of the Florida Administrative Code governing the Department of Citrus, the Florida Department of Agriculture and Consumer Services (FDACS) is assigned the responsibility to inspect and ensure quality standards are met on all fresh citrus which enters the primary channel of trade. Confirmation of this activity includes manifest and certificates of inspection from each Florida packinghouse (which includes, among other information, the number of cartons and destination of the fruit). That information is transferred to the Florida Department of Citrus (FDOC), division of economic and market research, who reports industry total movement on a monthly basis.

**Validity:** The "workload" of the Florida fresh fruit industry can be identified annually as the number of boxes to be harvested. Comparison to prior year activities, percent of the total crop and delivery to domestic or international markets are all appropriate measures of the FDOC marketing, regulatory and legislative efforts.

**Reliability:** This measurement is unique to the FDOC inasmuch as no other source captures the associated information of fresh fruit shipments. Comparison to prior years, year-end reports, as well as monthly industry publications have proven the reliability of the methodology. In addition, periodic audits are conducted on the private packinghouse, which confirm tax (advertising) payments and total fresh fruit shipments.

LRPP	<b>EXHIBIT</b>	IV:	Performance	Measure	Validity	and Reliability
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Department: <u>Department of Citrus</u>

Program: <u>Citrus</u>

Service/Budget Entity: <u>Agric Products Marketing Service/57030000</u> Measure: <u>Percentage of increase to demand contributed per million dollars spent on</u> advertising and promotional programs.

Action (check one):

Requesting revision to approved performance measure.

Change in data sources or measurement methodologies.

Requesting new measure.

Backup for performance measure.

**Data Sources and Methodology:** Media Brand Analytics created a model that defines citrus product movement as it relates to various marketing efforts and media spends using actual sales and advertising data received from other marketing and research agents. These analytics were applied to the departments marketing spend details to determine ROI by media and program type.

The cost of utilizing Media Brand Analytics proprietary models has increased, and the Department has determined it will be more economical to engage academia to develop an econometric model, not proprietary, for the Department's use in measuring this outcome. We are following that path this year, expecting to have a vendor by the end of the fiscal year.

**Validity:** Vendor has extensive experience in the use of econometric modeling and proprietary optimization tools. Results are made public and additional scrutiny is welcome. This measure will be re-evaluated for relevance during 2014-15.

**Reliability:** The MegaStar<sup>TM</sup> program utilizes Adaptive Heuristics<sup>TM</sup> on the new data to verify reliability. This is the Media Brand Analytics' proprietary program that is cost-prohibitive to use year after year.

### Associated Activities Contributing to Performance Measures

# LRPP EXHIBIT V

LRPP Exhibit V: Identification of Associated Activity Contributing to Performance Measures					
Measure Number	Approved Performance Measures for FY 2014-15 (Words)	Associated Activities Title			
1	Number of acres mechanically harvested <i>To be re-evaluated for relevance to current programs</i>	Sponsored Research Programs			
2	The number of educational presentations of relevant citrus economic and scientific research reports. <i>To be re-evaluated for relevance to current programs</i>	Sponsored Research Programs Component analysis/product monitoring			
3	Administrative cost as a percent of total agency costs	Executive Direction, Administrative Support and Information Technology			
4	Administrative positions as a percent of total agency positions	Executive Direction, Administrative Support and Information Technology			
5	Percent of consumer recall after television orange juice advertising To be re-evaluated for relevance to current programs	Domestic Marketing advertising: media spend is greatly reduced Because of reduced budgets			

<i>l</i> leasure Number	Approved Performance Measures for FY 2012-13 (Words)	Associated Activities Title
6	Percent of consumer intent to purchase Florida orange juice on their next shopping trip <i>To be re-evaluated for relevance to current program</i> s	Domestic Marketing <ul> <li>retail promotions</li> <li> public relations</li> </ul>
7	Presumed U.S. grapefruit juice consumption (measured in single strength equivalent (SSE) gallons) <i>To be re-evaluated for relevance to current programs</i>	Domestic Marketing – retail promotions public relations
	Number of cartons of fresh orange, grapefruit, and specialty fruit shipped domestically <i>To be re-evaluated for relevance to current program</i> s	Domestic Marketing – public relations retail promotions
9	Number of cartons of fresh Florida grapefruit shipped/exported To be re-evaluated for relevance to current programs	International Marketing -advertising -promotions -public relations
10	Percentage of increase to demand contributed per million dollars spent on advertising and promotional programs. <i>To be re-evaluated for relevance to current programs</i>	Domestic Marketing

# **Agency-Level Unit Cost Summary**

# LRPP EXHIBIT VI

PROGRAM: CITRUS, DEPARTMENT OF	FISCAL YEAR 2013-14			
SECTION I: BUDGET				FIXED CAPITAL OUTLAY
TOTAL ALL FUNDS GENERAL APPROPRIATIONS ACT ADJUSTMENTS TO GENERAL APPROPRIATIONS ACT (Supplementals, Vetoes, Budget Amendments, etc.)			61,119,067 218,528	0
FINAL BUDGET FOR AGENCY			61,337,595	0
SECTION II: ACTIVITIES * MEASURES	Number of Units	(1) Unit Cost	(2) Expenditures (Allocated)	(3) FCO
Executive Direction, Administrative Support and Information Technology (2) Sponsor Research Programs * Number of acres mechanically harvested	1	7,040,607.00	7,040,607	0
Domestic Marketing * Percent of consumer recall of television advertising.	63	396,722.14	24,993,495	
The citrus industry is battling a devastating disease that has changed all priorities. Mechanical harvesting is no longer a priority particularly in light of the high levels of early fruit drop during the previous harvesting seasons. Mechanical harvesting				
could increase the amount of fruit lost to droppage. This program is placed on hold indefinitely.				
TOTAL			32,034,102	
SECTION III: RECONCILIATION TO BUDGET PASS THROUGHS				
TRANSFER - STATE AGENCIES				
AID TO LOCAL GOVERNMENTS PAYMENT OF PENSIONS, BENEFITS AND CLAIMS				
OTHER REVERSIONS			29,303,497	
TOTAL BUDGET FOR AGENCY (Total Activities + Pass Throughs + Reversions) - Should equal Section I above. (4)			61,337,599	
			01,007,099	
SCHEDULE XI/EXHIBIT VI: AGENCY-LEVEL UNIT COST SUMMAR	Y			

(1) Some activity unit costs may be overstated due to the allocation of double budgeted items.
 (2) Expenditures associated with Executive Direction, Administrative Support and Information Technology have been allocated based on FTE. Other allocation methodologies could result in significantly different unit costs per activity.
 (3) Information for FCO depicts amounts for current year appropriations only. Additional information and systems are needed to develop meaningful FCO unit costs.
 (4) Final Budget for Agency and Total Budget for Agency may not equal due to rounding.

NUCSSP03 LAS/PBS SYSTEM SP 09/19/2014 14:05 BUDGET PERIOD: 2005-2016 SCHED XI: AGENCY-LEVEL UNIT COST SUMMARY STATE OF FLORIDA AUDIT REPORT CITRUS, DEPT OF \_\_\_\_\_ ACTIVITY ISSUE CODES SELECTED: TRANSFER-STATE AGENCIES ACTIVITY ISSUE CODES SELECTED: 1-8: AID TO LOCAL GOVERNMENTS ACTIVITY ISSUE CODES SELECTED: 1-8: THE FOLLOWING STATEWIDE ACTIVITIES (ACT0010 THROUGH ACT0490) HAVE AN OUTPUT STANDARD (RECORD TYPE 5) AND SHOULD NOT: \*\*\* NO ACTIVITIES FOUND \*\*\* \_\_\_\_\_ THE FCO ACTIVITY (ACT0210) CONTAINS EXPENDITURES IN AN OPERATING CATEGORY AND SHOULD NOT: (NOTE: THIS ACTIVITY IS ROLLED INTO EXECUTIVE DIRECTION, ADMINISTRATIVE SUPPORT AND INFORMATION TECHNOLOGY) \*\*\* NO OPERATING CATEGORIES FOUND \*\*\* \_\_\_\_\_ THE FOLLOWING ACTIVITIES DO NOT HAVE AN OUTPUT STANDARD (RECORD TYPE 5) AND ARE REPORTED AS 'OTHER' IN SECTION III: (NOTE: 'OTHER' ACTIVITIES ARE NOT 'TRANSFER-STATE AGENCY' ACTIVITIES OR 'AID TO LOCAL GOVERNMENTS' ACTIVITIES. ALL ACTIVITIES WITH AN OUTPUT STANDARD (RECORD TYPE 5) SHOULD BE REPORTED IN SECTION II.) \*\*\* NO ACTIVITIES FOUND \*\*\* \_\_\_\_\_ TOTALS FROM SECTION I AND SECTIONS II + III: DEPARTMENT: 57 EXPENDITURES FCO FINAL BUDGET FOR AGENCY (SECTION I): 61,337,595 TOTAL BUDGET FOR AGENCY (SECTION III): 61,337,599

#### **GLOSSARY OF TERMS AND ACRONYMS**

**Citrus Greening Disease (HLB)** – also called Huanglongbing or yellow dragon disease, is a bacterial disease caused by a vector-transmitted pathogen spread by psyllid insects. HLB causes premature decline in the health of the citrus trees with small, irregularly-shaped fruit that remains green at the bottom and tastes bitter. The disease is responsible for the rapid decrease in Florida citrus production since it was first discovered in 2005.

**Citrus Tristeza:** A virus (tristeza, also called CTV) is a viral pathogen vectored in Florida by the Brown Citrus Aphid. Tristeza causes decline and eventual death to citrus trees grown on sour orange root stock.

**FDOC –** Florida Department of Citrus