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### **ACKNOWLEDGEMENTS**

The Florida Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2014 was prepared by:

#### **DIVISION OF ACCOUNTING AND AUDITING**

Christina B. Smith, Director Rachael K. G. Lieblick, Assistant Director Rick Sweet, Assistant Director

#### **BUREAU OF FINANCIAL REPORTING**

Timothy W. Hsieh, CPA, Chief

#### STATEWIDE FINANCIAL REPORTING SECTION

Regina L. Ballard, CPA, Financial Administrator Pamela J. Barksdale Frank H. Bierling Brian J. Dampman Nicole D. Davis Blake D. Goodwin, CPA David E. James

#### SPECIAL APPRECIATION

Special appreciation is given to all fiscal and accounting personnel throughout the State of Florida who contributed financial information for their agencies and component units.

The report cover was designed by the Publications Unit, Division of Administration, Department of Financial Services.

## STATE OF FLORIDA

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal Year Ended June 30, 2014



Rick Scott GOVERNOR

Jeff Atwater
CHIEF FINANCIAL OFFICER

#### FLORIDA DEPARTMENT OF FINANCIAL SERVICES

This document and related information is available via the Florida Department of Financial Services' homepage at: www.myfloridacfo.com

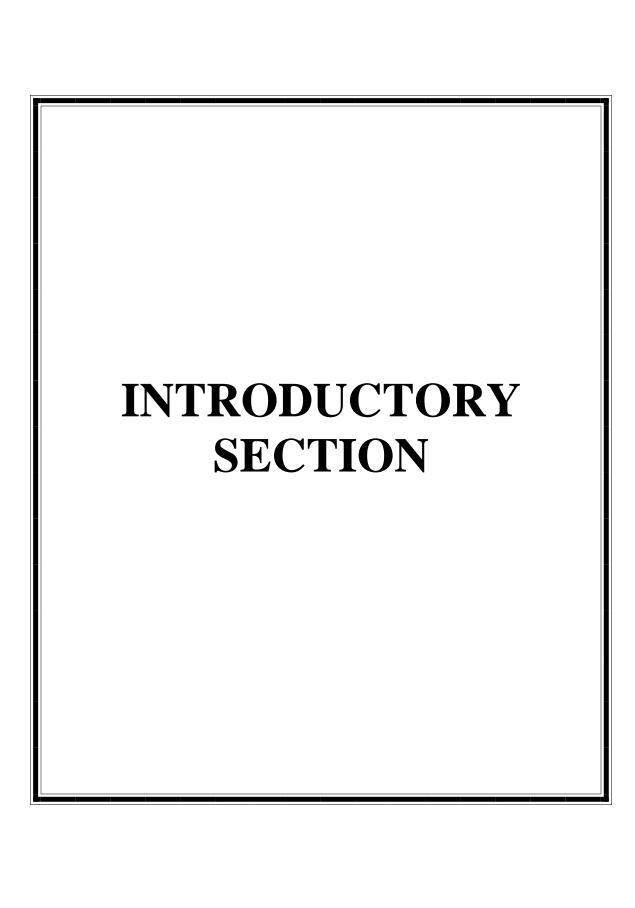
## COMPREHENSIVE ANNUAL FINANCIAL REPORT FISCAL YEAR ENDED JUNE 30, 2014

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February 27, 2015

Citizens of the State of Florida The Honorable Rick Scott, Governor The Honorable Andy Gardiner, President of the Senate The Honorable Steve Crisafulli, Speaker of the House of Representatives

To the Citizens of Florida, Governor Scott, President Gardiner, and Speaker Crisafulli:

I am pleased to submit the State of Florida's Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2014, in accordance with Section 216.102(3), Florida Statutes (F.S.). This report is prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

Management assumes full responsibility for the completeness and reliability of the information contained in this report based upon a comprehensive framework of internal control. The objective of internal control is to provide reasonable, rather than absolute, assurance that the financial statements are free of material misstatements. The concept of reasonable assurance ensures that the costs do not exceed the benefits derived.

The Auditor General has issued an opinion on the state's financial statements for the fiscal year ended June 30, 2014. The independent auditor's report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

#### PROFILE OF THE STATE

Florida's Constitution divides the governmental structure of the state into three independent branches. The Legislative Branch has exclusive lawmaking power for the state. The Executive Branch, consisting of the Governor, Cabinet, and their agencies, administers the laws made by the Legislature. The Governor shares executive power and responsibility with the Cabinet, which is composed of the Attorney General, Chief Financial Officer, and Commissioner of Agriculture. The Judicial Branch interprets the law and applies the Constitution. The organizational chart following this letter provides an overview of the state's structure. Florida's government provides a range of services to its citizens including education, health and family services, transportation, law and corrections, natural resources and environmental protection.

The financial reporting entity of the state includes the primary government as well as component units for which the state is either financially accountable or a relationship exists with the state such that exclusion would cause the financial statements to be misleading. Refer to Note 1 to the financial statements for a listing of Florida's component units and the Financial Section of the report to obtain an overview of their financial positions.

Florida's budget is prepared using the processes set forth in Chapter 216, F.S. The major phases of the budget process are detailed in the Other Required Supplementary Information Section of this report. Florida law strictly prohibits overspending and requires budgetary control to be maintained at the individual appropriation account level.

#### ECONOMIC CONDITION

Florida marked the conclusion of its fifth year of positive growth in general fund collections in June 2014. This milestone followed three consecutive years of declines during the Great Recession and indicated that the state was beginning its return to more normal conditions. The state's Economic Estimating Conference confirmed in early December that Florida's economy is continuing to improve as expected—with a decided boost from lower fuel prices. Barring any spillover effects from the weakening global economy, the Conference expects that the growth in Florida will continue—allowing more normal economic and fiscal patterns to emerge sometime during the 2016-17 fiscal year.

Meanwhile, Florida's population growth and other key indicators generally continue to improve. Florida's real Gross Domestic Product in 2013 showed that the state's economic growth remained in positive territory, matching the state's revised 2012 rate with a real growth gain of 2.2 percent. This rate of growth moved Florida above the national average (1.8 percent) for the first time since 2006 and enabled a state ranking of 18th in the nation. On the more real-time measure of personal income, the calendar year results were similar: Florida ended 2013 with 2.9 percent growth over 2012, putting the state above the national growth rate of 2.6 percent. However, the latest data may provide a

note of caution to the most recently adopted forecast. Florida finished the third quarter of the 2014 calendar year with just 0.9% growth over the preceding quarter, falling slightly below the national growth rate of 1.0% and ranking 21<sup>st</sup> among all states. The forecast for 2014-2015 assumes Florida's personal income will reach \$870.6 billion, with 4.9 percent growth over the prior year. Underpinning the projected growth in personal income is continued population growth; these projections were slightly strengthened in November. In addition, new vehicle registrations and tourist visits continue to contribute strongly to Florida's economic recovery. In response to all of this, the state's revenue collections are expected to grow over the prior year.

The level of employment in Florida continues to improve from the low levels of the Great Recession. For the third quarter of the 2014 calendar year, total non-farm employment stood at 7.81 million jobs. The forecast indicates that non-farm employment will add approximately 188.2 thousand jobs during the course of the 2014-15 fiscal year, representing a 2.4 percent increase over the prior fiscal year. According to the preliminary data for November 2014 relative to November 2013, the fiscal year estimate will likely be exceeded. Similar to the job creation numbers, Florida's unemployment rate has also shown improvement over the last year and equaled the national rate of 5.8 percent in November. Most importantly, there are significant indications that the improvements will be sustainable. As expected by the Florida Legislature's Office of Economic and Demographic Research (EDR), Florida's labor force participation rate has been increasing (over the month) since December 2013 and reached 60.8 percent in May 2014. Among all unemployed, the share of those reentering the labor force increased from 24.8 percent in November 2013 to 27.4 percent in November 2014. The share of new entrants (largely, Florida's younger population) of all unemployed increased as well to 11.7 percent in November 2014 from 9.2 percent in November 2013. New entrants begin their job search by passing through a period of unemployment.

Typical economic recoveries are led by increases in lending and housing construction. Since the housing and credit markets are still sluggish compared to the years leading up to the Housing Boom, Florida's employment recovery has largely been coming from sectors other than the construction-related areas.

While it is building from very low levels, the construction sector is performing better than expected. Building permit activity, an indicator of new construction, is back in positive territory, showing strong (33.4 percent) growth for the second year in 2013. The first ten months of the 2014 calendar year indicate some slowing; year-to-date activity through October is running below last year for the same period. However, the new forecast calls for continuing improvement in starts, reaching annual rates of 81.7 thousand units in state fiscal year 2014-15 and 99.3 thousand units in state fiscal year 2015-16. To put these numbers in perspective, the peak year for starts was 2005-06 at nearly 272 thousand units

EDR feels the long-lasting housing market correction, discounted home prices, bubble of foreclosures still working through the courts, and rising interest rates will remain the predominant drags on Florida's economy in the near-term. While the outlook for foreclosures has improved (the incoming pipeline has narrowed over the past year), meaningful improvement in the housing market will lag behind the rest of Florida's economic recovery. Even so, the recovery in Florida is well underway. The subsequent turnaround in Florida housing is being led by: low home prices that are attracting new buyers and clearing the inventory; the release of pent-up demand caused by past population growth and stalled household formation; and, Florida's unique demographics and the aging of the baby-boom generation which will fuel future population growth.

As updated by EDR for recent conferences, the constitutionally required Long-Range Financial Outlook indicates that a budget gap is unlikely in the upcoming budget year, meaning that projected revenues are sufficient to address anticipated expenditures. The Long-Range Financial Outlook also identifies potential obligations of the Florida Hurricane Catastrophe Fund and Citizens Property Insurance Corporation as significant risks to the forecast. Refer to Note 14 to the financial statements for additional information related to the state's insurance enterprises.

#### **ACKNOWLEDGEMENTS**

Preparation of the CAFR requires a significant investment of time and resources of fiscal and accounting personnel throughout the state. We appreciate all the contributions made to this effort.

Sincerely,

Jeff Atwater Chief Financial Officer

JA:pjb

#### **ORGANIZATION AT JUNE 30, 2014**

#### THE ELECTORATE OF FLORIDA Legislative Branch **Executive Branch** Judicial Branch Senate Supreme Court House of Representatives District Courts of Appeal - 5 Districts Circuit Courts - 20 Circuits Public Service Commission County Courts - 67 Counties Auditor General Office of Public Counsel Office of Program Policy Analysis and Justice Administrative Commission Government Accountability Capital Collateral Regional Counsel Legislative Support Services: Criminal Conflict and Civil Regional Counsel Office of Legislative Services Guardian ad Litem Program Office of Legislative Information State Attorneys (elected officials) **Technology Services** Public Defenders (elected officials) Judicial Qualifications Commission Office of Economic and Demographic Research Commission on Ethics Cabinet Agencies and Commissions of Governor the Governor and Cabinet Lieutenant Governor Attorney General Executive Office of the Governor Department of Legal Affairs Department of Highway Safety and Agencies and Commissions of the Governor Chief Financial Officer Motor Vehicles Agency for Health Care Administration Department of Financial Services Department of Law Enforcement Agency for Persons with Disabilities Commissioner of Agriculture Department of Revenue Department of Business and Department of Agriculture and Department of Veterans' Affairs Consumer Services Professional Regulation Financial Services Commission Department of Children and Families Office of Insurance Regulation Department of Citrus Office of Financial Regulation Florida Commission on Offender Review<sup>(1)</sup> Department of Corrections Department of Economic Opportunity Department of Elder Affairs Other Agencies, Boards, Department of Environmental Protection Department of Health and Commissions Department of Juvenile Justice Board of Governors of the State University System Department of the Lottery State Board of Education - Department of Education Department of Management Services Fish and Wildlife Conservation Commission Department of Military Affairs State Board of Administration Department of State Department of Transportation

#### PRINCIPAL OFFICIALS AT JUNE 30, 2014

### Legislative BranchExecutive BranchJudicial BranchSenateRick Scott, GovernorJorge Labarga, Chief Justice

Don Gaetz, President

House of Representatives
Will Weatherford Speake

Division of Administrative Hearings

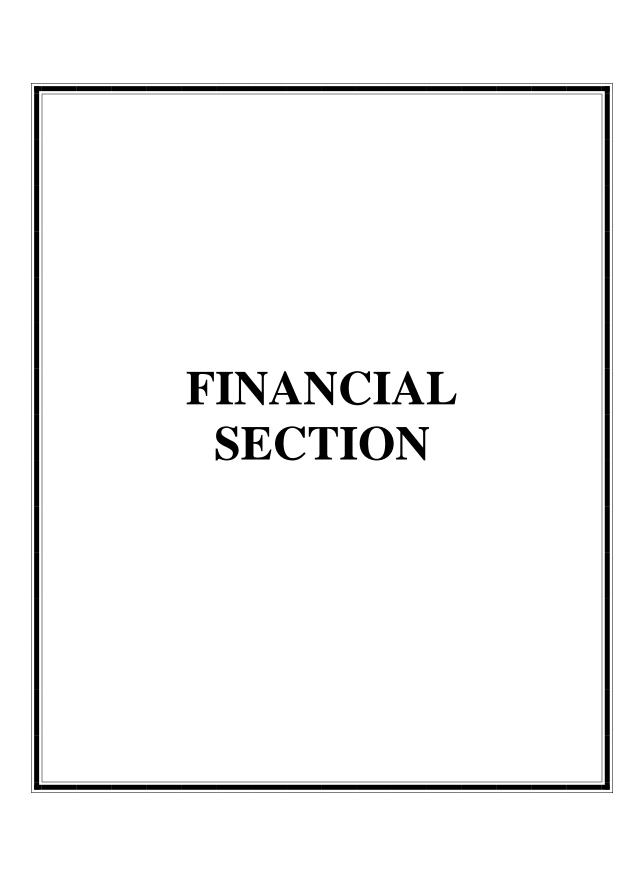
Will Weatherford, Speaker Pam Bondi, Attorney General

Jeff Atwater, Chief Financial Officer
Adam Putnam, Commissioner of Agriculture

Carlos Lopez-Cantera, Lieutenant Governor

Cabinet

<sup>(1)</sup> Chapter 2014-191, Laws of Florida, renamed the Parole Commission to the Florida Commission on Offender Review effective June 20, 2014.





# AUDITOR GENERAL STATE OF FLORIDA



DAVID W. MARTIN, CPA AUDITOR GENERAL G74 Claude Pepper Building 111 West Madison Street Tallahassee, Florida 32399-1450

PHONE: 850-412-2722 FAX: 850-488-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

#### INDEPENDENT AUDITOR'S REPORT

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Florida, as of and for the fiscal year ended June 30, 2014, and the related notes to the financial statements which collectively comprise the State's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of:

- The Prepaid College Program Fund, which is a major enterprise fund and represents 35 percent and 8 percent, respectively, of the assets and revenues of the business-type activities.
- ♦ The Florida Turnpike System, which represents 89 percent and 91 percent, respectively, of the assets and revenues of the Transportation major enterprise fund.
- ◆ The Hurricane Catastrophe Fund, which is a major enterprise fund and represents 31 percent and 11 percent, respectively, of the assets and revenues of the business-type activities.
- ♦ The College Savings Plan and the trust fund maintained by the State Board of Administration to account for the investments of the Public Employee Optional Retirement Program, which collectively represent 5 percent of the assets and 7 percent of the revenues/additions of the aggregate remaining fund information.
- ♦ The Florida Retirement System Trust Fund maintained by the State Board of Administration to account for the assets and investment income of the Florida Retirement System which represent 93 percent and 77 percent, respectively, of the assets and additions of the Pension and Other Employee Benefits Trust Funds.

◆ The Florida Finance Housing Corporation, Citizens Property Insurance Corporation, component units related to the State's universities and community colleges, and certain other funds and entities that, in the aggregate, represent 68 percent and 41 percent, respectively, of the assets and revenues of the discretely presented component units.

Financial statements for the above-listed funds and entities were audited by other auditors whose reports thereon have been furnished to us, and our opinions, insofar as they relate to the amounts included for these funds and entities, are based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Florida, as of June 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 1. I. to the basic financial statements, the plan administrator for the defined benefit pension plans reported by the State as part of the Pension and Other Employee Benefits Trust Funds implemented a new accounting standard, Governmental Accounting Standards Board (GASB) Statement No. 67, Financial Reporting for Pension Plans, an amendment of GASB Statement No. 25, for the 2013-14 fiscal year. This matter had no effect on our opinion.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the accompanying management's discussion and analysis, on pages 14 through 20, and the budgetary information, the funding and contribution information for pension and other postemployment benefits, and information on infrastructure using the modified approach, on pages 148 through 159, be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic

financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State's basic financial statements. The Introductory Section, on pages 6 through 8, and the combining and individual fund statements and related budgetary comparison schedules and the Statistical Section, on pages 163 through 275, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and related budgetary comparison schedules are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The combining and individual fund statements and related budgetary comparison schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and the other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of other auditors, the combining and individual fund statements and related budgetary comparison schedules are fairly stated in all material respects, in relation to the basic financial statements taken as a whole.

The Introductory Section and the Statistical Section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated February 27, 2015, on our consideration of the State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, administrative rules, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the State's internal control over financial reporting and compliance. That report will be included as part of our separately issued report entitled State of Florida Compliance and Internal Controls Over Financial Reporting and Federal Awards.

Respectfully submitted,

David W. Martin, CPA Tallahassee, Florida

February 27, 2015

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The information contained in the Management's Discussion and Analysis (MD&A) introduces the basic financial statements and provides an analytical overview of the State of Florida's (the state's) financial activities and performance for the fiscal year ended June 30, 2014 (fiscal year 2013-14). Please read the MD&A in conjunction with the state's financial statements that are presented in the Financial Section of this Comprehensive Annual Financial Report (CAFR).

#### **Financial Statements Overview**

The state's basic financial statements are comprised of the following elements:

#### Government-wide Financial Statements

Government-wide financial statements provide both long-term and short-term information about the state's overall financial condition. Changes in the state's financial position may be measured over time by increases and decreases in the Statement of Net Position. Information on how the state's net position changed during the fiscal year is presented in the Statement of Activities. Financial information for the state's component units is also presented.

#### Fund Financial Statements

Fund financial statements for governmental and proprietary funds focus on individual parts of the state, reporting the state's operations in more detail than the government-wide financial statements. Fund financial statements for fiduciary funds are also included to provide financial information related to the state's fiduciary activities.

#### Notes to the Financial Statements

Notes to the financial statements provide additional information that is essential to the full understanding of the government-wide and fund financial statements. Refer to Note 1 to the financial statements for more information on the elements of the financial statements. Table 1 below summarizes the major features of the basic financial statements.

	Table 1: Major Features of the Basic Financial Statements									
	Government-wide		<b>Fund Financial Statements</b>							
	Financial Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds						
Scope	Entire state government (except fiduciary funds) and the state's component units	Activities of the state that are not proprietary or fiduciary	Activities of the state that are operated similar to private businesses	Instances in which the state is the trustee or agent for someone else's resources						
Required financial statements	<ul><li> Statement of net position</li><li> Statement of activities</li></ul>	<ul> <li>Balance sheet</li> <li>Statement of revenues, expenditures, and changes in fund balances</li> </ul>	<ul> <li>Statement of net position</li> <li>Statement of revenues, expenses, and changes in net position</li> <li>Statement of cash flows</li> </ul>	<ul> <li>Statement of fiduciary net position</li> <li>Statement of changes in fiduciary net position</li> </ul>						
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus						
Type of asset, liability, and deferred outflow/inflow information	<ul> <li>All assets and liabilities, both financial and capital, and short-term and long-term</li> <li>All deferred outflows and deferred inflows of resources</li> </ul>	<ul> <li>Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included</li> <li>All deferred outflows and deferred inflows of resources</li> </ul>	<ul> <li>All assets and liabilities, both financial and capital, and short-term and long-term</li> <li>All deferred outflows and deferred inflows of resources</li> </ul>	<ul> <li>All assets and liabilities, both financial and capital, and short-term and long-term</li> <li>All deferred outflows and deferred inflows of resources</li> </ul>						
Type of inflow/outflow information	All revenues and expenses during the year, regardless of when cash is received or paid	<ul> <li>Revenues for which cash is received during or soon after the end of the year</li> <li>Expenditures when goods or services have been received and payment is due during the year or soon thereafter</li> </ul>	All revenues and expenses during the year, regardless of when cash is received or paid	All revenues and expenses during the year, regardless of when cash is received or paid						

#### Condensed Government-wide Financial Statements and Overall Financial Analysis

#### **Statement of Net Position**

Table 2 below presents the state's Condensed Statement of Net Position as of June 30, 2014, and 2013, derived from the government-wide Statement of Net Position. The state's net position at the close of the fiscal year was \$61.2 billion for governmental activities and \$22.2 billion for business-type activities, which was a combined total of \$83.4 billion for the primary government. The three components of net position include net investments in capital assets; restricted; and unrestricted. The largest component, totaling \$68.5 billion as of June 30, 2014, reflects net investments in capital assets. The state uses these capital assets to provide services to the citizens and businesses in the state; consequently, this component of net position is not available for future spending. Restricted net position is the next largest component, totaling \$23.7 billion as of June 30, 2014. Restricted net position represents resources that are subject to external restrictions, constitutional provisions, or enabling legislation on how they can be used.

Governmental activities reflect a negative or deficit fund balance in unrestricted net position of \$9.8 billion at June 30, 2014. This deficit primarily results from education-related bonds for which the state is responsible for the liability while the related assets are owned by local school districts and are therefore not included in the state's financial statements. Refer to Note 8 to the financial statements, Governmental Activities – Unrestricted Net Position Deficit, for more information.

Business-type activities reflect a restricted net position of \$14.4 billion at June 30, 2014, an increase of \$3.9 billion over the prior year. The increase in the restricted net position over that reported in prior years is explained in the Major Fund Analysis, Proprietary Funds section that follows.

Table 2: Condensed Statement of Net Position
As of June 30
(in millions)

	Governmental Activities			ess-type vities	Total Primary Government		
	2014	2013	2014	2013	2014	2013	
				<b></b>	<b>.</b>		
Current and other assets	\$ 26,504	\$ 24,086	\$ 33,196	\$ 29,340	\$ 59,700	\$ 53,426	
Capital assets, net	67,254	66,378	10,193	8,788	77,447	75,166	
Total assets	93,758	90,464	43,389	38,128	137,147	128,592	
Total deferred outflows of resources	121		41		162		
Other liabilities	8,142	7,527	5,054	4,174	13,196	11,701	
Noncurrent liabilities	24,511	25,589	16,074	16,525	40,585	42,114	
Total liabilities	32,653	33,116	21,128	20,699	53,781	53,815	
Total deferred inflows of resources	4		145	140	149	140	
Net position:							
Net investments in capital							
assets	61,728	59,994	6,790	5,841	68,518	65,835	
Restricted	9,268	8,128	14,416	10,559	23,684	18,687	
Unrestricted	(9,774)	(10,774)	951	889	(8,823)	(9,885)	
Total net position	\$ 61,222	\$ 57,348	\$ 22,157	\$ 17,289	\$ 83,379	\$ 74,637	

#### **Statement of Activities**

Table 3 presents the state's Condensed Statement of Activities for fiscal year 2013-14 and fiscal year 2012-13, as derived from the government-wide Statement of Activities. Over time, increases and decreases in the net position measure whether the state's financial position is improving or deteriorating. The state's total net position (before the effects of prior period adjustments) increased during the fiscal year by \$8.8 billion. The net position of governmental activities increased by \$3.9 billion, and the net position of business-type activities increased by \$4.9 billion. The majority of the increase in total program expenses for governmental activities relates to a \$2.2 billion increase in Human Services expenses and a \$1.5 billion increase in Education expenses, while the largest decline in business-type activities expenses is the \$941 million decrease in Reemployment Assistance expenses. Refer to the Major Fund Analysis section for information regarding the overall increase in revenues from governmental activities.

Table 3: Condensed Statement of Activities For the Fiscal Year Ended June 30

(in millions)

		Governmental Business-type Activities Activities				Primary rnment	
	2014	2013	2014	2013	2014	2013	
Revenues							
Program revenues							
Charges for services	\$ 8,461	\$ 8,450	\$ 10,844	\$ 9,892	\$ 19,305	\$ 18,342	
Operating grants and contributions	26,961	25,853	433	1,443	27,394	27,296	
Capital grants and contributions	2,471	2,022	20	6	2,491	2,028	
Total program revenues	37,893	36,325	11,297	11,341	49,190	47,666	
General revenues and payments							
Sales and use tax	21,256	19,915			21,256	19,915	
Other taxes	12,452	12,338			12,452	12,338	
Investment earnings (loss)	347	104	4	1	351	105	
Emergency assessments			499	490	499	490	
Miscellaneous			1	1	1	1	
Total general revenues and							
payments	34,055	32,357	504	492	34,559	32,849	
Total revenues	71,948	68,682	11,801	11,833	83,749	80,515	
Program expenses			_		-		
General government	6,057	6,430			6,057	6,430	
Education	19,316	17,807			19,316	17,807	
Human services	32,972	30,771			32,972	30,771	
Criminal justice and corrections	3,847	4,187			3,847	4,187	
Natural resources and environment	2,498	2,374			2,498	2,374	
Transportation	3,851	3,543	392	426	4,243	3,969	
State courts	487	456			487	456	
Lottery			3,905	3,620	3,905	3,620	
Hurricane Catastrophe Fund	••••	••••	(90)	(95)	(90)	(95)	
Prepaid College Program			(48)	(149)	(48)	(149)	
Reemployment Assistance			1,449	2,390	1,449	2,390	
Nonmajor enterprise funds			314	287	314	287	
Indirect interest on long-term debt	6	6	31.	207	6	6	
Total program expenses	69,034	65,574	5,922	6,479	74,956	72,053	
Excess (deficiency) before	07,031	03,371	3,722	0,179	7 1,730	72,033	
gain (loss) and transfers	2,914	3,108	5,879	5,354	8,793	8,462	
Gain (loss) on sale of capital assets	(37)	(63)	(3)	(5)	(40)	(68)	
Transfers	997	1,534	(997)	(1,534)			
Change in net position	3,874	4,579	4,879	3,815	8,753	8,394	
Beginning net position, as restated (Note 1)	57,348	52,769	17,278	13,474	74,626	66,243	
Ending net position	\$ 61,222	\$ 57,348	\$ 22,157	\$ 17,289	\$ 83,379	\$ 74,637	

#### **Major Fund Analysis**

#### **Governmental Funds**

The state's governmental funds report combined ending fund balance of \$17.2 billion at June 30, 2014, a \$1.5 billion or 9.7 percent growth from the prior year. Revenues increased by \$2.8 billion or 4.1 percent, other financing sources and uses decreased by \$106 million or 4.4 percent, and expenditures increased by \$2.8 billion or 4.0 percent. Overall increases in revenues and expenditures were primarily attributable to a rise in tax revenues, an increase in federal grants and donations received and expended, and an increase in bond proceeds. Information is provided below regarding major funds with significant variances relative to the prior year.

**Public Education** – Fund balance at June 30, 2014, totaled \$1.0 billion, an increase of \$247 million or 30.8 percent. Revenues and other financing sources rose \$430 million or 7.6 percent predominantly due to an increase in transfers from the General Fund for Public Education Capital Outlay. Expenditures and other financing uses increased \$82 million or 1.4 percent from the prior year due to significant expenditure increases to education.

**Transportation** – Fund balance at June 30, 2014, totaled \$2.5 billion, a growth of \$810 million or 48.6 percent. Revenues and other financing sources increased \$471 million or 7.0 percent primarily due to bond proceeds for the Seaport Investment Program and an increase in federal funding for transportation projects.

#### **Proprietary Funds**

The state's proprietary funds report combined ending net position of \$22.2 billion at June 30, 2014, of which \$6.8 billion is the net investment in capital assets, and \$14.4 billion is restricted for specific purposes. The remaining \$951 million was unrestricted and available for purposes of the various funds. Information is provided below regarding major funds with significant variances relative to the prior year.

**Reemployment Assistance** – This fund reports a net position of \$2.0 billion at June 30, 2014, an increase of \$886 million or 76.5 percent. Revenues decreased by \$1.3 billion or 35.9 percent while expenses declined by \$942 million or 39.1 percent. Revenues decreased as a result of the reduction of federal funds to cover the Federal Extended Unemployment Compensation program that expired during the fiscal year. The reduction in expenses is due to a significant decrease in benefit payments relative to the prior year as the economy and unemployment rate in Florida improved.

Hurricane Catastrophe Fund – The net position at June 30, 2014, totaled \$10.2 billion, an improvement of approximately \$1.9 billion or 22.6 percent. The increase in net position remained fairly consistent with the increase in prior year as year-over-year results of operations were \$1.5 billion of operating income. Net premium revenues and other operating revenues remained consistent with the prior year and the fund did not incur any hurricane losses. See Note 14 to the financial statements for additional information on this fund.

**Prepaid College Program** – The net position at June 30, 2014, totaled \$1.8 billion, an increase of approximately \$963 million or 116.0 percent. Revenues increased by \$612 million while expenses declined by \$86 million. The growth in revenues was primarily due to the increase in fair value of fixed income investments, while expenses decreased primarily due to a change in the actuarial determination of the present value of future benefit payments. See Note 13 for more information.

#### **General Fund Budget Variances**

Budgeted expenditures are based on revenues estimated by the Revenue Estimating Conference and other sources. Original expenditures are budgeted for less than total expected available resources. There was a \$279 million increase between the original and final estimated revenues. Final budgeted total expenditures decreased by \$555 million from the original budget. Variances between the original and final budget or between the final budgeted and actual amounts are not expected to significantly affect future services or liquidity. For additional information on the budget variances, refer to the Budgetary Comparison Schedule for the General Fund in the Other Required Supplementary Information section of the CAFR.

#### Capital Asset and Long-term Debt Activity

#### **Capital Asset Activity**

At June 30, 2014, the state reported \$67.3 billion in net capital assets for governmental activities and \$10.2 billion in net capital assets for business-type activities. Net capital assets for governmental and business-type activities increased from fiscal year 2012-13 to fiscal year 2013-14 by approximately 3.0 percent. The increase is primarily due to the capitalization of construction costs for infrastructure projects. Capitalized infrastructure projects include additions to and/or enhancements of roadways and bridges on the state's highway system. Construction commitments by the Florida Department of Transportation were approximately \$9.4 billion. Construction commitments by other state agencies for major projects including office

buildings and correctional facilities decreased by \$97 million compared to the prior year. Refer to Note 5 to the financial statements for information on capital assets and Note 7 to the financial statements for information on construction commitments.

#### **Long-term Debt Activity**

Total bonded debt outstanding decreased by \$1.1 billion, or approximately 4.2 percent, from the prior fiscal year to a total of \$24.7 billion at June 30, 2014 due to scheduled amortization and debt service payments. The majority of the outstanding bonded debt serves to finance educational facilities (\$14.4 billion), the Florida Hurricane Catastrophe Fund (\$3.0 billion) and transportation (\$4.9 billion). New and refinanced bonded debt issues for 2014 totaled \$1.5 billion. Public-private partnership contracts outstanding increased from the prior year by \$373 million or 16.4 percent to a total of \$2.7 billion. Annual debt service payments totaled \$1.9 billion for 2014. The debt service requirements decreased by approximately \$300 million due to the Florida Forever/Preservation 2000 bonds. Projected debt service is expected to remain at approximately \$2.0 billion as payments on transportation public-private partnership projects are added, which are offset by limited new-money debt issuance and ongoing refinancing activities to lower interest rates on outstanding debt and generate debt service savings.

Significant changes in other long-term liabilities for business-type activities include a \$451 million decrease in tuition and housing benefits payable and an increase of \$345 million in public-private partnership agreements. The increase in public-private partnership agreements was mainly due to capital assets being transferred to proprietary funds with the I-595 Toll Lane openings.

The state maintained its credit ratings during the past year. During the fiscal year ended June 30, 2014, the three major rating agencies, Standard & Poor's Rating Services, Fitch Ratings, and Moody's Investors Service each affirmed the State's AAA, AAA, and Aa1 general obligation ratings and stable outlook, respectively. The State's benchmark debt ratio of debt service to revenues available to pay debt service improved to 5.60 percent in fiscal year 2014 from 6.79 percent in fiscal year 2013. The improvement is directly related to the increased revenue available to pay debt service. For the first time in several years, the benchmark debt ratio is below the 6 percent policy target.

Section 11 of Article VII of the State Constitution authorizes the state to issue general obligation bonds or revenue bonds to finance or refinance fixed capital outlay projects authorized by law. General obligation bonds are secured by the full faith and credit of the state and payable from specified taxes. Revenue bonds are payable solely from specified revenues. The responsibility to issue most state bonds rests with the Division of Bond Finance of the State Board of Administration. However, certain quasi-governmental entities also incur debt and are reported as part of the primary government. See the *State of Florida 2014 Debt Affordability Report* for more detailed information about the state's debt position. The report can be found at www.sbafla.com/bondfinance or by contacting the Division of Bond Finance, 1801 Hermitage Boulevard, Suite 200, Tallahassee, Florida 32308, (850) 488-4782. Additional information on long-term debt is also found in Notes 8, 9, and 10 to the financial statements and the Statistical Section of this report.

#### Infrastructure Accounted for Using the Modified Approach

The state elected to use the modified approach to account for roadways, bridges, and other infrastructure assets of the State Highway System. Under this approach, the Florida Department of Transportation (FDOT) committed to maintain these assets at levels established by FDOT and approved by the Florida Legislature. No depreciation expense is reported for these assets, nor are amounts capitalized in connection with improvements that lengthen the lives of such assets, unless the improvements also increase their service potential. FDOT maintains an inventory of these assets and performs periodic assessments to establish that predetermined condition levels are being maintained. The condition assessments performed during fiscal year 2013-14 show that the roadways and bridges of the State Highway System are being maintained at or near FDOT standards. These condition assessments were consistent with condition assessments conducted during past years. In addition, FDOT makes annual estimates of the amounts that must be expended to maintain the roadways and bridges included on the State Highway System at the predetermined condition levels. These estimates are based on the FDOT five-year plan that is revised as projects are added, deleted, adjusted, or postponed. Refer to the Other Required Supplementary Information of the CAFR for information on FDOT's established condition standards, recent condition assessments, and other information on infrastructure reported on the modified approach.

#### **Economic Factors**

General fund tax collections for the fiscal year ended June 30, 2014, were 5.0 percent higher than the prior fiscal year. While this percentage is lower than the reported 6.1 percent for Fiscal Year 2012-13, it falls more in line with the type of growth experienced since the outright decline in receipts during the Great Recession. A significant part of the growth came from gains in the major sources supporting the general fund. Most importantly, total sales tax revenue — the state's primary source of general revenue — grew a robust 7.2 percent from Fiscal Year 2012-13 to Fiscal Year 2013-14. It has been eight years since that rate of growth has been seen for this source. Although the economic recovery generally remained measured with relatively modest gains in the state's Gross Domestic Product and personal income, signs of continued strengthening were clear in the widespread improvement across all areas of sales tax collections (nondurables, tourism and recreation, autos and accessories, other durables, building investment and business investment). Overall, general fund collections ended the year barely shy of the 2005-06 peak collection year, coming in at 92.4 percent of that level.

Several revenue sources have continued to track the ebb and flow of the state's overall economic conditions. Among them, documentary stamp and intangibles tax collections predominantly rely on activity in the state's real estate market. Since the end of the housing boom in 2005-06, Florida's sizable inventory of unsold homes, discounted home prices, and looming foreclosures have hindered a return to normal conditions in the real-estate market. Eight years since the boom's height, this is still true, although conditions continue to improve. For statewide existing home sales and the median sales price for existing homes, the direction has been positive with both sources exhibiting healthy percentage gains over the prior year, registering 7.3 percent and 11.7 percent growth, respectively. The picture also solidified for private housing starts and construction expenditures, allowing total documentary stamp taxes to grow 8.7 percent. This growth brought documentary stamp taxes to 44.6 percent of their prior peak. Reflecting a slightly different aspect of the market, the intangibles tax, which entirely benefits the general fund, took a small step backwards as refinancing activity slowed, posting an 8.9 percent loss from the prior year. Across the two sources, the collection levels are still low by historic standards, distorting the magnitude of percentage changes (both up and down).

While national corporate profits continued to be in record-breaking territory in Fiscal Year 2013-14, the state's corporate income tax collections faltered. Still considerably below peak total receipts, this temporary shift downward reflects the belief that corporate entities are investing their cash reserves in ways that reduce taxable income, rather than any underlying weakness. Individually, less than half of the state's general revenue sources posted actual gains over the prior year, with a handful of others essentially matching their prior year levels. At the end of the 2013-14 state fiscal year, total general fund collections were \$106.7 million below the estimate made by the state's Revenue Estimating Conference in March 2014, helping to produce the more tempered growth rate described above. Even so, the general fund sources collectively outperformed the class of total revenue for the state. Including federal dollars, total revenue increased by 4.2 percent over this period.

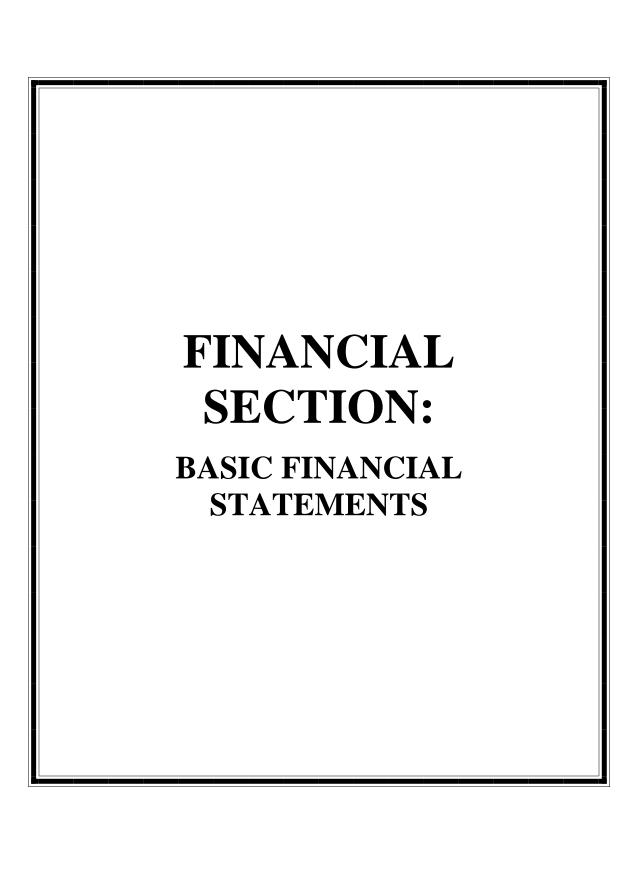
When the state's Revenue Estimating Conference met in December 2014, monthly collections for the 2014-15 state fiscal year were already above the estimates made in August 2014 by \$158.6 million. This overage (equivalent to 1.55 percent) was stronger and more consistent than normal variations in collections. Recognizing both those higher levels and the extraordinarily low fuel prices, the Conference increased the forecast for Fiscal Year 2014-15 by \$296.0 million even though some of the economic drivers are expected to slightly weaken in the months ahead. For Fiscal Year 2015-16, anticipated revenues were revised upward by a similar amount, increasing by \$331.9 million. These adjustments are slightly over 1 percent in each year. State Economists are projecting that final general revenue collections will be \$1.29 billion higher than last year to produce a 4.9 percent growth rate for the 2014-15 fiscal year. The new projected total for the 2014-15 fiscal year is nearly \$27.5 billion, surpassing the 2005-06 peak collection level.

As a buffer against future financial shocks or spillover effects from global weakening, the latest General Revenue Outlook shows that there will be just over \$1.960 billion in unallocated general revenue remaining at the end of the current fiscal year. The state's major reserve for emergencies, the Budget Stabilization Fund, has a planned balance of at least \$1.139 billion on June 30, 2015, and should increase to nearly \$1.354 billion by June 30, 2016. The anticipated increases relate to the scheduled fourth and fifth of five repayments of the funds previously transferred to the general fund in state fiscal year 2008-09 (\$1.07 billion in total). Refer to Note 1K, for additional information on the Budget Stabilization Fund. The other source most frequently mentioned as part of the state's informal reserve system is the Lawton Chiles Endowment Fund which had an end-of-quarter market value of \$605.4 million on September 30, 2014, bringing the total of all reserves to just over \$3.7 billion or nearly 13.5 percent of the state's general fund collections. According to the state's Long-Range Financial Outlook adopted in September 2014, the state is not anticipating a budget gap for the upcoming fiscal year, meaning the projected revenues should meet all anticipated needs.

#### **Contact the State's Financial Management**

Questions about this report or requests for additional financial information may be addressed to:

Department of Financial Services Bureau of Financial Reporting Statewide Financial Reporting Section 200 East Gaines Street Tallahassee, Florida 32399-0364 (850) 413-5511



## STATEMENT OF NET POSITION JUNE 30, 2014 (in thousands)

			Prima	ary Government					
	Go	overnmental	I	Business-type		(	Component		
		Activities		Activities	Totals	Units			
ASSETS									
Cash and cash equivalents	\$	150,500	\$	456,593	\$ 607,093	\$	2,484,766		
Pooled investments with State Treasury		14,737,449		3,074,320	17,811,769		2,837,174		
Other investments		1,499,097		25,948,496	27,447,593		20,467,038		
Receivables, net		5,682,920		1,144,946	6,827,866		1,970,002		
Internal balances		350,179		(350,179)					
Due from component units/primary		4,156		248	4,404		378,874		
Inventories Restricted cash and cash equivalents		71,481		8,413 19,126	79,894 19,126		68,399 491,672		
Restricted cash and cash equivalents  Restricted pooled investments with State Treasury				59,464	59,464		719,328		
Restricted investments				1,093,419	1,093,419		5,473,017		
Advances to other entities		986,982			986,982				
Other loans and notes receivable, net		3,011,571		1,719,293	4,730,864		2,682,052		
Other assets		9,316		22,569	31,885		948,304		
Capital assets, net		67,254,543		10,192,828	77,447,371		22,732,743		
Total assets		93,758,194		43,389,536	137,147,730		61,253,369		
DEFERRED OUTFLOWS OF RESOURCES									
Accum. decrease in fair value - hedging derivatives							59,968		
Grants paid in advance		265			265				
Amount deferred on refunding of debt		120,264		41,102	161,366		4,284		
Total deferred outflows of resources		120,529		41,102	161,631		64,252		
LIABILITIES									
Accounts payable and accrued liabilities		1,853,397		800,270	2,653,667		2,933,124		
Due to other governments		15		8,722	8,737				
Due to component units/primary		28,630		659	29,289		120,806		
Obligations under security lending agreements		1,598,318		2,732,957	4,331,275				
Long-term liabilities									
Due within one year		4,661,216		1,511,191	6,172,407		3,104,076		
Due in more than one year		24,510,921		16,074,409	40,585,330		13,796,066		
Total liabilities		32,652,497		21,128,208	53,780,705		19,954,072		
DEFERRED INFLOWS OF RESOURCES									
Deferred service concession arrangement receipts				145,120	145,120		337		
Accum. increase in fair value - hedging derivatives		4 044		•••••	4 044		4,293		
Amount deferred on refunding of debt  Total deferred inflows of resources		4,044		145,120	4,044 149,164		11,668 16,298		
		4,044		143,120	149,104		10,298		
NET POSITION									
Net investments in capital assets		61,727,674		6,789,610	68,517,284		18,721,306		
Restricted for									
Environment, Recreation and Conservation		2,672,904		•••••	2,672,904				
Public Education		502,820		•••••	502,820				
Health and Family Services		1,771,369			1,771,369				
Transportation		2,475,460		316,989	2,792,449				
Nonmajor governmental funds		1,100,467		•••••	1,100,467				
Debt service		263,030		•••••	263,030		49,582		
Lottery		•••••		93,419	93,419				
Prepaid College Program				1,792,466	1,792,466				
Hurricane Catastrophe Fund				10,160,217	10,160,217				
Reemployment Assistance				2,044,428	2,044,428				
Other		482,457		9,144	491,601		6,378,214		
Funds held for permanent endowment									
Expendable							777,347		
Nonexpendable							3,415,349		
Unrestricted		(9,773,999)		951,037	(8,822,962)		12,005,453		
Total net position	\$	61,222,182	\$	22,157,310	\$ 83,379,492	\$	41,347,251		

The notes to the financial statements are an integral part of this statement.

#### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

		Program Revenues						
					Operating		Capital	Net
		(	Charges for		Grants and		Grants and	(Expense)
Functions/Programs	Expenses		Services	C	ontributions	C	ontributions	Revenue
Primary government								
Governmental activities:								
General government	\$ 6,057,247	\$	4,804,016	\$	1,006,492	\$	4,270	\$ (242,469)
Education	19,316,440		235,756		2,518,600		1,534	(16,560,550)
Human services	32,971,959		2,443,730		21,947,892		2,399	(8,577,938)
Criminal justice and corrections	3,847,359		261,949		90,343		517	(3,494,550)
Natural resources and environment	2,497,934		342,489		1,323,077		44,635	(787,733)
Transportation	3,851,085		274,205		73,225		2,417,535	(1,086,120)
State courts	487,056		99,211		1,365			(386,480)
Indirect interest on long-term debt	5,814							(5,814)
Total governmental activities	69,034,894		8,461,356		26,960,994		2,470,890	(31,141,654)
Business-type activities:								
Transportation	202 129		022 212				15 209	545 472
	392,138		922,212				15,398	545,472
Lottery	3,904,940		5,392,735					1,487,795
Hurricane Catastrophe Fund	(90,146)		1,296,550					1,386,696
Prepaid College Program	(48,662)		913,778					962,440
Reemployment Assistance	1,448,606		1,911,442		432,501			895,337
Nonmajor enterprise funds	314,276		406,902		197		4,334	97,157
Total business-type activities	5,921,152		10,843,619	_	432,698		19,732	5,374,897
Total primary government	\$ 74,956,046	\$	19,304,975	\$	27,393,692	\$	2,490,622	\$ (25,766,757)
Component units								
Florida Housing Finance Corporation	\$ 220,312	\$	132,116	\$		\$		\$ (88,196)
University of Florida	4,394,164		2,886,541		750,375		61,373	(695,875)
Citizens Property Insurance Corporation	1,475,142		1,937,203					462,061
Nonmajor component units	11,207,959		3,225,823		3,738,323		502,380	(3,741,433)
Total component units	\$ 17,297,577	\$	8,181,683	\$	4,488,698	\$	563,753	\$ (4,063,443)
	<del></del>							
			]		ary Governme	nt		
			overnmental	В	usiness-type		T-4-1	Component
Not (aurana) manana			Activities	Φ.	Activities	Φ.	Total (25.766.757)	Units
Net (expense) revenue		Ф	(31,141,654)	\$	5,374,897	\$	(25,766,757)	\$ (4,063,443)
General revenues: Taxes								
			21 255 059				21 255 050	
Sales and use tax			21,255,958				21,255,958	
Fuel taxes			2,680,381				2,680,381	
Corporate income tax			2,043,380				2,043,380	
Documentary stamp tax			1,806,604				1,806,604	
Intangible personal property tax			254,236				254,236	
Communications service tax			1,317,185				1,317,185	
Beverage and tobacco taxes			1,631,109				1,631,109	
Insurance premium tax			917,693				917,693	
Gross receipts utilities tax			614,337				614,337	
Property taxes								468,554
Other taxes			1,187,566				1,187,566	
Investment earning (loss)			346,868		3,957		350,825	1,144,379
Gain (loss) on sale of capital assets			(36,506)		(2,579)		(39,085)	(11,802)
Payments from the State of Florida								3,472,099
Emergency assessments					498,560		498,560	
Miscellaneous					1,050		1,050	825,862
Transfers			996,993		(996,993)			
			770,773					
								57,188
Contributions to permanent funds			35,015,804				34,519,799	
Contributions to permanent funds  Total general revenues, transfers and contributions		_	35,015,804		(496,005)		34,519,799	5,956,280
Contributions to permanent funds Total general revenues, transfers and contributions Changes in net position		_	35,015,804 3,874,150		(496,005) 4,878,892		34,519,799 8,753,042	5,956,280 1,892,837
Contributions to permanent funds  Total general revenues, transfers and contributions		\$	35,015,804	\$	(496,005)	\$	34,519,799	5,956,280

The notes to the financial statements are an integral part of this statement.

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#### GOVERNMENTAL FUND FINANCIAL STATEMENTS

#### **Major Funds**

#### **GENERAL FUND**

This fund is the State's primary operating fund. It accounts for the financial resources and transactions not accounted for in other funds.

#### ENVIRONMENT, RECREATION AND CONSERVATION

This fund accounts for operations of various programs, such as air pollution control, water quality assurance, ecosystem management, and marine resources conservation.

#### PUBLIC EDUCATION

This fund includes internal reporting funds administered by the Department of Education to operate education-related programs.

#### HEALTH AND FAMILY SERVICES

This fund includes internal reporting funds used to operate various health and family service-related programs, such as health care, elder affairs, and public assistance.

#### TRANSPORTATION

This fund includes the internal reporting special revenue funds used to account for the administration of the maintenance and development of the State highway system and other transportation-related projects.

#### **Nonmajor Funds**

Nonmajor governmental funds are presented, by fund type, beginning on page 163.

BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2014 (in thousands)

(in thousands)	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services
ASSETS				
Current assets Cash and cash equivalents Pooled investments with State Treasury Other investments Receivables, net Due from other funds Due from component units/primary	\$ 21,020 5,968,358 877,291 1,647,899 183,874 398	\$ 1,627 1,569,376 74 168,638 4,901 584	\$ 877,314  66,273 78,702 1,988	\$ 60,109 1,555,895  2,625,058 112,080 
Inventories	19,337	475		39,300
Other Total current assets	817 8,718,994	1,745,675	1,024,277	4,392,442
	6,/16,994	1,743,073	1,024,277	4,392,442
Noncurrent assets Long-term investments Advances to other funds Advances to other entities Other loans and notes receivable, net Other Total noncurrent assets	368 2,603 22,770 58,189  83,930	25,170 1,128,987  1,154,157	939,021 154  939,175	36,314 
Total assets	8,802,924	2,899,832	1,963,452	4,428,756
DEFERRED OUTFLOWS OF RESOURCES		, ,	,, -	, -,
Grants paid in advance				
Total deferred outflows of resources				
LIABILITIES				
Current liabilities Accounts payable and accrued liabilities Due to other funds Due to component units/primary Compensated absences Claims payable Deposits Obligations under security lending agreements Total current liabilities	411,108 213,907 5,164 11,863 292,137 5,493 1,091,887 2,031,559	41,776 23,908 12,281 909  6,742 121,776 207,392	10,386 2,910 156 95  14,838 71,065	400,372 28,946 7,789 1,158 1,186,709 433 9,572 1,634,979
Noncurrent liabilities	, ,		,	, , , , , , , , , , , , , , , , , , , ,
Advances from other funds	100		816,867	
Deposits Other			•••••	
Total noncurrent liabilities	100		816,867	
Total liabilities	2,031,659	207,392	916,317	1,634,979
DEFERRED INFLOWS OF RESOURCES		·		
Unavailable revenue	296,808	841		1,126,096
Total deferred inflows of resources	296,808	841		1,126,096
FUND BALANCES				-,,-,-
Nonspendable Restricted Committed Unassigned	36,142 90,396 903,183 5,444,736	25,645 2,005,898 660,056	154 1,402,135 453,828 (808,982)	39,300 203,394 1,424,987 
Total fund balances	6,474,457	2,691,599	1,047,135	1,667,681
Total liabilities, deferred inflows and fund balances	\$ 8,802,924	\$ 2,899,832	\$ 1,963,452	\$ 4,428,756
,,	,,.	,,	. ,,,,,,,,	. ,,0

The notes to the financial statements are an integral part of this statement

Tra	nnsportation		Nonmajor overnmental Funds		Totals 6/30/14
\$	1,089	\$	25,742	\$	109,587
	2,743,123		1,453,398		14,167,464
			310,236		1,187,601
	350,772		407,494		5,266,134
	159,278		53,048		591,883
					2,970
	10,538		1,831		71,481
			204		1,021
	3,264,800		2,251,953		21,398,141
			235,270		235,638
	186,459				189,062
			21		986,982
	815,048		972,879		3,011,571
	8,295				8,295
	1,009,802		1,208,170		4,431,548
	4,274,602		3,460,123		25,829,689
	265				265
	265				265
	454,814		194,906		1,513,362
	46,838		116,198		432,707
			2,936		28,326
	5,651		1,973		21,649
			26,334		1,505,180
	429,529		86,196		543,231
	191,729		68,290		1,554,319
	1,128,561		496,833		5,598,774
		_		_	
			625		817,592
	63,041		16,648		79,689
			1,972		1,972
	63,041		19,245		899,253
	1,191,602		516,078		6,498,027
	607,804		66,213		2,097,762
	607,804		66,213		2,097,762
	10,538		19,653		131,432
	23,770		1,918,146		5,643,739
	2,441,153		940,033		6,823,240
					4,635,754
	2,475,461		2,877,832		17,234,165
\$	4,274,867	\$	3,460,123	\$	25,829,954
Ψ	1,277,007	Ψ	2,100,123	Ψ	,

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## RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2014

(in thousands)

Total fund balances for governmental funds	\$ 17,234,165
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities reported in governmental funds are not financial resources and therefore are not reported in the funds.	
Nondepreciable infrastructure 38,94 Buildings, equipment and other depreciable assets 6,32 Accumulated depreciation (3,89	11,136 43,752 26,422 96,760) 19,307 66,103,857
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	
Installment purchases/capital leases/public-private partnership agreements Claims payable Bonds payable Certificates of participation payable Net other post employment benefits (2,28) (18,4) (10) (10)	34,583) 57,387) 81,985) 15,936) 02,995) 95,732) 25,486)
<u></u>	(25,114,104)
Deferred amounts on refunding are reported in the Statement of Net Position as deferred outflows or deferred inflows of resources (to be amortized as interest expense) but are not reported in the funds.	114,140
Accrued interest payable on bonds that is not recognized on the fund statements but is recognized on the Statement of Net Position.	(54,722)
Assets (receivables) not available to provide current resources are offset with deferred inflows of resources in the fund statements. The reduction of the the deferred inflow and recognition of revenue increases net position in the Statement of Net Position.	2,097,762
To record the net effect of assets not reported in the Governmental Funds (held in Agency Funds), but reported in the Statement of Net Position for liabilities not legally defeased.	298,368
Internal service funds are used to report activities that provide goods and services to other funds or agencies within the state. Therefore, the excess of assets over liabilities of the internal service funds are included as governmental activities on the Statement of Net Position.	542,716
Net position of governmental activities	\$ 61,222,182

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

(in thousands)	General Fund					Health and Family Services		
REVENUES								
Taxes	\$ 28,823,083	\$	276,877	\$	1,010,082	\$	958,587	
Licenses and permits	510,440		46,810		834		38,134	
Fees and charges	1,822,909		172,045		60,058		1,651,213	
Grants and donations	21,212		185,633		2,336,654		21,642,793	
Investment earnings (losses)	268,083		51,432		61,200		10,014	
Fines, forfeits, settlements and judgments	128,019		3,980		144,240		44,592	
Other	 3,506		7,604		2,535		416,354	
Total revenues	 31,577,252		744,381		3,615,603		24,761,687	
EXPENDITURES								
Current:								
General government	3,913,554		29,095				147,018	
Education	14,131,649				4,406,384			
Human services	6,818,605		•••••		•••••		25,636,697	
Criminal justice and corrections	3,231,657		746 141		•••••		•••••	
Natural resources and environment Transportation	326,927 4,994		746,141		•••••		•••••	
State courts	373,951		•••••				•••••	
Capital outlay	56,820		37,701		2,889		5,131	
Debt service:	30,020		37,701		2,007		3,131	
Principal retirement	10,254						5,147	
Interest and fiscal charges	5,004						714	
Total expenditures	28,873,415		812,937		4,409,273		25,794,707	
Excess (deficiency) of revenues								
over expenditures	2,703,837		(68,556)		(793,670)		(1,033,020)	
OTHER FINANCING SOURCES (USES)								
Proceeds of bond issues	2,227				141,924			
Proceeds of refunding bonds								
Proceeds of financing agreements	6,886							
Operating transfers in	554,501		549,592		2,353,285		1,581,619	
Operating transfers out	(2,949,841)		(332,693)		(1,454,766)		(518,301)	
Payments to refunded bond agent	 							
Total other financing sources (uses)	(2,386,227)		216,899		1,040,443		1,063,318	
Net change in fund balances	 317,610		148,343		246,773		30,298	
Fund balances - beginning	6,156,847		2,543,256		800,362		1,637,383	
Fund balances - ending	\$ 6,474,457	\$	2,691,599	\$	1,047,135	\$	1,667,681	

The notes to the financial statements are an integral part of this statement.

			Nonmajor			
		Governmental		Totals		
Tra	ansportation		Funds		6/30/14	
\$	2,399,847	\$	243,686	\$	33,712,162	
-	10,314	_	1,296,985	-	1,903,517	
	401,091		720,435		4,827,751	
	2,478,843		2,221,074		28,886,209	
	44,859		46,185		481,773	
	2,181		543,197		866,209	
	2,013		133,200		565,212	
	5,339,148		5,204,762		71,242,833	
	181,184		1,906,918		6,177,769	
			185,017		18,723,050	
			433,374		32,888,676	
			441,699		3,673,356	
			1,278,595		2,351,663	
	3,721,121				3,726,115	
			101,146		475,097	
	1,942,695		59,787		2,105,023	
	123		996,989		1,012,513	
	1		888,777		894,496	
	5,845,124		6,292,302		72,027,758	
	(505,976)		(1,087,540)		(784,925)	
	149,497		4,470		298,118	
			807,336		807,336	
	373,111		3,527		383,524	
	1,372,625		2,803,491		9,215,113	
	(579,498)		(1,755,089)	(7,590,188)		
			(807,336)		(807,336)	
	1 215 725					
	1,315,735		1,056,399		2,306,567	
	809,759		(31,141)		1,521,642	
	1,665,702		2,908,973		15,712,523	
\$	2,475,461	\$	2,877,832	\$	17,234,165	

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# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

Net change in fund balance - total governmental funds		\$ 1,521,642
Internal service funds are used by management to charge the costs of goods or services to other funds and agencies within the state. Therefore, the net revenue (expense) of the internal service funds is reported with governmental activities.		105,951
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of these assets is allocated over the estimated useful lives of the assets and reported as depreciation expense. This is the amount by which capital outlay expenditures exceeded depreciation in the current period.		
Capital outlay expenditures Capital asset transfers, net Depreciation expense	937,408 606,269 (276,442)	1,267,235
In the Statement of Activities, the gain or (loss) on the sale of assets is reported whereas in the governmental funds only the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balances by the cost of the assets sold.		(37,251)
In the Statement of Activities, some revenues are recognized that do not provide current financial resources and are not recognized as revenues in the governmental funds until available, i.e., deferred inflows of resources, unavailable revenue.		662,299
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Increase in compensated absences Decrease in accrued interest Decrease in claims payable Increase in net other post employment benefits Decrease in other liabilities	(17,464) 3,100 227,554 (317,409) 6,541	(97,678)
The incurrence of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and deferred amounts on refundings when debt is issued, whereas these amounts are deferred and amortized in the Statement of Activities.		
Bond proceeds Refunding bond proceeds Financing agreement proceeds Repayment of bonds Repayment of capital leases/installment purchase contracts Payment to refunded bond escrow agent Amortization of bond premium Amortization of deferred amount on refunding Accrued interest payable at refunding	(298,118) (807,336) (383,524) 993,093 19,421 807,336 173,323 (12,140) (40,103)	
		 451,952
Change in net position of governmental activities		\$ 3,874,150

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## PROPRIETARY FUND FINANCIAL STATEMENTS

#### **Major Funds**

#### TRANSPORTATION

This fund accounts for operations of the Florida Turnpike Enterprise which includes the Florida Turnpike System.

#### **LOTTERY**

This fund accounts for state lottery operations, which include sale of lottery tickets, payment of lottery prizes, and transfers to the Education Enhancement Trust Fund.

#### FLORIDA HURRICANE CATASTROPHE FUND

This fund, administered by the State Board of Administration, is a blended component unit and was created to help cover insurers' losses in the event of a hurricane disaster.

#### PREPAID COLLEGE PROGRAM

This fund, administered by the State Board of Administration, is used to account for payments from purchasers of the Florida Prepaid College Program, a blended component unit. This program was created to provide a medium through which the cost of state post-secondary education may be paid in advance of enrollment at a rate lower than the projected corresponding costs at the time of enrollment.

#### REEMPLOYMENT ASSISTANCE

This fund accounts for the receipt of monies for and payment of unemployment compensation benefits.

#### **Nonmajor Funds**

Nonmajor enterprise funds are presented on page 199.

#### **Internal Service Funds**

Internal service funds are presented on page 205.

STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2014 (in thousands)

(in thousands)										
	Tra	ansportation		Lottery	Hurricane Catastrophe Fund		Pr	epaid College Program		employment Assistance
ASSETS										
Current assets										
Cash and cash equivalents	\$	12,699	\$	15,343	\$	374,748	\$	18,544	\$	2,317
Pooled investments with State Treasury		947,289		136,666						1,667,651
Other investments						11,443,007		3,028,728		
Receivables, net		17,519		47,534		140,204		409,550		444,788
Due from other funds		60,201						11		1,875
Due from component units/primary				1.725				•••••		
Inventories Other		6,678		1,735		•••••		•••••		
Total current assets		1,044,386		2,225		11,957,959		3,456,833		2,116,631
Noncurrent assets	-	1,044,300		203,303		11,757,757		3,430,033		2,110,031
Restricted cash and cash equivalents		19,126								
Restricted pooled investments with State Treasury		43,872		15,592						
Restricted investments		302,936		790,483						
Long-term investments						1,412,553		9,985,819		
Other loans and notes receivable, net		76,751						1,637,012		
Capital assets										
Land and other non-depreciable assets		909,461		493						
Non-depreciable infrastructure		7,350,530								
Buildings, equipment, and other depreciable assets		560,709		14,095		52		37		
Accumulated depreciation		(253,394)		(10,345)		(48)		(30)		
Construction work in progress		1,525,290								
Other				19,819						
Total noncurrent assets		10,535,281		830,137		1,412,557		11,622,838		
Total assets		11,579,667		1,033,640		13,370,516		15,079,671		2,116,631
DEFERRED OUTFLOWS OF RESOURCES										
Amount deferred on refunding of debt		41,102								
Total deferred outflows of resources		41,102								
LIABILITIES										
Current liabilities										
Accounts payable and accrued liabilities		69,039		7,688		198,631		461,525		29,771
Accrued prize liability				190,232						
Due to other governments										8,722
Due to other funds		104,469		55,493		217		91		1,768
Due to component units/primary										
Compensated absences		29.050		585		53		46		
Installment purchases/capital leases Bonds payable		38,050				325,000				
Bonds payable from restricted assets		121,070								
Deposits		59,875				•••••				20.098
Obligations under security lending agreements		80,314		376,316				2,254,327		20,070
Certificates of participation payable								2,231,327		
Tuition and housing benefits payable								724,482		
Total current liabilities		472,817		630,314		523,901		3,440,471		60,359
Noncurrent liabilities				·						
Advances from other funds		185,559								
Accrued prize liability				298,466						
Bonds payable		2,827,555				2,686,249				
Certificates of participation payable										
Installment purchases/capital leases		306,984								
Deposits		550								11,844
Compensated absences				3,189		145		139		
Tuition and housing benefits payable								9,846,588		
Other				4,009						
Total noncurrent liabilities		3,320,648		305,664		2,686,394		9,846,727		11,844
Total liabilities		3,793,465		935,978		3,210,295		13,287,198		72,203
DEFERRED INFLOWS OF RESOURCES										
Deferred service concession arrangement receipts		145,120								
Amount deferred on refunding of debt										
Total deferred inflows of resources		145,120								
NET POSITION										
Net investment in capital assets		6,694,714		4,243		4		7		
Restricted for Reemployment Assistance										2,044,428
Restricted for Lottery				93,419						
Restricted for Hurricane Catastrophe Fund						10,160,217				
Restricted for Prepaid College Program								1,792,466		
Restricted for Transportation		316,989								
Restricted - other		670 491								
Unrestricted	-	670,481	<u></u>		<u></u>	10.100.221	6	1.702.472	6	2.044.420
Total net position	\$	7,682,184	\$	97,662	\$	10,160,221	\$	1,792,473	\$	2,044,428

En	onmajor terprise Funds		Totals 6/30/14	Internal Service Funds		
\$	32,942	\$	456,593	\$	40,913	
Ψ	322,714	Ψ	3,074,320	Ψ	569,985	
	27,449		14,499,184		75,858	
	18,887		1,078,482		22,473	
	7,273		69,360		17,719	
	248		248		1,186	
			8,413			
	525		2,750			
	410,038		19,189,350		728,134	
			19,126			
			59,464			
			1,093,419			
	50,940		11,449,312			
	5,530		1,719,293			
	,,,,,,,,		, ,			
			909,954		322	
	115 020		7,350,530		1.504.002	
	115,820		690,713		1,584,083	
	(46,129)		(309,946) 1,551,577		(433,719)	
	26,287		1,551,577			
	152,448		24,553,261		1,150,686	
-	562,486		43,742,611		1,878,820	
			41,102		2,973	
			41,102		2,973	
	33,298		799,952		167,410	
			190,232			
			8,722		15	
	5,796		167,834		34,233	
	659		659		304	
	4,354		5,038		2,996	
	1,228		39,278		3,169	
			325,000 121,070		23,475	
	26,118		106,091		148,038	
	22,000		2,732,957		43,999	
	22,000		2,132,731		37,925	
			724,482		37,723	
	93,453		5,221,315		461,564	
			185,559		2,778	
			298,466			
			5,513,804		292,561	
	19,393		326,377		535,542	
	32,881		45,275		16,204	
	13,709		17,182		11,696	
			9,846,588			
	22,708		26,717		17,839	
	88,691		16,259,968		876,620	
	182,144		21,481,283		1,338,184	
			145,120			
					893	
			145,120		893	
	00.515		6.500 ***		040.000	
	90,642		6,789,610		243,890	
			2,044,428		•••••	
			93,419 10,160,217		•••••	
			1,792,466			
			316,989			
	9,144		9,144		76,679	
	280,556		951,037		222,147	
\$	380,342	\$	22,157,310	\$	542,716	

### 2014 STATE OF FLORIDA CAFR

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

	Tra	ansportation		Lottery		Hurricane Catastrophe Fund		paid College Program
OPERATING REVENUES								
Sales - nonstate	\$	8,387	\$	5,374,004	\$	1,269,745	\$	368,387
Change in actuarial value								
of contract premiums								(114,863)
Fees		872,496						1,940
Sales - state						41		•••••
Rents and royalties - nonstate		7,313		505				•••••
Rents - state								•••••
Fines, forfeits, settlements and judgments Other		4,433		200				
Total operating revenues		892,629		5,374,709		1,269,786		255,464
OPERATING EXPENSES Benefit payments Payment of lottery winnings				3,431,092				
Commissions on lottery sales				298,651		••••		•••••
Contractual services		229,371		115,857		3,553		393,486
Change in actuarial value of contract benefit payments Insurance claims expense						(186,004)		(450,979)
Personal services		 9,747		27,452		1,273		1,077
Depreciation		39,084		715		1,273		1,077
Materials and supplies		5,120		239		16		28
Repairs and maintenance				1,449				11
Basic services				5,708		144		131
Interest and fiscal charges						23		29
Total operating expenses		283,322		3,881,163		(180,993)		(56,216)
Operating income (loss)		609,307		1,493,546		1,450,779		311,680
NONOPERATING REVENUES (EXPENSES)								
Grants and donations		15,393						
Investment earnings (losses)		24,067		18,026		26,764		658,314
Interest and fiscal charges		(108,816)		(23,768)		(90,847)		(7,170)
Fines, forfeits, judgments and settlements		864						186
Property disposition gain (loss)		(1,437)		125				
Grant expense and client benefits								
Emergency assessment funds received						498,560		•••••
Other		5,515				•••••		(23)
Total nonoperating revenues (expenses)		(64,414)		(5,617)		434,477		651,307
Income (loss) before transfers and contributions		544,893		1,487,929		1,885,256		962,987
Operating transfers in Operating transfers out Capital contributions		28,627 (29,220) 606,249		 (1,495,570) 		(10,000)		(361) 
Change in net position		1,150,549		(7,641)		1,875,256		962,626
Total net position - beginning, as restated (Note 1)		6,531,635		105,303		8,284,965		829,847
Total net position - beginning, as restated (Note 1)  Total net position - ending	\$	7,682,184	\$	97,662	\$	10,160,221	\$	1,792,473
Tomi not position change	Ψ	7,002,104	Ψ	77,002	Ψ	10,100,221	Ψ	1,172,713

employment Assistance	onmajor nterprise Funds	Totals 6/30/14		 Internal Service Funds
\$ 	\$ 79,991	\$	7,100,514	\$ 49,824
 1,869,896 	243,270 37,378		(114,863) 2,987,602 37,419	 2,137,209
	3		7,821	222
	88		88	167,525
	8,300		12,933	54
 	28,440		28,440	18,292
 1,869,896	397,470		10,059,954	2,373,126
1,448,606			1,448,606	
			3,431,092	
			298,651	
•••••	91,134		833,401	483,832
			(636,983)	
				1,587,834
•••••	172,679		212,228	96,963
•••••	7,507 6,665		47,309 12,068	25,497 9,141
•••••	1,470		2,930	4,240
	31,663		37,646	12,406
	1,389		1,441	·
1,448,606	312,507		5,688,389	2,219,913
 421,290	84,963		4,371,565	153,213
422.501	4.521		452 425	472
432,501 41,538	4,531 5,578		452,425 774,287	472 9,191
41,556	(747)		(231,348)	(60,589)
			1,050	
	(1,267)		(2,579)	(1,892)
	(923)		(923)	
	•••••		498,560	
 	(73)		5,419	11
 474,039	7,099		1,496,891	(52,817)
895,329	92,062		5,868,456	100,396
7,681	12,578		48,886	22,394
(16,921)	(92,647)		(1,644,719)	(17,218)
 	20		606,269	379
886,089	12,013		4,878,892	105,951
 1,158,339	368,329		17,278,418	436,765
\$ 2,044,428	\$ 380,342	\$	22,157,310	\$ 542,716

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

	Tra	insportation	Lottery	Hurricane Catastrophe Fund
CASH FLOWS FROM OPERATING ACTIVITIES Cash received from customers Cash paid to vendors Cash paid to employees Cash received/(paid) for grants	\$	897,206 (205,928) (14,545)	\$ 5,374,268 (424,612) (26,307)	\$ 1,270,383 (3,854) (1,243)
Loans collected/(issued) Lottery prizes Cash paid for insurance claims Reemployment assistance			(3,432,073)	(20,941)
Net cash provided (used) by operating activities		676,733	1,491,276	1,244,345
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Transfers in (out) Advances from or repayment from other funds Advances, grants or loans (to) from or repayment from others Payment of bonds or loans (principal and interest) Cash received from noncapital grants or donations Emergency assessment funds received		302,862 (12,352) 2,739 	(1,572,806)  	(10,000)  (388,305)  495,274
Net cash provided (used) by noncapital financing activities		293,249	(1,572,806)	96,969
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES  Cash received from sale of capital assets Cash received from the issuance of debt Cash received from capital grants and donations Payment of bond principal Payment of principal on installment purchase/capital lease Payment of interest on bonds/installment purchase/capital lease Purchase or construction of capital assets Line of credit draws/(payments)		175,082 275 (113,165)  (129,450) (764,044)	(2,005)	
Net cash provided (used) by capital and related financing activities		(831,302)	(2,005)	
CASH FLOWS FROM INVESTING ACTIVITIES Security lending Proceeds from the sale or maturity of investments Cash paid to grand prize winners upon maturity of		17,252 1,614,588	(62,662) 112,751	 223,048,555
grand prize investments Investment earnings Purchase of investments		23,592 (1,599,291)	(112,751) 76,781 	15,492 (224,030,751)
Net cash provided (used) by investing activities		56,141	14,119	(966,704)
Net increase (decrease) in cash and cash equivalents		194,821	(69,416)	374,610
Cash and cash equivalents - beginning		828,165	237,017	138
Cash and cash equivalents - ending	\$	1,022,986	\$ 167,601	\$ 374,748

Pr	epaid College Program		employment Assistance		Nonmajor Enterprise Funds	Totals 6/30/14			Internal Service Funds
\$	480,396 (502,800) (1,070) 	\$	1,900,588     (1,393,115)	\$	378,852 (123,664) (166,465) 26,099 (25)  (63)	\$	10,301,693 (1,260,858) (209,630) 26,099 (25) (3,432,073) (21,004) (1,393,115)	\$	2,405,776 (536,648) (86,527) (285)  (1,570,179)
	(23,474)		507,473		114,734		4,011,087		212,137
	(361)   		(8,660)  469,608  		(80,278)  (923)  198 		(1,369,243) (12,352) 471,424 (388,305) 198 495,274		6,441  
	(361)		460,948		(81,003)		(803,004)		6,441
	     (5)				8 17,500 733   (12,938) (1,332)		8 192,582 1,008 (113,165)  (129,450) (778,992) (1,332)		(23,475) (25,127) (31,971) (57,299)
	(5)				2.071		(920 241)		(127.970)
	2,734 12,281,257 				3,971 1,708 89,626		(829,341) (40,968) 237,146,777 (112,751)		13,436
	114,555 (12,380,009)		39,163		4,647 (92,386)		274,230 (238,102,437)		9,513
	18,537		39,163		3,595		(835,149)		22,914
	(5,303)		1,007,584		41,297		1,543,593		103,620
	23,847	_	662,384	_	314,359		2,065,910	_	507,278
\$	18,544	\$	1,669,968	\$	355,656	\$	3,609,503	\$	610,898

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

# Reconciliation of operating income (loss) to net cash provided (used) by operating activities

provided (used) by operating activities	Tra	nsportation		Lottery		Hurricane Catastrophe Fund
Operating income (loss)	\$	609,307	\$	1,493,546	\$	1,450,779
Adjustment to reconcile operating income (loss) to						
net cash provided (used) by operating activities:						
Depreciation and amortization expense		39,084		715		2
Changes in assets and liabilities:						
(Increase) decrease in accounts receivable		388		92		453
(Increase) decrease in due from other funds		(55,402)				
Increase (decrease) in allowance for uncollectibles				(535)		
(Increase) decrease in inventories		(2,830)		(872)		
(Increase) decrease in future contract premiums and other receivables						
(Increase) decrease in other non-current assets				(780)		
Increase (decrease) in accounts payable		32,640		(1,833)		(206,917)
Increase (decrease) in compensated absences				97		32
Increase (decrease) in due to other funds		(6,031)				(4)
Increase (decrease) in tuition and housing benefits payable						
Increase (decrease) in other non-current liability				1,047		
(Increase) decrease in deposits						
Increase (decrease) in unearned revenue		59,577				
Increase (decrease) in prize liability				(201)		•••••
Net cash provided (used) by operating activities	\$	676,733	\$	1,491,276	\$	1,244,345
Noncash investing, capital, and financing activities						
Change in fair value of investments	\$	(32)	\$	(57,946)	\$	1,712
Contribution of capital assets		598,254	,	•••••	-	·····
Other noncash items		(3,813)				

### 2014 STATE OF FLORIDA CAFR

Prepaid College Program		Reemployment Assistance					Internal Service Funds
\$ 311,680	\$	421,290	\$	84,963	\$	4,371,565	\$ 153,213
1				7,507		47,309	25,497
605 7,797		6,628 168		(28,661) (609)		(20,495) (48,046)	1,599 15,073
		126,433		31,285		157,183 (3,702)	
107,055				 (14)		107,055 (794)	
269 10		(46,427)		9,704 710		(212,564) 849	16,384 (2,283)
88 (450,979)		(619) 		(1,873)		(8,439) (450,979)	156
				6,456 9		7,503 9	(12,835)
				5,257		64,834 (201)	15,333
\$ (23,474)	\$	507,473	\$	114,734	\$	4,011,087	\$ 212,137
\$ 157,366	\$		\$	(977)	\$	100,123 598,254	\$ 
						(3,813)	•••••

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# FIDUCIARY FUND FINANCIAL STATEMENTS

#### PRIVATE-PURPOSE TRUST FUNDS

Individual fund descriptions and financial statements begin on page 213.

#### PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS

Individual fund descriptions and financial statements begin on page 219.

#### INVESTMENT TRUST FUNDS

Individual fund descriptions and financial statements begin on page 225.

#### **AGENCY FUNDS**

Individual fund descriptions and financial statements begin on page 229.

# STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS

JUNE 30, 2014

(in thousands)	Private- purpose Trust Funds	Pension and Other Employee Benefits Trust Funds	Investment Trust Funds	Agency Funds	Totals 6/30/14
ASSETS					
Cash and cash equivalents Pooled investments with State Treasury	\$ 13,417 539,649	\$ 350,361 120,203	\$ 292,808 1,541,271	\$ 19,566 1,094,611	\$ 676,152 3,295,734
Total cash and cash equivalents	553,066	470,564	1,834,079	1,114,177	3,971,886
Investments		.,,,,,,,	1,00 1,075	1,111,177	2,771,000
Certificates of deposit		1,417,426	2,394,403		3,811,829
U.S. government & federally guaranteed obligations	40,658	9,274,839	28,798	308,259	9,652,554
Federal agencies	43,963	8,819,935	·	·	8,863,898
Commercial paper		6,161,121	977,117		7,138,238
Repurchase agreements		1,150,000	960,068	•••••	2,110,068
Bonds and notes	55,718	8,608,463	637,019	•••••	9,301,200
International bonds and notes Real estate contracts	7,502	2,593,571 9,910,420	87,599 		2,688,672 9,910,420
Mutual fund investments	4,877	17,177,589			17,182,466
Money market and short-term investments	62,789	1,198,426	708,698		1,969,913
Domestic equity	187,225	44,073,491			44,260,716
Alternative investments		16,501,387			16,501,387
International equity	44,853	38,334,554		•••••	38,379,407
Deferred compensation annuities		29,601			29,601
Self-directed brokerage investments Other investments	•••••	123,082 2,389	•••••	•••••	123,082 2,389
		·	•••••	•••••	
Total investments	447,585	165,376,294	5,793,702	308,259	171,925,840
Receivables					
Accounts receivable	16,305	15,748		513,363	545,416
State contributions receivable		57,893		•••••	57,893
Nonstate contributions receivable	1 224	217,722		1.660	217,722
Interest receivable Dividends receivable	1,224 324	157,175	4,293	1,660	164,352
Pending investment sales	3,372	171,185 1,764,144	8,432		171,509 1,775,948
Foreign currency contracts receivable	23	3,116,687			3,116,710
Due from state funds	90	47,222		117,994	165,306
Due from other governments	12,898			2,307	15,205
Total receivables	34,236	5,547,776	12,725	635,324	6,230,061
Security lending collateral		4,618,260			4,618,260
Advances to other funds	816,867				816,867
Advances to other entities	1,069,191				1,069,191
Other loans and notes receivable, net	215		•••••	•••••	215
Capital assets	12,026 (1,077)	976 (503)	•••••	•••••	13,002 (1,580)
Accumulated depreciation Other assets	4,043	10,172	18		14,233
Total assets	2,936,152	176,023,539	7,640,524	2,057,760	188,657,975
LIABILITIES	20.560	00.000	252	500.005	601.045
Accounts payable and accrued liabilities	20,569	90,089	352	580,037	691,047
Due to other funds Pending investment purchases	9,012 29,746	53,274 5,287,741	50 49,676	147,158	209,494 5,367,163
Short sell obligations	29,740	179,821	49,070		179,821
Foreign currency contracts payable	23	3,123,460	•••••		3,123,483
Broker rebate fees		146			146
Due to other governments	18,693		613	503,437	522,743
Obligations under security lending agreements	43,225	4,675,447	125,788	39,176	4,883,636
Claims payable				20,703	20,703
Deposits payable	11,790	11,685	•••••	767,096	790,571
Compensated absences Other liabilities	454 589	941 1,946	•••••	153	1,395 2,688
			176 470		
Total liabilities	134,101	13,424,550	176,479	2,057,760	15,792,890
NET POSITION				_	
Held in trust for pension benefits and other purposes	\$ 2,802,051	\$ 162,598,989	\$ 7,464,045	\$	\$172,865,085

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

	Private- purpose Trust Funds	Pension and Other Employee Benefits Trust Funds	Investment Trust Funds	Totals 6/30/14
ADDITIONS				
Contributions and other deposits				
Pension fund employer contributions - state	\$	\$ 714,464	\$	\$ 714,464
Pension fund employer contributions - nonstate		2,226,691		2,226,691
Pension fund employee contributions		898,714		898,714
Other contributions		149,668		149,668
Purchase of time by employees		17,346		17,346
Fees	2,602	1,069		3,671
Grants and contributions	188,884			188,884
Flexible benefits contributions		354,648		354,648
Fines, forfeits, settlements and judgments	398	38,004		38,402
Unclaimed property remittances	383,391	•••••	•••••	383,391
Receivership assets acquired	86,331			86,331
Transfers in from state funds	399	891,438	77,007	968,844
Total contributions and other deposits	662,005	5,292,042	77,007	6,031,054
Investment income	26.206	1 447 762	40.027	1.516.006
Interest income	26,296	1,447,763 2,221,180	42,937	1,516,996
Dividends Other investment in some (less)	3,848	, ,	•••••	2,225,028
Other investment income (loss) Net increase (decrease) in fair market value	(5) 44,716	137,906 21,022,316	6,848	137,901 21,073,880
Total investment income	74,855	24,829,165	49,785	24,953,805
	(1,606)	(513,431)	(3,579)	(518,616)
Investment activity expense  Net income (loss) from investing activity	73,249	24,315,734	46,206	24,435,189
	75,247	24,313,734	40,200	24,433,107
Security lending activity		50.600		50,600
Security lending income Security lending expense		50,690 (5,632)	•••••	50,690 (5,632)
		45,058		
Net income from security lending  Total net investment income	72 240	•	46 206	45,058
Other additions	73,249 6,351	24,360,792 14,363	46,206	24,480,247
			122 212	20,714
Total additions	741,605	29,667,197	123,213	30,532,015
DEDUCTIONS				
Benefit payments		9,985,312		9,985,312
Insurance claims expense	112,208	129		112,337
Supplemental insurance payments		62,386	•••••	62,386
Flexible reimbursement payments		25,071	•••••	25,071
Life insurance premium payments Remittances to annuity companies		31,524 161,017	•••••	31,524 161,017
Interest expense	704	101,017	•••••	706
Student loan default payments	154,349		•••••	154,349
Payments to unclaimed property claimants	242,973			242,973
Distribution to State School Fund	137,086			137,086
Administrative expense	29,169	28,076	50	57,295
Transfers out to state funds	4,051	922,054	77,007	1,003,112
Other deductions	35,487	82	······	35,569
Total deductions	716,027	11,215,653	77,057	12,008,737
Depositor activity		, ,	,	<u> </u>
Deposits	71,670		14,118,099	14,189,769
Withdrawals	(104,636)		(14,043,453)	(14,148,089)
Excess (deficiency) of deposits over withdrawals	(32,966)		74,646	41,680
Change in net position	(7,388)	18,451,544	120,802	18,564,958
Net position - beginning, as restated (Note 1)	2,809,439	144,147,445	7,343,243	154,300,127
Net position - ending	\$ 2,802,051	\$ 162,598,989	\$ 7,464,045	\$ 172,865,085

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## COMPONENT UNIT FINANCIAL STATEMENTS

#### **Major Component Units**

#### FLORIDA HOUSING FINANCE CORPORATION

Pursuant to Section 420.504, Florida Statutes, this corporation was created as an entrepreneurial public corporation organized to provide and promote public welfare by administering the governmental function of financing or refinancing housing and related facilities in Florida.

#### UNIVERSITY OF FLORIDA

University of Florida is a major, public, comprehensive, land-grant, research university with a main campus location in Gainesville, Florida.

#### CITIZENS PROPERTY INSURANCE CORPORATION

Pursuant to Section 627.351(6), Florida Statutes, this corporation was created to provide certain residential property, non-residential property, and casualty insurance coverage to qualified risks in the State of Florida under specified circumstances.

#### **Nonmajor Component Units**

Nonmajor component units are presented beginning on page 235.

#### STATEMENT OF NET POSITION COMPONENT UNITS JUNE 30, 2014 (in thousands)

ACCEPTEG	Florida Housing University Finance of Corporation Florida			Citizens Property Insurance Corporation		Nonmajor Component Units		
ASSETS	Ф	400 224	ф	142 417	¢	1 100 500	¢.	751 517
Cash and cash equivalents	\$	409,234	\$	143,417	\$	1,180,598	\$	751,517
Pooled investments with State Treasury		485,323		736,963		12 202 202		1,614,888
Other investments		1,816,497		799,285 558,999		13,292,382		4,558,874
Receivables, net		203,541				332,603		874,859
Due from component units/primary		•••••		70,226		•••••		308,648
Inventories		•••••		29,179		15 220		39,220
Restricted cash and cash equivalents		•••••		29,181		15,339		447,152
Restricted pooled investments with State Treasury		•••••		144,361		•••••		574,967
Restricted investments				2,200,825				3,272,192
Other loans and notes receivable, net		2,480,353		36,975		113,194		51,530
Other assets		4,422		274,847		368,301		300,734
Capital assets, net				2,938,979		12,362		19,781,402
Total assets		5,399,370		7,963,237		15,314,779		32,575,983
DEFERRED OUTFLOWS OF RESOURCES								
Accum. decrease in fair value -hedging derivatives				42,052				17,916
Amount deferred on refunding of debt				631				3,653
Total deferred outflows of resources				42,683				21,569
LIABILITIES								
Accounts payable and accrued liabilities		145,097		377,057		1,495,561		915,409
Due to component units/primary				33,747				87,059
Long-term liabilities				ŕ				,
Due within one year		303,811		207,201		2,029,444		563,620
Due in more than one year		2,881,052		1,439,021		4,456,496		5,019,497
Total liabilities		3,329,960		2,057,026		7,981,501		6,585,585
DEFERRED INFLOWS OF RESOURCES								
Deferred service concession arrangement receipts								337
Accum. increase in fair value -hedging derivatives								4,293
Amount deferred on refunding of debt		•••••		11,668				
Total deferred inflows of resources		•••••		11,668				4,630
NET POSITION								
Net investment in capital assets				1,902,997		12,362		16,805,947
Restricted for				<i>y y</i>		,		-,,-
Debt service				4,433				45,149
Other		1,939,203		1,097,087				3,341,924
Funds held for permanent endowment		-,, -, , - , -		-,,				-,,
Expendable				392,006				385,341
Nonexpendable				1,196,783				2,218,566
Unrestricted		130,207		1,343,920		7,320,916		3,210,410
Total net position	\$	2,069,410	\$	5,937,226	\$	7,333,278	\$	26,007,337
Total not position	Ψ	2,007,410	Ψ	3,731,220	Ψ	1,555,210	Ψ	20,007,337

	Totals 6/30/14
	0/30/14
\$	2,484,766
	2,837,174
	20,467,038
	1,970,002
	378,874
	68,399
	491,672
	719,328
	5,473,017
	2,682,052
	948,304
	22,732,743
	61,253,369
	59,968
	4,284
	64,252
	04,232
	2,933,124
	120,806
	120,000
	3,104,076
	13,796,066
	19,954,072
	->,>-
	337
	4,293
	11,668
	16,298
	10,270
	18,721,306
	49,582
	6,378,214
	0,370,214
	777,347
	3,415,349
	12,005,453
\$	41,347,251
Ψ	, ,

#### STATEMENT OF ACTIVITIES COMPONENT UNITS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

	Program Revenues										
Functions/Programs	Expenses		Charges for Services		(	Operating Grants and contributions	G	Capital rants and ntributions	Florida Housing Finance Corporation		
Florida Housing Finance Corporation	\$	220,312	\$	132,116	\$		\$		\$	(88,196)	
University of Florida		4,394,164		2,886,541		750,375		61,373			
Citizens Property Insurance Corporation		1,475,142		1,937,203						•••••	
Nonmajor component units		11,207,959		3,225,823		3,738,323		502,380			
Total component units	\$	17,297,577	\$	8,181,683	\$	4,488,698	\$	563,753		(88,196)	
		neral revenues operty taxes									
		estment earnii	nas (1	osses)						•••••	
		in (loss) on sal									
		yments from the		-							
		scellaneous								230,580	
	Co	ntributions to		anent funds nues and contr						·····	
				230,580							
		Change in		142,384							
				- beginning, a	as rest	ated (Note 1)			1,927,026		
		Net pos	sition	- ending					\$	2,069,410	

No	et (Expense) R	even	ue and Change	s in l	Net Position	
			Citizens			
1	University		Property		Nonmajor	
	of		Insurance	(	Component	Totals
	Florida	C	Corporation		Units	6/30/14
			*			
\$		\$		\$		\$ (88,196)
	(695,875)					(695,875)
			462,061			462,061
					(3,741,433)	(3,741,433)
	(695,875)		462,061		(3,741,433)	(4,063,443)
			*			
					468,554	468,554
	313,883		112,333		718,163	1,144,379
	(4,183)				(7,619)	(11,802)
	619,852				2,852,247	3,472,099
	128,225		959		466,098	825,862
	31,583				25,605	57,188
	1,089,360		113,292		4,523,048	5,956,280
	393,485		575,353		781,615	1,892,837
	5,543,741		6,757,925		25,225,722	39,454,414
\$	5,937,226	\$	7,333,278	\$	26,007,337	\$ 41,347,251

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# NOTES TO THE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2014

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#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The State of Florida's (the state's) financial reporting entity includes the primary government (i.e., legislative agencies, the Governor and Cabinet, departments and agencies, commissions and boards of the Executive Branch, and various offices relating to the Judicial Branch) and its component units.

Component units, as defined in Governmental Accounting Standards Board (GASB) Codification Section 2100, *Defining the Financial Reporting Entity*, and Section 2600, *Reporting Entity and Component Unit Presentation and Disclosure*, are legally separate organizations for which the elected officials of the state are financially accountable. Financial accountability is the ability of the state to appoint a voting majority of an organization's governing board and to impose its will upon the organization. When the state does not appoint a voting majority of an organization's governing body, GASB standards require inclusion in the financial reporting entity if: (1) an organization is fiscally dependent upon the state because its resources are held for the direct benefit of the state or can be accessed by the state *and* (2) the potential exists for the organization to provide specific financial benefits to, or impose specific financial burdens on the state. In addition, component units can be other organizations for which the nature and significance of their relationship with the state are such that exclusion would cause the state's financial statements to be misleading.

#### **Blended Component Units**

A component unit is reported as blended when either (1) the component unit's governing body is substantively the same as the governing body of the state, and (a) there is a financial benefit or burden relationship between the governing body of the state and the component unit, or (b) management of the governing body of the state has operational responsibility for the component unit, or (2) the component unit provides services entirely, or almost entirely, to the state or otherwise exclusively, or almost exclusively, benefits the state, or (3) the component unit's outstanding debt is expected to be repaid entirely or almost entirely with resources of the state.

The following component units provide services entirely or almost entirely to the primary government, or have outstanding debt that is expected to be paid entirely or almost entirely with state resources:

- Citrus Commission (Department of Citrus)
- Corrections Foundation, Inc.
- Florida Board of Governors
- Florida Clerks of Court Operations Corporation
- Florida Engineers Management Corporation
- Florida Prepaid College Board
- Florida School for the Deaf and the Blind
- Florida Surplus Lines Service Office
- Florida Water Pollution Control Financing Corporation
- Inland Protection Financing Corporation
- Prescription Drug Monitoring Program Foundation\*
- Scripps Florida Funding Corporation
- Space Florida
- State Board of Administration of Florida (SBA)
- State Board of Education (SBE)
- Volunteer Florida
- Wireless Emergency Telephone System
- Workforce Florida, Inc.

Blended component units that are considered major funds are reported in separate columns in the fund financial statements. Other blended component units that are considered nonmajor funds are reported with other funds in the appropriate columns in the fund financial statements. In addition, the financial data for some blended component units are reported in more than one fund type, some of which are considered major and others that are considered nonmajor. Refer to Section D of this note for more information on the determination criteria for major funds and a list of major funds and fund types.

<sup>\*</sup> The state's financial statements do not include amounts relating to this component unit. The assets of this component unit at June 30, 2014, are approximately \$2,186,000.

#### **Discretely Presented Component Units**

Component units that are not blended are discretely presented. In the government-wide financial statements, discrete presentation entails reporting component unit financial data in a column separate from the financial data of the state.

In addition, financial data for discretely presented component units that are considered major are reported in separate columns in the basic financial statements for component units. Discretely presented component units that are considered nonmajor are combined and reported in one column in the component unit financial statements and are aggregated by type in the combining statements. The state's financial statements are reported for the fiscal year ended June 30, 2014. The state's component units' financial statements are reported for the most recent fiscal year for which an audit report is available. Some component units have a fiscal year other than June 30. Accordingly, amounts reported by the state as due from and to component units on the statement of net position may not agree with amounts reported by the component units as due from and to the state. Refer to Section D of this note for more information on major fund determination and presentation. The state's discretely presented component units are grouped into the following categories:

*State Universities and Colleges.* State universities and colleges receive funding from the state. The State University System is governed by the Florida Board of Governors. The Florida College System is governed by the State Board of Education. Each university and college is administered by a local board of trustees. All state universities and colleges have a June 30 year-end. Component units included in this category are:

#### State Universities

#### Major:

University of Florida

#### Nonmajor:

- Florida Agricultural and Mechanical University
- Florida Atlantic University
- Florida Gulf Coast University
- Florida International University
- Florida Polytechnic University
- Florida State University
- New College of Florida
- University of Central Florida
- University of North Florida
- University of South Florida
- University of West Florida

#### Florida College System Institutions

#### Nonmajor:

- Broward College
- Chipola College
- College of Central Florida
- Daytona State College
- Eastern Florida State College
- Edison State College
- Florida Gateway College
- Florida Keys Community College
- Florida State College at Jacksonville
- Gulf Coast State College
- Hillsborough Community College
- Indian River State College
- Lake-Sumter State College
- Miami Dade College
- North Florida Community College
- Northwest Florida State College
- Palm Beach State College
- Pasco-Hernando State College
- Pensacola State College
- Polk State College
- Santa Fe College
- Seminole State College of Florida
- South Florida State College
- St. Johns River State College

- St. Petersburg College
- State College of Florida, Manatee-Sarasota
- Tallahassee Community College
- Valencia College

Florida Housing Finance Corporation (Major). Pursuant to Section 420.504, Florida Statutes (F.S.), this corporation was created as an entrepreneurial public corporation organized to provide and promote public welfare by administering the governmental function of financing or refinancing housing and related facilities in Florida. This entity has a December 31 year-end.

*Water Management Districts.* Pursuant to Section 373.069, F.S., these districts were created to provide for the management and conservation of water and related land resources. In addition, the general regulatory and administrative functions of these districts are either fully or in part financed by general appropriations. Water management districts have a September 30 year-end. Component units included in this category are:

#### Nonmajor:

- Northwest Florida Water Management District
- St. Johns River Water Management District
- South Florida Water Management District
- Southwest Florida Water Management District
- Suwannee River Water Management District

*Citizens Property Insurance Corporation (Major).* Pursuant to Section 627.351(6), F.S., this corporation was created to provide certain residential property and casualty insurance coverage to qualified risks in the state under specified circumstances. This entity has a December 31 year-end. For additional information, refer to Note 14B.

*Other.* Additional discretely presented component units of the state include various foundations and not-for-profit organizations. The fiscal year-ends of these component units may vary. Component units included in this category are:

#### Nonmajor:

- Commission for Florida Law Enforcement Accreditation, Inc.\*
- Enterprise Florida, Inc.
- Florida Agricultural Museum\*
- Florida Agriculture Center and Horse Park Authority\*
- Florida Agriculture in the Classroom, Inc.\*
- Florida Birth-Related Neurological Injury Compensation Plan
- Florida Board of Governors Foundation, Inc.\*
- Florida Comprehensive Health Association
- Florida Development Finance Corporation\*
- Florida Education Foundation, Inc.\*
- Florida Education Fund, Inc.
- Florida Fund for Minority Teachers, Inc.\*
- Florida Healthy Kids Corporation
- Florida Mobile Home Relocation Corporation\*
- Florida Patient's Compensation Fund
- Florida State Fair Authority
- Florida Telecommunications Relay, Inc.\*
- Florida Tourism Industry Marketing Corporation, Inc.
- Florida Veterans Foundation, Inc.\*
- Florida Virtual School
- Forestry Arson Alert Association, Inc.\*
- Friends of Florida State Forests, Inc.\*
- Higher Educational Facilities Financing Authority\*
- Prison Rehabilitative Industries and Diversified Enterprises, Inc. (PRIDE)
- South Florida Regional Transportation Authority
- Technological Research and Development Authority\*
- The Florida College System Foundation, Inc.\*
- The Florida Endowment Foundation for Vocational Rehabilitation, Inc.

- Wildlife Alert Reward Association\*
- Wildlife Foundation of Florida, Inc.\*

\*The state's financial statements do not include amounts relating to several component units. The assets and revenues relating to these component units totaled \$89 million and \$70 million, respectively. These amounts represent one percent or less of total aggregate component unit assets and revenues.

#### **Joint Ventures**

A joint venture is an organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (1) an ongoing financial interest or (2) an ongoing financial responsibility. Financial data for the state's joint ventures are not included in its statements. The state's joint ventures include the following:

**Apalachicola-Chattahoochee-Flint River Basin (ACFRB) Commission.** Section 373.69, F.S., provided for the creation of an interstate administrative agency to promote interstate comity, remove causes of present and future controversies, equitably apportion the surface waters of the ACFRB, and engage in water planning. Operational funding required by the Commission is equally shared among the party states.

**Board of Control for Southern Regional Education.** Section 1000.32, F.S., promotes the development and maintenance of regional education services and facilities in the southern states to provide greater educational advantages and facilities for the citizens in the region. The states established a joint agency called the Board of Control for Southern Regional Education to submit plans and recommendations to the states from time to time for their approval and adoption by appropriate legislative action for the development, establishment, acquisition, operation, and maintenance of educational facilities in the region.

**Regional Planning Councils.** Sections 186.501 through 186.513, F.S., the "Florida Regional Planning Council Act," provide for the creation of regional planning agencies to assist local governments in resolving their common problems. The regional planning councils are designated as the primary organizations to address problems and plan solutions that are of greater-than-local concern or scope. Participants in these councils are required by statutes to contribute to the support of these programs.

**Southern States Energy Compact.** Section 377.711, F.S., enacted this compact into law joining the State of Florida and other states to recognize that the proper employment and conservation of energy, and the employment of energy-related facilities, materials, and products can assist substantially in the industrialization of the South and the development of a balanced economy in the region. The State of Florida appropriates funds to support Florida's participation in the compact.

#### **Related Organizations**

Organizations for which the state is accountable because the state appoints a voting majority of the board, but for which the state is not financially accountable, are deemed "related organizations." The state's related organizations include certain transportation authorities, hospital districts, port authorities, and aviation authorities. The state is not financially accountable for any of these organizations and, therefore, applicable financial data is not included in the state's financial statements.

#### **Contact**

Financial statements of the component units that issue separate statements and other financial statement-related information may be obtained from:

Department of Financial Services Bureau of Financial Reporting Statewide Financial Reporting Section 200 East Gaines Street Tallahassee, Florida 32399-0364

Telephone: (850) 413-5511

Department Website: http://www.myfloridacfo.com

Joint ventures may be contacted directly for their financial statements.

#### **B.** Basic Financial Statements

The state's financial statements have been prepared in accordance with generally accepted accounting principles as prescribed by GASB. The basic financial statements of the state, including its component units, are presented in the required format discussed below.

#### **Government-wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from its discretely presented component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable to a specific function. Some functions may include administrative overhead that is essentially indirect expenses of other functions. The state currently does not allocate those indirect expenses to other functions. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; (2) grants and contributions that are restricted to meeting the operational requirements of a particular function; and (3) grants and contributions that are restricted to meeting the capital requirements of a particular function. Taxes and other items not included in program revenues are reported in general revenues.

#### **Fund Financial Statements**

Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

#### C. Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned, while expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as they become susceptible to accrual, generally when they are both measurable and available. Revenues collected within 60 days of the end of the current fiscal year are considered available, with the exception of certain tax revenues, which are considered available when collected within 30 days of year-end. For governmental funds, certain long-term liabilities, such as compensated absences, due within 60 days of the end of the current fiscal year are expected to be liquidated with expendable financial resources and are recognized within the applicable governmental fund. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures for insurance and similar services extending over more than one fiscal year generally are accounted for as expenditures of the fiscal year of acquisition. Further, principal and interest on general long-term debt are recognized when due.

#### **D.** Basis of Presentation

#### **Major Funds**

GASB Codification Section 2200, Comprehensive Annual Financial Report, sets forth minimum criteria (percentage of the assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses for either fund category or the governmental and enterprise funds combined) for the determination of major funds. GASB Codification Section 2200 further requires that the reporting government's main operating fund (the General Fund) always be reported as a major fund. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The nonmajor funds are combined in a column in the fund financial statements and detailed in the combining statements. The state reports the following major funds:

#### **Major Governmental Funds**

**General Fund** – a fund that accounts for the financial resources of the state, except those required to be accounted for in another fund. This is the state's primary operating fund.

**Environment, Recreation and Conservation** – a special revenue fund that accounts for the operations of various programs such as air pollution control, water quality assurance, ecosystem management, and marine resources conservation. Transfers from other funds, pollutant tax collections, and federal grants are its major sources of revenue.

*Public Education* – a special revenue fund that includes funds used to operate education-related programs. Significant sources of revenue for this fund are federal grants, transfers from the Florida Lottery, and utility taxes.

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**Health and Family Services** – a special revenue fund that includes funds used to operate various health and family service-related programs such as health care, elder affairs, and public assistance. Grants and funding from the federal government are the predominant sources of revenue for this fund.

**Transportation** – a special revenue fund that accounts for the maintenance and development of the state highway system and other transportation-related projects. It accounts for federal grants, motor fuel and aviation fuel taxes, automobile registration fees, and other revenues that are used for transportation purposes.

#### **Major Business-type Funds**

**Transportation** – an enterprise fund that primarily accounts for operations of the Florida Turnpike.

**Lottery** – an enterprise fund that accounts for state lottery operations, which include sale of lottery tickets, payment of lottery prizes, and transfers to the Educational Enhancement Trust Fund.

*Florida Hurricane Catastrophe Fund* – an enterprise fund that accounts for investments for the Florida Hurricane Catastrophe Fund, which was created to help cover insurers' losses in the event of a hurricane disaster.

**Prepaid College Program** – an enterprise fund that accounts for payments from purchasers of the Florida Prepaid College Program. This program was created to provide a medium through which the cost of state post-secondary education may be paid in advance of enrollment at a rate lower than the projected corresponding costs at the time of enrollment.

**Reemployment** Assistance – an enterprise fund that accounts for contributions, benefit payments, grants, loans, and investments for the Unemployment Compensation Fund, which was created to pay reemployment assistance benefits to eligible individuals.

#### **Fund Types**

Additionally, the state reports the following fund types:

#### **Internal Service Funds**

These proprietary-type funds are primarily used to report activities that provide goods or services to other funds or agencies within the state, rather than to the general public. Internal service funds are classified into the following categories:

- Employee Health and Disability includes funds that account for state employees' health and disability plans.
- Data Centers includes funds that account for services provided by data processing centers operated by various agencies.
- Communications and Facilities includes funds that primarily account for services provided by the Department of Management Services such as those related to the construction, operation, and maintenance of public facilities, and management and operation of the SUNCOM (state communication) Network.
- *Other* includes funds that account for services provided to other state agencies such as legal services, records management, and community services (inmate work squads).

#### **Fiduciary Fund Types**

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and, therefore, cannot be used to support the state's own programs.

*Private-Purpose Trust Funds* - funds that are used to report trust arrangements under which principal and income benefit individuals, private organizations, or other governments including funds accounting for unclaimed property; federally guaranteed, higher education loans; contributions to a college savings plan; and various others.

**Pension and Other Employee Benefits Trust Funds** - funds that are used to report resources that are required to be held in trust for the members and beneficiaries of the state's pension plans and other employee benefit plans.

**Agency Funds** - funds that are used to report resources held by the state in a purely custodial capacity. For example, these funds account for asset and liability balances related to retiree health care, taxes collected and held by the Department of Revenue for other entities, and student funds held by the Florida School for the Deaf and the Blind.

*Investment Trust Funds -* funds that are used to report the external portion of investment pools reported by the state.

#### E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position/Fund Balance

#### **Cash and Cash Equivalents**

The state's cash includes cash on hand and on deposit in banks, including demand deposits, certificates of deposit, and time deposits. Most deposits are held by financial institutions qualified as public depositories under Florida law. Cash equivalents are short-term, highly liquid investments. For the purposes of GASB Codification Section 2450, *Cash Flows Statements*, pooled investments with the State Treasury are considered cash equivalents. Details of deposits are included in Note 2.

#### **Investments**

Florida Statutes authorize the state to invest in various instruments. The state reports investments in accordance with GASB Codification Section I50, *Investments*.

Investments with the State Treasury are reported at fair value which is obtained from independent pricing service providers. Independent pricing service providers use quoted market prices when available and employ various, sometimes proprietary, multifactor models for determining a security's fair value if it is not available from quoted market prices. Some securities, including U.S. government, municipal bonds, and mortgage-backed and asset-backed securities, are priced using evaluated bid prices. Evaluated bid prices are determined by taking bid prices and adjusting them by an evaluated adjustment factor derived from the independent pricing service's multifactor model. If values are not available using the above methods, secondary methods such as non-evaluated mid-price and bid price are used. If no source of values is available, cost or last available price from any source is used, or other pricing methodology as directed by the State Treasury.

Investments managed by the State Board of Administration (SBA) are reported in various funds. Investments of the Debt Service Escrowed Fund, which meet the requirements of a legal or in-substance defeasance, are reported at cost. Investments of the Local Government Surplus Funds Trust Fund are reported based on amortized cost and disclosed in Note 2 at fair value. Other investments managed by the SBA, including those related to the state's defined benefit and defined contribution pension plans, are reported at fair value at the reporting date.

For SBA-managed investments, fair values are obtained or estimated in accordance with the Global Pricing Guidelines established with the SBA's custodian, BNY Mellon Bank. BNY Mellon Bank uses a variety of independent pricing vendors and designates certain vendors as the primary source based on asset type, class or issue. BNY Mellon Bank monitors prices supplied by primary sources and may use a supplemental price source or change the primary price source if any of the following occurs:

- The price of a security is not received from the primary price source.
- The primary price source no longer prices a particular asset type, class or issue.
- The SBA or its portfolio investment manager challenges a price and BNY Mellon Bank reviews the price with the vendor, who agrees that the price provided by that vendor may not be appropriate.
- The price from the primary source exceeds BNY Mellon Bank's price tolerance checkpoints and results in a vendor comparison review where another source is deemed to be more appropriate by the BNY Mellon Bank.

When a portfolio includes securities or instruments for which BNY Mellon Bank does not receive fair value information from its vendor price sources, BNY Mellon Bank uses a "non-vendor price source." Examples include, but are not limited to, limited partnerships or similar private investment vehicles that do not actively trade through established exchange mechanisms; other private placements where there is limited or no information in the market place; and unique fixed income and equity instruments. The SBA does not provide direction regarding the substitution of prices in such instances where securities or instruments are in the portfolio of an investment manager appointed by the SBA. In such cases where the SBA directed the purchase of such securities or instruments, BNY Mellon may obtain the non-vendor prices by contacting the SBA only if it is not commercially reasonable to directly obtain the non-vendor price information from the broker of record, as identified by the SBA.

For private market investments, where no readily ascertainable market value exists (including limited partnerships, hedge funds, direct-owned real estate, and real estate pooled funds), fair values for the individual investments are based on the net asset value (capital account balance) at the closest available reporting period, as communicated by the general partner and/or investment manager, adjusted for subsequent contributions and distributions. The valuation techniques vary based upon investment type and involve a certain degree of judgment. The most significant input into the net asset value of an entity is the value of its investment holdings. The net asset value is provided by the general partner and/or investment manager and reviewed by management.

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Annually, the financial statements of all private market investments are audited by independent auditors. Private market investments in which the SBA has a controlling interest are also required to be valued annually by independent, licensed external appraisers selected by an appraisal management company retained by the SBA.

All derivative financial instruments are reported at fair value in the statements of net position. The instruments are adjusted to fair value at least monthly, with valuation changes recognized in investment earnings. Gains and losses are recorded in the statements of changes in net position as "net increase (decrease) in fair market value" during the period.

Because of the inherent uncertainty of the valuation using pricing methodologies other than the quoted market prices, the estimated fair values may differ from the values that would have been used had a ready market existed.

Investment detail is included in Note 2.

#### **Inventories**

Inventories primarily consist of expendable supplies. Inventories are recorded according to the consumption method as expenditures when consumed. At the end of the fiscal year, inventory is reported as an asset and identified in fund balance as nonspendable. The method used to determine the cost of inventories varies by agency responsible for the inventories.

#### **Capital Assets**

Capital assets are real, personal, and intangible property that have a cost equal to or greater than an established capitalization threshold and have an estimated useful life extending beyond one year. For additional information, refer to Note 5.

#### **Deferred Outflows of Resources**

A consumption of net assets by the government that is applicable to a future reporting period is presented as a deferred outflow of resources.

#### **Long-term Liabilities**

Refer to Note 8 for information on bonds payable and certificates of participation, Note 9 for information on installment purchases, capital leases, and public-private partnership agreements, and Note 10 for changes in long-term liabilities.

#### **Compensated Absences Liability**

Employees earn the right to be compensated during absences for vacation and illness as well as for unused special compensatory leave earned for hours worked on legal holidays and other specifically authorized overtime. Compensated absences for annual leave are recorded as a liability when the benefits are earned. Compensated absences for sick leave are calculated based on the vesting method. Within the limits established by law or rule, the value of unused leave benefits will be paid to employees upon separation from state service. The amounts reported for compensated absences are based on current year-end salary rates and include employer Social Security and Medicare tax and pension contributions at current rates.

#### **Deferred Inflows of Resources**

A deferred inflow of resources is an acquisition of net assets by the government that is applicable to a future reporting period.

#### **Components of Net Position**

The government-wide statement of net position classifies net position into the following categories: (1) net investment in capital assets, (2) restricted, and (3) unrestricted. The "net investment in capital assets" component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. "Restricted" net position is reported when constraints are placed on net position that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. "Unrestricted" net position consists of net position that does not meet the definition of "restricted" or "net investment in capital assets." When both restricted and unrestricted resources are to be used for the same purpose, the agency responsible for administering the resources determines the flow assumption used to identify the portion of expenses paid from restricted resources. At June 30, 2014, the government-wide statement of net position reported a restricted net position of \$23.7 billion, of which \$14.8 billion is restricted by enabling legislation.

#### **Components of Fund Balance**

**Nonspendable fund balance** includes amounts that cannot be spent. This includes activity that is not in a spendable form such as inventories, prepaid amounts, and long-term portion of loans/net notes receivable unless the proceeds are restricted, committed or assigned. Additionally, activity that is legally or contractually required to remain intact, such as a principal balance in a permanent fund, is considered to be nonspendable.

**Restricted fund balances** have constraints placed upon the use of the resources either by an external party, such as the Federal government, or imposed by law through a constitutional provision or enabling legislation.

**Committed fund balance** includes amounts that can be used only for the specific purposes determined by a formal action of the state's highest level of decision-making authority, the Legislature and the Governor, i.e. through legislation passed into law. Commitments may only be modified or rescinded by equivalent formal, highest-level action.

*Unassigned fund balance* is the residual amount of the General Fund not included in the three categories described above. Also, any remaining deficit fund balances within the other governmental fund types are reported as unassigned.

When an expenditure is incurred for purposes for which both restricted and unrestricted resources are available, it is the state's general policy to use restricted resources first. When expenditures are incurred for which unrestricted (committed or unassigned) resources are available, and amounts in any of these unrestricted classifications could be used, it is the state's general policy to spend committed resources first. However, the agency responsible for administering the resources determines the flow assumption used to identify the portion of expenses paid from restricted resources.

Fund Balances Classifications and Special Revenue by Purpose – GASB Codification Section 2200, *Comprehensive Annual Financial Report*, requires presentation of governmental fund balances and special revenue fund revenues by specific purpose. In the basic financial statements, the fund balance classifications are presented in the aggregate. The table presented below displays further detail of nonspendable fund balance and appropriation of resources existing at June 30, 2014 (in thousands).

		I	Environment,							
	General Fund	(	Recreation and Conservation	Public Education	Health and Family Services	Tra	nsportation	Nonmajor Governmental ation Funds		Total
Fund balances:	 Tunu	<u> </u>	conscivation	 Laucution	 Betvices	114	nsportation	_	Tunus	 10111
Nonspendable:										
Inventory and Prepaid Items	\$ 20,154	\$	475	\$ 	\$ 39,300	\$	10,538	\$	1,910	\$ 72,377
Long-term Receivables and Advances	15,988		25,170	154						41,312
Permanent Fund Principal									17,743	17,743
Total	36,142		25,645	154	39,300		10,538		19,653	131,432
Restricted:										
Grantors/Contributors	126		14,306	1,032	12,378				26,231	54,073
Enabling Legislation	55,635		21,663		57,387		50		359,089	493,824
Constitutional Provision			12,790	427,353					5,466	445,609
Creditors	9,019		48,083	924,233	6,107				1,412,638	2,400,080
Federal Government	25,616		1,909,056	49,517	127,522		23,720		114,722	2,250,153
Total	90,396		2,005,898	1,402,135	203,394		23,770		1,918,146	5,643,739
Committed:	903,183		660,056	453,828	1,424,987		2,441,153		940,033	6,823,240
Unassigned:	5,444,736			(808,982)						4,635,754
Total Fund Balances	\$ 6,474,457	\$	2,691,599	\$ 1,047,135	\$ 1,667,681	\$	2,475,461	\$	2,877,832	\$ 17,234,165

Section 215.32(2)(b)4.a, F.S., provides that the unappropriated cash balances from selected trust funds may be authorized by the Legislature for transfer to the Budget Stablization Fund and the General Revenue Fund through the General Appropriation Act. The amounts indicated below were identified in the State's 2014 General Appropriations Act as being unappropriated June 30, 2014, cash balances that are to be transferred to and from the funds indicated during the 2014-15 fiscal year.

Transfer to (from) Fund	\$ 151,100	\$ (43,000)	\$ 	\$ (83,000)	\$ 	\$ (25,100)	\$ 
Transfer from Non-Governmental Funds	120,651						120,651
Totals	\$ 271,751	\$ (43,000)	\$ 	\$ (83,000)	\$ 	\$ (25,100)	\$ 120,651

#### F. Interfund Activity and Balances

The effect of interfund activities, except those between funds reported as governmental activities and funds reported as business-type activities, has been eliminated from the government-wide statements. In the fund financial statements, transfers represent flows of assets without equivalent flows of assets in return or a requirement for repayment. Transfers are recorded when a fund receiving revenue provides it to the fund which expends the resources. Transfers between funds are made to accomplish various provisions of law.

Interfund receivables and payables have been eliminated from the statement of net position, except for the residual amounts due between governmental and business-type activities.

For additional information, refer to Note 11.

#### **G.** Nonmonetary Transactions

The state participates in various activities that are, in part, represented by nonmonetary transactions. Examples include nonmonetary assistance in the form of Federal grants, such as vaccines, Electronic Benefit Transfer (EBT) cards for food assistance, and donated food commodities. The state also acts as an agent for the United States Department of Agriculture in the distribution of donated food commodities to qualifying organizations outside the state's reporting entity. The fair value of these items is reported in the governmental fund financial statements.

State Attorneys and Public Defenders of the State of Florida are furnished certain office space and other services by counties under the provisions of Chapter 29, F.S. Some counties also provide certain facilities and services to other officers and staff of the judicial branch. The value of the facilities and services provided by the counties is not reported as revenue.

#### H. Operating and Nonoperating Revenues

Proprietary funds distinguish operating and nonoperating revenues. Operating revenues are typically derived from providing goods or services, and include all transactions involved in delivering those goods or services. These revenues are a direct result of exchange-type transactions associated with the principal activity of the fund. Cash flow resulting from capital and related financing, noncapital financing and investment activities are considered nonoperating for reporting purposes.

#### I. Accounting and Reporting Changes

The state implemented GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*. This Statement establishes accounting and financial reporting standards that reclassify certain items that were previously reported as assets and liabilities to deferred outflows of resources or deferred inflows of resources and that recognize, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities. The implementation of this standard required the reclassification of financial statement elements that would have previously been reported as deferred revenue to deferred inflows of resources, deferred amount on refunding (a component of bonds payable) to deferred outflows of resources or deferred inflows of resources, and unamortized costs of debt issuances to expense.

The state implemented GASB Statement No. 66, Technical Corrections-2012-an amendment of GASB Statements No. 10 and No. 62. This standard resolves conflicting guidance that resulted from the issuance of GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, and Statement No. 62, Codification of Accounting and Financial Reporting Guidance contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. GASB Statement No. 66 removes the provision that limits fund-based reporting of an entity's risk financing activities to the general fund and the internal service funds type. It also modifies the specific guidance on accounting for (1) operating lease payments that vary from a straight-line basis, (2) the difference between the initial investment (purchase price) and the principal amount of a purchased loan or group of loans, and (3) servicing fees related to mortgage loans that are sold when the stated service fee rate differs significantly from a current (normal) servicing fee rate. Adoption of this statement had no impact on the State's financial statements.

The Defined Benefit Pension Plans reported by the state as part of the Pension and Other Employee Benefits Trust Funds implemented GASB Statement No. 67, Financial Reporting for Pensions Plans - an amendment of GASB Statement No. 25. This statement replaces the requirements of Statements No. 25, Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans and No. 50, Pension Disclosures - an amendment of GASB Statements No. 25 and 27. This statement requires changes to the notes to the financial statements and required supplementary information for pension plans. Refer to Note 6 for additional information on the state's Defined Benefit Pension Plans and where to obtain a copy of the stand-alone Florida Retirement System comprehensive annual financial report.

GASB issued Statement No. 68, Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27, is effective for fiscal year 2015. The effect of the implementation of this standard on the state's financial statements has not been determined.

The state implemented GASB Statement No. 70, Accounting and Financial Reporting for Nonexchange Financial Guarantees. The objective of this statement is to improve accounting and financial reporting by state and local governments that extend and receive nonexchange financial guarantees. This statement requires a government that extends a nonexchange financial guarantee to recognize a liability when qualitative factors and historical data, if any, indicate that it is more likely than not that the government will be required to make a payment on the guarantee and specifies information required for disclosure. Adoption of this statement had no impact on the state's financial statements.

#### J. Fund Equity Reclassifications and Restatements

Net position at June 30, 2013, has been adjusted as follows (in thousands):

		siness-Type Activities	Fie	duciary Funds			Component Units					
	Proprietary Funds						Component Units					
		Hurricane Catastrophe Fund		Defined Benefit Pension Plan		Florida Housing Finance Corporation		Iniversity of Florida		Other State Universities		
Net Position, June 30, 2013, as previously reported	\$	8,295,264	\$	129,852,528	\$	1,933,231	\$	5,544,098	\$	10,357,284		
Implementation of New Accounting Standards Implementation of GASB Statement No. 65; debt issuance costs expensed		(10,299)				(6,205)		(357)		(6,211)		
Implementation of GASB Statement No. 67; removal of DROP liability				3,209,149								
Net Position, June 30, 2013, as restated	\$	8,284,965	\$	133,061,677	\$	1,927,026	\$	5,543,741	\$	10,351,073		

#### K. Budget Stabilization Fund

The State Constitution mandates the creation and maintenance of a Budget Stabilization Fund, in an amount not less than 5 percent nor more than 10 percent of the last complete fiscal year's net revenue collections for the General Revenue Fund. Monies in the Budget Stabilization Fund may be transferred to the General Revenue Fund to offset a deficit therein or to provide emergency funding, including payment of up to \$38 million with respect to certain uninsured losses to state property. Monies in this fund are constitutionally prohibited from being obligated or otherwise committed for any other purposes. Any withdrawals from the Budget Stabilization Fund must be restored from general revenues in five equal annual installments, commencing in the third fiscal year after the expenditure, unless the Legislature establishes a different restoration schedule, in accordance with Section 215.32, F.S.

In prior fiscal years, the Florida Legislature authorized the transfer of funds from the Budget Stabilization Fund to the General Revenue Fund. These transfers are required to be repaid in accordance with Section 215.32, F.S. The Budget Stabilization Fund had \$924.8 million in cash at June 30, 2014. The planned repayment schedule is presented below. An additional repayment was made in June 2014, resulting in a remaining balance of \$428,962,900. Both of these funds are included within the General Fund; therefore, pursuant to generally accepted governmental accounting principles, the advances to other funds and advances from other funds were eliminated.

Date	Authority	Borrowed			Repayment
9/11/2008	GAA 2008-2009 Section 77	\$	672,407,250	\$	
2/20/2009	Senate Bill 2-A Section 51		400,000,000		
7/1/11-6/30/12					214,481,450
7/1/12-6/30/13					214,481,450
7/1/13-6/30/14					214,481,450
7/1/14-6/30/15					214,481,450
7/1/15-6/30/16					214,481,450
	Total	l \$	1,072,407,250	\$	1,072,407,250

#### **NOTE 2 - DEPOSITS AND INVESTMENTS**

#### A. Deposits

At June 30, 2014, the state's deposits in financial institutions totaled approximately \$1.8 billion for primary government and \$3.0 billion for discretely presented component units.

#### 1. Custodial Credit Risk

The custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the state will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The state mitigates custodial credit risk by generally requiring public funds to be deposited in a bank or savings association that is designated by the Chief Financial Officer (CFO) as authorized to receive deposits in the state and meets the collateral requirements as set forth in Chapter 280, Florida Statutes (F.S.).

The CFO determines the collateral requirements and collateral pledging level for each Qualified Public Depository (QPD) following guidelines outlined in Section 280.04, F.S., and Department of Financial Services Rules, Chapter 69C-2, Florida Administrative Code. Collateral pledging levels include 25, 50, 125, and 200 percent of a QPD's average daily deposit balance, or, if needed, an amount as prescribed by the CFO. Section 280.13, F.S., outlines eligible types of collateral including direct obligations of the United States (U.S.) Government, federal agency obligations fully guaranteed by the U.S. Government, certain federal agency obligations, state and local government obligations, corporate bonds, and letters of credit issued by a Federal Home Loan Bank. Also, with the CFO's permission, eligible collateral includes collateralized mortgage obligations, real estate mortgage investment conduits and securities or other interests in any open-end management investment company registered under the Investment Company Act of 1940. However, the portfolio of the investment company must be limited to direct obligations of the U.S. Government, and the investment company must take delivery of such collateral either directly or through an authorized custodian.

In accordance with Section 280.08, F.S., if a QPD defaults, losses to public depositors are first satisfied with any applicable depository insurance, followed by demands of payment under any letters of credit or sale of the defaulting QPD's collateral. If necessary, any remaining losses are to be satisfied by assessments against the other participating QPDs according to a statutory based ratio.

At June 30, 2014, the following deposits were not secured pursuant to Chapter 280, F.S., and were exposed to custodial credit risk because they were uninsured and (1) uncollateralized, (2) collateralized with securities held by the pledging financial institution, or (3) collateralized with securities held by the pledging financial institution's trust department or agent but not in the state's name (in thousands).

#### Custodial Credit Risk As of June 30, 2014

	Bank Statement Balance (in U.S. \$)								
Custodial Credit Risk	Primar	y Government	Com	ponent Units					
(1)	\$	654,690	\$	308,333					
(2)				483,588					
(3)		•••••		16,254					
Total deposits subject to									
custodial credit risk	\$	654,690	\$	808,175					

#### 2. Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of a deposit. Under Section 215.47, F.S., and subject to the limitations and conditions of the State Constitution or of the trust agreement relating to a trust fund, moneys available for investments by the State Board of Administration (SBA) may be invested in fixed income obligations or stocks denominated in foreign currency. The SBA has developed total fund investment policies for the investment of assets in the Florida Retirement System (FRS) Pension Trust Fund and the Lawton Chiles Endowment Fund (LCEF) that set ranges on investments by asset class in each fund. Under the FRS Pension Trust Fund and LCEF investment policy statements approved by SBA Trustees on August 20, 2013, and June 17, 2014, respectively, foreign and domestic equity securities are included in the global equity asset class. The FRS Pension Trust Fund and LCEF have target allocations to global equities of 52% and 71%, respectively, with policy ranges from 44-65% for FRS and 61-81% for LCEF, but within these ranges there are no limits on the amount of foreign equity securities that are not denominated in U.S. dollars. The Florida Prepaid Program's comprehensive

investment plan limits investment in foreign equities to 25% of total equities, with the target for total equities to be the lesser of 15% of the total fund, or the actuarial reserve. In all cases, Florida law limits the exposure to foreign securities to 35% of the total fund. The investment plans may be modified in the future if the SBA or Florida Prepaid adopts changes. This investment activity in foreign investments resulted in deposits in foreign currency as of June 30, 2014, as illustrated in the following schedule (in thousands):

# Foreign Currency Deposits Held As of June 30, 2014

			Ва	ank Statement	Balance (in U.S. \$)	
					Florida Prepaid	
	FRS	S Pension			Program and	
Currency	Tr	ust Fund		LCEF	Investment Plan	Total
Australian dollar	\$	24,905	\$	217	\$ 35	\$ 25,157
Brazilian real		4,200		37		4,237
British pound sterling		30,249		356	32	30,637
Canadian dollar		60,334		13		60,347
Chilean peso		147				147
Columbian peso		17				17
Danish krone		261				261
Egyptian pound		261				261
Euro currency unit		70,375		546	203	71,124
Hong Kong dollar		18,116		9	28	18,153
Hungarian forint		158				158
Indian rupee		3,467				3,467
Indonesian rupiah		612		50		662
Israeli shekel		739				739
Japanese yen		39,835		166	426	40,427
Malaysian ringgit		548		68		616
Mauritius rupee		204				204
Mexican peso		1,892		1		1,893
New Zealand dollar		186		11	14	211
Nigerian naira		207				207
Norwegian krone		2,402		10	13	2,425
Omani rial		442				442
Pakistan rupee		8				8
Philippines peso		139				139
Polish zloty		10		4		14
Qatari rival		576				576
Russian ruble		163				163
Singapore dollar		4,479			59	4,538
South African rand		1,859				1,859
South Korean won		824		74		898
Swedish krona		4,929			51	4,980
Swiss franc		1,389				1,389
Taiwan new dollar		11,797				11,797
Thailand baht		76		7		83
Turkish new lira		652		30		682
UAE dirham		2,723				2,723
Other		127		21		148
Total deposits subject to						
foreign currency risk	\$	289,308	\$	1,620	\$ 861	\$ 291,789

#### **B.** Investments

At June 30, 2014, the state's investments reported in governmental and business-type activities and fiduciary funds totaled \$226.3 billion, consisting of pooled investments with the State Treasury in the amount of \$21.2 billion and other investments in the amount of \$205.1 billion. The State Treasury also had holdings at June 30, 2014, of \$3.6 billion for discretely presented component units in total. These investments are not reported as part of the primary government and may be different from the amounts reported by some component units due to different reporting periods. Other investments for discretely presented component units totaled \$25.2 billion.

#### Pooled Investments with the State Treasury

ASSEIS

Unless specifically exempted by statute, all cash of the state must be deposited in the State Treasury. The State Treasury, in turn, keeps the funds fully invested to maximize earnings. In addition, the State Treasury may invest funds of any board, association, or entity created by the State Constitution, or by law. As a result, pooled investments with the State Treasury contains deposits from funds and component units of the reporting entity (internal portion) as well as deposits from certain legally separate organizations outside the reporting entity (external portion). The external portion of pooled investments with the State Treasury is reported in a governmental external investment pool.

Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with State Treasury is provided by the Treasury Investment Committee per Section 17.575, F.S. The authorized investment types are set forth in Section 17.57, F.S.

Redemptions are on a dollar in/dollar out basis adjusted for distributed income. The fair value of the pooled investments with the State Treasury is determined at fiscal year-end for financial reporting purposes.

The State Treasury does not contract with an outside insurer in order to guarantee the value of the portfolio, or the price of shares redeemed.

Per Section 17.61(1), F.S., the State Treasury shall invest all general revenue funds, trust funds, all agency funds of each state agency, and of the judicial branch. As a result, state agencies and the judicial branch are considered involuntary participants in pooled investments with the State Treasury. The total involuntary participation as of June 30, 2014, was \$18 billion or 73% of the pool.

At year-end, the condensed financial statements for the Investment Pool maintained by the State Treasury were as follows (dollars in thousands):

# Condensed Statement of Fiduciary Net Position June 30, 2014

Current and Other Assets	\$	25,566,404
Total Assets		25,566,404
LIABILITIES		
Other Liabilities		2,746,035
Total Liabilities		2,746,035
NET POSITIO N		
Net position held for Internal Pool Participants		21,403,112
Net position held for External Pool Participants		1,417,257
	\$	22,820,369
Condensed Statement of Changes in Fiducian	y Net Po	sition
June 30, 2014		
ADDITIONS		
Net income (loss) from investing activity	\$	421,241
DEDUCTIONS	· <u> </u>	
Distributions paid and payable		(421,241)
DEPOSITOR ACTIVITY		
Deposits		139,719,981
Withdrawals		(137,038,458)
Excess (deficiency) of deposits over withdrawals		2,681,523
Change in net position		2,681,523
Net position, beginning		20,138,846
Net position, ending	\$	22,820,369

#### 2014 STATE OF FLORIDA CAFR

The following table provides a summary of the fair value, the number of shares or the principal amount, ranges of interest rates, and maturity dates of each major investment classification (dollars in thousands):

#### **Summary of Investment Holdings**

	Par		Fair Value		Range of Interest Rates *	Range of Maturity Dates
Commercial paper	\$	337,700	\$	337,691	0.05%-0.19%	7/2/2014-8/4/2014
Repurchase agreements		2,930,462		2,930,462	0.03%-0.09%	7/1/2014-7/7/2014
U.S. guaranteed obligations		4,871,542		4,806,080	0.12%-31.84%	8/10/2014-12/20/2062
Federal agencies		5,068,165		5,099,968	0.12%-18.00%	7/15/2014-4/1/2056
Bonds and notes - domestic		5,620,624		4,958,245	0.00%-10.38%	7/15/2014-7/1/2114
Bonds and notes - international		825,169		855,054	0.14%-9.63%	7/14/2014-12/20/2054
Federal agencies discounted securities		2,727,654		2,723,225	0.00%-4.10%	7/2/2014-3/25/2042
U.S. guaranteed obligations discounted securities		964,499		960,991	0.02%-3.14%	7/3/2014-5/15/2030
Commingled STIF		642,876		642,876	N/A	N/A
Unemployment compensation funds		1,658,310		1,658,310	N/A	N/A
Totals	\$	25,647,001	\$	24,972,902	:	

<sup>\*</sup> The coupon rate in effect at June 30, 2014, is reported. If a security is discounted, the purchase yield is reported.

The State Treasury records, as an investment, funds credited to the state's account in the Federal Unemployment Compensation Trust Fund pursuant to Section 903 of the Social Security Act. The fund is drawn upon primarily to pay reemployment assistance benefits. This money is pooled with deposits from other states and is managed by the Federal Government. No disclosures can be made of specific securities owned.

The schedule below discloses the detail of the State Treasury holdings at fair value at June 30, 2014, as well as reconciliation to the basic financial statements (in thousands):

# Schedule of Pooled Investments with State Treasury As of June 30, 2014

Investment type	I	Fair Value
Commercial paper	\$	309,996
Repurchase agreements		1,580,829
U.S. guaranteed obligations		5,767,071
Federal agencies		7,777,974
Bonds and notes - domestic		4,588,467
Bonds and notes - international		738,451
Commingled STIF		642,876
Unemployment compensation funds pooled with U.S. Treasury		1,658,310
Total investments excluding security lending collateral**		23,063,974
Lending collateral investments:		
Repurchase agreements		1,349,633
Federal agencies		45,219
Commercial paper		27,695
Bonds and notes - domestic		369,778
Bonds and notes - international		116,603
Total lending collateral investments		1,908,928
Total investments		24,972,902
Cash on deposit		593,502
Total State Treasury holdings		25,566,404
Adjustments:		
Outstanding warrants		(408,952)
Outstanding deposits		(64,257)
SPIA Revolving Account*		(7,575)
Unsettled securities liability		(360,093)
Reconciled balance, June 30, 2014	\$	24,725,527
Reconciliation to the basic financial statements (in thousands):		
Pooled investments with State Treasury		
Governmental activities	\$	14,737,449
Business-type activities		3,074,320
Fiduciary funds		3,295,734
Component units		2,837,174
Component units timing difference		2,058
Total pooled investments with State Treasury		23,946,735
Restricted pooled investments with State Treasury		
Business-type activities		59,464
Component units		719,328
Total restricted pooled investments with State Treasury		778,792
Total pooled investments with State Treasury	\$	24,725,527

<sup>\*</sup> The SPIA Revolving Account is included as cash and cash equivalent by the agencies.

<sup>\*\*</sup>This amount excludes the Florida Birth-Related Neurological Injury Compensation Association's (NICA) participation in Treasury's Short Term Investment Fund. NICA's portion represents less than a tenth of a percent of the total investments held at Treasury.

#### Other Investments

Other investments in various funds of the state are primarily managed by the SBA. The largest of these funds managed by the SBA is the FRS Pension Trust Fund (Defined Benefit Pension Fund), whose total investments represented 76% of total other investments at June 30, 2014. Investments in the FRS Investment Plan Trust Fund (Defined Contribution Pension Fund) represents 4.4% of total other investment, while investments in the Florida Hurricane Catastrophe Fund and the Florida Prepaid College Trust Fund represented another 6.3% and 6.3%, respectively, of total other investments. Section 215.47, F.S., allows the SBA to invest funds in a range of instruments, including security lending agreements, reverse repurchase agreements, and alternative investments (including limited partnerships and hedge funds).

The schedule below discloses other investments at fair value and their total carrying value at June 30, 2014, as well as reconciliation to the basic financial statements (in thousands):

#### Schedule of Other Investments As of June 30, 2014

		Fair value		
	FRS Pension	Managed	Not managed	
Investment type	Trust Fund	by SBA	by SBA	Total
Certificates of deposit	\$ 1,417,426	\$ 2,871,131	\$ 3,740	\$ 4,292,297
Commercial paper	6,161,121	6,446,025		12,607,146
Money market funds	9,734	2,581,742	27,150	2,618,626
Repurchase agreements	1,150,000	3,664,866		4,814,866
U.S. guaranteed obligations	9,274,839	8,377,414	48,886	17,701,139
Federal agencies	8,819,935	5,487,409	3,168	14,310,512
Domestic bonds and notes	7,170,452	2,419,459	1,461,961	11,051,872
Domestic bonds and notes commingled funds		2,573,933		2,573,933
International bonds and notes	2,593,571	529,936	2,151	3,125,658
Domestic stocks	44,070,462	1,219,856	13,203	45,303,521
Domestic equity commingled funds		3,825,278		3,825,278
International stocks	38,330,351	493,421	5,032	38,828,804
International equity commingled funds	7,501,662	1,572,063		9,073,725
Alternative investments	16,501,387			16,501,387
Real estate investments	9,910,420			9,910,420
Self-Directed brokerage accounts		123,082		123,082
Option contracts purchased	2,389		2,447	4,836
Swap contracts (debt related)	1,492			1,492
Mutual funds			1,860,589	1,860,589
Deferred compensation annuities			29,601	29,601
Limited partnerships			17	17
Total investments excluding lending collateral	152,915,241	42,185,615	3,457,945	198,558,801
Lending collateral investments:				
Certificates of deposit		1,407,394		1,407,394
Commercial paper		682,462		682,462
Repurchase agreements	4,471,397	360,816		4,832,213
Domestic bonds and notes	115,537	117,164		232,701
Security lending collateral pool		58		58
International bonds and notes	31,326	35,077		66,403
Total lending collateral investments	4,618,260	2,602,971		7,221,231
Total investments for all types - fair value	\$ 157,533,501	\$ 44,788,586	\$3,457,945	\$ 205,780,032
Total investments for all types - carrying value	\$ 157,533,501	\$44,788,502	\$3,456,517	\$ 205,778,520
% of total other investments	76%	22%	2%	

Reconciliation of carrying value to the basic financial statements (in thousands):

	Go	vernmental	В	Susiness-type	Fiduciary	C	Component	
		activities		activities	funds		Units <sup>1</sup>	Total
Other investments	\$	1,263,459	\$	14,499,184	\$ 	\$	773,464	\$ 16,536,107
Restricted investments				1,093,419				1,093,419
Long-term investments		235,638		11,449,312	171,925,840			183,610,790
Security lending collateral <sup>2</sup>					4,618,260			4,618,260
Timing and other differences <sup>3</sup>		(11,671)		(4,048)	(3,751)		(60,586)	(80,056)
Total other investments	\$	1,487,426	\$	27,037,867	\$ 176,540,349	\$	712,878	\$ 205,778,520

<sup>&</sup>lt;sup>1</sup>The column for Component Units presents investments managed by SBA for Component Units. For presentation of all other investments for Component Units, see the Schedule of Other Investments For Discretely Presented Component Units.

Certain investments included in the above schedule were pledged as collateral with the SBA's futures and swaps clearing broker. These investments are presented below (in thousands):

# FRS Pension Trust Fund Securities Pledged as Collateral for Futures and Swaps Contracts As of June 30, 2014

Investment Type	Fa	ir Value
U.S. guaranteed obligations	\$	25,169
Domestic stocks		23,156
Total	\$	48,325

The FRS Pension Trust Fund also held short positions in investments at June 30, 2014. Short investment positions are reported as liabilities on the Statement of Fiduciary Net Positions. The schedule below presents the short investment positions at fair value at June 30, 2014, (in thousands):

# FRS Pension Trust Fund Short Investment Positions As of June 30, 2014

Investment Type	Fair Value
U.S. guaranteed obligations	\$ (84,698)
Federal agencies	(95,122)
Option contracts	(123)
Total	\$ (179,943)

The SBA issued a separate report (financial statements and notes) pertaining to the Local Government Surplus Funds Trust Fund (an external investment pool) within the state's Investment Trust Fund for the period ended June 30, 2014. This report may be obtained from the Chief Operating & Financial Officer, State Board of Administration of Florida, 1801 Hermitage Boulevard, Suite 101, Tallahassee, Florida 32308, (850) 488-4406.

<sup>&</sup>lt;sup>2</sup>Other investments and Restricted investments for Governmental and Business-type activities include security lending collateral. Refer to Note 2 A(2) Schedule of Other Investments and B(5) Schedule of Other Investments on Loan Under Security Lending Agreements for additional information.

<sup>&</sup>lt;sup>3</sup>Differences between participant balances posted and actual investments. Some Component Units have fiscal year ends other than June 30, 2014.

# Component Units

The schedule below discloses other investments reported at fair value and total carrying value, as of June 30, 2014, for discretely presented component units and a reconciliation to the basic financial statements (in thousands). Those investments held with the State Treasury as of June 30, 2014, are excluded.

# Schedule of Other Investments For Discretely Presented Component Units As of June 30, 2014

Investment type	Fair value
Certificates of deposit	\$ 48,168
Commercial paper	70,685
Repurchase agreements	170,112
Money market funds	393,597
U.S. guaranteed obligations	3,564,668
Federal agencies	3,117,325
Domestic bonds & notes	10,358,976
International bonds & notes	52,759
Domestic stocks	1,036,409
International stocks	348,665
Real estate investments	57,686
Mutual funds	2,782,193
Investment agreements	3,160,763
Total other investments for all types - fair value	\$ 25,162,006
Total other investments for all types - carrying value	\$ 25,166,591
Reconciliation of carrying value to the basic financial statements:	
Other investments	\$ 20,467,038
Restricted investments	5,473,017
Less SBA Investments*	(773,464)
Total other investments for component units	\$ 25,166,591

<sup>\*</sup>Investment types for component units with investments held by SBA are disclosed on the Schedule of Other Investments on page 72.

At June 30, 2014, 71.9% of total other investments for discretely presented component units belonged to the following major component units: Florida Housing Finance Corporation, University of Florida, and Citizens Property Insurance Corporation.

#### 1. Credit Risk and Concentration of Credit Risk of Debt Securities

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Concentration of credit risk is the risk of loss attributed to the magnitude of the state's investment in a single issuer.

#### Pooled Investments with the State Treasury

The State Treasury follows the investment guidelines set forth in Section 17.57, F.S., for reducing exposure to investment credit risk. The State Treasury's rated debt investments as of June 30, 2014, were rated by the nationally recognized statistical rating organizations (NRSRO), Standard and Poor's (S&P) and Moody's, and the ratings are presented below using the applicable rating scale (in thousands):

# State Treasury Credit Quality Ratings As of June 30, 2014

S&P	Moody's		Co	ommercial		Federal	Domestic bonds &	ernational oonds &
rating**	rating**	Total*		paper		agencies	 notes	 notes
AAA		\$ 888,808	\$		\$		\$ 864,324	\$ 24,484
AA		8,524,683				7,479,346	813,879	231,458
A		2,518,865				•••••	2,124,039	394,826
A-1		362,691		337,691			25,000	
BBB		830,652					685,323	145,329
BB		9,677					9,677	
В		1,244					1,244	
Below B		14					14	
	Aaa	440,180					424,060	16,120
	Aa	5,961					5,961	
	A	4,400					1,870	2,530
	В	251					251	
	Below B	1,402				•••••	1,402	
Not rated		 385,355				343,847	1,201	40,307
		13,974,183	\$	337,691	\$	7,823,193	\$ 4,958,245	\$ 855,054
Not rated		5,767,071	U.S	S. guaranteed o	bligat	ions		
Not rated		642,876	Cor	mmingled STI	F			
Not rated		2,930,462	Rep	ourchase agree	ments	,		
		\$ 23,314,592	•					

<sup>\*</sup>The remaining (\$1,658,310) (in thousands) reported for Pooled Investments with State Treasury is comprised primarily of investments with the U.S. Treasury Unemployment Compensation Funds Pool and outstanding warrants as presented in the Schedule of Pooled Investments with the State Treasury.

The State Treasury's investment policies allow for unlimited investments in U.S. obligations and certain Federal agency obligations. For other investments, the investment policies address concentration of credit risk by placing limits on amounts invested per issuer (taking into account the maturity date and duration of the investment). In addition, the policies also address limits on certain investments by credit ratings. Limits on amounts invested are expressed in dollar amounts per issuer and also in total amounts per investment type as a percentage of the investment pool's market value. As of June 30, 2014, more than five percent of the State Treasury's investment pool is invested in Federal Home Loan Bank System (FHLB), Federal National Mortgage Association (FNMA), Federal Farm Credit Banks (FFCB), and the Federal Home Loan Mortgage Corporation (FHLMC). These investments are approximately 9 percent, 9 percent, 8 percent, and 6 percent of the State Treasury's investments pool, respectively.

<sup>\*\*</sup> Long-term ratings are presented except for "A-1," which is a short-term rating for S&P.

#### Other Investments

The SBA, in compliance with Section 215.47, F.S., has adopted certain investment policies with regard to credit risk of debt securities. Investment policies vary by fund or portfolio. Below are the investment policies and credit risk disclosures for the FRS Pension Trust Fund, which constitute the primary portion of other investments.

<u>FRS Pension Trust Fund</u> – Investments are generally managed through individual portfolios within various asset classes, as listed below. Some of the individual portfolios have slightly different restrictions on credit quality.

Short-term Portfolio – Securities must be high quality at the time of purchase. For short-term investment ratings, this is defined as the highest applicable rating from one of the three NRSROs – S&P A-1, Moody's P-1, Fitch F1. For long-term investment ratings, this is defined as a minimum mid-single A rating from one of the three NRSROs – S&P A, Moody's A2, Fitch A.

Mortgage Index Portfolio – Securities are generally limited to those issued by the Government National Mortgage Association (GNMA), Federal National Mortgage Association (FNMA), and Federal Home Loan Mortgage Corporation (FHLMC). No specific credit rating criteria are listed.

*Intermediate Aggregate Less MBS Portfolio* – Securities should be rated investment grade by at least one of the three NRSROs at the time of purchase. Minimum ratings include S&P BBB-, Moody's Baa3, and Fitch BBB-. This portfolio primarily contains U.S. Treasuries, government agencies, and corporates.

Core Portfolios – Securities should generally be rated investment grade by one of the three NRSROs at the time of purchase. Minimum ratings include S&P BBB-, Moody's Baa3, and Fitch BBB-. Securities of a single issuer are generally limited to 5% of the market value of the portfolio (excluding U.S. Treasuries and Agencies). These portfolios can contain: U.S. Treasuries, government agencies; investment grade residential mortgage backed, commercial mortgage-backed and asset-backed securities; investment grade foreign sovereign debt; municipals; and corporate.

Lending Portfolios – Under investment policy guidelines in effect for the FRS Pension Trust Fund and the LCEF for the fiscal year ended June 30, 2014, cash collateral must be invested in tri-party qualified repurchase agreement transactions in which the subject securities there under will be repurchased by the seller thereof no later than one business day from the purchase date, and such repurchase obligations are collateralized by U.S. Government Securities having a market value of at least 100% of the market value of securities subject to being repurchased. "U.S. Government Securities" means any security issued or guaranteed as to principal or interest by the United States, or by a person controlled or supervised by and acting as an instrumentality of the Government of the United States pursuant to authority granted by the Congress of the United States, or any certificate of deposit for any of the foregoing, including without limitation notes, bonds and other debt securities issued by the FNMA and the FHLMC. In addition to tri-party repurchase agreements, investments purchased under previous investment policy guidelines are being held to maturity in existing lending portfolios. The previous investment policy guidelines contained short-term rating requirements that were similar to the current short-term portfolio rating requirements. Repurchase agreements were required to be fully collateralized.

For the Florida Lottery lending program, investments with an original maturity of 13 months or less, at the time of purchase must carry a program or instrument rating of, or if unrated be issued or guaranteed as to principal and interest, by an issuer for guarantor whose existing comparable short-term debt obligations have received the highest applicable rating by at least one NRSRO (S&P A-1; Moody's P-1; Fitch F1). Other investments with remaining maturities greater than 13 months but less than or equal to two years, at the time of purchase must carry a program or instrument rating of, or if unrated be issued or guaranteed as to principal and interest, by an issuer or guarantor whose existing comparable long-term debt obligations have a rating of either A or higher by S&P, A2 or higher by Moody's, or AAA by Fitch, except in the case of asset-backed securities which must have a rating of AAA by S&P, Aaa by Moody's, or AAA by Fitch. For investments with remaining maturity greater than two years, at the time of purchase must carry a program or instrument rating of, or if unrated be issued or guaranteed as to principal and interest, by an issuer or guarantor whose existing comparable long-term debt obligations have a rating of either AA- or higher by S&P, Aa3 or higher by Moody's, or AA- or higher by Fitch, except in the case of asset-backed securities which must have a rating of AAA by S&P, Aaa by Moody's, or AAA by Fitch. Rating requirements do not apply to securities and instruments issued or guaranteed by the U.S. Government, its agencies or instrumentalities, repurchase agreements and shares of money market funds.

For the Florida Prepaid Program lending program, short-term obligations should be limited to obligations rated in the highest rating category by all NRSROs, or if only rated by one NRSRO, then rated at the time of purchase in the highest rating category by that NRSRO (S&P A-1, Moody's P-1, Fitch F1 or equivalent). A "short-term obligation" means any eligible security or instrument (other than a repurchase agreement) which has an original maturity of 397 days or less at the time of purchase or has a put that entitles the holder to receive the principal amount at specified intervals not exceeding 397 days. With respect to bonds

and other long-term obligations, investment is limited to obligations at the time of purchase in one of the two highest rating categories by at least two NRSROs, or if only rated by one NRSRO, then rated at the time of purchase in one of the two highest rating categories by that NRSRO, or those of comparable quality in the case of unrated securities. The minimum permissible credit rating for long-term obligations is AA- or its equivalent. A "long-term obligation" means any eligible security or instrument (other than a repurchase agreement) which has a remaining maturity of greater than 397 days at the time of purchase and is not subject to a demand feature in 397 days or less.

The FRS Pension Trust Fund did not hold any investments with a single issuer representing 5% or more of the fund's fair market value at June 30, 2014. The schedule below discloses credit quality ratings on investments held in the FRS Pension Trust Fund at June 30, 2014 (in thousands).

#### FRS Pension Trust Fund Credit Quality Ratings As of June 30, 2014

Credit F	Rating <sup>1</sup> Moody	Total <sup>-</sup>		Certificates of deposit	(	Commercial paper	Mon	ey market funds	Federal agencies	bo	Domestic onds and notes	nternational nds and notes
A-1/AAAm	•	\$ 6,205,549	\$	<u> </u>	\$	6,086,121	\$	9,734	\$ 	\$	99,994	\$ 9,700
AAA		1,210,780									741,520	469,260
AA		2,124,682		200,001					862,020		722,731	339,930
A		3,266,171									2,495,226	770,945
BBB		2,866,826									2,181,082	685,744
BB		132,475									79,962	52,513
В		14,884									14,884	
CCC		37,033									37,033	
D		8,270									8,270	
Not rated	Aaa	662,420							17,471		526,844	118,105
Not rated	Aa	62,554									50,145	12,409
Not rated	A	78,733									58,414	20,319
Not rated	Baa	140,454									72,306	68,148
Not rated	Ba	1,083									1,083	
Not rated	В	836									836	
Not rated	Caa	10,268									10,268	
Not rated	Not rated	9,496,084		1,217,425		75,000			7,940,444		185,391	77,824
		26,319,102	\$	1,417,426	\$	6,161,121	\$	9,734	\$ 8,819,935	\$	7,285,989	\$ 2,624,897
Not rated	Not rated	5,621,397	Re	purchase agre	eeme	ents						
Not rated	Not rated	9,274,839	U.	S. guaranteed	obli	igations						
Not rated	Not rated	44,070,462	Do	mestic stocks	s	-						
Not rated	Not rated	38,330,351	Int	ernational sto	cks							
Not rated	Not rated	7,501,662	Int	ernational eq	uity	commingled f	unds					
Not rated	Not rated	16,501,387	Alt	ternative inve	stme	ents						
Not rated	Not rated	9,910,420	Re	al estate inve	stme	ents						
Not rated	Not rated	2,389	Op	tions purchas	sed							
Not rated	Not rated	1,492	Sw	raps								
		\$ 157,533,501	To	tal investmen	its							

<sup>&</sup>lt;sup>1</sup> S&P ratings were primarily used. If S&P did not rate a security, then Moody ratings were used. If neither rating agency issued a rating, the security was listed as "Not rated." Long-term ratings are presented except for "A-1", which is a top tier short-term rating for S&P, and "AAAm", the top money market fund rating for S&P.

<sup>&</sup>lt;sup>2</sup>All FRS investments are included in this schedule, including security lending collateral investments.

All futures, options and swaps contracts held by the FRS Pension Trust Fund at June 30, 2014, were exchange traded; therefore, minimizing counterparty credit risk through the use of a futures and swap clearing merchant and a clearing house.

Counterparty credit ratings for spot and forward foreign currency exchange contracts held in the FRS Pension Trust Fund at June 30, 2014, are listed below (in thousands).

FRS Pension Trust Fund
Foreign Currency Exchange Contract Counterparty Credit Ratings
As of June 30, 2014

Counterpa	arty Credit Rat	ing (Long Term) <sup>1</sup>	Rec	eivable	Pay	able	Net Unrealized		
S&P	Moody	Fitch	Fitch Fair Value Fair Value				Gain (Loss)		
AA/A-1	Aaa/P-1	AA/F1	\$	306,633	\$	(309,891)	\$ (3,2	58)	
AA/A-1	Aa/P-1	AA/F1		2,489		(2,482)		7	
AA/A-1	NR/P-1	AA/F1		46,893		(46,926)	(	33)	
A/A-1	Aa/P-1	AA:F1		34,051		(34,017)	:	34	
A/A-1	Aa/P-1	A:F1		877,604		(879,384)	(1,7)	80)	
A/A-1	A/P-1	AA/F1		3,483		(3,483)	•••		
A/A-1	A/P-1	A/F1		769,752		(770,448)	(69	96)	
A/A-1	NR/P-1	AA/F1		26		(26)	•••		
A/A-1	NR/P-1	A/F1		24,701		(24,681)	:	20	
A/A-1	NR/P-1	NR/NR		379,387		(379,607)	(2:	20)	
A/A-1	NR/NR	NR/NR		790		(794)		(4)	
NR:NR	NR/P-1	NR/NR		249,017		(249,618)	(6)	01)	
NR:NR	NR/NR	A/F1		8,685		(8,669)		16	
NR:NR	NR:NR	NR/NR		413,176		(413,434)	(2:	58)	
		Total:	\$	3,116,687	\$	(3,123,460)	\$ (6,7)	73)	

<sup>&</sup>lt;sup>1</sup> If no rating exists, "NR" is reported.

The schedule below discloses credit quality ratings on investments held in all funds managed by the SBA (except the FRS Pension Trust Fund) at June 30, 2014, (in thousands).

# All SBA Managed Funds (except FRS Pension Trust Fund) Credit Quality Ratings As of June 30, 2014

Domestic bonds and notes Credit Rating1 Certificates Federal Domestic International Money market commingled Commercial Total<sup>2</sup> S&P Moody of deposit bonds and notes funds bonds and notes funds agencies paper \$ \$ \$ \$ 149,991 A-1/AAAm 8,673,793 \$ 7,044,685 \$ 1,479,117 \$ 151,413 150,555 858 AAA 151,883 AA 3,502,615 196,225 2,254,420 735,160 164,927 ..... Α 708,864 8,418 590,368 110,078 BBB 679,856 542,217 137,639 ..... BB 5,235 5,235 ..... P-1 3,999 Not rated 3,999 1,222 Not rated Aaa 157,439 14,198 142,019 Not rated 250,224 235,224 15,000 Aa ..... ..... ..... ..... ..... 196 Not rated A 196 ..... ..... ..... ..... ..... ..... Baa 160 102 Not rated 262 3,834,659 11,017,836 83,802 1,102,625 3,218,791 355,909 2,422,050 Not rated Not rated 25,151,732 4,278,525 \$ 7,128,487 \$ 2,581,742 5,487,409 2,536,623 2,573,933 565,013 Not rated 4,025,682 Not rated Repurchase agreements Not rated 8,377,414 Not rated U.S. guaranteed obligations Not rated Not rated 58 Security lending collateral pool Not rated 1,219,856 Not rated Domestic stocks Not rated Not rated 3,825,278 Domestic equity commingled funds Not rated Not rated 493,421 International stocks International equity commingled funds Not rated Not rated 1,572,063 Not rated Not rated 123,082 Self-directed brokerage accounts 44,788,586 Total investments

<sup>&</sup>lt;sup>1</sup>S&P ratings were primarily used. If S&P did not rate a security, then Moody ratings were used. If neither rating agency issued a rating, the security was listed as "Not rated." Long-term ratings are presented except for "A-1", which is a top tier short-term rating for S&P, "P-1", a top tier short-term rating for Moody's, and "AAAm", the top money market fund rating for S&P.

<sup>&</sup>lt;sup>2</sup>All investments are included in this schedule, including security lending collateral investments.

Counterparty credit ratings for spot foreign currency exchange contracts held in the Lawton Chiles Endowment Fund at June 30, 2014, are listed below (in thousands).

# Lawton Chiles Endowment Fund Foreign Currency Exchange Contract Counterparty Credit Ratings As of June 30, 2014

	Counter Part	y Credit Ratir	ng (Long/Short)	Re	ceivable	Pay able	Net Unrealize		
	S&P	Moody	Fitch	Fa	ir Value	Fair Value	Ga	ain (Loss)	
•	A/A-1	Aa/P-1	AA/F1	\$	327	\$ (327)	\$		
	A/A-1	NR/P-1	A/F1		1,483	(1,487)		(4)	
	NR/NR	NR/NR	A/F1		51	(51)			
			Total:	\$	1,861	\$ (1,865)	\$	(4)	

<sup>&</sup>lt;sup>1</sup>If no rating exists, "NR" is reported.

The Local Government Surplus Funds Trust Fund held investments with Bank of America (13.79%), Deutsche Bank (7.26%), and Sumitomo Mitsui Banking Corp (5.15%) in excess of 5% of the Fund's fair value.

The Florida Hurricane Catastrophe Fund held investments with Bank of Nova Scotia (7.00%), Mitsubishi UFJ Financial Group (5.16%), Federal Home Loan Bank System (10.15%), Federal Farm Credit Banks (7.00%), Federal Agricultural Mortgage Corp. (7.77%) and RBC Capital (7.90%) in excess of 5% of the Florida Hurricane Catastrophe Fund's fair value.

The Florida Prepaid College Program held investments with the Federal National Mortgage Association (5.29%) in excess of 5% of the Florida Prepaid College Program's fair value.

#### **Component Units**

Investment policies with regard to credit risk of debt securities vary from component unit to component unit. In addition, investment policies vary among Universities' direct support organizations. Investment policies may be obtained separately from component units. Presented below are reported credit quality ratings for debt securities of major component units (in thousands). Amounts shown below represent only that portion of debt investments required to be disclosed by component units reporting under the GASB reporting model.

#### Major Component Units Credit Quality Ratings As of June 30, 2014

	Co	ommercial		Federal						Money			
Component Unit		Paper		agencies	Bo	onds & notes	N	Iutual funds	m	arket funds		Total	S&P rating
Florida Housing Finance Corporation (FHFC) *	\$		\$	56,723	\$		\$		\$		\$	56,723	AA+
FHFC (continued)						36,164						36,164	AAA-AA-
FHFC (continued)						15,315						15,315	AAA-AA+
FHFC (continued)						118,282						118,282	AAA-B+
FHFC (continued)						13,877						13,877	AAA-A
FHFC (continued)						4,468						4,468	AAA-D
University of Florida (UF)**						3,859		11,760				15,619	AAA
UF (continued)						6,982		52,618				59,600	AA
UF (continued)						4,040		30,340				34,380	A
UF (continued)						2,993		78,341				81,334	Less than A
	\$		\$	56,723	\$	205,980	\$	173,059	\$		\$	435,762	
		ertificates		Federal								_	
Component Unit	0	f deposit		agencies	Во	onds & notes	N	Iutual funds		Other		Total	S&P rating
Citizens Property Insurance Corneration (CDIC)	¢		Ф		0	0.150.272	Ф		Ф		Ф	0.150.272	Λ.

	agencies	Во	nds & notes	N	Autual funds	Other		Total	S&P rating
\$ 	\$ 	\$	9,159,372	\$	\$		. \$	9,159,372	A+
	3,936,175							3,936,175	AA+
									AAA
						179,778		179,778	Default
\$ 	\$ 3,936,175	\$	9,159,372	\$	\$	179,778	\$	13,275,325	
	 of deposit \$ \$	of deposit agencies \$ \$ 3,936,175	of deposit agencies Bo \$ \$ \$ 3,936,175	of deposit         agencies         Bonds & notes           \$          \$ 9,159,372            3,936,175	of deposit agencies Bonds & notes M \$ \$ \$ 9,159,372 \$ 3,936,175	of deposit         agencies         Bonds & notes         Mutual funds           \$          \$ 9,159,372         \$         \$            3,936,175	of deposit         agencies         Bonds & notes         Mutual funds         Other           \$          \$ 9,159,372         \$         \$            3,936,175                  179,778           \$         \$ 3,936,175         \$ 0,159,372         \$ 179,778         \$ 179,778	of deposit         agencies         Bonds & notes         Mutual funds         Other           \$          \$         9,159,372         \$          \$            3,936,175	of deposit         agencies         Bonds & notes         Mutual funds         Other         Total           \$         \$         \$ 9,159,372         \$         \$         \$ 9,159,372            3,936,175            3,936,175               179,778         179,778           \$ 3,936,175         \$ 9,150,372         \$ 179,778         \$ 12,775,325

<sup>\*</sup> Florida Housing Finance Corporation (FHFC) reported total investments with a fair value in the amount of \$266 million subject to concentration of credit risk. These investments and amounts were issued by FannieMae (\$266 million).

#### 2. Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the state will not be able to recover the value of investment or collateral securities that are in the possession of an outside party.

#### Pooled Investments with the State Treasury

The State Treasury does not have an overall policy addressing custodial credit risk. However, as required by negotiated trust and custody contracts, many of the state's investments were held in the state's name by the Treasury's custodial financial institutions at June 30, 2014. Investments that were uninsured and unregistered, with securities held by the counterparty, or by its trust department, included the following (in thousands):

### State Treasury Custodial Credit Risk As of June 30, 2014

	 ∃air value
Invested security lending collateral:	 _
Repurchase agreements	\$ 1,349,633
Commercial paper	27,695
Bonds and notes - domestic	369,778
Bonds and notes - international	116,603
Federal agencies	 45,219
Total	\$ 1,908,928

<sup>\*\*</sup>University of Florida (UF) reported total investments with a fair value in the amount of \$47 million subject to concentration of credit risk.

These investments and amounts were issued by Florida Hedged Strategies Fund, LLC (\$11 million), US Bank Commercial Paper (\$18 million) and various other issuers (\$18 million).

#### Other Investments

The SBA's custodial credit risk policy states that custodial credit risk will be minimized through the use of trust accounts maintained at top tier third party custodian banks. To the extent possible, negotiated trust and custody contracts shall require that all deposits, investments, and collateral be held in accounts in the SBA's name, or in the case of certain foreign investments, in an omnibus client account, but separate and apart from the assets of the custodian banks. This policy applies to investments evidenced by cash or securities, and does not apply to investments evidenced by contractual agreements such as private equity or real estate investments. As required by negotiated trust and custody contracts, many of the state's investments were held in the state's name (or, in the case of certain foreign investments, in an omnibus client account) by the SBA's custodial financial institutions at June 30, 2014. Investments that were uninsured and unregistered, with securities held by the counterparty, or by its trust department, included the following (in thousands):

#### Other Investments Custodial Credit Risk As of June 30, 2014

	RS Pension Trust Fund	Other funds		
Invested security lending collateral:				
Certificates of deposit	\$ 	\$	1,407,394	
Commercial paper			682,462	
Repurchase agreements	2,864,861		360,816	
Domestic bonds and notes	115,537		117,164	
International bonds and notes	13,268		35,077	
Total	\$ 2,993,666	\$	2,602,913	

#### Component Units

Component units manage their exposure to custodial credit risk through various investment policies. These policies may be obtained separately from component units. Presented below is the applicable custodial credit risk information for a major component unit (in thousands):

#### Major Component Unit Custodial Credit Risk As of June 30, 2014

Component unit / Investment type	Fair value		
University of Florida			
Mutual and/or Commingled Funds	\$	56,900	
Bonds & notes		17,874	
Mutual funds		2,571	
Total	\$	77,345	

#### 3. Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of debt investments.

#### Pooled Investments with the State Treasury

Through its investment policy, the State Treasury manages its exposure to interest rate risk by limiting either the maturities or durations of the various investment strategies used for the investment pool. The maximum effective weighted duration allowed is in the Long Duration portfolio, which is six (6) years or the benchmark's effective duration, if higher. In addition, the security lending portfolios manage exposure to interest rate risk by limiting the weighted average maturity. The maximum weighted average maturity for the security lending portfolio is 120 days.

Presented below is the interest rate risk table for the debt investments with the State Treasury (in thousands). Investment types related to debt portfolios are presented using effective weighted duration. Investment types related to security lending collateral portfolios are presented using weighted average maturity.

### Debt Investments As of June 30, 2014

Investment type	Fair value	Effective weighted duration (in years)	Security Lending Market Value	Weighted average maturity (in days)
Commercial paper	309,996	0.06	27,695	35.00
Repurchase agreements	1,580,829	0.01	1,349,633	1.00
U.S. guaranteed obligations:				
U.S. Treasury bonds and notes	4,507,443	3.39		
U.S. Treasury strips	17,364	7.58		
U.S. Treasury bills	943,626	0.42		
GNMA mortgage-backed pass-through	172,397	3.43		
GNMA TBA pass-through	22,009	4.09		
GNMA collateralized mortgage obligations (CMO's)	21,292	2.40		
GNMA CMO's - interest only	9,730	(6.96)		
SBA asset-backed	65,104	4.22		
NCUA - CMO's	8,106	0.51		
Federal agencies				
Discount notes	2,012,470	0.27	45,219	25.25
Unsecured bonds & notes	3,591,678	0.87		
Mortgage-backed pass-through	1,424,483	3.71		
TBA mortgage-backed pass-through	343,847	3.25		
Mortgage-backed CMO's	393,932	3.46		
Mortgage-backed CMO's - principal only	213	4.30		
Mortgage-backed CMO's - interest only	11,351	3.91		
Bonds and notes - domestic				
Corporate	2,956,988	5.87	369,778	46.61
Corporate asset-backed	545,597	0.94		
Non-government backed CMO's & CMBS*	846,066	3.43		
Non-government backed CMO's & CMBS* - interest only	2,704	0.66		
Municipal/provincial	237,112	6.21		
Bonds and notes - international				
Government & Agency	122,574	5.30	116,603	46.89
Corporate	615,877	5.55		
Commingled STIF	642,876			
Total portfolio effective duration and weighted average maturity		2.55		13.71
Total debt investments**	\$ 21,405,664		\$ 1,908,928	

<sup>\*</sup> Commercial Mortgage-Backed Securities (CMBS)

<sup>\*\*</sup> The remaining (\$1,658,310) (in thousands) reported for Pooled Investments with State Treasury is comprised primarily of investment with the U.S. Treasury Unemployment Compensation Funds Pool and outstanding warrants as presented in the Schedule of Pooled Investments with the State Treasury.

Presented below is effective weighted duration for derivative investments in the State Treasury at June 30, 2014.

#### Derivative Investments As of June 30, 2014

Investment type	 Fair value	Effective weighted duration (in years)
Futures	\$ 	8.32
Total derivative investments	\$ 	•

#### Other Investments

The SBA manages its exposure to interest rate risk through various investment policies. Policies and interest rate risk disclosures for debt investments within the FRS Pension Trust Fund are presented below.

Investments authorized by Section 215.47, F.S., are managed through individual portfolios within various asset classes. The individual portfolios may have different policies regarding interest rate risk. Major types of debt portfolios are listed below.

Short-term Portfolio — Weighted average maturity to final maturity date (WAL) is limited to 120 days in the internally managed FRS Short-term Investment Pool (STIPFRS) portfolio and weighted average time to coupon reset (WAM) is limited to 60 days. For securities without a fixed interest rate, the next coupon reset date is used as the maturity for the reset WAM calculation. In STIPFRS, no individual security shall have a final maturity date longer than one year except for U.S. Treasury and Agency securities, which shall not exceed five years.

Mortgage Index Portfolio – Portfolio duration should be similar to the duration of the mortgage-related fixed income market and should remain within plus or minus 0.25 years of index duration. The index is the Barclays Capital U.S. MBS Index component of the Barclays Capital U.S. Intermediate Aggregate Bond Index. Swaps and/or Agency debentures may contribute no more than 25% to duration.

*Intermediate Aggregate Less MBS Index Portfolio* – Portfolio duration should remain within plus or minus 0.25 years of the Barclays Capital U.S. Intermediate Aggregate Bond Index less the MBS index component.

*Core Portfolios* – Portfolio duration should remain within plus or minus 0.50–1.25 years of the Barclays Capital U.S. Intermediate Aggregate Bond Index duration.

Security Lending Portfolios – The investment policy guidelines in effect for the FRS Pension Trust Fund and the LCEF for the fiscal year ended June 30, 2014, allow investment only in overnight repurchase agreements that are fully collateralized by U.S. government and/or agency securities. Investments that were purchased under the previous investment policy guidelines are still held in the lending programs, but are slowly paying down. Previous guidelines included a maximum WAM for a portfolio of 60 to 90 days, depending on the lending program. For investments that had floating interest rates, interest rate reset dates were used to calculate the WAM.

For the Florida Lottery lending program, investment policy guidelines require a maximum WAM for a portfolio of 90 days (for separately managed investments).

For the Florida Prepaid lending program, investment policy guidelines state that the maximum rate sensitivity is 60 days, for non-term loans. For cash collateral invested in connection with term loans, which are loans collateralized by cash where the agreed date of maturity of the loan or the date of renegotiation of the rebate rate for the loan is greater than one business day, the investment policy guidelines allow the rate of sensitivity to exceed 60 days. The "rate sensitivity" of a security or instrument shall mean (a), in the case of a fixed rate security or instrument (i) the date on which final payment is due or (ii) the principal amount can be recovered through demand (if applicable) or (b) in the case of a floating or variable rate security or instrument, the shorter of the period of time remaining until either (i) the next readjustment of the interest rate or (ii) the principal amount can be recovered through demand (if applicable).

Presented in the following schedule is the interest rate risk table for the FRS Pension Trust Fund (in thousands). Investment types related to debt portfolios are presented using effective weighted duration. Investment types related to short-term and the security lending collateral portfolios are presented using weighted average maturity.

#### FRS Pension Trust Fund Debt Investments As of June 30, 2014

				Weighted		
		Fair value	weighted duration	1	Fair value	average maturity
Investment type		(duration)	(in years)		(WAM)	(in days)
Certificates of deposit	\$	` /	N/A	\$	1,417,426	36
Commercial paper	Ф		N/A N/A	Ф	6,161,121	44
Money market funds			N/A N/A		9,734	1
Repurchase agreements			N/A N/A		5,621,397	1
U.S. guaranteed obligations:			14/74		3,021,377	1
U.S. Treasury bills		1,210	0.30			N/A
U.S. Treasury bonds and notes		7,017,469	3.43			N/A N/A
Index linked government bonds		310.208	6.58			N/A N/A
U.S. government guaranteed		50,998	5.71			N/A
GNMA mortgage-backed		835,698	3.65			N/A
GNMA commitments to purchase (TBAs)		955,045	3.79			N/A
GNMA CMO's and CMBS		96,139	3.42			N/A
GNMA interest-only CMO's		2,768	(9.01)			N/A
GNMA interest-only inverse floating CMO's		5,304	13.36			N/A
Federal agencies:		3,304	13.30			1 <b>\</b> /A
Unsecured bonds and notes		920,222	3.35			N/A
Agency strips		13,502	3.22			N/A N/A
Mortgage-backed (FNMA, FHLMC)		4,146,137	3.76			N/A
FNMA, FHLMC commitments to purchase (TBAs)		2,457,672	3.76			N/A
Mortgage-backed CMO's and CMBS		1,256,539	3.80			N/A
Interest-only CMO's		7,492	(0.69)			N/A
Interest-only inverse floating CMO's		14,795	7.82			N/A
Inverse floating CMO's		1.097	3.97			N/A
Principal-only CMO's		2,479	6.04			N/A
Domestic bonds and notes:		_,,	0.0 .			1,711
Corporate		5,145,435	4.23			N/A
Non-government asset and mortgage-backed		605,561	1.27		74,924	27
Non-government backed CMO's and CMBS		1,383,541	3.24		18,453	25
Municipal/provincial		50,761	3.11			N/A
Real estate mortgage loans		7,313	6.17			N/A
International bonds and notes:						
Government and regional		616,017	3.11			N/A
Government agency		304,510	3.32			N/A
Corporate		1,626,507	4.06			N/A
Non-government asset and mortgage-backed		25,524	3.38			N/A
Non-government backed CMO's and CMBS		21,013	0.04		31,326	27
Futures contracts - long <sup>1</sup>			2.59		·	N/A
Futures contracts - short <sup>1</sup>			9.40			N/A
Options purchased <sup>2</sup>		318	See Note 2	I		N/A
Swap contracts <sup>1</sup>		1,492	0.44			N/A
Total debt investments	\$	27,882,766		\$	13,334,381	
	Ψ	=:,002,700		Ĕ	,00.,001	

<sup>&</sup>lt;sup>1</sup> The futures and swap contracts effective weighted duration was calculated using notional values rather than fair values. For foreign futures, local notional value was converted to a U.S. \$ value based on foreign exchange rates at June 30, 2014.

<sup>&</sup>lt;sup>2</sup> An option's effective weighted duration measures the rate of change of price with respect to yield. The effective weighted duration was (890.58) at June 30, 2014.

Interest rate risk information for debt investments sold short is presented below (in thousands).

# FRS Pension Trust Fund Sold Short Debt Investment Positions As of June 30, 2014

	F	air value	Effective weighted		
Investment type	(0	duration)	duration (in years)		
GNMA commitments to sell (TBAs)	\$	(84,698)	3.84		
FNMA, FHLMC commitments to sell (TBAs)		(95,122)	3.99		
Options sold <sup>1</sup>		(123)	See Note <sup>1</sup>		
Total debt investments sold short <sup>2</sup>	\$	(179,943)			

 $<sup>^{1}</sup>$  An option's effective weighted duration measures the rate of change of price with respect to yield. Effective weighted duration was (1,608.36) at June 30,2014

Presented below are interest rate risk schedules for all debt-related investments managed by the SBA (excluding the FRS Pension Trust Fund), as of June 30, 2014 (in thousands). Certain investment types may be presented using two or more interest rate risk methods, if the investment types are managed using different techniques. For example, if investments are purchased to match scheduled debt payments, to coincide with Lottery prize payouts, or are entirely client directed investments, the investments are presented using the segmented time distribution method. If investments are in a portfolio that contains weighted average maturity restrictions, the investments are presented using this method. If investments are subject to certain restrictions on duration, then that method is used. Individual investments are only included in one of the following three methods scheduled below.

# Debt Investments Managed by SBA (except FRS Pension Trust Fund) That Use Segmented Time Distribution Method As of June 30, 2014

		Investment maturities (in years)									
Investment type	Total fair value	ess than or equal to 1		> 1 to 3	;	> 3 to 5	>	5 to 10	>10 to 15	> 15 to 20	> 20
U.S. guaranteed obligations: U.S. Treasury bills	\$ 152,692	\$ 152,692	\$		\$		\$		\$	\$	\$
U.S. Treasury bonds, notes, and SLGS* U.S. Treasury strips	692,631 444,534	417,569 89,202		274,329 109,946		336 42,856		397 85,612	 70,014	32,927	 13,977
Federal agencies: Unsecured bonds and notes	19,515	17,150		2,365							
Total debt investments	\$ 1,309,372	\$ 676,613	\$	386,640	\$	43,192	\$	86,009	\$ 70,014	\$ 32,927	\$ 13,977

<sup>\*</sup> Special U.S. Treasury securities for State and Local Governments.

<sup>&</sup>lt;sup>2</sup> Investments sold short are reported as liabilities on the Statement of Fiduciary Net Position.

# Debt Investments Managed by SBA (except FRS Pension Trust Fund) That Use Weighted Average Maturity Method or Duration Method As of June 30, 2014

Effective weighted duration   Fair value (duration)   Fair value (duration)   Fair value (duration)   Fair value (duration)   Fair value (maration)   Fair value (maration)   Fair value (wAM)	Weighted average maturity (in days)
Fair value (duration) (in years)   Fair value (duration) (in years)	maturity (in days)
Investment type	(in days)
Sample	
Commercial paper	52
Money market funds       1,102,335       0.09       1,479,407         Repurchase agreements        N/A       4,025,682         U.S. guaranteed obligations:        N/A       4,025,682         U.S. Treasury bills       101,789       0.11       84,446         U.S. Treasury bonds and notes       339,639       3.10       954,348         U.S. Treasury strips       5,187,507       10.02          Index linked government bonds       151,692       5.37          U.S. government guaranteed       108,074       5.11          GNMA mortgage-backed       88,468       4.99          GNMA commitments to purchase (TBAs)       45,920       4.74          GNMA CMO's       25,674       2.70          Federal agencies:       67,978       0.34       482,228         Unsecured bonds and notes       139,309       7.04       3,160,891         Agency strips       780,499       8.03          Mortgage-backed (FNMA, FHLMC)       503,608       4.31          FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	53
Repurchase agreements        N/A       4,025,682         U.S. guaranteed obligations:        N/A       4,025,682         U.S. Treasury bills       101,789       0.11       84,446         U.S. Treasury bonds and notes       339,639       3.10       954,348         U.S. Treasury strips       5,187,507       10.02          Index linked government bonds       151,692       5.37          U.S. government guaranteed       108,074       5.11          GNMA mortgage-backed       88,468       4.99          GNMA commitments to purchase (TBAs)       45,920       4.74          GNMA CMO's       25,674       2.70          Federal agencies:       67,978       0.34       482,228         Unsecured bonds and notes       139,309       7.04       3,160,891         Agency strips       780,499       8.03          Mortgage-backed (FNMA, FHLMC)       503,608       4.31          FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	51
U.S. guaranteed obligations: U.S. Treasury bills U.S. Treasury bonds and notes U.S. Treasury bonds and notes U.S. Treasury strips U.S. government bonds U.S. government guaranteed U.S. Treasury bills U.S. Treasury bonds and notes U.S. Treasury	1
U.S. Treasury bills       101,789       0.11       84,446         U.S. Treasury bonds and notes       339,639       3.10       954,348         U.S. Treasury strips       5,187,507       10.02          Index linked government bonds       151,692       5.37          U.S. government guaranteed       108,074       5.11          GNMA mortgage-backed       88,468       4.99          GNMA commitments to purchase (TBAs)       45,920       4.74          GNMA CMO's       25,674       2.70          Federal agencies:       5139,309       7.04       482,228         Unsecured bonds and notes       139,309       7.04       3,160,891         Agency strips       780,499       8.03          Mortgage-backed (FNMA, FHLMC)       503,608       4.31          FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	5
U.S. Treasury bonds and notes       339,639       3.10       954,348         U.S. Treasury strips       5,187,507       10.02          Index linked government bonds       151,692       5.37          U.S. government guaranteed       108,074       5.11          GNMA mortgage-backed       88,468       4.99          GNMA commitments to purchase (TBAs)       45,920       4.74          GNMA CMO's       25,674       2.70          Federal agencies:       67,978       0.34       482,228         Unsecured bonds and notes       139,309       7.04       3,160,891         Agency strips       780,499       8.03          Mortgage-backed (FNMA, FHLMC)       503,608       4.31          FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	
U.S. Treasury strips       5,187,507       10.02          Index linked government bonds       151,692       5.37          U.S. government guaranteed       108,074       5.11          GNMA mortgage-backed       88,468       4.99          GNMA commitments to purchase (TBAs)       45,920       4.74          GNMA CMO's       25,674       2.70          Federal agencies:       67,978       0.34       482,228         Unsecured bonds and notes       139,309       7.04       3,160,891         Agency strips       780,499       8.03          Mortgage-backed (FNMA, FHLMC)       503,608       4.31          FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	231
Index linked government bonds       151,692       5.37         U.S. government guaranteed       108,074       5.11         GNMA mortgage-backed       88,468       4.99         GNMA commitments to purchase (TBAs)       45,920       4.74         GNMA CMO's       25,674       2.70         Federal agencies:       501       502,674       2.70         Discount notes       67,978       0.34       482,228         Unsecured bonds and notes       139,309       7.04       3,160,891         Agency strips       780,499       8.03          Mortgage-backed (FNMA, FHLMC)       503,608       4.31          FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	34
U.S. government guaranteed       108,074       5.11          GNMA mortgage-backed       88,468       4.99          GNMA commitments to purchase (TBAs)       45,920       4.74          GNMA CMO's       25,674       2.70          Federal agencies:       50           Discount notes       67,978       0.34       482,228         Unsecured bonds and notes       139,309       7.04       3,160,891         Agency strips       780,499       8.03          Mortgage-backed (FNMA, FHLMC)       503,608       4.31          FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	N/A
GNMA mortgage-backed       88,468       4.99          GNMA commitments to purchase (TBAs)       45,920       4.74          GNMA CMO's       25,674       2.70          Federal agencies:       505,674       0.34       482,228         Unsecured bonds and notes       139,309       7.04       3,160,891         Agency strips       780,499       8.03          Mortgage-backed (FNMA, FHLMC)       503,608       4.31          FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	N/A
GNMA commitments to purchase (TBAs)       45,920       4.74          GNMA CMO's       25,674       2.70          Federal agencies:       50       0.34       482,228         Unsecured bonds and notes       139,309       7.04       3,160,891         Agency strips       780,499       8.03          Mortgage-backed (FNMA, FHLMC)       503,608       4.31          FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	N/A
GNMA CMO's       25,674       2.70         Federal agencies:       67,978       0.34         Discount notes       67,978       0.34         Unsecured bonds and notes       139,309       7.04         Agency strips       780,499       8.03         Mortgage-backed (FNMA, FHLMC)       503,608       4.31         FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	N/A
Federal agencies:       67,978       0.34       482,228         Discount notes       139,309       7.04       3,160,891         Agency strips       780,499       8.03          Mortgage-backed (FNMA, FHLMC)       503,608       4.31          FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	N/A
Discount notes       67,978       0.34       482,228         Unsecured bonds and notes       139,309       7.04       3,160,891         Agency strips       780,499       8.03          Mortgage-backed (FNMA, FHLMC)       503,608       4.31          FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	N/A
Unsecured bonds and notes       139,309       7.04       3,160,891         Agency strips       780,499       8.03          Mortgage-backed (FNMA, FHLMC)       503,608       4.31          FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	
Agency strips       780,499       8.03          Mortgage-backed (FNMA, FHLMC)       503,608       4.31          FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	114
Agency strips       780,499       8.03          Mortgage-backed (FNMA, FHLMC)       503,608       4.31          FNMA, FHLMC commitments to purchase (TBAs)       323,399       3.42	130
Mortgage-backed (FNMA, FHLMC) 503,608 4.31 FNMA, FHLMC commitments to purchase (TBAs) 323,399 3.42	N/A
FNMA, FHLMC commitments to purchase (TBAs) 323,399 3.42	N/A
	N/A
Mortgage-backed CMOs 9,982 2.64	N/A
Domestic bonds and notes:	
Corporate 1,138,811 2.18 1,058,218	89
Non-government asset and mortgage-backed 83,657 2.43 21,559	23
Non-government backed CMO's and CMBS 176,378 1.73	N/A
Non-government backed interest-only CMO's 39,030 3.53	N/A
Municipal/provincial 3,970 8.43 15,000	7
Domestic bonds and notes commingled funds 2,573,933 5.35	N/A
Security lending collateral pool N/A 58	27
International bonds and notes:	
Government and regional 6,776 7.71 14,014	2
Government agency 28 2.74	N/A
Corporate 268,222 6.37 273,920	34
Non-government asset and mortgage-backed N/A 1,222	14
Non-government backed CMO's and CMBS N/A 831	42
Total debt investments \$ 13,269,690 \$ 22,975,824	
ψ 13,203,070 ψ 22,713,024	

#### **Component Units**

Component units manage their exposure to interest rate risk through various investment policies. These policies may be obtained separately from component units. Presented below is the applicable interest rate risk information for major component units (in thousands). Amounts shown below represent only that portion of debt investments required to be disclosed by component units reporting under the GASB reporting model.

# Major Component Units Debt Investments That Use Segmented Time Distribution Method As of June 30, 2014

					Inves	stment matu	rities	(in years)		
Component unit / Investment type	Total fair value		Less than or equal to 1		> 1 to 5		> 5 to 10		> 10	
University of Florida										
U.S. guaranteed obligations	\$	2,640	\$		\$	2,640	\$		\$	
Federal agencies										
Bonds & notes		17,874		1,001		15,875		999		
Mutual funds		173,059		10,608		104,330		58,121		
Total debt investments	\$	193,573	\$	11,609	\$	122,845	\$	59,120	\$	

# Major Component Units Debt Investments That Use Duration or Weighted Average Maturity Method As of June 30, 2014

Weighted

Component unit / Investment type	_	air value duration)	Fair value (WAM)	Average maturity (in years)		
Florida Housing Finance Corporation						
U.S. guaranteed obligations	\$	30,647	2.01	\$		N/A
Federal agencies		26,076	1.09			N/A
Bonds & notes		188,106	1.03			N/A
Citizens Property Insurance Corporation						
U.S. guaranteed obligations			N/A		1,532,329	2.31
Federal agencies			N/A		2,403,846	3.19
Bonds & notes			N/A		9,339,149	3.56
Total debt investments	\$	244,829		\$	13,275,324	

#### 4. Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment.

#### Pooled Investments with the State Treasury

The State Treasury does not have any investments in foreign currency. State law and investment policy do not authorize investments in foreign currency related to State Treasury investment operations.

#### Other Investments

The FRS Pension Trust Fund, the LCEF, and the Florida Prepaid College Program had exposure to foreign currency risk at June 30, 2014. These funds are managed primarily by the use of "asset classes".

The FRS Pension Trust Fund investment policy, approved on August 20, 2013, by the Trustees, limits the global equity asset class (including domestic and foreign equities) to a policy range of 44-65% and a target allocation of 52%. All asset classes may hold non-U.S. securities, depending on portfolio guidelines. Within the global equity asset class, the FRS Pension Trust Fund holds units in international equity commingled funds. The FRS Pension Trust Fund owns only a portion of the overall investment in the funds, which are also owned by other investors. Equity linked notes are participatory notes that allow the FRS Pension Trust Fund to participate in certain foreign equity markets where direct participation is not possible due to local government regulations, tax policies, or other reasons. The FRS Pension Trust Fund's unit holdings in the overall investments or notes themselves may be valued in U.S. dollars, but a portion of the underlying assets are exposed to foreign currency risk in various currencies. Within the alternative investment asset class, the FRS Pension Trust owns an interest in several alternative investment commingled funds (primarily limited partnerships) with other investors and, therefore, owns only a portion of the overall investment in the funds. The alternative investment funds denominated in Euro currency units are included in the foreign currency risk below. For the

alternative investment funds denominated in U.S. dollars, some of the underlying investments may be exposed to foreign currency risk in various currencies. Alternative investments with potential exposure to foreign currency risk totaled \$15.4 billion as of June 30, 2014.

For the LCEF, Trustees approved an investment policy on June 17, 2014, that set the global equity asset class with a policy range of 61-81% and a target allocation of 71%. Other asset classes in the LCEF may hold non-U.S. securities as well, depending on portfolio guidelines.

The Florida Prepaid Program's comprehensive investment plan limits investment in foreign equities to 25% of total equities, with the target for total equities to be the lesser of 15% of the total fund, or the actuarial reserve. In all cases, Florida law limits the total exposure to foreign securities to 35% of the total fund. There is no requirement that this exposure to foreign currency be hedged through forward currency contracts, although the managers use them in many cases.

Presented below in U.S. dollars are the FRS Pension Trust Fund, Lawton Chiles Endowment Fund, and Florida Prepaid College Fund investments exposed to foreign currency risk as of June 30, 2014, listed in total, by currency (in thousands).

# FRS Pension Trust Fund, Lawton Chiles Endowment Fund (LCEF), and Florida Prepaid College Program Investments Exposed to Foreign Currency Risk (fair values in U.S.\$, in thousands) As of June 30, 2014

				LCEF	Florida Prepaid Program and Investment Plan
	FRS Pen	sion Trust Fund Inve	Investment type	Investment type	
	TRS Ten	Alternative	запене туре	investment type	investment type
Currency	Equity	Investments	Fixed Income	Equity	Equity
Australian dollar	\$ 1,500,67	7 \$	\$	\$ 9,161	\$ 18,675
Brazilian real	554,04			5,969	
British pound sterling	6,031,44			18,987	45,969
Canadian dollar	1,950,33	4		11,707	
Chilean peso	26,37				
Danish krone	434,70			1,636	6,002
Egyptian pound	16,18	8			
Euro currency unit <sup>1</sup>	8,644,62			48,426	72,773
Hong Kong dollar	2,003,46			8,480	5,542
Hungarian forint	23,98	3			
Indian rupee	583,25	9			
Indonesian rupiah	195,70			1,635	
Israeli shekel	79,25	9			
Japanese yen	5,270,60	6		30,401	54,611
Kenyan shilling	23,83	5			
Malaysian ringgit	149,88	9		3,129	
Mexican peso	228,51	5		1,897	
New Zealand dollar	51,60	8		286	475
Nigerian naira	274,46	5			
Norwegian krone	16,66	3		4,470	4,980
Omani rial	74,48	7	195		
Philippines peso	87,07	3		383	
Polish zloty	57,54			2,308	
Qatari riyal	21,91				
Singapore dollar	517,97			1,150	2,967
South African rand	460,74			8,727	
South Korean won	893,16	8		8,581	
Swedish krona	833,52			6,701	7,866
Swiss franc	2,615,88	2		10,853	20,537
Taiwan new dollar	650,52	2		8,817	
Thailand baht	228,88			2,531	
Turkish lira	201,32	3		843	
Other	104,97	2			
Equity linked notes (various currencies)	49,75	1			
International equity commingled funds	7,501,66	2			
Total investments subject to foreign currency risk	\$ 42,359,06	688,890	\$ 195	\$ 197,078	\$ 240,397

<sup>1</sup> FRS Pension Trust Fund's equity exposure to Euro currency units includes one stock call option with a fair value at June 30, 2014, of \$2,070,702.

In addition to the investments presented above, the FRS Pension Trust Fund holds positions in futures contracts that are subject to foreign currency risk. A futures contract is an agreement between two parties, a buyer and a seller, to exchange a particular good for a particular price at a particular date in the future, all of which are specified in a contract common to all participants in a market on an organized futures exchange. Upon entering into a futures contract, collateral is deposited with the broker, in the SBA's name, in accordance with the initial margin requirements of the broker. Futures contracts are marked to market daily by the board of trade or exchange on which they are traded. The resulting gain/loss is received/paid the following day until the contract expires. The frequency of cash flows depends upon specified collateral and margin limits mutually agreed upon by the SBA and the third-party broker. The margin payments are exposed to foreign currency risk. The FRS Pension Trust Fund's futures contract positions at June 30, 2014, that have exposure to foreign currency risk are presented below (values in thousands).

# FRS Pension Trust Fund Futures Positions Exposed to Foreign Currency Risk As of June 30, 2014

		_	In	_			
		_	Notional Notional			Unre	alized
		Number of	Traded	Market	Unrealized	Gain/	(Loss)
	Currency	Contracts1	Exposure	Exposure	Gain/(Loss)2	(in U	(.S. \$)
Stock Index Futures:							·
GBP FTSE 100 Index	British pound sterling	434	29,149	29,126	(23)	\$	(39)
Canada S&P/TSE 60 Index	Canadian dollar	154	26,299	26,602	303	\$	284
DAX Index	Euro currency unit	12	2,979	2,958	(21)	\$	(28)
DJ Euro STOXX 50	Euro currency unit	1,094	35,722	35,358	(364)	\$	(499)
Yen Denom NIKKIE 225	Japanese yen	22	166,760	166,815	55	\$	1
TOPIX Index Future	Japanese yen	221	2,742,702	2,790,125	47,423	\$	468

<sup>&</sup>lt;sup>1</sup> Long positions are positive and short positions are negative.

The FRS Pension Trust Fund, LCEF, and the Florida Prepaid Program and Investment Plan also enter into foreign currency exchange contracts which are agreements to exchange the currency of one country for the currency of another country at an agreed-upon price and settlement date. In the FRS Pension Trust Fund a currency overlay program is used to seek additional value and is run independently of the underlying equity assets. Currently, there are two types of foreign currency contracts being utilized by the FRS Pension Trust Fund. Spot currency contracts are used primarily for trade settlement and currency repatriation and are valued at spot (traded) currency rates. Forward currency contracts are valued at interpolated forward rates and are generally used to mitigate currency risk for changes in value associated with foreign holdings, payables and/or receivables. These contracts are recorded as receivables and payables on the Statement of Fiduciary Net Position. The LCEF and Florida Prepaid Plans currently utilize only spot currency contracts. All of the contracts are subject to foreign currency risk. A schedule of the FRS Pension Trust Fund's foreign currency exchange contracts outstanding at June 30, 2014, is presented below, by currency (in thousands).

<sup>&</sup>lt;sup>2</sup> Margin receipts or payments are settled periodically in the respective local currency and are subject to foreign currency risk.

#### FRS Pension Trust Fund Foreign Currency Exchange Contracts As of June 30, 2014

	Amount to Buy		As of June 30, 20 Amount to Sell	Receivable Fair Value	Payable Fair Value	Net Unrealized Gain/(Loss)
Currency to Buy	(Local Currency)	Currency to Sell	(Local Currency)	(in U.S.\$)	(In U.S.\$)	(In U.S.\$)
Australian dollar	2,513	•	(2,362)		\$ (2,362)	
Brazilian real	135,339	U.S. dollar	(59,650)	60,617	(59,650)	967
British pound sterling		U.S. dollar	(43,127)	43,370	(43,127)	243
British pound sterling		Euro currency unit	(265)	363	(363)	•••
Canadian dollar		U.S. dollar	(37,350)	37,622	(37,350)	272
Chilean peso	, ,	U.S. dollar	(26,398)	26,360	(26,398)	(38
Columbian peso		U.S. dollar	(4,700)	4,729	(4,700)	29 501
Czech koruna		U.S. dollar S wiss franc	(92,750)	93,251 352	(92,750) (353)	(1
Euro currency unit Euro currency unit		U.S. dollar	(313) (88,113)	88,469	(88,113)	356
Hong Kong dollar		U.S. dollar	(55,814)	55,796	(55,814)	(18)
Hungarian forint		U.S. dollar	(49,950)	49,987	(49,950)	37
Indian rupee		U.S. dollar	(47,342)	47,016	(47,342)	(326
Indone sian rupiah	404,777,782		(33,764)	33,764	(33,764)	
Israeli shekel		U.S. dollar	(35,150)	35,395	(35,150)	245
Japenese yen		Hong Kong dollar	(208,794)	26,949	(26,929)	20
Japenese yen		U.S. dollar	(40,478)	40,603	(40,478)	125
Malaysianringgit	213,475	U.S. dollar	(66,037)	66,295	(66,037)	258
Me x ic an pe so	50,795	Ne w Ze a land dollar	(4,500)	3,895	(3,912)	(17
Mexicanpeso	1,158,300	U.S. dollar	(88,556)	88,909	(88,556)	353
Ne w Ze a land dollar	47,199	U.S. dollar	(41,009)	41,230	(41,009)	221
Nigerian naira	.,	U.S. dollar	(62)	62	(62)	
Norwe gian krone		U.S. dollar	(6,057)	5,913	(6,057)	(144)
Philippines pe so		U.S. dollar	(43,400)	43,542	(43,400)	142
Polish zioty		U.S. dollar	(60,094)	60,143	(60,094)	49
Qataririyal		U.S. dollar	(170)	170	(170)	
Romanian leu		U.S. dollar	(28,522)	28,727	(28,522)	205
Russian ruble		U.S. dollar	(44,820)	45,577	(44,820)	757
Singapore dollar		U.S. dollar	(81,562)	81,787	(81,562)	225
South African rand	,	U.S. dollar	(25,178)	25,112	(25,178)	(66)
S outh Korean won S we dish krona		U.S. dollar	(74,967)	75,716 960	(74,967)	749
S wiss franc		U.S. dollar	(960)	1,283	(960)	9
Taiwan new dollar		U.S. dollar U.S. dollar	(1,274) (37,850)	38,017	(1,274) (37,850)	167
Thailand baht		U.S. dollar	(38,247)	38,215	(38,247)	(32)
Turkish lira		U.S. dollar	(63,192)	63,896	(63,192)	704
U.S.dollar	,	Australian dollar	(106,690)	99,259	(100,305)	(1,046)
U.S. dollar	28,870	Brazilian real	(65,927)	28,870	(29,320)	(450)
U.S. dollar	30,286	British pound sterling	(17,940)	30,286	(30,665)	(379)
U.S. dollar		Canadian dollar	(86,507)	79,175	(81,072)	(1,897)
U.S. dollar	7,900	Chile an pe so	(4,438,594)	7,900	(7,963)	(63)
U.S.dollar	1,100	Colombian pe so	(2,094,400)	1,100	(1,108)	(8)
U.S. dollar	69,726	Czech koruna	(1,409,538)	69,726	(70,361)	(635)
U.S. dollar	192	Danish krone	(1,048)	192	(193)	(1)
U.S.dollar	396,809	Euro currency unit	(291,025)	396,809	(398,510)	(1,701)
U.S.dollar	13	Ghanaian cedi	(45)	13	(13)	
U.S. dollar	359	Hong Kong dollar	(2,783)	359	(359)	
U.S. dollar	49,650	Hungarian forint	(11,197,362)	49,650	(49,439)	211
U.S. dollar	14,822	Indianrupee	(897,658)	14,822	(14,791)	31
U.S. dollar	18,927	*	(226,845,220)	18,927	(18,917)	10
U.S. dollar		Israelishekel	(138,571)	40,168	(40,399)	(231)
U.S.dollar		Japanese yen	(25,217,757)	246,747	(248,987)	(2,240)
U.S. dollar		Kenyan shilling	(38,483)	439	(439)	
U.S. dollar	27,929	Malasian ringgit	(90,549)	27,929	(28,118)	(189)
U.S. dollar	100,010	Mexican peso	(1,304,763)	100,010	(100,328)	(318)
U.S. dollar		Ne w Ze a land dollar	(23,324)	19,834	(20,390)	(556)
U.S.dollar U.S.dollar		Norwegian krone Omanirial	(61,984)	10,189 133	(10,088)	101
U.S. dollar		Pakistan rupee	(51) (824)	8	(133)	
U.S.dollar		Phillipines peso	(1,577,626)	35,950	(36,126)	(176)
U.S. dollar		Polish zlot y	(162,446)	53,070	(53,325)	(255)
U.S. dollar		Qataririyal	(3,848)	1,057	(1,058)	(1)
U.S. dollar		Romanian leu	(93,416)	28,685	(29,084)	(399)
U.S. dollar	,	Russian ruble	(1,167,330)	33,200	(33,681)	(481)
U.S. dollar		Singapore dollar	(113,509)	90,751	(91,054)	(303)
U.S. dollar		South African rand	(369,576)	33,945	(34,307)	(362)
U.S. dollar		South Korean won	(24,823,930)	24,343	(24,483)	(140)
U.S.dollar		S we dish krona	(185,113)	27,519	(27,681)	(162
U.S.dollar		S wiss franc	(57,731)	64,481	(65,119)	(638)
U.S.dollar	38,000	Taiwan ne w dollar	(1,138,064)	38,000	(38,190)	(190)
U.S.dollar		Thailand baht	(1,514,815)	46,600	(46,511)	89
U.S. dollar	37,036	Turkish lira	(80,489)	37,036	(37,429)	(393)
U.S.dollar	2,978	UAEdirham	(10,945)	2,978	(2,980)	(2)
UAEdirham	236	U.S. dollar	(64)	64	(64)	
Total				\$ 3,116,687	\$ (3,123,460)	\$ (6,773)

Schedules of the Lawton Chiles Endowment Fund's and the Florida Prepaid Investment Plan's foreign currency exchange contracts outstanding at June 30, 2014, is presented below, by currency (in thousands)

#### Lawton Chiles Endowment Fund Foreign Currency Exchange Contracts As of June 30, 2014

	Amount to Buy		Amount to Sell (Local		vable Fair Value	-	able Fair Value	N	et Unrealized Gain/Loss
Currency to Buy	(Local Currency)	Currency to Sell	Currency)	(in	U.S. \$)	(in	U.S. \$)		(in U.S. \$)
U.S. dollar	577	Australian dollar	(613)	\$	577	\$	(579)	\$	(2)
U.S. dollar	21	Brazilian real	(46)		21		(21)		
U.S. dollar	356	British pound sterlin	(208)		355		(356)		(1)
U.S. dollar	12	Canadian dollar	(13)		12		(12)		
U.S. dollar	540	Euro currency unit	(396)		541		(542)		(1)
U.S. dollar	50	Indonesian rupiah	(594,882)		50		(50)		
U.S. dollar	101	Japanese yen	10,290		101		(101)		
U.S. dollar	68	Malasian ringgit	(220)		68		(68)		
U.S. dollar	11	New Zealand dollar	(13)		11		(11)		
U.S. dollar	21	Peruvian sol	(58)		21		(21)		
U.S. dollar	74	South Korean won	(74,821)		74		(74)		
U.S. dollar	30	Turkish lira	(63)		30		(30)		
Total				\$	1,861	\$	(1,865)	\$	(4)

#### Florida Prepaid Investment Plan Foreign Currency Exchange Contracts As Of June 30, 2014

			Amount to	Receiv	able Fair	Pay	able Fair	N	et Unrealized
	Amount to Buy		Sell (Local	V	alue	7	Value		Gain/Loss
Currency to Buy	(Local Currency)	Currency to Sell	Currency)	(in U	J.S. \$)	(in	U.S. \$)		(in U.S. \$)
U.S. dollar	23	Euro currency unit	(17)	\$	23	\$	(23)	\$	
Total				\$	23	\$	(23)	\$	

#### Component Units

Component unit information regarding foreign currency risk was not readily available.

#### 5. Security Lending

# Pooled Investments with the State Treasury

Section 17.61(1), F.S., authorizes the State Treasury to participate in a security lending program. Agents of the State Treasury loan securities including U.S. government and federally guaranteed obligations, bonds, and notes to broker/dealers for collateral with a simultaneous agreement to return the collateral for the same securities in the future. Collateral for loaned securities cannot be less than 100 percent of the fair value of the underlying security plus accrued interest. Such collateral may consist of cash or government securities. Cash collateral is invested by the agent in investments authorized by Section 17.57, F.S. Maturities of investments made with cash collateral generally are not matched to maturities of the securities loaned because security loan agreements are generally open-ended with no fixed expiration date. Since the collateral under security lending agreements (including accrued interest) exceeded the fair value of the securities underlying those agreements (including accrued interest), the Treasury had no credit risk exposure at June 30, 2014. If a situation occurs where an agent does not receive collateral sufficient to offset the fair value of any securities lent or the borrowers fail to return the securities or fail to pay the State Treasury for income distributions by the securities' issuers while the securities are on loan, the agent is required to indemnify the State Treasury for any

losses that might occur. The State Treasury received \$1,905,158,075 cash collateral for securities loaned to others. Since the State Treasury does not have the ability to pledge or sell non-cash collateral securities, any non-cash portion of the collateral is not reported on the balance sheet. Securities held with others under security lending agreements with cash collateral totaled \$1,861,973,976. There were no securities held with others under security lending agreements with non-cash collateral. Security lending asset and liability balances are allocated at fiscal year end and reported among all participating funds of the primary government. The securities held with others under security lending agreements as of June 30, 2014, are as follows (fair value equals carrying value of investment on loan): Domestic bonds and notes of \$487,232,877, Federal agencies of \$77,480,672, International bonds and notes of \$90,930,713, and U.S. guaranteed obligations of \$1,206,329,714.

#### Other Investments

Through the SBA, various funds, including the FRS Pension Trust Fund, the Florida Lottery Trust Fund, the LCEF, and the Florida Prepaid College Program participate in security lending programs. Initial collateral requirements for securities on loan range from 100% to 105%, depending on the lending agent, the type of security lent and the type of collateral received. The SBA had received and invested \$7,309,747,571 in cash and \$2,408,964,079 in U.S. government securities as collateral for the lending programs as of June 30, 2014. At June 30, 2014, the collateral held for the security lending transactions exceeded the fair value of the securities underlying the agreements (including accrued interest). All security lending programs have indemnity clauses requiring the lending agent to assume borrower's risk from default. The SBA does not have the ability to pledge or sell the non-cash collateral securities, so the non-cash portion is not reported on the balance sheet or the Statement of (Fiduciary) Net Position. Maturities of investments made with cash collateral generally are not matched to maturities of the securities loaned, because security loan agreements are generally open-ended with no fixed expiration date. As such, investments made with cash collateral are primarily in short-term investments. However, investments purchased for some security lending programs included investments with final maturities of six months or more representing a range of approximately 0% to 50% of total collateral invested. There are no restrictions on the amount of securities that can be loaned at one time to one borrower for most funds.

At June 30, 2014, the collateral re-investment portfolios for the FRS Pension Trust Fund and the LCEF were primarily reinvested in overnight repurchase agreements (repos) in order to maximize earnings and reduce risk. The portfolios contain some legacy non-repo securities that will remain until they are either sold or mature. All new lending in the FRS Pension Trust Fund and the LCEF are done using one-day repos of U.S. Government guaranteed securities as re-investment. At June 30, 2014, there were three lending agents, including the master custodian and two third-party agents.

The schedule below discloses the fair value and carrying value of investments on loan at June 30, 2014 (in thousands):

# Schedule of Other Investments on Loan Under Security Lending Agreements As of June 30, 2014

Fair value of Securities on Loan Other funds FRS Pension Securities on Loan for Cash Collateral, Managed by by Security type Trust Fund SBA Total Certificates of deposit 2,001 2.001 U.S. guaranteed obligations 120,702 2,277,886 2,398,588 Federal agencies 176,026 27,025 203,051 Domestic bonds and notes 240,573 97,538 338,111 International bonds and notes 192,621 36,981 229,602 Domestic stocks 2,540,426 115,908 2,656,334 International stocks 1,231,741 29,120 1,260,861 Total securities on loan for cash collateral 4,504,090 2,584,458 7,088,548 \$ \$ \$ Securities on Loan for Non-Cash Collateral, by Security type U.S. guaranteed obligations \$ 12,797 12,797 \$ \$ Domestic bonds and notes 75 75 . . . . . . International bonds and notes 1,455 1,455 . . . . . . Domestic stocks 2,240,654 160 2,240,814 International stocks 107,161 588 107,749 Total securities on loan for non-cash collateral 2,347,815 \$ 15,075 2,362,890 Total securities on loan 6,851,905 \$ 2,599,533 9,451,438

#### 6. Derivatives

A derivative instrument is defined as a financial instrument or other contract that has all of the following characteristics:

- a. Settlement factors. It has (1) one or more reference rates and (2) one or more notional amounts or payment provisions or both. These terms determine the amount of the settlement or settlements and, in some cases, whether or not a settlement is required.
- b. Leverage. It requires no initial net investment or an initial net investment that is smaller than would be required for other types of contracts that would be expected to have a similar response to changes in market factors.
- c. Net Settlement. Its terms require or permit net settlement, it can readily be settled net by a means outside the contract, or it provides for delivery of an asset that puts the recipient in a position not substantially different from net settlement.

Derivative instruments consisted of futures, options, forward currency contracts, and swaps.

#### Pooled Investments with the State Treasury

Pursuant to the State Treasury's established investment policy guidelines, interest rate futures are used as part of the investment strategy related to interest rate risk, duration adjustments, and yield curve strategies. Although put and call options on any security are permitted under the State Treasury's investment guidelines, interest rate futures were the only type of derivative held as of June 30, 2014. The State Treasury did not utilize derivatives for hedging activities during the fiscal year ending June 30, 2014. All of the State Treasury investment derivatives were reported at fair value in the accompanying financial statements as of June 30, 2014.

<sup>&</sup>lt;sup>1</sup>The fair value equals the carrying value of investments on loan. Fair value includes accrued interest on debt securities.

A summary of investment derivatives traded in the State Treasury is presented below (in thousands):

	Changes in Fai	r Valu	e	Fair Value at June	2014	Notional	
	Classification	Α	mount	Classification	Amount		(in U.S. \$)
State Treasury							
Investment derivative instruments:							
Futures	Investment Income	\$	(5,276)	Receivable/(Payable)	\$	(1,292)	\$ (128,400)
This schedule includes both long and	I short positions.						

See section 1E of Note 1 to these financial statements regarding State Treasury's securities pricing policies and independent pricing services methodologies related to securities not available on quoted market pricing exchanges.

#### Other Investments

The SBA has established investment policy guidelines for each investment portfolio. Pursuant to these guidelines, derivative investment instruments are authorized to be used as tools for managing risk or executing investment strategies more efficiently than could otherwise be done in cash markets. Derivative instruments shall only be used as part of a prudent investment process. Various derivative investment instruments are used as part of the investment strategy to hedge against interest rate risk, currency risk in foreign markets, default risk, and mortgaged-backed security prepayment risk, as well as to cost effectively manage exposure to domestic and international equities and bond and real estate markets.

A futures contract is an agreement between two parties, a buyer and a seller, to exchange a particular good for a particular price at a particular date in the future, all of which are specified in a contract common to all participants in a market on an organized futures exchange. Upon entering in to a futures contract, collateral (cash and/or securities) is deposited with the broker, in SBA's name, in accordance with the initial margin requirements of the broker. Futures contracts are marked to market daily by the board of trade or exchange on which they are traded. The resulting gain/loss is received/paid the following day until the contract expires. The frequency of cash flows depends on specified collateral and margin limits mutually agreed upon by the SBA and third-party clearing broker. Future contracts involve, to varying degrees, risk of loss in excess of the variation margin disclosed in the Statement of Fiduciary Net Position. Losses may arise from future changes in the value of the underlying instrument.

An option gives the buyer a stipulated privilege of buying or selling a stated property, security, or commodity at a given price (strike price) within a specified time (for an American-style option, at any time prior to or on the expiration date). A securities option is a negotiable contract in which the seller (writer), for a certain sum of money called the option premium, gives the buyer the right to demand within a specified time the purchase (call) from or sale (put) to the option seller of a specified number of bonds, currency units, index units, or shares of stock, at a fixed price or rate, called the strike price.

A forward currency contract is a contractual obligation, typically over-the-counter, traded between two parties to exchange a particular good or instrument at a set price on a future date. The buyer of the forward agrees to pay the price and take delivery of the good or instrument and is said to be "long" the forward contract, while the seller of the forward, or "short", agrees to deliver the good or instrument at the agreed price on the agreed date.

A swap is a contractual agreement to exchange a stream of periodic payments utilizing a central clearing house (new regulation requirements that went into effect in fiscal year 2014), whereby, each party in the transaction enters into a contract with the central counterparty. These agreements may be over-the-counter or exchange-traded. Upon entering into a swap contract through a clearing house, collateral is deposited with the broker, in SBA's name, in accordance with the initial margin requirements of the broker. Swaps are available in and between all active financial markets. Examples include:

Interest rate swap - An agreement between two parties where one stream of future interest payments is exchanged for another based on a specified principal amount. Interest rate swaps often exchange a fixed payment for a floating payment that is linked to an interest rate.

Credit default swap - An agreement that allows one party to "buy" protection from another party for losses that might be incurred as a result of default by a specified reference credit (or credits). The "buyer" of protection pays a premium for the protection, and the "seller" of protection agrees to make a payment to compensate the buyer for losses incurred if a defined credit event occurs.

A summary of investment derivatives traded in the FRS Pension Trust Fund is presented below (in thousands). As of June 30, 2014, all of the SBA investment derivatives were reported at fair value.

	Increase/(Decrease)	Increase/(Decrease) in Fair Value			Fair Value at June 30, 2014				
Classification			Amount n U.S. \$)	Classification		mount U.S. \$)	Notional (in U.S. \$)		
Fiduciary funds (FRS Pension Trust Fund)				_					
Investment derivative instrument	s:								
Futures1	Investment Income	\$	93,583	Receivable/(Payable)	\$	1,018	\$4,846,806		
Options	Investment Income		1,635	Investment/(Liability) <sup>2</sup>		195	1,641,000		
Forward currency contracts	Investment Income		(432)	Receivable/(Payable) <sup>3</sup>		(6,820)	(6,820)		
Interest rate swaps	Investment Income		158	Investment		5	13,250		
Credit default swaps	Investment Income		1,458	Investment		1,487	75,000		

<sup>&</sup>lt;sup>1</sup> The total unrealized gain for open futures contracts at June 30, 2014, was \$1,017,702 in the FRS Pension Trust Fund. Cash payments in the amount of \$13,601,802 had already been settled with the broker on or before June 30, 2014. Outstanding remaining net futures margin at June 30, 2014, totaled \$14,619,504 for the FRS Pension Trust Fund, which is reported gross on the Statement of Fiduciary Net Position as "Accounts receivable" and "Accounts payable and accrued liabilities".

#### 7. Commitments

Each year the FRS Pension Trust Fund enters into a number of agreements that commit the Fund, upon request, to make additional investment purchases (i.e., capital commitments) up to predetermined amounts over certain investment time periods. The unfunded capital commitments that are not reported on the FRS Pension Trust Fund Statement of Fiduciary Net Position totaled \$9.9 billion as of June 30, 2014.

<sup>&</sup>lt;sup>2</sup> Purchased options are reported as investments and short sales of options are reported as liabilities on the Statement of Fiduciary Net Position. This schedule nets both long and short positions.

<sup>&</sup>lt;sup>3</sup> The total receivable and payable notional and fair values (in U.S. \$) for forward currency contracts in the FRS Pension Trust Fund were \$2,967,243,022 and (\$2,974,062,780) as of June 30, 2014. These amounts are included in "Foreign currency contracts receivable" and "Foreign currency contracts payable" on the Statement of Fiduciary Net Position.

# **NOTE 3 - RECEIVABLES AND PAYABLES**

"Receivables, net" and "Other loans and notes receivable, net," as presented on the Government-wide Statement of Net Position and the applicable balance sheets and statements of net position in the fund financial statements, consist of the following (in thousands):

#### **GOVERNMENTAL ACTIVITIES**

		General Fund	F	Environment, Recreation and Conservation		Public Education		Health and Family Services	7	Fransportation
Accounts receivable	\$	102,903	\$	13,212	\$	654	\$	714,219	\$	6,548
Contracts & grants receivable				140						3
Due from Federal government		2,317		13,424		9,906		1,930,087		27,109
Due from other governmental units		65		805						112,932
Interest & dividends receivable		15,742		2,050		1,145		242		4,756
Loans & notes receivable		66,592		128,201		285				11
Fees receivable		127,597		21						
Taxes receivable		3,165,519		20,340		55,132				207,317
Allowance for uncollectibles		(1,832,836)		(9,555)		(849)		(19,490)		(7,904)
Receivables, net	\$	1,647,899	\$	168,638	\$	66,273	\$	2,625,058	\$	350,772
Loans & notes receivable		12 505	Φ.	4 400 007	Φ.		Φ.		Φ.	021 7 50
from other governments	\$	42,685	\$	1,128,987	\$		\$		\$	821,768
Long-term interest receivable										390
Other loans & notes receivable		15,593				1,489		303,042		773
Allowance for uncollectibles	<del>_</del>	(89)				(1,335)		(266,728)		(7,883)
Other loans & notes receivable, net	\$	58,189	\$	1,128,987	\$	154	\$	36,314	\$	815,048
									(Ca	ontinued below)
	1	Vonmaior		Total		Internal	Go	overnment-wide	(00	,
		Nonmajor overnmental	(	Total Governmental		Internal Service	Go	overnment-wide Reconciling	,	Total
		Nonmajor overnmental Funds	(	Total Governmental Funds		Internal Service Funds	Go	overnment-wide Reconciling Balances	,	,
Accounts receivable		overnmental Funds		Governmental Funds	\$	Service Funds	Go	Reconciling Balances	,	Total Governmental Activities
	Go	vernmental	\$	Governmental	\$	Service	Go	Reconciling	•	Total Governmental
Contracts & grants receivable	Go	Funds 231,534		Governmental Funds 1,069,070	\$	Service Funds 17,829	Go	Reconciling Balances 394,313	•	Total Governmental Activities 1,481,212
Contracts & grants receivable Due from Federal government	Go	231,534 71,760 73,613		Governmental Funds 1,069,070 71,903 2,056,456	\$	Service Funds 17,829	Go	Reconciling Balances 394,313	•	Total Governmental Activities  1,481,212 71,903 2,056,456
Contracts & grants receivable	Go	Funds  231,534  71,760  73,613  12,768		Funds 1,069,070 71,903 2,056,456 126,570	\$	Service Funds 17,829 	Go	Reconciling Balances 394,313	•	Total Governmental Activities  1,481,212 71,903 2,056,456 130,645
Contracts & grants receivable Due from Federal government Due from other governmental units	Go	231,534 71,760 73,613		Funds  1,069,070 71,903 2,056,456 126,570 25,900	\$	Service Funds 17,829  4,075	Go	Reconciling Balances 394,313	•	Total Governmental Activities  1,481,212 71,903 2,056,456 130,645 26,469
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable	Go	231,534 71,760 73,613 12,768 1,965		Funds  1,069,070 71,903 2,056,456 126,570 25,900 318,815	\$	Service Funds 17,829  4,075 569	Go	Reconciling Balances 394,313	•	Total Governmental Activities  1,481,212 71,903 2,056,456 130,645 26,469 318,815
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable	Go	231,534 71,760 73,613 12,768 1,965 123,726 228		Governmental Funds 1,069,070 71,903 2,056,456 126,570 25,900 318,815 127,846	\$	Service Funds  17,829 4,075 569	Go	Reconciling Balances 394,313	•	Total Governmental Activities  1,481,212 71,903 2,056,456 130,645 26,469 318,815 127,846
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable	Go	231,534 71,760 73,613 12,768 1,965 123,726		Funds  1,069,070 71,903 2,056,456 126,570 25,900 318,815	\$	Service Funds  17,829 4,075 569	Go	Reconciling Balances 394,313	•	Total Governmental Activities  1,481,212 71,903 2,056,456 130,645 26,469 318,815
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable Taxes receivable	Go	231,534 71,760 73,613 12,768 1,965 123,726 228 15,266		Governmental Funds 1,069,070 71,903 2,056,456 126,570 25,900 318,815 127,846 3,463,574	\$	Service Funds  17,829 4,075 569	Go	Reconciling Balances 394,313	•	Total Governmental Activities  1,481,212 71,903 2,056,456 130,645 26,469 318,815 127,846 3,463,574
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable Taxes receivable Allowance for uncollectibles Receivables, net	\$	vernmental Funds 231,534 71,760 73,613 12,768 1,965 123,726 228 15,266 (123,366)	\$	Tunds  1,069,070 71,903 2,056,456 126,570 25,900 318,815 127,846 3,463,574 (1,994,000)		Service Funds  17,829 4,075 569		Reconciling Balances  394,313	\$	Total Governmental Activities  1,481,212 71,903 2,056,456 130,645 26,469 318,815 127,846 3,463,574 (1,994,000)
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable Taxes receivable Allowance for uncollectibles Receivables, net  Loans & notes receivable	\$ \$	231,534 71,760 73,613 12,768 1,965 123,726 228 15,266 (123,366) 407,494	\$	Governmental Funds 1,069,070 71,903 2,056,456 126,570 25,900 318,815 127,846 3,463,574 (1,994,000) 5,266,134	\$	Service Funds  17,829 4,075 569	\$	Reconciling Balances  394,313	\$	Total Governmental Activities  1,481,212 71,903 2,056,456 130,645 26,469 318,815 127,846 3,463,574 (1,994,000) 5,682,920
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable Taxes receivable Allowance for uncollectibles Receivables, net  Loans & notes receivable from other governments	\$	vernmental Funds 231,534 71,760 73,613 12,768 1,965 123,726 228 15,266 (123,366)	\$	Governmental Funds 1,069,070 71,903 2,056,456 126,570 25,900 318,815 127,846 3,463,574 (1,994,000) 5,266,134		Service Funds  17,829 4,075 569		Reconciling Balances  394,313	\$	Total Governmental Activities  1,481,212 71,903 2,056,456 130,645 26,469 318,815 127,846 3,463,574 (1,994,000) 5,682,920  2,831,330
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable Taxes receivable Allowance for uncollectibles Receivables, net  Loans & notes receivable from other governments Long-term interest receivable	\$ \$	231,534 71,760 73,613 12,768 1,965 123,726 228 15,266 (123,366) 407,494	\$	Governmental Funds  1,069,070 71,903 2,056,456 126,570 25,900 318,815 127,846 3,463,574 (1,994,000) 5,266,134  2,831,330 390	\$	Service Funds  17,829 4,075 569	\$	Reconciling Balances  394,313	\$	Total Governmental Activities  1,481,212 71,903 2,056,456 130,645 26,469 318,815 127,846 3,463,574 (1,994,000) 5,682,920  2,831,330 390
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable Taxes receivable Allowance for uncollectibles Receivables, net  Loans & notes receivable from other governments Long-term interest receivable Other loans & notes receivable	\$ \$	231,534 71,760 73,613 12,768 1,965 123,726 228 15,266 (123,366) 407,494  837,890 143,736	\$	Governmental Funds  1,069,070 71,903 2,056,456 126,570 25,900 318,815 127,846 3,463,574 (1,994,000) 5,266,134  2,831,330 390 464,633	\$	Service Funds  17,829 4,075 569 22,473	\$	Reconciling Balances  394,313	\$	Total Governmental Activities  1,481,212 71,903 2,056,456 130,645 26,469 318,815 127,846 3,463,574 (1,994,000) 5,682,920  2,831,330 390 464,633
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable Taxes receivable Allowance for uncollectibles Receivables, net  Loans & notes receivable from other governments Long-term interest receivable	\$ \$	231,534 71,760 73,613 12,768 1,965 123,726 228 15,266 (123,366) 407,494	\$	Governmental Funds  1,069,070 71,903 2,056,456 126,570 25,900 318,815 127,846 3,463,574 (1,994,000) 5,266,134  2,831,330 390	\$	Service Funds  17,829 4,075 569 22,473	\$	Reconciling Balances  394,313 394,313	\$	Total Governmental Activities  1,481,212 71,903 2,056,456 130,645 26,469 318,815 127,846 3,463,574 (1,994,000) 5,682,920  2,831,330 390

# **BUSINESS-TYPE ACTIVITIES**

		202112								
	Tra	nsportation		Lottery		Hurricane Catastrophe Fund	Pı	repaid College Program		employment Assistance
Accounts receivable	\$	8,484	\$	49,097	\$	158,080	\$	77,530	\$	272,575
Due from Federal government										1,457
Due from other governmental units		459								2,044
Interest & dividends receivable		1,680		531		2,101		24,343		115,251
Loans & notes receivable								307,681		
Fees receivable		6,896								2,993
Taxes receivable										486,230
Allowance for uncollectibles				(2,094)		(19,977)		(4)		(435,762)
Receivables, net	\$	17,519	\$	47,534	\$	140,204	\$	409,550	\$	444,788
Loans & notes receivable	\$	76,751	\$		\$		\$		\$	
Allowance for uncollectibles	Ψ		Ψ		4		Ψ		Ψ.	
Future contract premiums and other										
receivables Other loans & notes receivable, net	-\$	76,751	\$	•••••	\$	•••••	\$	1,637,012 1,637,012	\$	
Other loans & notes receivable, net	<b>.</b>	70,751	φ	*****	Ф	*****	Ф	1,037,012	φ	•••••
		Nonmajor Enterprise Funds		Total Enterprise Funds	G	overnment-wide Reconciling Balances	В	Total Business-type Activities	Contii	nued below)
Accounts receivable	\$	40,787	\$	606,553	\$	66,464	\$	673,017		
Due from Federal government				1,457				1,457		
Due from other governmental units		14,240		16,743				16,743		
Interest & dividends receivable		338		144,244				144,244		
Loans & notes receivable		1,013		308,694				308,694		
Fees receivable		147		10,036				10,036		
Taxes receivable		•••••		486,230				486,230		
Allowance for uncollectibles	_	(37,638)		(495,475)				(495,475)		
Receivables, net	\$	18,887	\$	1,078,482	\$	66,464	\$	1,144,946	ı.	
Loans & notes receivable Allowance for uncollectibles	\$	6,815 (1,285)		83,566 (1,285)			\$	83,566 (1,285)		
Future contract premiums and other receivables  Other loans & notes receivable, net	\$	5,530	\$	1,637,012 1,719,293	\$		\$	1,637,012 1,719,293		
Other loans & notes receivable, net	Ψ	3,330	φ	1,/19,293	φ	•••••	φ	1,/19,293		
		CO	MP(	ONENT UNITS						
Accounts receivable			\$	1,610,810						
Contracts & grants receivable				195,552						
Due from Federal government				19,200						
Due from other governmental units				192,679						
Interest & dividends receivable				118,705						
Loans & notes receivable				221,551						
Allowance for uncollectibles			Φ	(388,495)	•					
Receivables, net			\$	1,970,002	3					
Other loans & notes receivable			\$	2,963,322						
Allowance for uncollectibles				(281,270)	•					
			ф	A (OA A=A						

Other loans & notes receivable, net

2,682,052

"Accounts payable and accrued liabilities," as presented on the Government-wide Statement of Net Position and the applicable balance sheets and statements of net position in the fund financial statements, consist of the following (in thousands):

# GOVERNMENTAL ACTIVITIES

	General Fund	R	Environment, ecreation and Conservation	Public Education	Health and Family Services		insportation
Accounts payable	\$ 192,780	\$	21,966	\$ 10,348	\$ 201,224	\$	199,555
Accrued salaries & wages	65,959		829	38	33,143		12,040
Claims payable							
Construction contracts	176						228,709
Deposits payable	179		479		9		5,484
Due to Federal government					142,511		1,503
Due to other governmental units	143,198		18,502		23,485		7,366
Other payables							
Vouchers payable	 8,816			•••••	•••••		157
Accounts payable and							
accrued liabilities	\$ 411,108	\$	41,776	\$ 10,386	\$ 400,372	\$	454,814

(Continued below)

	N	onmajor		Total	Internal		Government-wide		Total
	Gov	ernmental	G	overnmental		Service	Reconciling		vernmental
		Funds		Funds	Funds Balances		Balances	I	Activities
Accounts payable	\$	160,622	\$	786,495	\$	25,840	172,625	\$	984,960
Accrued salaries & wages		8,654		120,663		2,401			123,064
Claims payable				•••••		134,268			134,268
Construction contracts		66		228,951					228,951
Deposits payable		556		6,707					6,707
Due to Federal government		1,397		145,411		1			145,412
Due to other governmental units		20,449		213,000					213,000
Other payables		2,905		2,905		4,900			7,805
Vouchers payable		257		9,230					9,230
Accounts payable and									
accrued liabilities	\$	194,906	\$	1,513,362	\$	167,410	\$ 172,625	\$	1,853,397

# BUSINESS-TYPE ACTIVITIES

				Hurricane			
				Catastrophe	Pr	epaid College	Reemployment
	Trans	sportation	Lottery	Fund		Program	Assistance
Accounts payable	\$	100	\$ 5,409	\$ 150,780	\$	461,525	\$ 29,771
Accrued interest payable				47,851			
Accrued salaries & wages			60				
Construction contracts		68,701					
Deposits payable		238	2,219				
Other payables							
Accounts payable and							
accrued liabilities	\$	69,039	\$ 7,688	\$ 198,631	\$	461,525	\$ 29,771

(Continued below)

		Nonmajor Enterprise Funds	F	Total Enterprise Funds	Government-wide Reconciling Balances			Total Business-type Activities			
Accounts payable	\$	30,368	\$	677,953	\$	318	\$	678,271			
Accrued interest payable				47,851				47,851			
Accrued salaries & wages		2,820		2,880				2,880			
Construction contracts				68,701				68,701			
Deposits payable		101		2,558				2,558			
Other payables		9		9				9			
Accounts payable and											
accrued liabilities	\$	33,298	\$	799,952	\$	318	\$	800,270			

# COMPONENT UNITS

Accounts payable	\$ 691,218
Accrued interest payable	65,642
Accrued salaries & wages	257,240
Claims payable	1,487,200
Construction contracts	76,782
Deposits payable	323,777
Due to Federal government	3,143
Due to other governmental units	10,165
Vouchers payable	17,957
Accounts payable and	
accrued liabilities	\$ 2,933,124

# **NOTE 4 – TAXES**

Florida levies neither a personal income tax nor an ad valorem tax on real or tangible personal property. Taxes are, however, one of the principal sources of financing state operations. A schedule of tax revenues by major tax type for each applicable major governmental fund, and for nonmajor governmental funds in the aggregate, is presented below (in thousands):

		Environment,					
		Recreation		Health and		Nonmajor	
	General	and	Public	Family		Governmental	
	Fund	Conservation	Education	Services	Transportation	Funds	Total
Sales and use tax	\$ 21,259,671	\$	\$	\$	\$	\$	\$ 21,259,671
Fuel taxes:							
Motor fuel tax					2,360,459		2,360,459
Pollutant tax		234,663					234,663
Aviation fuel tax				•••••	39,388		39,388
Solid minerals severance tax		35,033		•••••	•••••		35,033
Oil and gas production tax	10,838						10,838
Total fuel taxes	10,838	269,696	•••••		2,399,847		2,680,381
Corporate income tax	2,043,380						2,043,380
Documentary stamp tax	1,806,604						1,806,604
Intangible personal property tax	254,236						254,236
Communications service tax	914,260		402,925				1,317,185
Estate tax	839						839
Gross receipts utilities tax		7,181	607,156				614,337
Beverage and tobacco taxes:							
Alcoholic beverage tax	439,120					13,235	452,355
Ggarette tax	1,151,190						1,151,190
Smokeless tobacco tax	27,564						27,564
Total beverage and							
tobacco taxes	1,617,874			•••••	•••••	13,235	1,631,109
Other taxes:							
Insurance premium tax	908,555					9,138	917,693
Hospital public assistance tax				958,587			958,587
Citrus excise tax						31,149	31,149
Pari-mutuel wagering tax	6,826		1			190,164	196,991
Total other taxes	915,381		1	958,587		230,451	2,104,420
Total	\$ 28,823,083	\$ 276,877	\$ 1,010,082	\$ 958,587	\$ 2,399,847	\$ 243,686	\$ 33,712,162

	Sales and					
	Use Tax					
Governmental fund statements	\$	21,259,671				
Government-wide accruals		(3,713)				
Government-wide statements	\$	21,255,958				

### **NOTE 5 - CAPITAL ASSETS**

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets' lives are not capitalized.

For financial statement purposes, the state reports capital assets under the following categories and has established a reporting capitalization threshold for each category. Applicable capital assets are depreciated over the appropriate estimated useful lives using the straight-line method.

Einanaial Statement

Estimated Hasful

	Financial Statement	Estimated Useful
Capital Asset Category	Capitalizing Threshold	Life (in Years)
Land and other nondepreciable assets	Capitalize all	Not depreciable
Nondepreciable infrastructure	Capitalize all	Not depreciable
Construction work in progress	\$100,000 when work is completed	Not depreciable
Buildings, equipment, and other depreciable assets		
Buildings and building improvements	\$100,000	5 - 50
Infrastructure and infrastructure improvements	\$100,000	3 - 50
(depreciable)		
Leasehold improvements	\$100,000	2 - 15
Intangible assets	\$4,000,000	2 - 30
Property under capital lease	Threshold correlates to asset category	2 - 20
Furniture and equipment	\$1,000 and \$250 for non-circulated	2 - 25
	books	
Works of art and historical treasures	Items capitalized as of June 30, 1999,	5 - 50
	remain capitalized; capitalize unless	
	considered a collection	
Library resources	\$25	5 - 50
Other capital assets	\$1,000	3 - 20
<del>-</del>		

The state has elected to use the modified approach for accounting for its roadways, bridges and other infrastructure assets included in the State Highway System. Under this approach, the Department of Transportation has made the commitment to maintain these assets at levels established by the Department of Transportation and approved by the Florida Legislature. No depreciation expense is reported for such assets, nor are amounts capitalized in connection with improvements that lengthen the lives of such assets, unless the improvements also increase their service potential. The Department of Transportation maintains an inventory of these assets and performs periodic condition assessments to establish that the predetermined condition level is being maintained. In addition, the Department of Transportation makes annual estimates of the amounts that must be expended to maintain these assets at the predetermined condition levels. Refer to the Other Required Supplementary Information for additional information on infrastructure using the modified approach.

Not included in the reported capital assets are the irreplaceable collections at various historic sites and museums throughout the state. For example, the Museum of Florida History, located in Tallahassee, currently has artifacts illustrating the history of Florida since the arrival of human beings on the peninsula. It also has access to collections that include Florida upland and underwater archaeology, Florida archives, and Florida and Spanish colonial numismatics.

Depreciation expense charged to functions of governmental activities for the year ended June 30, 2014, is as follows (in thousands):

General Government	\$ 69,317
Education	10,337
Human Services	31,963
Criminal Justice & Correction	95,595
Natural Resources & Environment	52,970
Transportation	38,459
State Courts	 3,298
Total depreciation expense (governmental activities)	\$ 301,939

Primary government capital asset activities for the fiscal year ended June 30, 2014, are as follows (in thousands):

# GOVERNMENTAL ACTIVITIES

		Balance						Balance
	J	July 1, 2013	Increases			Decreases		ine 30, 2014
Capital assets, not being depreciated:								
Land and other nondepreciable assets	\$	17,474,839	\$	287,101	\$	50,482	\$	17,711,458
Infrastructure and infrastructure								
improvements - nondepreciable		37,662,552		1,556,173		274,973		38,943,752
Construction work in progress		7,759,436		326,503		1,066,632		7,019,307
Total capital assets, not being depreciated		62,896,827		2,169,777		1,392,087		63,674,517
Capital assets, being depreciated:								
Buildings and building improvements		4,898,417		366,051		117,600		5,146,868
Infrastructure and infrastructure improvements		700,137		19,212		1,142		718,207
Leasehold improvements		1,064		3				1,067
Property under capital lease		176,998				546		176,452
Furniture and equipment		1,776,601		273,699		287,943		1,762,357
Works of art and historical treasures		1,897		82		36		1,943
Library resources		29,998		78		54		30,022
Other		75,582		159		2,152		73,589
Total capital assets, being depreciated		7,660,694		659,284		409,473		7,910,505
Less accumulated depreciation for:								
Buildings and building improvements		2,325,407		139,496		11,905		2,452,998
Infrastructure and infrastructure improvements		361,353		28,392		965		388,780
Leasehold improvements		549		76				625
Property under capital lease		66,603		8,292		541		74,354
Furniture and equipment		1,359,568		119,940		135,110		1,344,398
Works of art and historical treasures		827		142		32		937
Library resources		14,998		1,239		53		16,184
Other		49,840		4,362		1,999		52,203
Total accumulated depreciation		4,179,145		301,939		150,605		4,330,479
Total capital assets, being depreciated, net		3,481,549		357,345		258,868		3,580,026
Governmental activities capital assets, net	\$	66,378,376	\$	2,527,122	\$	1,650,955	\$	67,254,543

#### **BUSINESS-TYPE ACTIVITIES**

	 lance 1, 2013	Increases	Decreases	Ju	Balance ne 30, 2014
Capital assets, not being depreciated:					
Land and other nondepreciable assets	\$ 885,690	\$ 25,216	\$ 952	\$	909,954
Infrastructure and infrastructure					=
improvements - nondepreciable	6,903,264	447,266			7,350,530
Construction work in progress	647,531	935,663	31,617		1,551,577
Total capital assets, not being depreciated	 8,436,485	1,408,145	32,569		9,812,061
Capital assets, being depreciated:					
Buildings and building improvements	386,063	31,648	8,454		409,257
Infrastructure and infrastructure improvements	1,169	47			1,216
Leasehold improvements	79				79
Furniture and equipment	199,296	43,459	18,506		224,249
Library resources	4	3			7
Other	51,443	4,487	25		55,905
Total capital assets, being depreciated	638,054	79,644	26,985		690,713
Less accumulated depreciation for:					
Buildings and building improvements	140,090	12,241	8,693		143,638
Infrastructure and infrastructure improvements	238	71			309
Leasehold improvements	47	11			58
Furniture and equipment	115,182	25,463	15,803		124,842
Library resources	1	1			2
Other	 31,391	9,740	34		41,097
Total accumulated depreciation	286,949	47,527	24,530		309,946
Total capital assets, being depreciated, net	 351,105	32,117	2,455		380,767
Business-type activities capital assets, net	\$ 8,787,590	\$ 1,440,262	\$ 35,024	\$	10,192,828

Component units' capital asset activities for the fiscal year ended June 30, 2014, are as follows (in thousands):

# COMPONENT UNITS

		Balance					Balance
	Jı	ıly 1, 2013	Increases	Ι	Decreases	Ju	ne 30, 2014
Capital assets, not being depreciated:							
Land and other non-depreciable assets	\$	6,322,224	\$ 142,914	\$	47,284	\$	6,417,854
Construction work in progress		1,640,879	869,210		935,468		1,574,621
Total capital assets, not being depreciated		7,963,103	1,012,124		982,752		7,992,475
Capital assets, being depreciated:							
Buildings and building improvements		16,946,002	640,202		190,871		17,395,333
Infrastructure and infrastructure improvements		2,397,984	267,618		29,426		2,636,176
Leasehold improvements		317,216	14,914		3,503		328,627
Property under capital lease		147,146	3,865		14,353		136,658
Furniture and equipment		3,165,250	248,408		164,128		3,249,530
Works of art and historical treasures		3,519	463		21		3,961
Library resources		892,100	28,987		21,700		899,387
Other		305,176	35,786		8,098		332,864
Total capital assets, being depreciated		24,174,393	1,240,243		432,100		24,982,536
Less accumulated depreciation for:							
Buildings and building improvements		5,394,113	460,327		46,650		5,807,790
Infrastructure and infrastructure improvements		932,800	86,242		21,515		997,527
Leasehold improvements		102,717	13,994		1,271		115,440
Property under capital lease		62,440	7,842		10,577		59,705
Furniture and equipment		2,199,775	238,120		139,136		2,298,759
Works of art and historical treasures		1,386	232		14		1,604
Library resources		699,206	40,829		20,806		719,229
Other		215,510	33,216		6,512		242,214
Total accumulated depreciation		9,607,947	880,802		246,481		10,242,268
Total capital assets, being depreciated, net		14,566,446	359,441		185,619		14,740,268
Component units capital assets, net	\$	22,529,549	\$ 1,371,565	\$	1,168,371	\$	22,732,743

#### NOTE 6 - PENSIONS AND OTHER POSTEMPLOYMENT BENEFITS

#### A. Pensions

The plan administrator for the Florida Retirement System and the Retiree Health Insurance Subsidy Program (plans) prepares and publishes its own stand-alone comprehensive annual financial report, including financial statements and required supplementary information. Copies of this report can be obtained from the Department of Management Services, Division of Retirement, Bureau of Research and Member Communications, P.O. Box 9000, Tallahassee, Florida 32315-9000; by telephone toll free at (844) 377-1888 or (850) 907-6500; by email at <a href="mailto:rep@dms.myflorida.com">rep@dms.myflorida.com</a>; or at the Division's website (<a href="mailto:www.frs.myflorida.com">www.frs.myflorida.com</a>; The plans implemented GASB Statement No. 67, Financial Reporting for Pensions Plans - an amendment of GASB Statement No. 25, for the fiscal year ended June 30, 2014. Further information is included in the standalone comprehensive annual financial report.

#### 1. The Florida Retirement System

The Florida Retirement System (FRS) was created in Chapter 121, Florida Statutes (F.S.), effective December 1, 1970, by consolidating and closing these existing plans to new members: the Teachers' Retirement System (Chapter 238, F.S.), the State and County Officers and Employees' Retirement System (Chapter 122, F.S.), and the Highway Patrol Pension Trust Fund (Chapter 321, F.S.). In 1972, the Judicial Retirement System (Section 121.046, F.S.) was closed and consolidated into the FRS. The FRS was created to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution plan is the FRS Investment Plan. Effective July 1, 2007, the Institute of Food and Agricultural Sciences (IFAS) Supplemental Retirement Program, established under Section 121.40, F.S., was consolidated under the Florida Retirement System defined benefit plan as a closed retirement plan. Participation in the IFAS Supplemental Retirement Program does not constitute membership in the FRS.

Chapter 121, F.S., also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class (SMSC) employed by the state, state elected officials who chose SMSC membership in lieu of Elected Officers' Class membership, and faculty and specified employees in the state university system and state community colleges. Provisions relating to the FRS are also contained in Chapter 112, F.S.

FRS membership is compulsory for all employees filling a regularly established position in a state agency, county agency, state university, state community college, or district school board. Participation by cities, municipalities, special districts, charter schools, and metropolitan planning organizations, although optional, is generally irrevocable after election to participate is made. Members hired into certain positions may be eligible to withdraw from the FRS altogether or elect to participate in the non-integrated optional retirement programs in lieu of the FRS except faculty of a medical college in a state university who must participate in the State University System Optional Retirement Program.

There are five general classes of membership, as follows:

- Regular Class Members of the FRS who do not qualify for membership in the other classes.
- Senior Management Service Class (SMSC) Members in senior management level positions in state and local governments as well as assistant state attorneys, assistant statewide prosecutors, assistant public defenders, assistant attorneys general, deputy court administrators, and assistant capital collateral representatives. Members of the Elected Officers' Class may elect to withdraw from the FRS or participate in the SMSC in lieu of the Elected Officers' Class.
- Special Risk Class Members who are employed as law enforcement officers, firefighters, firefighter trainers, fire prevention officers, state fixed-wing pilots for aerial firefighting surveillance, correctional officers, emergency medical technicians, paramedics, community-based correctional probation officers, youth custody officers (from July 1, 2001 through June 30, 2014), certain health-care related positions within state forensic or correctional facilities, or specified forensic employees of a medical examiner's office or a law enforcement agency, and meet the criteria to qualify for this class.
- Special Risk Administrative Support Class Former Special Risk Class members who are transferred or reassigned to nonspecial risk law enforcement, firefighting, emergency medical care, or correctional administrative support positions within an FRS special risk-employing agency.

• *Elected Officers' Class (EOC)* - Members who are elected state and county officers and the elected officers of cities and special districts that choose to place their elected officials in this class.

Since July 1, 2001, the FRS Pension Plan has provided for vesting of benefits after six years of creditable service. Members not actively working in a position covered by the FRS on July 1, 2001, must return to covered employment for up to one work year to be eligible to vest with less service than was required under the law in effect before July 1, 2001. Members initially enrolled on or after July 1, 2001, through June 30, 2011, vest after six years of service. Members initially enrolled on or after July 1, 2011, vest after eight years of creditable service. Members are eligible for normal retirement when they have met the requirements listed below. Early retirement may be taken any time after vesting within 20 years of normal retirement age; however, there is a 5% benefit reduction for each year prior to the normal retirement age.

• Regular Class, Senior Management Service Class, and Elected Officers' Class Members – For members initially enrolled in the FRS before July 1, 2011, six or more years of creditable service and age 62, or the age after completing six years of creditable service if after age 62. Thirty years of creditable service regardless of age before age 62.

For members initially enrolled in the FRS on or after July 1, 2011, eight or more years of creditable service and age 65, or the age after completing eight years of creditable service if after age 65. Thirty-three years of creditable service regardless of age before age 65.

• Special Risk Class and Special Risk Administrative Support Class Members – For members initially enrolled in the FRS before July 1, 2011, six or more years of Special Risk Class service and age 55, or the age after completing six years of Special Risk Class service if after age 55. Twenty-five years of special risk service regardless of age before age 55. A total of 25 years of service including special risk service and up to four years of active duty wartime service and age 52. Without six years of Special Risk Class service, members of the Special Risk Administrative Support Class must meet the requirements of the Regular Class.

For members initially enrolled in the FRS on or after July 1, 2011, eight or more years of Special Risk Class service and age 60, or the age after completing eight years of Special Risk Class service if after age 60. Thirty years of special risk service regardless of age before age 60. Without eight years of Special Risk Class service, members of the Special Risk Administrative Support Class must meet the requirements of the Regular Class.

Benefits under the FRS Pension Plan are computed on the basis of age, average final compensation, creditable years of service, and accrual value by membership class. Members are also eligible for in-line-of-duty or regular disability and survivors' benefits. Pension benefits of retirees and annuitants are increased each July 1 by a cost-of-living adjustment. If the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Pension Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

The Deferred Retirement Option Program (DROP) became effective July 1, 1998, subject to provisions of Section 121.091(13), F.S. Defined benefit plan members who reach normal retirement are eligible to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in the DROP for a maximum of 60 months. Authorized instructional personnel may participate in the DROP for up to 36 additional months beyond their initial 60-month participation period. Monthly retirement benefits remain in the FRS Trust Fund during DROP participation and accrue interest. As of June 30, 2014, the FRS Trust Fund projected \$3,389,125,451 in accumulated benefits and interest for 38,058 current and prior participants in the DROP.

The FRS is a cost-sharing multiple-employer public-employee retirement system with two primary plans. The Department of Management Services, Division of Retirement administers the FRS Pension Plan. The State Board of Administration invests the assets of the Pension Plan held in the FRS Trust Fund. Costs of administering the FRS Pension Plan are funded through earnings on investments of the FRS Trust Fund. Reporting of the FRS is on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when the obligation is incurred.

The State Board of Administration administers the defined contribution plan officially titled the FRS Investment Plan. Service retirement benefits are based upon the value of the member's account upon retirement. The FRS Investment Plan provides vesting after one year of service for Investment Plan contributions regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the FRS Investment Plan, six years of service (including the service credit represented by the transferred funds) is required to be vested for these funds and the

earnings on the funds. The employer pays a contribution as a percentage of salary that is deposited into the individual member's account. The Investment Plan member directs the investment from the options offered under the plan. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.03% of payroll and by forfeited benefits of plan members. After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, or leave the funds invested for future distribution. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the FRS Investment Plan and rely upon that account balance for retirement income.

All participating employers must comply with statutory contribution requirements. Section 121.031(3), F.S., requires an annual actuarial valuation of the FRS Pension Plan, which is provided to the Legislature as guidance for funding decisions. Employer and employee contribution rates are established in Section 121.71, F.S. Employer contribution rates under the uniform rate structure (a blending of both the FRS Pension Plan and Investment Plan rates) are recommended by the actuary but set by the Legislature. Statutes require that any unfunded actuarial liability (UAL) be amortized within 30 plan years. Pursuant to Section 121.031(3) (f), F.S., any surplus amounts available to offset total retirement system costs are to be amortized over a 10-year rolling period on a level-dollar basis. The balance of legally required reserves for all defined benefit pension plans at June 30, 2014, was \$150,014,335,000. These funds were reserved to provide for total current and future benefits, refunds, and administration of the FRS Pension Plan.

#### **FRS Retirement Contribution Rates:**

Membership Class	Uniform Employer Rates Recommended by Actuarial Valuation as of July 1, 2012 for Fiscal Year 2013-2014*	July 1, 2013 Statutory Rates* (Ch. 121, F.S.)
Regular	5.72%	5.72%
Senior Management Service	17.08%	17.08%
Special Risk	17.83%	17.83%
Special Risk Administrative Support	34.73%	34.73%
Elected Officers - Judges	27.05%	27.05%
Elected Officers - Legislators/Attorneys/Cabinet	31.37%	31.37%
Elected Officers - County	31.80%	31.80%
Deferred Retirement Option		
Program - applicable to		
members from all of the		
above classes or plans	11.64%	11.64%

<sup>\*</sup> Rates indicated are uniform rates for all FRS members created by blending the FRS Investment Plan and FRS Pension Plan rates and including UAL contribution rates. These rates do not include a 0.03% contribution for the FRS Investment Plan administration and educational program fee. In addition, the July 1, 2013, statutory employer rates do not include 3.00% mandatory employee contribution required for all membership classed except for members in the Deferred Retirement Option Program.

# FRS Participating Employers:

State Agencies	45
County Agencies	396
District School Boards	67
Universities	12
State Colleges	28
Cities*	186
Special Districts*	262
Hospitals*	6
Other	12
Total Participating Employers	1,014

<sup>\*</sup> This total includes 26 cities, 5 independent hospitals, and 12 independent special districts that are closed to new FRS members as of January 1, 1996.

# FRS Membership:

Member Types	Regular Class	SMSC	Special Risk	Special Risk Admin Supp	EOC	Total
Weinser Types	Class	Биве	Tusk	тани варр		10141
Active:						
Non-vested	131,220	1,471	16,930	3	349	149,973
Vested	412,214	6,320	51,663	81	1,838	472,116
DROP Participants	32,878	669	4,240	6	265	38,058
Current Retirees						
and Beneficiaries	324,853	3,531	31,348	171	2,313	362,216
Vested Terminated	103,387	1,352	6,290	17	389	111,435
Total Members	1,004,552	13,343	110,471	278	5,154	1,133,798

The above counts for "Current Retirees and Beneficiaries" do not reflect the FRS Investment Plan members who retired.

# FRS Participation by the State of Florida

The State of Florida contributes to the FRS as a participating employer. State participation for the following disclosure includes the employees of state agencies and the State University System that elect to participate in the FRS. The state contributes to both the defined benefit and defined contribution plans within the FRS. For the fiscal year ended June 30, 2014, the state's total covered payroll includes 125,246 active members and 8,483 DROP participants. The total contributions were equal to the required contributions for each year. Covered payroll refers to FRS-eligible compensation paid by the state to active FRS-participating employees on which contributions are owed. The state's contributions represented 22.00% of the total contributions required of all participating employers. The table below provides information on contributions for the fiscal year ended June 30, 2014 and the two preceding years:

	Fiscal Year Ended June 30					
State Share	2014 2013		2012			
FRS Defined Benefit Plan:						
Employer Contributions	\$	473,915,249	\$	273,078,027	\$	238,711,455
Employee Contributions		125,008,226		127,395,166		113,221,250
FRS Defined Contribution Plan:						
Employer Contributions		57,818,150		53,146,281		94,289,195
Employee Contributions		33,827,464		33,007,209		29,118,663
Total Contributions	\$	690,569,089	\$	486,626,683	\$	475,340,563
Covered Payroll (State share)	\$	5,525,070,727	\$	5,435,607,912	\$	5,555,137,141
State Percent of Covered Payroll		12.50%		8.95%		8.56%

Employee eligibility, benefits, and contributions by class are as previously described. Employees not filling regular established positions and working under the other personal services (OPS) status are not covered by the FRS.

# 2. Retiree Health Insurance Subsidy Program

The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, F.S. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Division of Retirement within the Department of Management Services. For the fiscal year ended June 30, 2014, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of creditable service completed at the time of retirement multiplied by \$5. The payments are at least \$30 but not more than \$150 per month, pursuant to Section 112.363, F.S. To be eligible to receive a HIS benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

The HIS Program is funded by required contributions from FRS participating employers as set by the Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2014, the contribution rate was 1.20% of payroll pursuant to Section 112.363, F.S. The state contributed 100% of its statutorily required contributions for the current and preceding two years. HIS contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, the legislature may reduce or cancel HIS payments.

The Other Required Supplementary Information section of this report includes actuarial and other information regarding this HIS Program. The table below provides additional information for the HIS as of June 30 (in thousands where amounts are dollars):

Fiscal Year Ended June 30,

	2014		2013		2012	
Recipients		323,098		310,139		297,303
Contributions	\$	342,567	\$	327,574	\$	322,610
Benefits paid	\$	407,276	\$	390,973	\$	374,444
Trust Fund net position	\$	93,385	\$	157,928	\$	220,346

# 3. Funded Status for Defined Benefit Pension Plans

The following table provides funding information for the actuarial valuation dates shown below (amounts expressed in thousands):

		Actuarial	Actuarial Accrued	Unfunded		Annualized	UAAL as a
	Actuarial	Value of	Liability (AAL)	AAL	Funded	Covered	Percentage of
Pension	Valuation	Assets	Entry Age	(UAAL)	Ratio	Payroll	Covered Payroll
Plan	Date	(A)	(B)	(B-A)	(A/B)	(C)	((B-A)/C)
FRS	July 1, 2013	\$ 131,680,615	\$ 154,125,953	\$ 22,445,338	85.44%	\$ 24,568,642 <sup>(1)</sup>	91.36%
HIS	July 1, 2012	\$ 220,346	\$ 9,018,467	\$ 8,798,121	2.44%	\$ 31,345,990 <sup>(2)</sup>	28.07%

Additional information as of the actuarial valuation date is as follows:

	FRS	HIS
Valuation date	July 1, 2013	July 1, 2012
Actuarial cost method	Entry Age	Entry Age Normal
Amortization method	Level Percentage of	Level Percentage of
	Pay, Closed	Pay, Open
Equivalent single amortization period	Weighted average of 28 Years <sup>(3)</sup>	30 Years (3)
Asset valuation method	5-Year Smoothed Method	Market Value
Actuarial assumptions:		
Investment rate of return	7.75% <sup>(4)</sup>	4.00% (4)
Projected salary increases	5.85% <sup>(4, 5)</sup>	5.85% <sup>(4, 5)</sup>
Cost-of-living adjustments	3.00%	0.00%

<sup>(1)</sup> Includes Deferred Retirement Option Program (DROP) payroll.

The FRS schedule of funding progress, presented as required supplementary information (RSI) following the notes to the financial statements, presents multiyear trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to actuarial accrued liability for benefits. The Retiree HIS schedule of funding progress presents information about the actuarial value of plan assets relative to the actuarial accrued liability for benefits as of July 1, 2012.

<sup>(2)</sup> Includes Deferred Retirement Option Program (DROP) and Investment Plan payroll.

<sup>(3)</sup> Used for GASB Statement No. 27 reporting purposes.

<sup>(4)</sup> Includes inflation at 3.00%.

<sup>&</sup>lt;sup>(5)</sup> Includes individual salary growth of 4.00% plus an age- and service-graded merit scale defined by gender and employment class.

# 4. Other Defined Contribution Programs (Optional Retirement Programs)

# State University System Optional Retirement Program (SUSORP)

Section 121.35, F.S., created the SUSORP for eligible State University System faculty, administrators, and administrative and professional staff. This program is designed to aid universities in recruiting employees who may not remain in the FRS long enough to vest. The SUSORP is a defined contribution plan that provides full and immediate vesting of all contributions paid on behalf of the participants to the participating provider companies to invest as directed by the participant to provide retirement and death benefits. Employees in eligible positions are compulsory participants in the SUSORP unless they elect FRS membership. Faculty in a college of medicine with a faculty practice plan are mandatory SUSORP participants and cannot elect FRS membership.

The employing universities were statutorily required to contribute 5.15% of the participants' gross monthly compensation from July 2013 through June 2014. When applicable, a portion of the total contribution is transferred to the FRS Trust Fund to help amortize any unfunded actuarial liability (UAL). There was also a UAL payment required of 2.19% for fiscal year 2013-14. In accordance with Chapter 60U-2, Florida Administrative Code, 0.01% of the employer contribution rate was used for the administration of the SUSORP program and 5.14% was distributed to the provider companies designated by the participant. Effective July 1, 2011, there is a mandatory employee contribution of 3%. A participant may contribute by salary reduction an amount not to exceed the percentage contributed by the university. Additional information pertaining to the SUSORP is as follows:

Members 18,228 Payroll \$ 1,522,076,738 Contributions:

Employee \$ 81,837,071 5.38% of payroll Employer \$ 111,682,292 7.34% of payroll

# Senior Management Service Optional Annuity Program (SMSOAP)

Section 121.055, F.S., created the SMSOAP as an optional retirement program for state members of the Senior Management Service Class. The SMSOAP is a defined contribution plan that provides full and immediate vesting of all contributions paid on behalf of the participants to the participating provider companies to invest as directed to provide retirement and death benefits. Employees in eligible state positions may make an irrevocable election to participate in the SMSOAP in lieu of the Senior Management Service Class. Employers were required to contribute 6.27% of covered payroll from July 2013 through June 2014. When applicable, a portion of the total contribution is transferred to the FRS Trust Fund to help amortize the unfunded actuarial liability (UAL). There was a UAL payment of 12.27% required for fiscal year 2013-14. The employers' contributions were paid to the provider companies designated by the participant. Effective July 1, 2011, there is a mandatory employee contribution of 3%. A participant may contribute by salary reduction an amount not to exceed the percentage contributed by the employer. Additional information pertaining to the SMSOAP is as follows:

Members	30		
Payroll	\$ 3,258,908		
Contributions:			
Employee	\$ 140,775	4.32%	of payroll
Employer	\$ 630,981	19.36%	of payroll

# **B.** Other Postemployment Benefits (OPEB)

The following is based on the September 26, 2014, update to the July 1, 2013, actuarial valuation of the State Employees' Health Insurance Program Retiree healthcare benefits as of July 1, 2013.

# Plan Description

The state implicitly subsidizes the healthcare premium rates paid by retirees by allowing them to participate in the same group health plan offered to active employees. Although retirees pay 100% of the premium amount, the premium cost to the retiree is implicitly subsidized due to increasing health care costs with age and the commingling of the claims experience in a single risk pool with a single premium determination for active employees and retirees under age 65. Section 110.123, F.S., authorizes the offering of health insurance benefits to retired state and university employees. Section 112.0801, F.S., requires all public

employers that offer benefits through a group insurance plan to allow their retirees to continue participation in the plan. The law also requires the claims experience of the retirees under 65 group to be combined with the claims experience of active employees for premium determination and the premium offered to retired employees to be no more than the premium applicable to active employees. Retirees under age 65 pay the same premium amounts as applicable to active employees. Retirees over age 65 are included in the overall risk pool but pay a lesser premium amount than is applicable to active employees because the plan is secondary payer to Medicare Parts A and B. The State Employees' Group Health Insurance Program (Program) operates as a cost-sharing multiple-employer defined benefit health plan; however, current administration of the Program is not through a formal trust and therefore disclosure requirements are those applicable to an agency multiple-employer plan. The Division of State Group Insurance within the Department of Management Services is designated by Section 110.123, F.S., to be responsible for all aspects of the purchase of healthcare for state and university employees and retirees under the Program.

There are twenty-one participating employers including the primary government of the state, the twelve state universities, and other governmental entities. There was an average enrollment of 171,960 contracts including 36,238 retirees and 135,722 employees and COBRA participants for fiscal year 2013-2014. Employees must make an election to participate in the plan within 31 days of the effective date of their retirement to be eligible to continue in the plan as a retiree. Four types of health plans are offered to eligible participants: a standard statewide Preferred Provider Organization (PPO) Plan, a Health Investor PPO Plan, a standard Health Maintenance Organization (HMO) Plan, and a Health Investor HMO Plan. HMO coverage is available only to those retirees who live or work in the HMO's service area. The four PPO and HMO options are considered managed-care plans and have specific provider networks.

The asset and liability balances relating to retiree participation in the state group health insurance program are reported in an Agency Fund on the accrual basis of accounting. Premium payments from retirees are recognized as revenue in the period in which the payments are due. Costs for providing benefits, which include premiums and direct healthcare services, are recognized as an expense when incurred.

#### **Funding Policy**

Benefit provisions are described by Section 110.123, F.S., and along with contributions, can be amended by the Florida Legislature. The state has not advance-funded OPEB costs or the net OPEB obligation. The Self-Insurance Estimating Conference develops official information for determining the budget levels needed for the state's planning and budgeting process. The Governor's recommended budget and the General Appropriations Act provide for a premium level necessary for funding the program each year on a pay-as-you-go basis. Monthly premiums, through June 2014 coverage, for active employees and retirees under the age of 65 for the standard plan were \$641.52 and \$1,444.06 for single and family contracts, respectively. Retirees over the age of 65 pay premiums for a Medicare supplement. Monthly premiums, through June 2014 coverage, for the standard Preferred Provider Organization Plan were \$359.61 for a single contract, \$719.22 for two Medicare eligible members, and \$1,036.90 for a family contract when only one member is Medicare eligible. The following schedules regarding OPEB cost, net OPEB obligation and OPEB funded status disclose only the State of Florida's share of the OPEB. Refer to Other Required Supplementary Information for information on the OPEB plan as a whole.

# <u>Actuarially-Determined Annual OPEB Cost and Net OPEB Obligation as of June 30, 2014 and the two preceding fiscal years</u> (dollars in thousands):

	2014	2013	2012
Annual required contribution (ARC)	\$ 399,026	\$ 327,829	\$ 330,167
Interest on the net OPEB obligation	37,540	28,412	19,093
Adjustments to the ARC	(32,534)	(24,624)	(16,547)
Annual OPEB Cost	404,032	331,617	332,713
Employer contribution	(99,706)	(103,428)	(99,734)
Increase/(decrease) in net OPEB obligation	304,326	228,189	232,979
Net OPEB obligation - July 1	938,498	710,309	477,330
Net OPEB obligation - June 30	\$1,242,824	\$ 938,498	\$ 710,309
Percent of annual OPEB cost contributed	24.68%	31.19%	29.98%

# Funded Status - State Share

The funded status of the plan as of June 30, 2014, was as follows (dollars in thousands):

Actuarial valuation date	July 1, 2013
Actuarial accrued liability (AAL)	\$ 5,771,534
Actuarial value of plan assets	 
Unfunded actuarial accrued liability (UAAL)	\$ 5,771,534
Actuarial value of assets as a percentage of the AAL	0.00%
Covered payroll State share	\$ 4,367,874
UAAL (State) as a percentage of covered payroll	132.14%

# Actuarial Methods and Assumptions

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The schedule of funding progress, immediately following the notes to the financial statements, presents information about the actuarial value of plan assets relative to the actuarial accrued liability for benefits.

Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

The entry age actuarial cost method was used for the actuarial valuation as of July 1, 2013. This method allocates the value of a member's benefit as a level percentage of pay between entry age and retirement age. Allocating costs as a level percentage of pay, even though the benefits are not pay-related, helps with budgeting for these employee benefits costs as a percentage of payroll. Actuarial assumptions included a 3% inflation rate, a 4% return on invested assets, and a 4% payroll growth rate. Initial healthcare cost trend rates used for the Preferred Provider Organization (PPO) Plans are 7.21%, 7.89%, and 7.59% for the first three years followed by 7.70% in the fourth year grading to 5.0% over the course of 70 years. For the Health Maintenance Organization (HMO) Plans, initial healthcare cost trend rates of 6.95%, 7.64%, and 7.75% for the first three years followed by 8.10% in the fourth year and grading to 5.0% over the course of 70 years. The unfunded actuarial accrued liability is being amortized as a level percentage of pay - on an open basis, over a 30 year period.

# NOTE 7 - COMMITMENTS AND OPERATING LEASES

#### A. Construction Commitments

Road and bridge construction projects, supervised by the Department of Transportation, are included in the Department of Transportation work program, which is updated during each budget cycle. As of June 30, 2014, the Department had available approximately \$9.4 billion in budget authority committed on executed contracts arising from both current and prior year projects. Other major construction commitments of the State of Florida at June 30, 2014, totaled \$184 million. Refer to Note 5 for additional disclosures relating to construction in progress. Construction commitments for component units totaled \$1.8 billion.

# B. Florida Ports Financing Commission Revenue Bonds

The state has enacted legislation obligating it to remit annually \$25 million to a designated trustee for the purpose of repaying the debt on certain Florida Ports Financing Commission revenue bonds. The Florida Ports Financing Commission is not part of the state's reporting entity. These revenue bonds do not create or constitute a legal obligation or debt of the state. Funding for the annual remittance comes from the State of Florida, Department of Transportation's portion of motor vehicle registration fees, which was \$504,611,895 for the fiscal year ended June 30, 2014. The table below represents the Florida Ports Financing Commission revenue bonds outstanding as of June 30, 2014. The bonds noted below were issued in May 2011 with proceeds used to defease the Commission's Series 1996 and Series 1999 bonds:

Series	Amount			
2011A	\$	9,775,000		
2011B		127,170,000		
2011A (Intermodal)		64,115,000		
2011B (Intermodal)		45,210,000		
Total	\$	246,270,000		

# C. Operating Leases

Operating leases are not recorded on the balance sheets or statements of net position; however, operating lease payments are recorded as expenditures/expenses when incurred. Total operating lease payments for the state's governmental activities, business-type activities, and component units were \$132.6 million, \$10 million, and \$60.5 million, respectively, for the year ended June 30, 2014. The following is a schedule of future non-cancelable operating lease payments for the primary government and component units at June 30, 2014 (in thousands):

	Primary Government						
	Governmental		Busi	Business-type		Component	
	A	ctivities	A	ctivities		Units	
2015	\$	125,047	\$	7,056	\$	52,053	
2016		117,741		6,701		35,916	
2017		109,144		6,616		29,405	
2018		104,523		5,963		24,673	
2019		97,216		3,214		19,785	
2020-2024		113,935		6,075		50,220	
2025-2029		9,345		4,204		15,601	
2030-2034		965		3,098		10,696	
2035-2039		779				2,621	
2040-2044		793				2,961	
2045-2049						610	
2050-2054						610	
2055-2059						329	
2060-2064						142	
2065-2069						142	
2070-2074						142	
2075-2079						142	
2080-2084						142	
2085-2089						57	
Total	\$	679,488	\$	42,927	\$	246,247	

# D. Encumbrances

As of June 30, 2014, encumbrances for major and nonmajor governmental funds were (in thousands):

			Env	ironment,									
	Recreation Health and					Nonmajor							
		General		and	Pι	ıblic	I	Family			Gov	vernmental	
		Fund	Con	servation	Edu	cation	S	ervices	Tran	sportation		Funds	Total
<b>Encumbrances:</b>	\$	144,735	\$	10,477	\$ 14	47,589	\$	54,687	\$	37,442	\$	273,958	\$ 668,888

# NOTE 8 - BONDS PAYABLE AND CERTIFICATES OF PARTICIPATION

# A. Bonds Payable

# 1. Outstanding Bonds

Bonds payable at June 30, 2014, are as follows (in thousands):

Bond Type		Original Amount	C	Amount Outstanding	Interest Rates	Annual Maturity To
Governmental Activities:						
Road and Bridge Bonds	\$	1,879,965	\$	1,638,090	3.000%-6.375%	2041
SBE Capital Outlay Bonds		765,850		391,310	2.000%-5.000%	2030
Lottery Education Bonds		3,173,860		2,421,187	3.000%-6.584%	2032
Public Education Bonds		11,642,270		9,786,140	2.000%-6.000%	2041
State University System Bonds		241,960		189,495	3.000%-6.500%	2033
University Auxiliary Bonds		1,195,540		983,226	2.000%-7.500%	2043
Inland Protection Bonds		96,730		73,280	4.260%-5.400%	2024
Florida Forever Bonds		1,679,225		1,273,705	3.000%-7.045%	2029
Water Pollution Control Bonds		614,775		432,880	2.750%-5.500%	2031
Florida Facilities Pool Bonds		479,060		310,110	3.500%-5.750%	2039
State Infrastructure Bank Bonds		123,615		59,910	4.250%-5.000%	2027
Seaport Investment Bonds		138,145		131,950	4.000%-5.000%	2043
Everglades Restoration Bonds		288,550		227,850	0.130%-6.450%	2032
		22,319,545		17,919,133		
Unamortized premiums (discounts) on bonds payable				812,839		
Total Bonds Payable	\$	22,319,545	\$	18,731,972		
Business-type Activities:						
Toll Facilities Bonds	\$	3,339,645	\$	2,821,955	2.875%-6.800%	2043
Florida Hurricane Catastrophe Fund Bonds	Ψ	3,300,920	Ψ	3,000,920	1.298%-5.000%	2021
1 fortea Harricane Catastrophic I und Donds		6,640,565		5,822,875	1.270/0-3.000/0	2021
Unamortized premiums (discounts) on bonds payable				136,999		
Total Bonds Payable	\$	6,640,565	\$	5,959,874		
-	_		=			

# 2. Types of Bonds

**Road and Bridge Bonds** are issued to finance the cost of acquiring real property, or the rights to real property for state roads, or to finance the cost of state bridge construction. The bonds, serial and term, are secured by a pledge of a portion of the state-assessed motor fuel tax revenues, and by a pledge of the full faith and credit of the state.

**State Board of Education (SBE) Capital Outlay Bonds** are issued to finance capital outlay projects of school districts and community colleges. The bonds, serial and term, are secured by a pledge of a portion of the state-assessed motor vehicle license tax and by a pledge of the full faith and credit of the state.

**Lottery Education Bonds** are issued to finance all or a portion of the costs of various local school district educational facilities. The bonds, serial and term, are secured by a pledge of a portion of the lottery revenues transferred to the Educational Enhancement Trust Fund.

**Public Education Bonds** are issued to finance capital outlay projects of local school districts, community colleges, vocational technical schools, and state universities. The bonds, serial and term, are secured by a pledge of the state's gross receipts tax revenues and by a pledge of the full faith and credit of the state.

**State University System Bonds** are issued to construct university student life facilities. The bonds, serial and term, are secured by a system pledge of Capital Improvement Fee and net Student Building Fee revenues.

University Auxiliary Bonds are issued to construct university facilities, including parking and housing. The bonds, serial and term, are secured by university pledges of certain housing system revenues, parking system revenues, and student fee assessments.

**Inland Protection Bonds** are issued by the Inland Protection Financing Corporation (a blended component unit) for the purpose of financing the rehabilitation of petroleum contaminated sites. The bonds mature serially and are secured by a pledge of moneys derived from a wholesale excise tax primarily on petroleum products.

**Florida Forever Bonds** are issued to finance the cost of acquisition and improvements of lands, water areas, and related property interests and resources in the State of Florida for the purposes of restoration, conservation, recreation, water resource development, or historical preservation. The bonds, serial and term, are secured by a pledge of a portion of the documentary stamp tax.

**Water Pollution Control Bonds** are issued by the Water Pollution Control Financing Corporation (a blended component unit) to fund loans to local governments to finance or refinance the cost of wastewater treatment and storm water management projects. The bonds mature serially and are secured by a pledge of the loan payments from local governments.

**Florida Facilities Pool Bonds** are issued to provide funds for the acquisition and construction of facilities to be leased to state agencies. The bonds, serial and term, are secured by a pledge of the revenues derived from the leasing and operations of these facilities.

**State Infrastructure Bank Bonds** are issued primarily to finance loans made for the purpose of financing qualified transportation projects. The bonds mature serially and are secured by a pledge of repayments on pledged loans and moneys and investments held in reserve accounts.

**Seaport Investment Program Bonds** are issued primarily to finance improvements at various seaports within the State of Florida. The bonds, serial and term, are secured by a first lien on the annual allocation of certain fees derived from motor vehicle certificates to the Seaport Investment Program.

**Everglades Restoration Bonds** are revenue bonds issued to finance or refinance the costs of acquisition and improvement of lands, water areas, and related property interests and resources for the purpose of implementing the Comprehensive Everglades Restoration Plan and to fund the Florida Keys Area of Critical State Concern protection program. The bonds mature serially and are secured by a pledge of a portion of the documentary stamp tax.

**Toll Facilities Bonds** are issued to provide construction funds for roads and bridges. Toll bonds, serial and term, are secured by a pledge of toll facility revenues.

**Florida Hurricane Catastrophe Fund Bonds** are issued by the Florida Hurricane Catastrophe Fund Finance Corporation to make payments to participating insurers for losses resulting from covered events (hurricanes). The bonds mature serially and are secured by emergency assessments and reimbursement premiums. Pre-event notes are also issued to provide a source of funds to reimburse participating insurers for losses relating to future covered events and are secured by reimbursement premiums.

# 3. Pledged Revenues (in thousands):

The table below contains information regarding revenues pledged to repay debt obligations. For each Bond Type, the table discloses Gross Revenue, Operating Expenses, Net Revenue Available for Debt Service, Principal, Interest, Coverage Ratio, Final Maturity, Remaining Debt Service, and Revenue Ratio. The Bond Types with Operating Expenses are considered self-supporting debt and are paid from the associated facilities being financed. If Operating Expenses are not shown, the bond type is considered to be Net Tax Supported debt and serviced by dedicated tax or fee revenues.

				Debt Service						
Bond Type	Revenue <sup>3</sup>	Less Operating Expenses	Net Available for Debt Service	Principal	Interest <sup>5</sup>	Total Debt Service	Coverage Ratio	Final Maturity	Remaining Debt Service	Revenue Ratio <sup>4</sup>
Florida Turnpike (Toll Facility)	808,374	157,343	651,031	116,398	130,033	246,431	2.64	2043	4,403,295	80.54%
Florida Forever/P2000/Everglades <sup>1</sup>	1,049,500		1,049,500	97,960	72,963	170,923	6.14	2032	2,036,667	100.00%
Lottery Education <sup>1,2</sup>	1,498,409		1,498,409	194,105	118,649	312,754	4.79	2032	2,915,847	100.00%
Alligator Alley (Toll Facility)	26,755	8,272	18,483	1,740	1,707	3,447	5.36	2027	44,845	69.08%
State Infrastructure Bank	69,407		69,407	10,710	3,491	14,201	4.89	2027	72,198	100.00%
Florida Hurricane Catastrophe	1,789,747	17,650	1,772,097	300,000	88,295	388,295	4.56	2016	3,000,920	99.01%
State University System Bonds	55,766		55,766	12,835	8,796	21,631	2.58	2033	234,935	100.00%
University Auxiliary Bonds <sup>7</sup>										
Parking System Revenue Bonds										
Florida International University	13,762	5,032	8,730	2,655	3,023	5,678	1.54	2043	136,245	63.44%
University of South Florida	13,783	7,661	6,122	2,285	1,272	3,557	1.72	2026	34,188	44.42%
Florida Agricultural & Mechanical University	2,216	1,501	715	180	53	233	3.07	2018	931	32.27%
University of Florida	12,499	7,176	5,323	2,260	870	3,130	1.70	2028	25,179	42.59%
Florida Atlantic University	7,161	3,164	3,997	1,300	779	2,079	1.92	2032	26,181	55.82%
University of Central Florida	19,251	3,335	15,916	3,275	1,639	4,914	3.24	2032	49,800	82.68%
Florida State University	11,045	3,027	8,018	3,620	1,994	5,614	1.43	2031	58,527	72.59%
Housing System Revenue Bonds										
Florida Agricultural & Mechanical University	11,146	7,297	3,849	2,684	3,228	5,912	0.65	2032	94,429	34.53%
Florida International University	30,469	16,622	13,847	5,175	4,521	9,696	1.43	2041	158,706	45.45%
University of Florida	52,210	35,004	17,206	3,500	3,040	6,540	2.63	2033	117,352	32.96%
Florida Atlantic University	15,898	7,153	8,745	2,795	2,971	5,766	1.52	2036	96,151	55.01%
University of Central Florida	29,316	17,450	11,866	3,125	5,117	8,242	1.44	2042	158,270	40.48%
Florida State University	42,203	18,193	24,010	4,285	6,886	11,171	2.15	2040	242,742	56.89%
Student Health and Wellness Center Revenue Bonds										
University of Central Florida	14,127		14,127	375	242	617	22.90	2024	6,182	100.00%
Florida State University	13,851		13,851	1,155	1,228	2,383	5.81	2030	38,082	100.00%
University of North Florida	4,248		4,248	420	627	1,047	4.06	2036	26,970	100.00%
Bookstore Revenue Bonds										
University of Central Florida	1,840	548	1,292	240	53	293	4.41	2017	878	70.22%
Student Services Center Revenue Bonds										
University of Florida	21,347		21,347	1,045	1,571	2,616	8.16	2033	61,427	100.00%
Water Pollution Control Bonds	90,394		90,394	34,840	22,025	56,865	1.59	2031	594,131	100.00%
Inland Protection Bonds	192,444		192,444	5,885	2,931	8,816	21.83	2024	94,483	100.00%
Seaport Investment Program	200,000		200,000	6,195	2,387	8,582	23.30	2043	248,884	100.00%

Operating Expenses are not listed for various programs. For these programs, either no operating expenses reduce revenues available for debt service, or, in the case of the Lottery, include expenses unrelated to the operation of the program, such as payment of lottery prizes. Instead, for these programs, the revenue shown is the amount available to pay debt service.

<sup>&</sup>lt;sup>2</sup> Source Department of Lottery, Audited Financial Statements.

<sup>&</sup>lt;sup>3</sup> Refer to Note 8A.2. for information on the sources of pledged revenues.

<sup>&</sup>lt;sup>4</sup> Revenue Ratio is calculated as Net Available for Debt Service divided by Revenue.

<sup>&</sup>lt;sup>5</sup> Debt service interest is shown net of interest subsidy payments received from the Federal Government for Build America Bonds.

# 4. State Debt Limitations

Section 215.98, F.S., establishes the ratio of tax-supported debt service to tax-supported revenues as the benchmark debt ratio for purposes of setting the state's legal debt margin. Under the policy, if the ratio exceeds 6%, additional tax-supported debt may be authorized only if the legislature determines the additional debt is in the best interest of the state. If the ratio exceeds 7%, additional tax-supported debt may be authorized only if the legislature determines it is necessary to address a critical state emergency. During the fiscal year 2013-14, the ratio improved to below 6%, primarily due to a decrease in debt service and an increase in tax revenues. Chapter 2013-41, Section 45, Laws of Florida, provided the legislature's determination that the authorization and issuance of debt for the 2013-14 fiscal year was in the best interest of the state and necessary to address a critical state emergency.

# 5. Debt Service Requirements

Annual debt service requirements to amortize bonds at June 30, 2014, are as follows (in thousands):

	Primary Government							
Year Ending	Gov	vernmental Activ	ities	Business-type Activities				
June 30	Principal Interest		Total	Principal	Interest	Total		
2015	\$ 1,013,554	\$ 856,528	\$ 1,870,082	\$ 446,070	\$ 224,525	\$ 670,595		
2016	1,075,109	807,407	1,882,516	469,205	202,651	671,856		
2017	1,092,908	755,674	1,848,582	965,810	176,483	1,142,293		
2018	1,116,121	703,025	1,819,146	139,845	158,412	298,257		
2019	1,098,874	649,117	1,747,991	647,235	146,229	793,464		
2020-2024	5,449,661	2,441,012	7,890,673	1,660,365	495,174	2,155,539		
2025-2029	3,630,995	1,279,842	4,910,837	574,630	301,290	875,920		
2030-2034	2,179,641	600,274	2,779,915	495,805	180,304	676,109		
2035-2039	1,158,355	173,972	1,332,327	340,845	66,241	407,086		
2040-2044	103,915	8,697	112,612	83,065	7,273	90,338		
Bonds Payable and Interest	17,919,133	8,275,548	26,194,681	5,822,875	1,958,582	7,781,457		
Unamortized premiums (discounts)	812,839		812,839	136,999		136,999		
Total bonds payable and interest	\$ 18,731,972	\$ 8,275,548	\$ 27,007,520	\$ 5,959,874	\$ 1,958,582	\$ 7,918,456		

Year Ending	Component Units							
June 30	Principal			Interest	Total			
2015	\$	950,220	\$	659,424	\$	1,609,644		
2016		2,188,531		294,780		2,483,311		
2017		1,293,423		231,471		1,524,894		
2018		396,541		196,730		593,271		
2019		482,894		177,873		660,767		
2020-2024		1,422,105		643,725		2,065,830		
2025-2029		871,778		454,407		1,326,185		
2030-2034		859,891		289,437		1,149,328		
2035-2039		680,724		148,242		828,966		
2040-2044		473,289		47,914		521,203		
2045-2049		47,792		2,537		50,329		
2050-2054		3,965		56		4,021		
Bonds payable and interest		9,671,153		3,146,596		12,817,749		
Unamortized premiums (discounts)		167,279				167,279		
Total bonds payable and interest	\$	9,838,432	\$	3,146,596	\$	12,985,028		

Annual debt service requirements for university capital improvement debt payable at June 30, 2014, are as follows (in thousands):

Year Ending	Universities						
June 30	Principal	Interest	Total				
2015	\$ 47,084	\$ 41,942	\$ 89,026				
2016	50,546	40,421	90,967				
2017	48,646	38,298	86,944				
2018	50,421	36,234	86,655				
2019	51,765	34,024	85,789				
2020-2024	258,626	135,530	394,156				
2025-2029	230,435	81,069	311,504				
2030-2034	150,444	35,929	186,373				
2035-2039	51,877	11,959	63,836				
2040-2044	21,449	1,848	23,297				
Total capital improvement debt payable and interest	961,293	457,254	1,418,547				
Unamortized premiums (discounts)	12,745		12,745				
Total capital improvement debt payable and interest	\$ 974,038	\$ 457,254	\$ 1,431,292				
2020-2024 2025-2029 2030-2034 2035-2039 2040-2044 Total capital improvement debt payable and interest Unamortized premiums (discounts)	258,626 230,435 150,444 51,877 21,449 961,293 12,745	135,530 81,069 35,929 11,959 1,848 457,254	394,15 311,50 186,37 63,83 23,29 1,418,54 12,74				

#### 6. Advance Refundings and Current Refundings

During the fiscal year ended June 30, 2014, the state took advantage of favorable conditions and issued bonds for the purpose of refunding previously issued bonds. The refundings of these bond series were made in order to obtain lower interest rates and the resulting savings in debt service payments over the life of the bonds. The economic gains obtained by these refundings are the differences between the present value of old debt service and new debt service requirements.

The proceeds of the current refundings were used to immediately call the refunded bonds or deposited in Special Purpose Investment Accounts with the State Treasury and used to call refunded bonds within 90 days of the issuance of the refunding bonds. The proceeds of the advance refundings were deposited in Special Purpose Investment Accounts with the State Treasury and economically defeased the refunded bonds. The funds deposited along with the interest earned and other available funds were sufficient to meet the future principal and interest payments on the refunded bonds as they became due.

Bonds legally defeased through the consummation of refunding transactions are not included in Florida's outstanding debt. Irrevocable escrow accounts held by the State Board of Administration to service the refunded bonds are reported as agency funds. The following refundings occurred during the fiscal year.

#### **Advance Refundings**

#### **Governmental Activities**

State of Florida, Full Faith and Credit, Department of Transportation Right-of-Way Acquisition and Bridge Construction Refunding Bonds, Series 2012B in the amount of \$234,715,000 along with additional funds of \$5,263,789 were used to advance refund \$244,190,000 of the State of Florida, Full Faith and Credit, Department of Transportation Right-of-Way Acquisition and Bridge Construction Bonds, Series 2004A maturing in the years 2015 through 2034. The refunding resulted in debt savings of \$60,226,829, an economic gain of \$44,669,451, and a deferred loss on refunding of \$646,453.

State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2013 Series C in the amount of \$297,965,000 along with additional funds of \$1,296,728 were used to advance refund \$163,020,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2003 Series C maturing in the years 2015 through 2034 and \$159,580,000 of the State of Florida, Full of Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2004 Series A maturing in the years 2015 through 2034. The refunding resulted in debt savings of \$64,062,790, an economic gain of \$47,213,119, and a deferred loss on refunding of \$83,725.

# **Business-type Activities**

State of Florida, Department of Transportation Turnpike Revenue Bonds, Series 2013C in the amount of \$267,405,000, in part, along with additional funds of \$6,039,091 were used to advance refund \$110,210,000 of the State of Florida, Department of Transportation Turnpike Revenue Bonds, Series 2004A maturing in the years 2015 through 2026. The refunding resulted in debt savings of \$13,481,136, an economic gain of \$11,294,622, and a deferred loss on refunding of \$7,580,981.

#### **Current Refundings**

#### **Governmental Activities**

State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2014 Series A in the amount of \$108,840,000 along with additional funds of \$1,954,188 were used to refund \$122,210,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2004 Series B maturing in the years 2015 through 2026. The refunding resulted in debt savings of \$19,149,320, an economic gain of \$16,391,383, and a deferred loss on refunding of \$4,223,413.

State of Florida, Full Faith and Credit, State Board of Education Capital Outlay Refunding Bonds, 2014 Series A in the amount of \$24,555,000, in part, along with additional funds of \$90,338 were used to refund \$13,735,000 of the State of Florida, Full Faith and Credit, State Board of Education Capital Outlay Bonds, 2004 Series A maturing in the years 2015 through 2024. The refunding resulted in debt savings of \$1,829,496, an economic gain of \$1,652,213, and a deferred loss on refunding of \$176,582.

State of Florida, Board of Governors, Florida International University Parking Facility Revenue Bonds, Series 2013A in the amount of \$48,365,000, in part, along with \$178,348 were used to refund \$3,175,000 of the State of Florida, Board of Regents Florida International University Parking Facility Revenue Bonds, Series 1999 maturing in the years 2014 through 2019 and \$12,730,000 of the State of Florida, Florida Board of Education Florida International University Parking Facility Revenue Bonds, Series 2002 maturing in the years 2014 through 2022. The refunding resulted in debt savings of \$1,142,450, an economic gain of \$1,001,780, and a deferred loss on refunding of \$48,539.

State of Florida, Board of Governors, Florida State University Dormitory Revenue Refunding Bonds, Series 2014A in the amount of \$46,085,000, in part, were used to refund \$13,795,000 of the State of Florida, Florida Board of Education Florida State University Housing Facility Revenue Bonds, Series 2004A maturing in the years 2015 through 2024 and a portion of bonds maturing in 2034. The refunding resulted in a debt savings of \$1,751,872, an economic gain of \$1,422,104, and a deferred loss on refunding of \$273,933.

# **Business-type Activities**

State of Florida, Department of Transportation Turnpike Revenue Bonds, Series 2013B in the amount of \$206,035,000 along with additional funds of \$6,862,583 were used to refund \$234,550,000 of the State of Florida, Department of Transportation Turnpike Revenue Refunding Bonds, Series 2003A maturing in the years 2014 through 2022. The refunding resulted in debt savings of \$26,798,302, an economic gain of \$25,158,732, and a deferred loss on refunding of \$3,933,236.

#### 7. Prior-year Defeased Bonds

In prior years, the state has deposited with escrow agents in irrevocable trusts amounts sufficient to meet the debt service requirements of certain bonds. These defeased bonds are not reported as outstanding debt. Irrevocable trusts established with the State Board of Administration are reported in an agency fund. Debt considered defeased consists of the following (in thousands):

	ncipal at 30/2014
Governmental Activities	 
University Auxilliary Bonds	\$ 1,344
Business-type Activities Toll Facilities	\$ 12,000

#### 8. Arbitrage Regulations

The state complies with federal arbitrage regulations.

# 9. Direct Interest

The state's bonds are issued for the creation or continuing existence of various programs. Interest is reported in the following governmental activities as direct expenses on the Statement of Activities (in thousands):

Governmental Activities	]	Interest
Education:		
SBE Capital Outlay Bonds	\$	17,300
Lottery Education Bonds		97,332
Public Education Bonds		416,669
State University System Bonds		7,802
University Auxiliary Bonds		40,406
Total Education		579,509
Natural Resources and Environment:		
Inland Protection Bonds		3,383
Everglades Restoration Bonds		6,856
Water Pollution Control Bonds		17,292
Florida Forever Bonds		54,780
Total Natural Resources and Environment		82,311
Transportation:		
Road and Bridge Bonds (Right of Way)		74,325
State Infrastructure Bonds		3,072
Seaport Bonds		2,500
Total Transportation		79,897
Total Direct Interest	\$	741,717
Total Direct Interest	Ψ	/ - 1 , / 1 /

# 10. Governmental Activities - Unrestricted Net Position Deficit

Governmental activities reflect a negative unrestricted net position balance of \$9.8 billion at June 30, 2014. This deficit is primarily the result of education-related bonds in which the state is responsible for the debt, but the state colleges, state universities, or the local school districts own the capital assets. Because the state does not own these capital assets, the bonded debt is not netted on the line item "Net investment in capital assets." Instead, this bonded debt is netted with unrestricted net position. Education-related bonds include SBE Capital Outlay Bonds; PECO Bonds; State University System Improvement Bonds; and Lottery Education Bonds; which have a total ending balance at June 30, 2014, of \$13.4 billion. The state has an additional \$1.0 billion in other bonds, including Florida Forever bonds in which the state does not own the related capital assets. The resources related to the payment of this debt will be provided from future revenue sources. If these bonds were removed, the adjusted unrestricted net position for governmental activities would be \$4.6 billion.

# **B.** Certificates of Participation

# 1. Primary Government

The state has issued certificates of participation (original amount of \$945,800,000) to finance privately operated detention and mental health facilities. The certificates of participation's interest rates range from 3.250% - 6.825% and the last maturity date is August 1, 2029. The following is a schedule of future minimum principal and interest payments for certificates of participation for governmental activities at June 30, 2014 (in thousands):

Year Ending					
June 30	Principal	Interest	Total		
2015	\$ 44,585	\$ 35,022	\$ 79,607		
2016	44,005	32,867	76,872		
2017	43,390	30,777	74,167		
2018	42,930	28,721	71,651		
2019	36,900	26,558	63,458		
2020-2024	210,505	101,864	312,369		
2025-2029	214,235	40,341	254,576		
2030	33,880	1,051	34,931		
Total	670,430	297,201	967,631		
Unamortized premiums (discounts)	6,032		6,032		
Total certificates of participation payable	\$ 676,462	\$ 297,201	\$ 973,663		

# 2. Component Units

Component units (universities and a water management district) have issued certificates of participation (original amount of \$1,227,910,000) primarily to finance academic and student facilities, and construction projects for Everglades restoration. The certificates of participation's interest rates range from 2.500% to 6.000% and the last maturity date is July 1, 2040. The following is a schedule of future minimum principal and interest payments for certificates of participation for component units at June 30, 2014 (in thousands):

Year Ending						
June 30		Principal	Interest	Total		
2015	\$	26,815	\$ 50,283	\$	77,098	
2016		28,955	49,351		78,306	
2017		30,275	47,993		78,268	
2018		31,695	46,576		78,271	
2019		33,095	45,087		78,182	
2020-2024		188,790	200,322		389,112	
2025-2029		231,425	151,423		382,848	
2030-2034		290,195	90,308		380,503	
2035-2039		218,545	20,815		239,360	
2040-2044		2,340	 203		2,543	
Total		1,082,130	 702,361		1,784,491	
Unamortized premiums (discounts)		18,689			18,689	
Total certificates of participation payable	\$	1,100,819	\$ 702,361	\$	1,803,180	

# NOTE 9 - INSTALLMENT PURCHASES, CAPITAL LEASES, AND PUBLIC-PRIVATE PARTNERSHIPS

#### A. Installment Purchases

The state has a number of installment purchase contracts primarily providing for the acquisition of buildings, furniture, and equipment. At June 30, 2014, 69% of the state's installment purchase contracts for primary governmental activities were for furniture and equipment, and the remaining 31% for buildings. Installment purchase contracts for component units consisted of 100% of furniture and equipment. The following is a schedule of future minimum installment purchase contract payments for the primary government and component units at June 30, 2014 (in thousands):

		Prim					
		Gover	nment				
Year Ending	Gov	ernmental	Bus	siness-type	Component		
June 30	Α	Activities Activities		Activities			Units
2015	\$	11,045	\$	1,658	\$	3,523	
2016		9,709		2,185		1,952	
2017		8,349		2,451		1,298	
2018		7,466		1,360		480	
2019		5,751		1,361		217	
2020-2024		13,629		6,800			
2025-2029		4,049		6,800			
2030-2034				6,800			
2035-2039				792			
Total		59,998		30,207		7,470	
Less: Interest		(8,406)		(9,586)		(250)	
Present value of future							
minimum payments	\$	51,592	\$	20,621	\$	7,220	

# **B.** Capital Leases

The state has a number of capital leases providing for the acquisition of land, buildings, and furniture and equipment. At June 30, 2014, 64% of the state's capital leases for governmental activities were for buildings, and the remaining 36% were for furniture and equipment. Capital leases for component units consisted of 56% for buildings, 37% for furniture and equipment, and the remaining 7% for land. The following is a schedule of future minimum capital lease payments for the primary government and component units at June 30, 2014 (in thousands):

	I	Primary				
	Go	vernment				
Year Ending	Gov	ernmental	Component			
June 30	A	ctivities		Units		
2015	\$	5,981	\$	11,884		
2016		2,532		9,707		
2017		2,524		7,193		
2018		2,492		3,961		
2019		2,492		2,967		
2020-2024		3,282		11,545		
2025-2029		924		8,097		
2030-2034				1,379		
Total		20,227		56,733		
Less: Interest		(2,871)		(8,629)		
Present value of future						
minimum payments	\$	17,356	\$	48,104		

# C. Public-Private Partnerships

Pursuant to Section 334.30, Florida Statutes, the Department of Transportation executed two 35-year, Public-Private Partnership concession agreements in March and October of 2009 for the design, build, finance, operation and maintenance of the Interstate 595 Corridor and the Port of Miami Tunnel. Payments consist of construction-period payments, lump-sum final acceptance payments upon completion of construction, and annual performance-based availability payments to be made during the 30-year operations and maintenance period. Annual availability payments are all-inclusive payments consisting of unpaid portions of construction costs, annual operations costs, and maintenance expenses. The payment schedule below is an estimate of unpaid construction payments during the term of the agreements based on the percentage of completion of the projects at June 30, 2014. The annual availability payments are performance-based and are subject to change based on a fixed percentage as defined in the agreement and on the Consumer Price Index, which could impact the payment schedule. The projects are expected to be completed in early fiscal year 2015. The Department has six other public-private partnership agreements for the design, build, and finance; and two other agreements for the build and finance of various transportation projects. The remaining unpaid construction costs for these eight agreements represent 23% and 34%, respectfully, of payments due in 2015 and 2016. The following is a schedule of future maximum payments for the primary government at June 30, 2014 (in thousands):

		Prim	nary						
		Govern	nment						
Year Ending June 30		vernmental Activities		siness-type Activities					
2015	\$	825,860	\$	72,781					
2016		214,272		35,247					
2017		165,113		41,817					
2018		239,136		63,195					
2019		77,951		16,330					
2020-2024		408,873		84,024					
2025-2029		474,186		97,286					
2030-2034		543,660		112,643					
2035-2039		625,397		130,425					
2040-2044		665,310		130,097					
2045		13,526							
Total	<u>-</u>	4,253,284		783,845					
Less: Interest		(1,945,472)		(438,811)					
Present value of future									
maximum payments	\$	2,307,812	\$	345,034					

# **NOTE 10 - CHANGES IN LONG-TERM LIABILITIES**

Changes in long-term liabilities for governmental activities during the fiscal year ended June 30, 2014, are as follows (in thousands):

	Balance July 1, 2013	Restatements and Adjustments	Additions	Deletions	Balance June 30, 2014	Due Within One Year (Current)
Governmental Activities						
Bonds payable:						
Road and Bridge Bonds	\$ 1,948,285	\$	\$	\$ 310,195	\$ 1,638,090	\$ 68,205
SBE Capital Outlay Bonds	456,675		24,555	89,920	391,310	75,235
Lottery Education Bonds	2,429,122		186,170	194,105	2,421,187	203,389
Public Education Bonds	10,251,190		406,805	871,855	9,786,140	427,975
State University System Bonds	178,385		23,945	12,835	189,495	13,460
University Auxiliary Bonds	857,192		203,290	77,256	983,226	45,815
Inland Protection Bonds	79,165			5,885	73,280	6,180
Save Our Coast Bonds						
Preservation 2000 Bonds						
Florida Forever Bonds	1,359,050			85,345	1,273,705	89,595
Water Pollution Control Bonds	467,720			34,840	432,880	34,875
State Infrastructure Bank Bonds	70,620			10,710	59,910	10,085
Seaport Investment Bonds			138,145	6,195	131,950	2,145
Everglades Restoration Bonds	240,465			12,615	227,850	13,120
Florida Facilities Pool Bonds	332,590			22,480	310,110	23,475
	18,670,459		982,910	1,734,236	17,919,133	1,013,554
Unamortized bond premiums						
(discounts)	871,855		122,543	181,559	812,839	
Total bonds payable	19,542,314		1,105,453	1,915,795	18,731,972	1,013,554
Certificates of participation payable*	722,839	(915)		45,462	676,462	44,585
Deposits*	659,728	40,172	1,439,688	1,368,630	770,958	691,269
Compensated absences	763,727		256,530	249,333	770,924	201,200
Claims payable	4,169,690		1,864,618	2,247,143	3,787,165	2,044,384
Installment purchases/capital leases	68,622		14,963	14,637	68,948	14,606
Public-private partnership agreements	2,279,735		389,393	361,316	2,307,812	651,618
Advances - Due to Unclaimed Prop. TF	811,623		5,244		816,867	
Other Postemployment Benefits	909,004		304,567		1,213,571	
Other liabilities	35,073			7,615	27,458	
Total Governmental Activities	\$ 29,962,355	\$ 39,257	\$ 5,380,456	\$ 6,209,931	\$ 29,172,137	\$ 4,661,216

<sup>\*</sup>Restatement to Beginning Balance due to the reclassification of certain items in accordance with GASB Statement 65.

Long-term liabilities for governmental activities are generally liquidated by the applicable governmental funds and/or internal service funds. Specifically, the special revenue funds, capital projects funds, and/or internal service funds will liquidate the certificates of participation payable, installment purchase contracts, and capital lease obligations. The applicable special revenue funds and internal service funds will reduce deposits when such monies are earned. The governmental and internal services funds that account for employees' salaries and wages will liquidate the compensated absences liabilities. The General Fund, Health and Family Services Fund, and the non-major special revenue fund will generally liquidate claims payable. The applicable special revenue funds and internal service funds, as well as the debt service fund, will liquidate obligations to other governments. The nonmajor special revenue funds will generally liquidate other liabilities. Other Postemployment Benefits (OPEB) related to all governmental funds are reported above. The state does not currently fund the OPEB liability so it is non-liquidating. Refer to Note 6 for additional information on OPEB. The Transportation-Governmental Fund will liquidate the public-private partnership agreements liability from annual appropriations. Refer to Note 9 for additional information on the public-private partnership agreements.

Changes in long-term liabilities for business-type activities and component units during the fiscal year ended June 30, 2014, are as follows (in thousands):

	J	Balance uly 1, 2013		Restatements and Adjustments	1	Additions	Deletions	Balance June 30, 201	.4	C	ue Within One Year Current)
<b>Business-type Activities</b>											
Bonds payable:											
Toll Facility Bonds	\$	2,806,440	\$		\$	473,440	\$ 457,925	\$ 2,821,95	5	\$	121,070
Florida Hurricane Catastrophe Fund											
Bonds		3,300,920					300,000	3,000,92	0		325,000
		6,107,360				473,440	757,925	5,822,87	5		446,070
Unamortized bond premiums											
(discounts)		125,879				46,087	34,967	136,99	9		
Total bonds payable		6,233,239				519,527	792,892	5,959,87	4		446,070
Accrued prize liability		560,472				5,023,665	5,095,439	488,69	8		190,232
Deposits <sup>1</sup>		39,073		47,200		135,735	70,642	151,36	6		106,091
Compensated absences		21,370				8,944	8,094	22,22	0.		5,038
Claims payable		206,945					206,945				
Tuition and housing benefits payable		11,022,049				39,035	490,014	10,571,07	0		724,482
Installment purchases/capital leases		4,098				17,500	977	20,62	1		1,228
Public-private partnership agreements <sup>2</sup>						345,034		345,03	4		38,050
Other Postemployment Benefits		16,262				10,455		26,71	7		
Other liabilities		4,294					4,294				
<b>Total Business-type Activities</b>	\$	18,107,802	\$	47,200	\$	6,099,895	\$ 6,669,297	\$ 17,585,60	0	\$	1,511,191
Component Units											
Bonds payable <sup>1</sup>	\$	11,415,938	\$	(11,357)	\$	275,983	\$ 1,842,132	\$ 9,838,43		\$	950,220
Deposits <sup>1</sup>		1,661,527		490,557		411,931	620,943	1,943,07			1,748,929
Compensated absences		612,003				122,967	85,585	649,38			75,183
Installment purchases/capital leases		66,688				8,566	19,930	55,32			13,746
Claims payable		96,068				921,339	38,784	978,62			42,802
Certificates of participation payable		1,129,718				121,153	150,052	1,100,81			26,815
Due to other governments/primary Other liabilities		869,322 2,234,526				220,159 253,640	113,444 1,129,716	976,03 1,358,45			47,084 199,297
Total Component Units	\$	18,085,790	\$	479,200	\$	2,335,738	\$ 4,000,586	\$ 16,900,14		\$	3,104,076
Total Component Cints	Ψ	10,005,790	Ψ	412,200	Ψ	2,333,736	Ψ 4,000,500	Ψ 10,200,14	_	Ψ.	2,104,070

<sup>&</sup>lt;sup>1</sup>Restatement to Beginning Balance due to the reclassification of certain items in accordance with GASB Statement 65.

<sup>&</sup>lt;sup>2</sup>Public-private partnerships are included in the Installment purchases/capital leases lines of the Proprietary Funds Statement of Net Position.

# NOTE 11 - INTERFUND BALANCES AND TRANSFERS

At June 30, 2014, amounts to be received or paid with current available resources are reported as due from or due to other funds, whereas the noncurrent portion is reported as advances to or advances from other funds. Interfund balances at June 30, 2014, consist of the following (in thousands):

	Due from Other Funds (in thousands)											
				Gov	ernmental Acti	vities	íties					
			Env	ironment,		I	Health and					
	Gen	eral	Recr	eation and	Public		Family					
Due to Other Funds (in thousands)	Fu	nd	Cons	servation	Education		Services	Tran	sportation			
<b>Governmental Activities</b>												
General Fund	\$		\$	1,685	204	\$	104,513	\$	9,718			
Environment, Recreation and Conservation		9,062					698		13,346			
Public Education		93					1,654					
Health and Family Services		15,440			16				4,158			
Transportation		6,556		1,225			144					
Nonmajor		67,616		1,990	13,633		1,378		24,001			
Internal Service Funds		877		1			12		123			
<b>Business-type Activities</b>												
Transportation		88							104,377			
Lottery		26			55,409							
Hurricane Catastrophe Fund												
Prepaid College Program												
Reemployment Assistance		163							2			
Nonmajor		5,170					8					
Fiduciary Funds												
Private-purpose Trust Funds		26			8,524							
Pension and Other Employee												
Benefits Trust Funds		12										
Agency Funds		78,745			916		3,673		3,553			
Investment Trust Funds												
Total	\$ 1	83,874	\$	4,901	\$ 78,702	\$	112,080	\$	159,278			

(Continued Below)

	Due from Other Funds (in thousands							
		Governmen	ıtal A	Activities				
				Internal				
				Service				
Due to Other Funds (in thousands)	N	onmajor		Funds				
Governmental Activities								
General Fund	\$	16,619	\$	6,813				
Environment, Recreation and Conservation		411		339				
Public Education		884		278				
Health and Family Services		4,983		3,798				
Transportation		22,276		4,089				
Nonmajor		5,560		1,727				
Internal Service Funds		43		421				
<b>Business-type Activities</b>								
Transportation								
Lottery		8		42				
Hurricane Catastrophe Fund								
Prepaid College Program				1				
Reemployment Assistance		1,380						
Nonmajor		422		177				
Fiduciary Funds								
Private-purpose Trust Funds		450		1				
Pension and Other Employee								
Benefits Trust Funds		7		33				
Agency Funds		5						
Investment Trust Funds								
Total	\$	53,048	\$	17,719				

(Continued next page)

						thousands)		
			Bus	siness-type	Activ	ities		
			Prep	oaid	Ree	mployment		
Due to Other Funds (in thousands)	Tran	sportation	College			ssistance	N	onmajor
<b>Governmental Activities</b>								
General Fund	\$		\$		\$	1,102	\$	737
Environment, Recreation and Conservation						34		15
Public Education								
Health and Family Services						489		48
Transportation		•••••		•••••				
Nonmajor						186		41
Internal Service Funds								
Business-type Activities								
Transportation				•••••				
Lottery				•••••				8
Hurricane Catastrophe Fund				•••••				217
Prepaid College Program		•••••		•••••		•••••		•••••
Reemployment Assistance Nonmajor		•••••		•••••		19		•••••
3		•••••		•••••		19		•••••
Fiduciary Funds Private-purpose Trust Funds				11				
Pension and Other Employee		•••••		11		•••••		•••••
Benefits Trust Funds								6,137
Agency Funds		60,201		•••••		45		20
Investment Trust Funds								50
Total	\$	60,201	\$	11	\$	1,875	\$	7,273
	Ψ	00,201	Ψ		_		Ψ	7,270
				(Con	шииес	d below)		
			Due from	Other Fun	ds (in	thousands)		
			Fiducia	ry Funds				
			Pension a	and Other				
	Priva	te-purpose	Employee	e Benefits		Agency		
Due to Other Funds (in thousands)		st Funds	Trust			Funds		Total
Governmental Activities								
	¢.		¢.	121	¢.	72 205	ø	212.007
General Fund Environment, Recreation and Conservation	\$	•••••	\$	131	\$	72,385	\$	213,907
,		•••••		3				23,908
Public Education		•••••		_		1.4		2,910
Health and Family Services		•••••		•••••		12.540		28,946 46,838
Transportation Nonmajor		•••••						
Internal Service Funds						12,548		
				2		64		116,198
						,		34,233
<b>Business-type Activities</b>				2		64 32,756		34,233
Business-type Activities Transportation				2		64		34,233 104,469
Business-type Activities Transportation Lottery						64 32,756 4		34,233 104,469 55,493
Business-type Activities Transportation Lottery Hurricane Catastrophe Fund				2 		64 32,756 4 		34,233 104,469 55,493 217
Business-type Activities Transportation Lottery Hurricane Catastrophe Fund Prepaid College Program		  90		2 		64 32,756 4 		34,233 104,469 55,493 217 91
Business-type Activities Transportation Lottery Hurricane Catastrophe Fund Prepaid College Program Reemployment Assistance		  90		2 		64 32,756 4  223		34,233 104,469 55,493 217 91 1,768
Business-type Activities Transportation Lottery Hurricane Catastrophe Fund Prepaid College Program Reemployment Assistance Nonmajor		  90		2 		64 32,756 4 		34,233 104,469 55,493 217 91
Business-type Activities Transportation Lottery Hurricane Catastrophe Fund Prepaid College Program Reemployment Assistance Nonmajor Fiduciary Funds		90		2 		64 32,756 4  223		34,233 104,469 55,493 217 91 1,768 5,796
Business-type Activities Transportation Lottery Hurricane Catastrophe Fund Prepaid College Program Reemployment Assistance Nonmajor Fiduciary Funds Private-purpose Trust Funds		  90		2 		64 32,756 4  223		34,233 104,469 55,493 217 91 1,768
Business-type Activities Transportation Lottery Hurricane Catastrophe Fund Prepaid College Program Reemployment Assistance Nonmajor Fiduciary Funds Private-purpose Trust Funds Pension and Other Employee		90		2		64 32,756 4  223 		34,233 104,469 55,493 217 91 1,768 5,796 9,012
Business-type Activities Transportation Lottery Hurricane Catastrophe Fund Prepaid College Program Reemployment Assistance Nonmajor Fiduciary Funds Private-purpose Trust Funds Pension and Other Employee Benefits Trust Funds		90		2     47,085		64 32,756 4  223 		34,233 104,469 55,493 217 91 1,768 5,796 9,012 53,274
Business-type Activities Transportation Lottery Hurricane Catastrophe Fund Prepaid College Program Reemployment Assistance Nonmajor Fiduciary Funds Private-purpose Trust Funds Pension and Other Employee Benefits Trust Funds Agency Funds		90		2    47,085		64 32,756 4  223 		34,233 104,469 55,493 217 91 1,768 5,796 9,012 53,274 147,158
Business-type Activities Transportation Lottery Hurricane Catastrophe Fund Prepaid College Program Reemployment Assistance Nonmajor Fiduciary Funds Private-purpose Trust Funds Pension and Other Employee Benefits Trust Funds	\$	90	\$	2     47,085	\$	64 32,756 4  223 	\$	34,233 104,469 55,493 217 91 1,768 5,796 9,012 53,274

	Advances to Other Funds (in thousands)									
		Gove	Business-type Activities							
Advances from Other Funds (in thousands)	(	General Fund	Tra	ansportation	F	ealth & amily ervices	Trans	portation		
Governmental Activities General Fund Public Education	\$		\$	100	\$		\$			
Nonmajor Internal Service Funds Business-type Activities Transportation		625 1,978		800 185,559						
Total	\$	2,603	\$	186,459	\$	•••••	\$	•••••		
		Advances to (in thou iduciary Funds								
Advances from Other Funds (in thousands)	Private-purpose Trust Funds		Total							
Governmental Activities General Fund Public Education Nonmajor Internal Service Funds Business-type Activities Transportation	\$	816,867 	\$	100 816,867 625 2,778 185,559						
Total	\$	816,867	\$	1,005,929						

During the course of operations, there are numerous transactions between funds within the State. Interfund transfers during the year are as follows (in thousands):

			Transfers fro	m (	Other Funds (i	n th	ousands)		
			Gov	ern	mental Activi	ties			
		E	nvironment,			]	Health and		
	General	Re	ecreation and		Public		Family		
Transfers to Other Funds (in thousands)	Fund	C	onservation		Education		Services	Tra	ansportation
Governmental Activities									
General Fund	\$ 	\$	470,606	\$	344,771	\$	1,518,111	\$	295,704
Environment, Recreation and Conservation	119,088						3,348		
Public Education	601		112				10,429		
Health and Family Services	123,368				209,507				33,529
Transportation	57,255		25,319				308		
Nonmajor	172,074		52,800		303,516		45,042		1,013,193
Internal Service Funds	6,401		755				598		979
<b>Business-type Activities</b>									
Transportation									29,220
Lottery	1				1,495,409				
Hurricane Catastrophe Fund									
Prepaid College Program									
Reemployment Assistance									
Nonmajor	73,308						3,469		
Fiduciary Funds									
Private-purpose Trust Funds	14				82		314		
Pension and Other Employee									
Benefits Trust Funds	2,391								
Investment Trust Funds	 								
Total	\$ 554,501	\$	549,592	\$	2,353,285	\$	1,581,619	\$	1,372,625

(Continued below)

		Transfers fr	om (	Other Funds (in thousands)						
	Governmental Activities									
				Internal						
				Service						
Transfers to Other Funds (in thousands)	]	Nonmajor		Funds						
Governmental Activities										
General Fund	\$	314,255	\$	178						
Environment, Recreation and Conservation		210,080								
Public Education		1,443,613								
Health and Family Services		148,806								
Transportation		467,976								
Nonmajor		163,854		1,766						
Internal Service Funds		8,398								
<b>Business-type Activities</b>										
Transportation										
Lottery		141								
Hurricane Catastrophe Fund		10,000								
Prepaid College Program										
Reemployment Assistance		16,921								
Nonmajor		15,708								
Fiduciary Funds										
Private-purpose Trust Funds		3,641								
Pension and Other Employee										
Benefits Trust Funds		98		20,450						
Investment Trust Funds										
Total	\$	2,803,491	\$	22,394						

(Continued next page)

Transfers from Other Funds (in thousands	Transfers	from	Other	Funds	(in	thousands
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			na Astivities							
	Business-type Activities									
		Reemployment								
Transfers to Other Funds (in thousands)	Transportation	Assistance	Nonmajor							
<b>Governmental Activities</b>										
General Fund	\$ 119	\$ 3,795	\$ 2,173							
Environment, Recreation and Conservation		177								
Public Education		11								
Health and Family Services		2,263	828							
Transportation	28,508	132								
Nonmajor		1,071	1,749							
Internal Service Funds		57	30							
<b>Business-type Activities</b>										
Transportation										
Lottery		19								
Hurricane Catastrophe Fund										
Prepaid College Program										
Reemployment Assistance										
Nonmajor		148								
Fiduciary Funds										
Private-purpose Trust Funds										
Pension and Other Employee										
Benefits Trust Funds		8	7,798							
Investment Trust Funds										
Total	\$ 28,627	\$ 7,681	\$ 12,578							

(Continued below)

	Transfers from Other Funds (in thousands)											
	Fiduciary Funds											
			nsion and Other		_							
	Priva	ite-purpose	Em	ployee Benefits		Investment						
Transfers to Other Funds (in thousands)	Tru	ıst Funds	,	Trust Funds		Trust Funds		Total				
<b>Governmental Activities</b>												
General Fund	\$		\$	129	\$		\$	2,949,841				
Environment, Recreation and Conservation								332,693				
Public Education								1,454,766				
Health and Family Services								518,301				
Transportation								579,498				
Nonmajor		24						1,755,089				
Internal Service Funds								17,218				
<b>Business-type Activities</b>												
Transportation								29,220				
Lottery								1,495,570				
Hurricane Catastrophe Fund								10,000				
Prepaid College Program		361						361				
Reemployment Assistance								16,921				
Nonmajor		14						92,647				
Fiduciary Funds												
Private-purpose Trust Funds								4,051				
Pension and Other Employee								•				
Benefits Trust Funds				891,309				922,054				
Investment Trust Funds						77,007		77,007				
Total	\$	399	\$	891,438	\$	77,007	\$	10,255,237				

# **NOTE 12 - RISK MANAGEMENT**

# A. State Risk Management Trust Fund

The State Risk Management Trust Fund provides property insurance coverage for state buildings and contents against loss from fire, lightning, sinkholes, flood, and other hazards customarily insured by extended coverage. The property insurance program has a self-insured retention of \$2 million per occurrence for losses arising from all perils listed above except named windstorm and flood. The property insurance program also has a self-insured retention of \$2 million per occurrence for losses arising from named windstorm and flood, but with an additional annual aggregate self-insured retention of \$40 million. Commercial reinsurance is purchased for losses over the self-insured retention up to \$54 million per occurrence for named windstorm and flood losses through February 15, 2015, and \$200 million per occurrence for covered perils other than named wind and flood.

The Fund's estimated liability for unpaid property insurance claims at the fiscal year-end is determined by an actuarial method and includes an amount for losses incurred but not yet reported. The amount of claims paid for property claims did not exceed insurance coverage for each of the last three years. Changes in the Fund's property insurance claims liability amount for the fiscal years ended June 30, 2013, and June 30, 2014, were as follows (in thousands):

				Curr	ent Year				
		Begi	inning of	Cla	ims and			Bala	ance at
	Fiscal Year	Year Fiscal Year		Changes in Claim		Claim	Fiscal		
_	Ended	Li	ability	Es	Estimate Payments		ments	Year-end	
	June 30, 2013	\$	1,455	\$	(315)	\$	(848)	\$	292
	June 30, 2014	\$	292	\$	293	\$	(85)	\$	500

The State Risk Management Trust Fund also provides casualty insurance coverage for the risks of loss related to Federal civil rights and employment actions, workers' compensation, court-awarded attorney fees, automobile liability, and general liability. The state is self-insured for all claims associated with liability risks and workers' compensation coverage.

The estimated liability for unpaid casualty and property insurance claims at June 30, 2014, was \$1.18 billion. This amount was determined through an actuarial method based on historical paid and incurred losses and includes an amount for losses incurred but not yet reported. In addition, this amount includes the present value of workers' compensation indemnity claims liability of \$292.5 million, discounted using a 4 percent annual percentage rate per Section 625.091, Florida Statutes. The undiscounted workers' compensation indemnity claims liability is \$405.8 million.

Changes in the Fund's casualty insurance claims liability for the fiscal years ended June 30, 2013, and June 30, 2014, were as follows (in thousands):

	Current Year							
	Be	ginning of	Claims and				Balance at	
Fiscal Year	F	Fiscal Year Changes in		anges in	Claim		Fiscal	
Ended		Liability	Estimate		Payments		Year-end	
June 30, 2013	\$	1,201,137	\$	76,257	\$	(130,012)	\$	1,147,382
June 30, 2014	\$	1,147,382	\$	122,139	\$	(94,724)	\$	1,174,797

Actual current year claims and changes in estimate for casualty lines of coverage for the fiscal year ended June 30, 2014, increased by \$45.9 million, as compared to the previous fiscal year.

# **B.** Employee and Retiree Health Insurance Funds

Employees and retirees may obtain health care services through participation in the state's group health insurance plan or through membership in a health maintenance organization plan under contract with the state. The state's risk financing activities associated with state group health insurance, such as the risks of loss related to medical and prescription drug claims, are administered through the State Employees Health Insurance Trust Fund, an internal service fund. It is the practice of the state not to purchase commercial coverage for the risks of losses covered by this program.

The program's estimated fiscal year-end liability includes an amount for claims that have been incurred but not reported, which is based on analyses of historical data performed by both the state and its contractors. Changes in claims liability amounts for the fiscal years ended June 30, 2013, and June 30, 2014, were as follows (in thousands):

		Be	ginning of	Claims and					Balance at	
	Fiscal Year	Year Fiscal		C	Changes in		Claim		Fiscal	
	Ended	I	Liability	Estimate		Payments		Year-end		
-	June 30, 2013	\$	150,940	\$	1,482,911	\$	(1,495,336)	\$	138,515	
	June 30, 2014	\$	138,515	\$	1,587,548	\$	(1,571,092)	\$	154,971	

During the year, for program operations, both employee and retiree participation in the state group health insurance program are accounted for in the State Employees Health Insurance Trust Fund. Retiree participation in the program is considered an Other Postemployment Benefit (OPEB) for purposes of this report. See Note 6, Section B regarding OPEB for additional information. Asset and liability balances related to retiree participation in the program as of June 30, 2014, were transferred from the State Employees Health Insurance Trust Fund and reported in Other Agency Funds in accordance with the requirements of Governmental Accounting Standards Board Codification Section Po50, *Postemployment Benefit Plans Other Than Pension Plans – Defined Benefit*.

# NOTE 13 – FLORIDA PREPAID COLLEGE PROGRAM

The Stanley G. Tate Florida Prepaid College Program was created in 1987 to provide a medium through which the costs of tuition, tuition differential fee, local fees, and dormitory residence may be paid in advance of enrollment in a state postsecondary institution at a rate lower than the projected corresponding cost at the time of actual enrollment. The Program is administered by the Florida Prepaid College Board and the State of Florida guarantees the obligations of the Board to qualified beneficiaries if moneys in the Program are insufficient. The Program is accounted for in an enterprise fund. An actuarial study is performed to determine the Program's funding status. The decrease in the actuarial present value of future contract benefits from the prior year is primarily due to the decrease in key inflation assumptions. Additional information as of June 30, 2014, is as follows:

Actuarial present value of future contract benefits and expenses payable

\$ 10,571,069,685

Net position available (net of outstanding refund payments and unrealized gain/loss on securities lending portfolio)

12,369,702,467

Net position as a percentage of future contract benefits and expenses obligation

117.0%

# **NOTE 14 - INSURANCE ENTERPRISES**

The State of Florida has established multiple enterprises that provide insurance, reinsurance, and guarantee services. The primary risk exposures to the state relate to catastrophic hurricane losses, access to liquidity from credit markets, and ultimate dependence on public assessments.

# A. FLORIDA HURRICANE CATASTROPHE FUND

The Florida Hurricane Catastrophe Fund (FHCF) was created in 1993 by the Florida Legislature, as a state fund administered by the State Board of Administration (SBA) to provide a source of reimbursement to most residential property insurers for catastrophic hurricane losses, thereby creating additional insurance capacity. Most admitted residential property insurers writing FHCF covered policies are required to purchase mandatory reimbursement coverage with the FHCF. Chapter 2007-1, Laws of Florida, amended, in part, the FHCF statutes to require the FHCF to provide optional additional coverage with the Temporary Increase in Coverage Limit Options (TICL) which expands an insurer's coverage above its mandatory coverage.

The mandatory coverage covers a portion of hurricane losses in excess of an insurer's share of an industry wide retention, up to the lesser of either the statutory limit or the actual claims-paying capacity of the FHCF. For the contract year ending May 31, 2014, the industry retention for determining each insurer's retention was \$7.213 billion per hurricane for the two hurricanes with the largest losses and \$2.404 billion for each additional hurricane in the contract year. The aggregate coverage capacity for the contract year (in excess of retention) was \$17.0 billion. The statute requires that an actuarially indicated formula developed by an independent actuary be used to calculate the reimbursement premiums collected for the mandatory coverage.

The optional TICL coverage covers a portion of hurricane losses in excess of the mandatory coverage, up to the lesser of either \$12 billion or the actual claims-paying capacity of the FHCF. In 2009, the statute was amended to phase out the entire \$12 billion in TICL coverage at a rate of \$2 billion per year for 6 years, to completely phase out TICL coverage by 2014. The TICL coverage capacity for the contract year ending May 31, 2014, was \$2 billion.

The maximum reimbursable claims for the optional coverage and the mandatory coverage (in the contract year ending May 31, 2014) were \$19 billion.

The SBA contracts with each insurer writing covered policies in the state to reimburse the insurer for a percentage of losses incurred from covered events. The obligation of the SBA with respect to all contracts covering a particular contract year shall not exceed the actual claims-paying capacity (as determined by the FHCF's bond underwriters and financial adviser). The FHCF has a fiscal year end of June 30 and its reimbursement contracts expire on May 31. As of June 30, 2014, the FHCF had net assets of \$10.16 billion, including net assets of the State Board of Administration Finance Corporation formerly known as the FHCF Finance Corporation.

In April 2013, pre-event Series 2013A Revenue Bonds were issued in the amount of \$2.0 billion to maximize the ability of the Fund to meet future obligations. The proceeds from these bonds will be used to pay for losses incurred from future covered events. Investment earnings on these funds, as well as reimbursement premiums, if necessary, are used to pay the debt service requirements of these bonds. The maturity dates for these bonds will be \$500 million on July 1, 2016, \$500 million on July 1, 2018, and \$1.0 billion on July 1, 2020.

If available resources and pre-catastrophe debenture financing are not adequate to satisfy reimbursement claims, the State Board of Administration Finance Corporation may issue revenue bonds secured by emergency assessments. The SBA has the sole authority to direct the Florida Office of Insurance Regulation (OIR) and the Florida Surplus Lines Service Office to levy assessments on most property and casualty insurance policy premiums on behalf of the FHCF. Aggregate assessments may not exceed 10% and assessments in relation to losses in one contract year may not exceed 6%. As of June 30, 2014, the FHCF is levying assessments of 1.3%. This assessment authority is neither related to nor restricted by the assessments levied by either Citizens Property Insurance Corporation (Citizens), a discretely presented component unit, or the Florida Insurance Guaranty Association, Inc. (FIGA).

To build up cash resources and reduce the reliance on post-event bonding, legislation was passed in 2009 that allows for a "cash build up" factor of 5% to be included in rates for the mandatory coverage. This factor increases each year by 5% until it ultimately reaches 25% in year five and thereafter. This provision was designed to address the liquidity needs of the FHCF over the long run by allowing it to accelerate the build-up of its cash balance for paying claims.

Hurricane losses represent the estimated ultimate cost of all reported and unreported claims during the year that exceed the participating insurers' individual company retention levels. The estimates for current year and prior year losses are continually reviewed and adjusted as experience develops or new information becomes known and such adjustments are included in current operations. The State of Florida was not hit by any hurricanes during the 2013 season. As a result of ongoing loss development and actuarial analysis, estimates for prior years' hurricane losses were reduced by \$186.0 million, which resulted in a decrease in expenses (and reserves) for the change in actuarial value of the unreported losses for the year ended June 30, 2014. In May, 2010, the State Board of Administration Finance Corporation issued post-event Series 2010A Revenue Bonds in the amount of \$675.9 million. These bond proceeds and their investment earnings enhanced the Fund's ability to make payments to participating insurers for losses resulting from the 2005 hurricane season. The funding for these bonds came from emergency assessments on the direct written premium for all property and casualty lines of business in Florida including property and casualty business of surplus lines insurers, but not including workers' compensation or medical malpractice premiums. An Order was issued by OIR concurrently with the issuance of the 2010A Bonds to supersede the existing 1% emergency assessment with a 1.3% emergency assessment. The increased assessment is effective on all policies issued or renewed on or after January 1, 2011. These bonds will mature, without prior right of redemption, on July 1 of the following years and bear interest at rates ranging from 3.5% to 5.0% as follows (in thousands):

	Pa	ar	Interest		
	Outstar	nding*	Rates		
Year:					
2015	\$	15,775	3.50%		
2015		5,765	4.00		
2015	32	20,915	5.00		
2016		17,990	3.75		
2016	3:	15,475	5.00		
	\$ 6	75,920			

<sup>\*</sup> Subsequent to the closing of the fiscal period, a legal defeasance of the bonds was executed on July 11, 2014, in accordance with the master trust indenture. See note 18 for additional discussion.

#### B. CITIZENS PROPERTY INSURANCE CORPORATION

Citizens Property Insurance Corporation (Citizens) was established on August 1, 2002, pursuant to Section 627.351(6), Florida Statutes (the Act), to provide certain residential and non-residential property insurance coverage to qualified risks in the State of Florida under circumstances specified in the Act. The original intent of the legislation was that property insurance be provided through Citizens to applicants who are in good faith entitled to procure insurance through the voluntary market but are unable to do so. Citizens results from a combination of the Florida Residential Property and Casualty Joint Underwriting Association (the FRPCJUA) and the Florida Windstorm Underwriting Association (the FWUA). The FRPCJUA was renamed Citizens and the FWUA's rights, obligations, assets, liabilities and all insurance policies were transferred to Citizens. Unlike private insurers offering coverage through the admitted market, Citizens is not required to obtain or to hold a certificate of authority issued by OIR. For purposes of its tax-exempt status, Citizens is considered a political subdivision and an integral part of the State of Florida. As such, Citizens' operations may be affected by the legislative process. In 2007, the Act was amended to recognize Citizens' status as a governmental entity and the necessity of Citizens to provide insurance that was affordable.

Citizens operates pursuant to a Plan of Operation (the Plan) approved by the Financial Services Commission (the Commission) of the State of Florida. The Commission is composed of the Governor, the Chief Financial Officer, the Attorney General and the Commissioner of Agriculture of the State. Prior to October 1, 2006, the Plan was subject to the approval of the OIR.

Pursuant to the Act, all revenues, expenses, assets and liabilities of Citizens shall remain divided into three separate accounts: the Personal Lines Account, the Commercial Lines Account and the High-Risk Account. A brief history of each account follows:

**Personal Lines Account history** - The FRPCJUA began operations on January 21, 1993, after Hurricane Andrew, pursuant to Section 627.351(6), Florida Statutes, to provide certain residential property insurance coverage to qualified risks in the State of Florida (on a statewide basis) to applicants who were in good faith entitled to procure insurance through the private market but were unable to do so. Residential property coverage consists of the types of coverage provided to

homeowners, mobile homeowners, tenants, condominium unit owners, and similar policies. The policies provide coverage for all perils covered under a standard residential policy, subject to certain underwriting requirements. Such policies exclude windstorm coverage on property within eligible areas. This portion of the FRPCJUA's activities became the Personal Lines Account under Citizens.

Commercial Lines Account history – The Florida Property and Casualty Joint Underwriting Association (FPCJUA) was activated in early 1994 to provide commercial residential coverage, i.e., coverage for condominium associations, apartment buildings and homeowner associations, to organizations unable to obtain such coverage from a private insurer. During 1995, legislation was enacted to transfer all obligations, rights, assets, and liabilities related to commercial residential coverage from the FPCJUA to the FRPCJUA. The legislation required that the premiums, losses, assets and liabilities be accounted for separately from the FRPCJUA's personal residential business. These policies excluded windstorm coverage on properties within eligible areas. This portion of the FRPCJUA's activities became the Commercial Lines Account under Citizens. In 2006, the FPCJUA was re-activated to provide commercial non-residential wind only coverage. In 2007, legislation was enacted which resulted in the transfer and assumption of the FPCJUA's commercial non-residential policies by Citizens. These policies were added to the Commercial Lines Account.

High-Risk Account history – The FWUA, which was a residual market mechanism for windstorm and hail coverage in selected areas of the State, was created by an act of the Florida Legislature in 1970 pursuant to Section 627.351(2), Florida Statutes. FWUA was a Florida unincorporated association, the members of which were all property insurance companies holding a certificate of authority to provide property insurance coverage in the State. FWUA provided policies of windstorm insurance for property owners within the eligible areas who were unable to obtain such coverage from private insurers. Insured properties include personal residential, commercial residential and commercial non-residential properties. This portion of the FWUA's activities, called the Coastal Account, became the High Risk Account under Citizens. In 2007, Citizens received authority to issue multi-peril policies in the High-Risk Account.

Citizens' enabling legislation and the Plan established a process by which Citizens may levy assessments to recover any deficits incurred in a given year. Citizens' determination of the amount of assessment is subject to the verification of the mathematical calculation by OIR. Citizens' ability to assess provides some assurance of its financial stability.

# **ASSESSMENTS**

Citizens' enabling legislation and the Plan establish a process by which Citizens is required to levy assessments to recover deficits incurred in a given plan year for any of its three accounts. Deficits are calculated separately, and assessments are accordingly levied separately, for each of the three accounts. The Plan provides for deficits to be determined in accordance with accounting principles generally accepted in the United States, adjusted for certain items.

In the event of a Plan Year Deficit in an Account, Citizens must first levy an assessment against the premium of each Citizens policyholder (the "Citizens Policyholder Surcharge") in each of Citizens' Accounts, as a uniform percentage of the premium of the policy of up to 15% of such premium. Citizens Policyholder Surcharges are not subject to commissions, fees, or premium taxes; however, failure to pay a Citizens Policyholder Surcharge will be treated as failure to pay premiums. If the Citizens Policyholder Surcharge is insufficient to eliminate the deficit in an Account, Citizens would then levy a Regular Assessment on Assessable Insurers and Assessable Insureds, each as defined herein. The Regular Assessment is applied as a uniform percentage of the premium of the policy up to 2% of such premium of the Coastal Account only. Effective July 1, 2012, the Regular Assessment was eliminated for the Personal Lines Account and the Commercial Lines Account and was reduced from 6% to 2% for the Coastal Account.

Regular Assessments are levied on Assessable Insurers, as defined in Section 627.351(6), Florida Statutes, based upon each Assessable Insurer's share of direct written premium for the subject lines of business in the State of Florida for the calendar year preceding the year in which the deficit occurred. Regular Assessments on Assessable Insureds, collectively, are based on the ratio of the amount being assessed for the Coastal Account to the aggregate statewide direct written premiums for the subject lines of business for the preceding year.

If the deficit in any year in any Account is greater than the amount that may be recovered through Citizens' Policyholder Surcharges and Regular Assessments, Citizens is required to levy any remaining Plan Year Deficit as an Emergency Assessment. An Emergency Assessment is to be collected by all Assessable Insurers, Surplus Lines Agents and Citizens from policyholders upon the issuance or renewal of policies for Subject Lines of Business for as many years as necessary to cover the Plan Year Deficit in the Account. The primary difference between the assessment base for Regular Assessments and

Emergency Assessments is the inclusion of Citizens' direct written premium in the assessment base for Emergency Assessments.

For purposes of Regular Assessments and Emergency Assessments, the "Subject Lines of Business" are all lines of property and casualty insurance, including automobile lines, but excluding accident and health, workers' compensation, and medical malpractice insurance, and also excluding insurance under the National Flood and Federal Crop insurance programs. The Regular Assessment base excludes Citizens policies (while the Emergency Assessment base includes Citizens policies). Prior to the enactment of the 2007 Legislation, the Regular Assessment base for each Account was only the property lines of business.

# C. FLORIDA INSURANCE GUARANTY ASSOCIATION, INC.

The Florida Insurance Guaranty Association, Inc. (FIGA), a not-for-profit corporation, was established by the Florida Legislature through the Florida Insurance Guaranty Act of 1970 (the Act). FIGA was created to provide a mechanism for the payment of covered claims of insolvent insurers and to assist in the detection and prevention of insurers' insolvencies. FIGA operates under the supervision and approval of a board of directors, comprised of nine persons, recommended by member insurers pursuant to Section 631.56, Florida Statutes, and subsequently appointed by the Florida Department of Financial Services.

The members of FIGA are all insurers that hold a certificate of authority to provide property and casualty coverage in the State of Florida.

The funding of FIGA's activities is provided by distributions from the estates of insolvent insurers and assessments of members. The assessments are calculated and, as considered necessary, levied against member insurers on the basis of net direct written premiums in the State of Florida in the classes protected by the Act. FIGA obtains the amount of the net direct written premiums, by company and by class of protection, to use as the basis for assessment calculations. The maximum regular assessment rate is 2%. In addition to the regular assessment, during 2006, the Florida Legislature granted FIGA the authority to levy an emergency assessment up to an additional 2% of net direct written premiums for the account specified in Section 631.55(2)(b), Florida Statutes, to pay covered claims of insurers rendered insolvent by the effects of a hurricane. Also in 2006, FIGA was granted the authority to work with an affected municipality, county, or financing conduit organization under Chapter 163, Florida Statutes, to issue tax-exempt bonds should the funding need arise for the account specified in Section 631.55(2)(b), Florida Statutes. As of June 30, 2014, FIGA has not needed to utilize this bonding authority and no tax-exempt bonds have been issued.

# D. FLORIDA WORKERS' COMPENSATION INSURANCE GUARANTY ASSOCIATION, INC.

The Florida Workers' Compensation Insurance Guaranty Association, Inc. (FWCIGA), a not-for-profit corporation, was established by the Florida Legislature in 1997 as a merger of the workers' compensation account of the Florida Insurance Guaranty Association, Inc. and the Florida Self-Insurance Fund Guaranty Association. FWCIGA was created to provide a mechanism for the payment of covered claims of insolvent workers' compensation insurers and to assist in the detection and prevention of insurers' insolvencies. FWCIGA operates under the supervision and approval of a board of directors, comprised of eleven persons. Nine directors are recommended by member insurers pursuant to Chapter 631.912, Florida Statutes, and subsequently appointed by the Florida Department of Financial Services. The remaining two directors are appointed by the Florida Insurance Consumer Advocate and the state's Chief Financial Officer.

The members of FWCIGA are all insurers that hold a certificate of authority to provide workers' compensation coverage in the State of Florida.

The funding of FWCIGA's activities is provided by distributions from the estates of insolvent insurers and assessments of members. The assessments are calculated and, as considered necessary, levied against member insurers on the basis of workers' compensation net direct written premiums in the State of Florida without taking into account any applicable discounts or credits for deductibles. FWCIGA obtains the amount of the net direct written premiums, by company, to use as the basis for assessment calculations. The maximum regular assessment rate is 2% for insurance companies and 1.5% for self-insurance funds. In addition to the regular assessment, the Florida Legislature granted FWCIGA the authority to levy an emergency assessment up to an additional 1.5% of net direct written premiums.

# **NOTE 15 – CONTINGENCIES**

#### A. Federal Family Education Loans Program

The Florida Department of Education (FDOE) administers the Federal Family Education Loan Program (FFELP), 20 USC s. 1071 et. seq. The primary purpose is to guarantee the repayment of principal and accrued interest of eligible student loans made by participating lenders under the FFELP.

The Higher Education Amendments of 1998 (the Amendments) were enacted on October 7, 1998, with a retroactive date of October 1, 1998, for most provisions. The Amendments changed the financial and reporting structure of guaranty agencies. Under the amendments, the FDOE established a Federal Student Loan Reserve Fund (Federal Fund) and a Guaranty Agency Operating Fund (Operating Fund), as required, to account for the FFELP activities, 20 USC s. 1072a and s. 1072b.

The regulations for administering the program are found in 34 CFR 682. Student loans are issued by participating financial institutions to eligible students and their parents under FFELP. If a student loan guaranteed by FDOE defaults, the Federal Fund pays the lender for the defaulted student loan. The United States Department of Education (USDOE) is the program's reinsurer. Reinsurance amounts received from the USDOE to replenish the Federal Fund vary from 95% to 100% based on the date the loan was guaranteed. Once the loan has defaulted, the FDOE begins collection activities with the borrower.

The passage of the Health Care and Education Reconciliation Act of 2010 ended the guarantor portion of the program after June 30, 2010. FDOE still maintains administrative and collection activities for the loans guaranteed by FDOE prior to July 1, 2010, as required by FFELP. The Federal Fund is used to account for assets held by FDOE as an agent for the Federal government and therefore is custodial in nature and is the property of USDOE. At June 30, 2014, approximately \$1.7 billion of Program loans were still outstanding from loans that had been made prior to the Program ending on June 30, 2010. The amount of potential liability to the federal fund is indeterminable.

# **B.** Federally Assisted Grant Programs

Florida participates in a number of federally assisted grant programs. These programs are subject to audits by the grantors or their representatives. Any disallowance as a result of these audits may become a liability of the state. The amounts of any foreseeable disallowances were not subject to reasonable estimation.

**Component units** - The United States Department of Health and Human Services' (USDHHS) and National Science Foundation's Offices of Inspector General, with the United States Department of Justice (civil division), are investigating the University of Florida's (University) practices relating to Federal awards finances and accounting. University management is unable to make a determination of the outcome or estimate costs that the University may incur as a result of this audit.

*Medicaid Program* - In response to Florida Auditor General Report No. 2012-021, Finding No. 3, the USDHHS issued Report No. A-04-12-18633 and requested, on August 28, 2013, that the Florida Agency for Health Care Administration (FAHCA) return \$74,545,746 (the Federal portion of the total \$117,274,230 in overpayments) related to overpayments made in fiscal years 2007-08, 2008-09, and 2009-10. The FACHA challenged the request and as of January 29, 2015, had conceded to returning overpayments totaling \$42,934,061. As of January 29, 2015, the FAHCA continued to challenge the remaining \$31,611,985, see Note 16 F. for more information.

# C. Other

New Cingular Wireless PCS LLC ("AT&T Mobility" and Affiliates) Refund Claims - The issue in these refund claims is whether various monthly recurring service charges made by the taxpayer are charges for internet access; therefore, not subject to communications services tax. The amount of tax refunds at issue are approximately \$150 million. The refund claims will likely be denied; if so, the matter will then undoubtedly proceed to litigation.

Wholesale Tobacco Tax Refund Claims - The issue in these refund claims is whether charges, such as federal excise taxes and delivery costs should be included when calculating the "wholesale sales price" for a tobacco tax. The Second District Court of Appeals held that in the case Micjo v. DBPR, 78 So. 3d 124, including the particular charges at issue in that case were not allowable in that narrow factual circumstance. This ruling exposes DBPR to the risk of other retailers seeking a refund for a portion of the tobacco tax. As of February 2015, there were eleven pending cases in various courts and the Division of Administrative Hearings related to the "wholesales sale prices". A judicial determination in favor of the claimants and the potential of additional claims filed in the future could result in refunds of over \$25 million.

# **NOTE 16 – LITIGATION**

Due to its size and broad range of activities, the state is involved in various, though sometimes routine, legal actions. The following are the significant loss contingencies associated with legal proceedings:

A. DirecTV, EchoStar Satellite LLC n/k/a Dish Network, LLC and Ogborn v. Department of Revenue (Consolidated Case No. 05-CA-1037); DirecTV, EchoStar Satellite LLC n/k/a Marcus and Patricia Ogborn v. Jim Zingale, acting in his official etc. et al., Case No. 1D13-5455 (Fla. 1st DCA); DIRECTV, Inc. n/k/a DIRECTV, LLC et al. v. State of Florida, Department of Revenue, et al., Case No. 1D13-5444 (Fla. 1st DCA)

DirecTV challenged the statute applying a different statutory rate of tax on the sale of competing services arguing it violated the Commerce Clause and the Equal Protection Clause. The amount of tax refund at issue was \$40 million annually. Oral argument was held on the substantive merits of the case on September 17, 2014, for which an opinion is currently pending.

B. In re Citrus Canker Litigation, Case No. 00-18394 (17<sup>th</sup> Cir. Broward County); Mendez v. Florida Department of Agriculture and Consumer Services, Case No. 02-13717 (15<sup>th</sup> Cir. Palm Beach County); Ayers v. Florida Department of Agriculture and Consumer Services, Case No. 05-CA-4120 (9<sup>th</sup> Cir. Orange County); Dellaselva v. Florida Department of Agriculture and Consumer Services, Case No. 03-1947 (20<sup>th</sup> Cir. Lee County); In re Citrus Canker Litigation, Case No. 03-8255 (11<sup>th</sup> Cir. Miami-Dade County); and Martinez v. Florida Department of Agriculture and Consumer Services, Case No. 03-30110 (11<sup>th</sup> Cir. Miami-Dade County)

*In re Citrus Canker Litigation*, Case No. 00-18394, concerns a class of Broward County homeowners who sued for compensation for their citrus trees that had been exposed to citrus canker and removed by the Florida Department of Agriculture and Consumer Services (FDACS) after January 1, 2000. Plaintiffs were awarded a judgment of \$8,043,450, which accrues interest post-judgment as of October 6, 2008, along with awarded attorneys' fees and costs in the amount of \$4,584,147.48 on March 22, 2012.

In related cases, similar classes have been certified in Palm Beach, Lee, Orange, and Miami-Dade Counties. In the Palm Beach County class action, the circuit judge held the FDACS liable for removal of the class' canker-exposed citrus, and, after a trial on compensation, awarded \$19,222,491. The award was held on appeal to be in error and a new compensation trial is scheduled to be held in March, 2015. The Fourth District Court of Appeals (DCA) also held in both the Broward County and Palm Beach County lawsuits that plaintiffs are required to proceed to collect on judgments by way of a claim bill in the Legislature. In the Lee County class action, liability was found against FDACS and a jury awarded compensation in the amount of \$7,961,147. With prejudgment interest, the final judgment against FDACS was \$13,625,249. FDACS has appealed the judgment to the Second DCA. In the Orange County class action, liability was found against FDACS and a jury awarded compensation in the amount of \$18,780,139. With prejudgment interest, the final judgment against FDACS was \$31,534,722. FDACS is on appeal to the Fifth DCA. All final judgments are bearing interest at the statutory rate.

A part of the Broward County lawsuit that relates to Miami-Dade County residents, *In re Citrus Canker Litigation*, Case No. 03-8255, is currently pending, but no hearing has yet been scheduled.

C. Angelfish Swim School, et al. v. Hood, Case No. 2003-13413-CA-01 (11th Cir.); 3D10-1611 (Fla. 3rd DCA); SC12-2643 (Fla.)

Plaintiffs in this class action allege the late charge for late corporate filing imposed by Section 607.193(2)(b), Florida Statutes (F.S.), and fee for reinstatement of corporation after administrative dissolution imposed by Section 607.0122(13), F.S., are excessive fines in violation of the Florida Constitution. The parties have agreed to settle the matter for \$10,000. Final dismissal of the action is pending.

D. Blairstone Delaware, LLC v. Florida Department of Corrections, Case No. 2012 CA 004007 (2nd Cir.)

This is a breach of contract case filed by the lessor of property leased by the Florida Department of Corrections (FDOC). Lessor alleges that the FDOC breached its lease by failing to relocate all of its state employees to state-owned buildings, failing to act in good faith with the lessor by seeking to modify or terminate the lease, failing to state why the proposed relocation was in the best interest of the State, and failing to make a reasonable effort to place another state agency on the premises. In March, 2014, the trial court entered summary judgment in favor of FDOC, which was upheld on appeal in December, 2014. The case is now closed.

E. United States of America v. State of Florida, Case No. 12-60460 (United States District Court for the Southern District of Florida)

The United States' Department of Justice (DOJ) alleges that the State of Florida's Agency for Health Care Administration, Department of Health, Department of Children and Families, Agency for Persons with Disabilities and the Department of Elder Affairs violated Title II of the Americans with Disabilities Act by unnecessarily institutionalizing Medicaid eligible medically complex persons under the age of 21 in nursing facilities. The United States seeks compensatory damages for the Plaintiffs' pain and suffering, plus injunctive relief, which could exceed \$25 million. On November 21, 2013, the state filed a Motion for Judgment on the Pleadings alleging DOJ lacks authority to bring the suit. Discovery is ongoing and the Court has mandated mediation be conducted by August 24, 2015.

### F. Jackson Memorial Hospital, et al., v. Agency for Health Care Administration, Case No. 13-4177; 13-1478; 14-3137; 14-3140 and 14-003159RU

Petitioner hospitals brought an administration action challenging certain Medicaid reimbursement rates the Agency for Health Care Administration (AHCA) established between the years 2000 and 2013. Petitioners allege the methodology AHCA used for calculating their Medicaid per diem inpatient hospital reimbursement rates is flawed and has resulted in undercompensation for the inpatient care of thousands of Medicaid beneficiaries.

The cases are brought under Section 120.57(1), F.S., as "substantial interests" challenges to final agency action. If Petitioners prevail in the "substantial interests" challenges, AHCA could be ordered to recalculate new/revised reimbursement rates which could result in a liability range of \$60 to \$100 million, approximately half of which may be paid by the Federal government.

In October, 2014, the cases were dismissed with prejudice. Appeals of the dismissals are now pending in the First DCA.

### G. Citizens for Strong Schools, et al., v. Florida State Board of Education, et al., Case No. 09-CA-4534 (2nd Cir.)

A citizens advocacy group brought suit against the Department of Education, the Governor, and the Legislature alleging that the state has failed to make "adequate provision...for a uniform, safe, secure, and high quality system of free public schools that allows students to obtain a high quality education...." The Plaintiffs seek an order requiring the state to develop a remedial plan making sweeping changes to the funding and delivery of public K-12 education. The case is now in discovery and pending trial, which is tentatively scheduled for March 14, 2016. Potential damages to the state are indeterminate.

## H. McLane Suneast, Inc. v. Florida Department of Business and Professional Regulation, Case No. 14-CA-372 (9<sup>th</sup> Judicial Circuit Court, Osceola County)

McLane Suneast, Inc., a major distributor of tobacco products, including cigars, cigarettes, and smokeless tobacco, alleges that the "Protecting Florida's Health Act," (Ch. 2009-79, Laws of Florida), violates the dormant Commerce Clause and the Equal Protection Clause of the United States Constitution by taxing different kinds of tobacco products differently, and by increasing taxes on cigarettes and smokeless tobacco products without taxing cigars. The Plaintiff contends that the law violates the dormant Commerce Clause by preferring the domestic cigar industry over interstate suppliers of cigarettes and other tobacco products. The Plaintiff seeks declaratory and monetary relief, including a determination that DBPR should be required to issue tax refunds in an unstated amount. DBPR advises that the potential costs exceeds \$3.5 billion. The case is now in discovery and pending trial.

### **NOTE 17 – DEFICIT FUND EQUITY**

### A. Governmental Funds

The *State School Trust Fund* has a deficit fund balance of approximately \$809 million. The deficit is primarily the result of establishing an advance (long-term liability) on potential future claims by the Department of Financial Service's *Unclaimed Property Trust Fund*. The Department of Financial Services pays claims as they are due from current remittances. If sufficient funds are not available to pay claims, requests are made by the Department of Financial Services to the Department of Education to return the amount of funds necessary to pay claims or funds are borrowed from the Department of Financial Service's *Trust Funds Control Fund* and repaid prior to year-end.

### **B.** Proprietary Funds

The *Beachline East Expressway Toll Trust Fund* has a deficit net position of approximately \$16.7 million. The deficit is a result of committing Beachline toll revenues to pay a portion of the construction costs of SR 520, an adjoining non-tolled road. Expenses incurred to date are greater than toll revenues. The Department of Transportation has agreed to fund certain costs in advance thereby creating a liability for Beachline to repay. Future toll revenues continue to be used to pay additional SR 520 costs and the associated liability.

The Legal Services Trust Fund has a deficit net position of approximately \$4.0 million. The deficit is a result of revenues being insufficient to cover long-term obligations, consisting mainly of a compensated absences liability and an accrual of Other Postemployment Benefits (OPEB) liability in accordance with GASB Codification Section P50, Postemployments Benefits Other Than Pension Benefits – Employer Reporting. Due to the long-term nature of the liability, the Department of Legal Affairs plans to continue providing legal services and liquidate the liabilities on a pay-as-you-go basis.

The Internal Service Fund, *Data Centers*, has a deficit net position of approximately \$4.6 million. This deficit is primarily due to long-term obligations, consisting mainly of a compensated absences liability and an accrual of an OPEB liability. The liabilities will be liquidated on a pay-as-you-go basis.

### **NOTE 18 – SUBSEQUENT EVENTS**

### A. Bonds and Certificates of Participation

The following bonds and certificates of participation for governmental activities and business-type activities of the primary government were issued or sold subsequent to June 30, 2014:

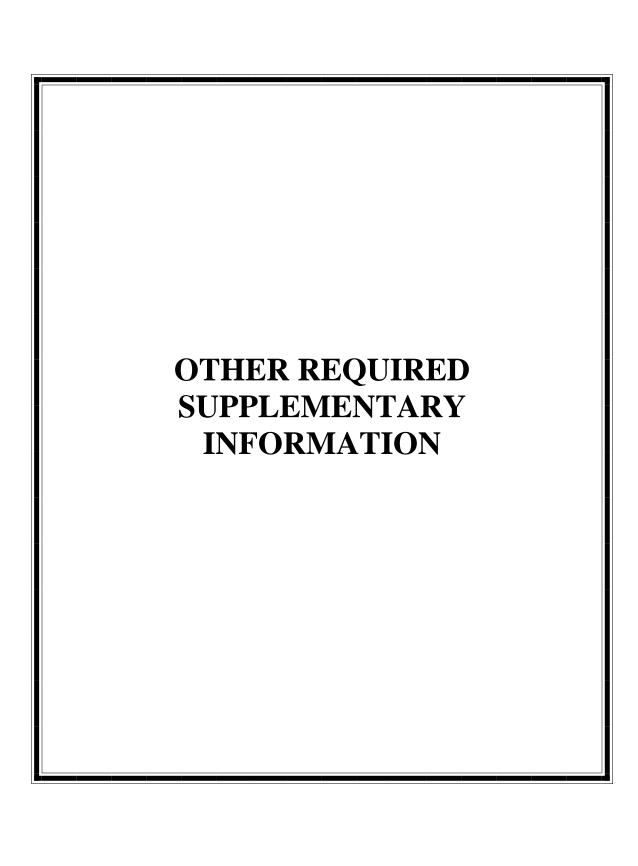
Agency/Bond	Series	Series Amount		Matures	Interest Rate
Governmental Activities:					
Full Faith and Credit, State Board of Education, Public Education Capital Outlay Refunding Bonds	2014 Series B	\$	117,300,000	06/01/2015-06/01/2029	3.000% - 5.000%
Full Faith and Credit, State Board of Education, Public Education Capital Outlay Refunding Bonds	2014 Series C	\$	220,520,000	06/01/2015-06/01/2035	2.000% - 5.000%
Department of Environmental Protection, Florida Forever Revenue Refunding Bonds	2014A	\$	215,515,000	07/01/2016-07/01/2026	5.000%
Full Faith and Credit, State Board of Education, Capital Outlay Refunding Bonds	2014 Series B	\$	129,880,000	01/01/2016-01/01/2020	2.000% - 5.000%
Board of Governors, Florida State University Parking Facility Revenue Refunding Bonds	2014A	\$	13,485,000	07/01/2015-07/01/2025	5.000%
Department of Management Services, Refunding Certificates of Participation	2015A	\$	99,625,000	08/01/2015-08/01/2025	5.000%
Business-type Activities*:					
Department of Transportation, Turnpike Revenue Bonds	2014A	\$	223,580,000	07/01/2015-07/01/2044	2.000% - 5.000%

<sup>\*</sup> A legal defeasance of the Florida Hurricane Catastrophe Fund Series 2010A Revenue Bonds was executed on July 11, 2014, in accordance with the Master Trust Indenture; therefore, the \$675,920,000 bonds are no longer outstanding as of that date. With the defeasance of the Series 2010A Revenue Bonds and no outstanding hurricane losses, the Florida Office of Insurance Regulation issued orders on July 21, 2014, establishing that for all policies issued or renewed on or after January 1, 2015, the emergency assessment is 0.0%. (See Note 14A for additional discussion.)

### **B.** Public-Private Partnerships

The Florida Department of Transportation completed the commercial and financial closure of the \$2.3 billion I-4 Ultimate Project on September 4, 2014. This 40-year public-private partnership concession agreement with I-4 Mobility Partners OpCo., LLC is for designing, constructing, financing, maintaining and operating a segment of I-4 from Orange County to Seminole County.

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	General Fund								
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)					
Fund Balances, July 1, 2013	\$ 3,949,524	\$ 3,949,524	\$ 3,949,524	\$					
Reversions Fund Polonous, July 1, 2013, restated	128,777	128,777	128,777						
Fund Balances, July 1, 2013, restated	4,078,301	4,078,301	4,078,301	•••••					
REVENUES									
Fees and charges	1,286,708	1,203,808	1,525,161	321,353					
Licenses	1,128,081	1,135,181	495,556	(639,625)					
Taxes	28,203,835	28,637,935	28,982,277	344,342					
Miscellaneous	3,847	3,847	6,585	2,738					
Interest	113,559	64,759	68,892	4,133					
Grants	30,579	30,579	22,648	(7,931)					
Refunds	17,163	17,163	305,961	288,798					
Transfers and distributions	2,834,146	2,806,176	2,807,042	866					
Other	356,482	353,982	383,738	29,756					
Total Revenues	33,974,400	34,253,430	34,597,860	344,430					
Total Available Resources	38,052,701	38,331,731	38,676,161	344,430					
<b>EXPENDITURES</b> Operating expenditures:									
Salaries and benefits	3,260,714	3,637,551	3,597,688	39,863					
Other personal services	54,416	71,823	62,376	9,447					
Expenses	328,162	380,284	370,747	9,537					
Grants and aids	13,252,166	13,324,716	13,318,147	6,569					
Operating capital outlay	12,537	14,119	12,757	1,362					
Food products	57,225	56,919	56,868	51					
Fixed capital outlay	36,755	36,755	36,755						
Lump sum	745,261	13,201	13,201						
Special categories	9,411,488	9,235,046	9,135,876	99,170					
Financial assistance payments	252,115	252,115	249,602	2,513					
Continuing Appropriations		167,522	167,522						
Grants/aids to local governments	64,253	64,253	64,253						
Data processing services	46,778	48,034	43,202	4,832					
Pensions and benefits	17,802	17,802	15,519	2,283					
<b>Total Operating Expenditures</b>	27,539,672	27,320,140	27,144,513	175,627					
Nonoperating expenditures:									
Transfers	5,353,088	5,353,088	5,353,088						
Qualified expenditures	750			•••••					
Refunds	725,834	391,418	391,418						
Other	1,741,450	1,741,450	1,741,450	•••••					
Total Nonoperating Expenditures	7,821,122	7,485,956	7,485,956						
Total Expenditures	35,360,794	34,806,096	34,630,469	175,627					
Fund Balances, June 30, 2014	\$ 2,691,907	\$ 3,525,635	\$ 4,045,692	\$ 520,057					

Environment	t, I	Recreation	and (	Conservation
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	Original Budget		 Final Budget	Actual	F	nriance with anal Budget ive (Negative)
Fund Balances, July 1, 2013 Reversions	\$	1,271,763 1,381	\$ 1,271,763 1,381	\$ 1,271,763 1,381	\$	
Fund Balances, July 1, 2013, restated		1,273,144	1,273,144	1,273,144		
REVENUES						
Fees and charges		180,731	176,079	168,030		(8,049)
Licenses		34,391	46,704	46,630		(74)
Taxes		1,824	276,917	279,773		2,856
Miscellaneous		154	480	496		16
Interest		16,261	37,939	11,951		(25,988)
Grants		188,680	171,810	183,466		11,656
Refunds		650	18,137	3,894		(14,243)
Bond proceeds		143		1 000 000		
Transfers and distributions		977,092	972,557	1,000,882		28,325
Other		127,651	6,049	171,091		165,042
Total Revenues		1,527,577	1,706,672	1,866,213		159,541
Total Available Resources		2,800,721	2,979,816	3,139,357		159,541
EXPENDITURES Operating expenditures:		220.050	225 925	224 402		11.245
Salaries and benefits		228,058	235,837	224,492		11,345
Other personal services		23,186	23,342	18,542		4,800
Expenses		48,787	47,997	43,533		4,464
Grants and aids		3,761	6,531	6,433		98
Operating capital outlay		1,659	2,727	2,395		332
Fixed capital outlay		320,266	320,266	320,266		 51 152
Special categories		267,554	280,872	229,719		51,153
Grants/aids to local governments		308,497 588	308,497	308,497		•••••
Data processing services Total Operating Expenditures		1,202,356	594 1,226,663	594		72 102
Total Operating Expenditures		1,202,330	1,220,003	1,154,471		72,192
Nonoperating expenditures:						
Transfers		226,388	226,388	226,388		
Qualified expenditures		800				
Refunds		45,996	19,299	19,299		
Other		325,738	325,738	325,738		
Total Nonoperating Expenditures		598,922	571,425	571,425		
Total Expenditures		1,801,278	1,798,088	1,725,896		72,192
Fund Balances, June 30, 2014	\$	999,443	\$ 1,181,728	\$ 1,413,461	\$	231,733

	Public Education								
		Original Budget		Final Budget		Actual		Variance with Final Budget sitive (Negative)	
Fund Balances, July 1, 2013	\$	446,898	\$	446,898	\$	446,898	\$		
Reversions		41,897		41,897		41,897		•••••	
Fund Balances, July 1, 2013, restated		488,795		488,795		488,795			
REVENUES									
Fees and charges		1,873,709		59,525		58,156		(1,369)	
Licenses		1,492		563		834		271	
Taxes		584,890		584,890		601,120		16,230	
Miscellaneous		33,193		3,184		16		(3,168)	
Interest		20,995		20,861		22,816		1,955	
Grants		2,636,304		2,635,546		2,297,733		(337,813)	
Refunds		1,919				2,589		2,589	
Transfers and distributions		3,227,078		3,100,204		3,100,204			
Other		60		256,941		223,496		(33,445)	
Total Revenues		8,379,640		6,661,714		6,306,964		(354,750)	
Total Available Resources		8,868,435		7,150,509		6,795,759		(354,750)	
EXPENDITURES									
Operating expenditures:									
Salaries and benefits		36,774		38,471		32,258		6,213	
Other personal services		1,702		1,543		266		1,277	
Expenses		9,460		8,960		5,060		3,900	
Grants and aids		4,571,430		2,785,968		2,762,192		23,776	
Operating capital outlay		1,488		1,488		186		1,302	
Fixed capital outlay		1,761,083		1,728,257		1,728,257		•••••	
Special categories		1,206,385		1,192,087		1,192,087			
Financial assistance payments		48,826		48,826		48,651		175	
Payments to U.S. Treasury		970		47		47			
Data processing services		9,820		10,182		6,604		3,578	
Total Operating Expenditures		7,647,938		5,815,829		5,775,608		40,221	
Nonoperating expenditures:									
Transfers		586,921		373,970		373,970			
Refunds		9,616		160		160		•••••	
Other		172,130		2,600		2,600		•••••	
Total Nonoperating Expenditures		768,667		376,730		376,730			
Total Expenditures		8,416,605		6,192,559		6,152,338		40,221	
Fund Balances, June 30, 2014	\$	451,830	\$	957,950	\$	643,421	\$	(314,529)	

	Health and Family Services							
		Original Budget		Final Budget		Actual	F	ariance with Final Budget tive (Negative)
Fund Balances, July 1, 2013 Reversions	\$	1,308,002 976,043	\$	1,308,002 976,043	\$	1,308,002 976,043	\$	
Fund Balances, July 1, 2013, restated		2,284,045		2,284,045		2,284,045		
REVENUES								
Fees and charges		1,764,151		1,719,794		1,740,397		20,603
Licenses		21,523		21,252		22,599		1,347
Taxes		582,373		582,373		585,162		2,789
Miscellaneous		4		3		4		1
Interest		7,095		4,910		3,075		(1,835)
Grants		17,144,993		17,168,470		16,168,175		(1,000,295)
Refunds		1,302,641		1,271,230		1,424,863		153,633
Transfers and distributions		1,726,622		1,648,463		1,720,617		72,154
Other		39,932		38,885		43,168		4,283
Total Revenues		22,589,334		22,455,380		21,708,060		(747,320)
Total Available Resources		24,873,379		24,739,425		23,992,105		(747,320)
EXPENDITURES Operating expenditures: Salaries and benefits Other personal services Expenses Grants and aids Operating capital outlay Food products Fixed capital outlay Lump sum Special categories Financial assistance payments Grants/aids to local governments Data processing services Claim bills and relief acts Total Operating Expenditures		1,288,205 118,238 264,307 50,092 15,701 1,262 8,642 28,763 21,060,288 50,487 9,236 20,781 2,650		1,338,092 122,823 267,905 50,123 15,726 1,262 8,642  20,599,652 56,266 9,236 21,076 2,650		1,225,902 103,968 234,743 36,453 8,021 1,262 8,642  19,920,352 42,239 9,236 20,824 2,650 21,614,292		112,190 18,855 33,162 13,670 7,705  679,300 14,027  252 
Nonoperating expenditures:								
Continuing Appropriations				29,719		29,719		
Transfers		840,119		803,806		803,806		
Qualified expenditures		29,921						
Refunds		10,887		8,323		8,323		
Other		12,133		35,230		35,230		
Total Nonoperating Expenditures		893,060		877,078		877,078		
Total Expenditures		23,811,712		23,370,531		22,491,370		879,161
Fund Balances, June 30, 2014	\$	1,061,667	\$	1,368,894	\$	1,500,735	\$	131,841

	Transportation								
	Original Budget			Final Budget		Actual	Fi	riance with nal Budget ive (Negative)	
Fund Balances, July 1, 2013	\$	307,004	\$	307,004	\$	307,004	\$		
Reversions		248		248		248			
Fund Balances, July 1, 2013, restated		307,252		307,252		307,252			
REVENUES									
Fees and charges		156,686		170,025		156,686		(13,339)	
Taxes		2,442,729		2,400,855		2,442,729		41,874	
Miscellaneous		214,779							
Interest		3,878		3,878		1,970		(1,908)	
Refunds		13,998		•••••		13,998		13,998	
Bond proceeds									
Transfers and distributions		340,602		340,603		318,792		(21,811)	
Other		23,400		19,239		19,240		1	
Total Revenues		3,196,072		2,934,600		2,953,415		18,815	
Total Available Resources		3,503,324		3,241,852		3,260,667		18,815	
EXPENDITURES									
Operating expenditures:									
Salaries and benefits		3,756		3,955		3,521		434	
Other personal services		81		81		69		12	
Expenses		930		928		697		231	
Operating capital outlay		15		15		5		10	
Fixed capital outlay		226,897		226,897		226,897			
Special categories		113,175		113,197		112,579		618	
Continuing Appropriations		(28,803)		••••					
Total Operating Expenditures		316,051		345,073		343,768		1,305	
Nonoperating expenditures:									
Transfers		20,813		20,813		20,813			
Refunds		51,733		51,733		51,733			
Other		2,540,521		2,540,521		2,540,521			
Total Nonoperating Expenditures		2,613,067		2,613,067		2,613,067			
Total Expenditures		2,929,118		2,958,140		2,956,835		1,305	
Fund Balances, June 30, 2014	\$	574,206	\$	283,712	\$	303,832	\$	20,120	

### BUDGET TO GAAP RECONCILIATION GENERAL FUND AND MAJOR SPECIAL REVENUE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

	General Fund	Re	rvironment, creation and onservation	Public Education	Health and Family Services	Tra	nsportation
Budgetary basis fund balances	\$4,045,692	\$	1,413,461	\$ 643,421	\$ 1,500,735	\$	303,832
Items not included in budgetary basis fund balances:							
Security lending investments within the State Treasury	1,074,711		121,776	71,065	9,572		191,727
Fair value adjustments to investments within the State Treasury	63,299		10,086	5,886	793		15,879
Special investments within the State Treasury	28,867				14,241		
Non-State Treasury cash and investments	898,871		2,493		92,940		1,042,320
Other GAAP basis fund balances not included in budgetary basis fund balances							1,129,257
Adjusted budgetary basis fund balances	6,111,440		1,547,816	720,372	1,618,281		2,683,015
Adjustments (basis differences):							
Net receivables/(payables) not carried forward	494,936		1,133,672	179,174	1,081,509		343,711
Net deferred outflows/(inflows) of resources	(296,808)		(841)		(1,126,096)		(607,539)
Inventories, prepaid items and deferred charges	20,154		475		39,300		18,832
Encumbrances	144,735		10,477	147,589	54,687		37,442
GAAP basis fund balances	\$6,474,457	\$	2,691,599	\$ 1,047,135	\$ 1,667,681	\$	2,475,461

### **BUDGETARY REPORTING**

### **Budget Process**

Chapter 216, Florida Statutes (F.S.), promulgates the process used to develop the budget for the State of Florida. Each year, the head of each state agency and the Chief Justice of the Supreme Court for the Judicial Branch submit a final annual legislative budget request to the Governor and Legislature by October 15 as required in Section 216.023(1), F.S. Then, at least 30 days before the scheduled annual legislative session in each year, the Governor, as Chief Budget Officer, submits his recommended budget to each legislator.

The Governor also provides estimates of revenues sufficient to fund the recommended appropriations. Revenue estimates for the General Fund and selected trust funds are made by the Revenue Estimating Conference. This group includes members of the Executive and Legislative branches with forecasting experience who develop official information regarding anticipated state and local government revenues as needed for the state budgeting process. Revenue estimates for trust funds not projected by the Revenue Estimating Conference (consisting mainly of special revenue funds) are provided by state agencies. These estimates may be revised during the course of the Legislature's consideration and adoption of a final budget. These estimates, together with known available cash balances, are further considered by the Governor and the Chief Justice of the Florida Supreme Court during the preparation of annual release (spending) plans. Further adjustments to the original budget's trust fund revenue estimates may be made to conform agency revenue estimates to actual and projected revenue streams.

The Governor's recommended budget is considered and amended by the Legislature and a final appropriations bill is then approved by the Legislature (subject to the line-item veto power of the Governor and override authority of the Legislature); this bill then becomes the General Appropriations Act. The Governor and the Chief Justice of the Supreme Court may, under certain conditions and subject to the review and objection procedures set forth in Section 216.177, F.S., establish appropriations and corresponding releases for amounts not appropriated by the Legislature to agencies and the Judicial Branch, respectively. This includes appropriations for non-operating disbursements, such as the purchase of investments and the transfer of money between state funds.

If circumstances warrant, the head of a department or the Chief Justice of the Supreme Court may transfer appropriations (other than fixed capital outlay appropriations) but only to the extent of 5 percent of the original appropriation or \$250,000, whichever is greater, or within certain programs and between identical funding sources and specific appropriation categories. Transfers of general revenue appropriations in excess of 5 percent or \$250,000, whichever is greater, or for fixed capital outlay, or for transfers of general revenue appropriations not allowed within the departments' program flexibility may be approved by the Legislative Budget Commission. The Governor and the Chief Justice of the Supreme Court may approve changes of expenditure authority within any trust fund for agencies and the Judicial Branch, respectively, if the changes are less than \$1 million. The Legislative Budget Commission may approve trust fund changes in excess of \$1 million. At the end of the fiscal year, any balance of an operating appropriation which has not been disbursed but is expended (recorded as a payable) or contracted to be expended (recorded as a reserve for encumbrances in governmental fund types), may be carried forward into the next fiscal year. If these appropriations, however, have not been disbursed by September 30 they will revert pursuant to Section 216.301(1), F.S.

The Chief Financial Officer approves disbursements in accordance with legislative authorizations. The budget is controlled at the account code level, which is defined as an appropriation category (e.g., salaries and benefits), and funded within a budget entity. The Governor and the Chief Financial Officer are responsible for detecting conditions which could lead to a deficit in any agency's funds and reporting that fact to the Legislative Budget Commission and the Chief Justice of the Supreme Court. The Constitution of the State, Article VII, Section 1(d), states, "Provision shall be made by law for raising sufficient revenue to defray the expenses of the state for each fiscal period."

### **Budgetary Basis of Accounting**

The budgetary basis of accounting required by state law differs materially from the basis used to report revenues and expenditures in accordance with generally accepted accounting principles (GAAP). Appropriations are made from funds that are prescribed by law. These legal basis fund types (known as state funds) are the General Revenue Fund, numerous trust funds, and the Budget Stabilization Fund. Certain moneys maintained outside of the State Treasury, known as local funds, are available to agencies for their operations. Because the funds are located in banks outside of the State Treasury, budgetary authority and the disbursement of these funds are not controlled by the Chief Financial Officer. For example, the State Board of Administration operates from such funds.

The state presents budgetary comparison schedules for the General Fund and major special revenue funds as part of the other required supplementary information. In addition, budgetary comparison schedules for non-major special revenue funds which have legally adopted annual budgets are presented with other combining and individual fund statements and schedules.

Budgetary basis revenues are essentially reported on a cash basis and include amounts classified by GAAP as other financing sources. Budgetary basis expenditures include disbursements, except those for prior year carry/certified forwards, plus current year payables and encumbrances which are carried/certified forward into the next fiscal year. They also include amounts classified by GAAP as other financing uses. State law requires prior year payables and encumbrances not carried/certified forward to be paid from the current year budget. The Lump Sum expenditure category presented in the budgetary comparison schedules is used as a budgetary tool to track moneys appropriated to a particular fund until subsequent allocations are made to other expenditure categories.

The presentation of budgetary comparison information for the major governmental fund for transportation excludes the State Transportation Trust Fund within the Department of Transportation because it accounts for projects of a multi-year nature, and comparison of actual annual expenditures to a multi-year appropriated amount is not meaningful. Appropriations are made in total the first year of a project even though they are released and expended over the period of construction for a project.

### **Budget to GAAP Reconciliation**

The budgetary comparison schedules for the General Fund and the major special revenue funds present comparisons of the original budget and final budget with actual revenues and expenditures on a budgetary basis. A budget to GAAP reconciliation is presented following the budgetary comparison schedules because accounting principles for budgetary basis differ significantly from those used to present financial statements in conformity with GAAP.

## FLORIDA RETIREMENT SYSTEM SCHEDULE OF FUNDING PROGRESS (in thousands)

Actuarial	Actuarial Value of	Actuarial Accrued Liability (AAL)	Unfunded AAL	Funded	Annualized Covered	UAAL as a Percentage of
Valuation Date	Assets (A)	Entry Age (B)	(UAAL) (B-A)	Ratio ( <i>A/B</i> )	Payroll <sup>(1)</sup> (C)	Covered Payroll $((B-A)/C)$
July 1, 2008	\$ 130,720,547	\$ 124,087,214	\$ (6,633,333)	105.35%	\$ 26,891,340	(24.67%)
July 1, 2009	118,764,692	136,375,597	17,610,905	87.09%	26,573,196	66.27%
July 1, 2010	120,929,666	139,652,377	18,722,711	86.59%	25,765,362	72.67%
July 1, 2011	126,078,053	145,034,475	18,956,422	86.93%	25,686,138	73.80%
July 1, 2012	127,891,781	148,049,596	20,157,815	86.38%	24,491,371	82.31%
July 1, 2013	<sup>2)</sup> 131,680,615	154,125,953	22,445,338	85.44%	24,568,642	91.36%

### SCHEDULE OF EMPLOYER CONTRIBUTIONS

(in thousands)

Year	Annual	
Ended	Required	Percent
6/30	Contributions	Contributed
2008	\$ 2,612,672	107%
2009	2,535,854	111%
2010	2,447,374	111%
2011	3,680,042	83%
2012	1,962,816	60%
2013	2,091,343	66%

<sup>(1)</sup> Includes Deferred Retirement Option Program (DROP) Payroll.

 $<sup>^{(2)}</sup>$  Refer to Note 6(A)(3) for additional information regarding the July 1, 2013 actuarial valuation.

### RETIREE HEALTH INSURANCE SUBSIDY PROGRAM SCHEDULE OF FUNDING PROGRESS

(in thousands)

Actuarial Valuation Date (1)		Actuarial Value of Assets (A)	Lia	narial Accrued bility (AAL) Entry Age (B)	1	Unfunded AAL (UAAL) (B-A)	Funded Ratio (A/B)	Annualized Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
July 1, 2006	\$	192,808	\$	4,667,058	\$	4,474,250	4.13%	\$ 27,712,320	16.15%
July 1, 2008		275,139		5,109,683		4,834,544	5.38%	30,665,477	15.77%
July 1, 2010		291,459		8,464,530		8,173,071	3.44%	31,717,281	25.77%
July 1, 2012	(3)	220,346		9,018,467		8,798,121	2.44%	31,345,990	28.07%

### SCHEDULE OF EMPLOYER CONTRIBUTIONS

(in thousands)

Year		Annual	
Ended	I	Required	Percent
6/30	Co	ontribution	Contributed
2006		N/A (2)	N/A
2007	\$	363,175	90%
2008		391,847	85%
2009		395,256	86%
2010		409,546	81%
2011		563,907	59%
2012	(3)	584,600	55%

<sup>(1)</sup> Actuarial valuations for the Retireee Health Insurance Subsidy Program are prepared biannually.

## OTHER POSTEMPLOYMENT BENEFITS SCHEDULE OF FUNDING PROGRESS\* (in thousands)

	Actuarial	Actuarial Accrued	Unfunded		Annualized	UAAL as a
Actuarial Valuation Date	Value of Assets (A)	Liability (AAL) Entry Age (B)	AAL (UAAL) (B-A)	Funded Ratio (A/B)	Covered Payroll (C)	Percentage of Covered Payroll ((B-A)/C)
July 1, 2008		2,848,428	2,848,428	0.00%	6,492,858	43.87%
July 1, 2009		4,831,107	4,831,107	0.00%	7,318,965	66.01%
July 1, 2010		4,545,845	4,545,845	0.00%	7,574,317	60.02%
July 1, 2011		6,415,754	6,415,754	0.00%	7,256,798	88.41%
July 1, 2012		6,782,210	6,782,210	0.00%	7,188,525	94.35%
July 1, 2013		7,487,707	7,487,707	0.00%	7,467,560	100.27%

## SCHEDULE OF EMPLOYER CONTRIBUTIONS\* (in thousands)

Year	Annual	
Ended	Required	Percent
6/30	Contribution	Contributed
2009	186,644	54.36%
2010	336,419	30.87%
2011	313,415	32.87%
2012	455,584	27.07%
2013	452,658	28.50%
2014	541,600	22.34%

<sup>\*</sup> This information relates to the cost-sharing plan as a whole, of which the State of Florida is one participating employer. The State of Florida's participation in both the actuarial accrued liability and the annual required contribution is approximately 77%.

 $<sup>^{\</sup>left(2\right)}\,$  First valuation completed July 1, 2006, which determined ARC for the 2006-2007 fiscal year.

 $<sup>^{(3)}</sup>$  Refer to Note 6(A)(3) for additional information regarding the July 1, 2012 actuarial valuation.

## INFORMATION ABOUT INFRASTRUCTURE ASSETS REPORTED USING THE MODIFIED APPROACH

Pursuant to GASB Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, the state has adopted an alternative process to record depreciation expense on selected infrastructure assets. Under this alternative method, referred to as the modified approach, the state expenses certain maintenance and preservation costs and does not report depreciation expense. Assets accounted for under the modified approach include approximately 12,109 centerline miles of roads and 6,794 bridges that the state is responsible for maintaining.

In order to utilize the modified approach, the state is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- Perform condition assessments of eligible assets and summarize the results using a measurement scale.
- Estimate each year the annual amount to maintain and preserve the assets at the condition level established and disclosed by the state.
- Document that the assets are being preserved approximately at, or above, the established condition level.

### **Condition and Maintenance Programs**

**Resurfacing Program:** Road pavements require periodic resurfacing. The frequency of resurfacing depends on the volume of traffic, type of traffic, pavement material variability, and weather conditions. Resurfacing preserves the structural integrity of highway pavements and includes pavement resurfacing, pavement rehabilitation, and minor reconstruction.

The Florida Department of Transportation (FDOT) conducts an annual Pavement Condition Survey. Pavements are rated on a scale of 0 to 10 (with 10 being the best) in each of three criteria: ride smoothness, pavement cracking, and wheel path rutting. Ride smoothness is what the motorist experiences. It directly affects motor vehicle operation costs. Pavement cracking refers to the structural deterioration of the pavement, which leads to loss of smoothness and deterioration of the road base by water seepage if not corrected. Wheel path rutting refers to depressions in pavement caused by heavy use. Ride smoothness and wheel path rutting are measured mechanically using lasers. Pavement cracking is determined through visual observation by experienced survey crews.

The condition rating scales were set by a statewide committee of pavement engineers, so that a pavement segment receiving a rating of six or less in any of the three rating criteria is designated a deficient pavement segment. In low-speed areas, the ride rating must drop to five or less before a pavement segment is considered deficient due to ride.

The FDOT standard is to ensure that 80% of the pavement on the State Highway System remains non-deficient.

**Bridge Repair/Replacement Program:** The FDOT Bridge Repair Program places primary emphasis on periodic maintenance and specified rehabilitation work activities on State Highway System bridge structures. The FDOT Bridge Replacement Program's primary focus is on the replacement of structurally deficient or weight restricted bridges on the State Highway System. In addition, the Bridge Replacement Program addresses bridges that require structural repair but which are more cost effective to replace.

The FDOT conducts bridge condition surveys using the National Bridge Inspection (NBI) Standards to determine condition ratings. Each bridge is inspected at least once every two years. During the inspection process, the major components such as deck, superstructure, and substructure are assigned a condition rating. The condition rating ranges from 0 to 9. By FDOT policy, a rating of 8 to 9 is excellent. A rating of 6 to 7 is good. A rating of 5 indicates fair condition. A rating of 4 or less identifies bridges in poor condition requiring major repairs or replacement per FDOT policy. A rating of 2 indicates a critical bridge condition, and a rating of 1 indicates imminent bridge failure and is used for a bridge that is closed, but with corrective action may be put back into light service. A rating of 0 indicates that the bridge is out of service and beyond corrective action. Per FDOT policy, bridges rated fair or poor do not meet performance standards.

The FDOT standard is to ensure that 90% of all department maintained bridges do not need major repairs or replacement.

**Routine Maintenance Program:** The FDOT is responsible for managing and performing routine maintenance on the State Highway System to help preserve the condition of the system. Routine maintenance includes many activities, such as: highway

repair, roadside upkeep, emergency response, maintaining signs, roadway striping, and keeping storm drains clear and structurally sound.

The quality and effectiveness of the routine maintenance program is monitored by periodic surveys, using the Maintenance Rating Program (MRP), which results in an annual assessment. The MRP has been used since 1985 to evaluate routine maintenance of the transportation system in five broad categories or elements. The five rating elements are roadway, roadside, vegetation/aesthetics, traffic services, and drainage. The MRP provides a maintenance rating of 1 to 100 for each category and overall.

The FDOT standard is to achieve and maintain an overall maintenance rating of 80.

### **Condition Rating for the State Highway System**

Percentage of pavement meeting FDOT standards

<u>2014</u>	<u>2013</u>	2012
93%	92%	91%

Percentage of bridges meeting FDOT standards

2014	<u>2013</u>	2012
95%	96%	95%

### **Maintenance Rating**

2014	2013	2012
86	86	87

## **Comparison of Needed-to-Actual Maintenance/Preservation** (in millions)

Resurfacing Program

	<u>2014</u>	2013	2012	2011	2010
Needed	\$467.6	\$514.4	\$628.4	\$751.5	\$727.2
Actual	455.6	521.8	521.4	543 9	422.0

Bridge Repair/Replacement Program

	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Needed	\$239.4	\$332.8	\$319.0	\$315.7	\$231.0
Actual	182.6	323.5	340.5	328.8	134.8

Routine Maintenance Program

	<u>2014</u>	2013	2012	<u>2011</u>	2010
Needed	\$592.2	\$574.4	\$609.4	\$572.4	\$556.0
Actual	641.2	636.4	627.3	676.1	655.8

The FDOT determines its program needs based on a five-year plan. The needed amounts provided above are for estimated expenses and commitments relating to projects within the plan at the time of the budget request. The nature of a long-term plan is that it is continually changing. Projects are added, deleted, adjusted, or postponed. The differences between the needed and actual amounts above reflect these changes.

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# FINANCIAL SECTION:

## COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

**NONMAJOR FUNDS** 

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### NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

Individual fund descriptions and financial statements begin on page 167.

### CAPITAL PROJECTS FUNDS

Individual fund descriptions and financial statements begin on page 195.

### DEBT SERVICE FUND

This fund, administered by the State Board of Administration, a blended component unit, is used to account for resources earmarked to pay principal, interest, and service charges on general long-term debt of the State.

### PERMANENT FUNDS

Funds in this category include those administered by the Fish and Wildlife Conservation Commission, used to support fish and wildlife conservation programs of the State, in accordance with Section 379.207, Florida Statutes. The primary source of the principal of the funds includes proceeds of gifts, grants, contributions, and the sale of lifetime licenses. Also included in this category are various private scholarship funds administered by the Department of Education and used to pay scholarship awards as specified by the contributors. Only the interest income received and accrued from the investments of these funds can be used. No disbursement is made from the principal of the funds.

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2014 (in thousands)

Carrent assets	(in thousands)	Special Revenue Funds	Pr	apital ojects unds	Debt Service Fund		Permanent Funds	Totals 6/30/14
Cash and cash equivalents	ASSETS							
Other investments         262,883         44,189         3,164         31f           Receivables, net         407,151         3         322         18         407           Due from other funds         43,023         10,025           55           Inventories         1,831             55           Other         204               55           Noncurrent assets         2,173,552         13,390         44,806         20,205         2,251           Noncurrent assets         17,004          218,266          235           Advances to other entities         21  <	Cash and cash equivalents	, ,	\$					\$ 25,742 1,453,398
Receivables, net   407,151   3   322   18   400   10	<del>-</del>			<i>'</i>				310,236
Due from other funds					· · · · · · · · · · · · · · · · · · ·			407,494
Other         204           2.25           Total current assetts         2,173,552         13,390         44,806         20,205         2,251           Noncurrent assetts         17,004         218,266         233           Advances to other entities         21           977           Other loans and notes receivable, net         972,879           977           Total assets         3,163,456         13,390         263,072         20,205         3,466           LABILITIES           Current liabilities           Accounts payable and accrued liabilities         194,311         559         19         17         19           Due to other funds         116,171         1         24         2         116           Due to other funds         16,6171         1         24         2         116           Claims payable and accrued liabilities         1,973           2           Claims payable and accrued liabilities         86,196           2           Claims payable and accrued liabilities         86,196           3           Clai				10,025				53,048
Total current assets	Inventories	1,831						1,831
Noncurrent assets	Other							204
Cong-term investments	Total current assets	2,173,552		13,390	44,80	)6	20,205	2,251,953
Other loans and notes receivable, net         972,879          972           Total noncurrent assets         989,904          218,266          1,208           Total assets         3,163,456         13,390         263,072         20,205         3,460           LIABILITIES           Current liabilities           Accounts payable and accrued liabilities         194,311         559         19         17         194           Due to other funds         116,171         1         24         2         116           Due to component units/primary         2,936            2           Compensated absences         1,973            26           Claims payable         26,334            26           Deposits         86,196            26           Obligations under security lending agreements         66,752         201          1,337         68           Total current liabilities         66,752         201            16           Other         1,9	Long-term investments				218,26	56		235,270
Total noncurrent assets         989,904				•••••			•••••	21
Total assets	· ·							972,879 1,208,170
Current liabilities								3,460,123
Current liabilities		3,103,430		13,390	203,07		20,203	3,400,123
Accounts payable and accrued liabilities         194,311         559         19         17         194           Due to other funds         116,171         1         24         2         116           Due to component units/primary         2,936            2           Compensated absences         1,973            2           Claims payable         26,334           26           Deposits         86,196            8           Obligations under security lending agreements         66,752         201          1,337         68           Total current liabilities         494,673         761         43         1,356         496           Noncurrent liabilities         66,752         201								
Due to component units/primary       2,936	Accounts payable and accrued liabilities							194,906
Compensated absences         1,973           26           Claims payable         26,334           26           Deposits         86,196           86           Obligations under security lending agreements         66,752         201          1,337         68           Total current liabilities         494,673         761         43         1,356         496           Noncurrent liabilities         625		,						116,198
Claims payable         26,334           26           Deposits         86,196           86           Obligations under security lending agreements         66,752         201          1,337         68           Total current liabilities         494,673         761         43         1,356         496           Noncurrent liabilities         625								2,936 1,973
Deposits         86,196           86           Obligations under security lending agreements         66,752         201          1,337         68           Total current liabilities         494,673         761         43         1,356         496           Noncurrent liabilities <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>26,334</td>								26,334
Obligations under security lending agreements         66,752         201          1,337         68           Total current liabilities         494,673         761         43         1,356         496           Noncurrent liabilities         8								86,196
Noncurrent liabilities         Advances from other funds         625            16           Deposits         16,648            16           Other         1,972            19           Total noncurrent liabilities         19,245            19           Total liabilities         513,918         761         43         1,356         516           DEFERRED INFLOWS OF RESOURCES           Unavailable revenue         66,213           66           Total deferred inflows of resources         66,213           66           FUND BALANCES           Nonspendable         1,910          17,743         19           Restricted         1,654,768         307         263,029         42         1,918           Committed         926,647         12,322          1,064         946	-			201			1,337	68,290
Advances from other funds         625	- · · · · · · · · · · · · · · · · · · ·	494,673		761	4	13	1,356	496,833
Deposits         16,648           16           Other         1,972            19           Total noncurrent liabilities         19,245            19           Total liabilities         513,918         761         43         1,356         516           DEFERRED INFLOWS OF RESOURCES           Unavailable revenue         66,213            66           Total deferred inflows of resources         66,213            66           FUND BALANCES           Nonspendable         1,910           17,743         19           Restricted         1,654,768         307         263,029         42         1,918           Committed         926,647         12,322          1,064         940								
Other         1,972           19           Total noncurrent liabilities         19,245            19           Total liabilities         513,918         761         43         1,356         516           DEFERRED INFLOWS OF RESOURCES           Unavailable revenue         66,213            66           Total deferred inflows of resources         66,213            66           FUND BALANCES         51,910           17,743         19           Restricted         1,654,768         307         263,029         42         1,918           Committed         926,647         12,322          1,064         940				•••••		•••	•••••	625
Total noncurrent liabilities         19,245          19,245           Total liabilities         513,918         761         43         1,356         516           DEFERRED INFLOWS OF RESOURCES           Unavailable revenue         66,213            66           Total deferred inflows of resources         66,213            66           FUND BALANCES           Nonspendable         1,910           17,743         19           Restricted         1,654,768         307         263,029         42         1,918           Committed         926,647         12,322          1,064         940	-			•••••	•••	•••		16,648
Total liabilities         513,918         761         43         1,356         516           DEFERRED INFLOWS OF RESOURCES           Unavailable revenue         66,213            66           Total deferred inflows of resources         66,213            66           FUND BALANCES           Nonspendable         1,910           17,743         19           Restricted         1,654,768         307         263,029         42         1,918           Committed         926,647         12,322          1,064         940								1,972 19,245
DEFERRED INFLOWS OF RESOURCES         Unavailable revenue       66,213         66         Total deferred inflows of resources       66,213          66         FUND BALANCES         Nonspendable       1,910         17,743       19         Restricted       1,654,768       307       263,029       42       1,918         Committed       926,647       12,322        1,064       940								516,078
Unavailable revenue         66,213           66           Total deferred inflows of resources         66,213           66           FUND BALANCES           Nonspendable         1,910           17,743         19           Restricted         1,654,768         307         263,029         42         1,918           Committed         926,647         12,322          1,064         940		313,310		701	<u>'</u>		1,550	210,070
Total deferred inflows of resources         66,213           66           FUND BALANCES           Nonspendable         1,910           17,743         19           Restricted         1,654,768         307         263,029         42         1,918           Committed         926,647         12,322          1,064         940		66.213						66,213
FUND BALANCES       Nonspendable     1,910      17,743     19       Restricted     1,654,768     307     263,029     42     1,918       Committed     926,647     12,322      1,064     940								66,213
Nonspendable Restricted         1,910          17,743         19           Committed         1,654,768         307         263,029         42         1,918           Committed         926,647         12,322          1,064         946								
Restricted       1,654,768       307       263,029       42       1,918         Committed       926,647       12,322        1,064       940		1 910					17 743	19,653
Committed 926,647 12,322 1,064 940								1,918,146
					•••			940,033
<del></del>	Total fund balances				263,02	29		2,877,832
Total liabilities, deferred inflows and fund balances \$ 3,163,456 \$ 13,390 \$ 263,072 \$ 20,205 \$ 3,460	Total liabilities, deferred inflows and fund balances		\$	13,390	\$ 263,07	2 :		\$ 3,460,123

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

	Special Revenue Funds	Capital Projects Funds	Debt Service Fund	Permanent Funds	Totals 6/30/14
REVENUES					
Taxes	\$ 243,686	\$	\$	\$	\$ 243,686
Licenses and permits	1,295,081			1,904	1,296,985
Fees and charges	699,425		21,010		720,435
Grants and donations	2,221,074				2,221,074
Investment earnings (losses)	37,631	61	7,611	882	46,185
Fines, forfeits, settlements and judgments	543,197				543,197
Other	124,686		8,506	8	133,200
Total revenues	5,164,780	61	37,127	2,794	5,204,762
EXPENDITURES					
Current:					
General government	1,899,165	5,208	2,545		1,906,918
Education	183,653	1,276		88	185,017
Human services	424,735	8,639			433,374
Criminal justice and corrections	404,594	37,105			441,699
Natural resources and environment	1,278,593			2	1,278,595
State courts	101,146				101,146
Capital outlay	56,977	2,810			59,787
Debt service:					
Principal retirement	711	3,185	993,093		996,989
Interest and fiscal charges	14		888,763		888,777
Total expenditures	4,349,588	58,223	1,884,401	90	6,292,302
Excess (deficiency) of revenues					
over expenditures	815,192	(58,162)	(1,847,274)	2,704	(1,087,540)
OTHER FINANCING SOURCES (USES)					
Proceeds of bond issues			4,470		4,470
Proceeds of refunding bonds			807,336		807,336
Operating transfers in	858,571	61,216	1,883,704		2,803,491
Operating transfers out	(1,697,040)	(3)	(57,919)	(127)	(1,755,089)
Proceeds of financing agreements	3,527				3,527
Payments to refunded bond agent			(807,336)		(807,336)
Total other financing sources (uses)	(834,942)	61,213	1,830,255	(127)	1,056,399
Net change in fund balances	(19,750)	3,051	(17,019)	2,577	(31,141)
Fund balances - beginning	2,603,075	9,578	280,048	16,272	2,908,973
Fund balances - ending	\$ 2,583,325	\$ 12,629	\$ 263,029	\$ 18,849	\$ 2,877,832

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### NONMAJOR SPECIAL REVENUE FUNDS

### EMPLOYMENT SERVICES

This fund includes internal reporting funds used for employee-service related programs of an administrative nature (non risk-related), such as workers' compensation, employment security, and labor market statistics.

### GOVERNMENT ADMINISTRATION

This fund includes internal reporting special revenue funds primarily administered by the Department of State, Department of Management Services, and Department of Financial Services.

### BUSINESS AND COMMUNITY DEVELOPMENT

This fund includes internal reporting special revenue funds primarily administered by the Executive Office of the Governor and the Department of Economic Opportunity.

### REGULATION AND LICENSING

This fund includes internal reporting special revenue funds primarily administered by the Department of Business and Professional Regulation, Department of Highway Safety and Motor Vehicles, and Department of Financial Services.

### TOBACCO SETTLEMENT

This fund includes internal reporting special revenue funds established to account for the settlement of *State of Florida, et al., v. American Tobacco Company,* et al., Case No. 95-1466 AH, filed in the Fifteenth Judicial Circuit, in and for Palm Beach County Florida.

### PUBLIC SAFETY

This fund includes internal reporting special revenue funds primarily administered by the Department of Law Enforcement, Department of Highway Safety and Motor Vehicles, Department of Legal Affairs, and Department of Military Affairs.

### CORRECTIONS

This fund includes internal reporting special revenue funds administered by the Department of Corrections.

### CONSUMER PROTECTION AND SAFETY

This fund includes internal reporting special revenue funds primarily administered by the Executive Office of the Governor, Department of Legal Affairs, Department of Revenue, and Department of Financial Services.

### AGRICULTURE

This fund includes internal reporting special revenue funds administered by the Department of Agriculture and Consumer Services.

### JUVENILE JUSTICE

This fund includes internal reporting special revenue funds administered by the Department of Juvenile Justice.

### JUDICIAL SERVICES

This fund includes internal reporting special revenue funds primarily administered by the Justice Administrative Commission and the State Courts System.

### MILITARY AND VETERANS' AFFAIRS

This fund includes internal reporting special revenue funds administered by the Department of Military Affairs and Department of Veterans' Affairs.

### BLENDED COMPONENT UNITS

### FLORIDA CLERKS OF COURT OPERATIONS CORPORATION

Pursuant to Section 28.35, Florida Statutes, this entity was created to recommend legislative changes in various court related fines, fees, service charges, and court costs, establish a process for reviewing and certification of proposed court-related budgets submitted by the clerks of court and establishing a system of uniform performance measures and standards for the clerks.

### FLORIDA CITRUS COMMISSION

As authorized in Section 601.04, Florida Statutes, this entity was established to primarily promote the general welfare of the Florida citrus industry.

### STATE BOARD OF ADMINISTRATION

This entity includes the following internal reporting special revenue funds administered by the State Board of Administration: Gas Tax Clearing Accounts and the Insurance Capital Build-up Program.

### FLORIDA SCHOOL FOR THE DEAF AND THE BLIND

As authorized in Section 1002.36, Florida Statutes, this entity is a State-supported residential school for hearing-impaired and visually impaired students in preschool through 12th grade.

### WIRELESS EMERGENCY TELEPHONE SYSTEM

As authorized in Section 365.172, Florida Statutes, this entity was established to promote a comprehensive statewide emergency telephone number system that will provide wireless telephone users with rapid direct access to public safety agencies.

### WORKFORCE FLORIDA, INC.

This not-for-profit entity was created pursuant to Section 445.004, Florida Statutes, as the principal workforce policy organization for the State and the regional workforce boards.

### FLORIDA WATER POLLUTION CONTROL FINANCING CORPORATION

Pursuant to Section 403.1837, Florida Statutes, this entity was created to finance the costs of water pollution control projects and activities described in Sections 403.1835 and 403.8532, Florida Statutes.

### INLAND PROTECTION FINANCING CORPORATION

Pursuant to Section 376.3075, Florida Statutes, this entity was created to finance the rehabilitation of petroleum contamination sites pursuant to Sections 376.30-376.317, Florida Statutes, and the payment, purchase and settlement of reimbursement obligations of the Department of Environmental Protection pursuant to Section 376.3071(12), Florida Statutes.

### FLORIDA SURPLUS LINES SERVICE OFFICE

Pursuant to Section 626.921, Florida Statutes, this entity was created to establish a system that would permit better access by consumers to approved unauthorized insurers.

### CORRECTIONS FOUNDATION, INC.

This entity was organized to initiate developmental projects; raise funds; request and receive grants, gifts, and bequests; acquire, receive, hold, invest and administer securities, funds, or other property as authorized by Section 944.802, Florida Statutes.

### SCRIPPS FLORIDA FUNDING CORPORATION

Pursuant to Section 288.955, Florida Statutes, this entity was created to facilitate the establishment and operation of a biomedical research institution for the purposes of enhancing education and research and promoting economic development and diversity.

### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2014 (in thousands)

	iployment Services	overnment ministration	Co	Business and ommunity velopment	egulation and icensing
ASSETS					
Current assets Cash and cash equivalents Pooled investments with State Treasury Other investments Receivables, net Due from other funds Inventories Other Total current assets	\$ 654 258,936 4,789 64,423 4,608  29	\$ 102,678  301 355  103,334	\$	82 151,811 49,658 83,161 4,314  289,026	\$ 281 290,470  58,283 5,831 217 60 355,142
Noncurrent assets Long-term investments Advances to other entities Other loans and notes receivable, net Total noncurrent assets	 9,090 9,090			100 21 573 694	
Total assets	 342,529	103,334		289,720	355,142
LIABILITIES					
Current liabilities Accounts payable and accrued liabilities Due to other funds Due to component units/primary Compensated absences Claims payable Deposits Obligations under security lending agreements Total current liabilities	 7,787 6,455 209 166 26,334 2,012 20,290 63,253	9,403 1,280  90  7,639 18,412		17,243 3,510  63  7,726 2,693 31,235	10,464 88,326  253  66,085 14,852 179,980
Noncurrent liabilities Advances from other funds Deposits Other Total noncurrent liabilities Total liabilities	 63,253	   18,412		21  21 31,256	179,980
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue	 			64,824	23
Total deferred inflows of resources <b>FUND BALANCES</b>	 			64,824	23
Nonspendable Restricted Committed	 126,998 152,278	53,877 31,045		 177,066 16,574	277 8,194 166,668
Total fund balances	 279,276	84,922		193,640	175,139
Total liabilities, deferred inflows and fund balances	\$ 342,529	\$ 103,334	\$	289,720	\$ 355,142

	obacco ttlement	Public Safety		Corrections		P	Consumer Protection and Safety Agriculture		Agriculture		Juvenile Justice
\$	 35,483	\$	50 108,264	\$	 18,512	\$	53 89,698	\$	611 63,406	\$	 63,018
	21		7,479		 87		4,137		47,201		4,256
			2,006		891		914		3,198		923
			·····						1,382		
							•••••				
	35,504		117,799		19,490		94,802		115,798		68,197
	•••••						•••••		•••••		•••••
	•••••		•••••				•••••		•••••		•••••
	•••••		*****		•••••		•••••		•••••		•••••
	35,504		117,799		19,490		94,802		115,798		68,197
	14,338		16,326		546		4,544		48,488		9,365
	414		3,246		70		1,422		1,608		469
	2,489		2		1				174		
			152						126		•••••
	•••••		2 220		•••••		 601		2,895		 4 526
	1,492		2,320 1,981		•••••		601 2,271		3,990		4,526 347
	18,733		24,027		617		8,838		57,281		14,707
			625								
	•••••		•••••		•••••		•••••		•••••		1 072
-	•••••		625		•••••		•••••		•••••		1,972 1,972
•	10.722						0.020		57 201		
	18,733		24,652		617		8,838		57,281		16,679
			797				569				
			797				569				
									1,382		
	16,638		12,218		1,845		26,995		2,543		29,087
	133		80,132		17,028		58,400		54,592		22,431
Φ.	16,771	Φ.	92,350	Φ.	18,873	Φ.	85,395	Φ.	58,517	Φ.	51,518
\$	35,504	\$	117,799	\$	19,490	\$	94,802	\$	115,798	\$	68,197

### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2014 (in thousands)

(in thousands)	Judicial Services			Florida Clerks of Court Operations Corp	Citrus Commission
ASSETS					
Current assets Cash and cash equivalents Pooled investments with State Treasury Other investments Receivables, net Due from other funds Inventories Other Total current assets	\$ 3 89,42  7,24 2,31  99,00	 5 0 	2,916 69,378  2,841 86 	\$ 320     11 331	\$ 6 19,811  2,920  227 34 22,998
Noncurrent assets Long-term investments Advances to other entities Other loans and notes receivable, net Total noncurrent assets Total assets	99,00	 	   75,221	331	22,998
LIABILITIES					
Current liabilities Accounts payable and accrued liabilities Due to other funds Due to component units/primary Compensated absences Claims payable Deposits Obligations under security lending agreements Total current liabilities	2,00 2,99  16  3  5,18	2  0  1	3,333 696  941  3,824 8,794	22     22	4,367 562 61 22  1,596 6,608
Noncurrent liabilities Advances from other funds Deposits Other Total noncurrent liabilities Total liabilities	5,18	 	   8,794		6,608
DEFERRED INFLOWS OF RESOURCES	· · · · · · · · · · · · · · · · · · ·		,		,
Unavailable revenue					
Total deferred inflows of resources <b>FUND BALANCES</b>					
Nonspendable Restricted Committed	15,55 78,25	9	6,183 60,244	 309	232 16,026 132
Total fund balances	93,81	7	66,427	309	16,390
Total liabilities, deferred inflows and fund balances	\$ 99,00	5 \$	75,221	\$ 331	\$ 22,998

Blended Component Units

State Board of Administration		 School for the Deaf and the Blind	e Deaf and Wireless Emergency		Workforce Florida Inc		FL Water Pollution Control Financing Corp		Inland Protection Financing Corp	
\$	1,534  4,888 12,326	\$ 116 1,288 10,957 33	\$	40,217  13,178	\$ 14,590  3,873	\$	31,086 188,020 95,357	\$	  2	
	17,459	128 			48		, 			
	36,207	12,522		53,395	18,511		314,463		2	
	79									
	125,326 125,405						837,890 837,890			
	161,612	12,522		53,395	18,511		1,152,353		2	
	17,464 5,100	415		23,999 11	695 					
				3,252			 2,525			
	22,564	415		27,262	695		2,535			
					16,627 					
	22,564	415		 27,262	16,627 17,322		2,535			
	 139,048	 11,786 321		 26,133	 100 1,089		 1,149,609 209		  2	
	139,048	12,107		26,133	1,189		1,149,818		2	
\$	161,612	\$ 12,522	\$	53,395	\$ 18,511	\$	1,152,353	\$	2	

### **COMBINING BALANCE SHEET** NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2014 (in thousands)

### **Blended Component Units**

ASSETS	Surplus Lines	Corrections Foundation Inc	Scripps Florida Funding Corp	Totals 6/30/14
Current assets Cash and cash equivalents Pooled investments with State Treasury	\$ 2,472	\$ 945	\$ 324	\$ 24,984 1,433,476
Other investments Receivables, net	1,470 29		3,099	262,883 407,151
Due from other funds Inventories		5		43,023 1,831
Other Total current assets	3,979	950	3,437	204 2,173,552
Noncurrent assets Long-term investments	16,825			17,004
Advances to other entities Other loans and notes receivable, net				21 972,879
Total noncurrent assets	16,825			989,904
Total assets	20,804	950	3,437	3,163,456
LIABILITIES				
Current liabilities Accounts payable and accrued liabilities Due to other funds	592	6	2,909	194,311 116,171
Due to component units/primary				2,936
Compensated absences Claims payable				1,973 26,334
Deposits Obligations under security lending agreements				86,196 66,752
Total current liabilities	592	6	2,909	494,673
Noncurrent liabilities Advances from other funds Deposits				625 16,648
Other		•••••		1,972
Total noncurrent liabilities				19,245
Total liabilities	592	6	2,909	513,918
DEFERRED INFLOWS OF RESOURCES				66.212
Unavailable revenue	•••••			66,213
Total deferred inflows of resources FUND BALANCES				66,213
Nonspendable Restricted Committed	 20,212	5 44 895	14  514	1,910 1,654,768 926,647
Total fund balances	20,212	944	528	2,583,325
Total liabilities, deferred inflows and fund balances	\$ 20,804	\$ 950	\$ 3,437	\$ 3,163,456

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## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

	ployment Services	overnment ministration	Co	Business and ommunity velopment	Regulation and Licensing
REVENUES Taxes Licenses and permits Fees and charges Grants and donations Investment earnings (losses) Fines, forfeits, settlements and judgments	\$ 139,300 554,845 5,181 25,601	\$ 32,986 12,004 1,631	\$	2,087 305,040 2,429	\$ 212,536 1,270,972 86,338 125 3,363 8,615
Other Total revenues	 7,274 732,201	46,669		86,316 395,872	1,068 1,583,017
	 /32,201	40,009		393,872	1,383,017
EXPENDITURES Current:					
General government Education	532,735 178,412	113,942		586,121	231,231
Human services Criminal justice and corrections	•••••	•••••		•••••	
Natural resources and environment State courts					1,528 
Capital outlay Debt service:	3,312	287		989	3,232
Principal retirement Interest and fiscal charges		24 1			179 5
Total expenditures	714,459	114,254		587,110	236,175
Excess (deficiency) of revenues over expenditures	17,742	(67,585)		(191,238)	1,346,842
OTHER FINANCING SOURCES (USES) Operating transfers in Operating transfers out Proceeds of financing agreements	 78,249 (87,934)	74,918 (7,117)		191,156 (21,917)	71,470 (1,411,875)
Total other financing sources (uses)	(9,685)	67,801		169,239	(1,340,405)
Net change in fund balances	8,057	216		(21,999)	6,437
Fund balances - beginning	271,219	84,706		215,639	168,702
Fund balances - ending	\$ 279,276	\$ 84,922	\$	193,640	\$ 175,139

Cobacco ettlement	Public Safety										Corrections				Consumer Protection and Safety		Agriculture		Agriculture			Juvenile Justice
\$ 	\$		\$		\$		\$		\$	1												
								23,572														
•••••		86,502		8,354		3,463		64,552		29,754												
480		25,902 473		9,269		39,836		1,137,319		4,853												
480 377,784		38,914		188 3		568 21,774		1,164 2,304		81 1,672												
		1,284		130		23,318		2,770		26												
378,264		153,075		17,944		88,959		1,231,681		36,387												
38		11,625				18,739																
344,869																						
		134,503		16,115		70,930				94,637												
								1,277,065														
		21.062		1.004																		
247		21,063		1,094		231		4,310		131												
		508																				
•••••		8						•••••		•••••												
345,154		167,707		17,209		89,900		1,281,375		94,768												
33,110		(14,632)		735		(941)		(49,694)		(58,381)												
33,110		(14,032)		133		(741)		(47,074)		(50,501)												
5,300		33,751		11,260		18,929		54,424		72,226												
(35,588)		(14,375)		(9,311)		(9,399)		(11,242)		(2,226)												
		3,527		•••••		•••••		•••••		·····												
(30,288)		22,903		1,949		9,530		43,182		70,000												
 2,822		8,271		2,684		8,589		(6,512)		11,619												
13,949		84,079		16,189		76,806		65,029		39,899												
\$ 16,771	\$	92,350	\$	18,873	\$	85,395	\$	58,517	\$	51,518												

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

(in thousands)	Judicial Services		Military and Veterans' Affairs		Florida Clerks of Court Operations Corp			Citrus nmission
REVENUES	Ф		Ф		Ф		¢.	21 140
Taxes	\$	537	\$	•••••	\$	•••••	\$	31,149
Licenses and permits Fees and charges		89,090		39,839		•••••		 49
Grants and donations		11,855		98,070		1,622		4,274
Investment earnings (losses)				916				359
Fines, forfeits, settlements and judgments		66,530						
Other		1,972		376				14
Total revenues	1	69,984		139,201		1,622		35,845
EXPENDITURES Current:								
General government		1,883		44,775		1,313		35,244
Education						•••••		
Human services				79,866				
Criminal justice and corrections		87,804						•••••
Natural resources and environment				•••••		•••••		
State courts	J	01,146		10.644		•••••		
Capital outlay Debt service:		2,209		19,644		•••••		22
Principal retirement								
Interest and fiscal charges		•••••		•••••		•••••		•••••
Total expenditures	1	193,042		144,285		1,313		35,266
Excess (deficiency) of revenues over expenditures	(	(23,058)		(5,084)		309		579
OTHER FINANCING SOURCES (USES)								
Operating transfers in		41,033		7,343				
Operating transfers out	(	(11,276)		(779)				(1,274)
Proceeds of financing agreements		•••••						
Total other financing sources (uses)		29,757		6,564				(1,274)
Net change in fund balances		6,699		1,480		309		(695)
Fund balances - beginning		87,118		64,947				17,085
Fund balances - ending	\$	93,817	\$	66,427	\$	309	\$	16,390

**Blended Component Units** 

State Board of Administration		School for the Deaf and the Blind	Wireless Emergency Telephone System	Workforce Florida Inc	FL Water Pollution Control Financing Corp	Inland Protection Financing Corp
\$		\$	\$	\$	\$	\$
	•••••		100.752			
	•••••	839 2,346	108,753	12,916	•••••	•••••
	4,053	293	 686	12,910	15,627	1
				•••••		
	4,053	3,478	109,439	12,916	15,627	1
	196,753		98,091	12,453	90	
		5,241				
	•••••		•••••		•••••	•••••
	•••••	•••••	•••••	•••••	•••••	•••••
		40				
	•••••	10	•••••	******	•••••	•••••
	•••••					
	196,753	5,281	98,091	12,453	90	
	(192,700)	(1,803)	11,348	463	15,537	1
	196,676	1,836		*****		
	(19,956)	(39)	(70)		(52,662)	
	176,720	1,797	(70)		(52,662)	
	(15,980)	(6)	11,278	463	(37,125)	1
	155,028	12,113	14,855	726	1,186,943	1
\$	139,048	\$ 12,107	\$ 26,133	\$ 1,189	\$ 1,149,818	\$ 2

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	Surplus Lines	Corrections Foundation Inc	Scripps Florida Funding Corp	Totals 6/30/14
REVENUES Taxes Licenses and permits Fees and charges	\$ 7,519	\$ 	\$ 	\$ 243,686 1,295,081 699,425
Grants and donations Investment earnings (losses) Fines, forfeits, settlements and judgments	130	798 	8 	2,221,074 37,631 543,197
Other Total revenues	7,739	798	8	124,686 5,164,780
EXPENDITURES Current:				
General government Education	5,551		8,581	1,899,165 183,653
Human services Criminal justice and corrections Natural resources and environment		605		424,735 404,594 1,278,593
State courts Capital outlay Debt service:	 166			1,278,393 101,146 56,977
Principal retirement Interest and fiscal charges				711 14
Total expenditures	5,717	605	8,581	4,349,588
Excess (deficiency) of revenues over expenditures	2,022	193	(8,573)	815,192
OTHER FINANCING SOURCES (USES) Operating transfers in Operating transfers out Proceeds of financing agreements				858,571 (1,697,040) 3,527
Total other financing sources (uses)		•••••	•••••	(834,942)
Net change in fund balances	2,022	193	(8,573)	(19,750)
Fund balances - beginning	18,190	751	9,101	2,603,075
Fund balances - ending	\$ 20,212	\$ 944	\$ 528	\$ 2,583,325

		Employment Serv	vices
	Budget	Actual	Variance with Final Budget Positive (Negative)
Fund Balances, July 1, 2013	\$ 170,621	\$ 170,621	\$
Reversions	11,617	11,617	
Fund Balances, July 1, 2013, restated	182,238	182,238	•••••
REVENUES			
Fees and charges	119,811	130,023	10,212
Licenses	906	977	71
Miscellaneous	2,683	1,730	(953)
Interest	2,522	1,954	(568)
Grants	634,856	560,634	(74,222)
Refunds	3,748	6,439	2,691
Transfers and distributions	77,540	83,722	6,182
Other	13,428	16,783	3,355
Total Revenues	855,494	802,262	(53,232)
Total Available Resources	1,037,732	984,500	(53,232)
EXPENDITURES			
Operating expenditures:			
Salaries and benefits	138,920	130,620	8,300
Other personal services	22,794	19,898	2,896
Expenses	31,911	30,035	1,876
Grants and aids	4,522	3,776	746
Operating capital outlay	1,449	907	542
Food products	200	96	104
Special categories	533,251	501,002	32,249
Data processing services	5,118	4,737	381
Total Operating Expenditures	738,165	691,071	47,094
Nonoperating expenditures:			
Transfers	49,316	49,316	
Refunds	324	324	
Other	85,612	85,612	
Total Nonoperating Expenditures	135,252	135,252	
Total Expenditures	873,417	826,323	47,094
Fund Balances, June 30, 2014	\$ 164,315	\$ 158,177	\$ (6,138)

	Government Administration							
		Budget		Actual	Fi	nriance with nal Budget ive (Negative)		
Fund Balances, July 1, 2013 Reversions		85,743 281	\$	85,743 281	\$			
Fund Balances, July 1, 2013, restated		86,024		86,024				
REVENUES								
Fees and charges		96,120		71,051		(25,069)		
Interest Grants		738 13,439		762 12,493		24 (946)		
Refunds		13,439		93		93		
Transfers and distributions		14,666		37,949		23,283		
Other		1		49		48		
Total Revenues		124,964		122,397		(2,567)		
Total Available Resources		210,988		208,421		(2,567)		
EXPENDITURES  Operating expenditures: Salaries and benefits Other personal services Expenses Grants and aids Operating capital outlay Fixed capital outlay Special categories Data processing services Total Operating Expenditures		38,043 2,329 7,877 2,383 295 63 70,566 296 121,852		36,190 1,855 6,692 1,871 261 63 65,495 188		1,853 474 1,185 512 34  5,071 108 9,237		
Nonoperating expenditures: Transfers Refunds Other Total Nonoperating Expenditures Total Expenditures		4,311 115 4,278 8,704 130,556		4,311 115 4,278 8,704 121,319		9,237		
-								
Fund Balances, June 30, 2014	\$	80,432	\$	87,102	\$	6,670		

	Business and Community Development								
	1	Budget		Actual	Fi	riance with nal Budget ive (Negative)			
Fund Balances, July 1, 2013 Reversions	\$	142,183 67,140	\$	142,183 67,140	\$				
Fund Balances, July 1, 2013, restated		209,323		209,323					
REVENUES									
Fees and charges		2,433		2,097		(336)			
Interest		1,308		1,697		389			
Grants		456,288		421,770		(34,518)			
Refunds		85,982		22,175		(63,807)			
Employee/employer contributions		10		10					
Transfers and distributions		204,432		191,471		(12,961)			
Other		251		233		(18)			
Total Revenues		750,704		639,453		(111,251)			
Total Available Resources		960,027		848,776		(111,251)			
<b>EXPENDITURES</b> Operating expenditures:									
Salaries and benefits		12,104		10,909		1,195			
Other personal services		1,711		1,139		572			
Expenses		4,565		2,969		1,596			
Grants and aids		8,506		5,746		2,760			
Operating capital outlay		66		6		60			
Special categories		727,681		594,062		133,619			
Continuing Appropriations		967		967					
Grants/aids to local governments		64,857		64,857					
Data processing services		274		217		57			
Total Operating Expenditures		820,731		680,872		139,859			
Nonoperating expenditures:									
Transfers		16,666		16,666					
Refunds		1,923		1,923					
Other		421		421					
Total Nonoperating Expenditures		19,010		19,010					
Total Expenditures		839,741		699,882		139,859			
Fund Balances, June 30, 2014	\$	120,286	\$	148,894	\$	28,608			

	Regulation and Licensing								
	Budget		Actual	I	Variance with Final Budget itive (Negative)				
Fund Balances, July 1, 2013 Reversions	\$ 252,	749 969	\$ 252,749 969						
Fund Balances, July 1, 2013, restated	253,		253,718						
REVENUES Fees and charges Licenses Taxes Miscellaneous Interest Grants Refunds Transfers and distributions Other		600	125,598 1,259,939 211,964 1,416 1,441 125 642 48,704 8,653	) 4 5 5 2 4	(1,157) 18,339 1,285 933 1,072 125 220 30,432 459				
Total Revenues	1,606,	774	1,658,482	2	51,708				
Total Available Resources	1,860,	492	1,912,200	)	51,708				
EXPENDITURES Operating expenditures: Salaries and benefits	119,	228	112,052		7,176				
Other personal services		612	2,688		924				
Expenses	· · · · · · · · · · · · · · · · · · ·	054	18,383		1,671				
Operating capital outlay	1,	915	1,828		87				
Fixed capital outlay	2.5	295	280		15				
Special categories		434	30,156		6,278				
Data processing services Continuing Appropriations	1,	409 50	1,348 50		61				
Total Operating Expenditures	182,		166,785		16,212				
Nonoperating expenditures:	162,	<i>991</i>	100,760	)	10,212				
Transfers Refunds		284	1,406,534 5,284	1					
Other		140	74,140						
Total Nonoperating Expenditures	1,485,	958	1,485,958	3					
Total Expenditures	1,668,	955	1,652,743	3	16,212				
Fund Balances, June 30, 2014	\$ 191,	537	\$ 259,457	7 \$	67,920				

	Tobacco Settlement							
	Budget			Actual	Variance with Final Budget Positive (Negative			
Fund Balances, July 1, 2013	\$	13,837	\$	13,837	\$			
Reversions		409		409				
Fund Balances, July 1, 2013, restated		14,246		14,246				
REVENUES								
Interest		301		266		(35)		
Refunds				32		32		
Transfers and distributions		383,204		383,204				
Other		369,240		383,053		13,813		
Total Revenues		752,745		766,555		13,810		
Total Available Resources		766,991		780,801		13,810		
EXPENDITURES								
Operating expenditures:								
Salaries and benefits		314		306		8		
Expenses		133		63		70		
Grants and aids		11,554		11,554				
Fixed capital outlay		229		229				
Special categories		370,345		368,975		1,370		
Total Operating Expenditures		382,575		381,127		1,448		
Nonoperating expenditures:								
Transfers		383,354		383,354				
Total Nonoperating Expenditures		383,354		383,354				
Total Expenditures		765,929		764,481		1,448		
Fund Balances, June 30, 2014	\$	1,062	\$	16,320	\$	15,258		

		Public Safety							
	Budget			Actual	Variance with Final Budget Positive (Negative)				
Fund Balances, July 1, 2013	\$	81,171	\$	81,171	\$				
Reversions	·	3,122		3,122	•				
Fund Balances, July 1, 2013, restated		84,293		84,293					
REVENUES									
Fees and charges		85,799		83,519		(2,280)			
Miscellaneous				82		82			
Interest		223		212		(11)			
Grants		22,913		27,261		4,348			
Refunds		787		1,470		683			
Transfers and distributions		41,057		38,795		(2,262)			
Other		48,279		44,681		(3,598)			
Total Revenues		199,058		196,020		(3,038)			
Total Available Resources		283,351		280,313		(3,038)			
EXPENDITURES									
Operating expenditures:									
Salaries and benefits		56,553		50,308		6,245			
Other personal services		4,347		1,439		2,908			
Expenses		23,990		17,825		6,165			
Grants and aids		29,692		12,510		17,182			
Operating capital outlay		6,613		3,540		3,073			
Fixed capital outlay		69		69					
Special categories		77,915		77,915					
Data processing services		36		2		34			
Total Operating Expenditures		199,215		163,608		35,607			
Nonoperating expenditures:		•		·		· ·			
Transfers		839		839					
Refunds		1,663		1,663		•••••			
Other		25,651		25,651		•••••			
Total Nonoperating Expenditures		28,153		28,153					
	-	· · · · · · · · · · · · · · · · · · ·							
Total Expenditures	-	227,368		191,761		35,607			
Fund Balances, June 30, 2014	\$	55,983	\$	88,552	\$	32,569			

	Corrections							
	1	Budget		Actual	Variance with Final Budget Positive (Negative)			
Fund Balances, July 1, 2013	\$	16,045	\$	16,045	\$			
Reversions		119		119				
Fund Balances, July 1, 2013, restated		16,164		16,164				
REVENUES								
Fees and charges		8,040		7,993		(47)		
Grants		9,300		9,242		(58)		
Refunds		•••••		98		98		
Transfers and distributions		11,422		11,393		(29)		
Other		634		617		(17)		
Total Revenues		29,396		29,343		(53)		
Total Available Resources		45,560		45,507		(53)		
<b>EXPENDITURES</b> Operating expenditures:								
Salaries and benefits		9,443		5,458		3,985		
Other personal services		1,092		405		687		
Expenses		7,798		3,807		3,991		
Operating capital outlay		188		188				
Food products		615		210		405		
Fixed capital outlay		67		67				
Special categories		15,768		15,768				
Data processing services		57		5		52		
Total Operating Expenditures		35,028		25,908		9,120		
Nonoperating expenditures:								
Transfers		284		284				
Refunds		867		867				
Other		598		598				
Total Nonoperating Expenditures		1,749		1,749		•••••		
Total Expenditures		36,777		27,657		9,120		
Fund Balances, June 30, 2014	\$	8,783	\$	17,850	\$	9,067		

	Consumer Protection and Safety							
	]	Budget		Actual	Variance with Final Budget Positive (Negative)			
Fund Balances, July 1, 2013	\$	67,511	\$	67,511	\$			
Reversions		3,865		3,865				
Fund Balances, July 1, 2013, restated		71,376		71,376				
REVENUES								
Fees and charges		3,564		3,449		(115)		
Interest		319		262		(57)		
Grants		45,005		40,809		(4,196)		
Refunds		1,267		23,013		21,746		
Transfers and distributions		41,283		21,270		(20,013)		
Other		21,352		21,814		462		
Total Revenues		112,790		110,617		(2,173)		
Total Available Resources		184,166		181,993		(2,173)		
EXPENDITURES								
Operating expenditures:								
Salaries and benefits		27,460		21,025		6,435		
Other personal services		537		139		398		
Expenses		3,957		2,463		1,494		
Operating capital outlay		927		452		475		
Special categories		72,849		52,937		19,912		
Grants/aids to local governments		957		957				
Data processing services		68		20		48		
Total Operating Expenditures		106,755		77,993		28,762		
Nonoperating expenditures:								
Transfers		3,915		3,915				
Refunds		22,021		22,021				
Other		3,164		3,164				
Total Nonoperating Expenditures		29,100		29,100				
Total Expenditures		135,855		107,093		28,762		
Fund Balances, June 30, 2014	\$	48,311	\$	74,900	\$	26,589		

	Agriculture							
	I	Budget		Actual	Variance with Final Budget Positive (Negative			
Fund Balances, July 1, 2013	\$	25,546	\$	25,546	\$			
Reversions	•	6,254		6,254	'			
Fund Balances, July 1, 2013, restated		31,800		31,800				
REVENUES								
Fees and charges		57,969		58,550		581		
Licenses		22,716		22,984		268		
Miscellaneous				14		14		
Interest		644		559		(85)		
Grants		1,165,974		1,056,471		(109,503)		
Refunds		4,521		4,546		25		
Transfers and distributions		65,757		65,816		59		
Other		3,526		3,476		(50)		
Total Revenues		1,321,107		1,212,416		(108,691)		
Total Available Resources		1,352,907		1,244,216		(108,691)		
EXPENDITURES  Operating expenditures: Salaries and benefits Other personal services Expenses Grants and aids Operating capital outlay Fixed capital outlay Special categories Grants/aids to local governments Data processing services Total Operating Expenditures Nonoperating expenditures:		105,531 7,642 32,391 1,073,309 2,624 4,751 57,223 18,850 1 1,302,322		94,476 5,922 27,763 963,053 2,254 4,751 57,223 18,850 1 1,174,293		11,055 1,720 4,628 110,256 370  128,029		
Nonoperating expenditures: Payments to U.S. Treasury Transfers Refunds Other Total Nonoperating Expenditures		5,311 10,826 1,484 9,820 27,441		5,311 10,826 1,484 9,820 27,441				
Total Expenditures		1,329,763		1,201,734		128,029		
Fund Balances, June 30, 2014	\$	23,144	\$	42,482	\$	19,338		

	Juvenile Justice						
	]	Budget		Actual	Variance with Final Budget Positive (Negative)		
Fund Balances, July 1, 2013	\$	42,686	\$	42,686	\$	•••••	
Reversions		3,884		3,884			
Fund Balances, July 1, 2013, restated		46,570		46,570			
REVENUES							
Fees and charges		31,953		30,516		(1,437)	
Interest		79		38		(41)	
Grants		8,890		3,568		(5,322)	
Refunds				21		21	
Transfers and distributions		70,903		72,103		1,200	
Other		1,553		1,677		124	
Total Revenues		113,378		107,923		(5,455)	
Total Available Resources		159,948		154,493		(5,455)	
EXPENDITURES							
Operating expenditures:							
Salaries and benefits		40,467		26,598		13,869	
Other personal services		2,929		1,458		1,471	
Expenses		9,301		3,934		5,367	
Grants and aids		413		237		176	
Operating capital outlay		383		103		280	
Food products		2,967		801		2,166	
Special categories		65,719		65,719		••••	
Total Operating Expenditures		122,179		98,850		23,329	
Nonoperating expenditures:							
Transfers		1		1			
Refunds		40		40		•••••	
Other		1,676		1,676			
Total Nonoperating Expenditures		1,717		1,716			
Total Expenditures		123,896		100,566		23,329	
Fund Balances, June 30, 2014	\$	36,052	\$	53,927	\$	17,875	

			Jud	icial Services	3	
	Budget			Actual	Variance with Final Budget Positive (Negative)	
Fund Balances, July 1, 2013	\$	102,752	\$	102,752	\$	•••••
Reversions		2,168		2,168		
Fund Balances, July 1, 2013, restated		104,920		104,920		
REVENUES						
Fees and charges		92,611		84,918		(7,693)
Licenses		537		527		(10)
Miscellaneous		4		4		
Grants		11,870		11,798		(72)
Refunds		3,751		1,451		(2,300)
Transfers and distributions		111,594		111,594		•••••
Other		66,528		64,622		(1,906)
Total Revenues		286,895		274,914		(11,981)
Total Available Resources		391,815		379,834		(11,981)
EXPENDITURES						
Operating expenditures:						
Salaries and benefits		211,057		173,361		37,696
Other personal services		6,525		2,974		3,551
Expenses		3,868		2,328		1,540
Operating capital outlay		208		21		187
Special categories		12,358		12,358		
Data processing services		2,424		2,194		230
Total Operating Expenditures		236,440		193,236		43,204
Nonoperating expenditures:						
Transfers		86,793		86,793		
Refunds		354		354		
Other		12,870		12,870		
Total Nonoperating Expenditures		100,017		100,017		•••••
Total Expenditures		336,457		293,253		43,204
Fund Balances, June 30, 2014	\$	55,358	\$	86,581	\$	31,223

	Military and Veterans' Affairs						
	Budget			Actual	Fir	riance with nal Budget ve (Negative)	
Fund Balances, July 1, 2013	\$	56,751	\$	56,751	\$	••••	
Reversions		382		382			
Fund Balances, July 1, 2013, restated		57,133		57,133			
REVENUES							
Fees and charges		39,195		39,615		420	
Miscellaneous		1		1			
Interest		843		384		(459)	
Grants		98,118		98,157		39	
Refunds		285		244		(41)	
Transfers and distributions		10,516		6,532		(3,984)	
Other		18		5		(13)	
Total Revenues		148,976		144,938		(4,038)	
Total Available Resources		206,109		202,071		(4,038)	
EXPENDITURES Operating expenditures:							
Salaries and benefits		60,485		59,325		1,160	
Other personal services		3,166		1,983		1,183	
Expenses		29,156		28,028		1,128	
Operating capital outlay		1,390		1,157		233	
Food products		3,707		3,535		172	
Fixed capital outlay		23,267		23,267			
Special categories		30,036		23,048		6,988	
Total Operating Expenditures		151,207		140,343		10,864	
Nonoperating expenditures:							
Transfers		2,070		2,070			
Refunds		1,359		1,359			
Other		216		216			
Total Nonoperating Expenditures		3,645		3,645			
Total Expenditures		154,852		143,988		10,864	
Fund Balances, June 30, 2014	\$	51,257	\$	58,083	\$	6,826	

			Citru	s Commissio	n	
	I	Budget		Actual	Fin	iance with al Budget ve (Negative)
Fund Balances, July 1, 2013	\$	14,610	\$	14,610	\$	
Reversions		2,046		2,046		
Fund Balances, July 1, 2013, restated		16,656		16,656		
REVENUES						
Taxes		32,449		31,149		(1,300)
Miscellaneous		43		45		2
Interest		139		(4,563)		(4,702)
Grants		4,406		3,051		(1,355)
Refunds		75		20		(55)
Other				37		37
Total Revenues		37,112		29,739		(7,373)
Total Available Resources		53,768		46,395		(7,373)
EXPENDITURES						
Operating expenditures:						
Salaries and benefits		5,613		4,164		1,449
Other personal services		212		119		93
Expenses		2,889		691		2,198
Operating capital outlay		371		22		349
Special categories		27,002		27,002		
Data processing services		37		37		
Total Operating Expenditures		36,124		32,035		4,089
Nonoperating expenditures:						
Other		1,393		1,393		
Total Nonoperating Expenditures		1,393		1,393		
Total Expenditures		37,517		33,428		4,089
Fund Balances, June 30, 2014	\$	16,251	\$	12,967	\$	(3,284)
*					-	

	School for the Deaf and the Blind										
	B	udget	A	ctual	Variance with Final Budget Positive (Negati						
Fund Balances, July 1, 2013	\$	1,473	\$	1,473	\$						
Carry forward adjustment											
Fund Balances, July 1, 2013, restated		1,473		1,473							
REVENUES											
Grants		1,463		1,462		(1)					
Transfers and distributions		1,836		1,852		16					
Total Revenues		3,299		3,314		15					
Total Available Resources		4,772		4,787		15					
EXPENDITURES											
Operating expenditures:											
Special categories		3,498		3,498							
Continuing appropriations											
<b>Total Operating Expenditures</b>		3,498		3,498							
Nonoperating expenditures:											
Transfers		1		1							
Total Nonoperating Expenditures		1		1							
Total Expenditures		3,499		3,499							
Fund Balances, June 30, 2014	\$	1,273	\$	1,288	\$	15					

	Wireless Emergency Telephone System											
		Budget		Actual	Variance with Final Budget Positive (Negative							
Fund Balances, July 1, 2013	\$	1,654	\$	1,654	\$	•••••						
Reversions Fund Balances, July 1, 2013, restated		2,149		495 2,149		•••••						
Tund Darances, July 1, 2013, Testated		2,147		2,147								
REVENUES												
Interest		353		285		(68)						
Refunds		100.022		359		359						
Other		108,823		108,823								
Total Revenues		109,176		109,467		291						
Total Available Resources		111,325		111,616		291						
EXPENDITURES												
Operating expenditures:												
Salaries and benefits		368		346		22						
Other personal services		84		75		9						
Expenses		515		146		369						
Grants and aids		98,102		98,102								
Operating capital outlay		4				4						
Special categories		187		187								
Data processing services		3		2		1						
Total Operating Expenditures		99,263		98,858		405						
Nonoperating expenditures:												
Transfers		69		69								
Total Nonoperating Expenditures		69		69								
Total Expenditures		99,332		98,927		405						
Fund Balances, June 30, 2014	\$	11,993	\$	12,689	\$	696						

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#### **CAPITAL PROJECTS FUNDS**

#### GENERAL GOVERNMENT

This fund includes various internal reporting capital projects funds administered by various agencies to account for resources used for the acquisition or construction of major capital facilities other than those financed by other funds.

#### **OTHER**

This fund includes various internal reporting capital projects funds administered by other agencies.

FLORIDA SCHOOL FOR THE DEAF AND THE BLIND This capital projects fund is administered by the School for the Deaf and the Blind.

### 2014 STATE OF FLORIDA CAFR

COMBINING BALANCE SHEET CAPITAL PROJECTS FUNDS JUNE 30, 2014 (in thousands)

	General Government			th		School for the Deaf and the Blind		Totals 5/30/14
ASSETS								
<u>Current assets</u> Pooled investments with State Treasury	\$	207	\$	2,782	\$	373	\$	3,362
Receivables, net				3				3
Due from other funds		10,025						10,025
Total current assets		10,232		2,785		373		13,390
Total assets		10,232		2,785		373		13,390
LIABILITIES								
Current liabilities								
Accounts payable and accrued liabilities		•••••		493		66		559
Due to other funds		•••••		1		•••••		1
Obligations under security lending agreements		•••••		201				201
Total current liabilities				695		66		761
Total liabilities				695		66		761
FUND BALANCES								
Restricted						307		307
Committed		10,232		2,090				12,322
Total fund balances		10,232		2,090		307		12,629
Total liabilities and fund balances	\$	10,232	\$	2,785	\$	373	\$	13,390

### 2014 STATE OF FLORIDA CAFR

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES CAPITAL PROJECTS FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

		eneral vernment		Other		School for the Deaf and the Blind		Totals 5/30/14
REVENUES	Φ		Φ	61	Φ.		Φ.	<b>~1</b>
Investment earnings (losses)	\$		\$	61	\$	•••••	\$	61
Total revenues				61		•••••		61
EXPENDITURES Current:								
General government		3,410		1,798		•••••		5,208
Education				•••••		1,276		1,276
Human services		8,639		•••••		•••••		8,639
Criminal justice and corrections		37,105		•••••				37,105
Capital outlay		2,134		•••••		676		2,810
Debt service: Principal retirement		3,185						3,185
Total expenditures		54,473		1,798		1,952		58,223
Excess (deficiency) of revenues over expenditures		(54,473)		(1,737)		(1,952)		(58,162)
OTHER FINANCING SOURCES (USES)								
Operating transfers in		59,418				1,798		61,216
Operating transfers out				(2)		(1)		(3)
Total other financing sources (uses)		59,418		(2)		1,797		61,213
Net change in fund balances		4,945		(1,739)		(155)		3,051
Fund balances - beginning		5,287		3,829		462		9,578
Fund balances - ending	\$	10,232	\$	2,090	\$	307	\$	12,629

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#### NONMAJOR ENTERPRISE FUNDS

#### **OTHER**

This category includes various internal reporting enterprise funds, most of whom regulate activities and are funded by the collection of fees.

### FLORIDA ENGINEERS MANAGEMENT CORPORATION

This blended component unit was created for the benefit of the Department of Business and Professional Regulation and the Board of Professional Engineers for the purpose of providing administrative, investigative, and prosecutorial services as provided in Section 471.038, Florida Statutes.

#### SPACE FLORIDA

Pursuant to Section 331.302, Florida Statutes, this entity was created to promote aerospace business development by facilitating business financing, spaceport operations, research and development, workforce development, and innovative education programs

# COMBINING STATEMENT OF NET POSITION NONMAJOR ENTERPRISE FUNDS JUNE 30, 2014 (in thousands)

Current assets	ASSETS	Other		FL Engineers Management Corp		Space Florida		Totals 5/30/14
Same   Same	ASSEIS							
Noncurrent assets         50,940	Cash and cash equivalents Pooled investments with State Treasury Other investments Receivables, net Due from other funds Due from component units/primary Other		22,714 23,652 3,114 7,273 248	\$ 98  71		3,797 15,675  454	\$	322,714 27,449 18,887 7,273 248 525
Long-term investments         50,940          5,530         5,530           Other loans and notes receivable, ne          5,530         5,530           Capital assets           5,530         1,530           Buildings, equipment, and other depreciable assets         28,496         477         86,847         115,820           Accumulated depreciation         (24,084)         (352)         (21,693)         (46,129)           Construction work in progress           26,287         26,287           Total noncurrent assets         55,352         125         96,971         152,448           Total assets         414,475         584         147,427         562,486           LABILITIES           Current liabilities           Accounts payable and accrued liabilities         13,415         140         19,743         33,298           Due to other funds         5,796          5,796          5,796           Oute component units/primary         411         248          659           Compensated absences         4,260          9,601         26,118           Obligations under security lending ag	Total current assets		39,123	435	,	30,436		410,038
Total noncurrent assets         55,352         125         96,971         152,448           Total assets         414,475         584         147,427         562,486           LIABILITIES           Current liabilities           Accounts payable and accrued liabilities         13,415         140         19,743         33,298           Due to other funds         5,796           5,796           Due to component units/primary         411         248          659           Compensated absences         4,260          94         4,354           Installment purchases/capital leases          16,517          9,601         26,118           Obligations under security lending agreements         22,000          22,000           Total current liabilities         62,399         388         30,666         93,453           Noncurrent liabilities         32,881          19,393         19,393           Compensated absences         13,597          112         13,709           Other noncurrent liabilities         69,186          19,505         88,691           Total noncurrent l	Long-term investments Other loans and notes receivable, ne Capital assets Buildings, equipment, and other depreciable assets Accumulated depreciation		 28,496 24,084)	477 (352	7 2)	5,530 86,847 (21,693)		5,530 115,820 (46,129)
Total assets         414,475         584         147,427         562,486           LIABILITIES           Current liabilities         3,415         140         19,743         33,298           Accounts payable and accrued liabilities         5,796           5,796           Due to other funds         5,796           5,796           Due to component units/primary         411         248          659           Compensated absences         4,260          94         4,354           Installment purchases/capital leases          16,517          9,601         26,118           Obligations under security lending agreements         22,000          22,000           Total current liabilities         62,399         388         30,666         93,453           Noncurrent liabilities         32,881          19,393         19,393           Compensated absences         13,597          112         13,709           Other noncurrent liabilities         22,708          12,709           Total noncurrent liabilities         69,186          19,505		-						
LIABILITIES           Current liabilities         Accounts payable and accrued liabilities         13,415         140         19,743         33,298           Due to other funds         5,796           5,796           Due to component units/primary         411         248          659           Compensated absences         4,260          94         4,354           Installment purchases/capital leases          1,228         1,228           Deposits         16,517          9,601         26,118           Obligations under security lending agreements         22,000          22,000           Total current liabilities         62,399         388         30,666         93,453           Noncurrent liabilities         32,881           19,393         19,393           Compensated absences         13,597          19,393         19,393           Compensated absences         13,597          112         13,709           Other noncurrent liabilities         22,708          22,708           Total noncurrent liabilities         69,186          19,	Total noncurrent assets		55,352	123	)	96,971		152,448
Current liabilities         Accounts payable and accrued liabilities         13,415         140         19,743         33,298           Due to other funds         5,796           5,796           Due to component units/primary         411         248          659           Compensated absences         4,260          94         4,354           Installment purchases/capital leases           1,228         1,228           Deposits         16,517          9,601         26,118           Obligations under security lending agreements         22,000          22,000           Total current liabilities         62,399         388         30,666         93,453           Noncurrent liabilities         32,881           19,393         19,393           Compensated absences         13,597          112         13,709           Other noncurrent liabilities         22,708          19,505         88,601           Total noncurrent liabilities         69,186          19,505         88,601           Net investment in capital assets         4,412         125         86,105	Total assets	414,475		584	1	147,427		562,486
Accounts payable and accrued liabilities         13,415         140         19,743         33,298           Due to other funds         5,796	LIABILITIES							
Noncurrent liabilities         32,881          32,881           Installment purchases/capital leases           19,393         19,393           Compensated absences         13,597          112         13,709           Other noncurrent liabilities         22,708          22,708           Total noncurrent liabilities         69,186          19,505         88,691           Total liabilities         131,585         388         50,171         182,144           NET POSITION           Net investment in capital assets         4,412         125         86,105         90,642           Restricted - other           9,144         9,144           Unrestricted         278,478         71         2,007         280,556	Accounts payable and accrued liabilities Due to other funds Due to component units/primary Compensated absences Installment purchases/capital leases Deposits Obligations under security lending agreements		5,796 411 4,260  16,517 22,000	 248 		94 1,228 9,601		5,796 659 4,354 1,228 26,118 22,000
Deposits       32,881         32,881         Installment purchases/capital leases         19,393       19,393         Compensated absences       13,597        112       13,709         Other noncurrent liabilities       22,708        22,708         Total noncurrent liabilities       69,186        19,505       88,691         NET POSITION         Net investment in capital assets       4,412       125       86,105       90,642         Restricted - other         9,144       9,144         Unrestricted       278,478       71       2,007       280,556			02,377	300	,	30,000		75,755
Total liabilities         131,585         388         50,171         182,144           NET POSITION         Value         Valu	Deposits Installment purchases/capital leases Compensated absences Other noncurrent liabilities		13,597			19,393 112 		19,393 13,709 22,708
NET POSITION         Net investment in capital assets       4,412       125       86,105       90,642         Restricted - other         9,144       9,144         Unrestricted       278,478       71       2,007       280,556	Total noncurrent liabilities		69,186			19,505		88,691
Net investment in capital assets       4,412       125       86,105       90,642         Restricted - other         9,144       9,144         Unrestricted       278,478       71       2,007       280,556	Total liabilities	_ 1	31,585	 388	3	50,171		182,144
Total net position \$ 282,890 \$ 196 \$ 97,256 \$ 380,342	Net investment in capital assets Restricted - other	2	•••••			9,144		9,144
	Total net position	\$ 2	82,890	\$ 196	5 \$	97,256	\$	380,342

### 2014 STATE OF FLORIDA CAFR

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION NONMAJOR ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

	Other	FL Eng Manage Cor	ement	Space Florida	 Totals 6/30/14
OPERATING REVENUES					
Sales - nonstate	\$ 77,529	\$		\$ 2,462	\$ 79,991
Fees	241,350		1,920		243,270
Sales - state	37,378				37,378
Rents and royalties - nonstate	3				3
Rents - state	88				88
Fines, forfeits, settlements and judgments	8,300				8,300
Other	1			28,439	28,440
Total operating revenues	364,649		1,920	30,901	397,470
OPERATING EXPENSES					
Contractual services	71,066		535	19,533	91,134
Personal services	169,520		1,239	1,920	172,679
Depreciation	3,222		58	4,227	7,507
Materials and supplies	6,555		110		6,665
Repairs and maintenance	1,443		27		1,470
Basic services	31,663				31,663
Interest and fiscal charges	1,389				1,389
Total operating expenses	284,858		1,969	25,680	312,507
Operating income (loss)	79,791		(49)	5,221	84,963
NONOPERATING REVENUES (EXPENSES)					
Grants and donations	197			4,334	4,531
Investment earnings (losses)	5,297			281	5,578
Interest and fiscal charges	(293)			(454)	(747)
Property disposition gain (loss)	(21)			(1,246)	(1,267)
Grant expense and client benefits	(923)				(923)
Other	(73)				(73)
Total nonoperating revenues (expenses)	4,184			2,915	7,099
Income (loss) before transfers					
and contributions	83,975		(49)	8,136	92,062
Operating transfers in	12,578				12,578
Operating transfers out	(92,647)				(92,647)
Capital contributions	20				20
Change in net position	3,926		(49)	8,136	12,013
Total net position - beginning	278,964		245	89,120	368,329
Total net position - ending	\$ 282,890	\$	196	\$ 97,256	\$ 380,342

COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

	FL Engineers Management Other Corporation			Space Florida		Totals 6/30/14		
CASH FLOWS FROM OPERATING ACTIVITIES Cash received from customers Cash paid to vendors Cash paid to employees Cash received/(paid) for grants Loans collected/(issued) Cash paid for insurance claims Reemployment assistance	\$	367,713 (109,528) (162,221)  (63)	\$	2,070 (665) (1,214) 	\$	9,069 (13,471) (3,030) 26,099 (25) 	\$	378,852 (123,664) (166,465) 26,099 (25) (63)
Net cash provided (used) by operating activities		95,901		191		18,642		114,734
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers in (out) Advances, grants or loans (to) from or repayment from others Cash received from noncapital grants or donations		(80,278) (923) 198						(80,278) (923) 198
Net cash provided (used) by noncapital financing activities		(81,003)						(81,003)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Cash received from sale of capital assets Cash received from the issuance of debt Cash received from capital grants and donations Purchase or construction of capital assets Line of credit draws/(payments)		8  (1,530) 		  (20)		17,500 733 (11,388) (1,332)		8 17,500 733 (12,938) (1,332)
Net cash provided (used) by capital and related financing activities		(1,522)		(20)		5,513		3,971
CASH FLOWS FROM INVESTING ACTIVITIES Security lending Proceeds from the sale or maturity of investments Investment earnings Purchase of investments		1,708 89,626 4,821 (91,886)				 (174) (500)		1,708 89,626 4,647 (92,386)
Net cash provided (used) by investing activities		4,269				(674)		3,595
Net increase (decrease) in cash and cash equivalents		17,645		171		23,481		41,297
Cash and cash equivalents - beginning		307,191		119		7,049		314,359
Cash and cash equivalents - ending	\$	324,836	\$	290	\$	30,530	\$	355,656

COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

Reconciliation of operating income (loss) to n	et cash
provided (used) by operating activities	

provided (used) by operating activities	 Other	Mana	ngineers agement oration	 Space Florida	 Totals 6/30/14
Operating income (loss)	\$ 79,791	\$	(49)	\$ 5,221	\$ 84,963
Adjustment to reconcile operating income (loss) to net cash provided (used) by operating activities:  Depreciation and amortization expense	3,222		58	4,227	7,507
Changes in assets and liabilities: (Increase) decrease in accounts receivable (Increase) decrease in due from other funds Increase (decrease) in allowance for uncollectibles (Increase) decrease in other non-current assets Increase (decrease) in accounts payable Increase (decrease) in compensated absences Increase (decrease) in due to other funds Increase (decrease) in other non-current liability (Increase) decrease in deposits Increase (decrease) in unearned revenue	(26,631) (609) 30,987 (14) 4,950 647 (1,873) 6,456  (1,025)		(98)  283  (3)	(1,932) 298 4,471 63 12 6,282	(28,661) (609) 31,285 (14) 9,704 710 (1,873) 6,456 9 5,257
Net cash provided (used) by operating activities	\$ 95,901	\$	191	\$ 18,642	\$ 114,734
Noncash investing, capital, and financing activities Change in fair value of investments	\$ 16	\$		\$ (993)	\$ (977)

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#### **INTERNAL SERVICE FUNDS**

#### EMPLOYEE HEALTH AND DISABILITY

These funds are administered by the Department of Management Services and are used primarily to account for health and disability plans for employees of the state.

#### **DATA CENTERS**

These funds are used to account for services provided by data processing centers operated by various agencies.

#### COMMUNICATIONS AND FACILITIES

These funds are administered by the Department of Management Services primarily to account for services provided to other state agencies such as those related to the construction, operation, and maintenance of public facilities, and management and operation of the SUNCOM (state communication) Network.

#### **OTHER**

These funds are administered by various agencies primarily to account for services provided to other state agencies such as legal services, records management, and community services (inmate work squads).

## COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS JUNE 30, 2014 (in thousands)

	Employee Health and Disability	Data Centers	Communication and Facilities	S Other	Totals 6/30/14
ASSETS					
Current assets					
Cash and cash equivalents	\$ 997	\$	\$ 39,916	\$	\$ 40,913
Pooled investments with State Treasury	483,491	1,323	74,604	10,567	569,985
Other investments			75,858		75,858
Receivables, net	16,193	7	5,383	890	22,473
Due from other funds	23	4,139	7,852	5,705	17,719
Due from component units/primary		<u> </u>	1,185	17.160	1,186
Total current assets	500,704	5,470	204,798	17,162	728,134
Noncurrent assets					
Capital assets			221	1	222
Land and other non-depreciable assets Buildings, equipment, and other depreciable assets	43	51,878	321 1,523,802	1 8,360	322 1,584,083
Accumulated depreciation	(35)	(40,886)	(386,408)		(433,719)
Total noncurrent assets	8	10,992	1,137,715	1,971	1,150,686
	-			•	
Total assets	500,712	16,462	1,342,513	19,133	1,878,820
DEFERRED OUTFLOWS OF RESOURCES					
Amount deferred on refunding of debt			2,973		2,973
Total deferred outflows of resources			2,973		2,973
LIABILITIES					
Current liabilities					
Accounts payable and accrued liabilities	138,395	4,141	22,607	2,267	167,410
Due to other governments				15	15
Due to other funds	32,796	150	306	981	34,233
Due to component units/primary		299		5	304
Compensated absences	39	837	556	1,564	2,996
Installment purchases/capital leases Bonds payable	•••••	1,983	1,186 23,475	•••••	3,169 23,475
Deposits	145,120	 56	2,849	13	148,038
Obligations under security lending agreements	38,334	41	5,514	110	43,999
Certificates of participation payable			37,925		37,925
Total current liabilities	354,684	7,507	94,418	4,955	461,564
Noncurrent liabilities					
Advances from other funds		1,478	500	800	2,778
Bonds payable			292,561		292,561
Certificates of participation payable			535,542		535,542
Installment purchases/capital leases		5,430	10,774		16,204
Compensated absences	129	2,597	1,809	7,161	11,696
Other noncurrent liabilities	615	4,038	3,886	9,300	17,839
Total noncurrent liabilities	744	13,543	845,072	17,261	876,620
Total liabilities	355,428	21,050	939,490	22,216	1,338,184
DEFERRED INFLOWS OF RESOURCES					
Amount deferred on refunding of debt			893	•••••	893
Total deferred inflows of resources			893	•••••	893
NET POSITION					
Net investment in capital assets	7	3,579	238,333	1,971	243,890
Restricted - other		•••••	76,679	•••••	76,679
Unrestricted	145,277	(8,167)	90,091	(5,054)	222,147
Total net position	\$ 145,284	\$ (4,588)	\$ 405,103	\$ (3,083)	\$ 542,716

### 2014 STATE OF FLORIDA CAFR

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

	Employee Health and Disability	Data Centers	Communications and Facilities	Other	Totals 6/30/14
OPERATING REVENUES					
Sales - nonstate	\$	\$ 29	\$ 41,821	\$ 7,974	\$ 49,824
Sales - state	1,930,000	65,336	82,077	59,796	2,137,209
Rents and royalties - nonstate			222		222
Rents - state			167,525		167,525
Fines, forfeits, settlements and judgments				54	54
Other	18,291	1		•••••	18,292
Total operating revenues	1,948,291	65,366	291,645	67,824	2,373,126
OPERATING EXPENSES					
Contractual services	302,910	39,018	135,777	6,127	483,832
Insurance claims expense	1,587,834				1,587,834
Personal services	1,517	21,345	19,925	54,176	96,963
Depreciation	2	3,983	20,814	698	25,497
Materials and supplies	50	4,766	991	3,334	9,141
Repairs and maintenance		1,250	2,837	153	4,240
Basic services	120	4,033	4,920	3,333	12,406
Total operating expenses	1,892,433	74,395	185,264	67,821	2,219,913
Operating income (loss)	55,858	(9,029)	106,381	3	153,213
NONOPERATING REVENUES/(EXPENSES)					
Grants and donations		472			472
Investment earnings (losses)	7,748	52	1,352	39	9,191
Interest and fiscal charges	(414)	(34)	(60,138)	(3)	(60,589)
Property disposition gain (loss)		(1,799)	(4)	(89)	(1,892)
Other		1			1
Total nonoperating revenues (expenses)	7,334	(1,308)	(58,790)	(53)	(52,817)
Income (loss) before transfers					
and contributions	63,192	(10,337)	47,591	(50)	100,396
Operating transfers in	20,450		1,194	750	22,394
Operating transfers out	(346)	(1,033)	(13,149)	(2,690)	(17,218)
Capital contributions		159	10	210	379
Change in net position	83,296	(11,211)	35,646	(1,780)	105,951
Total net position - beginning	61,988	6,623	369,457	(1,303)	436,765
Total net position - ending	\$ 145,284	\$ (4,588)	\$ 405,103	\$ (3,083)	\$ 542,716

### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

	Employee Health and Disability	Data Centers	Communications and Facilities	
CASH FLOWS FROM OPERATING ACTIVITIES Cash received from customers Cash paid to vendors Cash paid to employees Cash received/(paid) for grants Cash paid for insurance claims	\$ 1,962,422 (320,290) (1,362) (285) (1,570,179)	\$ 82,158 (67,384) (13,777) 	\$ 295,286 (136,835) (19,954) 	
Net cash provided (used) by operating activities	70,306	997	138,497	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers in (out) Net cash provided (used) by noncapital financing activities	21,112 21,112	(1,032)	(11,941)	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES  Payment of bond principal  Payment of principal on installment purchase/capital lease  Payment of interest on bonds/installment purchase/capital lease  Purchase or construction of capital assets	 	(1,507) (78) (1,290)	(23,475) (23,620) (31,893) (55,791)	
Net cash provided (used) by capital and related financing activities		(2,875)	(134,779)	
CASH FLOWS FROM INVESTING ACTIVITIES Security lending Investment earnings Purchase of investments	13,063 7,329 	(197) 47 	536 2,101 	
Net cash provided (used) by investing activities	20,392	(150)	2,637	
Net increase (decrease) in cash and cash equivalents	111,810	(3,060)	(5,586)	
Total cash and cash equivalents - beginning	372,678	4,383	120,106	
Cash and cash equivalents - ending	\$ 484,488	\$ 1,323	\$ 114,520	

Other	Totals 6/30/14		
\$ 65,910 (12,139) (51,434)  2,337	\$ 2,405,776 (536,648) (86,527) (285) (1,570,179) 212,137		
2,007	212,107		
 (1,698)	6,441		
(1,698)	6,441		
	(23,475) (25,127) (31,971)		
 (218)	(57,299)		
 (218)	(137,872)		
34 36 (35)	13,436 9,513 (35)		
35	22,914		
456	103,620		
10,111	 507,278		
\$ 10,567	\$ 610,898		

COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

### Reconciliation of operating income (loss) to net cash provided (used) by operating activities

provided (used) by operating activities	Emplo and I	Data Centers	Communications and Facilities		
Operating income (loss)	\$	55,858	\$ (9,029)	\$	106,381
Adjustment to reconcile operating income (loss) to net cash provided (used) by operating activities:  Depreciation and amortization expense		2	3,983		20,814
Changes in assets and liabilities:					
(Increase) decrease in accounts receivable		282	94		933
(Increase) decrease in due from other funds		47	16,783		3
Increase (decrease) in accounts payable		18,050	(9,260)		6,635
Increase (decrease) in compensated absences			(2,342)		(92)
Increase (decrease) in due to other funds			(313)		779
Increase (decrease) in other non-current liability		(17,735)	1,175		1,093
Increase (decrease) in unearned revenue		13,802	(94)		1,951
Net cash provided (used) by operating activities	\$	70,306	\$ 997	\$	138,497

0	ther	Totals 6/30/14
\$	3	\$ 153,213
	698	25,497
	290	1,599
(	(1,760)	15,073
	959	16,384
	151	(2,283)
	(310)	156
	2,632	(12,835)
	(326)	15,333
\$	2,337	\$ 212,137

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#### PRIVATE-PURPOSE TRUST FUNDS

#### TRUST ESCROW ADMINISTRATION

These funds administered by the Department of Financial Services are used to account for trust arrangements under which principal and income benefit individuals, private organizations, or other governments.

#### UNCLAIMED PROPERTY

This fund includes the internal reporting funds administered by the Department of Financial Services that are used to account for unclaimed property pursuant to Section 717.123, Florida Statutes.

#### STUDENT LOAN GUARANTY RESERVE

This fund administered by the Department of Education is used to account for federally guaranteed loans to Florida citizens to pay for higher education.

#### COLLEGE SAVINGS PLAN

This fund, administered by the State Board of Administration, is used to account for contributions from participants of the College Savings Plan as authorized by Section 1009.981, Florida Statutes. Participant contributions are collected and invested in accordance with the Plan provisions and participant direction.

#### **OTHER**

This category includes other internal reporting funds administered by various agencies that are used to account for trust arrangements under which principal and income benefit individuals, private organizations, or other governments.

# COMBINING STATEMENT OF FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUNDS JUNE 30, 2014 (in thousands)

	Trust Escrow Administration		Unclaimed Property		Student Loan Guaranty Reserve		(	Other
ASSETS Cash and cash equivalents Pooled investments with State Treasury	\$	11,153 493,387	\$	 8,485	\$	 36,282	\$	100 1,495
Total cash and cash equivalents		504,540		8,485		36,282		1,595
Investments U.S. government & federally guaranteed obligations Federal agencies Bonds and notes International bonds and notes Mutual fund investments Money market and short-term investments Domestic equity International equity		4,893  4,877 513 						
Total investments		10,283		19,121		•••••		
Receivables Accounts receivable Interest receivable Dividends receivable Foreign currency contracts receivable Pending investment sales Due from state funds Due from other governments		16,128 559  		177 4 		20    12,898		
Total receivables		16,687		181		12,918		
Advances to other funds Advances to other entities Other loans and notes receivable, net Capital assets Accumulated depreciation Other assets		1,069,191  10,640  4,043		816,867  215 1,355 (1,046) 		25 (25)		
Total assets		1,615,384		845,178		49,200		1,595
LIABILITIES Accounts payable and accrued liabilities Due to other funds Pending investment purchases Foreign currency contracts payable Due to other governments Obligations under security lending agreements Deposits payable Compensated absences Other liabilities		685 473  40,007 110 		19,143 3  270  439 589		8,525  18,693 2,917 		31
Total liabilities		41,275		20,444		30,135		31
NET POSITION								
Held in trust for individuals, organizations, and other governments	\$	1,574,109	\$	824,734	\$	19,065	\$	1,564

	College	Totals
Sav	ings Plan	6/30/14
\$	2,164	\$ 13,417
	•••••	539,649
	2,164	553,066
	35,765	40,658
	43,963	43,963
	55,718	55,718
	7,502	7,502
	62,276	4,877 62,789
	168,104	187,225
	44,853	44,853
-	418,181	447,585
		16,305
	641	1,224
	324	324
	23	23
	3,372	3,372
	90	90 12,898
	4.450	,
	4,450	34,236
	•••••	816,867
	•••••	1,069,191 215
	 6	12,026
	(6)	(1,077)
		4,043
	424,795	2,936,152
	*	
	741	20,569
	11	9,012
	29,746	29,746
	23	23
		18,693
	11 (00	43,225
	11,680 15	11,790 454
		589
	42,216	
	42,210	134,101

382,579 \$ 2,802,051

### COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

	Trust Escrow Administration		nclaimed roperty	Loa	Student an Guaranty Reserve	 Other
ADDITIONS Contributions and other deposits		_			_	 
Fees Grants and contributions Fines, forfeits, settlements and judgments Unclaimed property remittances Receivership assets acquired Transfers in from state funds	\$	86,331	\$ 393 383,391  38	\$	147,569 	\$ 
Total contributions and other deposits		86,331	383,822		147,569	
Investment income Interest income Dividends Other investment income (loss) Net increase (decrease) in fair market value		21,978  (5)	60 		467 	3
Total investment income		21,973	60		467	3
Investment activity expense		(953)	(1)			
Net income (loss) from investing activity		21,020	59		467	3
Total net investment income (loss)		21,020	59		467	3
Other additions			192		6,159	
Total additions		107,351	384,073		154,195	3
Insurance claims expense Interest expense Student loan default payments Payments to unclaimed property claimants Distribution to State School Fund Administrative expense Transfers out to state funds Other deductions		112,204 680  21,236  14,894	4 3  242,973 137,086 3,883 3,969 686		21 154,349  82	
Total deductions		149,014	388,604		154,452	36
<u>Depositor activity</u> Deposits Withdrawals		71,184 (104,630)				486
Excess (deficiency) of deposits over withdrawals		(33,446)				486
Change in net position		(75,109)	(4,531)		(257)	453
Net position - beginning		1,649,218	829,265		19,322	1,111
Net position - ending	\$	1,574,109	\$ 824,734	\$	19,065	\$ 1,564

	College		Totals 6/30/14
Sa	vings Plan		0/30/14
\$	2,602	\$	2,602
Ψ	41,315	Ψ	188,884
	5		398
			383,391
			86,331
	361		399
	44,283		662,005
	3,788		26,296
	3,848		3,848
	44,716		(5) 44,716
	52,352		74,855
	(652)		(1,606)
	51,700		73,249
	,		ŕ
	51,700		73,249
			6,351
	95,983		741,605
	•••••		112,208
			704
	•••••		154,349 242,973
			137,086
	4,050		29,169
			4,051
	19,871		35,487
	23,921		716,027
			71,670
	(6)		(104,636)
	(6)		(32,966)
	72,056		(7,388)
	310,523		2,809,439
\$	382,579	\$	2,802,051

#### PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS

#### **DEFINED BENEFIT PENSION PLAN**

This category includes those internal reporting funds primarily administered by the Department of Management Services, Division of Retirement, to account for operations of the Florida Retirement System's defined benefit pension plan.

#### OTHER DEFINED CONTRIBUTION PLANS

This category includes those internal reporting funds administered by the Department of Management Services, Division of Retirement, to account for operations of the state's other defined contribution plans.

#### **DEFERRED COMPENSATION PLAN**

This category includes those internal reporting funds administered by the Department of Financial Services to account for operations of government employee's deferred compensation plan.

#### LIFE AND OTHER BENEFITS

This category includes those internal reporting funds primarily administered by the Department of Management Services to account for state employee's life and other plans.

#### RETIREE HEALTH INSURANCE SUBSIDY

This category includes internal reporting funds administered by the Department of Management Services, Division of Retirement, to hold and invest the contributions paid by employers on behalf of their employees who are members of a state-administered retirement plan, and to pay benefits to which such employees or their beneficiaries may become entitled.

#### DEFINED CONTRIBUTION PENSION PLAN

This category includes those internal reporting funds administered by the Department of Management Services, Division of Retirement, and State Board of Administration to account for operations of the Florida Retirement System's defined contribution pension plan.

### COMBINING STATEMENT OF FIDUCIARY NET POSITION PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS JUNE 30, 2014 (in thousands)

		Defined Benefit nsion Plan	Cor	er Defined ntribution Plans	Deferred mpensation Plan	and Other enefits
ASSETS						
Cash and cash equivalents Pooled investments with State Treasury	\$	308,022 52,741	\$	 4,398	\$ 42,339 1,385	\$  14,345
Total cash and cash equivalents		360,763		4,398	43,724	14,345
Investments						
Certificates of deposit		1,417,426				
U.S. government & federally guaranteed obligations		9,274,839				•••••
Federal agencies		8,819,935				
Commercial paper		6,161,121				
Repurchase agreements		1,150,000				
Bonds and notes		7,171,944			1,436,243	
International bonds and notes		2,593,571		•••••	•••••	•••••
Real estate contracts		9,910,420		•••••		•••••
Mutual fund investments		7,501,662		•••••	1,860,589	•••••
Money market and short-term investments		9,734		•••••	26,177	•••••
Domestic equity		44,070,462		•••••	3,029	•••••
Alternative investments		16,501,387		•••••	4 202	•••••
International equity		38,330,351		•••••	4,203	•••••
Deferred compensation annuities Self-directed brokerage investments				•••••	29,601	•••••
Other investments		2,389		•••••	•••••	•••••
				******	2.250.042	
Total investments		52,915,241		•••••	3,359,842	•••••
Receivables						
Accounts receivable		15,274				
State contributions receivable		42,812		2		•••••
Nonstate contributions receivable		158,200		12		
Interest receivable		157,144		5	2	24
Dividends receivable		170,618		•••••		•••••
Pending investment sales		1,764,144		•••••		•••••
Foreign currency contracts receivable		3,116,687			•••••	120
Due from state funds		45,943		2		130
Total receivables		5,470,822		21	2	154
Security lending collateral		4,618,260				
Capital assets		976		•••••		•••••
Accumulated depreciation		(503)		•••••		•••••
Other assets		10,172		•••••		
Total assets	1	63,375,731		4,419	3,403,568	14,499
LIABILITIES						
Accounts payable and accrued liabilities		87,466		135		34
Due to other funds		5,618				8
Pending investment purchases		5,287,741				•••••
Short sell obligations		179,821		•••••		•••••
Foreign currency contracts payable		3,123,460		•••••	•••••	•••••
Broker rebate fees		146				
Obligations under security lending agreements		4,674,440		276	112	619
Deposits payable		25			•••••	11,655
Compensated absences		851		33	•••••	57
Other liabilities		1,828		18		100
Total liabilities		13,361,396		462	112	12,473
<b>NET POSITION</b> Held in trust for pension benefits and other purposes	\$ 1	50,014,335	\$	3,957	\$ 3,403,456	\$ 2,026

Retiree Health Insurance Subsidy	Defined Contribution Pension Plan	Totals 6/30/14
Φ	Ф	ф 250.2 <i>c</i> 1
\$ 121	\$ 47,213	\$ 350,361 120,203
121	47,213	470,564
	•••••	1,417,426
	•••••	9,274,839
•••••	•••••	8,819,935
	•••••	6,161,121
 276	•••••	1,150,000 8,608,463
	•••••	2,593,571
	•••••	9,910,420
29	7,815,309	17,177,589
60,180	1,102,335	1,198,426
	, , , , , , , , , , , , , , , , , , ,	44,073,491
		16,501,387
	•••••	38,334,554
		29,601
	123,082	123,082
		2,389
60,485	9,040,726	165,376,294
	474	15,748
5,267	9,812	57,893
26,377	33,133	217,722
•••••	•••••	157,175
	567	171,185
	•••••	1,764,144
1 120		3,116,687
1,139	8	47,222
32,783	43,994	5,547,776
•••••	•••••	4,618,260
	•••••	976
•••••	•••••	(503) 10,172
93,389	9,131,933	176,023,539
75,567	7,131,733	170,023,337
4	2,450	90,089
	47,648	53,274
		5,287,741
•••••		179,821
		3,123,460
		146
		4,675,447
	5	11,685
		941
		1,946
4	50,103	13,424,550
\$ 93,385	\$ 9,081,830	\$ 162,598,989

### COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

Part   Part		Defined Benefit Pension Plan	Other Defined Contribution Plans	Deferred Compensation Plan	Life and Other Benefits
Contributions and other deposits	ADDITIONS				_
Pension fund employer contributions         1,715,153         132					
Pension fund employer contributions         1,715,153         132		\$ 473,915	\$ 112,181	\$	\$
Other contributions         75			132		
Purchase of time by employees         17,071          1,069            Fees          1,069            Flexible benefits contributions          354,648            Fines, forfeits, settlements and judgments         37,405         358          129           Total contributions and other deposits         3,004,125         194,649         355,717         149,722           Investment income         1,447,049         87         29         406           Dividends         2,201,178             Other investment income (loss)         137,865             Net increase (decrease) in fair market value         1,945,4762          379,476            Investment activity expense         (511,034)         (6)          260           Net income (loss) from investing activity         22,729,820         81         379,505         380           Security lending activity         22,774,878         81         379,505         380           Security lending expense         (5,632)             Total act investment income (loss)         22,774,878         81         379,505	Pension fund employee contributions	676,869	81,978		
Fees					149,593
Fines, forfeits, settlements and judgments   37,405   358     129     Total contributions and other deposits   3,004,125   194,649   355,717   149,722     Total contributions and other deposits   3,004,125   194,649   355,717   149,722     Investment income   1,447,049   87   29   406     Dividends   2,201,178         Other investment income (loss)   137,865     379,476       Total investment income (loss)   23,240,854   87   379,505   406     Investment activity expense   (511,034)   (6)     (26)     Investment activity expense   (511,034)   (6)     (26)     Net income (loss) from investing activity   22,729,820   81   379,505   380     Security lending activity   22,729,820   81   379,505   380     Security lending activity   22,729,820         Security lending expense   (5,632)         Net income from security lending   45,058         Total net investment income (loss)   22,774,878   81   379,505   380     Other additions   14,360     3       Total additions   25,793,363   194,730   735,225   150,102     DEDUCTIONS   8		17,071			
Fines, forfeits, settlements and judgments         37,405         358		•••••			•••••
Transfers in from state funds         83,637          129           Total contributions and other deposits         3,004,125         194,649         355,717         149,722           Investment income         1,447,049         87         29         406           Dividends         2,201,178              Other investment income (loss)         137,865          379,476            Net increase (decrease) in fair market value         19,454,762          379,476            Total investment income (loss)         23,240,854         87         379,505         406           Investment activity expense         (511,034)         (6)             Net income (loss) from investing activity         22,729,820         81         379,505         380           Security lending income         50,690              Security lending sexpense         (5,632)              Other additions         22,774,878         81         379,505         380           Other additions         25,793,363         194,730         735,225         150,102           DEDUCTIONS				354,648	
Total contributions and other deposits         3,004,125         194,649         355,717         149,722           Investment income         1,447,049         87         29         406           Dividends         2,201,178	, ,	,	358	•••••	
Interest income         1,447,049         87         29         406           Dividends         2,201,178	Transfers in from state funds	83,037		•••••	
Interest income   1,447,049   87   29   406   Dividends   2,201,178	Total contributions and other deposits	3,004,125	194,649	355,717	149,722
Dividends Other investment income (loss)         2,201,178   137,865	<u>Investment income</u>				
Other investment income (loss)         137,865		, ,	87	29	406
Net increase (decrease) in fair market value         19,454,762		, ,	•••••	•••••	
Total investment income (loss)         23,240,854         87         379,505         406           Investment activity expense         (511,034)         (6)	,		•••••		•••••
Investment activity expense   (511,034)   (6)	·			•	•
Net income (loss) from investing activity         22,729,820         81         379,505         380           Security lending activity         50,690	, ,			379,505	
Security lending activity         50,690             Security lending income         50,690             Security lending expense         (5,632)             Net income from security lending         45,058             Total net investment income (loss)         22,774,878         81         379,505         380           Other additions         14,360          3            Total additions         25,793,363         194,730         735,225         150,102           DEDUCTIONS           Benefit payments         8,014,634          346,867            Supplemental insurance payments           62,386           Flexible reimbursement payments           25,071           Life insurance premium payments              Flexible reimbursement payments              Insurance premium payments              Remittances to annuity companies         24         160,993            Insurance					
Security lending income         50,690             Security lending expense         (5,632)             Net income from security lending         45,058             Total net investment income (loss)         22,774,878         81         379,505         380           Other additions         14,360          3            Total additions         25,793,363         194,730         735,225         150,102           DEDUCTIONS         8         8,014,634          346,867            Supplemental insurance payments            62,386           Flexible reimbursement payments            25,071           Life insurance premium payments            31,524           Remittances to annuity companies         24         160,993             Insurance claims expense           2            Interest expense           2            Administrative expense         17,367 <t< td=""><td>Net income (loss) from investing activity</td><td>22,729,820</td><td>81</td><td>379,505</td><td>380</td></t<>	Net income (loss) from investing activity	22,729,820	81	379,505	380
Security lending expense         (5,632)             Net income from security lending         45,058             Total net investment income (loss)         22,774,878         81         379,505         380           Other additions         14,360          3            Total additions         25,793,363         194,730         735,225         150,102           DEDUCTIONS           Benefit payments         8,014,634          346,867            Supplemental insurance payments            62,386           Flexible reimbursement payments            25,071           Life insurance premium payments            31,524           Remittances to annuity companies         24         160,993             Insurance claims expense           2            Insurance st cannuity companies         17,367         231         50         610           Transfers out to state funds         808,606         33,639         1,432         20,556     <	<del></del>				
Net income from security lending         45,058             Total net investment income (loss)         22,774,878         81         379,505         380           Other additions         14,360          3            Total additions         25,793,363         194,730         735,225         150,102           DEDUCTIONS           Benefit payments         8,014,634          346,867            Supplemental insurance payments            62,386           Flexible reimbursement payments            25,071           Life insurance premium payments            31,524           Remittances to annuity companies         24         160,993             Insurance claims expense           2            Administrative expense         17,367         231         50         610           Transfers out to state funds         808,606         33,639         1,432         20,556           Other deductions         8,840,705         194,871         348,351         140,276		,		•••••	
Total net investment income (loss)         22,774,878         81         379,505         380           Other additions         14,360          3            Total additions         25,793,363         194,730         735,225         150,102           DEDUCTIONS           Benefit payments         8,014,634          346,867            Supplemental insurance payments            62,386           Flexible reimbursement payments            25,071           Life insurance premium payments            25,071           Life insurance premium payments              25,071           Life insurance premium payments <td< td=""><td>Security lending expense</td><td>(5,632)</td><td></td><td></td><td></td></td<>	Security lending expense	(5,632)			
Other additions         14,360          3            Total additions         25,793,363         194,730         735,225         150,102           DEDUCTIONS           Benefit payments         8,014,634          346,867            Supplemental insurance payments            62,386           Flexible reimbursement payments            25,071           Life insurance premium payments            31,524           Remittances to annuity companies         24         160,993             Insurance claims expense           2            Insurance sto annuity companies         24         160,993              Insurance claims expense           2            129           Interest expense         17,367         231         50         610          610 <td>Net income from security lending</td> <td>45,058</td> <td></td> <td></td> <td></td>	Net income from security lending	45,058			
Total additions         25,793,363         194,730         735,225         150,102           DEDUCTIONS           Benefit payments         8,014,634	Total net investment income (loss)	22,774,878	81	379,505	380
DEDUCTIONS           Benefit payments         8,014,634	Other additions	14,360		3	
Benefit payments       8,014,634	Total additions	25,793,363	194,730	735,225	150,102
Supplemental insurance payments         62,386         Flexible reimbursement payments          25,071         Life insurance premium payments          31,524         Remittances to annuity companies       24       160,993           Insurance claims expense         2          Interest expense         2          Administrative expense       17,367       231       50       610         Transfers out to state funds       808,606       33,639       1,432       20,556         Other deductions       74       8           Total deductions       8,840,705       194,871       348,351       140,276         Change in net position       16,952,658       (141)       386,874       9,826         Net position - beginning, as restated (Note 1)       133,061,677       4,098       3,016,582       (7,800)	DEDUCTIONS				
Flexible reimbursement payments           25,071           Life insurance premium payments            31,524           Remittances to annuity companies         24         160,993             Insurance claims expense            129           Interest expense           2            Administrative expense         17,367         231         50         610           Transfers out to state funds         808,606         33,639         1,432         20,556           Other deductions         74         8             Total deductions         8,840,705         194,871         348,351         140,276           Change in net position         16,952,658         (141)         386,874         9,826           Net position - beginning, as restated (Note 1)         133,061,677         4,098         3,016,582         (7,800)	Benefit payments	8,014,634		346,867	
Life insurance premium payments          31,524         Remittances to annuity companies       24       160,993           Insurance claims expense          129         Interest expense         2          Administrative expense       17,367       231       50       610         Transfers out to state funds       808,606       33,639       1,432       20,556         Other deductions       74       8           Total deductions       8,840,705       194,871       348,351       140,276         Change in net position       16,952,658       (141)       386,874       9,826         Net position - beginning, as restated (Note 1)       133,061,677       4,098       3,016,582       (7,800)					,
Remittances to annuity companies       24       160,993           Insurance claims expense          129         Interest expense         2          Administrative expense       17,367       231       50       610         Transfers out to state funds       808,606       33,639       1,432       20,556         Other deductions       74       8           Total deductions       8,840,705       194,871       348,351       140,276         Change in net position       16,952,658       (141)       386,874       9,826         Net position - beginning, as restated (Note 1)       133,061,677       4,098       3,016,582       (7,800)				•••••	
Insurance claims expense           129           Interest expense           2            Administrative expense         17,367         231         50         610           Transfers out to state funds         808,606         33,639         1,432         20,556           Other deductions         74         8             Total deductions         8,840,705         194,871         348,351         140,276           Change in net position         16,952,658         (141)         386,874         9,826           Net position - beginning, as restated (Note 1)         133,061,677         4,098         3,016,582         (7,800)				•••••	31,524
Interest expense           2            Administrative expense         17,367         231         50         610           Transfers out to state funds         808,606         33,639         1,432         20,556           Other deductions         74         8             Total deductions         8,840,705         194,871         348,351         140,276           Change in net position         16,952,658         (141)         386,874         9,826           Net position - beginning, as restated (Note 1)         133,061,677         4,098         3,016,582         (7,800)		24	160,993	•••••	
Administrative expense         17,367         231         50         610           Transfers out to state funds         808,606         33,639         1,432         20,556           Other deductions         74         8             Total deductions         8,840,705         194,871         348,351         140,276           Change in net position         16,952,658         (141)         386,874         9,826           Net position - beginning, as restated (Note 1)         133,061,677         4,098         3,016,582         (7,800)	•		•••••		
Transfers out to state funds Other deductions         808,606         33,639         1,432         20,556           Other deductions         74         8             Total deductions         8,840,705         194,871         348,351         140,276           Change in net position         16,952,658         (141)         386,874         9,826           Net position - beginning, as restated (Note 1)         133,061,677         4,098         3,016,582         (7,800)	*				
Other deductions         74         8             Total deductions         8,840,705         194,871         348,351         140,276           Change in net position         16,952,658         (141)         386,874         9,826           Net position - beginning, as restated (Note 1)         133,061,677         4,098         3,016,582         (7,800)					
Change in net position         16,952,658         (141)         386,874         9,826           Net position - beginning, as restated (Note 1)         133,061,677         4,098         3,016,582         (7,800)			· · · · · · · · · · · · · · · · · · ·	ŕ	
Net position - beginning, as restated (Note 1) 133,061,677 4,098 3,016,582 (7,800)	Total deductions	8,840,705	194,871	348,351	140,276
Net position - beginning, as restated (Note 1) 133,061,677 4,098 3,016,582 (7,800)	Change in net position	16,952,658	(141)	386,874	
Net position - ending \$ 150,014,335 \$ 3,957 \$ 3,403,456 \$ 2,026	Net position - beginning, as restated (Note 1)	133,061,677	4,098	3,016,582	(7,800)
	Net position - ending	\$ 150,014,335	\$ 3,957	\$ 3,403,456	\$ 2,026

	iree Health nsurance	(	Defined Contribution	Totals				
	Subsidy	F	Pension Plan		6/30/14			
	_							
\$	70,550	\$	57,818	\$	714,464			
	272,017	·	239,389		2,226,691			
			139,867		898,714			
					149,668			
			275		17,346			
					1,069			
					354,648			
			241		38,004			
			807,672		891,438			
	342,567		1,245,262		5,292,042			
	190		2		1,447,763			
			20,002		2,221,180			
			41		137,906			
	30		1,188,048		21,022,316			
	220		1,208,093		24,829,165			
	(1)		(2,364)		(513,431)			
	219		1,205,729		24,315,734			
					50,690			
					(5,632)			
					45,058			
	219		1,205,729		24,360,792			
	•••••		•••••		14,363			
	342,786		2,450,991		29,667,197			
	407,276		1,216,535		9,985,312			
					62,386			
					25,071			
					31,524			
					161,017			
					129			
					20.075			
	53		9,765		28,076			
	•••••		57,821		922,054 82			
	407 220		1 294 121					
-	407,329		1,284,121		11,215,653			
	(64,543) 157,928		1,166,870 7,914,960		18,451,544			
_					144,147,445			
\$	93,385	\$	9,081,830	\$	162,598,989			

#### **INVESTMENT TRUST FUNDS**

#### EXTERNAL TREASURY POOL

This fund, administered by the State Treasury, is used to account for the external portion of the State Treasurer's Investment Pool.

#### INVESTMENT POOL A

This fund, administered by the State Board of Administration, is used to account for the external portion of the Local Government Surplus Funds Trust Fund (an investment pool) reported by the state.

#### INVESTMENT POOL B

As authorized in Section 218.417, Florida Statutes, this fund, administered by the State Board of Administration, is used to account for the external portion of the Fund B Surplus Funds Trust Fund (an investment pool) reported by the state.

#### OTHER INVESTMENT TRUST FUNDS

This fund, administered by the State Board of Administration, is used to account for the external portion of the Commingled Asset Management Program Fixed Income Investment Pool.

### 2014 STATE OF FLORIDA CAFR

# COMBINING STATEMENT OF FIDUCIARY NET POSITION INVESTMENT TRUST FUNDS JUNE 30, 2014 (in thousands)

	External Treasury Pool	Investment Pool A	Investment Pool B	Other Investment Trust Funds	Totals 6/30/14
ASSETS	Φ.	Ф. 202.000	Ф	Φ.	Φ 202.000
Cash and cash equivalents Pooled investments with State Treasury	\$ \$ 1,541,271	\$ 292,808 \$	\$ \$	\$ \$	\$ 292,808 \$ 1,541,271
Total cash and cash equivalents	1,541,271	292,808			1,834,079
Investments Certificates of deposit U.S. government & federally guaranteed obligations Commercial paper		2,394,403 28,798 977,117			2,394,403 28,798 977,117
Repurchase agreements Bonds and notes International bonds and notes Money market and short-term investments		960,068 598,240 87,599 704,387	38,775  4,311	4	960,068 637,019 87,599 708,698
Total investments		5,750,612	43,086	4	5,793,702
Receivables Interest receivable Pending investment sales	1,773	2,519 8,432	1		4,293 8,432
Total receivables	1,773	10,951	1		12,725
Other assets		18			18
Total assets	1,543,044	6,054,389	43,087	4	7,640,524
LIABILITIES Accounts payable and accrued liabilities Due to other funds Pending investment purchases Due to other governments Obligations under security lending agreements	   125,788	352 50 49,676 613			352 50 49,676 613 125,788
Total liabilities  NET POSITION  Held in trust for pool participants	125,788 \$ 1,417,256	50,691 \$ 6,003,698	\$ 43,087	\$ 4	176,479 \$ 7,464,045

### 2014 STATE OF FLORIDA CAFR

## COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION INVESTMENT TRUST FUNDS JUNE 30, 2014 (in thousands)

	External Treasury Pool			Other Investment Trust Funds	Totals 6/30/14
ADDITIONS					
Contributions and other deposits Transfers in from state funds	\$	\$ 77,007	\$	\$	\$ 77,007
Total contributions and other deposits		77,007			77,007
Investment income Interest income Net increase (decrease) in fair market value	29,940	11,958 42	1,039 6,806	 	42,937 6,848
Total investment income (loss)	29,940	12,000	7,845		49,785
Investment activity expense	(1,749)	(1,820)	(10)		(3,579)
Net income (loss) from investing activity	28,191	10,180	7,835		46,206
Total net investment income (loss)	28,191	10,180	7,835		46,206
Total additions	28,191	87,187	7,835		123,213
<b>DEDUCTIONS</b> Administrative expense Transfers out to state funds		50	 77,007		50 77,007
Total deductions		50	77,007		77,057
Depositor activity Deposits Withdrawals	733,564 (755,777)	13,384,535 (13,287,662)		 (14)	14,118,099 (14,043,453)
Excess (deficiency) of deposits over withdrawals	(22,213)	96,873		(14)	74,646
Change in net position	5,978	184,010	(69,172)	(14)	120,802
Net position - beginning	1,411,278	5,819,688	112,259	18	7,343,243
Net position - ending	\$ 1,417,256	\$ 6,003,698	\$ 43,087	\$ 4	\$ 7,464,045

#### **AGENCY FUNDS**

#### TAX DISTRIBUTION AND ADMINISTRATION

These agency funds administered by the Department of Revenue are primarily used to account for taxes collected by the Department that are held for other municipalities, local governments, or outside entities.

#### **OTHER**

These agency funds administered by various agencies are used to account for resources held in trust for entities outside of the State government and for the asset and liability balance related to retiree health care.

#### SCHOOL FOR THE DEAF AND THE BLIND

These agency funds administered by the School for the Deaf and the Blind are used to account for resources held for students.

#### STATE BOARD OF ADMINISTRATION

These agency funds administered by the State Board of Administration are primarily used to account for escrowed bond funds.

### 2014 STATE OF FLORIDA CAFR

# COMBINING STATEMENT OF FIDUCIARY NET POSITION AGENCY FUNDS JUNE 30, 2014 (in thousands)

		Tax istribution and ministration		Other	the an	ool for Deaf d the lind		tate Board of ministration	Totals 6/30/14
ASSETS Cash and cash equivalents	\$	483	\$	19.038	\$	42	\$	3	\$ 19.566
Pooled investments with State Treasury	Ψ	603,812	Ψ	164,023	Ψ		Ψ	326,776	1,094,611
Total cash and cash equivalents		604,295		183,061		42		326,779	1,114,177
Investments U.S. government & federally guaranteed obligations								308,259	308,259
Total investments								308,259	308,259
Receivables Accounts receivable Interest receivable		436,242		77,121 197				 1,463	513,363 1,660
Due from state funds Due from other governments		85,119 2,307		32,875					117,994 2,307
Total receivables		523,668		110,193				1,463	635,324
Total assets	\$	1,127,963	\$	293,254	\$	42	\$	636,501	\$ 2,057,760
LIABILITIES									
Accounts payable and accrued liabilities  Due to other funds	\$	546,292 86,796	\$	60,315	\$	42	\$	2,197 47	\$ 580,037 147,158
Due to other governments Obligations under security lending agreements		494,875		8,562 12,637				26,539	503,437 39,176
Claims payable				20,703				•••••	20,703
Deposits payable Other liabilities				159,378 153				607,718	767,096 153
Total liabilities	\$	1,127,963	\$	293,254	\$	42	\$	636,501	\$ 2,057,760

## COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

ASSETS         Cash and cash equivalents       \$ 1,959       \$ 1,476       \$ 2,952       \$         Pooled investments with State Treasury       586,513       1,513,648       1,496,349	483 603,812 436,242 85,119 2,307
	603,812 436,242 85,119 2,307
Fooled investments with state freasury 500,315 1,315,046 1,490,549	436,242 85,119 2,307
	85,119 2,307
Due from state funds 69,253 5,528,058 5,512,192	2,307
Due from other governments 4,565 2,307 4,565	
Total assets \$ 1,106,328 \$ 7,071,886 \$ 7,050,251 \$ 1,	127,963
LIABILITIES	
	546,292
Due to other funds 103,785 1,658,977 1,675,966	86,796
	494,875
Total liabilities \$ 1,106,328 \$ 8,337,988 \$ 8,316,353 \$ 1,	127,963
<u>Other</u>	
ASSETS	
Cash and cash equivalents \$ 8,439 \$ 204,381 \$ 193,782 \$	19,038
	164,023
Other investments 100 100	
Accounts receivable 81,037 14,075 17,991	77,121
Interest receivable 108 860 771	197
Due from state funds         30,974         24,461         22,560           Total assets         \$ 301,370         \$ 1,539,468         \$ 1,547,584         \$	32,875
	293,254
LIABILITIES	
Accounts payable and accrued liabilities \$ 27,399 \$ 314,739 \$ 310,632 \$	31,506
Due to other funds 760 60,226 671	60,315
Due to other governments 13,154 6,861 11,453 Obligations under security lending agreements 13,691 468 1,522	8,562 12,637
Obligations under security lending agreements 13,691 468 1,522 Claims payable 21,616 6 919	20,703
	159,378
Other liabilities 153	153
	293,254
School for the Deaf and the Blind	
ASSETS	
Cash and cash equivalents \$ 44 \$ 99 \$ 101 \$	42
Total assets \$ 44 \$ 99 \$ 101 \$	42
LIABILITIES	
Accounts payable and accrued liabilities \$ 44 \$ 42 \$ 44 \$	42
Total liabilities \$ 44 \$ 42 \$ 44 \$	42

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

State Board of Administration	Balance 6/30/13			Additions	Deductions			Balance 6/30/14		
ASSETS Cash and cash equivalents Pooled investments with State Treasury Investments Interest receivable	\$	5,926 276,219 353,318 1,765	\$	2,123,252 896,712 31,004 2,908	\$	2,129,175 846,155 76,063 3,210	\$	3 326,776 308,259 1,463		
Total assets	\$	637,228	\$	3,053,876	\$	3,054,603	\$	636,501		
LIABILITIES Accounts payable and accrued liabilities Due to other funds Obligations under security lending agreements Deposits payable Total liabilities	\$	 46 21,755 615,427 637,228	\$	25,580 353,374 4,784 1,018,203 1,401,941	\$	23,383 353,373  1,025,912 1,402,668	\$	2,197 47 26,539 607,718 636,501		
Totals - All Agency Funds										
ASSETS Cash and cash equivalents Pooled investments with State Treasury Investments Accounts receivable Interest receivable Due from state funds Due from other governments	\$	16,368 1,043,444 353,418 525,075 1,873 100,227 4,565	\$	2,329,208 3,706,051 31,004 40,472 3,768 5,552,519 2,307	\$	2,326,010 3,654,884 76,163 52,184 3,981 5,534,752 4,565	\$	19,566 1,094,611 308,259 513,363 1,660 117,994 2,307		
Total assets	\$	2,044,970	\$	11,665,329	\$	11,652,539	\$	2,057,760		
LIABILITIES Accounts payable and accrued liabilities Due to other funds Due to other governments Obligations under security lending agreements Claims payable Deposits payable Other liabilities Total liabilities	\$	588,886 104,591 454,254 35,446 21,616 840,177	\$	1,099,950 2,072,577 5,926,283 5,252 6 1,034,784 153 10,139,005	\$	1,108,799 2,030,010 5,877,100 1,522 919 1,107,865 	\$	580,037 147,158 503,437 39,176 20,703 767,096 153		
1 Otal Habilities	<b>D</b>	2,044,970	Þ	10,139,005	Þ	10,126,215	Þ	2,057,760		

#### NONMAJOR COMPONENT UNITS

#### WATER MANAGEMENT DISTRICTS

These districts were created in accordance with Section 373.069, Florida Statutes, to provide for the management and conservation of water and related land resources. Refer to Note 1 for additional information.

#### OTHER STATE UNIVERSITIES

This category includes 11 state universities. Refer to Note 1 for additional information.

#### FLORIDA COLLEGES

This category includes 28 Florida College System Institutions. Refer to Note 1 for additional information.

#### OTHER NONMAJOR COMPONENT UNITS

Other nonmajor component units include various foundations and not-for-profit organizations. Refer to Note 1 for additional information.

# COMBINING STATEMENT OF NET POSITION NONMAJOR COMPONENT UNITS JUNE 30, 2014 (in thousands)

(in thousands)	Water Management Districts	Other State Universities	Florida Colleges	Other Nonmajor Component Units	Totals 6/30/14
ASSETS					
Current assets					
Cash and cash equivalents	\$ 196,298	\$ 295,528	\$ 143,475	\$ 116,216	\$ 751,517
Pooled investments with State Treasury	40,455	1,342,301	188,258	43,874	1,614,888
Other investments	806,592	1,688,621	880,375	1,183,286	4,558,874
Receivables, net	12,775	454,770	260,003	147,311	874,859
Due from component units/primary	11,062	281,123	8,174	8,289	308,648
Inventories	6,727	8,144	14,849	9,500	39,220
Restricted cash and cash equivalents		73,185	232,879	141,088	447,152
Restricted pooled investments with State Treasury		229,753	345,214		574,967
Restricted investments	379,801	1,821,358	1,071,033		3,272,192
Other loans and notes receivable, net		50,424		1,106	51,530
Other assets	3,923	190,268	100,769	5,774	300,734
Capital assets, net	7,036,815	8,199,786	3,964,167	580,634	19,781,402
Total assets	8,494,448	14,635,261	7,209,196	2,237,078	32,575,983
DEFERRED OUTFLOWS OF RESOURCES					
Accum. decrease in fair value -Hedging derivatives		16,399	1,517		17,916
Amount deferred on refunding of debt		3,653			3,653
Total deferred outflows of resources		20,052	1,517		21,569
LIABILITIES					
Accounts payable and accrued liabilities	115,935	312,909	324,857	161,708	915,409
Due to component units/primary	93	78,694	8,272	· · · · · · · · · · · · · · · · · · ·	87,059
Long-term liabilities	)3	70,074	0,272	•••••	67,037
Due within one year	97,361	348,334	89,838	28,087	563,620
Due in more than one year	567,796	3,084,821	436,369	930,511	5,019,497
Total liabilities	781,185	3,824,758	859,336	1,120,306	6,585,585
DEFERRED INFLOWS OF RESOURCES	, 01,100	2,02 .,700	357,553	1,120,000	3,500,500
Deferred service concession arrangement receipts				337	337
Accum. increase in fair value -Hedging derivatives	•••••	4,059	234		4,293
Total deferred outflows of resources		4,059	234	337	4,630
		4,037	234	331	4,030
NET POSITION	6.5.42.276	5 O 4 O 4 O O	2 745 202	5.00,000	1 6 005 047
Net investment in capital assets	6,543,376	5,948,488	3,745,283	568,800	16,805,947
Restricted for		24.000	11.051		45 140
Debt service		34,098	11,051	1.40.071	45,149
Other	618,423	1,100,906	1,473,624	148,971	3,341,924
Funds held for permanent endowment		224.852	150 400		205 241
Expendable	•••••	234,852	150,489	•••••	385,341
Nonexpendable		1,758,100	460,466	200.664	2,218,566
Unrestricted	551,464	1,750,052	510,230	398,664	3,210,410
Total net position	\$ 7,713,263	\$ 10,826,496	\$ 6,351,143	\$ 1,116,435	\$ 26,007,337

### COMBINING STATEMENT OF ACTIVITIES NONMAJOR COMPONENT UNITS FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (in thousands)

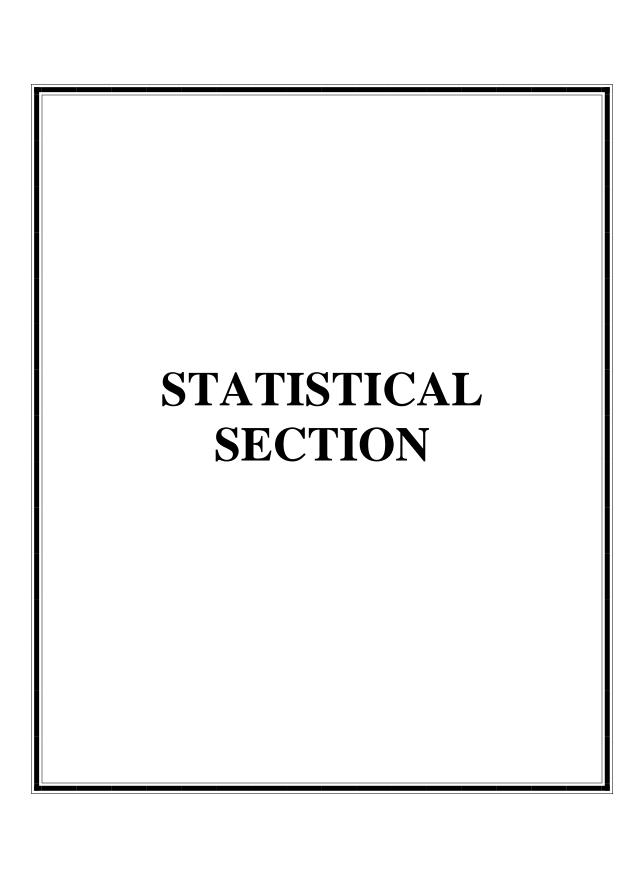
				Prog	ram Revenues		
Functions/Programs	 Expenses	(	Charges for Services	(	Operating Grants and ontributions	Capital Grants and Contributions	
Water Management Districts	\$ 720,695	\$	40,044	\$	64,609	\$	63,274
Other State Universities	6,293,892		2,353,735		1,841,703		196,903
Florida Colleges	3,280,007		661,001		1,242,615		204,846
Other Nonmajor Component Units	 913,365		171,043		589,396		37,357
Total component units	\$ 11,207,959	\$	3,225,823	\$	3,738,323	\$	502,380

#### General revenues

Property taxes
Investment earnings (losses)
Gain (loss) on sale of capital assets
Payments from the State of Florida
Miscellaneous
Contributions to permanent funds
Total general revenues and contributions
Change in net position
Net position - beginning, as restated (Note 1)
Net position - ending

Net (	Expense)	Revenue	and	Changes	in	Net	Position

М	Water Ianagement Districts	Other State Universities	Florida Colleges		Other Nonmajor Component Units	Totals 6/30/14		
\$	(552,768)  	\$ (1,901,551) 	\$	 (1,171,545) 	\$   (115,569)	\$ (552,768) (1,901,551) (1,171,545) (115,569)		
	(552,768)	(1,901,551)		(1,171,545)	(115,569)	(3,741,433)		
	468,554 3,411	 396,612		 165,777	 152,363	468,554 718,163		
	428  5,337	(8,249) 1,672,164 300,361		202 1,116,083 64,883	64,000 95,517	(7,619) 2,852,247 466,098		
	477,730 (75,038) 7,788,301	16,086 2,376,974 475,423 10,351,073		9,519 1,356,464 184,919 6,166,224	311,880 196,311 920,124	25,605 4,523,048 781,615 25,225,722		
\$	7,788,301	\$ 10,826,496	\$	6,351,143	\$ 1.116.435	\$ 26,007,337		



### STATISTICAL SECTION

### **Table of Contents**

This section of the State of Florida's CAFR provides additional detailed information for use in assessing the financial condition of the government.

<u>P</u> A	AGE
<b>Financial Trends</b> – These schedules contain trend information to help assess how the state's financial position has changed over time.	
<ul> <li>Schedule A-1 – Net Position by Component</li> <li>Schedule A-2 – Changes in Net Position</li> <li>Schedule A-3 – Fund Balances – Governmental Funds</li> <li>Schedule A-4 – Changes in Fund Balances – Governmental Funds</li> </ul>	246 250
Revenue Capacity – These schedules present information on the state's most significant revenue sources and can assist with evaluating the government's ability to produce its own-source revenues.	
<ul> <li>Schedule B-1 – Revenue Base/Rate</li> <li>Schedule B-2 – Principal Sales Tax Payers by Industry</li> </ul>	
<b>Debt Capacity</b> – These schedules may assist with an understanding of the state's outstanding debt and its ability to issue new debt.	
<ul> <li>Schedule C-1 – Ratios of Outstanding Debt by Type</li> <li>Schedule C-2 – Ratios of Net General Bonded Debt Outstanding</li> <li>Schedule C-3 – Legal Debt Margin</li> <li>Schedule C-4 – Pledged-Revenue Coverage</li> </ul>	260 261
<b>Demographic and Economic Information</b> – These schedules include demographic and economic information to communicate the state's socioeconomic environment. These schedules can assist with evaluating financial statement information in context with this historical data as well as among governments.	
<ul> <li>Schedule D-1 – Demographic and Economic Statistics</li> <li>Schedule D-2 – Industry Sector Employment</li> </ul>	
<b>Operating Information</b> – These schedules include operating data to assist with understanding how information in the state's financial reports relates to services provided or activities performed by the state.	
<ul> <li>Schedule E-1 – Full-time Equivalent State Employees by Function</li> <li>Schedule E-2 – Operating Indicators by Function</li> <li>Schedule E-3 – Capital Assets by Function</li> </ul>	272

Net Position by Component For the Last Ten Fiscal Years (in thousands)

(Accrual Basis of Accounting)

			I	Fiscal Year		
	 2005	 2006		2007	2008	 2009
Governmental Activities Net investment of capital assets	\$ 43,469,131	\$ 46,546,117	\$	49,603,845	\$ 51,937,584	\$ 54,585,016
Restricted Environment, Recreation and Conservation	2,251,215	2,974,802		2,861,436	2,910,269	2,563,254
Public Education (1)(2)	1,037,249				1,438,845	1,223,164
Health and Family Services Transportation	682,991 1,017,620	800,337 1,624,834		843,301 1,680,338	760,644 1,564,767	835,026 1,131,641
Tax Collection and Administration (1)	220,221	1,024,034			1,304,707	
Employment Services (1)	405,403					
Nonmajor governmental funds <sup>(1)</sup> Debt Service Other	339,061 82,955 	2,056,047 75,671		2,664,650 72,890	1,852,966 84,221 	1,886,160 142,933
Funds held for permanent endowment	•••••	••••				••••
Expendable Nonexpendable	1,873,866	2,023,738		44,830 2,287,402	409,958 1,312,289	
Unrestricted	(6,051,178)	(5,844,743)		(7,552,727)	(11,996,949)	 (15,242,901)
Total governmental activities net position	\$ 45,328,534	\$ 50,256,803	\$	52,505,965	\$ 50,274,594	\$ 47,124,293
Percent change from prior year	10.53%	10.87%		4.48%	-4.25%	-6.27%
<b>Business-type Activities</b>						
Net investment of capital assets Restricted	\$ 3,331,056	\$ 3,829,792	\$	4,164,740	\$ 4,360,753	\$ 4,929,637
Transportation					154,853	
Lottery (4)	204,037	98,472		90,869	158,532	120,944
Prepaid College Program <sup>(4)</sup> Hurricane Catastrophe Fund	2,387,054	583,816		842,793	727,678 856,986	345,340 1,749,163
Reemployment assistance	1,698,824	2,185,249		2,286,489	1,974,312	63,026
Other Unrestricted	395,216 310,405	211,257 (1,103,433)		198,010 393,589	622,176	221,745 278,870
Total business-type activities net position	\$ 8,326,592	\$ 5,805,153	\$	7,976,490	\$ 8,855,290	\$ 7,708,725
Percent change from prior year	-22.79%	-30.28%		37.40%	11.02%	-12.95%
Total Primary Government						
Net investment of capital assets Restricted	\$ 46,800,187	\$ 50,375,909	\$	53,768,585	\$ 56,298,337	\$ 59,514,653
Environment, Recreation and Conservation	2,251,215	2,974,802		2,861,436	2,910,269	2,563,254
Public Education <sup>(1) (2)</sup> Health and Family Services	1,037,249 682,991	800,337		843,301	1,438,845 760,644	1,223,164 835,026
Transportation (3)	1,017,620	1,624,834		1,680,338	1,719,620	1,131,641
Tax Collection and Administration (1)	220,221					
Employment Services (1)	405,403					
Nonmajor governmental funds (1) Debt Service	339,061 82,955	2,056,047 75,671		2,664,650 72,890	1,852,966 84,221	1,886,160 142,933
Lottery	204,037	98,472		90,869	158,532	120,944
Prepaid College Program (4)	2 207 054	583,816		842,793	727,678	345,340
Hurricane Catastrophe Fund Reemployment assistance	2,387,054 1,698,824	2,185,249		2,286,489	856,986 1,974,312	1,749,163 63,026
Other (3)	395,216	211,257		198,010		221,745
Funds held for permanent endowment Expendable				44,830	409,958	
Nonexpendable	1,873,866	2,023,738		2,287,402	1,312,289	
Unrestricted	 (5,740,773)	 (6,948,176)		(7,159,138)	 (11,374,773)	 (14,964,031)
Total primary government net position	\$ 53,655,126	\$ 56,061,956	\$	60,482,455	\$ 59,129,884	\$ 54,833,018
Percent change from prior year	3.59%	4.49%		7.89%	-2.24%	-7.27%

Note: Reporting standards require that net position be reported in three components in the financial statements: net investment of capital assets; restricted; and unrestricted. See Schedule A-2 for changes on net position from year to year.

<sup>(1)</sup> Tax Collection and Administration, Public Education, and Employment Services were reclassified as nonmajor as of July 1, 2005.

<sup>(2)</sup> Public Education was reclassified as major as of July 1, 2007.

<sup>(3)</sup> Restricted Net positions that were previously classified as "Other" are now being reported as "Transportation."

<sup>(4)</sup> Florida Prepaid College Program was reclassified as major business-type fund as of July 1, 2005.

			Fiscal Year				
	2010	 2011	2012	2013		2014	
\$	56,935,300	\$ 57,100,033	\$ 58,403,581	\$ 59,994,370	\$	61,727,674	
	2,440,804	2,359,437	2,409,211	2,533,998		2,672,904	
	1,064,284	700,343	593,657	390,829		502,820	
	1,166,423 1,092,578	2,117,546 1,440,141	1,042,253 1,706,083	1,562,739 1,665,701		1,771,369 2,475,460	
						2,473,400	
	1,666,747	1,401,380	1,195,232	1,137,373		1,100,467	
	247,039	286,787	289,922	280,048		263,030	
	476,495	173,331	571,203	557,025		482,457	
	(15,840,018)	 (15,117,243)	 (13,435,170)	(10,774,051)		(9,773,999)	
\$	49,249,652	\$ 50,461,755	\$ 52,775,972	\$ 57,348,032	\$	61,222,182	
	4.51%	2.46%	4.59%	8.66%		6.76%	
\$	4,910,794	\$ 5,256,229	\$ 5,365,538	\$ 5,841,079	\$	6,789,610	
			283,979	168,934		316,989	
	132,687	120,722	135,245	102,088		93,419	
	483,365	591,401	565,037	829,845		1,792,466	
	3,230,193 (903,588)	4,729,314 (1,058,871)	6,424,436	8,295,259 1,158,339	10,160,217 2,044,428		
	269,844	279,983	90	4,165		2,044,428 9,144	
	613,896	 549,270	 617,183	 889,008		951,037	
\$	8,737,191	\$ 10,468,048	\$ 13,391,508	\$ 17,288,717	\$	22,157,310	
	13.34%	19.81%	27.93%	29.10%		28.16%	
\$	61,846,094	\$ 62,356,262	\$ 63,769,119	\$ 65,835,449	\$	68,517,284	
	2,440,804	2,359,437	2,409,211	2,533,998		2,672,904	
	1,064,284	700,343	593,657	390,829		502,820	
	1,166,423	2,117,546	1,042,253	1,562,739		1,771,369	
	1,092,578	1,440,141	1,990,062	1,834,635		2,792,449	
	1,666,747	1,401,380	1,195,232	1,137,373		1,100,467	
	247,039	286,787	289,922	280,048		263,030	
	132,687	120,722	135,245	102,088		93,419	
	483,365	591,401	565,037	829,845		1,792,466	
	3,230,193	4,729,314	6,424,436	8,295,259		10,160,217	
	(903,588) 746,339	(1,058,871) 453,314	571,293	1,158,339 561,190		2,044,428 491,601	
_	(15,226,122)	 (14,567,973)	 (12,817,987)	 (9,885,043)		(8,822,962)	
\$	57,986,843	\$ 60,929,803	\$ 66,167,480	\$ 74,636,749	\$	83,379,492	
	5.75%	5.08%	8.60%	12.80%		11.71%	

Changes in Net Position For the Last Ten Fiscal Years (in thousands)

(Accrual Basis of Accounting)

			Fiscal Year	
	2005	2006	2007	2008 2009
Expenses		2000	2007	
Governmental activities:				
General government	\$ 6,902,109	\$ 7,410,799	\$ 8,410,918 \$	7,492,475 \$ 6,878,903
Education	17,439,674	18,210,639	19,739,622	20,459,549 18,722,159
Human services	19,865,453	19,765,378	20,634,220	21,715,055 23,988,006
Criminal justice and corrections	3,466,376	3,811,677	3,992,990	4,296,298 4,037,197
Natural resources and environment	3,298,381	4,284,896	2,767,852	2,749,924 2,614,491
Transportation	3,147,739	3,308,209	3,545,752	4,098,203 3,850,791
State courts	367,941	414,044	436,825	464,190 426,639
Indirect interest on long-term debt	20,028	7,062	11,731	12,314 15,586
Total governmental activities expenses	54,507,701	57,212,704	59,539,910	61,288,008 60,533,772
Business-type activities:				
Transportation	321,595	329,966	403,982	446,489 402,235
Lottery	2,528,646	2,874,533	3,029,103	2,987,265 2,765,729
Hurricane Catastrophe Fund	3,811,900	4,758,156	241,568	1,044,927 676,970
Prepaid College Program		459,404	855,997	1,302,094 1,037,026
Reemployment assistance	981,954			4,307,809
Nonmajor enterprise funds	176,683	994,182	1,146,532	1,654,422 267,722
Total business-type activities expenses	7,820,778	9,416,241	5,677,182	7,435,197 9,457,491
Total primary government expenses	\$ 62,328,479	\$ 66,628,945	\$ 65,217,092 \$	68,723,205 \$ 69,991,263
Program Revenues				
Governmental activities:				
Charges for services				
General government	\$ 3,469,736	\$ 3,485,512	\$ 3,765,988 \$	3,167,668 \$ 3,411,639
Education	209,149	211,352	250,023	291,975 133,346
Human services	885,836	954,495	1,302,926	1,020,441 1,629,514
Criminal justice and corrections	192,988	267,248	307,550	340,143 293,457
Natural resources and environment	288,837	346,037	368,511	451,363 346,240
Transportation	174,836	651,776	371,726	514,737 333,953
State courts	13,517	17,187	18,512	19,479 43,385
Operating grants and contributions	17,492,835	18,057,457	17,105,209	17,500,769 20,164,996
Capital grants and contributions	1,998,133	1,374,611	2,163,715	2,144,946 1,986,579
Total governmental activities program revenues	24,725,867	25,365,675	25,654,160	25,451,521 28,343,109
Business-type activities:				
Charges for services				
Transportation	665,097	698,409	766,190	738,450 747,347
Lottery	3,635,052	3,993,788	4,286,152	4,338,303 4,017,816
Hurricane Catastrophe Fund	787,759	891,506	1,476,660	1,188,703 1,242,072
Prepaid College Program		502,579	1,114,978	1,619,334 654,688
Reemployment assistance	1,253,872			931,516
Nonmajor enterprise funds	264,304	1,552,136	1,324,114	1,413,825 352,554
Operating grants and contributions	49,151	45,214	39,258	29,476 1,665,431
Capital grants and contributions	432	307	2,287	3,589 659
Total business-type activities program revenues	6,655,667	7,683,939	9,009,639	9,331,680 9,612,083
Total primary government program revenues	\$ 31,381,534	\$ 33,049,614	\$ 34,663,799 \$	34,783,201 \$ 37,955,192
Net (Expense) Revenue (1)				
Governmental activities	\$ (29,781,834)	\$ (31,847,029)	\$ (33,885,750) \$	(35,836,487) \$ (32,190,663)
Business-type activities	(1,165,111)	(1,732,302)	3,332,457	1,896,483 154,592
Total primary government net (expense)	\$ (30,946,945)	\$ (33,579,331)	\$ (30,553,293) \$	\$ (33,940,004) \$ (32,036,071)

					Fiscal Year							
	2010		2011		2012		2013		2014			
\$	6,882,931	\$	6,830,398	\$	6,342,471	\$	6,430,345	\$	6,057,247			
	18,946,684		20,423,515	·	17,695,809		17,807,322		19,316,440			
	27,692,169		29,040,946		29,650,274		30,770,664		32,971,959			
	4,448,382		4,534,992		4,245,923		4,186,869		3,847,359			
	2,588,478		2,339,268		2,265,464		2,374,092		2,497,934			
	3,176,790		3,613,936		3,614,062		3,543,133		3,851,085			
	427,319		435,153		409,441		455,878		487,056			
	18,759		6,751		6,257		5,904		5,814			
	64,181,512		67,224,959		64,229,701		65,574,207		69,034,894			
	383,106		385,564		421,724		426,056		392,138			
	2,747,599		2,864,709		3,188,011		3,619,597		3,904,940			
	362,318		236,475		113,808		(95,313)		(90,146)			
	1,523,217		691,977		2,010,300		(149,009)		(48,662)			
	7,656,494		5,743,471		3,407,135		2,389,913		1,448,606			
	264,580		268,936		256,936		287,278		314,276			
	12,937,314		10,191,132		9,397,914		6,478,522		5,921,152			
\$	77,118,826	\$	77,416,091	\$	73,627,615	\$	72,052,729	\$	74,956,046			
\$	3,938,356	\$	4,092,321	\$	4,680,250	\$	5,153,314	\$	4,804,016			
	229,149		152,217		156,917		243,580		235,756			
	1,156,988		1,491,338		1,901,175		1,363,570		2,443,730			
	772,557		775,476		729,837		762,411		261,949			
	400,700		382,261		352,007		336,560		342,489			
	343,782		255,995		361,627		485,131		274,205			
	421,501		232,771		247,645		105,006		99,211			
	26,831,434		27,920,491		23,925,002		25,852,502		26,960,994			
	1,974,293		2,058,453		2,036,464		2,022,429		2,470,890			
	36,068,760		37,361,323		34,390,924		36,324,503		37,893,240			
	700,803		699,675		715,835		851,997		922,212			
	4,006,864		4,044,597		4,524,446		5,012,842		5,392,735			
	1,524,012		1,358,918		1,362,133		1,295,500		1,296,550			
	1,661,241		799,886		1,983,897		115,727		913,778			
	1,242,684		1,722,484		2,200,841		2,235,316		1,911,442			
	386,372		362,184		358,972		380,370		406,902			
	5,453,925		3,863,733		2,165,114		1,442,864		432,698			
	6,055		270		289		6,414		19,732			
	14,981,956		12,851,747		13,311,527		11,341,030		11,296,049			
\$	51,050,716	\$	50,213,070	\$	47,702,451	\$	47,665,533	\$	49,189,289			
\$	(28,112,752)	\$	(29,863,636)	\$	(29,838,777)	\$	(29,249,704)	\$	(31,141,654)			
	2,044,642	-	2,660,615		3,913,613		4,862,508		5,374,897			
¢		¢		¢		•		\$				
\$	(26,068,110)	\$	(27,203,021)	\$	(25,925,164)	\$	(24,387,196)	\$	(25,766,757)			

Changes in Net Position
For the Last Ten Fiscal Years
(in thousands)

SCHEDULE A-2 (Continued)

(Accrual Basis of Accounting)

General Revenues and Other Changes in

Net Position		Fiscal Year										
		2005		2006		2007		2008		2009		
Governmental activities:												
Taxes												
Sales and use tax	\$	19,056,249	\$	20,729,364	\$	20,684,191	\$	19,716,442	\$	17,277,989		
Fuel taxes		2,414,012		2,591,946		2,575,303		2,548,254		2,495,280		
Corporate income tax		1,785,213		2,363,056		2,450,357		2,253,781		1,698,356		
Documentary stamp tax		3,376,210		4,051,479		3,022,536		1,924,526		1,104,758		
Intangible personal property tax		998,904		1,104,008		757,163		428,804		197,391		
Communication service tax		1,343,835		1,433,092		1,484,954		1,546,853		1,541,548		
Beverage and tobacco taxes		1,088,542		1,102,408		1,112,580		1,043,526		1,063,483		
Insurance premium tax		764,559		879,079		995,340		940,534		846,851		
Gross receipts utilities tax		496,725		585,520		615,280		670,442		662,059		
Other taxes		1,010,806		477,156		518,536		657,981		668,137		
Investment earnings (loss)		300,620		174,039		812,617		578,770		(290,686)		
Gain (loss) on sale of capital assets				(75,501)		(250,925)		(107,535)		(126,527)		
Miscellaneous												
Transfers		1,249,753		1,321,420		1,356,980		1,377,500		1,469,607		
Total governmental activities		33,885,428		36,737,066		36,134,912		33,579,878		28,608,246		
Business-type activities:												
Investment earnings		28,872		15,877		10,640		11,270		2,055		
Gain (loss) on sale of capital assets		(17,018)		(10,341)		(10,006)		(6,425)		(1,694)		
Emergency assessments						195,226		356,697		336,963		
Miscellaneous		(1,272)		(808)								
Transfers		(1,249,753)		(1,321,420)		(1,356,980)		(1,377,500)		(1,469,607)		
Total business-type activities		(1,239,171)		(1,316,692)		(1,161,120)		(1,015,958)		(1,132,283)		
Total primary government	\$	32,646,257	\$	35,420,374	\$	34,973,792	\$	32,563,920	\$	27,475,963		
Change in Net Position												
Governmental activities	\$	4,103,594	\$	4,890,035	\$	2,249,162	\$	(2,256,609)	\$	(3,582,417)		
Business-type activities (2)	Ψ	(2,404,282)	-	(3,048,994)	-	2,171,337	-	880,525	-	(977,691)		
Total primary government (3)	\$	1,699,312	\$	1,841,041	\$	4,420,499	\$	(1,376,084)	\$	(4,560,108)		

<sup>(1)</sup> Net (Expense) Revenue is the difference between the expenses and program revenues. It indicates the degree to which a function or program is supported with its own fees and program-specific grants and its reliance upon funding from general revenues.

 $<sup>^{(2)}</sup>$  In 2005 and 2006, the business-type activities expenses increased primarily as a result of an increase in hurricane reinsurance claims.

 $<sup>^{\</sup>left(3\right)}$  See Schedule A-1 for ending net asset balances for reported years.

#### SCHEDULE A-2 (Continued)

			Fiscal Year				
2010		2011	2012		2013		2014
\$ 17,102,054	\$	17,822,003	\$ 18,632,812	\$	19,914,591	\$	21,255,958
2,505,193		2,512,393	2,515,654		2,580,843		2,680,381
1,785,291		1,880,365	2,042,537		2,055,440		2,043,380
1,077,836		1,152,222	1,289,321		1,662,044		1,806,604
158,643		163,553	190,247		279,047		254,236
1,515,675		1,427,851	1,389,752		1,422,775		1,317,185
1,872,646		1,886,065	1,847,468		1,700,095		1,631,109
862,520		876,744	884,180		907,004		917,693
673,013		647,558	611,534		588,765		614,337
971,197		1,022,728	1,068,535		1,142,373		1,187,566
555,053		369,459	288,425		104,112		346,868
(59,943)		(3,450)	(21,408)		(62,746)		(36,506)
		68					
 1,352,669		1,318,180	 1,452,437		1,534,368		996,993
 30,371,847		31,075,739	32,191,494		33,828,711		35,015,804
9,526		4,353	5,148		496		3,957
(2,374)		(2,732)	(717)		(4,679)		(2,579)
329,341		386,676	456,797		490,011		498,560
		127	1,056		740		1,050
 (1,352,669)		(1,318,180)	 (1,452,437)		(1,534,368)		(996,993)
 (1,016,176)		(929,756)	 (990,153)		(1,047,800)		(496,005)
\$ 29,355,671	\$	30,145,983	\$ 31,201,341	\$	32,780,911	\$	34,519,799
 	_			_		_	
\$ 2,259,095	\$	1,212,103	\$ 2,352,717	\$	4,579,007	\$	3,874,150
1,028,466		1,730,859	2,923,460		3,814,708		4,878,892
\$ 3,287,561	\$	2,942,962	\$ 5,276,177	\$	8,393,715	\$	8,753,042

Fund Balances Governmental Funds Last Ten Fiscal Years (in thousands)

(Modified Accrual Basis of Accounting)

						iscal Year				
		2005		2006		2007		2008		2009
General Fund (Per GASB 54) <sup>(1)</sup> : Nonspendable Restricted Committed	\$		\$		\$		\$		\$	
Unassigned										
Total general fund										
Percent change from prior year										
Other Governmental Funds (Per GASB 54) <sup>(1)</sup> : Nonspendable										
Restricted										
Committed										
Unassigned										
Total other governmental funds										
Total Governmental Funds (2)	\$		\$		\$		\$		\$	
Percent change from prior year										
General Fund (Prior to GASB 54): Reserved for:										
Encumbrances	\$	78,253	\$	51,988	\$	106,922	\$	104,614	\$	103,142
Inventories	Ψ	16,091	Ψ	19,040	Ψ	25,272	Ψ	14,628	Ψ	15,422
Advances		12,719		2,712		2,628		2,631		64,390
Long-term receivables		78,494		65,974		61,373		50,686		168
Capital outlay		93,857		243,947		207,807		177,049		102,685
Budget Stabilization Fund		995,805		1,092,081		1,248,490		1,353,690		273,874
Working Capital Fund		316,562		2.021		2.507		2.906		
Other Unreserved		2,067 5,257,271		2,031 6,572,190		2,597 5,574,678		2,806 2,324,588		616,822 2,191,735
Total general fund		6,851,119		8,049,963		7,229,767		4,030,692		3,368,238
Percent change from prior year		35.55%		17.50%		-10.19%		-44.25%		-16.44%
Other Governmental Funds (Prior to GASB 54):										
Reserved for:										
Encumbrances		719,895		1,214,792		135,249		81,220		116,822
Inventories Advances		52,309 173,247		57,319 187,722		64,374 211,340		75,957 222,848		63,167 374,379
Long-term receivables		1,461,031		1,586,949		2,047,689		2,341,669		2,361,484
Capital outlay		1,839,728		2,294,027		3,503,486		3,568,444		2,621,895
Debt service		82,955		75,671		72,890		84,221		142,933
Permanent trust		1,873,866		2,023,738		2,332,232		1,722,247		
Working Capital Fund		107,171								
Other Unreserved, reported in:				158,088		155,275		113,439		245,016
Special revenue funds		3,705,392		4,093,227		3,631,599		3,323,598		2,806,191
Capital projects funds		41,250		28,779		45,703		17,733		5,913
Permanent funds		1,982		2,649		3,005		412,246		1,687
Total other governmental funds		10,058,826		11,722,961		12,202,842		11,963,622		8,739,487
<b>Total Governmental Funds</b> (2)	\$	16,909,945	\$	19,772,924	\$	19,432,609	\$	15,994,314	\$	12,107,725
Percent change from prior year		18.43%		16.93%		-1.72%		-17.69%		-24.30%

<sup>(1)</sup> The state implemented GASB Statement 54 in Fiscal Year 2011, which significantly changed the fund balance classifications. Fiscal year 2011 fund balance classifications are not comparable to prior years' classifications.

<sup>(2)</sup> See Schedule A-4 for changes in fund balances from year to year.

			Fiscal Year						
2010		2011	 2012		2013		2014		
\$ 	\$	76,554 52,767 887,891 2,609,956	\$ 33,323 49,739 982,189 3,735,358	\$	27,518 60,359 746,914 5,322,056	\$	36,142 90,396 903,183 5,444,736		
		3,627,168	4,800,609		6,156,847		6,474,457		
 		-13.01%	32.35%		28.25%		5.16%		
		59,967 4,565,723 5,598,547 	74,260 4,651,214 4,389,415 		117,133 5,301,861 4,880,459 (743,777)		95,290 5,553,343 5,920,057 (808,982)		
 		10,224,237	 9,114,889		9,555,676		10,759,708		
\$ 	\$	13,851,405	\$ 13,915,498	\$	15,712,523	\$	17,234,165		
		1.42%	0.46%		12.91%		9.68%		
\$ 67,330 11,779	\$		\$ 	\$		\$			
54,904									
137 91,868									
274,916									
684,063 2,984,775									
4,169,772									
23.80%									
190,104 44,172									
1,064,894									
2,433,814									
2,424,194 247,039									
247,039									
233,217									
2,829,255									
19,072									
 2,276	-		 	-					
 9,488,037	-		 	-		-			
\$ 13,657,809	\$		\$ 	\$	<u></u>	\$			
12.80%									

Changes in Fund Balances Governmental Funds Last Ten Fiscal Years (in thousands)

(Modified Accrual Basis of Accounting)

	2005	 2006		2007		2008		2009
Revenues								
Taxes	\$ 32,334,920	\$ 35,317,243	\$	34,216,240	\$	31,544,362	\$	27,693,512
Licenses and permits	1,263,525	1,318,920		1,349,929		1,300,154		1,261,366
Fees and charges	2,488,530	3,141,434		3,366,361		3,517,982		3,521,215
Grants and donations	19,270,292	19,567,321		19,204,113		19,610,900		22,075,028
Investment earnings (losses)	729,118	455,205		1,418,723		772,331		(164,294)
Fines, forfeits, settlements and judgments	630,682	804,869		830,178		818,804		764,621
Other	317,190	 17,881		73,878		44,062		58,267
Total revenues	57,034,257	 60,622,873		60,459,422		57,608,595		55,209,715
Expenditures								
Current:								
General government	6,891,380	7,428,922		8,351,906		7,684,863		6,633,032
Education	16,844,368	17,643,897		19,168,847		19,842,205		18,048,122
Human services	19,810,089	19,755,015		20,586,256		21,768,923		23,436,257
Criminal justice and corrections	3,384,667	3,673,967		3,912,691		4,173,403		3,949,006
Natural resources and environment	3,030,371	4,030,076		2,733,006		2,721,304		2,418,472
Transportation	3,021,534	3,188,602		3,456,266		3,971,868		3,727,772
State courts	360,374	412,793		435,531		457,883		403,267
Capital outlay	2,148,634	2,639,161		3,005,688		2,636,135		2,523,481
Gain/(loss) on disposal of general fixed assets				768				
Debt service:								
Principal retirement	795,954	736,331		810,726		860,289		943,493
Interest and fiscal charges	825,872	 835,993		842,558		903,637		971,752
Total expenditures	57,113,243	 60,344,757		63,304,243		65,020,510	_	63,054,654
Excess (deficiency) of revenues								
over expenditures	(78,986)	278,116		(2,844,821)		(7,411,915)		(7,844,939)
Other Financing Sources (Uses)								
Proceeds of bond issues	1,231,340	1,152,268		1,110,197		2,571,311		1,901,696
Proceeds of refunding bonds	2,470,805	426,107		401,977		94,760		
Operating transfers in	13,472,264	10,901,916		9,982,178		9,847,759		9,659,500
Operating transfers out	(12,107,675)	(9,559,920)		(8,606,547)		(8,456,830)		(8,185,220)
Proceeds of financing agreements	44,819	23,751		18,678		8,984		117,960
Payments to refunded bond agent	(2,470,805)	 (426,107)	_	(401,977)		(94,760)		
Total other financing sources (uses)	2,640,748	 2,518,015		2,504,506		3,971,224	_	3,493,936
Net change in fund balances	\$ 2,561,762	\$ 2,796,131	\$	(340,315)	\$	(3,440,691)	\$	(4,351,003)
Debt Service as a Percentage of Noncapital Expenditures	3.0%	2.7%		2.7%		2.8%		3.2%

			Fiscal Year		
2010	2	011	 2012	 2013	 2014
\$ 28,391,262 1,396,105	\$ 2	29,355,780 1,462,002	\$ 30,480,459 1,519,256	\$ 32,173,233 1,851,362	\$ 33,712,162 1,903,517
4,507,761		4,543,730	5,236,550	4,930,332	4,827,751
28,302,772	3	30,231,722	25,891,493	27,596,477	28,886,209
776,902		495,585	461,343	191,892	481,773
1,231,959		1,183,431	1,234,008	1,537,935	866,209
 54,325		119,190	 171,866	 148,442	 565,212
 64,661,086	6	57,391,440	 64,994,975	 68,429,673	 71,242,833
< 020 550		< 750 011	< 2<2.155	c 41 c 21 1	ć 155 5 ć
6,830,572		6,750,211	6,363,177	6,416,211	6,177,769
18,201,985 27,506,447		19,685,314 29,070,430	16,960,772 29,663,993	17,149,935 30,594,941	18,723,050
4,293,598	4	4,436,318	4,106,400	4,025,052	32,888,676 3,673,356
2,353,990		2,162,579	2,095,042	2,206,123	2,351,663
3,050,317		3,504,054	3,183,656	3,730,419	3,726,115
430,980		426,559	401,216	445,686	475,097
2,171,050		1,239,097	2,276,467	2,424,648	2,105,023
1,093,865		1,153,973	1,310,958	1,270,667	1,012,513
 1,024,211		1,054,036	1,019,426	960,974	894,496
 66,957,015	6	59,482,571	 67,381,107	 69,224,656	 72,027,758
(2,295,929)		(2,091,131)	(2,386,132)	(794,983)	(784,925)
1,705,534		962,333	317,936	229,511	298,118
1,961,934		1,540,777	2,799,911	1,759,221	807,336
10,203,770		9,413,135	9,611,610	9,648,910	9,215,113
(8,841,850)	(	(8,091,465)	(8,141,874)	(8,097,250)	(7,590,188)
9,594		724	662,553	631,503	383,524
 (1,961,934)		(1,540,777)	 (2,799,911)	 (1,759,221)	 (807,336)
 3,077,048		2,284,727	 2,450,225	 2,412,674	 2,306,567
\$ 781,119	\$	193,596	\$ 64,093	\$ 1,617,691	\$ 1,521,642
3.3%		3.2%	3.5%	3.3%	2.7%

Revenue Base/Rate Taxable Sales by Industry Last Ten Calendar Years (in thousands)

	Calendar Year								
Industry	2004	2005	2006	2007	2008				
Agriculture	\$ 2,227,668	\$ 2,242,702	\$ 2,076,127	\$ 1,652,121	\$ 1,369,553				
Mining	570,630	751,037	849,709	663,193	469,944				
Construction	4,186,326	4,881,040	5,220,010	3,990,215	3,343,767				
Manufacturing	14,619,140	17,726,833	18,880,215	16,277,337	14,056,016				
Transportation	8,735,773	9,548,276	10,823,084	10,852,559	10,965,637				
Communications (1)	13,165,323	14,253,972	15,042,938	15,677,020	15,924,520				
Wholesale	17,282,512	22,480,523	25,890,934	21,307,898	19,899,564				
Retail trade	178,084,155	198,092,426	192,829,254	182,161,612	164,058,988				
Finance and insurance	21,102,170	23,697,839	18,872,894	20,875,323	21,022,328				
Services	39,880,201	44,364,948	45,374,785	46,330,585	46,799,729				
Government	147,522	102,172	211,732	274,053	354,338				
Other	1,942,456	1,470,912	1,235,108	1,708,341	817,777				
Total	\$ 301,943,876	\$ 339,612,680	\$ 337,306,790	\$ 321,770,257	\$ 299,082,161				
State direct sales tax rate <sup>(3)</sup>	6.0%	6.0%	6.0%	6.0%	6.0%				

Note: Taxable sales information is available for reporting on a calendar-year basis only.

Source: Florida Department of Revenue

<sup>(1)</sup> Taxable sales associated with communications services tax.

<sup>(2)</sup> Beginning in 2002, industry classification standards changed from the Standard Industry Classification (SIC) system to the North American Industry Classification System (NAICS), which modified how business establishments are classified. Since GASB statement 44 requires reporting for 10 prior fiscal years, NAICS data was not available for the complete prior reporting periods and SIC based data has been used to complete prior reports. Beginning with calendar year 2012, NAICS data is available for the full 10 prior year reporting periods. Figures and summaries provided for this and future reports will be based upon NAICS classifications.

<sup>(3)</sup> The sales tax rate on non-residential electricity is 7.0%. The sales tax rate on communication services (nonresidential phone and all cable) was 6.8% from October 1, 2001 until August 1, 2010 when it was reduced to 6.65%. The sales tax rate on amusement machines is 4.0%. As of July 1, 2005, the sales tax requirement for farm equipment changed from a 2.5% tax rate to become exempt from sales tax

803,974

6.0%

\$ 325,840,595

996,105

6.0%

\$ 348,446,939

#### SCHEDULE B-1

			C	alendar Year			
 2009	2010			2011		2012 (2)	 2013
\$ 1,169,974	\$	1,114,023	\$	3 1,165,247		593,296	\$ 1,231,900
320,213		295,621		311,842		331,665	388,064
2,813,374		2,820,903		2,804,215		3,126,150	3,433,049
11,479,034		10,878,166		11,513,052		11,662,104	12,872,788
11,215,193		10,838,604		11,436,895		8,634,841	11,953,528
16,084,681		17,837,511		15,104,143		14,512,956	14,000,080
17,283,554		19,514,708		19,661,065		10,112,139	24,339,323
158,206,374		161,552,218		173,087,498		158,134,617	194,887,248
27,554,293		27,456,593		28,324,565		39,688,012	30,287,022
44,001,387		45,724,851		47,962,744		77,920,525	53,738,778
331,221		307,812		345,215		320,316	319,054

811,416

6.0%

\$ 312,527,897

757,198

6.0%

\$ 291,216,496

741,152

6.0%

\$ 299,082,162

Principal Sales Tax Payers By Industry Calendar Years 2013 and 2004 (dollars are in thousands)

		Cale	endar Year 201	3	Calendar Year 2004					
Industry	Number of filers		Sales Tax Liability	Percentage of Total		Number of filers		Sales Tax Liability	Percentage of Total	
Agriculture	3,928	\$	41,566	0.18%		8,596	\$	105,639	0.53%	
Mining	636		23,651	0.10%		926		38,656	0.19%	
Construction	7,820		218,430	0.95%		8,303		329,538	1.65%	
Manufacturing	29,084		821,731	3.59%		28,585		963,039	4.81%	
Transportation & utilities	5,843		603,310	2.63%		7,332		602,548	3.01%	
Communications	3,626		931,005	4.06%		2,618		895,242	4.48%	
Wholesale	41,728		757,734	3.31%		32,992		707,112	3.54%	
Retail trade	228,211		11,163,395	48.74%		253,699		10,429,416	52.16%	
Finance and insurance	193,530		2,768,066	12.09%		162,352		2,111,745	10.56%	
Services	148,726		5,497,213	24.00%		129,294		3,775,042	18.88%	
Government	175		22,230	0.10%		65		9,830	0.05%	
Other	4,432		56,468	0.25%	_	2,902		27,776	0.14%	
Total	667,739	\$	22,904,799	100.00%		637,664	\$	19,995,583	100.00%	

Note: Due to confidentiality issues, the names of the ten largest revenue payers are not available for reporting. The categories presented are intended to provide alternative information regarding the sources of the state's revenue. In addition, some of the categories from the revenue base/rate schedule have been combined in preparing this schedule.

Taxable sales information is available for reporting on a calendar-year basis only.

Source: Florida Department of Revenue

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Ratios of Outstanding Debt by Type Last Ten Fiscal Years (dollars in millions, except per capita)

	Governmental Activities											
Fiscal		Full Faith and	P	ledged	Pu	allment rchases and apital		Public- Private		ficates of		Total
Year		Credit	R	evenue	L	eases	Par	tnerships (3) (4)	Partic	ipation	Gov	ernmental
2005	\$	12,035	\$	5,245	\$	174	\$		\$	85	\$	17,539
2006		11,476		5,379		144				279		17,278
2007		12,004		5,227		135				267		17,633
2008		12,939		5,912		111				256		19,218
2009		13,417		6,395		207				395		20,414
2010		13,782		7,362		70				846		22,060
2011		14,067		7,235		53				807		22,162
2012		13,405		6,760		60		1,649		766		22,640
2013		12,656		6,014		69		2,280		723		21,742
2014		11,816		6,104		69		2,308		676		20,973

Note: Details regarding the state's outstanding debt can be found in Notes 8 and 9 to the Financial Statements.

<sup>(1)</sup> Tax-supported revenues are comprised of State General Revenue receipts, including primarily sales and use tax revenues, and revenues generated from taxes specifically pledged for repayment of debt. See Schedule C-3 for a more complete description of tax-supported revenues.

<sup>(2)</sup> Population data used in calculation of this ratio can be found in Schedule D-1.

<sup>(3)</sup> This column accounts for Public-Private Partnership agreements recorded as of fiscal year 2012.

<sup>(4)</sup> Refer to Notes 9 and 10 for further detail.

## Business-type Activities

			Public-		nstallment Purchases and		Total	Debt as a Total Percentage of				
Pledged Private		Capital			Primary	Tax-supported	Debt Per					
R	Revenue Partnerships (4)		Leases			Government	Revenues (1)	Capita (2)				
			1				_					
\$	2,071	\$		\$		\$	19,610	66.37%	\$ 1,103.04			
	3,358						20,636	62.56%	1,136.69			
	6,361						23,994	74.28%	1,300.72			
	10,220						29,438	98.97%	1,581.51			
	7,714						28,128	108.18%	1,505.18			
	8,600						30,660	108.16%	1,630.74			
	8,230						30,392	102.83%	1,607.61			
	7,990						30,630	99.75%	1,605.88			
	6,107				4		27,853	86.14%	1,446.18			
	5,823		345		21		27,162	80.60%	1,392.40			

Ratios of Net General Bonded Debt Outstanding Last Ten Fiscal Years (dollars in millions, except per capita)

General Bonded Debt Outstanding

Fiscal Year	Full Faith and Credit	Certificates of Participation	Total	Restricted Resources		Net General Bonded Debt Outstanding		Debt as a Percentage of Tax-supported Revenue (1)	ebt Per apita <sup>(2)</sup>
•00-	*							40 = 4	0-
2005	\$ 12,035	\$ 85	\$ 12,120	\$	83	\$	12,037	40.74%	\$ 677.07
2006	11,476	279	11,755		76		11,679	35.41%	643.31
2007	12,004	267	12,271		73		12,198	37.76%	661.25
2008	12,939	256	13,195		84		13,111	44.08%	704.37
2009	13,417	395	13,812		143		13,669	52.57%	731.45
2010	13,782	846	14,628		247		14,381	50.73%	764.89
2011	14,067	807	14,874		287		14,587	49.35%	771.59
2012	13,405	766	14,171		290		13,881	45.20%	727.76
2013	12,656	723	13,379		280		13,099	40.51%	680.13
2014	11,816	676	12,492		263		12,229	36.29%	626.89

Note: Details regarding the state's outstanding debt can be found in Notes 8 and 9 to the Financial Statements.

<sup>(1)</sup> Tax-supported revenues are comprised of State General Revenue receipts, including primarily sales and use tax revenues, and revenues generated from taxes specifically pledged for repayment of debt. See Schedule C-3 for a more complete description of tax-supported revenues.

<sup>(2)</sup> Population data used in calculation of this ratio can be found in Schedule D-1.

Legal Debt Margin Last Ten Fiscal Years (dollars in millions)

Legal debt margin calculated for fiscal year 2013-2014:

Tax-supported revenues (1) \$ 33,699

Debt limit (2) 2,022

Debt applicable to limit:

Aggregate debt service on tax-supported debt 1,887

Legal debt margin \$ 135

-																		
_	2	2005	2006		2007		2008		2009 <sup>(3)</sup>		2010 <sup>(3)</sup>		2011(3)		012 <sup>(3)</sup>	2	2013	2014
Debt limit (2)	\$	1,773	\$ 1,979	\$	1,938	\$	1,785	\$	1,560	\$	1,701	\$	1,773	\$	1,843	\$	1,940	\$ 2,022
Total debt applicable to limit		1,596	1,681		1,772		1,898		2,058		2,095		2,204		2,191		2,196	 1,887
Legal debt margin	\$	177	\$ 298	\$	166	\$	(113)	\$	(498)	\$	(394)	\$	(431)	\$	(348)	\$	(256)	\$ 135
Total net debt applicable to the limit as a percentage of debt limit.		90.02%	84.94%		91.43%	1	06.33%	13	1.92%	12	23.16%	12	4.31%	11	8.88%	11	3.20%	93.32%

<sup>(1)</sup> For purposes of this Schedule C-3, tax-supported revenues are comprised of the general revenues of the state, including primarily sales and use tax receipts, and the specific state tax revenues pledged for payment of debt service. Tax-supported debt is debt secured by the full faith and credit of the state or payable from general revenue or specified state tax sources. As of June 30, 2014, the total outstanding balance of tax-supported debt was approximately \$20,012,500,000.

Source: Florida State Board of Administration, Division of Bond Finance

<sup>(2)</sup> The state debt fiscal responsibility policy, Section 215.98, Florida Statutes, establishes the ratio of tax-supported debt service to tax-supported revenues as the benchmark debt ratio for purposes of setting the state's legal debt margin. Under the present policy, if the ratio exceeds 6%, additional tax-supported debt may be authorized only if the legislature determines the additional debt is in the best interest of the state. If the ratio exceeds 7%, additional tax-supported debt may be authorized only if the legislature determines it is necessary to address a critical state emergency. The 6% ratio has been used to determine the debt limit in this schedule.

<sup>(3)</sup> In Fiscal Years 2009, 2010, 2011, and 2012 tax-supported debt service exceeded 7% of tax-supported revenues.

Pledged-Revenue Coverage Last Ten Fiscal Years (dollars in thousands)

The schedules below contain information regarding revenues pledged to repay debt obligations. For each bond type, the schedules disclose Gross Revenue, Operating Expenses, Net Revenue Available for Debt Service, Principal, Interest, and Coverage Ratio. The bond types with operating expenses are considered self-supporting debt and are paid from the associated facilities being financed. If operating expenses are not shown, the bond type is considered to be Net Tax Supported Debt and serviced by dedicated tax or fee revenues.

Year		Less	Net Available			
Ended		Operating	for Debt	Debt S		Coverage
6/30	Revenue (1)	Expenses	Service	Principal	Interest (2)	Ratio
Florida Ti	vrnnika					
2005	598,762	157,570	441,192	70,910	103,940	2.52
2006	647,959					
		155,357 175,386	492,602	60,135	98,536	3.10
2007	681,615		506,229	65,610	102,844	3.01
2008	650,743	184,218	466,525	72,665	118,657	2.44
2009	604,897	190,603	414,294	81,660	121,485	2.04
2010	611,596	172,422	439,174	91,405	132,816	1.96
2011	611,946	180,060	431,886	99,000	144,061	1.78
2012	620,201	173,704	446,497	105,060	138,179	1.84
2013	767,985	157,388	610,597	111,680	133,549	2.49
2014	808,374	157,343	651,031	116,398	130,033	2.64
Florida F	orever/Preservation	on 2000/Everglad	es			
2005	1,960,100		1,960,100	194,640	140,275	5.85
2006	2,363,800		2,363,800	213,378	135,020	6.78
2007	1,776,500		1,776,500	230,120	137,480	4.83
2008	1,138,600		1,138,600	246,045	135,064	2.99
2009	655,500		655,500	272,975	140,919	1.58
2010	622,282		622,282	275,925	127,008	1.54
2011	669,440		669,440	308,085	125,948	1.54
2012	729,901		729,901	321,675	104,460	1.71
2013	950,700		950,700	345,485	88,253	2.19
2014	1,049,500		1,049,500	97,960	72,963	6.14
			,,	,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
	lucation (3)					
2005	1,103,633		1,103,633	84,255	102,638	5.91
2006	1,224,651		1,224,651	95,430	106,922	6.05
2007	1,263,272		1,263,272	103,920	105,579	6.03
2008	1,283,414		1,283,414	119,030	119,451	5.38
2009	1,287,856		1,287,856	139,955	145,166	4.52
2010	1,247,150		1,247,150	156,660	145,787	4.12
2011	1,184,000		1,184,000	168,607	146,329	3.76
2012	1,321,663		1,321,663	176,845	134,745	4.24
2013	1,424,307		1,424,307	185,661	125,883	4.57
2014	1,498,409		1,498,409	194,105	118,649	4.79
Alligator A	Alley					
2005	14,437	5,114	9,323	1,135	2,533	2.54
2006	18,968	6,016	12,952	1,205	2,462	3.53
2007	23,538	6,673	16,865	1,335	1,854	5.29
2008	21,962	5,547	16,415	1,345	2,105	4.76
2009	19,384	7,292	12,092	1,395	2,051	3.51
2010	19,948	6,360	13,588	1,460	1,988	3.94
2011	19,737	7,059	12,678	1,525	1,923	3.68
2012	19,647	7,243	12,404	1,590	1,858	3.60
2013	25,115	7,409	17,706	1,660	1,790	5.13
2014	26,755	8,272	18,483	1,740	1,707	5.36
State Infra	structure Bank					
2007	39,602		39,602	5,195	3,000	4.83
2008	43,550		43,550	5,915	5,785	3.72
2009	48,924		48,924	5,390	5,543	4.47
2010	48,924		48,924	7,075	5,296	3.95
2011	56,698		56,698	8,265	4,962	4.29
2012	76,531		76,531	11,200	4,548	4.86
2013	64,368		64,368	9,955	3,988	4.62
2014	69,407		69,407	10,710	3,491	4.89
				,	,	
Florida H 2007	urricane Catastro 1,580,008	pphe Fund Finano 15,108	te Corporation 1,564,900		113,300	13.81
2007	1,886,868	15,639	1,871,229		311,397	6.01
2008	1,570,615	16,224	1,554,391	309,673	199,167	3.05
			1,782,913		,	4.79
2010	1,798,380	15,467 15,644	, , ,	256,655	115,739 122,919	
2011 2012	1,714,728	15,644	1,699,084	269,485	,	4.33
	1,791,238	14,642	1,776,596	282,660	121,597	4.39
2013	1,746,135	17,071	1,729,064	3,796,795	80,687	0.45 (5)
2014	1,789,747	17,650	1,772,097	300,000	88,295	4.56

Year Ended		Less Operating	Net Available for Debt	Debt Se	ervice	Coverage
6/30	Revenue (1)				Interest (2)	_
6/30	Revenue	Expenses	Service	Principal	Interest	Ratio
State Univ	ersity System Bor	nds				
2011	37,798		37,798	16,240	11,306	1.37
2012	40,055		40,055	16,495	10,766	1.47
2013	51,730		51,730	17,335	9,614	1.92
2014	55,766	•••••	55,766	12,835	8,796	2.58
University	Auxiliary Bonds					
Parking	System Revenue	Bonds				
Florida	International Un	niversity				
2011	10,009	3,212	6,797	2,230	2,165	1.55
2012	11,435	4,673	6,762	2,710	2,865	1.21
2013	12,663	4,062	8,601	2,815	2,151	1.73
2014	13,762	5,032	8,730	2,655	3,023	1.54
Univers	sity of South Flor	rida				
2011	12,544	7,277	5,267	1,990	1,570	1.48
2012	13,549	7,944	5,605	2,130	1,429	1.57
2013	13,187	7,799	5,388	2,205	1,354	1.51
2014	13,783	7,661	6,122	2,285	1,272	1.72
Florida	Agricultural & M	Machanical Univ	arcity			
2011	2,628	1,338	ersuy 1,290	155	77	5.56
2011	2,708	1,261	1,447	160	70	6.29
2012	2,422	1,538	884	170	61	3.82
2013	2,216	1,501	715	180	53	3.07
	sity of Florida	<b>7.2</b> 00	4.000	4.005		
2011	12,276	7,388	4,888	1,905	1,225	1.56
2012	12,255	7,320	4,935	2,075	1,055	1.58
2013	11,988	7,545	4,443	2,165	965	1.42
2014	12,499	7,176	5,323	2,260	870	1.70
	Atlantic Univers	•				
2011	5,708	2,233	3,475	750	508	2.76
2012	6,962	3,486	3,476	805	456	2.76
2013	7,324	2,821	4,503	835	544	3.27
2014	7,161	3,164	3,997	1,300	779	1.92
Univers	sity of Central Flo	orida				
2011	16,181	3,379	12,801	2,235	1,567	3.37
2012	18,576	3,149	15,427	2,880	1,833	3.27
2013	19,199	3,545	15,654	3,065	1,674	3.30
2014	19,251	3,335	15,916	3,275	1,639	3.24
Florida	State University					
2011	9,857	2,145	7,712	2,605	1,901	1.71
2012	11,104	2,347	8,757	3,395	2,223	1.56
2013	11,879	2,660	9,219	3,515	2,112	1.64
2014	11,045	3,027	8,018	3,620	1,994	1.43
Housing	System Revenue	Ronds				
	Agricultural & N		ersity			
2013	11,600	6,856	4,744	1,216	3,145	1.09
2014	11,146	7,297	3,849	2,684	3,228	0.65
Elovida	International Ur					
2011	23,518	12,418	11,099	3,430	3,694	1.56
2012	25,069	14,049	11,020	3,765	3,395	1.54
2012	25,991	14,149	11,842	3,975	4,691	1.37
2013	30,469	16,622	13,847	5,175	4,521	1.43
2014	50,409	10,022	13,047	3,173	4,321	1.+3
	sity of Florida					
2011	44,885	27,209	17,676	2,235	2,625	3.64
2012	45,673	33,519	12,154	2,630	2,265	2.48
2013	48,964	32,770	16,194	3,680	3,125	2.38
2014	52,210	35,004	17,206	3,500	3,040	2.63

Pledged-Revenue Coverage Last Ten Fiscal Years (dollars in thousands)

Year		Less	Net Available			
Ended		Operating	for Debt	Debt S	ervice	Coverage
6/30	Revenue (1)	Expenses	Service	Principal	Interest (2)	Ratio
Florida	Atlantic Univers	ity				
2011	14,802	6,119	8,683	2,405	3,357	1.51
2012	16,299	6,419	9,880	2,585	3,177	1.71
2013	16,498	7,481	9,017	2,690	3,077	1.56
2014	15,898	7,153	8,745	2,795	2,971	1.52
Univers	ity of Central Flo	orida				
2011	22,872	11,509	11,363	2,740	3,766	1.75
2012	24,712	11,910	12,802	2,985	3,382	2.01
2013	25,577	14,208	11,369	3,125	5,117	1.38
2014	29,316	17,450	11,866	3,125	5,117	1.44
Florida	State University					
2011	32,671	16,925	15,745	3,215	5,628	1.78
2011	35,639	16,416	19,223	3,815	5,998	1.76
2012	39,011	15,963	23,048	4,140	5,652	2.35
2013	42,203	18,193	24,010	4,285	6,886	2.15
C4 J 4 3		C P	D J.			
	ity of Central Flo	iess Center Revei	nue Bonas			
2011	10,856		10,856	320	299	17.55
2012	12,754		12,754	345	271	20.70
2012	13,243		13,243	360	256	21.50
2014	14,127		14,127	375	242	22.90
Florida	State University					
2011	•		8,734			3.67
2011	8,734 13,404		13,404	1,075	1,305	5.63
2012	14,232		14,232	1,110	1,272	5.97
2014	13,851		13,851	1,155	1,228	5.81
<b>.</b>						
	ity of North Flor		2 924	400	020	2 00
2012	3,834	•••••	3,834	400	929	2.88
2013 2014	3,985 4,248		3,985 4,248	410 420	618 627	3.88 4.06
	ŕ		.,			
	e Revenue Bonds					
	ity of Central Flo		4.540	105	0.5	·
2011	1,978	434	1,543	195	95	5.31
2012	1,788	485	1,303	220	76	4.40
2013 2014	1,880 1,840	401 548	1,479 1,292	230 240	65 53	5.02 4.41
			1,2>2	2.0	23	
	Services Center R					
	-	Mechanical Univ		265	150	2.20
2011 2012	2,603 2,416	1,396 1,153	1,207 1,263	365 385	159 141	2.29 2.40
2012	2,197	1,395	802	405	120	1.53
2014	2,177	1,575				
T	itu of Eloui da					
2014	ity of Florida 21,347		21,347	1,045	1,571	8.16
2014	21,547	******	21,547	1,045	1,571	0.10
	ution Control Bo	onds				
2011	96,063		96,063	21,285	19,019	2.38
2012	120,674		120,674	25,405	24,721	2.41
2013	87,796		87,796	34,155	23,514	1.52
2014	90,394		90,394	34,840	22,025	1.59
	tection Bonds					
2011	211,533		211,533	5,080	4,695	21.64
2012	189,683		189,683	5,335	3,403	21.71
2013	188,346		188,346 192,444	5,605 5,885	3,181	21.44
2014	192,444		172,444	5,885	2,931	21.83
Seaport In	vestment Prograi	m				
2014	200,000		200,000	6,195	2,387	23.30

 $<sup>^{\</sup>left(1\right)}$  Refer to Note 8A.2. for information on the sources of pledged revenues.

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<sup>(2)</sup> Debt service interest is shown net of interest subsidy payments received from the Federal Government for Build America Bonds.

<sup>(3)</sup> Source Department of Lottery, Audited Financial Statements.

 $<sup>^{(4)}</sup>$  Coverage shown based on maximum annual debt service of \$2,382,950 for illustrative purposes.

<sup>(5)</sup> In Fiscal Year 2008, Florida Hurricane Castrophe Fund executed a \$3.5 billion liquidity bond issue. The proceeds of the issue were used to redeem the bonds at maturity in Fiscal Year 2013. The coverage ratio shown is based only on the net revenue and does not include the bond proceeds used to redeem the bonds. Including the bond proceeds, the coverage ratio is 1.35.

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#### Demographic and Economic Statistics For the Last Ten Calendar Years

	Population Population				Personal Income (in millions)			millions)
Year	Florida - April 1	Percent Change from Prior Year	U.S July 1	Percent Change from Prior Year		Florida		U.S.
	<u> </u>							
2005	17,778,156	2.32%	295,516,599	0.93%	\$	646,923	\$	10,605,595
2006	18,154,475	2.12%	298,379,912	0.97%		702,930		11,376,405
2007	18,446,768	1.61%	301,231,207	0.96%		731,383		11,990,104
2008	18,613,905	0.91%	304,093,966	0.95%		735,701		12,429,234
2009	18,687,425	0.39%	306,771,529	0.88%		696,683		12,080,223
2010	18,801,332	0.61%	309,326,295	0.83%		725,160		12,417,659
2011	18,905,070	0.55%	311,582,564	0.73%		767,448		13,189,935
2012	19,074,434	0.90%	313,873,685	0.74%		792,950		13,873,161
2013	19,259,543	0.97%	316,128,839	0.72%		811,377		14,151,427
2014	19,507,369	1.29%	318,351,393	0.70%		850,671		14,765,520

<sup>(1)</sup> Unemployment Assitance rates are annualized (average of monthly rates).

Note: Historical data are from the US Department of Commerce, University of Florida, the US Department of Labor, Florida Department of Education, and Florida Demographic Estimating Conference. Forecast data are based on the National and Florida Economic Estimating Conference, November 2014.

Sources: Florida Legislature, Florida Department of Education

#### State of Florida Population by Age

Age Group	2000 Census	Percent	2010 Census	Percent	2020 Projection	Percent
0 - 14	3,034,656	18.99%	3,284,608	17.47%	3,564,661	16.81%
15 - 24	1,942,430	12.15%	2,457,140	13.07%	2,565,820	12.10%
25 - 44	4,569,515	28.59%	4,720,799	25.11%	5,245,642	24.73%
45 - 64	3,628,573	22.70%	5,079,161	27.01%	5,511,850	25.99%
65 and Over	2,807,650	17.57%	3,259,602	17.34%	4,321,398	20.37%
Total	15,982,824	100.00%	18,801,310	100.00%	21,209,371	100.00%

Source: Forecast from November 2014 Florida Demographic Estimating Conference adjusted by age percentages from Florida Population Studies, Bulletin 169, June 2014, University of Florida, Bureau of Economic and Business Research. Year 2000 Census data incorporates adjustments for age misreporting prepared by the University of Florida, Bureau of Economic and Business Research.

 $<sup>^{(2)}</sup>$  School enrollment is by state fiscal year and other data are by calendar year, April 1, or July 1.

## 2014 STATE OF FLORIDA CAFR

## SCHEDULE D-1

		Median	Public School
Per Capita Personal Income	Unemployment Assitance Rate (1)	Age	Enrollment (2)

 Florida	 U.S.	Florida	U.S.	Florida	Florida
\$ 36,389	\$ 35,888	3.8%	5.1%	39.7	2,634,223
38,719	38,127	3.3%	4.6%	39.9	2,668,337
39,648	39,804	4.0%	4.6%	39.9	2,662,701
39,524	40,873	6.3%	5.8%	40.1	2,652,684
37,281	39,379	10.4%	9.3%	40.4	2,628,754
38,570	40,144	11.3%	9.6%	40.6	2,634,382
40,595	42,332	10.3%	8.9%	40.9	2,643,396
41,571	44,200	8.8%	8.1%	41.0	2,667,830
42,129	44,765	7.2%	7.4%	41.1	2,691,322
43,608	46,381	6.2%	6.2%	41.2	2,720,074

Industry Sector Employment For Calendar Years 2013 and 2004 (in thousands)

	2013		2004		
Industry	Employment	Percentage of Total Employment (1)	Employment	Percentage of Total Employment <sup>(1)</sup>	
Retail Trade	1,003	13.09%	964	12.72%	
Health Care and Social Assistance	985	12.86%	834	11.00%	
Accommodation and Food Services	841	10.98%	745	9.83%	
Local Government	738	9.63%	731	9.65%	
Administrative and Waste Services	558	7.28%	545	7.19%	
Professional and Technical Services	468	6.11%	404	5.33%	
Construction	368	4.80%	573	7.56%	
Finance and Insurance	347	4.53%	348	4.59%	
Manufacturing	322	4.20%	411	5.42%	
Wholesale Trade	321	4.19%	333	4.39%	
Total	5,951	77.67%	5,888	77.68%	

Note: Privacy requirements prevent the state from obtaining and reporting specific information about the largest employers in the state's jurisdiction. Reporting by industry reveals the degree of concentration in the state's total employment base.

The Florida economy is continuing to recover from the worst recession since record-keeping began in 1970. In December 2013, Florida's seasonally adjusted total nonagricultural employment was 7,680,600, an increase of 210,300 jobs (+2.8 percent) over the year. Florida's annual job growth rate had been positive for 41 consecutive months. Prior to August 2010, the state had been losing jobs for three years. In December 2013, nine out of the ten major industries gained jobs over the year with trade, transportation, and utilities (+54,800 jobs) gaining the most jobs followed by professional and business services (+38,900 jobs). Government was the only major industry to lose jobs over the year (-800 jobs).

(1) "Employment" is being calculated based on average total employment by industry for each calendar year. Percentages of "Total" employment are based on the following:

	2013	2004
Total non-agricultural employment (in thousands) Total agricultural employment (in thousands)	7,579 <u>82</u>	7,481 98
Total employment	7,661	7,579

Sources: Florida Department of Economic Opportunity, Bureau of Labor Market Statistics Center, Current Employment Statistics Program, and Quarterly Census of Employment and Wages Program.

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# Full-time Equivalent (FTE) State Employees by Function Last Ten Fiscal Years

				Fiscal Year			
Function	2005	2006	2007	2008	2009	2010	2011
Financial administration	15,498	15,416	15,551	15,409	15,510	15,542	15,212
Streets and highways	7,173	7,074	7,030	7,156	7,229	7,048	6,751
Public welfare	17,194	12,673	12,458	12,507	12,528	12,723	12,278
Police protection	5,314	5,342	5,355	5,248	5,137	5,079	4,981
Natural resources	7,691	7,698	7,791	7,761	7,773	7,687	7,481
Health	15,583	15,959	16,434	16,388	17,105	16,917	16,303
Housing	27	28	29	28	27	28	31
Community development	277	292	303	284	289	256	278
Criminal justice and corrections	38,870	39,555	40,756	40,558	40,555	41,229	39,051
Utility and transportation	317	315	296	323	321	315	301
Employee security	1,345	1,315	1,272	1,243	1,269	1,439	1,481
Education	2,386	2,461	2,481	2,499	2,359	2,251	2,272
State courts	3,869	4,137	4,457	4,401	4,113	4,117	4,009
Other	2,007	2,154	2,140	2,059	1,908	1,802	1,724
Total	117,551	114,419	116,353	115,864	116,123	116,433	112,153

Note: FTE's are calculated based on a 40 hour work week. A numerical designator is based on 100% for a full-time employee (i.e. 1.00 point for a FTE working 40 hours). All others are pro-rated accordingly.

Sources: Florida Legislature, Florida State Board of Administration, Florida Department of Management Services

	Fiscal Year	
2012	2013	2014
16,778	25,974	25,856
6,116	5,821	5,827
14,148	13,784	13,736
5,201	5,181	5,314
7,437	7,245	7,185
15,437	14,957	14,414
39	87	44
53	37	36
35,875	25,524	24,114
270	269	259
1,563	1,384	1,446
2,251	2,184	2,147
4,042	4,097	4,112
2,698	999	1,025
111.908	107.543	105.515

#### Operating Indicators by Function Last Ten Fiscal Years

			Fiscal Year		
	2005	2006	2007	2008	2009
General Government	·				
Department of Revenue	24.742	29.727	27 477	24 152	20.140
Total administered taxes (in millions \$)	34,742	38,736	37,477	34,152	30,140
<b>Department of Management Services</b> (1) Number of retired members covered	236,974	250,496	263,198	274,842	288,216
Education					
Universities					
University enrollments	277,583	287,375	294,016	301,135	302,513
Degrees awarded	59,771	61,215	64,778	68,423	70,616
Human Services					
Department of Health (2)					
Number of live births	226,219	237,166	239,120	231,417	221,391
Number of deaths	170,300	169,365	167,708	170,473	169,854
Department of Children and Families	1.20 < 520	1 240 250	1.255.200	1 500 050	2 100 200
Supplimental Nutrition Assistance Program (SNAP) recipients SNAP households	1,286,530 629,685	1,248,359 623,270	1,266,308 650,277	1,523,273 783,282	2,109,289 1,084,754
SIVAP Households	029,083	025,270	030,277	763,262	1,064,734
Criminal Justice and Corrections					
Department of Corrections					
Inmate admissions	32,204	35,098	37,864	41,054	39,354
Community supervision admissions Facility population	99,616 84,901	103,387 88,576	107,203 92,844	107,861 98,192	100,619 100,894
гасину роршанон	64,901	66,570	92,044	90,192	100,894
Natural Resources and Environment					
Department of Environmental Protection					
State park and trail visitations	17,296,273	18,174,879	19,516,852	20,737,052	21,458,588
Florida Fish and Wildlife Conservation Commission					
Fishing and hunting licenses <sup>(3)</sup>	1,221,884	1,471,395	1,538,965	1,588,227	1,605,617
Transportation					
Department of Highway Safety & Motor Vehicles					
Registrations (4)	18,762,439	21,773,396	22,126,592	22,125,361	20,918,645
Titles issued (4)	6,829,690	7,181,742	6,668,861	5,920,326	4,901,295
Traffic crashes (2) (5)	268,605	256,200	256,206	243,342	235,778
Department of Transportation (2)					
Daily vehicle miles traveled (in thousands)	292,398	300,010	303,603	305,253	293,858
State Courts					
State Courts System					
Number of cases filed/added:					
Circuit criminal defendants	199,009	219,157	230,417	235,451	209,593
County criminal	485,864	509,525	523,274	515,552	464,090
County civil	425,012	479,514	541,823	615,290	503,314
Traffic	510,513	571,858	604,054	618,506	538,406
Family court Circuit civil	365,990 162,116	365,468 164,245	356,485 226,288	350,477 418,579	335,854 547,194
Probate	109,505	111,583	105,486	102,532	98,345
	,- 00	,- 30	,.50	,	,

Note: Items denoted as unavailable have not been calculated for reporting as of the date of this CAFR.

Sources: Florida Department of Revenue, Florida Retirement System, Florida Board of Governors, Florida Department of Health, Florida Department of Children and Families, Florida Department of Corrections, Florida Department of Environmental Protection, Florida Department of Agriculture and Consumer Services, Department of Highway Safety and Motor Vehicles, Department of Transportation, Florida State Courts

<sup>(1)</sup> The Florida Retirement System includes retirees from the following employer groups: State Agencies, County Agencies, District School Boards, Universities, State Colleges, Cities, Special Districts, Hospitals, and Other. Refer to Note 6 and Other Required Supplementary Information for further details.

<sup>(2)</sup> Information for this agency and/or item is only reported by calendar year. Information reported in each column represents calendar year ended December 31.

<sup>(3)</sup> Beginning in 2014, the count being included reports the number of actual licenses versus prior years that reported the count of license holders.

<sup>(4)</sup> Includes motor vehicles, manufactured homes, and vessels.

<sup>(5)</sup> Effective July 1, 2012, Section 316.066, F.S., was amended to require all law enforcement agencies to report additional crash data to Department of Highway Safety and Motor Vehicles. The 2012 data reflects six months of the reporting change in crashes and the 2013 data reflects a full year of the reporting change in crashes. The statutory change resulted in more crash reports being received for reporting.

	Fiscal Year							
2010	2011	2012	2013	2014				
29,677	31,391	31,989	34,659	41,095				
302,978	318,881	333,870	347,147	362,216				
312,259 73,579	321,503 76,021	329,737 79,323	334,989 81,260	337,750 83,001				
13,319	70,021	19,323	81,200	63,001				
214,519 172,509	213,237 172,856	212,954 175,849	215,194 180,014	Unavailable Unavailable				
172,309	172,830	173,649	160,014	Unavanable				
2,726,167 1,452,191	3,170,445 1,725,855	3,326,637 1,815,239	3,581,136 1,962,933	3,565,520 1,946,026				
1,102,171	1,725,655	1,010,207	1,702,755	1,5 10,020				
36,992	34,992	32,279	33,295	32,442				
94,387 102,232	92,258 102,319	90,880 100,527	88,819 100,884	86,369				
102,232	102,319	100,327	100,884	100,942				
20,110,021	20,442,212	24,983,179	25,575,794	27,170,451				
1,576,518	1,534,518	1,638,055	1,544,549	2,350,586				
19,496,005	19,197,024	20,024,942	20,259,599	21,357,026				
5,104,919	5,361,258	5,039,215	5,362,575	6,014,150				
235,461	227,998	281,340	316,943	Unavailable				
286,902	288,007	284,052	287,977	Unavailable				
201,785	196,453	188,669	186,117	176,768				
433,437	405,248	367,478	361,046	355,981				
483,521	459,538	477,024	438,963	417,323				
500,316	483,644	472,662	383,776	280,102				
347,049 490,092	349,222 293,415	322,854 305,732	289,752 294,124	281,154 198,856				
98,553	100,849	101,606	107,144	114,024				
· ·			· ·					

Capital Assets by Function Last Ten Fiscal Years

			Fiscal Year		
	2005	2006	2007	2008	2009
General Government					
Department of Management Services					
Buildings	90	85	85	85	85
<b>Education</b>					
Universities and colleges (1)					
Assignable square feet (in thousands)	40,495	41,779	45,460	49,990	50,702
Human Services					
Department of Health					
Buildings	48	49	49	53	51
Vehicles	212	209	235	319	300
Department of Children and Families					
Buildings	515	227	211	211	211
Criminal Justice and Corrections					
Department of Corrections					
Correctional institutions	59	59	60	60	78
Work camps, forestry camps	37	40	41	42	42
Work release centers	26	30	30	32	34
Other facilities	6	6	6	5	5
Natural Resources and Environment					
Division of Recreation and Parks					
Number of state parks, greenways and trails	158	159	159	161	161
Acres of land owned	730,573	723,852	724,629	698,648	700,296
<b>Department of Environmental Protection</b>					
Acres of land owned (2)	4,257,103	4,316,161	4,429,484	4,500,719	4,521,508
Florida Fish and Wildlife Conservation Commission					
Vehicles	1,562	1,514	1,519	1,549	1,520
<u>Transportation</u>					
Department of Transportation					
Highway lane miles	41,295	41,613	42,022	42,181	42,542
Vehicles	5,709	5,841	5,445	5,313	5,125
Buildings	1,584	1,578	1,622	1,691	1,719
State Courts					
State Courts System			0 -0-		
Machinery and equipment	4,800	7,825	8,608	9,335	9,400

<sup>(1)</sup> Universities and colleges are presented in the CAFR as discretely presented component units of the state.

Sources: Florida Department of Management Services, Florida Department of Education, Florida Department of Health, Florida Department of Corrections, Florida Division of Recreation and Parks, Florida Department of Transportation, Florida Department of Financial Services, Division of Risk Management, Florida State Courts, Florida Fish and Wildlife Conservation Commission.

<sup>(2)</sup> Acreage information includes a cumulative total of acres acquired through each program and by donations and exchanges. The Water Management Districts have acquired and hold title to lands through other programs that are not included in this schedule.

Fiscal Year							
2010	2011	2012	2013	2014			
85	84	86	88	88			
51,787	54,488	54,890	56,277	57,938			
57 327	57 328	73 323	36 315	38 378			
223	530	296	211	211			
62 43 34 5	61 41 34 4	63 40 33 7	55 39 32 16	56 38 35 16			
160 702,730	160 704,139	171 788,982	171 789,059	171 788,619			
4,535,931	4,563,632	4,239,023	4,245,742	4,268,885			
1,669	1,637	1,876	1,637	1,800			
42,711 5,125 1,774	42,883 4,683 1,745	43,138 4,607 391	43,337 4,703 385	43,514 4,406 383			
9,760	9,697	9,199	10,495	10,656			

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