# Department of Management Services We Serve Those Who Serve Florida

Fiscal Years 2009-2010 through 2013-2014

## **Long - Range**

# Program Plan



## **Department of Management Services**

## Long Range Program Plan FY 2009-2010 through 2013-2014

## **Table of Contents**

1.	Introduction	Section 1 page 1
2.	Agency Goals, Objectives and Service Outcomes with Performance Projection Tables and Linkage of Agency Goals to the Governor's Priorities	Section 2 page 1
3.	Trends and Conditions Statement	Section 3 page 1
4.	Performance Measures and Standards (LRPP Exhibit II)	Section 4 page 1
5.	Assessment of Performance for approved Performance Measures LRPP Exhibit III)	Section 5 page 1
5.	Performance Measure Validity and Reliability (LRPP Exhibit IV)	Section 6 page 1
7.	Associated Activities Contributing to Performance Measures (LRPP Exhibit V)	Section 7 page 1
3.	Agency-Level Unit Cost Summary (LRPP Exhibit VI)	Section 8 page 1
9.	Glossary of Terms and Acronyms	Section 9 page 1

## **Department of Management Services**

## Long Range Program Plan FY 2009-2010 through 2013-2014

## **Introduction**

The Department of Management Services strives to build a solid foundation strong enough to bear the weight of our responsibility to deliver product and service excellence. This service foundation is comprised of the following key strategic attributes --

Strategic Attribute	Purpose	Result
Motto	Who We Are	We Serve Those Who Serve Florida
Vision	What We Aspire to	Engaged Employees; Satisfied Customers
	Become	
Mission	What We Focus on	Providing Smarter, Better, Faster Services
	Each Day to bring Us	
	closer to our Vision	
Our Service	<b>How We Act with Each</b>	To Serve with <b>CLASS</b>
Promise	Other and with our	Communicate Concerns Immediately
	Customers	• Listen, Learn and Grow Together
		Act with Integrity and Honor
		Strive for Greatness
		Serve with a Servant's Heart

The Department of Management Services is the administrative and operations arm of Florida's state government. We are organized into the broad areas of Administration, Human Resource Support, Business Operations and Telecommunications and Radio Services.

Our key services are purchasing, human resource management, telecommunications and radio services, fleet and aircraft management, private prison monitoring, real estate development and management, supplier diversity, retirement benefits and employee insurance benefits. Our customers are employees, the agencies that employ them and retired employees. Our direct external customers, numbering in excess of 1.1 million, are represented within 12 distinct categories. Each category has certain needs that must be met, and expectations that should be exceeded --

■ Governor and Governor's Staff	<ul> <li>Vendors for the State of Florida</li> </ul>
<ul> <li>Elected Members of the Legislature</li> </ul>	<ul> <li>Legislative Staff Members</li> </ul>
<ul> <li>State Employees</li> </ul>	<ul> <li>Retired State Employees</li> </ul>
<ul> <li>Retired Local Employees</li> </ul>	<ul> <li>State University Employees</li> </ul>
<ul><li>Judicial</li></ul>	<ul><li>Media</li></ul>
<ul> <li>Non-Profit Organization Employees</li> </ul>	<ul> <li>County and City Officials</li> </ul>

The following are our agency priorities. The priorities reflect the diversity of programs and services provided, our commitment to our workforce and our intention to remain focused and aligned on what matters most.

- Develop human resources practices that create a workplace of choice that fosters recruitment, retention, development, recognition and reward.
- Improve our contract management abilities.
- Create a robust strategic plan for each major program and service area.
- Focus on the processes and procedures of our core competencies to create a springboard for world-class performance.
- Measure what matters and continually improve the quality of services delivered to our customers.

Our program and service areas align their priorities and objectives with our agency priorities. This alignment provides us with the confidence that "we are doing the right things." Valid and reliable performance measurements provide us with the daily focus that "we are doing things right" for our customers and for our employees.

## **Department of Management Services**

# Long Range Program Plan FY 2009-2010 through 2013-2014

## Agency Goals, Objectives and Service Outcomes with Performance Projection Tables

The Department of Management Services affirms its role in providing the infrastructure and foundational support to foster success with Governor Crist's six top priorities –

- Protecting Our Communities
- Strengthen Florida's Families
- Keeping Florida's Economy Vibrant
- Success for Every Student
- Keeping Floridians Healthy
- Protecting Florida's Natural Resources

Our Human Resource Support Group implements best practices, enables efficient use of technology; offers benefit packages to keep our employees engaged and productive; and allows access to affordable healthcare solutions for family members.

• Foundational Support of -- Strengthen Florida's Families, Keeping Floridians Healthy

Our Business Operations Group facilitates minority-owned business access to state procurements, efficient and expedited use of taxpayer dollars and access to surplus federal property. Also, the management of Executive Aircraft Operations, Private Prison Monitoring, fleet management, and the State of Florida's real estate assets ensures that we are ready and able to support the critical components of Florida's government.

- Direct support of Keeping Florida's Economy Vibrant
- Foundational Support of Safety First and Protecting Florida's Resources

Our Division of Telecommunications delivers and promotes the development of high-quality, innovative, cost-efficient communication technology services.

Direct support of Keeping Florida's Economy Vibrant

Our Office and Commissions – Council on Efficient Government, Commission on Human Relations, Public Employees Relations Commission, Governor's Commission on Disabilities and the Southwood Shared Resource Center (SSRC) – ensure that the spirit and intent of authorized statutes address the needs and concerns of our citizens, state employees and businesses operating in the State of Florida.

## **Human Resource Support**

GOAL #1: To provide fair, uniform and efficient customer-focused human resource services based

upon sound human resource policies, practices and strategies.

**OBJECTIVE:** To develop human resource policies, practices and strategies that reflect current trends and best

practices, and address the needs of our customers and attain a 96% customer satisfaction rating.

**OUTCOME:** Overall customer satisfaction rating.

	Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
Division of Human Resource Management	96% 2000/2001	96%	96%	96%	96%	96%

GOAL #2: To provide user-friendly, reliable human resource services through People First in the most

efficient and cost effective manner.

**OBJECTIVE:** Monitor Convergys contract performance metrics to ensure that 100% of the metrics are met in

accordance with the contract.

**OUTCOME:** Percent of all contract performance standards met.

	Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14	
Division of Human Resource Management - People First	92.65% 2005/2006	100%	100%	100%	100%	100%	

GOAL #3: To continue to develop and offer a high-quality, competitive portfolio of employee benefit

products and services which will enable the state to attract and retain the finest workforce, while increasing customer satisfaction and providing benefit products and services in the

most cost efficient manner.

**OBJECTIVE:** To achieve a three percent annual decrease in operational costs.

**OUTCOME:** DMS Administrative cost per insurance enrollee.

	Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
Division of State Group Insurance	\$10.27 (2005-2006 Standard)	\$933	\$9.96	\$9.96	\$9.37	\$9.09

GOAL #4: To administer efficient state retirement programs utilizing best technology.

**OBJECTIVE:** Achieve a 100% timely processing of retired payrolls.

**OUTCOME:** Percent of retired payrolls processed timely.

	Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
Division of Retirement	100% (2000-2001)	100%	100%	100%	100%	100%

## **Business Operations**

GOAL #5: To increase efficiency of minority certification process time (in days).

**OBJECTIVE:** Increase overall efficiency of certification process and implement ways to decrease lag time.

**OUTCOME:** Average minority certification process time (in days).

	Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
Office of Supplier Diversity	45 days (2000-2001)	15 days				

GOAL #6: To provide best value purchasing.

**OBJECTIVE:** To use the combined purchasing power of the State of Florida to deliver the best total value in

goods and services purchased by the state and eligible users, attaining at least 28% savings over

retail or other reference price.

**OUTCOME:** Percent of state term contract savings.

	Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
Division of State Purchasing	23% (1996/97)	28%	28%	28%	28%	28%

GOAL #7: To enhance purchasing processes using MyFloridaMarketPlace (MFMP).

**OBJECTIVE:** To achieve an 80% customer satisfaction rating among MFMP purchasers.

**OUTCOME:** Percent of customers satisfied with purchasing functionality

	Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
Division of State Purchasing – MyFlorida MarketPlace	49% (2005-2006)	85%	85%	85%	85%	85%

GOAL #8: To provide optimum Federal excess property to affected organizations.

**OBJECTIVE:** To provide the maximum amount of Federal excess/surplus property to eligible recipients without

burdening state resources by attaining a 75% property distribution rate.

**OUTCOME:** Federal Property Distribution Rate.

	Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
Federal Property Assistance	61% (2006-2007)	75%	75%	75%	75%	75%

GOAL #9: To provide efficient management of the Executive Aircraft Pool.

**OBJECTIVE:** To provide competitive executive air service safely and efficiently.

**OUTCOME:** Cost per flight hour – state vs. private provider.

	Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
Aircraft Management	\$2,977/\$4,450 (2006-2007)	\$3,269/\$3,684	\$3,432/\$3,868	\$3,603/\$4,061	\$3,783/\$4,264	\$3,972/\$4,477

GOAL #10: To provide efficient fleet management of motor vehicles and watercraft.

**OBJECTIVE:** To process requests for approval for agencies to procure and dispose of motor vehicles and

watercraft within 48 hours, 95% of the time.

**OUTCOME:** Percent of requests for approval processed for the acquisition and disposal of vehicles within 48

hours.

	Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
Motor Vehicle and Watercraft Management	84% (2006-2007)	95%	95%	95%	95%	95%

**GOAL #11:** To provide effective management and oversight of private prisons.

**OBJECTIVE:** To provide effective management and oversight of the operational contracts between the Florida

Department of Management Services, Bureau of Private Prison Monitoring, and the vendors who operate the private prisons, ensuring that the vendors meet the contractual requirements for inmate

participation in behavioral, vocational, academic and substance abuse programs.

**OUTCOME:** Percentage of inmates participating in behavioral, vocational, academic and substance abuse

programs.

	Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
Private Prison Monitoring	100% (2005-2006)	100%	100%	100%	100%	100%

GOAL #12: To provide cost-effective, efficient Real Estate Development and Management Services to

our customers in the DMS pool facilities.

**OBJECTIVE:** To maintain a competitive rental rate in our DMS pool facilities.

**OUTCOME:** Average Department of Management Services full-service rent - composite cost per net square

foot (actual) compared to Average Private Sector full-service rent - composite cost per net square

foot in markets where the department manages office facilities.

	Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
Real Estate Development and Management	\$15.39/\$16.51 (2000-2001)	\$17.29/\$20.22	\$19.48/\$20.83	\$20.31/\$21.45	\$20.92/\$22.09	\$21.55/\$22.75

### **Division of Telecommunications**

GOAL #13: To deliver and promote the development of high quality, innovative, cost-efficient

 $communication \ technology \ services, \ and \ in \ so \ doing \ provide \ support \ to \ state \ agencies \ and$ 

other end users in achieving their missions and goals.

**OBJECTIVE:** Leverage technology to gain efficiencies across the enterprise, simplify citizen's electronic access

and improve customer service and attain a 90% customer satisfaction rating.

**OUTCOME:** Percent of customers satisfied.

Division of Telecommunications

Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
86.90% (2001-2002)	86%	86%	87%	87%	88%

## **Independent entities**

## **Southwood Shared Resource Center (SSRC)**

GOAL #14: To provide cost effective and efficient enterprise technology services to agencies, boards,

commissions, local governments, eligible non-profits and municipalities that provide core state business functions directly to the citizens of the state or agencies that support the

citizens.

**OBJECTIVE:** Optimize resources and equipment through various consolidation efforts for individual service

platforms.

**OUTCOME:** Percent of successful implementation of various mandated consolidation efforts.

Southwood Shared Resource Center

Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
100% (2008-2009)	100%	100%	100%	100%	100%

## **Council on Efficient Government**

GOAL #15: To support the Council on Efficient Government as an outsourcing center of excellence in

order to deliver quality, innovative, resource-saving solutions.

**OBJECTIVE:** To provide support to the council in the review and evaluation of outsourcing business cases

submitted by agencies and conduct the reviews and evaluations within 30 days of submission to

the office and to submit for council review if required.

**OUTCOME:** To

To increase the percentage of agency business cases reviewed and evaluated within 30 business days of submittal.

Office of Efficient Government

Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
90% (2006-2007)	91%	92%	93%	94%	95%

## **Commission on Human Relations**

GOAL #16: To insure fair treatment of both complainants and respondents in instances of alleged

discrimination and to promote mutual respect and greater harmony among diverse groups.

**OBJECTIVE:** Encourage fair treatment, equal access, and mutual respect.

**OUTCOME:** Percent of civil rights cases resolved within 180 days of filing.

Commission on Human Relations

Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
59% 2001-2002	75%	75%	75%	75%	75%

## **Public Employees Relations Commission**

GOAL #17: To protect public labor and employment rights, and protect the public by preventing work

stoppages.

**OBJECTIVE:** Resolve disputes about the composition of bargaining units and alleged unfair labor practices;

and, administer the Career Service System appeals process with regard to discipline, veteran's

preference, drug-free workplace, age discrimination and whistle-blower's act.

**OUTCOME:** Percent of timely labor and employment dispositions.

Public Employees Relations Commission

Baseline/ Year	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14
92% 2001-2002	94%	94%	94%	94%	94%

## **Department of Management Services**

# Long Range Program Plan FY 2009-2010 through 2013-2014

## **Trends and Conditions Statement**

## DIVISION OF REAL ESTATE DEVELOPMENT AND MANAGEMENT

Authorized in s. 22.22 F.S., the Division of Real Estate Development and Management (REDM) administers the Facilities Program. This program oversees state-owned office buildings and state agency private property leasing. This service assists state agencies with efficiently carrying out their missions by alleviating activities not related to their core missions. These activities include the construction, operation and maintenance of public buildings as well as oversight of the state's private property lease agreements. By capitalizing on the benefits associated with long-term ownership, state-owned office space is available to the agencies at a low cost. REDM's Strategic Plan also describes ways to leverage the state's buying power, resulting in more competitive private rental rates for state agencies.

Facilities managed by the Department of Management Services (DMS) are financed through the Bonded Building Program and supported by agency rental and Project Management Oversight fees paid into trust funds. These funds address the debt service requirements and maintain the public's investment in its buildings. Fees for project management oversight are paid into the Architects Incidental Trust Fund in order to support fixed capital outlay administrative oversight. As directed by Florida Statutes, these trust funds enable DMS to be prudent custodians of taxpayer dollars through the efficient management of the public's real estate holdings. The Program's primary responsibilities include:

**Chapter 215 F.S.** – Responsibility for DMS to levy and assess funds for cost recovery administration of Fixed Capital Outlay projects and to serve as the owner representative on behalf of the state on construction projects. Chapter 215 F.S. authorizes the Architects Incidental Trust Fund and includes responsibility for the Florida Facilities Pool Working Capital Trust Fund as well as the Supervision Trust Fund to operate and maintain state-owned facilities.

Chapter 216 F.S. – Planning and budgeting responsibility for the state's Fixed Capital Outlay needs identified through an annual State Facilities Inventory report. Also provides planning and budgeting responsibility for leased, rented or otherwise occupied facilities maintained by state agencies and the Judicial Branch. This inventory service makes recommendations for agency customers statewide on matters related to capital maintenance construction projects and the associated costs.

Chapter 255 F.S. – Requirements for how publicly owned buildings are developed, operated and maintained. This includes construction appropriations, Project Management Oversight, building maintenance, leasing, and long range strategic planning of DMS - managed facilities. This chapter also authorizes responsibility for the operation and maintenance of 28 state-owned regional facilities (located statewide) and 44 Tallahassee facilities, which comprises the 12 million square feet in the Florida Facilities Pool.

Energy conservation and building sustainability implementations are defined and direct DMS to develop and maintain a state energy management plan. Project Management Oversight services are authorized for construction, renovation, repair, modification or demolition of buildings, including utilities, parks, parking lots and other facilities or real property improvements.

DMS develops and implements a strategic plan to forecast space needs for all state agencies and identify opportunities for reducing costs through consolidation, relocation, reconfiguration, capital investment, and the building or acquisition of state-owned space. Responsibility includes soliciting competitive leasing proposals, invitations to bid, requests for proposals and invitations to negotiate for privately-owned space leased by state agencies. The leasing unit coordinates approximately 8.5 million square feet of space leased from the private sector and other governmental entities.

**Chapter 272 F.S.** – Managing the Capitol Center, Capitol Complex, and Governor's Mansion as well as the Capital Circle Office Center in Tallahassee. This includes the operation and enforcement of parking facilities. It requires that the property be well maintained and operated efficiently to serve the needs of the public and tenant agency.

**Chapter 281 F.S.** – Maintain fire safety and security for managed buildings with the exception of the Capitol Complex, which is secured by the Capitol Police. This includes training employees and enforcing rules to regulate traffic and parking on state-owned property.

Chapter 287 F.S. – Provides responsibility for the hiring of professional services such as architects, engineers, landscape architects, surveyors and mapping. The Consultants Competitive Negotiation Act (CCNA) defines the requirements for making public announcements, qualifying providers, selecting and negotiating as well as authority for Design-Build contracting, reuse of existing plans and assisting local governments. Unlike other states with internal design and construction management activity, REDM contracts with private sector providers for all architectural, engineering and construction manager services. This quality control responsibility is accomplished through a competitive selection process to assure that the best qualified provider is selected for the specific needs of each individual project.

**Chapter 288 F.S.** – Requirements to promote state building projects financed as provided by law in communities where a state building is needed.

**Chapter 489 F.S.** – Provide technical content assistance to state agencies in the development of energy-related Performance Contracts. This includes reviewing agencies Investment Grade Audits and ongoing Measurement and Verification reports.

### **2008-2009 Priorities**

REDM's priority is to serve the public owners and the tenant agency customers who occupy state-owned buildings or space that is leased from private owners. In addition, implementation of the 2008 "Florida Conservation and Sustainable Buildings Act" aligns with energy, a major emphasis for REDM. We received two national recognition awards for its High Performance Buildings, including the Council of State Government's Annual Innovation Award. Our efforts include energy conservation and sustainable construction methods and techniques.

REDM's priorities are customer-driven priorities directed primarily by Chapters 255 and 272, F.S... The following outlines the driving factors influencing the priorities:

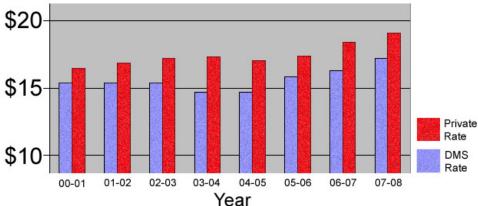
- 2008 Legislative Changes The passage of House Bill 7135, created the "Florida Energy Conservation and Sustainability Buildings Act," which established new energy related tasks, responsibilities and requirements for DMS:
  - O Compile a list of suitable Energy Performance Contract projects for the facilities by December 31, 2008. Develop the list with the assistance of state agencies occupying space within the buildings. DMS is also to recognize or develop a high performance green building rating system for new construction and building renovations.
  - Attain a life-cycle cost analysis for state agency private sector leases based on sustainable building ratings, and an energy performance analysis performed by DMS. Collect monthly energy use data from all private buildings leased by state agencies.
  - o State agencies should submit all energy consumption data to DMS annually.
  - O Develop a state energy management plan consisting of data-gathering requirements, uniform data analysis procedures, employee energy education program measures, energy consumption reduction techniques, training program for state agency energy management coordinators, and guidelines for building managers.
  - Review the Investment Grade Audits for all state agency Energy Performance Contracts, to certify cost savings are appropriate and sufficient for the term of the contract. Review all Measurement and Verification reports for all state agency Energy Performance Contracts.

DMS is the primary agency for state-owned building development and management with rule authority over activities including building construction, operations and maintenance of facilities and state agency leasing from private entities. Without the department's leadership role, the state would be less centralized in its efforts to improve the energy efficiency of state-owned buildings.

• Low Rental Fees – The leasing unit maximizes the occupancy of existing state-owned facilities by reducing the amount of square footage leased from the private-sector. The state-owned office building rental rate is a composite of costs charged to agency tenants in a cost-recovery system. Controlling cost is a priority for maintaining client agency rental fees at a minimal level and maximizing the available funds to address specific maintenance needs. The department consistently meets this measure statewide. The DMS rate per square foot averages 10 percent less than the private rates in comparable markets. An estimated three percent annual private market increase is expected, which may accelerate as a result of future utility cost increases for full-service rental space.

## DMS vs. Private Rate Per Square Foot

DMS rental rate reduces tenant agency cost per square foot.



Under s. 255.506, F.S., DMS collects and distributes rental revenue to maintain the integrity of the facilities it manages. It is the department's priority to make certain enough funds are available to meet debt service obligations as well as the operation and maintenance requirements of the public's real estate inventory. Through the Supervision Trust Fund, state-owned facilities are maintained in accordance with bond requirements as well as federal guidelines relative to workplace safety and the Americans with Disabilities Act.

- Maintaining the State's Investment Properties The fixed capital outlay planning process includes reviewing, analyzing and prioritizing renovations and repairs for public buildings. Planning occurs annually with additional review by assessing the current need versus the available funds appropriated to address the need. Priorities may often be determined by the critical nature of the project (storm damage remediation or building system failures, and tenant customer service needs). Fixed capital outlay funding is a priority requirement to fulfill the pledge to the Florida Facilities Pool bond investors; it protects the value of the state's real estate assets; and ensures safety for the citizens and employees conducting business within the buildings.
- Fixed Capital Outlay Appropriations Management An essential DMS priority is fulfilling the requirements of s. 216.192(1), F.S. This includes implementing appropriations, managing encumbered funds, assuring contract compliance, certifying the budget releases and project budget management. An innovative internal information system known as the Facilities Accountability Communication Tool (FACT) supports this and other core responsibilities of REDM.

All appropriated funds are accounted for from release to completion of each construction project. This assures that no fixed capital outlay project exceeds the total appropriation available. The building construction team, in cooperation with resources from the budget and planning area, prepare fund release documentation, track and report Fixed Capital Outlay appropriations and oversees the project budget, schedule, status reports and workload analyses. This process assures appropriated funds are expended in accordance with state law.

- Project Management Oversight REDM building construction unit serves as the owner-representative for the state in fixed capital outlay contracting and project management oversight functions. This program acts in the public interest to ensure the value received is equal to or exceeds the funds spent and to maintain safety and construction standards at the facilities.
- Management of Agencies Private Sector Leases As a result of Senate Bill 1972, passed in 2007, DMS created a strategic plan for state agencies across the portfolio. In 2007, Centralized Leasing emerged as a recommendation from the strategic plan to efficiently and competitively procure private sector leases through invitations to bid, requests for proposals and invitations to negotiate. The competitive solicitation process gives agencies the ability to obtain beneficial lease terms from landlords, and also allows landlords to negotiate more security in their leases.

## **Addressing Priorities**

In order to implement energy conservation priorities and reduce the state's carbon footprint level, DMS has trained and certified employees in the United States Green Building Council's Leadership in Energy and Environmental Design (LEED). These employees manage the delivery of the state's first LEED certified building, the future headquarters for the Department of Revenue. This new \$110 million addition to the Capital Circle Office Center is in construction and will consist of three buildings totaling approximately 474,000 gross square feet of office space. Within the next two years this will consolidate the Department of Revenue's Tallahassee area staff into a single centralized campus and result in significant rent and energy reduction savings over private space currently leased.

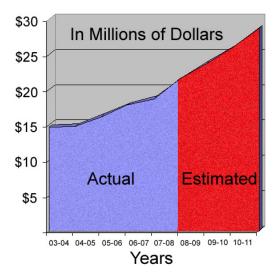
With architects and engineers on staff, REDM's construction unit is overseeing the construction of a new courthouse building for the First District Court of Appeals. With approximately 100,000 gross square feet, the new courthouse will have 18 judicial chambers, with three law clerks per chamber. The LEED certified facility is expected to be completed by 2010.

External factors affecting the delivery of construction projects includes what may be a short-term rise in the cost of steel and concrete as well as the fuel for transporting these and other commodities. Currently, market competition is achieving overall good pricing keeping the projects within budget.

Building relationships with state agencies allows DMS to understand their needs and address long-range plans to meet the diverse and changing facility requirements of the state. Fixed Capital Outlay Planning prepares the Capital Improvement Program Plan. The Capital Improvement Program includes future renovations to existing buildings and provides the Legislative Budget Request to proactively maintain state-owned facilities in the Bonded Building Program. In addition, this long-range planning activity addresses building deficiencies due to wear and damage, regulatory changes, advancements in technology and upgraded service standards for our customers. Examples include requirements such as life safety, ADA compliance, workplace environmental, tenant space refurbishment and capital depreciation projects. Additional priorities focus on homeland security enhancements to protect the public and the state's property.

DMS is addressing workforce trends with additional services to enhance the workplace environment as a more productive and efficient space to deliver the state's services. This includes providing after-hours space for employee benefit programs such as wellness to promote exercise, nutritional and other health initiatives. DMS is in the process of establishing higher quality food service at buildings with multiple agency tenants. REDM is moving to expand the food service options in many of the facilities to include more variety and healthier choices. This holistic approach extends to safety training and effective ways to reduce energy consumption. A new energy reduction policy has been implemented at all DMS managed buildings. The policy increases the building temperature set points, requires removal of all non-business energy consuming appliances, requires use of low energy bulbs in desk lamps, and limits after-hour A/C requests. The elements of this policy are also applicable to employee's personal energy consumption, and they represent a cultural change that will extend into the future. Other employee related strategies are being investigated to reduce facilities-related energy costs including telecommuting, four-day work weeks and co-location.

DMS manages the operating expense payments associated with the operations and maintenance of the 12 million gross square feet within the DMS-managed portfolio. Due to the increases in energy costs worldwide, energy efficiency initiatives are being pursued to update the physical plant and associated equipment. Energy Performance Contracts are a mechanism used by state agencies in order to retrofit existing buildings with new energy efficient equipment, thereby reducing downstream consumption of energy. The savings generated by the reduced energy consumption is redirected to fund the improvements through a cash flow model, for a fixed period of time. DMS is negotiating with two Energy Performance Contracts providers to retrofit 17 existing facilities with lighting, water, and mechanical improvements. Energy Star resources are being leveraged to track and reduce its energy consumption. The Turlington Building, which is occupied by the Department of Education, received Energy Star Building status in May 2008. DMS currently tracks utility usage data for all DMS managed buildings and coordinates data collection for the Greenhouse Gas report as required by the Governor's Executive Order 07-126.



## **Utility Costs**

Extensive efforts are being made to lower the estimated utility costs. Including those identified in the Governor's Executive Orders and in implementation of House Bill 7135, passed in 2008. Nationally recognized energy features of the DMS High Performance Building are being applied to new construction along with LEED certification.

To meet agency needs, 8.5 million square feet of space was leased from non-state-owned sources during the 2007-08 Fiscal Year. Although average asking rental rates have increased over the last

five years, rental rates are currently on the decline. The DMS tenant broker market analysis indicates that shrinking payrolls in many parts of the state are weakening the fundamentals of the commercial real estate market. With increased office space vacancies in most metro areas, state leases that are due to expire within the next 12 to 24 months will experience lower rental rates. DMS is additionally exploring consolidation of smaller office leases into a larger location in order to improve negotiations and cut the cost per square foot.

## **Requested Legislative Amendments**

## **Construction Management Authority**

The 2007 Legislature created s. 255.103, F.S., "Construction management or program management entities." It provides local government entities the authority to select and contract with private sector construction management entities. This law addresses current trends and conditions related to construction industry delivery methods. It authorizes local government entities to contract for construction management consultant services by way of the methods authorized in s. 287.055, F.S., "Consultants Competitive Negotiations Act." These methods allow for continuing area contracts in which the agency can competitively select, negotiate and partner with the most qualified firms based on the specific requirements of the projects. A 2009 legislative proposal has been prepared to provide similar authority for DMS and align state agencies with the current industry delivery methods. Passage of the proposed language would:

- Improve the effectiveness of implementing fixed capital outlay appropriations.
- Align state agencies with the construction industry and establish continuing contracts for projects less than \$1 million.
- Improve the competitive selection process for specialty providers.
- Eliminate multiple qualifications of the same providers for each project and lead to negotiations with the most qualified to achieve best value for the state's fixed capital outlay investment.

## **Centralizing the State's Building Activities and Tasks**

The management of horizontal construction such as roads and bridges is centralized within the Department of Transportation. However, the state's vertical construction needs (buildings) are not centrally administered. State agency building needs are appropriated directly to DMS to manage for the agency or directly to the agency. An agency appropriated funds can contract with DMS for their delivery or can establish an internal staff to self perform the statutory requirements as well as following rules administered by DMS.

All vertical construction needs could be managed within a centralized entity specializing in fixed capital outlay administration and project management oversight. Agencies specialty needs could be addressed through consolidating current staff into units specializing in the various client agency needs. Consolidated sections serving specific agencies could more effectively improve the delivery process through professional information sharing. Statewide tracking of appropriations into one

data system such as FACT and centralizing project activity information would be a more efficient and effective approach for the state. REDM continues to put focus on increasing the functionality of FACT as a valuable management tool that other agencies could benefit from under a consolidated facilities management program. Most other states have consolidated building authorities.

## **Centralization of Real Estate Leasing**

All agencies maintain their own leasing staff to execute leases. This is performed without a holistic view of economies of scale in their analysis. This puts the state at a disadvantage in the greater market place and results in delivery inefficiencies. The leasing of real estate from the private market can be centralized to function under one agency. DMS is positioned best to provide this coordinated effort.

### **EXECUTIVE AIRCRAFT**

The mission of Executive Aircraft is to deliver safe and efficient executive on-demand air travel for the governor, cabinet and other state officials.

In accordance with Chapter 287.161, F.S., we manage state-owned and operated aircraft including operational and safety standards and assignment, use, and reporting policies and procedures. The service operates an Executive Aircraft pool: a Cessna Citation Bravo, a King Air 300 and a King Air 350, from a central aviation facility in Tallahassee. The following priority system is used to book flights.

- 1. First priority the Governor, the Lt. Governor, a Cabinet Officer, the Speaker of the House of Representatives, the President of the Senate, the Chief Justice of the Supreme Court.
- 2. Second priority Justices of the Supreme Court, appointed secretaries and executive directors of the executive branch, chairpersons of standing committees of the Legislature, and the chairpersons of the Public Service Commission and the Parole Commission.
- 3. Third priority other authorized persons.

Executive Aircraft is supported by an aircraft maintenance facility and aircraft mechanics that are required to provide timely and quality repairs and service to the pool aircraft in Executive Aircraft.

The two outcome measures currently approved for this program area are the comparison of private charter costs to our state-owned aircraft cost and a benchmark of flight hours flown in a fiscal year. If there were a significant weather event or other major disruption to the airport facility, these outcome measures would likely not be met given our expectations of repair and/or purchase. Otherwise, we would expect that the trend in both would remain constant.

## FLEET MANAGEMENT

The mission of Fleet Management is to deliver safe and efficient vehicles and watercraft including acquisition, tracking and disposal to state agencies.

In accordance with Chapter 287, Part II, F.S., Fleet Management manages the acquisition, operation, maintenance and disposal of the state's fleet of motor vehicles and watercraft. The state's fleet includes approximately 27,000 pieces of equipment: automobiles, light trucks, medium and heavy trucks, construction and industrial equipment, tractors, mowers, small utility vehicles, motorcycles and all terrain vehicles. In addition, Fleet Management determines motor vehicles and watercraft to be included on state contracts, develops technical bid specifications and helps evaluate the contracts. This area also administers the rental vehicle contract.

We approve the purchase of vehicles and watercraft, develop equipment purchase approval guidelines, develop fleet replacement criteria and administer the state's federally mandated alternative fueled vehicles program. In addition, we provide an Equipment Management Information System (EMIS) to manage cost information. This helps track accountability to effectively and efficiently manage the state's fleet and ensure proper equipment use.

There are currently two approved outcome measures for the rental vehicle contract area. We track how many commercial miles are driven through our rental car contract and we compare the state contract daily vehicle rental rate against a private provider daily vehicle rental rate. Should there be a major event such as a significant recession or other budgetary issue from the outside, we would probably not be able to sustain the required numbers. Otherwise, we believe that this current method will remain constant in the five-year plan. We have a performance measure in place to track customer satisfaction through our 48- hour turn around time for the acquisition and disposal of vehicles through agency requests.

## FEDERAL PROPERTY ASSISTANCE

The mission of Federal Property Assistance is to deliver as much federal surplus property as possible to Florida nonprofits, political subdivisions and law enforcement to enable the Division of Specialized Services to provide exceptional customer service.

Pursuant to Chapter 217.03, F.S., and Executive Order #77-36, 40 USC 203.10 USC 2573 (A), Federal Statutes, Federal Property Assistance is responsible for acquiring and distributing federally-owned tangible personal property declared in excess or surplus. This property is used to meet the needs of the federal government and allocated to the state to benefit the citizens of Florida through public agencies, private/nonprofit health and education organizations. Federal Property Assistance reviews available assets physically on-site at military and federal civilian agency holding depots. The program also utilizes web-accessible surplus/excess databases of the U.S. General Services Administration (USGSA) and the U.S. Defense Logistics Agency. Reallocating this excessive property results in major cost avoidance in asset procurement, translating into tax dollar savings.

Federal Property Assistance also acquires and distributes U.S. Department of Defense-owned tangible personal property declared excess to meet the needs of the military and approved state and local law enforcement agencies. We've created state/local government partnerships to review available assets physically on-site at military holding depots. Once approved, we transport equipment to the distribution center in Florida. The program helps agencies access equipment they might otherwise not have the resources to purchase.

The 1122 Counter Drug equipment procurement program is now being operated by the Florida Sheriffs Association. We retain audit and oversight authority as we did when the Orange County Sheriff's Office operated the program from its inception.

There are currently two approved measures for this program area. We measure the distribution rate of equipment (how much equipment is transferred to assist relative to how much we receive) and the number of property orders processed through the system. These two measures would not be met in the event of extreme military conflict or extreme economic turns. Otherwise, we would expect to maintain fairly constant measures in this area.

#### PRIVATE PRISON MONITORING

The mission of Private Prison Monitoring is to provide effective oversight and management of the contracts administered by the program and exceptional customer service.

This program area is governed by Chapter 957, F.S. which requires we save at least 7 percent over the public provision of a similar state facility. For each facility, we enter into an "Operations and Management Contract" with a private vendor to operate the facility for an agreed daily per-diem. The contracted per diem rates include the following operating costs: personnel; general operating expenditures; operating equipment; food services; medical, dental and mental health services; maintenance and repair; educational programs; substance abuse programs; sales tax; salary and expenses for a department-employed contract monitor position; property taxes or grants in-lieu of property taxes to the counties that have private prisons; and corporate taxes.

The original construction and all authorized expansion construction for the private facilities were financed utilizing tax exempt bond financing for a term of 20 years. Debt service payments are then appropriated and authorized twice each fiscal year. The funding to pay the debt service and operations per diem for the private facilities is appropriated in the Department of Corrections' annual budget. The debt service of two additional private subleased facilities appropriated within the Department of Juvenile Justice's annual budget were transferred to the Department of Corrections in 2008; the debt service funding for these facilities is now appropriated within the Department of Corrections' annual budget. The funding for the program area is appropriated in the DMS budget.

The Criminal Justice Estimating Conference projects the number of beds needed during the next five years. As a result of additional bed needs, during the 2005 legislative session, the legislature directed us to issue an invitation to negotiate with current facility vendors for a contract for 854 additional beds at existing private facilities. As a result, the Bay and Moore Haven Correctional Facilities each completed 235-bed expansions and the Gadsden Correctional Facility completed a

384-bed expansion in 2007.

In 2005, the legislature also added 220 more beds to the new Graceville facility previously set at 1,280-beds. The Graceville Correctional Facility opened September 2007 and houses 1,500 adult male medium/close custody level inmates.

The 2007 legislative session directed us to issue an invitation to negotiate to contract for three 432-bed (1,296 beds total) community work camps to house minimum custody inmates; the procurement of 600 work release center beds to be constructed on existing Department of Corrections' work release sites or property; and an additional 384-beds at the Graceville Correctional Facility to house medium and close custody adult male inmates.

The procurement issued for the three 432-bed community work camps resulted in no responses. We sought approval from the legislature during the 2008 legislative session to modify the invitation to negotiate for two 648-bed work camps. A contract must be awarded by September 30, 2008 for the operation of the work camps or the invitation to negotiate must be cancelled and the 1,296 work camp beds will be granted to the Department of Corrections. The 600 work release center beds invitation to negotiate did not result in a contract award by July 1, 2008; therefore, the 2008 legislative session directed the work release center beds would be granted to the Department of Corrections.

The 2008 legislative session also directed us to issue an invitation to negotiate for a new 2,000-bed private facility to house medium/close custody adult male inmates. The invitation to negotiate was to be issued by July 1, 2008 and completed by December 1, 2008 to allow sufficient time for the new beds to become operational by July 1, 2010.

### STATE PURCHASING

The mission of State Purchasing is to provide excellent purchasing services to deliver innovative, resource-saving solutions.

Governed by Chapters 112 part III, 119.07, 120.57, 283, 287, 413.031, 413.036, 413.037, 812.081, and 946.515, F.S., State Purchasing uses the combined purchasing power of the State of Florida to deliver the best value in goods and services for the state and eligible users. Our goal is to develop and implement sound procurement practices in accordance with executive policy and legislative mandates. State Purchasing builds strong relationships with our key constituents – other agencies, local government and vendors. We provide professional leadership and guidance in understanding and using the best purchasing and contracting practices. To further this leadership and guidance, State Purchasing developed and implemented a State Training and Certification program for purchasing professionals.

State Purchasing promotes fair and open contracts in the state's procurement process. Sources of supply are solicited, and contracts for the purchase, lease or acquisition of commodities and services are scheduled and implemented. Additionally, State Purchasing promotes efficiency, economy and conservation of energy through vehicle, natural gas, fuel oil, recycled products and other environmentally-relevant contracting efforts.

To assist the governor in the achievement of building economic opportunity for all, State Department of Management Services - Trends and Conditions Statement Section 3 page 11 of 44

Purchasing continues its outreach and registration for vendors to broaden contracting opportunities to a more diverse vendor population. State Purchasing coordinates vendor participation at the annual Florida Government Purchasing Conference with other state agencies, universities, cities and counties.

Many factors affect State Purchasing's ability to meet performance standards for our outcome measure, percent of state term contract savings (e.g., market conditions, competition, and state agencies' usage of state term contracts). However, over the next five years, State Purchasing anticipates that strategic sourcing efforts will provide significant cost savings, a cost avoidance, of up to \$500 million annually to the state through use of state contracts and agreements.

#### MYFLORIDAMARKETPLACE

To further its mission, State Purchasing implemented a statewide electronic purchasing system known as MyFloridaMarketPlace. MyFloridaMarketPlace helps the state better direct, coordinate, evaluate and resource its procurement process. By aggregating spending on products and services, we are better positioned to negotiate contracts with suppliers based on economies of scale. As a result, buyers benefit from increased competition among the state's vendors. In addition to generating savings via the reduced cost of goods and services, MyFloridaMarketPlace generates process efficiencies from reduced paperwork. For example, the system provides state of the art tools—electronic, Internet-based transactions which provide a consistent and more efficient way of doing business with the state with less paperwork and fewer manual steps.

The outcome measure for State Purchasing is 28 percent average savings off Manufacturers Suggested Retail Price or other referenced prices by using state term contracts. It pays to have a purchasing program when it saves resources. The bottom line in purchasing is the reduction of purchase prices. Purchasing savings have a "multiplier effect" on budgets. For instance, a 28 percent reduction in prices is equivalent to a 38 percent increase in procurement budgets if full price were to be paid (\$1.38 X (1-.28)=\$1.00). Twenty-eight percent was chosen as historically appropriate.

#### OFFICE OF SUPPLIER DIVERSITY

The Office of Supplier Diversity (OSD) provides leadership and guidance on state certification and the registration of minority vendors that provide goods and services to state agencies and universities. The office provides services in accordance with Chapter 255, s.255.102, Contractors Utilization of Minority Business Enterprises; Chapter 288, Part IV, s.288.703, Definitions; s.288.7031, Application of Definitions; s.288.706, Minority Business Loan Mobilization Program; and primarily Chapter 287,with specific reference to s.287.0943, Certification of Minority Business, s.287.0931, Statewide and Inter-local Agreements; s.287.094, Minority Business Enterprise Programs; s.287.09451, Powers and Duties. OSD measures the amount of spending by state agencies with certified minority enterprises and conducts compliance audits of certified minority enterprises. OSD provides outreach to state agencies, community organizations and vendors in all matters relating to state contracting opportunities. OSD the Minority Business Loan Mobilization Program, in conjunction with the Florida Black Business Investment Board (FBBIB), and the Mentor Protégé Program. It serves as a liaison between state agencies and minority vendors Department of Management Services - Trends and Conditions Statement Section 3 page 12 of 44

by reviewing 90-day spending plans and informing vendors about contracting opportunities. Also, OSD reviews state purchasing documents to ensure that the language is not prohibitive to minority participation and minority vendors have fair opportunities to compete in the process. OSD's priorities are guided by the mission of providing quality customer service and to support the compelling interest of legislation and increase overall minority spending and equity in the State of Florida. The OSD established the following priorities for the next five years: Increase the amount of dollars expended by state agencies with certified minority/women business enterprises each fiscal year; and increase the number of certified/registered Minority/Women-owned Business Enterprises (M/WBE) in the MyFloridaMarketPlace database.

The OSD is incorporating new information technologies beginning with an electronic file management system. While exploring automation and less data entry for the office, OSD uses multiple technology options. To achieve the goal of optimum M/WBE participation in state purchasing, there is a need to create new opportunities for the inclusion of all state agencies in the state's diversity initiatives. Also, OSD will initiate an aggressive campaign to state universities and community colleges to increase diversity outreach and purchasing opportunities. As the OSD explores race and gender neutral alternatives for increasing minority and women business participation in state spending, legislative action is necessary to reconcile the different policy approaches of Executive Order 99-281 and Chapter 287.

The following Council exists under the OSD:

The Small and Minority Business Advisory Council, under the OSD, proposes uniform criteria and procedures for participating entities and organizations to qualify businesses and participate in procurement or contracting programs as certified minority - and women-owned business enterprises in accordance with legal certification criteria.

### **HUMAN RESOURCE MANAGEMENT**

Human Resource Management's policies and programs focus on developing and providing innovative world-class human resource services designed to recruit, retain, reward and recognize a high-performance workforce.

In accordance with Section 20.04; Chapter 110 (excluding Sections 110.123 – 110.1239); Sections 112.011 – 112.046, Parts VI and VIII of Chapter 112, F.S., and Sections 215.94(5)(a)-(d) and 216.262, F.S., Human Resource Management develops and supports a human resource infrastructure for State Personnel System (SPS) agencies based on sound human resource policies, practices and strategies. These 30 executive branch agencies include state employees in the Career Service, Selected Exempt Service, and Senior Management Service. SPS agencies operate under a single set of employment laws, policies and practices. The services provided by HRM ensure that the state fosters an equitable and lawful system of employment; ensures uniformity in the application of core policies; and remains a competitive employer. Specific functions of HRM include:

- Providing technical assistance to help agencies administer their human resource programs;
- Reviewing and approving changes to agency human resource management programs for legal compliance;
- Developing personnel rules, manuals, guidelines and forms for agency personnel officers, Department of Management Services Trends and Conditions Statement Section 3 page 13 of 44

- managers and employees;
- Establishing and maintaining a classification and compensation program addressing Career Service, Selected Exempt Service and Senior Management Service positions;
- Establishing and maintaining a personnel information system for authorized and established positions;
- Providing access to training and professional development opportunities for employees, supervisors and managers;
- Administering and promoting family-friendly personnel programs such as:
  - o State Employee Child Care Program (approve agency plans to provide workplace child care services for state employees)
  - o Employee Telecommuting Program (coordinate and promote off-site work arrangements for state employees)
  - o Family Supportive Work Program (establish personnel policies affecting employees' ability to both work and devote care and attention to their families i.e., flexible work schedules, job sharing, maternity or paternity leave, paid and unpaid family leave, etc.)
- Researching, compiling and analyzing workforce statistical information for use by human resource professionals, agency staff, the legislature, other states and the public;
- Implementing best practices, streamlining human resource processes, and eliminating inefficiencies in the delivery of services; and
- Serving as the governor's representative in SPS collective bargaining activities.

Shifts in workforce demographics, technological changes, global markets, and a shrinking pool of skilled workers create many challenges for 21st century employers. Florida government must address these changing human resource trends, recognize future workforce needs and be responsive to these challenges. HRM's goal is to make the SPS a leader in public sector employment by continuously assessing and modifying the human resource infrastructure to meet these challenges and the needs of the state's workforce.

To determine key priorities and program needs, HRM receives input from primary customers, the agency personnel officers and legislative staff. HRM conducts an annual customer satisfaction survey for agency personnel officers to provide feedback on services and to address concerns and make suggestions for improvements. In addition, monthly meetings are held with agency personnel officers to discuss issues and policy initiatives. This collaborative effort allows HRM to determine the direction and the projects needed to provide world-class business solutions for managing a dynamic workforce. To address these concerns, HRM identified the following priorities:

- Implement strategic plan recommendations which provide the 'roadmap' for human resource policy guidance, improve the state's human resource infrastructure and so the State remains a competitive employer. The plan includes eight recommendations:
  - o Establish a governor's work group to provide guidance and promote essential improvements identified in the strategic plan
  - o Adopt an approach to coordinating HR that places DMS in a recognized leadership role in policy-making and as a resources for specialized knowledge;
  - Transition from the broadband system to a more clearly structured classification hierarchy with an open range compensation philosophy of identifiable career ladders for positions and job families

- Establish a compensation philosophy and recommend a compensation adjustment plan to the legislature each year that includes cost of living, movement within the range, critical class adjustments and performance-related compensation components;
- O Analyze and document the best options for a comprehensive human resource information system that meets the evolving needs of the SPS
- o Analyze and recommend the appropriate future mix of human resource in-sourcing and outsourcing;
- Centralize a common SPS training function within DMS/HRM in a SPS Learning Office that includes an analysis of and recommendations for the appropriate number of workplace learning and performance professionals; and
- o Develop a full-flex cafeteria plan.
- To review human resource-related statutes and administrative rules and propose revisions to ensure compliance with state and federal laws; improve understanding and application of the provisions, and provide clear direction for the functionality of the People First system; and
- To streamline and improve work processes to increase productivity and efficiency using technology.

Over the next five years, HRM will focus on these key priorities by researching and analyzing industry trends, innovations and best practices; and implementing core policies, practices and strategies that address the needs of our customers. HRM will utilize the research gathered during the development of the State Personnel System Human Resource Strategic Plan as the basis to support policy initiatives, which address solutions to the challenges faced by the SPS.

The SPS plan outlines a strategic approach to workforce design, compensation, benefits and development programs that are essential to position our workforce to achieve optimum performance and provide taxpayers the best return on the investment of public funds. During the next five years, the HRM will focus on implementing the eight high-level recommendations to move the SPS human resource functions towards a world-class operation. For example, one of the recommendations requires HRM to analyze and develop a classification and compensation hierarchy. These two programs are the elementary components of a human resource infrastructure. During the past seven years, the State adopted a broadbanding classification and compensation approach, which has presented many challenges to both the HR infrastructure as well as the budgeting process. Developing a solution to this core program alone will lay the foundation from which to build the other core human resource programs, i.e., performance management, career pathing, training and development, etc.

Through the development of the SPS HR Strategic Plan, other recommendations were identified to better position the state to meet the challenges of the 21st Century. However, due to the resources available and time constraints, all issues had to be culled and prioritized. As time and opportunities permit, HRM will utilize the additional research and recommendations to promote other changes to enhance the state's human resource infrastructure. As an example, the HRM reviews HR-related statutes and proposing changes to modernize and streamline the personnel processes and enhance the agencies flexibility to manage and meet the present and future needs. The changes position the SPS to become "an employer of choice" and ensure the attraction, development and retention of an appropriately-trained workforce to perform the day-to-day operational activities necessary to meet the needs of Florida's citizens.

The goal is for the proposed Chapter 110 statutory language to outline core employment philosophies, polices and programs for the SPS and address the necessary specificity regarding administration of the human resource programs through the administrative rules. In addition, the proposed statutes will be re-structured to align the provisions related to the SPS under Chapter 110 and the provisions that apply to other state government entities under Chapter 112. SPS agencies will be involved and continuously informed of all actions from the onset of the statutory revision process. Agency subject matter experts in all human resource functional areas continue to be integral participants in drafting the new proposed Florida Administrative Codes rules. As the SPS's workforce needs evolve, rule revisions are a more responsive and efficient method to address those changing needs. The rule promulgation process still ensures the opportunity for critical input from all key stakeholders and other impacted parties.

To remain competitive, the State of Florida must increase its efforts to provide employees with state-of-the-art tools, processes and information to enhance their effectiveness in providing services to customers and to the citizens of Florida. The Division must position itself as a leader in implementing strategies which assist agencies in streamlining processes and providing access to current information that allows them to make effective and efficient HR-related decisions. To this end, the Division will continue to build a strong human resource infrastructure and provide clear policy directives that will be supported by optimally functioning personnel information system.

To assess Human Resource Management's performance in developing policies and procedures and providing consultative services to agency personnel officers and practitioners, the outcome measure, "Percent of Customers Satisfied," was developed. This measure reflects the ultimate impact of the products and services provided and relates directly to HRM's mission "to develop and implement enhanced human resource policies, programs and systems that provide innovative statewide services and support to employees in the SPS." A 96 percent overall customer satisfaction rating is projected for each year over the next five years and is representative of previous ratings received from customer agencies.

## **PEOPLE FIRST**

People First is the state's self-service, secure, web-based application and enterprise-wide suite of human resource services as performed by Service Center staff. The system streamlines and automates the state's human resource functions, such as payroll and benefits administration, hiring, and personnel management. Employees, job applicants, retirees, and benefits participants have access to their own personnel information at any time or can call a human resource advisor at the Service Centers to receive additional assistance.

Section 110.116, Florida Statutes, requires the Department to establish and maintain, in coordination with the payroll system of the Department of Financial Services, a complete personnel information system for all authorized and established positions in state service. The Department may also contract with a vendor to provide the personnel information system. Sections 215.93-94, F.S., directs the Department to be the functional owner of the system. On August 21, 2002, the Department contracted with Convergys Customer Management Group, Inc. (Convergys/service provider) to provide the state with a personnel information system and an enterprise-wide suite of human resource services. The contract with Convergys expires August 21, 2011.

The objectives of this human resource outsourcing initiative (known as People First) were to:

- Provide the State with a manager and employee self-service tool to streamline and standardize human resource transactional processes
- Reduce the overall cost of providing human resource services
- Leverage the technology investment made by the private sector in state of the art human resource systems
- Provide the state workforce improved human resource services

The People First system is comprised of the following modules: payroll administration, attendance and leave, staffing, benefits administration, human resources management, and organizational management. The system is integrated with a current and historical database, the Data Warehouse, and an Authoria staffing module. This staffing module enables state agencies to post job advertisements online and allows applicants to search and apply for positions and maintain their applications online.

Two service centers are in place to provide support to users of the system. These centers also perform other specified duties that human resource offices or the Division of State Group Insurance formerly handled, such as benefits enrollment, appeals, refunds, and reinstatements. Moreover, employees and managers are now able to complete many actions themselves because of the self-service functionality features of the system:

## Employee

- Complete timesheets
- View leave balances
- Establish and maintain direct deposit authorization
- Maintain W-4/W-5 elections
- Maintain miscellaneous payroll deductions
- Enroll and elect benefits
- View and update personal information

## Manager

- Process timesheets and leave requests for their employees
- Initiate personnel actions (hiring, promoting, separating)
- Advertise job vacancies
- Execute management reports
- View their employees' personnel information

The Department formed a People First Team from existing resources in the Divisions of Human Resource Management and State Group Insurance. The Department's People First Team, in partnership with Convergys, strives to ensure excellence in human resource services through (1) the development and delivery of a user-friendly, reliable, web-based system in the most efficient and cost effective manner; and (2) the effective oversight of the enterprise-wide suite of human resource services as performed by Service Center staff. The People First Team Director acts as the contract manager, and the Team's primary responsibilities include:

• Contract Management – The Team monitors the People First Initiative to ensure compliance with state and federal policies, procedures, statutes, and rules, as well as ensure effective implementation of the tenth amendment to the contract, signed in May 2008. The Team's overall contract management responsibilities include monitoring Convergys' and its subcontractors' compliance with the contract and associated amendments, the day-to-day functionality of the system, and the operations of the Service Centers. Additionally, the Team

analyzes metrics and monitors Convergys' compliance with contract performance requirements and, when necessary, works with Convergys to modify existing and develop new performance metrics.

- Customer Support, Issue Resolution, Communication and Training The Team provides
  customer support, issue and complaint resolution, and develops and delivers communication
  and training to its customers in a prompt, friendly manner. Customer support responsibilities
  include coordinating public records requests, coordinating mass data loads into the system,
  and working with Convergys to improve and re-engineer business process at the Service
  Centers.
- System and Data Warehouse Design The Team oversees the State of Florida personnel information system by identifying customer needs, developing requirements for system and data warehouse development, and coordinating user acceptance testing. The Team serves as the liaison between the vendor and the State of Florida and communicates the state's system design needs to:
  - o Provide accurate and timely payroll administration to over 130,000 employees, and state-administered benefits to more than 232,000 participants.
  - o Provide accurate and timely data warehouse information to 33 state agencies.
  - o Correct People First system and data warehouse deficiencies/defects.
  - o Change functionality based on state policy revisions, union agreements, etc.
  - o Bring enhancements to the system and data warehouse.
- Strategic Planning The Team researches best practices, reviews lessons learned, analyzes trends, defines strengths and weaknesses of the current contract, and proactively plans for future success in providing the web-based system and human resource services. The Team is also responsible for developing a business case to define the best model with which to proceed after contract expiration, including justifying the proposal to outsource, if applicable. The contract with Convergys Customer Management Group, Inc. expires August 21, 2011, and the process of defining the State's strategy for future success with the transition to the next generation of the system (and related services) is becoming increasingly important.

The People First Team's goal is to ensure the personnel information system is user-friendly, reliable, and meets the needs of its system users. The driving force behind meeting user needs has been clear identification of those needs and significant strategic planning to realize that outcome. Over the past two years, the Team has visited and met with 36 state agencies and universities to assess their needs and issues concerning the People First system. A takeaway log was created to track these issues, determine trends and set priorities. The remaining entities will be visited in Fiscal Year 2008-09. For a description of the number and type of system users, please see the table below:

Organizations	Sub-	System
Organizations	groups	Users
State Agencies	33	130,778
Universities	11	44,743
Retirees		48,302
COBRA		1,920
Florida Board of Bar Examiners		39
Inland Navigation	2	9
Layoff		556
Legislative Staff/Legislature	3	1,927
Life Waiver for Non-Retiree		195
Miami-Dade Expressway		46
State Board of Administration		188
Surviving Spouse	2	3,626
Tri-Rail		99

Total 232,428

Sources: People First Data Warehouse Pay Plan & OLO reports & Division of State Group Insurance Benefits report, April 30, 2008

The Department also holds focus groups, workshops, and meetings to garner user input and feedback. For Fiscal Year 2007-08, this included two targeted focus groups (payroll overpayment report and sign-in and home page redesign), two data warehouse user group meetings, one system security meeting, and two training managers meetings. In addition, our team presented in the Division of Human Resource Management personnel officer meetings and the monthly Florida Association of State Agency Administrative Services Directors meetings. Our team holds bimonthly conference calls with all state universities to assess their needs, as well.

In April 2007, the Department developed an electronic survey to assess the level of satisfaction with People First users' experience. The Department e-mailed survey invitations to a random sample of 20,000 system users and 3,330 responded, which was 1,005 more than the 2,325 needed for a statistically sound response. In summary: 70 percent of the respondents said they were satisfied with the People First Service Center and 57 percent of those surveyed were satisfied with the performance of the People First Web site. The Department is using the results of this survey, especially the free responses, to improve customer service at the Service Center and to enhance the system.

On May 28, 2008, the Department and Convergys executed Amendment 10 to the contract, which clarified various contractual issues and better positioned the State for the future. Highlights of Amendment 10 include:

- License to Intellectual Property: Gives the state license to use and modify the People First system, all intellectual property, and associated documentation. For the future, gives the state a new option of keeping and building upon the current system as opposed to building another human resource system from scratch.
- Transition Planning: Allows the state to use the license at the beginning of the transition process instead of waiting until the end of the contract to build upon the next generation human resource model. In addition, the length of time given to transition is extended. When

- the state finishes the transition period (estimated at two years), it will have the ability to consult with Convergys on a case-by-case basis for support and help.
- 135 System Enhancements & Upgrades: Includes significant improvements in the core human resource functions of the system (payroll administration, leave and attendance, benefits administration) and upgrades of the SAP and Oracle software to latest release versions.
- Security Improvements: Increases security of the People First system by enhancing the audit trail, requiring stringent background checks, increasing password security requirements (alpha numeric), and implementing other security enhancements.
- No Cost Impact for the Contract Changes: There is no change in the monthly payments to Convergys. In addition, the state obtains the ability to use the intellectual property (thus not having to build a new system) which has an estimated value of \$65 \$90 million.

The continuous cycle of contract management, identifying user needs, and strategic planning has enabled the Department to determine key priorities for the next five years. Successfully completing these key priorities will allow the State to reach its goal: the personnel information system and the Service Centers will be user-friendly, reliable, and will consistently meet customer needs. A summary of these key priorities follows:

- Priority 1: To develop a business case and other planning, procurement, and transition documents for the next contract cycle.
- Priority 2: To improve system performance and user satisfaction by implementing system enhancements.
- Priority 3: To successfully transition to the next generation human resource model while meeting and exceeding customer expectations.
- Priority 4: To provide timely and relevant customer support, issue resolution, communication, and training.

The Council on Efficient Government and other entities have identified many "lessons learned" from recent outsourcing initiatives that should be considered in future outsourcing and/or procurement activities. A few of those lessons learned include developing a solid business case, allowing sufficient time for the procurement activities to be performed, and having a dedicated team to oversee the initiative. For this reason, the Department will focus on requesting the necessary resources to have a dedicated team and third-party assistance to not only continue with on-going operational activities, but also to successfully develop the business case, as well as planning, procurement, and transition documents for the next contract cycle. For fiscal year 2008-09, the legislature appropriated funds to OPPAGA to conduct an independent study. The People First Team will provide OPPAGA with any needed assistance and information.

The second key priority is critical to continually improve customer satisfaction. For Fiscal Year 2007-08, the People First Team worked with Convergys to implement 128 release items. These items either addressed system defects or provided enhanced usability in the system. Over the next five years, the user security role code matrix, PAR form and process, and data warehouse are the most critical enhancement needs from a data reliability and use-ability standpoint. Some additional system changes that have been identified include the SAP platform upgrade, staffing module upgrade, and new leave payout screen. In all, 135 system enhancements have been identified in Amendment 10 and will be implemented by July 2010.

A key aspect to a successful transition is proper planning. Amendment 10 to the contract includes a migration planning component that calls for collaboration between the People First Team (and its consultants and vendors) and Convergys to transition from the existing system to the next generation human resource model. Convergys will continue to be under contract and available for consultation during the transition process. The transition is estimated to begin two years prior to contract expiration and will ensure a deliberate and comprehensive move to the next generation human resource model.

To address Priority 4, the People First Team works with the service provider on a daily basis to improve service center performance and, consequently, overall customer satisfaction. The Team liaises between user groups and the service center to provide issue resolution, corrective action, and training. Additionally, the Team provides oversight of operational processes performed at the service center, such as appeals, refunds, reinstatements, and the Right Fax system. The Team is working with the service provider to re-engineer these and other business processes for more accurate and timely service. The Team will map service center processes for documentation as well as make recommendations for improvement. Finally, the Team coordinates visits to the service center for agency and university human resource staffs and attends service center training sessions to provide (subject matter expert) feedback.

Clear, consistent, and repeated communication to stakeholders and customers is critical. For Fiscal Year 2006-07, the People First Team streamlined the communication process to better meet the needs of the customers. Since that time, the Team has sent six employee e-newsletters, 109 alerts, 83 general correspondences items, 17 system enhancement documents, four benefits-related communications, and has distributed the People First Fact Sheet to various stakeholders. As the Department focuses on the next contract cycle and the implementation of new system enhancements, excellence in communication will continue to be a priority.

Developing and deploying human resource system training is critical to a high performing workforce. Trained professionals gain system proficiency, maximizing time and resources. Furthermore, users who are comfortable with the system have a higher level of customer satisfaction. To accomplish these goals, the Department used \$54,648 (legislature appropriated in Fiscal Year 2007-08 specific to People First training) to provide People First training and data warehouse workshops to human resource professionals and data warehouse users across the state. The Department used agency and university visits as a forum to further explain system functionality and newly implemented work items. Customized data warehouse/Impromptu materials were developed so that the data warehouse workshops provide beginning and advanced users with practical, hands-on training. This training enables users to write reports from the data warehouse, a task critical to the functioning of state human resource offices. Funding for People First training was not re-appropriated in Fiscal Year 2008-09, and the Team will be looking to creative ways to deliver training.

Additionally, the People First Team provides system training for each major system release. The Team offers classroom and online training, as appropriate, to meet the needs of users around the state. In addition to live training, the Department's People First Web site houses 28 system training videos, with more planned as the system is further enhanced. The Team will continue to provide training at human resource conferences upon request, as well as provide phone support to end users as needed. The Department will continue to work with agency subject matter experts to develop statewide, elearning courses. These courses will be available through the learning management system once it has been fully implemented.

#### GOVERNOR'S COMMISSION ON DISABILITIES

The Governor's Commission on Disabilities was created on July 26, 2007 to advance public policy for Floridians with disabilities the elderly, and veterans as well as to provide a forum for advocates representing Floridians with disabilities, the elderly, and veterans to develop and voice unified concerns and recommendations.

The responsibilities of the commission include, but are not limited to:

- a. Identifying and recommending methods to remove barriers to the delivery of, and access to, services for persons with disabilities, the elderly, and veterans.
- b. identifying and recommending methods to maximize the freedom and independence of Floridians with disabilities, with a focus on employment, transportation, education and independent living;
- c. providing a forum for communication between individuals with disabilities throughout the State of Florida and the various arms of state government, particularly the Governor and the Legislature; and
- d. Partnering with other agencies and organizations serving the disability community to facilitate collaborative efforts consistent with the purposes of the commission.

The commission will provide a written report to the Governor outlining its accomplishments during the previous 12 months by July 1, 2008, and July 1 of any subsequent year, if the Executive Order is extended. The report will address issues including, but not limited to, the following:

- a. recommendations regarding changes to F.S., administrative rules, policies, and/or procedures of the State in reference to all duties outlined above;
- b. accomplishments in obtaining legislative or administrative change; and
- c. Progress related to collaborative efforts with other agencies and organizations.

The commission consists of 21 members appointed by the Governor. Members serve a one-year term. At least one individual member of the commission will represent each of the following groups, agencies, or departments: It represents 14 agencies all with ties to programs with persons of disabilities, elderly, and veterans. The Commission will also have 7 members of the public.

The Governor selects the chair from the commission's membership, and appoints an executive director. All members and employees of the commission serve at the pleasure of the Governor. The commission office is located, for administrative purposes only, within the Department of Management Services.

The Commission meets at least quarterly. A majority of the Commission's current members constitutes a quorum. A quorum must be met in order for the Commission to vote on any proposed action or recommendation. The Commission will function according to the guidelines set forth in Department of Management Services - Trends and Conditions Statement Section 3 page 22 of 44

Robert's Rules of Order, unless other procedural guidelines are adopted by the Commission.

The Clearinghouse on Disability Information is a subdivision of the Commission to perform the following functions related to the needs of Floridians with disabilities, the elderly, and veterans:

- a. Incorporating the existing clearinghouse for information and referrals on disability resources, formerly housed within the Americans with Disabilities Act Working Group.
- b. Maintaining the statewide toll-free information and referral telephone service for disability-related services, programs, assistance, and other resources; and
- c. Assisting the Commission and the Executive Office of the Governor in implementing initiatives consistent with the Commission's purposes.

The meetings of the commission will be noticed and open to the public, and conducted in accordance with Chapter 286, F.S.. Florida's public records law, Chapter 119, F.S., will apply.

## INSURANCE BENEFITS ADMINISTRATION

In accordance with Chapter 110.123, F.S., Insurance Benefits Administration offers and manages a comprehensive package of health and welfare insurance benefits, including a variety of health insurance options, flexible spending and health savings accounts, life insurance, vision insurance, dental insurance, and others. These benefits allow active and retired state employees and surviving spouses the option to choose pre-tax and post-tax benefit plans that best suit their individual needs. Specific administrative functions include, but are not limited to, client relations, benefit plan analysis, product development and procurement, contract management, compliance, fiscal control and management, and information technology support.

The priorities of the Insurance Benefits Administration program were selected based upon the initiatives set forth by the Executive Office of the Governor, the secretary of the Department of Management Services, legislative mandates, the availability of budgetary authority, and product development and procurements.

For DMS to assist the state in attracting and retaining a high-performance workforce, insurance benefit options must meet the needs of a mobile workforce and provide the flexibility needed to accommodate the demographic and social changes in the workforce. The mission of Insurance Benefits Administration is to develop and offer a high-quality, competitive portfolio of employee benefit products and services enabling the state to attract and retain the finest workforce.

The redesigned health insurance benefit platform continues to be enhanced by implementing industry best practices to slow rising health care costs; redesigning the life insurance plan benefit, if appropriate; designing and offering a fully insured long-term care insurance plan; designing and Department of Management Services - Trends and Conditions Statement

Section 3 page 23 of 44

offering a fully insured, integrated short-term and long-term group disability insurance plan; creating a new Web site with online tools and resources to compare and understand plan options and the associated costs; and contracting for a Health Insurance Management Information System.

To assist retirees, DMS offers health care coverage at competitive premiums. For those Medicareeligible, the prescription drug coverage is, on average, expected to pay out as much as the standard Medicare prescription drug coverage will pay and is considered Creditable Coverage.

Pursuant to Section 9 of Senate Bill 2534, effective January 1, 2009, Insurance Benefit Administration will offer coverage to certain dependents up to age 30.

Pursuant to Senate Bill 2654, effective January 1, 2010, Insurance Benefit Administration will offer coverage of autism spectrum disorder to eligible individuals.

To achieve the ongoing objective of quality, choice, and affordability, while increasing customer satisfaction, Insurance Benefits Administration established performance measures to evaluate its progress. An independent survey research entity is contracted annually to conduct a customer satisfaction survey of the satisfaction level of active and retired state employees. The 2006-2007 survey reveals that 89 percent of our customers surveyed were "satisfied" or "very satisfied" with the insurance benefits program. The agency also measures its satisfaction of various contracted vendors through a self-reporting method to determine the vendors' compliance with contractually required performance standards. For fiscal year 2006-2007 the aggregated results equated to a 96.7 percent compliance rating with a standard of 95 percent. To ensure resources are appropriately allocated in a manner that would produce cost effectiveness and efficiencies in services, the agency has a performance standard that measures its administrative cost per insurance enrollee. The approved standard is \$10.27 per insurance enrollee; however, the agency provided services for approximately \$6.91 per insurance enrollee for fiscal year 2006-2007.

The agency plans to continue to operate under current policies in effect.

At this time, there are no changes that require legislative action. The agency, in past sessions, has reduced its workforce to a residual staff size of 30 FTEs. The Insurance Benefits Administration is developing its legislative budget issues for the 2009 legislative session.

Insurance Benefit Administration retained a consultant to evaluate the options available to align its plan options, contributions and incentives to promote competition, mitigate expenditure increases, while continuing to provide valuable benefits to state employees and retirees.

- 1. Actuarial study for program modifications
  - a. Review of premium contribution structure
  - b. Review of tier structure
  - c. Review of benefit attributes PPO and HMO plans
- 2. Actuarial study for carve-out of Medicare population to a Medicare Advantage Plan (s)

#### RETIREMENT BENEFITS ADMINISTRATION

The mission of the Division of Retirement is to deliver a high-quality, innovative and cost-effective retirement system.

In accordance with chapters 121, 122, 175, 185 and 238, F.S., as well as sections 112.05, 112.363, 215.28, and 250.22, F.S., the Division of Retirement administers the state retirement plans, including the Florida Retirement System (FRS), the fourth largest public state retirement system in the nation, comprised of more than 991,000 active and retired employees of 961 state, county, district school board, community college, city, and special district agencies. It administers the State University System Optional Retirement Program, the Senior Management Service Optional Annuity Program, the Retiree Health Insurance Subsidy Program, and the Municipal Police and Firefighters' Premium Tax Program. Additionally, the Division provides oversight of the actuarially sound funding of 501 local government retirement systems, pursuant to Part VII, Chapter 112, Florida Statutes.

The Division of Retirement's core function is to administer state-wide retirement programs and its key priority is to meet its statutory obligations in the most efficient and effective manner possible. The division's continuing commitment to quality customer service is reflected in the recurrent high satisfaction ratings reported by its customers—the members, retirees and surviving beneficiaries, and employing agencies of Florida's state-administered retirement programs. Over the past several years, the division increased the percentage of members satisfied with its services, improving its fiscal year 1998-99 satisfaction level of 93.7 percent to 96.7 percent in 2006-07. It sustains one of the lowest administrative costs per member, less than \$21 annually, among all large public pension plans in the nation.

The division focuses on good business management practices and responsible community involvement. We nurture our employees to be among the best in State government. Continuing meaningful training for management and staff is a high priority along with actively listening to employees and providing feedback on their performance. Educating customers and protecting their vital information electronically is paramount to building a trusting relationship that must encompass their lifetime participation in the FRS, often spanning 30 years or more.

The division focuses on providing quality and meaningful customer service through 530,000 customer calls, more than 250,000 letters and 200,000 requests for retirement publications. Continual enhancements to the Web site assures our customers have the latest information available about their retirement plans, and planning for the future. A recent improvement allows retirees to download their current and prior year 1099-R tax forms. This past year, more than 20,000 used this service in lieu of a written request. Another enhancement recently implemented to the Division's Online Services Web site provides each member the ability receive retirement information by email notification rather than through the U.S. Mail.

Last year, division personnel conducted seminars at our Tallahassee office for the employing agencies participating in the FRS. In fiscal year 2007-2008, six seminars involved 249 agency Department of Management Services - Trends and Conditions Statement Section 3 page 25 of 44

personnel from 85 agencies. These agency personnel help their employers manage their FRS responsibilities. The training provides an overview of the functions and processes in administering the FRS, enabling agency personnel to develop a richer understanding of the FRS and the important coordination of agency responsibilities. The seminars have been very successful and our customers' satisfaction is reflected in the very positive feedback provided by the participants.

Division personnel attended more than 200 training courses covering computers, safety and security, customer service and many other areas specific to the work performed. The opportunity for work process improvements is achieved by networking with other State Retirement Systems through national organizations like the National Association of State Retirement Administrators (NASRA) and the National Council on Teacher Retirement (NCTR). An association with these organizations provides the opportunity to compare statistical data and business practices to benchmark our own performance and operations.

The Division's proprietary Integrated Retirement Information System (IRIS) has effectively and efficiently served our Division and its membership for the past eight years. This application handles all essential business functions and to facilitates communication with the FRS employing agencies, its active and retired members and its business partners. The current IRIS was designed in 1996 with development through 1999 and implementation in fiscal year 1999-2000. Although substantial enhancements have been made over the years, there is a real need to look towards modernizing the electronic imaging and workflow systems software architecture to a more current standard. As our technology ages, available support and resources and the ability to make enhancements become limited.

The division addresses its responsibility to protect our customers' personal information maintained in the FRS. In 2006, the division incorporated additional security measures to protect customers' social security numbers. Customers now see that their Social Security numbers are partially masked when viewing their personal information on the Web site and also in our written correspondence sent to the customer. One very recent improvement enhancing security for Online Services requires each user to establish a new User Profile consisting of a user name, password and a security question and answer. Another improvement was implementation of a New Security Guidelines manual and policy to maintain and enhance the security and confidentiality of data in IRIS. All member data is a valuable asset and must be protected from unauthorized access, modification, destruction and disclosure, whether accidental or intentional. The guideline incorporates best industry practices including the ability to monitor user access to assure a legitimate business purpose exists for reviewing every member's data.

Natural disasters and security threats are an important concern. The ability to assure the uninterrupted distribution of retirement benefits has been addressed and plans are established and tested to continue operations in the event normal business is severely disrupted. In fiscal year 2005-2006, critical computer server equipment was relocated to the Southwood Shared Resource Center (SSRC) here in Tallahassee. This move provides a more secure and weather resistant environment to safeguard this equipment. Recent improvements to further strengthen system security include the use of a secure off-site facility to house daily data backups. Also begun in 2007 is the use of a "warm-site" disaster recovery provider. This off-site capability assures the division can sustain operations at a level sufficient to continue distribution of monthly retirement benefits to its more than 276,000 retirees or their beneficiaries. A successful "tabletop" exercise portraying a mock natural disaster was conducted by DMS to test the division's newly updated Continuity of Department of Management Services - Trends and Conditions Statement Section 3 page 26 of 44

Operations Plan (COOP) which outlines procedures employed in a time of emergency.

These outcome measures reflect the division's mission to deliver a high-quality, innovative and cost-effective retirement system. The services leading to these outcomes require a focus on quality customer service, cost containment and efficient operations. All of the services, from enrolling members, managing and auditing employer contributions, keeping detailed records on every member, calculating estimates and final retirement benefits, analyzing and supporting legislation, publishing materials, maintaining a sophisticated and fully automated electronic retirement system and effectively educating and communicating with thousands of participants and other interested parties every year, culminate in providing a monthly retirement benefit to more than 276,000 retired members or their beneficiaries.

The division's outcome projections are aggressive and challenging, but reflect the level of effort employed by management and staff. Member satisfaction surveys, various efficiency ratings and cost effectiveness measures all show high achievement which the division expects to sustain through coming years. All the different services provided the FRS membership culminate in assuring a retirement benefit is paid accurately and timely once the member leaves active service. This outcome is immutable. The goal is to deliver their earned monthly retirement benefit, in a timely manner, 100 percent of the time. To the individual recipient living on a fixed income, this is the only acceptable outcome. To accomplish this takes the continued delivery of superior customer service, experienced and motivated employees and a management team who share a constant focus on fulfilling the mission to deliver a high-quality, innovative and cost-effective retirement system.

### DIVISION OF TELECOMMUNICATIONS

The Division of Telecommunications provides telecommunications services to support state agencies and other public entities serving the citizens of Florida. Chapter 282, Florida Statutes, provides a framework of the primary responsibilities of TRS:

- Partnering with the Agency for Enterprise Information Technology to identify and facilitate interdepartmental networking and integration of network services for its customers
- Assisting customers in testing and evaluating new and emerging technologies used to meet the needs of the state
- Contracting with customers to provide any combination of services necessary for agencies to fulfill their responsibilities and serve their users
- Designing and implementing advanced, bundled telecommunications systems services to meet and support the needs of state agencies, universities, local governments and other qualifying organizations
- Adopting technical standards for the state communications network to ensure the interconnectivity of computer networks and information systems of agencies
- Managing the statewide law enforcement radio system and establishing an interoperability network
- Create a 700 MHz interoperability communications plan and maintain it, the law enforcement communications plan, the EMS communications plan, and the Region 9 communications plan.
- Cooperating with federal, state or local emergency management agencies to provide

emergency communications services

- Establishing technical standards to physically interface with the SUNCOM Network and establishing the standards, policies and procedures for access to the SUNCOM Network
- Providing greater customer service by supplying tools to allow greater flexibility and faster access for services customers currently have or wish to change
- Consolidating vendor costs, invoicing, payments and associated data to simplify vendor billing and reduce their collection's risks, thus their charges to the State, and provide TRS customers with simpler billing, auditing and advocacy

Chapter 282.103, Florida Statutes, specifically defines the responsibilities for designing and operating SUNCOM provided for state agencies, state universities, political subdivisions, educational institutions and libraries and qualifying non-profit organizations. Chapters 282.1095 and 282.111, F.S, explain the Division's responsibilities for planning, designing and managing the statewide law enforcement radio system and establishing an interoperability network. Chapter 282.111, F.S., authorizes and directs the agency to develop and maintain a statewide system of regional law enforcement communications.

In addition, under non-282 Florida Statutes, the Division assumes responsibility for management of public safety initiatives in the area of communications to protect Florida's citizens. Under Chapter 252 relating to Emergency Management, the Division coordinates emergency communications at the state Emergency Operations Center and provides personnel to serve on emergency assessment teams. The Division implements and continually updates a reliable statewide emergency "E911" number plan for enhanced statewide 911 services. E911 provides citizens with fast, direct access to public safety agencies by accessing "911." This plan reduces the response time to situations requiring law enforcement, fire, medical, rescue and other emergency services under the Florida Emergency Communications Number E911 State Plan Act (Chapter 365.171, F.S.) and for oversight and administration of the E911 Board (Chapter 365.172., F.S). Chapter 401.015, F.S., assigns the Division to develop and oversee the statewide system of regional emergency medical telecommunications services (EMS).

The Division of Telecommunication strategic planning caters to constantly-changing technologies and meeting the needs of our customers. The Division's planning also ensures public safety communications systems to adequately protect Florida's citizens. As a communications service provider for its customers, Its priorities ensure access to the most efficient, cost effective and secure communications systems and services available. The Division's mission focuses on providing technical expertise for the communications management services by:

- coordinating volume purchasing and establishing contracts with vendors at reduced rates for its customers
- continuously analyzing systems, equipment and technological trends to leverage appropriate implementation of changing industry offerings and satisfying customer requirements
- adopting standards and policies for enterprise-wide interconnectivity and shared use among all customers
- establishing centralized purchasing and billing.

In the area of public safety, the Division's priorities respond to state, federal and local agency requirements to coordinate radio interoperability and emergency 911 communications.

In the next five years, the continued quality delivery of services for its customers will remain a top priority for the Division of Telecommunications. The Division represents the state as a technical agent in the volume purchase of communications services and strives to obtain the lowest cost and the highest quality product for all its customers. The Division relies on the needs assessment and demand from its many state and local government customers to determine their purchasing schedule or establish contracts for provision of service.

The Division remains focused on Florida's citizens. We make sure an appropriate and secure communications infrastructure is in place at all times, providing Floridians with access to government information and assistance in their daily lives. The Division assures safety through improved communications for law enforcement and emergency personnel. As the provider of communications services for state entities, the Division will continue to find the most cost effective and quality solutions to allow government entities to function in the best interest of Florida's citizens.

MyFloridaNet: The Division is currently finishing a monumental transition to improve service delivery of advanced network services for the next generation of government services. The legacy networking infrastructure will not meet expanding customer requirements for increased networked applications critical in today's working environment. To address these demands, the Division established MyFloridaNet, the next phase of SUNCOM communications services. MyFloridaNet uses local service provider infrastructure and a new technology known as Multi Protocol Label Switching (MPLS) to maximize statewide communications access to all of Florida's government entities, including state, local and qualified non-profits. By providing more advanced services, it establishes a scalable networking platform to handle the ever increasing communications requirements of customers. As a new multi-purpose communications network, MyFloridaNet will replace virtually all of the existing data services and ultimately much of the voice services with more features and security at lower costs.

Public Safety and Radio Interoperability: The Division successfully joined in a public-private partnership to complete the Statewide Law Enforcement Radio System (SLERS), a state of the art shared 800 MHz radio communications system. SLERS provides an enterprise solution for communications among 17 state law enforcement entities. This digital system serves over 6,500 users with 14,000 radios in patrol cars, boats, motorcycles and aircrafts around the state. With the provision of SLERS, the state achieves effective interagency communications, as well as coordinated communications with local public safety entities, without frequency congestion. The Division will continue to maintain SLERS to meet the public safety communications requirements of state and local governments. With the Federal Communications Commission 2005 mandate for 800 MHz re-banding, the Division now focuses on coordinating the transition of Florida's radio systems under the new federal guidelines. Concurrent with 800 MHz re-banding, the Division is planning the next generation of SLERS to P25 technology. This will transform SLERS to a standards-bases technology, which creates opportunities for communications with other agencies with P25 systems.

In addition, as delegated manager of the Florida Interoperability Network project, the Division will Department of Management Services - Trends and Conditions Statement Section 3 page 29 of 44

continue to enable emergency personnel on disparate radio systems and frequencies to communicate. Through administration of federal domestic security grants, the Division facilitates the implementation of network connections between Florida dispatch centers with installation of an interoperability tool to connect users on any radio system to any other radio system and the build-out of nine mutual aid channels throughout the state. The mutual aid build-out will substantially increase coverage areas in emergency situations to ensure Florida's emergency responders will have radio communications capability wherever they are. This capability will be in addition to the two 800 MHz channels already provided by SLERS.

The Division of Telecommunications is responsible for 700 MHz interoperability channels and intends to create and maintain a 700 MHz interoperability communications plan, fulfilling the Federal Communications Commission's expectation for the Division administering these channels. These channels are recognized nationwide to enable communications for mutual aid response using 700 MHz equipment.

To measure how effectively we handle our responsibilities as a service provider, we developed a "Percent of Customers Satisfied" measure through distribution of a survey to Telecommunications and Radio Services customers. Our customer survey questions focus on our performance in providing services by:

- meeting customer requirements
- providing access to information
- utilizing reliable, secure and friendly products
- protecting data and information
- responding to problems or outages with timely support and resolution

We project a minimum of 86 percent overall customer satisfaction rating for each year over the next five years.

Under Florida Statutes, we are associated with the following councils and/or boards and provide certain documents for state planning:

- Chief Information Officers Council: The Chief Information Officers Council was established under Chapter 282.315, F.S., to facilitate the sharing and coordination of information technology resources management issues and initiatives among the agencies.
- **Digital Divide Council:** The Digital Divide Council plans and executes programs aimed at increasing citizen access to information technology resources. The former State Technology Office, under Chapter 445.049, F.S., provided administrative support for the Digital Divide Council until July 1, 2005. However, this function is no longer funded under the current Division's budget. DMS will be seeking relief from participation on the council in the upcoming legislative session.
- **Joint Task Force on State Agency Law Enforcement Communications:** The Joint Task Force, established in Chapter 282.1095, F.S., advises the Division on memberagency needs for the planning, designing and establishment of the statewide radio communications system. This system serves law enforcement units of state agencies and

Department of Management Services - Trends and Conditions Statement Section 3 page 30 of 44

local public safety agencies through a mutual aid channel or as third party subscribers.

- Florida Interoperability Network Comprehensive Management Plan: This plan for all public safety agencies statewide is maintained by the Florida Executive Interoperable Technologies Committee (FEITC) and the Division of Telecommunications, in conjunction with the Florida Department of Law Enforcement and the Department of Community Affairs, Emergency Management.
- **Florida Law Enforcement Communications Plan:** The Division maintains this plan in conjunction with its responsibility for a statewide system of regional law enforcement communications under Chapter 282.111, F.S.
- Florida-Region 9 Plan for Public Safety Radio Communications: The Division coordinates and maintains this plan, based on the frequency allocation responsibility delegated in Chapter 282.111(2) (c), F.S.
- **E911 Board:** We oversee the E911 Board, established to administer the E911 fee (wireless and nonwireless) under Chapter 365.172(8), F.S. This board distributes funds to counties and wireless service providers to improve the public health, safety and welfare through the development of 911 emergency telephone assistance. The board submits an annual report to the governor and the legislature.
- Communications Number E911 State Plan Act: In conjunction with its responsibility for the coordination of 911 systems statewide as delegated in Chapter 365.171, F.S., the Division maintains responsibility for implementing and continually updating this cohesive statewide emergency number "E911" plan for the State of Florida.
- Emergency Support Functions 2 Communications Emergency Recovery Plan: The Division annually reviews and updates this communications plan prior to hurricane season to provide emergency preparedness support for state and local agencies.
- Emergency Medical Communications (EMS) Communications Plan: Under Chapter 401.015, F.S., the Division maintains this plan to establish and regulate EMS radio communications for licensed EMS agencies and hospital emergency departments.
- **SUNCOM Portfolio of Services:** The Division provides this electronic document on the state communications system for describing available services, policies and procedures, as mandated in Chapter 282.102(1), F.S.

### SOUTHWOOD SHARED RESOURCE CENTER

The Southwood Shared Resource Center (SSRC) was created as a separate entity and identified as the first primary data center for the state with the adoption of SB 1892 (FS 282.205) effective July 1, 2008. The SSRC is a shared use facility owned and operated by The State of Florida providing enterprise technology services to support state agencies and other public entities serving the citizens of Florida. Oversight is provided by a board of trustees made up of SSRC customers. Chapter 282.203 Florida Statutes provides a framework for the primary data centers focusing on:

- Serving customer entities.
- Cooperating with customer entities to offer, develop, and support the services and applications as defined and provided by the center's board of trustees and customer entities.
- Complying with rules adopted by the Agency for Enterprise Information Technology, pursuant to this section, and coordinate with the agency in the consolidation of data centers.
- Providing transparent financial statements to customer entities and the Agency for Enterprise Information Technology.
- Maintaining the performance of the facility, which includes ensuring proper data backup, data backup recovery, an effective disaster recovery plan, and appropriate security, power, cooling and fire suppression, and capacity.
- Developing a business continuity plan and conducting a live exercise of the plan at least annually. The plan must be approved by the board and the Agency for Enterprise Information Technology.
- Entering into service-level agreements with each customer entity to provide services as defined and approved by the board in compliance with rules of the Agency for Enterprise Information Technology.
- Plan, design, establish pilot projects for, and conduct experiments with information technology resources, and implement enhancements in services if such implementation is cost effective and approved by the board.
- Enter into a memorandum of understanding with the agency where the data center s administratively located which establishes the services to be provided by that agency to the data center and the cost of such services.

Southwood Shared Resource Center Utilization: The SSRC provides customers with a solid IT infrastructure to support their applications. The center is currently hosting data systems for numerous state agencies, SSRC utilization is now at or near complete capacity in it's ability to provide power, cooling and space (with the remaining resources reserved for planned initiatives). This is a result of a joint effort with the Governor's Office of Planning and Budgeting to promote the use of the SSRC. This campaign encouraged other State agencies to consider using the SSRC

for their growing "data center" needs rather than create redundant resources, and provided them moving cost offset incentives to place equipment at the SSRC.

Next Phase – Data Center Consolidation: The SSRC now houses approximately 1500 servers, one IBM mainframe and one Unisys mainframe and numerous support devices (e.g. for power and switching). As mandated in Chapter 282.205, F.S. the SSRC has been identified as a primary data center and Chapter 282.201(1), F.S. outlines the legislative intent that agency data centers and computing facilities be consolidated into primary data centers to the maximum extent possible by 2019. Currently the SSRC, DOT and HSMV are negotiating with software and hardware vendors to facilitate consolidation of three IBM mainframes into one located at the SSRC which is mandated in SB 1892 to be completed by July 1, 2009. In addition the SSRC will assume the resources and equipment of the various state agencies that currently house equipment at the center by July 1, 2010 as mandated in SB 1892.

#### **COUNCIL ON EFFICIENT GOVERNMENT**

The Council on Efficient Government (CEG) is an outsourcing center of excellence to deliver quality, innovative and resource-saving solutions.

CEG was created in January of 2007 with four full tie positions filled and allocated from the Operating Trust Fund. Any increased demand and the associated fiscal implications will be documented and used to develop the five-year workforce plan for the CEG. CEG selected top priorities based on the requirements of the council (stated in the provisions of the Florida Efficient Government Act of 2006), directives from the Executive Office of the Governor and additional tasks assigned by council members and the chair.

CEG focuses on three key initiatives necessary to carry out the provisions of the Florida Efficient Government Act of 2006, Chapter 2006-224, Laws of Florida

- CEG developed and employed a standard process for reviewing business cases, evaluating business cases to outsource and providing advisory reports on selected projects. Additionally, CEG is dedicated to driving agencies to complete business cases and cost benefit analysis for outsourced projects.
- The office recommends standards, best practices and templates to agencies for the
  business case lifecycle. CEG provides business case tools for agencies to support business
  case development. They evaluate business cases for the net value to the state and partners
  with the Agency for Workforce Innovation to develop guidelines for assisting state
  employees who lose their jobs because of outsourcing.
- CEG distributes information about best practices to assist in the sharing of knowledge. The office will also identify and recommend innovative methods of delivering government services to improve the efficiency of government services.

In accordance with the Florida Efficient Government Act of 2006, Chapter 2006-224, Laws of Florida, CEG reviews, evaluates and issues advisory reports on business cases submitted to the council as specified in Section 287.0573, Florida Statutes. The Council is responsible for the following duties:

- Employ a standard process for reviewing business cases.
- Review and evaluate business cases to outsource, as requested by the Governor
  or the agency head whose agency proposes to outsource or as required by this act
  or by law.
- Provide an advisory report for each business case reviewed and evaluated by CEG. The report must contain all versions of the business case, an evaluation of the business case, any relevant recommendations and sufficient information to assist the agency proposing to outsource to determine whether the proposal should be included in the legislative budget request.
- No later than 30 days prior to the agency's issuance of a solicitation of \$10 million or more, the council must provide to the agency conducting the procurement, the governor, and the senate president, and the speaker of the house.
- Recommend and implement standard processes for state agency and council review.
- Develop standards and best-practice procedures for use by state agencies in evaluating business cases to outsource.
- Work with the Agency for Workforce Innovation to develop guidelines for assisting state employees who lose their jobs as a result of outsourcing.
- Identify and report annually to the legislature:
  - o Innovative methods of delivering government services to improve the efficiency, effectiveness or competition in the delivery of government services, including, but not limited to, enterprise-wide proposals.
  - Outsourcing efforts of each state agency include, but are not limited to, the number of outsourcing business cases and solicitations, the number and dollar value of outsourcing contracts, an explanation of agency progress on achieving the cost-benefit analysis schedule as required by s. 287.0574(4)(h), descriptions of performance results as applicable, any contract violations or project slippages and the status of extensions, renewals and amendments of outsourcing contracts.
  - o developing a standard process for reviewing business cases
  - o reviewing and evaluating agency submitted business cases to outsource
  - o assisting in the development of standard processes for state agency and council review and evaluate state agency business cases to outsource, including templates for use by state agencies in submitting business cases to

the Council

- o assisting in the development of standards and best practice procedures for use by state agencies in evaluating business cases to outsource
- o compiling an advisory report for each business case reviewed and evaluated by the council
- o compiling an annual report to the legislature concerning innovative methods of delivering government services which would improve the efficiency, effectiveness or competition in the delivery of government services

CEG is in charge of training state agency employees involved in managing outsourcings as Project Management Professionals, as certified by the Project Management Institute.

CEG has also undertaken additional policy initiatives in line with its mission to investigate best business case practices, disseminate innovative enterprise wide adaptable ideas, and share lessons learned within state government. Most significant is the project tasked to CEG by Governor Crist to conduct project reviews of People First, Project Aspire and MyFloridaMarketplace. Reviewing these projects has provided significant information on best practices and how state government should approach similar projects going forward. CEG has published the findings of this review and can viewed on our website at:

http://dms.myflorida.com/other\_programs/council\_on\_efficient\_government/reports.

Governor Crist recently tasked the Office of Efficient Government through Executive Order Number 07-126 to incorporate energy consumption and greenhouse emissions as performance criteria for all business cases evaluated in determining whether outsourcing projects are fiscally prudent for the State of Florida.

CEG recommends the following legislative actions to assist in the mission of the CEG:

- Clarification of the definition of *outsourcing and contracted services* in Chapter 287, F.S.
- The inclusion of the Council on Efficient Government in Chapter 287.057(14),(a), F.S..

Since January 2007, CEG reviewed 52 business cases to date with a cumulative value of \$227 million dollars with an identified savings of 29 million to the State. Individual project value ranged from \$787,000 to \$7.5 million dollars. All projects submitted to date fall below the threshold for Council review and recommendation and were submitted as informational items to the Council during scheduled meetings. Lastly, the Council is finalizing its FY 2008 annual report for submission to the Governor and the Legislature.

### PUBLIC EMPLOYEES RELATIONS COMMISSION

The mission of the Public Employees Relations Commission (PERC) is to adjudicate and facilitate mediation of labor and employment disputes. Pursuant to Article I, § 6, and Article III, § 14, of the Florida Constitution, Chapter 120, Sections 110.227, 112.0455, 295.07-.11, and, principally, Chapter 447, Part II, F.S., the Public Employees Relations Commission (PERC) handles all cases involving public sector employment and labor law including certification and registration of unions, unfair labor practices, career service matters, drug-free workplace issues and veterans

preference cases. Florida Statutes, § 187.201(21), provides that it is a state goal that government economically and effectively provide the amount and quantity of services required by the public.

The Public Employees Relations Commission was established in 1975 to promote harmonious management/employee relations. This is achieved by expeditiously resolving local and state government employment and labor law controversies in a fair and economical manner and by preventing work stoppages. Prevention of work stoppages by public sector employees such as fire, law enforcement, health care, corrections and education is critical to the safety and welfare of citizens of the state of Florida and is a crucial part of the Commission's mission.

PERC is a quasi-judicial tribunal with the primary function of mediating and resolving labor/employment disputes among hundreds of thousands of state and local government employees, job applicants, and their public employers. The authority for quasi-judicial tribunals is contained in Article V, § 1, Fla. Const.

Specifically, in regulating collective bargaining, PERC acts as the impartial to mediate impasses and disputes, monitors those disputes possessing the potential to become strikes, prevents strikes and imposes punishment on strikers, if necessary. PERC ensures that public sector unions provide pertinent financial and officer disclosure through its licensing desk. It decides disputes concerning bargaining unit configuration/modification and alleged unfair labor practices involving state and local governments pursuant to legislative instructions and case precedent. PERC also issues declaratory statements to avoid future labor disputes and conducts elections throughout Florida for state and local government employees voting for establishing or maintaining union representation. These functions are constitutionally required. Art. I, § 6, Fla. Const.: <u>Dade County CTA v. Legislature</u>, 269 So.2d 684 (Fla. 1972).

PERC also acts as the neutral to mediate and, if necessary, decide career service disputes between state employees covered by civil service, and their employers. This function is constitutionally required. Art. III, § 14, Florida Constitution. In 1997, a blue-ribbon Legislative committee that would be recognized by this Administration determined that the Commission was a cost efficient means of providing this required due-process function. Also, in 2001 the Legislature thoroughly reviewed PERC and its various jurisdictions and made significant changes. (SB 466 – "Service First").

PERC also mediates and, if necessary, decides employment disputes regarding drug testing, whistle-blower and forced retirement for state employees. It also decides veterans' employment disputes for both state and local governments. Federal and state constitutional due process of law requires that a neutral adjudicate these disputes.

The Commission is in the process of upgrading technological hardware and software to improve monitoring of caseload for staff and legislatively imposed reporting requirements, as well as archival of data. In addition, a project plan for a new website and improved web based options is currently in the implementation phase and will provide increased availability of online resources. The updated website is currently operational and offers a simpler and more efficient means of accessing the Commission and conducting business. Visitors to the site are now able to view and download case data and related electronic documents, forms, publications and newsletters. The next phase of the project is intended to provide for electronic submission of case filings; however, implementation is contingent upon the results of research regarding the feasibility and legality of Department of Management Services - Trends and Conditions Statement Section 3 page 36 of 44

this process.

As with any quasi-judicial agency, it is difficult to predict with any degree of certainty the future demand for PERC's services, since the advocates practicing before it control demand. For the three-year period between 2005 and 2007, PERC had 1,030, 955, and 986 filings, respectively. Case filings increased in FY 2007-08 to 1,137.

While career service case filings decreased over the previous 3-year period, they appear to be stabilizing when compared to last year's data. The reduction in career service cases may be largely attributable to the major reforms in this area that were made through the Service First legislation in 2001. Significantly, this legislation removed attorney's fees and costs from being assessed when an employee is wrongfully disciplined, thereby eliminating the possibility for legal representation based upon a contingency fee arrangement. Some of the historical decrease is also a consequence of changes in what is considered to be inputs (filings) as defined in 1999 for performance based program budgeting. This change eliminated reporting of impasse cases but the Commission continues to process these cases and maintains jurisdiction of this program.

The significant 2001 legislative revisions of Chapter 447, Part II, and Section 110.227, F.S., and the reorganization of State agencies occurring between 2000 and 2002, makes precise forecasting virtually impossible. It is very likely the past years will not provide a reliable base line due to the aforementioned legislative actions. Also, it should be recognized that labor activity has been affected by a number of factors, including the abolishment of the State Board of Regents, which had a number of certified bargaining agents throughout the statewide university system. Upon the implementation of the eleven separate boards of trustees as independent public employers on January 7, 2003, significant labor activity occurred at those institutions and will continue to do so. Thus, we would generally predict an increase in labor cases over the next five years. The labor cases are high profile and thoroughly litigated. While case filings have decreased, the actual amount of work performed by the diminished PERC staff has not, due to the processing of more difficult cases. When a collective bargaining agreement exists between a public employer and a union with a wage provision, the state's Constitution requires that it be abided by. Chiles v. United Faculty of Florida, 615 So. 2d 671 (Fla. 1993). However, in 1995, the Legislature created Section 447.4095, F.S. which concerns "financial urgencies." This provides a mechanism for local levels of government to declare a financial urgency and enter into a 14 day period of negotiations with an automatic impasse at the conclusion. Although it has not been addressed by the Commission, it appears that an unfair labor practice charge may be filed after the 14 day insulated period, in which the existence of a financial urgency may be contested. Given the recent property tax legislation it appears likely that unfair labor practices will be filed in this fiscal year. They will be heavily litigated high profile cases and extremely technical in nature due to complex economic issues. Thus, it is predicted that the Commission will be subjected to an unusual expenditure of staff working hours in this fiscal year.

Data analysis for Fiscal Year 2007-08 has been completed and case filings for this fiscal year are 1,137 which is an increase of 150 cases or approximately 15%. This may or may not be statistically significant and, thus, it is assumed that filings will remain essentially the same, if no other factors were to be considered. However, due to the factors addressed above, it is anticipated that there will be an increase in labor filings of approximately 3% for each of the next 5 years. This 3% increase in case filings (inputs) will be reflected in a 3% increase in outputs (disposition of cases) over this 5-year period. Thus, case outputs are projected as follows.

Department of Management Services - Trends and Conditions Statement Section 3 page 37 of 44

- 2008 2009 = 1,058
- 2009 2010 = 1,090
- 2010 2011 = 1,123
- $2011 2012 = 1{,}157$
- $2012 2013 = 1{,}192$

### FLORIDA COMMISSION ON HUMAN RELATIONS

Mission, Vision and Statutory Authority

The mission of the Florida Commission on Human Relations (Commission) is to promote and encourage fair treatment for all persons in Florida regardless of race, color, religion, sex, national origin, age, disability, and familial or marital status. The Commission strives to ensure mutual understanding and respect among persons of all economic, social, racial, religious and ethnic groups. To this end, the Commission recommends methods to address and eliminate discrimination and inter-group tensions By providing training and assistance to individuals, businesses and communities, the Commission seeks to empower the people of Florida to be proactive in their efforts to address discrimination and to promote community awareness of human rights issues. The Commission also conducts research to address the purposes and policies of the Florida Civil Rights Act of 1992 (Part I, Chapter 760, F.S.) and the Florida Fair Housing Act (Part II, Chapter 760, F.S.).

The Commission's priorities are based on its mission and statutory requirements. Throughout its 39-year history, the Commission has served the people of Florida by assuring equal protection against discrimination in employment, housing, certain public accommodations and state employee whistle-blower retaliation. The Commission accomplishes its mission by enforcing Florida's civil rights laws against discrimination and serving as a resource through education and training for businesses, state agencies, associations and community groups. The Commission also partners with various community organizations and associations to address human and civil rights issues in Florida.

#### Overview of Commission's Units

The Commission consists of six organizational units. The Enforcement Unit contains Customer Service and Intake and Investigations (housing and employment). The Customer Service and Intake receives inquiries regarding complaints of discrimination and provides technical assistance upon request. Both employment and housing investigations work to resolve these complaints by conducting thorough, accurate and quality investigations and determining the facts of a given discrimination case.

The Legal Unit reviews completed cases and issues determinations regarding the presence or absence of discrimination. The Mediation Unit offers parties an opportunity to reach a resolution Department of Management Services - Trends and Conditions Statement Section 3 page 38 of 44

in a mutually agreed upon and confidential manner. To ensure that businesses, individuals and communities are aware of their rights and responsibilities, the Community Relations Services (CRS) Unit offers strategies, training and outreach to resolve inter-group tensions; CRS also actively provides statewide technical assistance as needed.

All of the Commission's activities are guided and supported by the Administrative Services and Enforcement Support Unit. This unit includes budget support, policy development, legislative affairs and human resources, the latter of which offers support services and training in the areas of employee recruitment, hiring and training to improve employee performance. All of the Commission's units are supported by a robust Management Information Systems Unit, which provides technological resources, innovative software applications and computer support services.

### Status of Human Relations and Civil Rights in Florida

Within the next generation, Florida is expected to experience an explosive growth in population, particularly among racial and ethnic minority populations. By 2025, it is anticipated that Floridians of Hispanic and Latino ancestry will comprise 23% of the state population -- an increase of 9% from 2000. On the other hand, Florida's African American population as a percentage of Florida's total population will increase only 1% -- from 13% in 2000 to 14% in 2025. Florida's Caucasian population will decline from 59% in 2000 to 51% in 2025. Although they account for only 1 percent of total state population, Florida's diverse Native American population includes approximately 40 distinct tribal affiliations. As of 2008, there are 14 major religions practiced in Florida and 17 major language communities.

Such dramatic shifts in Florida's cultural, racial and ethnic landscape only heighten the necessity and value of the Commission's efforts to assist communities in recognizing the importance of respect for and tolerance of ethnic, racial, religious and other cultural and social differences and to further anticipate, address and minimize inter-group tensions and strife.

The Commission views itself as an essential component in Governor Crist's goal of transforming Florida's economic and commercial infrastructure in ways that will make Florida globally competitive. Such efforts require individuals, communities and businesses to work together in settings free of conflict. The Commission recognizes that, in addition to potential conflict arising from cultural, religious, racial/ethnic differences, majority/minority economic inequality is also a source of potential conflict, particular between majority and minority racial and ethnic groups. These are goals central to the Commission's statutory mission.

Unfortunately, Florida's economy is struggling. During the second quarter of 2008, Florida's unemployment rate rose to 5.5 percent, the highest rate of unemployment since January 2003 (Florida Agency on Workforce Innovation, June 2008). The strained economy is having an adverse effect on companies and businesses, causing increased layoffs and a reduction in hiring statewide. Coincidentally, the Commission has realized an increase in total complaints filed in the last few years. (In FY 2007-08, the Commission received a total of 1,744 cases vs. 1,611 cases in FY 2006-07 and 1,332 cases in FY 2005-06.) Simultaneously, Florida has experienced a dramatic increase in home foreclosures, in part as a result of predatory lending practices by banks and mortgage lenders from 2004 through 2006.

And, finally, as realized in the rest of the nation, high fuel prices have increased the cost of living, Department of Management Services - Trends and Conditions Statement Section 3 page 39 of 44

negatively impacting consumer confidence and economic security, especially among the poor. Historically, the economic recession has been accompanied by an increase in discrimination complaints, as well as higher rates of crime, particularly hate crimes, such as burning or defacing of places of religious worship, nooses in schools and the workplace and unwarranted beatings of persons of various races, sexual orientation, ethnic groups or religions. According to the Southern Poverty Law Center, Florida is second in the nation with the number of documented hate groups. In 2006 (Office of the Attorney General, 2006 Hate Crimes Report; also referenced in the Florida Commission on Human Relations' Sunset Review Response to OPPAGA, July 1, 2008), 55.2% of reported hate crimes were based on race, followed by sexual orientation (18.1%) and ethnicity/national origin (13.1%). In 2005, 50% were based on race, with ethnicity/national origin comprising 22.3% and sexual orientation 13.1%.

Given Florida's ever-changing demographics and the increasing diversity of the state—all in a time of economic uncertainty – the Commission believes that now more than ever it is imperative that Florida's lead civil rights agency be able to anticipate potential conflict "hot-spots" in Florida through its dedicated and intensive research efforts and to have in place appropriate mechanisms to deal with them.

Commission Outcomes and Priorities Over the Next Five Years

The Commission's priorities over the next five years include:

1. Providing timely and quality complaint investigations and resolutions:

In recent years, with new management approaches, the Commission has steadily improved the timeliness and quality of discrimination complaints and resolutions. For example, the average age of cases for FY 07-08 was 73 days (vs. 117 days in FY 06-07; a decrease of 89% since 2000) and the backlog was 4.9% (vs. 13.1% from last year). For employment, public accommodations, housing and whistleblower complaints, the Commission will continually strive to improve upon the rate at which cases are docketed (or processed) and the rate of completion of complaint determinations and dismissals. The Commission also recently reorganized its administrative structure in order to create a position of Quality Control Director, which will enhance the Commission's accountability initiatives and level of customer service provided to the people of Florida.

2. Promoting greater public understanding of discrimination issues and laws; and working to engage community members and leaders in addressing inter-group tensions and discriminatory activities:

The Commission's community outreach and communications efforts in promoting a greater understanding of discrimination laws and issues and working to engage members in addressing discrimination and intolerance have improved dramatically in recent years. In addition to employment, housing, public accommodations and "whistle-blower" issues, the Commission is also focusing its education efforts on improving public awareness of human trafficking and hate crimes. In FY 2007-08 the Commission's Community Relations Service Unit (CRS) conducted numerous trainings and presentations to state and county governments, as well as local and nonprofit entities. This included training to Florida's Supreme Court and an additional 13 courts statewide (including the Chief Justice of the Florida Supreme Court, Associate Judges and Chief Department of Management Services - Trends and Conditions Statement Section 3 page 40 of 44

Judges in several Florida circuit courts). This extensive training effort resulted from a subcommittee of the Supreme Court's Standing Committee on Diversity that requested that the Commission provide training to address instances of alleged racial and cultural intolerance within the court system.

#### **Commission Studies**

In terms of studies conducted, the Commission received a \$280,000 grant from HUD in 2007 to conduct a Housing Discrimination Study, which was successfully coordinated by the Commission's Housing Unit. The purpose of the study is to measure the extent of housing discrimination against Hispanic homebuyers and renters in Orlando metro area (Lake, Orange, Osceola and Seminole counties). This current effort is a follow-up study to the Housing Discrimination Study 2000 (HDS 2000) that researched discriminatory trends and measured the extent of housing discrimination in the United States against person because of race or color. This previous study found that 1 in 4 Hispanics are discriminated against and denied housing in rentals.

As part of this current study and grant awarded to the Commission, the Commission's Housing Unit conducted a Predatory Lending conference that concentrated on the Hispanic communities within the Orlando metro area. Because of this conference, approximately 60 housing complaints (mortgage fraud for Hispanic families) were generated. Because the Commission is not statutorily authorized to investigate mortgage fraud, it is working with HUD and other agencies to ensure proper referral of these complainants. The HDS study concludes in August 2008, with a final report to be completed by October 2008.

In December 2007, the Commission was also awarded a research grant by the Jonathan and Dorothy Rintels Foundation to examine the determinants of majority/minority inequality in income and wealth accumulation and its role as a potential source of majority/minority conflict. In partnership with a prominent research economist at Florida State University, a final report of findings is expected during the spring of 2009.

### **Training Services**

Over the next five years, the Commission has set ambitious goals to increase the number of Florida businesses, governmental officials, individuals and community organizations that will benefit from the Commission's training efforts. The Commission has developed a new "Train the Trainer" (TOT) program that will be launched in the fall of 2008. This initiative is designed to maximize the impact of the Commission's training program and will allow the Commission to reach a wider statewide audience, address the needs of an ever-increasing workforce and create the capacity for Florida's communities to independently implement effective training modules and programs. The TOT program will be offered at least once quarterly in each of the four CRS districts. Another initiative will strive to improve the rate at which parties involved in disputes choose mediation as an alternative to the lengthy investigative process. Finally, the Commission will continue to work with the Hate Crimes Working Group of the U.S. Attorney's Office, Middle District of Florida, to address issues and solutions relating to crimes based on violations of civil rights of individuals and groups.

#### Communications

In terms of communications, the Commission was cited in over 40 print, television, radio and electronic media outlets throughout the state during FY 2007-08. The topics of the articles ranged from housing, elder discrimination and sexual harassment to community events and the Commission's programs and services. The Commission also ran public service announcements informing the public of the Commission's role and initiatives on various radio stations. Several training and public awareness forums were also conducted statewide to improve the public's knowledge of discrimination issues facing Florida today.

Over the next five years, the Commission anticipates increasing media and communications outreach efforts to inform the public of its services and human and civil rights issues in Florida. The Commission will accomplish this by:

- ❖ Informing individuals, businesses, housing providers and communities of their rights and responsibilities via various media outlets.
- \* Developing partnerships with local groups and organizations to reach out to communities through electronic messaging and Internet technology.
- \* Recruiting those who have benefited from Commission programs and services who are willing to testify about their experiences and "paint a picture" for the public of the consequences of discrimination.

Target audiences for outreach and communications efforts will include Florida's housing industry; business-owners, managers and employees; local community groups and organizations; state and local public officials and educators and students at all educational levels.

### Data Clearinghouse

One of the Commission's statutory goals is to provide technical assistance to individuals and organizations statewide relating to the development of strategies to improve local relations and to address potential conflict. Through its CRS Unit, the Commission anticipates making available on its public website its Consumer Resource and Data Center (CRDC) during the fall of 2008. The CRDC website will house a public library of accessible and current research reports and studies related to civil and human rights issues and community and state data resources on topics, such as demographics. health. education, income and employment/unemployment and justice administration. Information is intended for users who wish to be more informed about their communities and private and public foundation grant resource information. The CRDC will contain links to federal, state, local and private sector sites that maintain relevant information, reports, In the future, the CRDC will provide technical assistance to publications and research. communities wanting to investigate their local economic, social and cultural "landscape" (as resources allow). The Commission is the only state agency in the United States providing such a capability to its local communities.

# Direct-Support Organization Legislative Request

Finally, the Commission anticipates seeking legislative authority to create a Direct Support Organization (DSO) to provide additional outreach and educational activities. If approved by the Legislature, the DSO would be implemented over the next five years as a not-for-profit corporation to engage in additional Commission-related program activities using private and public grants and donations. As resources allow, the DSO donations and grants could be used to fund the following Department of Management Services - Trends and Conditions Statement

Section 3 page 42 of 44

### innovative activities:

- ❖ Community Assessment, Assistance, and Conflict Resolution: Establish partnerships to assess, understand and ultimately resolve conflicts arising from cultural differences and misunderstandings in Florida communities in accordance with 760.01(2), F.S.
- Housing: Develop resources for renters, home buyers and sellers, landlords, realtors, brokers and mortgage financiers to enhance understanding of housing rights and responsibilities
- ❖ Human and Civil Rights Research/Trend Analysis: In cooperation with other partners—including but not limited to local communities, human rights offices, university research centers and area chambers of commerce -- develop research related to civil rights issues of interest to the citizens of Florida (e.g., a database of past and present human and civil rights conditions in Florida and conduct a trend analysis to enable policy makers to better address the state's needs) [ss. 760.06 (7) and (9), F.S.]
- ❖ Community Profiles: Develop community profiles and a database of local challenges and successful solutions ("best practices") to enable communities to match needs with services and solutions [s. 760.06(7) F.S.]
- ❖ Community Academies: Work with local community colleges and vocational- technical schools to offer courses on community relations and conflict resolution [ss. 760.06 (3) and (7), F.S.]
- ❖ Enriching Florida's Youth: Work with state and local education staff and community groups to bring awareness of cultural differences and acceptance to Florida K-12 students
- 3. Promoting public confidence in Commission services:

### **Customer Service**

The Commission provides surveys to its customers for the various enforcement units (Intake, Housing, Employment). Survey results for FY 2007-08: Intake (155 surveys): 98.3% rated customer service good, very good or excellent; Housing (306 surveys): 94% rated service as satisfactory or very satisfactory; Employment (368 surveys): 98.4% rated service good, very good or excellent. Although it is difficult to improve upon such positive feedback, through staff training, continuing education and the use of new technology, the Commission seeks to further build on this record of high customer satisfaction.

# Governance and Accountability

To ensure even greater managerial efficiency, effectiveness and accountability, the Commission currently operates under the FCHR Governance Policy, the design and structure of which was based on the Carver Model of Policy Governance and adopted by the Commission in December 2006.

#### **Public Access**

All meetings of the Commission are open to the public and subject to Florida's Sunshine laws relating to access, notice and request for meeting minutes. All information and records in the possession of the Commission, unless specifically exempted by law from public disclosure, are available to the public upon request or through the Commission's website. Pursuant to s. 120.54, Department of Management Services - Trends and Conditions Statement Section 3 page 43 of 44

F.S., the Commission publishes all proposed rules, subsequent changes and repeals in the Florida Administrative Weekly not less than 28 days prior to the intended action of adopting such rules and rule changes. A notice to the public contains the procedure to be used when requesting a public hearing on any proposed rule. Although the Commission has received no requests to date requesting a public hearing on any of its rules, any requests from the public to do so would be conducted according to Florida law. Summary

The expected impact of proposed programs and priorities in terms of outcomes has been addressed in the sections above. Given recent successes of administrative, managerial, technological and procedural measures described above, the Commission will achieve its goals and outcomes. This is being accomplished through innovations in technology, employee continuing education and ongoing skill building, as well as continual monitoring of organizational "business" procedures. It is anticipated that increased public awareness of the Commission and its services due to expanded public communications and outreach efforts will increase public demand for Commission services and technical assistance. Approval of the Commission's legislative request to establish a Direct Support Organization will provide the Commission access to public and private funding which would improve its ability to respond to increased customer demand. Other than what may transpire as a result of any potential budget cuts, no policy changes or program eliminations that will affect the Commission's proposed budget request are anticipated.

Department: DEPARTMENT OF MANAGEMENT SERVICES	Departm	nent No.: 72		
Program: Administration Program	Code: 72010000			
Service/Budget Entity: Executive Direction and Support Services	Code: 72010100			
Approved Performance Measures for FY 2007-08	Approved Prior Year Standards FY 2007-08	Prior Year Actual FY 2007-08	Approved Standards for FY 2008-09	Requested FY 2009-10 Standard
Administrative costs as a percent of total agency costs	1.43%	1.27%	1.43%	1.43%
Administrative positions as a percent of total agency positions (Requested change in Standard/EOG #00060)	8.49%	8.49%	8.49%	8.49%
Program: Administration Program	Code: 72010000			
Service/Budget Entity: State Employee Leasing	Code: 72010300			
Approved Performance Measures for FY 2007-08	Approved Prior Year Standards FY 2007-08	Prior Year Actual FY 2007-08	Approved Standards for FY 2008-09	Requested FY 2009-10 Standard
Number of employees in the State Employee Leasing Service	5	5	5	4
Business Operations Support	Code: 72400000			
Service/Budget Entity: Facilities Management	Code: 72400100			
Approved Performance Measures for FY 2007-08	Approved Prior Year Standards FY 2007-08	Prior Year Actual FY 2007-08	Approved Standards for FY 2008-09	Requested FY 2009-10 Standard
Average Department of Management Services full service rent- composite cost per net square foot (actual) compared to Average Private Sector full service rent-composite cost per net square foot in markets where the Department manages office facilities	\$16.29/\$18.00	\$17.18/\$19.06	\$16.29/\$18.00	\$17.29/\$20.22
DMS average operations and maintenance cost per square foot maintained	\$5.22		\$5.22	\$6.57
Number of maintained square feet (private contract and agency)	7,382,292		7,382,292	7,382,860
Number of leases managed	1,527	1,377	1,527	1,377
Net square feet of state-owned office space occupied by state agencies	8,498,193	8,396,207	8,498,193	8,396,207

Department: DEPARTMENT OF MANAGEMENT SERVICES	Departm	nent No.: 72		
Net square feet of private sector office space occupied by state agencies	8,175,856	7,468,916	8,175,856	7,320,28
Number of facilities secured	19	19	19	1
Business Operations Support	Code: 72400000			
Service/Budget Entity: Building Construction	Code: 72400200			
Approved Performance Measures for FY 2007-08	Approved Prior Year Standards FY 2007-08	Prior Year Actual FY 2007-08	Approved Standards for FY 2008-09	Requested FY 2009-10 Standard
Gross square foot construction cost of office facilities for the Department of Management Services compared to gross square foot construction cost of office facilities for private industry average	\$112.87/\$125.02	\$88.95/\$124.56	\$112.87/\$125.02	\$100.51/\$140.7
Dollar volume of fixed capital outlay project starts	\$25 Million		\$25 Million	\$43,589,33
Business Operations Support	Code: 72600000			
Service/Budget Entity: Aircraft Management	Code: 72600100			

	Approved Prior		Approved	Requested
	Year Standards	Prior Year Actual	Standards for	FY 2009-10
Approved Performance Measures for FY 2007-08	FY 2007-08	FY 2007-08	FY 2008-09	Standard
Cost per flight hour - State vs. Private Provider (The program is				
requesting that this measure be deleted - a budget amendment will be				
submitted after September 30, 2008 with the formal request for deletion)	\$2,997/\$4,450	\$2,764/\$3,342	\$2,997/\$4,450	DELETE
Number of flight hours (The program is requesting that this measure be				
deleted - a budget amendment will be submitted after September 30,				
2008 with the formal request for deletion)	1,100	1,054	1,100	DELETE
Aircraft availability rate (This is a new proposed measure - the program				
will submit a budget amendment after September 30, 2008 with the				
formal request)	N/A	98%	N/A	96%
Flight related accidents/Incidents (This is a new proposed measure - the				
program will submit a budget amendment after September 30, 2008				
with the formal request)	N/A	0%	N/A	0%

Department: DEPARTMENT OF MANAGEMENT SERVICES	Departm	nent No.: 72		
	_			
Business Operations Support	Code: 72600000			
Service/Budget Entity: Federal Property Assistance	Code: 72600200			
	Approved Prior	1	Approved	Requested
	Year Standards	Prior Year Actual	Standards for	FY 2009-10
Approved Performance Measures for FY 2007-08	FY 2007-08	FY 2007-08	FY 2008-09	Standard
Federal property distribution rate	75%	94%	75%	75%
Number of federal property orders processed	900	432	900	500
Business Operations Support	Code: 72600000			
Service/Budget Entity: Motor Vehicle and Watercraft Management	Code: 72600300			
	Approved Prior		Approved	Requested
	Year Standards	Prior Year Actual	Standards for	FY 2009-10
Approved Performance Measures for FY 2007-08	FY 2007-08	FY 2007-08	FY 2008-09	Standard
Percent of requests for approval processed for the acquisition and				
disposal of vehicles within 48 hours	95%	95%	95%	95%
Miles of commercial rental vehicle contract service provided	37,385,837	42,551,550	37,385,837	DELETE
State contract daily vehicle rental rate vs. Private provider daily vehicle				
rental rate	\$28.00/\$59.00	\$27.77/\$35.65	\$28.00/\$59.00	\$28.00/\$59.00
Business Operations Support	Code: 72600000			
Service/Budget Entity: Purchasing Oversight	Code: 72600400			
Service/Budger Entity. Furchasing Oversight	Code. 72000400			
	Approved Prior		Approved	Requested
	Year Standards	Prior Year Actual	Standards for	FY 2009-10
Approved Performance Measures for FY 2007-08	FY 2007-08	FY 2007-08	FY 2008-09	Standard
Percent of state term contract savings	28%	30%	28%	28%
Dollars expended by State Agencies using the State Term Contracts				
and Negotiated Agreements	\$432,145,935	\$625,253,452	\$432,145,935	\$500,000,00
Number of Beds Occupied	8,728	7,124	8,728	7,74

Department: DEPARTMENT OF MANAGEMENT SERVICES Department No.: 72

Office of Supplier Diversity	Code: 72600000
Service/Budget Entity: Office of Supplier Diversity	Code: 72600500

	Approved Prior		Approved	Requested
	Year Standards	Prior Year Actual	Standards for	FY 2009-10
Approved Performance Measures for FY 2007-08	FY 2007-08	FY 2007-08	FY 2008-09	Standard
Average minority certification process time (in days)	10	13.5	10	15
Number of businesses certified and registered	1,500	3,814	1,500	1,500
Number of businesses reviewed and audited	100	100	100	100

Human Resource Support	Code: 72750000
Service/Budget Entity: Human Resource Management	Code: 72750100

	Approved Prior		Approved	Requested
	Year Standards	Prior Year Actual	Standards for	FY 2009-10
Approved Performance Measures for FY 2007-08	FY 2007-08	FY 2007-08	FY 2008-09	Standard
Total state cost per FTE in the state agencies	\$392.82	\$397.40	\$392.82	\$392.82
Number of state agencies with established training plans	30	19	30	30
Percent of all contracted performance standards met (Outsourced HR)	100%	99%	100%	100%
Overall customer satisfaction rating	96%	100%	96%	96%
Percent of agencies at or above EEO gender parity with available labor				
market	87%	81%	87%	87%
Percent of agencies at or above EEO minority parity with available labor				
market	77%	61%	77%	77%
Number of users supported by the automated Human Resources				
system	140,000	232,428	232,000	232,000
Number of responses to technical assistance requests	25,000	8,491	8,300	8,300
Percent of dollars saved by eliminating and reducing expenses	19.25%	0%	19.25%	0%
Number of authorized full time equivalent (FTE) and Other Personal Services (OPS) employees in the State Personnel System	N/A	121,437	121,904	121,904

DEPARTMENT OF MANAGEMENT SERVICES	Department No.: 72
-----------------------------------	--------------------

Human Resource Support	Code: 72750000
Service/Budget Entity: Insurance Benefits Administration	Code: 72750200

	Approved Prior		Approved	Requested
	Year Standards	Prior Year Actual	Standards for	FY 2009-10
Approved Performance Measures for FY 2007-08	FY 2007-08	FY 2007-08	FY 2008-09	Standard
Percent of all contracted performance standards met	95%	95.66%	95%	95%
State Employees' Preferred Provider Organization Plan - per				
member/per year cost - (State) compared to the per member/per year				
cost - (National Benchmark)	\$7,494/\$7,653	\$7,471/\$11,900	\$7,494/\$7,653	\$9,068/\$12,893
DMS administrative cost per insurance enrollee	\$10.27	\$7.61	\$10.27	\$9.33
State Employees' Preferred Provider Organization Plan - vendor's				
administrative cost per insurance enrollee	\$348.76	\$195.35	\$348.76	\$235.69
		TBD October 8,		
Percent of insurance benefits administration customers satisfied	90%	2008	90%	90%
Number of Enrollees (Total)	518,682	522,932	518,682	533,938

Human Resource Support	Code: 72750000
Service/Budget Entity: Retirement Benefits Administration	Code: 72750300

	Approved Prior		Approved	Requested
	Year Standards	Prior Year Actual	Standards for	FY 2009-10
Approved Performance Measures for FY 2007-08	FY 2007-08	FY 2007-08	FY 2008-09	Standard
		TBD December		TBD December
Percent of members satisfied with retirement services	93.50%	2008	93.50%	2008
Percent of retired payrolls processed timely	100%	100%	100%	100%
Percent of service retirees added to the next payroll after receipt of all				
documents	99%	99%	99%	99%
Percent of monthly payrolls from FRS Employers processed within 5				
days	99%	99.8%	99%	99%
Turn around times for benefit calculations - Information Requests				
(calendar days)	14	16.89	14	14
		TBD December		TBD December
Percent of participating agencies satisfied with retirement services	98%	2008	98%	2008

Department: DEPARTMENT OF MANAGEMENT SERVICES	Department No.: 72

Percent of agency payroll transactions correctly reported	98%	98.60%	98%	98%
		TBD December		TBD December
Administrative cost per active and retired member	\$21	2008	\$21	2008
Percent of local retirement systems annually reviewed which are funded				
on a sound actuarial basis. (The budget entity is proposing to replace				
this measure with the one listed below. A budget amendment for this				
request will be issued at a later date).	97%	65%	97%	DELETE
Percent of local pension plans annually reviewed which are not funded				
on a sound actuarial basis (This is new proposed measure - a budget				
amendment will be submitted with the official request)	N/A	N/A	N/A	5%
Number of local pension plan valuations and impact statements				
reviewed. (The budget entity is proposing to replace this measure with				
the one listed below. A budget amendment for this request will be				
issued at a later date).	400	190	400	DELETE
Number of local pension plans reviewed (This is new proposed measure				
- a budget amendment will be submitted with the official request)	N/A	N/A	N/A	167
Number of FRS members	1,039,000	991,194	1,039,000	1,021,000

Program: Public Employees Relations Commission	Code: 72920000
Service/Budget Entity: Public Employees Relations	Code: 72920100

Approved Performance Measures for FY 2007-08	Approved Prior Year Standards FY 2007-08	Prior Year Actual FY 2007-08	Approved Standards for FY 2008-09	Requested FY 2009-10 Standard
Percent of timely labor dispositions	98%	99%	98%	98%
Percent of timely employment dispositions	90%	98%	90%	90%
Percent of dispositions not appealed	90%	94%	90%	90%
Percent of appealed dispositions affirmed	90%	90%	90%	90%
Number of labor dispositions	903	826	903	740
Number of employment dispositions	412	344	412	350

Department: DEPARTMENT OF MANAGEMENT SERVICES	Departm	ent No.: 72		
Program: Commission on Human Relations	Code: 72950000			
Service/Budget Entity: Human Relations	Code: 72950000 Code: 72950100			
Service/Budget Entity. Human Relations	Code. 72930100			
	Approved Prior		Approved	Requested
	Year Standards	Prior Year Actual	Standards for	FY 2009-10
Approved Performance Measures for FY 2007-08	FY 2007-08	FY 2007-08	FY 2008-09	Standard
Percent of civil rights cases resolved within 180 days of filing	75%	79%	75%	75%
Number of inquiries and investigations	10,000	15,339	10,000	10,000
	,	<u> </u>	<u> </u>	·
Division of Telecommunications	Code: 72900000			
Service/Budget Entity: Telecommunications Services	Code: 72900100			
,				
	Approved Prior		Approved	Requested
	Year Standards	Prior Year Actual	Standards for	FY 2009-10
Approved Performance Measures for FY 2007-08	FY 2007-08	FY 2007-08	FY 2008-09	Standard
Aggregated discount from commercially available rates for voice and				
data services	40%	40%	40%	40%
Percent of telecommunications customers satisfied	90%	86%	90%	87%
Total revenue for voice service	\$80 Million	\$66,307,349	\$80 Million	\$70 Million
Total revenue for data service	\$65.5 Million	\$70,198,885	\$65.5 Million	\$65.5 Million
			-	
Division of Telecommunications	Code: 72900000			
Service/Budget Entity: Wireless Services	Code: 72900200			
	Approved Prior		Approved	Requested
	Year Standards	Prior Year Actual	Standards for	FY 2009-10
Approved Performance Measures for FY 2007-08	FY 2007-08	FY 2007-08	FY 2008-09	Standard
Percent of wireless customers satisfied	84%	100%	84%	DELETE
Percent of all 800 MHz law enforcement radio system contracted				
performance standards met	98.75%	99.39%	98.75%	98.75%
Number of engineering projects and approvals handled for state and				
local governments	240	73	240	70

Department: DEPARTMENT OF MANAGEMENT SERVICES Department No.: 72

Southwood Shared Resoure Center	Code: 72900000
Service/Budget Entity: Southwood Shared Resource Center (formerly	
Information Services)	Code: 72900300

Note: All performance measures related to the Southwood Shared Resource Center will need to be reviewed by the newly ellected board.

	Approved Prior		Approved	Requested
	Year Standards	Prior Year Actual	Standards for	FY 2009-10
Approved Performance Measures for FY 2007-08	FY 2007-08	FY 2007-08	FY 2008-09	Standard
Percent of information services customers satisfied	90%	TBA	90%	TBA
Percent utilization by the Unisys System as used for capacity planning and technology refresh, employing 80% maximum utilization standard	60%	TBA	60%	ТВА
Percent utilization by the IBM System as used for capacity planning and technology refresh, employing 80% maximum utilization standard	78%	ТВА	78%	TBA
Number of customers served	169	TBA	169	TBA
Percent of customers satisfied	84%	TBA	84%	TBA
Percent of scheduled information technology production jobs completed	99.90%	TBA	99.90%	ТВА
Percent of information management center's data processing requests completed by due date	98.50%	TBA	98.50%	TBA
System design and programming hourly cost	\$70	TBA	\$70	TBA
Percent of Scheduled Hours Computer and Network is Available	99.95%	TBA	99.95%	TBA
Cost per CPU (Billing charge to users of computer)	<\$0.001	TBA	<\$0.001	TBA
First Contact Resolution Rate	95%	TBA	95%	TBA
Cost per Help Desk case	\$13.25	TBA	\$13.25	TBA
Number of scheduled production jobs completed	100,000	TBA	100,000	TBA
Scheduled Hours Computer and Network is Available	8,110	TBA	8,110	TBA
Number of Help Desk calls resolved within 3 Hours	9,000	TBA	9,000	TBA
Percent of agency service level agreements met	95%	TBA	95%	TBA

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department: Management Services Program: Facilities Service/Budget Entity: Real Estate Development and Management			
_ ,	AA Performance Stand  Actual Performance	Difference	Porcontago
Approved Standard	Results	(Over/Under)	Percentage Difference
\$16.29 / \$18.00	\$17.18 / \$19.06	\$0.89 / \$1.06	5.5% / 5.9%
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Previous Estimate Incorrect  Taking Competing			
Explanation: The \$0.89 difference between the approved standard and actual performance results for the Department of Management Services full service rent (actual) is due to the rapidly rising cost of utilities that was not anticipated when this measure was established as well as the fact that our requested measure for FY 2007/08 was \$16.62, but the prior year measure was carried forward instead.  The \$1.06 difference between the approved standard and the actual performance results for the average private sector full service rent – composite cost per net square foot in markets where the Department manages office facilities is due to the fact that			
External Factors (cl. Resources Unav Legal/Legislative Target Populatio This Program/Se	neck all that apply): ailable Change		Problems ter

Explanation:  No external factors influenced the difference between the FY 07/08 Standard and the actual results.
Management Efforts to Address Differences/Problems (check all that apply):  ☐ Training ☐ Technology ☐ Other – Not applicable
Recommendations: NA

LRPP Exhibi	LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department: Management Services Program: Facilities Service/Budget Entity: Real Estate Development and Management (Facilities Management)  Measure: DMS average operations and maintenance cost per square foot maintained  Action:  Performance Assessment of Outcome Measure Performance Assessment of Output Measure Adjustment of GAA Performance Standards				
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference	
\$5.22	\$6.19	\$0.97	18.6%	
Factors Accounting for the Difference:  Internal Factors (check all that apply):  Personnel Factors Competing Priorities Previous Estimate Incorrect  Difference:  Staff Capacity Level of Training Other (Identify)				
Explanation: The difference, an increase of \$0.97 over our approved standard is due to several factors. The first is the fact that our requested standard FY 2007/08 standard was not approved and the FY 06/07 standard was carried over from the previous year.  Another factor is that \$2,608,728 in utilities expenditures incurred in FY 2006-07 were not paid until FY 2007-08 due to lack of sufficient budget in FY 2006-07. However, the largest factor is the continuing increases in the cost of providing utilities to the facilities and the increasing costs of contractual services used in maintaining the facilities.				
External Factors (check all that apply):  ☐ Resources Unavailable ☐ Technological Problems ☐ Legal/Legislative Change ☐ Natural Disaster ☐ Target Population Change ☐ Other (Identify) ☐ This Program/Service Cannot Fix The Problem ☐ Current Laws Are Working Against The Agency Mission				
Explanation: The unpredictable and rapidly increasing costs of utilities and the continuous increases in the costs of contractual services used in maintaining the facilities.				

Personnel Other (Identify	SS Differences/Problems (check all that apply):  Technology
Recommendations:  Management is continually looking for ways to manage the utilities consumption in our facilities. This is being accomplished through retrofitting the facilities with more energy efficient lighting, changing the set temperature in our facilities and replacing inefficient chillers. We are also planning to enter into Energy Performance Contracts with two Energy Service Companies which will provide for more energy efficient equipment in several of our facilities.	shed through retrofitting the facilities with more energy temperature in our facilities and replacing inefficient enter into Energy Performance Contracts with two

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department: Management Services Program: Facilities Service/Budget Entity: Real Estate Development and Management (Facilities Management) Measure: Number of leases managed			
Action:  ☐ Performance Assessment of Outcome Measure ☐ Revision of Measure ☐ Performance Assessment of Output Measure ☐ Deletion of Measure ☐ Adjustment of GAA Performance Standards			
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
1,527	1,377	(150)	(9.8%)
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Previous Estimate Incorrect  Competing Priorities Other (Identify)  Explanation: This measure represents the total number of active real property leases managed by Real Estate Development and Management. This includes leases with private sector vendors as well as leases for space within DMS pool facilities. The standard was based on historical data. The difference can be attributed to the decreasing size of state government and more efficient space utilization, thereby resulting in fewer real property leases.			
External Factors (check all that apply):  Resources Unavailable Legal/Legislative Change Natural Disaster Other Decreasing size of state government and more efficient space utilization  This Program/Service Cannot Fix The Problem		er sing size of ent and more	
Explanation: This measure represents the total number of active real property leases managed by Real Estate Development and Management. This includes leases			

with private sector vendors as well as leases for space within DMS pool facilities. The standard was based on historical data. The difference can be attributed to the decreasing size of state government and more efficient space utilization, thereby resulting in fewer real property leases.		
Management Efforts to Address Differences/Pro	oblems (check all that apply): Technology Other Account for diminishing size of State	
	government workforce	
Recommendations:		
N/A		

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department: Management Services Program: Facilities Service/Budget Entity: Real Estate Development and Management (Facilities Management) Measure: Net square feet of state-owned office space occupied by state Agencies			
Action:  ☐ Performance Assessment of Outcome Measure ☐ Performance Assessment of Output Measure ☐ Deletion of Measure ☐ Adjustment of GAA Performance Standards			
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
8,498,193	8,396,207	(101,986)	(1.2%)
Factors Accounting for the Difference:			
Internal Factors (check all that apply):  ☐ Personnel Factors ☐ Competing Priorities ☐ Previous Estimate Incorrect		<ul><li>Staff Capacity</li><li>Level of Training</li><li>Other (Identify)</li></ul>	
<b>Explanation:</b> The difference can be attributed to the decreasing size of state government and more efficient space utilization, thereby resulting in less space needed.			
External Factors (check all that apply):  Resources Unavailable Legal/Legislative Change Target Population Change		<ul> <li>☐ Technological Problems</li> <li>☐ Natural Disaster</li> <li>☑ Other – Decreasing size of state government and more efficient space utilization</li> </ul>	
☐ This Program/Service Cannot Fix The Problem ☐ Current Laws Are Working Against The Agency Mission			
<b>Explanation:</b> The difference can be attributed to the decreasing size of state government and more efficient space utilization, thereby resulting in less space needed.			

Management Efforts to Address Differences/Problems (check all that apply):		
☐ Training	☐ Technology	
☐ Personnel	Other – Account for	
	diminishing size of state	
	state government workforce	
	and more efficient space	
	utilization	
Recommendations:		
N/A		

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department: Management Services Program: Facilities Service/Budget Entity: Real Estate Development and Management (Facilities Management) Measure: Net square feet of private sector office space occupied by state agencies			
Action:  ☐ Performance Assessment of Outcome Measure ☐ Performance Assessment of Output Measure ☐ Adjustment of GAA Performance Standards ☐ Revision of Measure ☐ Deletion of Measure			
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
8,175,856	7,468,916	(706,940)	(8.6%)
Factors Accounting for the Difference:			
Internal Factors (check all that apply):  ☐ Personnel Factors ☐ Competing Priorities ☐ Previous Estimate Incorrect		Staff Capacity Level of Training Other (Identify)	
Explanation: The difference can be attributed to the decreasing size of state government and more efficient space utilization, thereby resulting in less space needed.			
External Factors (check all that apply):  Resources Unavailable Legal/Legislative Change Target Population Change		<ul> <li>☐ Technological Problems</li> <li>☐ Natural Disaster</li> <li>☑ Other – Decreasing size of state government and more efficient space utilization</li> </ul>	
<ul><li>This Program/Service Cannot Fix The Problem</li><li>Current Laws Are Working Against The Agency Mission</li></ul>			
<b>Explanation:</b> The difference can be attributed to the decreasing size of state government and more efficient space utilization, thereby resulting in less space needed.			

Management Efforts to Address Differences/Problems (check all that apply):		
☐ Training	Technology	
Personnel	Other – Account for	
	diminishing size of state	
	state government workforce	
	and more efficient space	
	utilization	
Recommendations:		
N/A		

LRPP Exhibit	III: PERFORMAN	NCE MEASURE AS	SESSMENT
Department: Management Services Program: Support Service/Budget Entity: Aircraft Management Measure: Cost per Flight Hour – State vs. Private Provider			
Performance Ass	essment of <u>Outcome</u> M essment of <u>Output</u> Mea A Performance Standa	asure $\overline{\boxtimes}$ Deletion	of Measure of Measure
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
\$2,977/\$4,450	\$2,764/\$3,342	(\$213/\$1,108)	(7%/25%)
Factors Accounting for the Difference: Internal Factors (check all that apply):  ☐ Personnel Factors ☐ Staff Capacity ☐ Competing Priorities ☐ Level of Training ☐ Previous Estimate Incorrect ☐ Other (Identify)  Explanation:  External Factors (check all that apply): ☐ Resources Unavailable ☐ Technological Problems ☐ Legal/Legislative Change ☐ Natural Disaster ☐ Target Population Change ☐ Other (Identify)			
<ul> <li>☐ This Program/Service Cannot Fix The Problem</li> <li>☐ Current Laws Are Working Against The Agency Mission</li> <li>Explanation:</li> <li>The differences in this measure are primarily a result of extreme increases in fuel prices. When this measure was first established, jet fuel prices were stable. The</li> </ul>			
differences between the outside vendor and our number are primarily a labor cost (salary issue) and infrastructure costs (increased property taxes/insurance taxes).  Management Efforts to Address Differences/Problems (check all that apply):			
☐ Training ☐ Technology ☐ Other (Identify)  Recommendations: The Division would like to delete this measure as we have no control over the customer demand/requirement for these services. A budget amendment will be submitted after September 30, 2008 with the request to delete this			
measure.		,	

LRPP Exhibi	LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department: Management Services Program: Support Service/Budget Entity: Aircraft Management Measure: Number of Flight Hours				
Performance Ass	essment of <u>Outcome</u> Nessment of <u>Output</u> Me AA Performance Stand	easure 🗵 Deletio	n of Measure n of Measure	
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference	
1,100	1,054	(46)	(4%)	
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Previous Estimate Incorrect Competing Priorities Other (Identify)  Explanation:				
External Factors (check all that apply):  Resources Unavailable Technological Problems Legal/Legislative Change Natural Disaster Target Population Change Other (Identify) This Program/Service Cannot Fix The Problem Current Laws Are Working Against The Agency Mission				
Explanation: The trend over the past two fiscal years reflects a reduction in flight hours. The target population (Priority One, Priority Two, Priority Three flyers) are flying less due to budget constraints as well as the possibility of Priority Two and Three flyers being "bumped" by Priority One flyers.				
Management Efforts to Address Differences/Problems (check all that apply):         ☐ Training       ☐ Technology         ☐ Personnel       ☑ Other (Identify)				
<b>Recommendations:</b> The Division would like to delete this measure as we have no control over the customer demand/requirement for these services. A budget amendment with the request for deletion will be submitted after September 30, 2008.				

LRPP Exhibi	t III: PERFORMA	NCE MEASURE A	SSESSMENT	
Program: Private Pr Service/Budget Ent	Department: Department of Management Services Program: Private Prison Monitoring Service/Budget Entity: Private Prison Monitoring Measure: Number of Beds Occupied			
Action:  ☐ Performance Assessment of Outcome Measure ☐ Performance Assessment of Output Measure ☐ Adjustment of GAA Performance Standards ☐ Revision of Measure ☐ Deletion of Measure				
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference	
8,728	7,124	(1,604)	18.4%	
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Previous Estimate Incorrect  Staff Capacity Level of Training Other (Identify)				
Explanation: One of the six facilities (Graceville 1,500 bed capacity) was not operational until September 26, 2007 and was not at full capacity until December 2007.				
External Factors (check all that apply):  Resources Unavailable Legal/Legislative Change Natural Disaster Target Population Change Other (Identify) This Program/Service Cannot Fix The Problem Current Laws Are Working Against The Agency Mission				
<b>Explanation:</b> The Department of Corrections assigns inmates to the private correctional facilities.				
Management Efforts to Address Differences/Problems (check all that apply):  ☐ Training ☐ Technology ☐ Personnel ☐ Other (Identify)				
<b>Recommendations:</b> With all six facilities fully functional, the number of beds occupied should increase.				

LRPP Exhibi	LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department: Department of Management Services Program: Office of Supplier Diversity Service/Budget Entity: Minority Business Program Measure: Average minority certification process time (in days)				
Performance Ass	sessment of <u>Outcome</u> I sessment of <u>Output</u> Me AA Performance Stand	easure 🔲 Deletion	n of Measure n of Measure	
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference	
10	13.5	3.5	35%	
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Driving Fy 06-07, there was a six month lag in a Director and Deputy Director managing the process. Furthermore, key certification staff was out of the office due to illness or abbreviated work schedules. During FY 07-08, leadership began a transition to an automated certification process which reduced process times from the previous year, but not enough to meet the intended standard.				
External Factors (check all that apply):  Resources Unavailable Legal/Legislative Change Target Population Change Other (Identify) This Program/Service Cannot Fix The Problem Current Laws Are Working Against The Agency Mission Explanation:				
Management Efforts to Address Differences/Problems (check all that apply):  ☐ Training ☐ Personnel ☐ Other (Identify)				
Recommendations: OSD is moving toward a complete automated certification process to reduce lag time and ensure faster delivery for customer service. The transition is still in the implementation phase.				

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department: Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Total State Cost Per FTE in the State Agencies  Action:  ☐ Performance Assessment of Outcome Measure ☐ Revision of Measure			
	sessment of <u>Output</u> Me AA Performance Stand		Deletion of Measure
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
\$392.82	\$397.40	\$4.58	1.2%
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Previous Estimate Incorrect Other (Identify) Explanation:			
External Factors (check all that apply):  Resources Unavailable Legal/Legislative Change Target Population Change Other (Identify) This Program/Service Cannot Fix The Problem Current Laws Are Working Against The Agency Mission			
Explanation:  During FY07/08, the legislature approved changing the title of this measure from "Total State Cost per Position in the State Agencies" to "Total State Cost Per FTE in the State Agencies" to align the title with the assessment per FTE that each agency contributes toward the HR outsourcing contract and for services provided by the Division of Human Resource Management. The new title is more accurate reflection of the methodology used to determine the cost of human resource services.			
The measure captures the per FTE cost that is calculated by the Office of Policy and Budget and Legislative staff at the end of the legislative session and is reflected in proviso language in the General Appropriations Act. It represents the assessment per authorized FTE that each agency must contribute toward the HR outsourcing contract, People First, and for services provided by the Division of Human Resource Management.			

Management Efforts to Address Differences/Problems (check all that apply):		
☐ Training ☐ Personnel	<ul><li>Technology</li><li>Other (Identify)</li></ul>	
Recommendations:		

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT				
_		•	lans	
Performance Ass	sessment of <u>Outcome</u> I sessment of <u>Output</u> Me AA Performance Stand	easure 🔲 I	Revision of Measure Deletion of Measure	
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference	
30	22	(-8)	-26.7%	
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Previous Estimate Incorrect  Compation:  Staff Capacity Level of Training Other (Identify)				
<u> </u>	ailable Change	☐ Natural ☐ Other ( Problem	ological Problems Disaster Identify)	
programs that programs that programs that programs the program of training are made and training. The survey to the agency training plan?	lorida Statutes, requivide a framework ng and rewards for pof services; and to save required to provide luation of the implement of Mailes asking "For FY	to develop human productivity enhancementisfy the expectations at the Division of the Division of the Inagement Services are did your agency agencies responded	resources through ents; to continuously of the public. Each Human Resource progress made in the innually distributes a have an established to the survey. Of	
those, 22 agencies re	eported having an esta	ıblished training plan.	The Departments of	

Community Affairs, Environmental Protection, and Elder Affairs, did not respond to the survey and are considered not to have a training plan.		
Management Efforts to Address Differences/Pi Training Personnel Recommendations:	roblems (check all that apply):  Technology  Other (Identify)	

LRPP Exhib	LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department: Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Percent of All Contracted Performance Standards Met (Outsourced HR)				
Performance Ass	sessment of <u>Outcome</u> I sessment of <u>Output</u> Me AA Performance Stand	easure 🔲 [	Revision of Measure Deletion of Measure	
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference	
100%	98.97%	(-1.03%)	(-1.0%)	
Factors Accounting for the Difference: Internal Factors (check all that apply):  ☐ Personnel Factors ☐ Staff Capacity ☐ Competing Priorities ☐ Level of Training ☐ Previous Estimate Incorrect ☐ Other (Identify)  Explanation: In support of the People First initiative, the Department of Management Services contracted with Convergys Customer Management Group, Inc. (Convergys/service provider) on August 21, 2002. This contract provides the State Personnel System with a personnel information system (HR automated system) and an enterprise-wide suite				
of human resource services including payroll and benefits administration, attendance and leave, staffing and human resource management and organizational management. The service provider contract stipulates acceptable performance standards and minimum service levels. Examples of performance metrics included in the contract are: customer satisfaction, payroll administration, self-service availability, forced disconnects, and benefits eligibility.				

External Factors (check all that apply):  Resources Unavailable Legal/Legislative Change Target Population Change This Program/Service Cannot Fix The Problem Current Laws Are Working Against The Agency Explanation:	☐ Technological Problems ☐ Natural Disaster ☐ Other (Identify) Mission
Management Efforts to Address Differences/Problem Training Personnel Recommendations:	Diems (check all that apply):  Technology  Other (Identify)

LRPP Exhib	LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department: Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Percent of Agencies at or above EEO Gender Parity with Available Labor Market				
Performance Ass	sessment of <u>Outcome</u> I sessment of <u>Output</u> Me AA Performance Stand	easure [] [	Revision of Measure Deletion of Measure	
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference	
87%	81%	(-6)	(-6.9%)	
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors  Competing Priorities Previous Estimate Incorrect  Competing Priorities Other (Identify)  Explanation:				
External Factors (check all that apply):  Resources Unavailable				
Explanation:  This measure provides information on gender representation in the executive branch agencies as compared to the available labor market. The Division of Human Resource Management provides agencies with a fair and equitable employment infrastructure that includes core human resource policies, strategies and practices for agencies to follow in recruiting, selecting, and managing their human resources. However, the Division does not have the authority to make hiring decisions within the state agencies. For fiscal year 2007-2008, 25 out of 31 agencies are at or above EEO gender parity (= 47% +/- 2%) with the available labor market.  Management Efforts to Address Differences/Problems (check all that apply):  Training  Technology				
☐ Personnel  Recommendations:		☐ Other (	Identify)	

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT				
Department: Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Percent of Agencies at or above EEO Minority Parity with Available Labor Market				
Performance Ass	sessment of <u>Outcome</u> I sessment of <u>Output</u> Me AA Performance Stand	easure 🔲 [	Revision of Measure Deletion of Measure	
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference	
77%	61%	(-16)	(-20.8%)	
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Previous Estimate Incorrect Cxplanation:  External Factors (check all that apply): Resources Unavailable Legal/Legislative Change  Staff Capacity Level of Training Other (Identify)  Technological Problems Natural Disaster				
Target Population Change ☐ Other (Identify) ☐ This Program/Service Cannot Fix The Problem ☐ Current Laws Are Working Against The Agency Mission  Explanation: This measure provides information on minority representation in the executive branch agencies as compared to the available labor market. The Division of Human Resource Management provides agencies with a fair and equitable employment infrastructure that includes core human resource policies, strategies and practices for agencies to follow in recruiting, selecting, and managing their human resources. However, the Division does not have the authority to make hiring decisions within the state agencies. For fiscal year 2007-2008, 19 out of 31 agencies are at or above EEO minority parity (=33% =/- 2%) with the available labor market.  Management Efforts to Address Differences/Problems (check all that apply): ☐ Training ☐ Technology ☐ Personnel ☐ Other (Identify)				
Recommendations:		□ Other (	identify)	

LRPP Exhib	it III: PERFORMAI	NCE MEASURE AS	SESSMENT
Department: Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Number of Users Supported by the Automated Human Resource System			
Action:  ☐ Performance Assessment of Outcome Measure ☐ Performance Assessment of Output Measure ☐ Adjustment of GAA Performance Standards ☐ Revision of Measure ☐ Deletion of Measure			
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
140,000	232,428	92,428	66%
Factors Accounting Internal Factors (ch Personnel Factor Competing Priori Previous Estimat Other (Identify) Explanation:	eck all that apply): rs ties	☐ Staff Ca ☐ Level o	apacity f Training
External Factors (check all that apply):  Resources Unavailable Legal/Legislative Change Target Population Change This Program/Service Cannot Fix The Problem Current Laws Are Working Against The Agency Mission		Disaster	
Explanation: The Department of Management Services contracted with Convergys Customer Management Group, Inc. (Convergys/service provider) on August 21, 2002, to provide the State with a personnel information system (HR automated system) and an enterprise-wide suite of human resource services including payroll preparation, benefits, staffing and human resource administration.			
For previous fiscal years, June 30 data for the number of established positions and other personal services employees obtained from the personnel information system's data warehouse was reported for the measure. However, an audit of the performance measure <sup>1</sup> conducted by the DMS Inspector General's Office concluded that the			

<sup>&</sup>lt;sup>1</sup> Performance Measure Report No. PMR 2008-5, April 7, 2008

performance measure was not valid and reliable. The unit cost measure reported for Fiscal Year 2006-07 underreported total output associated with the activity since it did not include customers that use the system for benefits administration only, such as retirees and university and legislative staff.
Based on the recommendation cited in Performance Measurement Report No. PMR 2008-5, HRM has proposed a revision to the performance measure (see DMS Budget Amendment 0809 13-727501) to consider the total number of users of the People First System, which is a more accurate and valid reflection of the true number of recipients of services provided by this activity. The number of users served is obtained from the People First data warehouse. This number fluctuates each fiscal year based on the number of users from the state agencies, universities, legislature and retirees in the system. As of June 30, 2008, People First had 232,428 users. The Division has requested a standard of 232,000 for the revised performance measure.
Management Efforts to Address Differences/Problems (check all that apply):
☐ Training ☐ Technology
☐ Personnel ☐ Other (Identify)
Recommendations:

LRPP Exhib	it III: PERFORMAI	NCE MEASURE AS	SSESSMENT
Department: Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Number of Responses to Technical Assistance Requests  Action:  □ Performance Assessment of Outcome Measure □ Performance Assessment of Output Measure □ Deletion of Measure □ Adjustment of GAA Performance Standards			
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
25,000	8,491	-16,509	-66%
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors  Competing Priorities  Previous Estimate Incorrect  Other (Identify)  Explanation:  Historically, the Division of Human Resource Management used this measure to calculate the number of requests for technical assistance provided to customers regarding human resource policies, procedures, programs and the People First system. It is measured by counting the number of requests received verbally and in writing (requests are tracked via two automated systems). However, an audit of the performance measure <sup>2</sup> "concluded that the performance measure was not reliable. The output reported for Fiscal Year 2006-07 was an estimate rather than a report of the actual number of responses made." Based on the recommendation cited in the Report, HRM submitted a request to revise the performance measure (see DMS Budget Amendment 0809 13-727501) to only consider the number of responses made by the HRM Policy Team to agency requests for technical assistance on matters related to HR policies, procedures and programs. In addition, the Division requested to change this measure from a unit cost measure to an output measure.  The performance standard of 25,000 was not be met because of the change in			
methodology, which now excludes the People First Team. The Division requested and received approval on September 25, 2008 (EOG# 2009-O0041/42) that the standard be revised to 8,300.			

<sup>&</sup>lt;sup>2</sup> DMS Inspector General's Performance Measure Report No. PMR 2008-5, April 7, 2008

External Factors (check all that apply):  Resources Unavailable Legal/Legislative Change Target Population Change This Program/Service Cannot Fix The Problem Current Laws Are Working Against The Agency Explanation:	☐ Technological Problems ☐ Natural Disaster ☐ Other (Identify)  Mission
Management Efforts to Address Differences/Problem Training Personnel Recommendations:	Diems (check all that apply):  Technology  Other (Identify)

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department: Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Percent of Dollars Saved by Eliminating and Reducing Expenses that are Redirected to Employees			
Performance Asse	essment of <u>Outcome</u> Me essment of <u>Output</u> Meas A Performance Standard	ure 🗌 Do	evision of Measure eletion of Measure
Approved Standard	Actual Performance Results	Difference	Percentage Difference
19.25%	0%	-19%	-100%
Factors Accounting a Internal Factors (che Personnel Factors Competing Prioritic Previous Estimate Other (Identify)  Explanation:	ck all that apply): es	☐ Staff Cap ☐ Level of <sup>-</sup>	
External Factors (check all that apply):  ☐ Resources Unavailable ☐ Technological Problems ☐ Legal/Legislative Change ☐ Natural Disaster ☐ Target Population Change ☐ Other (Identify) ☐ This Program/Service Cannot Fix The Problem ☐ Current Laws Are Working Against The Agency Mission		Disaster	
<b>Explanation:</b> This measure, "Percent of Dollars Saved by Eliminating and Reducing Expenses that are Redirected to Employees," is provided to capture the savings generated by the agencies that are shared with employees as a means to retain, reward, and recognize high performing employees. As required by the Savings Sharing Program in s. 110.1245, F.S., agencies are surveyed annually to ascertain the number of cost saving proposals received; the number of dollars and awards given to employees or groups of employees for adopted proposals and the cost savings realized from adopted proposals.			
In Fiscal Year 2007/2008, survey responses were received from all but 1 of the 30 agencies surveyed. Only one agency, the Department of Transportation, reported receiving a proposal; however, the documentation was incomplete and therefore has not been submitted for approval by the Legislative Budget Commission. Due to limited agency participation, the percent of dollars saved from eliminating and reducing			

expenses failed to meet the approved perform 2008.	nance standard for fiscal year 2007-
Management Efforts to Address Differences.  Training Personnel Recommendations:	/Problems (check all that apply):  Technology Other (Identify)

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT		
Department: Department of Management Services Program: Workforce Service/Budget Entity: Retirement Benefits Administration Measure: Turn Around Times for Benefit Calculations – Information Requests (Calendar Days)		
sessment of Output Me	easure 🔲 Deletion	n of Measure n of Measure
Actual Performance Results	Difference (Over/Under)	Percentage Difference
16.89	2.89	20.64%
Factors Accounting for the Difference: Internal Factors (check all that apply):  ☐ Personnel Factors ☐ Competing Priorities ☐ Level of Training ☐ Previous Estimate Incorrect ☐ Other (Identify)  Explanation: During the 07-08 fiscal year, the Bureau was implementing SB 420. This legislation created the opportunity for current State University System Optional Retirement Program participants to buy in and transfer to the FRS Pension Plan during a window period that ends December 2008. The estimated and final calculations are an involved and time consuming process, including requesting calculations from the contracted actuary, all of which impacted the response time in completing information requests. These buyback accounts were given priority due to the limited transfer window and the increased cost for each additional month until transfer. Even with this increased workload, the response time improved by 8.07% or 1.13 days from last fiscal year.		
vailable e Change on Change ervice Cannot Fix The I re Working Against The	Agency Mission	er
	rtment of Management se tity: Retirement Benefit of the Council of	rtment of Management Services  tele tity: Retirement Benefits Administration und Times for Benefit Calculations – Information und Times for Benefit Calculations – Information  sessment of Outcome Measure

Management Efforts to Address Differences/Problems (check all that apply)	
☐ Training ☐ Technology	
☐ Personnel ☐ Other (Identify)	
<u> </u>	
Recommendations:	
Management will continue to shift available resources within the Bureau to mini	mize
the continuing impact of the additional work from the implementation of this legi	
05. 10.1. 10.000	

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department: Department of Management Services Program: Workforce Service/Budget Entity: Retirement Benefits Administration Measure: Percent of local retirement systems annually reviewed which are funded on a sound actuarial basis  Action:			
Performance Ass	sessment of <u>Outcome</u> I sessment of <u>Output</u> Me AA Performance Stand	easure $\overline{\boxtimes}$ Deletion	n of Measure n of Measure
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
97%	65%	(32%)	(33%)
Factors Accounting Internal Factors (ch Personnel Factor Competing Priori Previous Estimat Explanation:  External Factors (ch	eck all that apply): rs ties e Incorrect neck all that apply):	Staff Capacity Level of Traini Other (Identify	ng )
<ul> <li>☐ Resources Unavailable</li> <li>☐ Legal/Legislative Change</li> <li>☐ Target Population Change</li> <li>☐ Other (Identify)</li> <li>☐ This Program/Service Cannot Fix The Problem</li> <li>☐ Current Laws Are Working Against The Agency Mission</li> </ul>			
Explanation: Under part VII of Chapter 112, the department reviews each local retirement plan triennially to ensure that it is being properly funded on an actuarially sound basis. The responsibility for achieving and maintaining compliance, however, rests with the local board of trustees. When a plan is not state accepted, it is because the plan has materially failed to satisfy the statutory or rule requirements in its submissions to our office. Therefore, the number of plans that are not state accepted each year will vary based on factors beyond the control of the department. This year, several plans were reviewed that used unreasonable assumptions, methods or procedures that required a determination of not state accepted. In addition, some plans have valuations prepared annually, while			

others have valuations prepared once every three years. When a plan with more frequent valuations is not state accepted, this performance measure will be negativel impacted.	ly
Management Efforts to Address Differences/Problems (check all that apply):  ☐ Training ☐ Technology ☐ Personnel ☐ Other (Identify)  Recommendations: When plans are found to be in non-compliance with part VII of Chapter 112 and / or Chapter 60T, F.A.C., this office will determine the plan to be No State Accepted. A plan that fails to respond satisfactorily to requests for additional material information or corrections to the reviewed reports can result in the withholdir of state funds from the affected city or special district until the plan is brought into compliance (see s. 112.63(4), F.S.). This is the method by which we enforce the provisions of Chapter 112 to ensure that all Florida's local government retirement plans are being funded on an actuarially sound basis.	ot

## Request for Deletion of Measure:

The methodology for calculating the outcome for this Performance Measure does not produce a valid result. Further, this measure, as currently quantified, "Percent of local retirement systems annually reviewed which are funded on a sound actuarial basis", does not clearly represent the program area's actual results and should be replaced.

The methodology for calculating the outcome is not based on the number of plans reviewed each fiscal year. The result is currently based on the number of reports reviewed rather than on the number of individual retirement plans that were not state accepted. In assessing the actuarial soundness of an individual retirement plan, the Division may evaluate any number of reports the plan has submitted since the time of its last review.

Also, the Division assumes that if a matter of noncompliance with statute is not identified in its initial review, then the plan is actuarially sound. However, upon receipt of additional information, the Division may subsequently not state accept the plan. Therefore, the accurate representation of Division performance is the percent of plans reviewed annually which the Division determines are not funded on a sound actuarial basis.

Please see Exhibit IV for further discussion of the proposed replacement Performance Measure. The Department of Management Services will submit a formal budget amendment with the request to delete (replace) this measure.

LRPP Exhibi	t III: PERFORMA	NCE MEASURE A	SSESSMENT
Department: Department of Management Services  Program: Workforce  Service/Budget Entity: Retirement Benefits Administration  Measure: Number of local pension plan valuations & impact statements reviewed  Action:  □ Performance Assessment of Outcome Measure □ Revision of Measure □ Performance Assessment of Output Measure □ Deletion of Measure □ Adjustment of GAA Performance Standards			
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
400	190	210	52.5%
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Previous Estimate Incorrect    Description of the valuations and impact statements in the file are reviewed for compliance. Some plans have valuations prepared every year, some every other year and some every third year, so the number of reports in each file can vary widely. Therefore, which specific plans are selected for review will have a significant impact on the number of valuations and impact statements that get reviewed. The complexity of the actuarial reports selected for review and the increasing complexity of the actuarial reports in general also limit the number of valuations and impact statements that can be reviewed in a single year. The limitation of having only one actuary on staff to review all 500 local government pension plans, and only a small budget to use for a consulting actuary also constrained the output of valuation and impact statement reviews.			
External Factors (check all that apply):  Resources Unavailable Legal/Legislative Change Target Population Change Other (Identify) This Program/Service Cannot Fix The Problem Current Laws Are Working Against The Agency Mission Explanation:			

Management Efforts to	o Address Differences/Problems (check all that apply):
☐ Training	
□ Personnel	
Pacammondations: T	The 2008 Legislature grapted authority to hire a second actua

Recommendations: The 2008 Legislature granted authority to hire a second actuary in the office to perform these local government pension plan reviews. We are in the process of hiring a qualified applicant to fill this position and anticipate a significant increase in output of plan reviews in fiscal year 08/09. In addition, we are in the process of upgrading the Access database used to gather actuarial data about all the local plans for the annual report to the Legislature. These enhancements should help to increase the flow of reports through the office. A budget amendment has also been requested for the fiscal year 08/09 to provide additional funding to use a consulting actuarial firm to bring all required plan reviews up to date in the current year. A Legislative Budget Request has been submitted to provide for an increase in the recurring actuarial contracted services budget beginning in FY 09/10. This will enable the office to ensure that each plan receives a timely review and to meet the Performance Measure Assessment in future years.

## **Request for Deletion of Measure:**

This measure, as currently quantified, "Number of local pension plan valuations and impact statements reviewed", does not effectively correlate the output of this office to its statutory requirements. Section 112.63(4) requires that each retirement plan's valuations be reviewed on a triennial basis, with no reference to the number of valuations that may imply. The state actuaries may perform 400 reviews of valuations and impact statements as required by this Performance Measure but that does not indicate that all plans are receiving a triennial review, as required by statute. Please refer to Exhibit IV for further discussion of the proposed replacement Performance Measure. The Department of Management Services will issue a formal budget amendment with the request to delete (replace) this measure.

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT				
Department: Department of Management Services Program: Workforce Service/Budget Entity: Retirement Benefits Administration Measure: Number of FRS Members				
Performance Ass	essment of <u>Outcome</u> Nessment of <u>Output</u> Me A Performance Stand	asure 🔲 Deletior	n of Measure n of Measure	
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference	
1,039,000	991,194	(47,806)	(4.60%)	
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Derevious Estimate Incorrect  Explanation: When the FY 2009-13 LRPP was submitted in September of last year, the FY 2007-08 standard was 993,000. Thus the FY 2007-08 actual of 991,194 Florida Retirement System (FRS) Members was under by less than 1%. In addition, the Division estimated 1,008,000 FRS Members for FY 2007-08. This projection is also higher than the 991,194 actual, but under by 1.67%. When the FY 2008-09 projection of 1,039,000 was picked up as the new FY 2007-08 standard, it was even further overstated by including the anticipated growth for FY 2008-09. The estimated growth in FRS membership is impacted by many variables that are not within the control of the Department. Where feasible, we rely on trending previous years' growth.				
Estimating The estimation for growth is based on a 3-year average to project the rate of growth.				
External Factors (check all that apply):  Resources Unavailable Legal/Legislative Change Target Population Change This Program/Service Cannot Fix The Problem Current Laws Are Working Against The Agency Mission				

## **Explanation:**

The growth estimation trend based upon previous years' increases does not account for future economic changes or other factors unknown at the time of the estimation. The recent economic changes have resulted in impacts where more persons may be encouraged to retire due to staff reduction at all levels of government. At the same time, this economically uncertain climate makes retirement-eligible employees less willing to retire.

Also, participants in the Deferred Retirement Option Program (DROP) who are K-12 instructional personnel can be granted up to three years of extended DROP participation after their initial 60-month DROP participation period. Depending upon when the extension is granted, it can contribute to a lower than anticipated count for each year extended. Once a DROP participant terminates employment to complete retirement, the retired member count is increased by one and the active member count is also increased by one when the replacement employee is hired.

Management Efforts to Address	<b>Differences/Problems</b> (check all that apply):
☐ Training ☐ Personnel	<ul><li>☐ Technology</li><li>☑ Other (Identify)</li></ul>

## Recommendations:

The Division recommends reducing the projected growth of FRS membership.

In prior years, the Division had been using a 3-year average to project the rate of growth. However, due to variables beyond the control of the Division, the rate of growth has slowed and is anticipated to further slow. Therefore, to get the FY 2008-09 estimate and the FY 2009-10 requested standard, the actual percentage growth rate for 2007-08 over 2006-07 of 1.49% (the percentage difference between the FY 2007-08 actual of 991,194 and FY 2006-07 actual of 976,627) will be used:

FY 2007-08 Actual: 991,194 FY 2008-09 Estimate – 1.49% over 2007-08 actual: 1,006,000 FY 2009-10 Request – 1.49% over 2008-09 estimated: 1,021,000.

For these reasons, the Division requests that the FY 2009-10 standard be 1,021,000. In addition, the Division will be submitting a budget amendment this fiscal year reducing the current FY 2008-09 standard of 1,039,000 to 1,006,000, which is the same as the Division's FY 2008-09 estimate.

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT				
Department: Department of Management Services Program: Public Employees Relations Commission Service/Budget Entity: Public Employees Relations Commission Measure: Number of Labor Dispositions				
Performance Ass	sessment of <u>Outcome</u> Nessment of <u>Output</u> Me AA Performance Stand	asure 🔲 Deletion	n of Measure n of Measure	
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference	
903	826	77 (Under)	9%	
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Level of Training Other (Identify)  Explanation:  External Factors (check all that apply): Resources Unavailable Legal/Legislative Change Target Population Change Current Laws Are Working Against The Agency Mission				
Explanation: PERC is a dispute resolution vehicle. The decrease in cases filed and resolved does not reflect negatively upon performance. Rather it is caused by dynamics beyond PERC's control such as legal/legislative change and cooperation between labor and management.				
Management Efforts to Address Differences/Problems (check all that apply):  ☐ Training ☐ Technology ☐ Personnel ☐ Other (Identify)  Recommendations:  As stated above, the decline in dispositions does not manifest a performance problem.  Rather, it represents a fluctuation in labor and employment relations that may very well change in the future with changes in Administration and/or law.				

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT				
Department: Department of Management Services Program: Public Employees Relations Commission Service/Budget Entity: Public Employees Relations Commission Measure: Number of Employment Decisions				
Action:  ☐ Performance Assessment of Outcome Measure ☐ Performance Assessment of Output Measure ☐ Deletion of Measure ☐ Adjustment of GAA Performance Standards				
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference	
412	344	68 (Under)	17%	
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Level of Training Previous Estimate Incorrect Other (Identify)  External Factors (check all that apply): Resources Unavailable Legal/Legislative Change Target Population Change Target Population Change Current Laws Are Working Against The Agency Mission				
Explanation:  Legislative changes (Service First) decreased the pool of employees eligible to file appeals and also significantly changed the procedures for filing career service appeals. This factor impacted the Commission's ability to meet the standard because of a decrease in filings which, in turn, decreased the number of employment dispositions. It should be noted that this reduction is entirely attributable to a decrease in the number of case filings.  Management Efforts to Address Differences/Problems (check all that apply):  Training  Technology  Personnel  Other (Identify)  Recommendations:				
Continue stringent m	onitoring of case mana	agement to assure all o	ases are handled	

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT				
Department: Department of Management Services Program: Telecommunications and Radio Services Service/Budget Entity: Telecommunications Services Measure: Percent of Telecommunications Customers Satisfied				
Action:  ☐ Performance Assessment of Outcome Measure ☐ Performance Assessment of Output Measure ☐ Adjustment of GAA Performance Standards ☐ Revision of Measure ☐ Deletion of Measure				
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference	
90%	86%	(4%)	4%	
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Previous Estimate Incorrect  Cother (Identify)  Explanation:				
External Factors (check all that apply):  Resources Unavailable Legal/Legislative Change Target Population Change Other (Identify) This Program/Service Cannot Fix The Problem Current Laws Are Working Against The Agency Mission Explanation:				
Management Efforts to Address Differences/Problems (check all that apply):  ☐ Training ☐ Personnel ☐ Other (Identify)				
<b>Recommendations:</b> DMS TRS is requesting that this measure be revised to 87%. TRS is also currently working to cross train teams and upgrading our ordering and billing systems to improve our scores.				

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT				
Department: Department of Management Services Program: Telecommunications and Radio Services Service/Budget Entity: Telecommunications Services Measure: Total revenue for voice service				
Action:  ☐ Performance Assessment of Outcome Measure ☐ Performance Assessment of Output Measure ☐ Adjustment of GAA Performance Standards ☐ Revision of Measure ☐ Deletion of Measure				
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference	
\$80,000,000	\$66,307,349	(13,692,651)	17%	
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Previous Estimate Incorrect  Cother (Identify)  Explanation:				
External Factors (check all that apply):  Resources Unavailable Legal/Legislative Change Target Population Change Other (Identify) This Program/Service Cannot Fix The Problem Current Laws Are Working Against The Agency Mission Explanation:				
Management Efforts Training Personnel	to Address Differen	ces/Problems (check  Technology  Other (Identify)		
Recommendations:  DMS TRS is requesting that this measure be revised to \$70,000,000 – during fiscal year 2007/2008 the SUNCOM Long Distance disconnected all legacy circuits. Some of the long distance went from SUNCOM invoicing for all minutes to being direct billed from the vendor to the customer. The vendor collects the overhead and reimburses SUNCOM but this affected the amount of revenue collected through the SUNCOM Billing system.				

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT				
Department: Department of Management Services Program: Telecommunications and Radio Services Service/Budget Entity: Wireless Services Measure: Percent of Wireless Customers Satisfied				
Action:  ☐ Performance Assessment of Outcome Measure ☐ Performance Assessment of Output Measure ☐ Adjustment of GAA Performance Standards ☐ Revision of Measure ☐ Deletion of Measure				
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference	
84%	100%	100%	100%	
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Previous Estimate Incorrect Cother (Identify)  Explanation:  External Factors (check all that apply): Resources Unavailable Legal/Legislative Change Target Population Change  Staff Capacity Level of Training Other (Identify)  Technological Problems Natural Disaster Other (Identify)				
<ul> <li>☐. This Program/Service Cannot Fix The Problem</li> <li>☐. Current Laws Are Working Against The Agency Mission</li> <li>Explanation:</li> <li>Management Efforts to Address Differences/Problems (check all that apply):</li> </ul>				
☐ Training ☐ Other (Identify)  Recommendations:  Delete assessment. DMS Office of Inspector General "Report No. PMR 2008-6" page 4 states that this measure was not representative of the customer base of the wireless services overall. As such DMS has determined that this measure should be removed.				
DMS will submit a budget amendment after September 30, 2008.				

LRPP Exhibit III: PERFORMANCE MEASURE ASSESSMENT			
Department: Department of Management Services Program: Telecommunications and Radio Services Service/Budget Entity: Wireless Services Measure: Number of engineering projects and approvals handled for state and local governments			
Performance Ass	sessment of <u>Outcome</u> I sessment of <u>Output</u> Me AA Performance Stand	easure 🔲 Deletion	n of Measure n of Measure
Approved Standard	Actual Performance Results	Difference (Over/Under)	Percentage Difference
240	73	(167)	30%
Factors Accounting for the Difference: Internal Factors (check all that apply):  Personnel Factors Competing Priorities Previous Estimate Incorrect Other (Identify)  Explanation: In Fiscal Year 2007-08 the number of staff assigned to this activity was reduced by three engineers and one supervisor.  External Factors (check all that apply): Resources Unavailable Degal/Legislative Change Degal/Le			
<ul> <li>☐ Current Laws Are Working Against The Agency Mission</li> <li>Explanation:</li> <li>Management Efforts to Address Differences/Problems (check all that apply):</li> <li>☐ Training</li> <li>☐ Technology</li> <li>☐ Personnel</li> <li>☐ Other (Identify)</li> </ul> Recommendations:			
With two engineers left in this area it is recommended that the new approved performance measure be set at 70 local (not regional or state wide) projects per year. An EMS engineer is one of the two working on local projects that are part of this total.			

# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Support Program Service/Budget Entity: Office of Supplier Diversity Measure: Average minority certification process time (in days) Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

## **Data Sources and Methodology:**

It is our recommendation that the Office of Supplier Diversity move towards document imaging and a complete automated certification process to reduce lag time and ensure faster delivery for customers. Once the certification process is fully automated this would allow the Office of Supplier Diversity to be more efficient and responsive leading to a decreased certification time.

# Validity:

The validity of this recommendation from 10 days to 15 days would be verified through the automated content management system. The Office of Supplier Diversity would have real-time ability to ensure the process is efficient and there are no bottlenecks in the process. Once the certification process has transitioned into a fully automated system, the output will be much faster and provide a better means of tracking success. A 15 day process is more realistic for incremental success.

## Reliability:

Once the certification process is fully automated, the content management system would provide data that is reliable and accurate. The intent is for the automated system to provide real-time data and facts. A data tracking indicator would include the actual time it takes for minority business enterprises to be certified. With the new automated system, the results and output would be monitored real-time.

# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Total State Cost per FTE in the State Agencies Action (check one): ☐ Requesting revision to approved performance measure. ☐ Change in data sources or measurement methodologies. ☐ Requesting new measure. ☐ Backup for performance measure.

# **Data Sources and Methodology:**

During FY07/08, the Division of Human Resource Management changed the title of this performance measure¹ to from "Total state cost per position in the state agencies" to "Total state cost per FTE in the state agencies". The title aligns the measure with the assessment per FTE that each agency contributes toward the HR outsourcing contract and for services provided by the Division of Human Resource Management. HRM provides State Personnel System agencies (21 Governor's agencies, including the Division of Administrative Hearings and the Florida School for the Deaf and the Blind; 3 Cabinet agencies; 5 Governor and Cabinet agencies; and the Public Service Commission) with technical assistance in various human resource related areas in order to assist agencies administer effective and efficient human resource programs. In addition, the Department of Management Services contracted with Convergys Customer Management Group, Inc. (Convergys/service provider) on August 21, 2002, to provide the State with a personnel information system (HR automated system) and an enterprise-wide suite of human resource services including payroll preparation, benefits, staffing and human resource administration.

Each year, the Office of Policy and Budget and Legislative staff divide the cost of human resources services provided by both the Division and the HR outsourcing contract by the number of authorized FTE to determine the assessment each agency must pay to fund these services. The final assessment is provided in the annual General Appropriations Act.

## Validity:

The Cost per FTE measure is a valid indicator of the State's cost for human resource services as provided to the State Personnel System agencies by the Division of Human Resource Management and to the covered entities by the HR outsourcing service provider for contracted services and the personnel information system. The Cost per FTE is determined by the Legislature and the Governor's Office of Policy and Budget, and it is included in proviso language in the General Appropriations Act.

<sup>&</sup>lt;sup>1</sup> Amendment EOG #00084 (DMS022-720000)

# Reliability:

Data reliability is ensured since the Office of Policy and Budget and the Legislature calculate the cost per FTE and the cost per FTE is a reliable indicator of costs required to provide human resource services to the agencies and employees.

# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Number of State Agencies with Established Training Plans Action (check one): ☐ Requesting revision to approved performance measure. ☐ Change in data sources or measurement methodologies. ☐ Requesting new measure. ☐ Backup for performance measure.

## **Data Sources and Methodology:**

Section 110.235(2), Florida Statutes, requires each State Personnel System agency (21 Governor's agencies, including the Florida School for the Deaf and the Blind and the Division of Administrative Hearings, 5 Governor and Cabinet agencies, 3 Cabinet agencies, the Public Service Commission) to annually evaluate and report to the department the training it has implemented and the progress it has made in the area of training.

To capture this information, the Division of Human Resource Management requests that agencies respond to a survey at the end of every fiscal year. That survey asks agencies if they have developed an annual training plan; whether a training needs assessment was conducted; what training goals have been identified; how many employees participated in courses offered; what percentage of their staff received training; what methodology is used to determine the value added from the training; accomplishments or goals obtained from training courses; what barriers prevented the agency from achieving training goals and what are the agency's training goals for the upcoming fiscal year.

For the purposes of this measure, only the answer to the first question, "For FY 2007-2008, did your agency have an established training plan?" is used to report the measure. The performance standard anticipates an affirmative answer from all 30 agencies since they are required by statute to provide the Department this information. The Division's Contact Management System, in which all correspondence received by the Division is logged, serves to document receipt of the agencies' training information.

## Validity:

The Division will be able to document agencies' compliance with this reporting requirement through the Division's internal system for tracking correspondence, Contact Management System. HRM relies on agency self-reported responses to assess this measure.

### Reliability:

In accordance with established procedures, all correspondence received by the Division is date stamped and entered into the Contact Management System by the assigned staff member. The Contact Management System will serve to document receipt of the agencies' training information.

### LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Percent of All Contracted Performance Standards Met (Outsourced HR) Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

### **Data Sources and Methodology:**

The Department of Management Services contracted with Convergys Customer Management Group, Inc. (Convergys/service provider) on August 21, 2002. This contract provides the customer entities (21 Governor's agencies, including the Division of Administrative Hearings and the Florida School for the Deaf and the Blind; 3 Cabinet agencies; 5 Governor and Cabinet agencies; and the Public Service Commission, the Justice Administrative Commission; the Florida Lottery, the State Courts System, Universities, Legislature and other benefits only entities) with a personnel information system (HR automated system) and an enterprise-wide suite of human resource services including payroll and benefits administration, attendance and leave, staffing and human resource management and organizational management.

As the contract administrator, the Division of Human Resource Management's People First Team manages the contract and oversees the performance of the service provider to ensure compliance with the provisions, including agreed-upon performance standards and delivery of quality services to the users of the system. The People First contract (including subsequent amendments) requires the service provider to submit reports indicating performance on each of the contracted standards. Examples of performance metrics included in the contract are: customer satisfaction, payroll administration, self-service availability, forced disconnects, and benefits eligibility. The performance measure, "Percent of All Contracted Standards Met," seeks to provide the Legislature with information on the performance of the service provider. To determine this percentage, the total number of performance standards met is divided by the total number of performance standards measured.

### Validity:

The validity of the measure is ensured because the performance measures and standards are set in the contract with the service provider. The service provider reports the monthly performance results. The People First Director monitors the validity of the service provider's performance information as the Department has access to the data.

### Reliability:

Reliability of the measure is ensured because the performance standards are specified in the service provider contract and most of the performance data is system generated.

### LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Overall Customer Satisfaction Rating Action (check one): ☐ Requesting revision to approved performance measure. ☐ Change in data sources or measurement methodologies. ☐ Requesting new measure. ☐ Backup for performance measure.

### **Data Sources and Methodology:**

The Division of Human Resource Management (HRM) provides customer agencies with information and technical assistance on various human resource-related topics/issues to assist them in the administration of their human resource programs. Our primary customer base is the 30 agency personnel officers in the executive branch agencies (21 Governor's agencies, including the Division of Administrative Hearings and the Florida School for the Deaf and the Blind; 5 Governor and Cabinet agencies; 3 Cabinet agencies; and the Public Service Commission) from which we receive the human resources assessment as prescribed in the General Appropriations Act. Customer satisfaction surveys are sent to each agency's personnel officer to assess their overall satisfaction with our customer service and the services (e.g. timeliness, accuracy, understandability of the information and technical assistance) provided by HRM. These "services" are critical elements in ensuring agencies make more effective and efficient human resource-related decisions.

The number of responses indicating satisfaction with our services is divided by the total number of responses to the question to arrive at the percentage of satisfied customers. The performance standard assumes a consistent level of satisfaction from 29 of the 30 agencies surveyed.

### Validity:

The Division of Human Resource Management focuses on developing and supporting a human resource infrastructure designed to assist agencies in recruiting, retaining, rewarding and recognizing a high performance workforce for the State of Florida. The customer satisfaction measure for HRM provides a means to evaluate the value of our services so that we can determine how well we are meeting this goal.

The Division employed procedures to ensure that the return rate from the target population was sufficient to meet the standard. These procedures include reminders at the monthly personnel officers' meetings, follow up transmissions of the survey, and emails to customers who missed the original due date.

### Reliability:

With the exception of the minor modifications, this is the eighth year that the Division has used this survey instrument to capture customer satisfaction with the services (technical assistance and information) provided. Historically, the Division has used a Yes/No response for the question, "Overall, were you satisfied with the services provided by the Division of Human Resource Management?" However, during FY06/07, the Department standardized the rating scale for all customer satisfaction surveys used by the programs/divisions. The Department standard responses are based on a 5-point scale ranging from Extremely Satisfied to Extremely Dissatisfied. The Division only considered responses indicating Satisfied or Extremely Satisfied in its calculation of this measure.

This measure can be used to assess the effectiveness of Human Resource Management's performance and the ultimate results or impacts of the products and services provided. However, it should be noted that this survey is not based on objective criteria but rather subjective responses from the participant.

### LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Percent of Agencies at or Above EEO Minority and Gender Parity with Available Labor Market Action (check one): ☐ Requesting revision to approved performance measure. ☐ Change in data sources or measurement methodologies. ☐ Requesting new measure. ☐ Backup for performance measure.

### **Data Sources and Methodology:**

The Division of Human Resource Management (HRM) uses this as an informational measure reflecting gender and minority representation in the executive branch agencies as compared to the available labor market. A labor market parity measure of the agencies is an appraisal of how successful the agencies are in employing a diverse workforce that is representative of the state's overall population. Workforce composition data is collected for the executive branch agencies (22 Governor's agencies; including the Division of Administrative Hearings, the Florida School for the Deaf and the Blind, and the Florida Lottery; 5 Governor and Cabinet agencies; 3 Cabinet agencies; and the Public Service Commission) from the State's personnel information system data warehouse database and compared to the available labor market from the most current federal census data (2000 Census/Equal Employment Opportunity (EEO) Special File).

The federal courts have allowed for some variance in parity to account for other factors that influence hiring decisions. To account for those factors, it is acceptable for the percentage of representation of an EEO group in the workforce to be within two standard deviations of their available labor market percentage in the relevant recruiting area (minority parity = 31 through 35% and female parity = 45 through 49%). To determine the percentage of agencies at parity, the Division divided the number of agencies that met the parity standard by the total number of agencies.

### Performance Standards:

Gender Representation: The performance standard assumes that at least 27 out of 31 agencies are going to achieve parity

Minority Representation: The performance standard assumes that at least 24 out of 31 agencies are going to achieve parity

Agencies are responsible for all hiring decisions and therefore, this measure is not reflective of the Division's performance.

### Validity:

Agencies are responsible for the actual recruitment, selection and retention of a diverse workforce representative of Florida's labor market. This measure provides the Legislature with information on minority and gender hiring trends for the State as an employer.

### Reliability:

By using the State's personnel information system each year, it assures reliability of the data from year to year. Compatibility with the latest federal census also assures reliability of the data.

# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Number of Authorized FTE and Other Personal Services Employees in the State Personnel System Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

### **Data Sources and Methodology:**

The Division of Human Resource Management (HRM) proposed and received approval to adopt this as its new unit cost measure in budget amenment EOG# 2009-O0041/42). HRM provides State Personnel System agencies (21 Governor's agencies, including the Division of Administrative Hearings and the Florida School for the Deaf and the Blind; 3 Cabinet agencies; 5 Governor and Cabinet agencies; and the Public Service Commission) with technical assistance in various human resource related areas in order to assist agencies in administering effective and efficient human resource programs. HRM also serves the Other Personal Services (OPS) employees by providing them information on their employment rights and benefits.

Funding for the Division is appropriated through the State Personnel System Trust Fund. The State Personnel System agencies are 'charged' an assessment fee based on the number of authorized positions and the average number of OPS employees, who are the recipients of our services (and that of the HR automated system, People First). The assessment is calculated by the Office of the Governor from the Position and Salary Rate Ledger Report in LAS/PBS and the average number of OPS is provided by People First data warehouse.

This is a valid unit cost output measure since the number of authorized positions and OPS employees receiving services directly correlates to the population ultimately served by the Division and the funding for the Division.

The Division is requested and received a standard of 121,904 for this measure, which represents the average of the prior years' authorized positions and OPS employees.

### Validity:

This is a valid output measure since the number of positions and other personal services employees directly correlates to the services provided by the Division of Human Resource Management.

### Reliability:

The numbers are reliable as they are compiled from the Executive Office of the Governor's LAS/PBS system and the People First personnel information system's data warehouse. In addition, these numbers are used to calculate the assessment specified in the General Appropriations Act.

### LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Number of Responses to Technical Assistance Requests Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

### **Data Sources and Methodology:**

The Division of Human Resource Management (HRM) proposed and received approval to change the standard of this measure in budget amenment EOG# 2009-0041/42). HRM provides State Personnel System agencies (21 Governor's agencies, including the Division of Administrative Hearings and the Florida School for the Deaf and the Blind; 3 Cabinet agencies; 5 Governor and Cabinet agencies; and the Public Service Commission) with technical assistance in various human resource related areas in order to assist agencies administer effective and efficient human resource programs. Technical assistance is provided to the agencies both verbally and in writing. HRM also serves the general public and other public employers by providing information on the State Personnel System and its employees.

Historically, the Division of Human Resource Management (HRM) has reported this unit cost measure by calculating the number of requests for technical assistance provided by the Division regarding human resource policies, procedures, programs and the People First system. The number of responses to technical assistance requests was derived by using data from an automated internal tracking system comprised of a Contact Management and Phone Tracking segment. These systems assist the Division of Human Resource Management in maintaining a record of the requests for technical assistance; gathering information for performance-based program budgeting measures; and identifying specific trends reflecting specific agency needs. Reports are generated from each segment of the system to provide the total number of contacts by agency/entity, by employees and by subject category. These reports also include year-to-date and fiscal year trends.

However, an audit of the performance measure<sup>2</sup> "concluded that the performance measure was not reliable. The output reported for Fiscal Year 2006-07 was an estimate rather than a report of the actual number of responses made." Based on the recommendation cited in the Report, HRM is revised the performance measure (see DMS Budget Amendment 0809 13-727501) to only consider the number of responses made by the HRM Policy Team to agency requests for technical assistance on matters related to HR policies, procedures and programs. The performance standard of 25,000

<sup>2</sup> DMS Inspector General's Performance Measure Report No. PMR 2008-5, April 7, 2008

Was not met because of the change in methodology, which now excludes the People First Team. The Division requested and received approval that the standard be revised to 8,300.

### Validity:

The Division of Human Resource Management provides technical assistance pertaining to various human resource programs such as classification and compensation, employment issues, employee benefits, performance evaluations, training, and layoffs to help the agencies better manage their workforce. Measuring the number of responses to technical assistance requests provides management with a tool to help determine the Division's productivity, as well as, identify the type of training agencies need and the type of technical assistance requested. This will enable the Division to continue improving performance in the delivery of these services to the agencies and maintain appropriate staffing.

### Reliability:

The Division relies on an internal automated tracking system, Contact Management System, to capture this output. The use of these automated systems is more reliable than using estimates or a manual system to maintain an accurate count of the requests for technical assistance. These systems allow the data reports to be sorted by user, dates, topic, pending contacts and response time. A possible threat to the reliability of the measure is that employees are responsible for recording all requests for technical assistance into one of the automated tracking systems. The data for this measure depends on how accurate and consistent employees are entering the data into these systems. HRM Policy employees are required to enter this data on a timely basis, but no later than the last day of each calendar month. Monthly data reports are then reviewed by management to ensure accuracy and consistency of the data.

## LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Percent of Dollars Saved by Eliminating and Reducing Expenses Action (check one): ☐ Requesting deletion of performance measure. ☐ Requesting revision to approved performance measure. ☐ Change in data sources or measurement methodologies. ☐ Requesting new measure. ☐ Backup for performance measure.

### **Data Sources and Methodology:**

Section 110.1245, F.S., establishes the Savings Sharing Program which consists of recognizing and/or rewarding an individual or group of employees who propose procedures or ideas that are adopted and that result in eliminating or reducing state expenditures.

The Division of Human Resource Management annually submits a survey to customer agencies regarding the savings generated from internally-generated program efficiencies and cost reductions that were approved by the Office of Policy and Budget and the Legislative Budget Commission. The Office of Policy and Budget is asked to verify information reported.

This measure was calculated by dividing total amount saved by total amount of dollars used to reward employees.

### Validity:

The Division of Human Resource Management added this measure to capture savings by agencies that are shared with employees as a means to retain, reward, and recognize high performing employees. The Division recognizes that a possible threat to the validity of this measure is that agencies may not report the information correctly. Based on prior years' lack of agency participation, the Division is not projecting any generated savings.

### Reliability:

The reporting form can be tested for reliability since the Office of Policy and Budget and the Legislative Budget Commission, who are required to review and approve the agency's plan for their incentive and savings program, can verify the responses regarding approved savings, lump-sum bonuses, and increases to base rate of pay. Similarly, the number and amount of increases to base rate of pay and lump-sum bonuses awarded can be verified from the State's personnel information system.

### LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Human Resource Management Measure: Number of Users Supported by the Automated Human Resource System

Act	Action (check one):			
_	Requesting revision to approved performance measure.			
	Change in data sources or measurement methodologies. Requesting new measure.			
	Backup for performance measure.			

### **Data Sources and Methodology:**

The Department of Management Services contracted with Convergys Customer Management Group, Inc. (Convergys/service provider) on August 21, 2002, to provide the State with a personnel information system (automated HR system) and an enterprise-wide suite of human resource services including payroll administration, attendance and leave, benefits administration, staffing, human resource administration, and organizational management. The personnel information system, People First, maintains position and employee data for customer agencies, (which include 22 Governor's agencies, including the Division of Administrative Hearings, the Florida Lottery and the Florida School for the Deaf and the Blind); five Governor and Cabinet agencies; three Cabinet agencies; the Public Service Commission; the Justice Administrative Commission; and the State Courts System. In addition, the benefits administration segment of the People First System also supports employees of the State University System, the legislature, retirees of the State of Florida and other customers covered by the state group insurance plans.

For previous fiscal years, June 30 data for the number of established positions and other personal services employees obtained from the personnel information system's data warehouse was reported for the measure. However, an audit of the performance measure<sup>3</sup> conducted by the DMS Inspector General's Office concluded that the performance measure was not valid and reliable. The unit cost measure reported for Fiscal Year 2006-07 underreported total output associated with the activity since it did not include customers that use the system for benefits administration only, such as retirees and university and legislative staff.

Based on the recommendation cited in Performance Measurement Report No. PMR 2008-5, HRM proposed and received permission to make a revision to the performance measure (see DMS Budget Amendment 0809 13-727501) to consider the total number of users of the People First System, which is a more accurate and valid reflection of the services provided by this activity.

\_

<sup>&</sup>lt;sup>3</sup> Performance Measure Report No. PMR 2008-5, April 7, 2008

### Validity:

This is a valid output measure since the number of users directly correlates to the services provided by the service provider.

### Reliability:

The number of users is reliable as it is compiled from the personnel information system's data warehouse.

# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Insurance Benefits Administration - 72750200 Measure: Percent of All Contracted Performance Standards Met Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure. Data Sources and Methodology:

Insurance benefit contracted vendors are required to submit to the Division of State Group Insurance (DSGI) monthly, quarterly, semi-annual, and/or annual reports representing their compliance with contractually required performance standards.

Electronic and hard copy data is provided by the insurance benefit contracted vendors on a monthly, quarterly, and/or annual basis depending upon the contractual reporting requirement. Data is distributed to the appropriate DSGI staff for compilation and verification and to determine whether the vendors' performance met standards.

The performance measure is computed based on mutually agreed upon methods between DSGI and the contracted insurance benefit vendors. In some cases, agreed upon standard operating procedures are in place. The percent of all contracted performance standards (CPS) met is computed based on the following formula:

Number of CPS Met = % of all CPS met Total Number of CPS

### Validity:

DSGI performs routine and ad-hoc audits, and other activities/analyses, to monitor vendor performance in accordance with the contractual performance standards and to validate self-reported performance results. Representations by the vendors through the monthly, quarterly, semi-annual, and annual reports are validated through this monitoring process.

The percent of all contracted performance standards met allows DSGI to determine overall contractual performance by its contracted vendors.

### Reliability:

DSGI performs routine and ad-hoc audits, and other activities/analyses, to monitor vendor performance in accordance with the contractual performance standards and to validate self-reported performance results. Representations by the vendors through the monthly, quarterly, semi-annual, and annual reports are validated through this monitoring process.

The Division obtains reasonable assurance regarding the reliability of self-reported performance results through this monitoring process.

# LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Insurance Benefits Administration - 72750200 Measure: State Employees' Preferred Provider Organization Plan – Per member/Per Year Cost – (State) Compared to the Per Member/Per Year Cost – (National Benchmark) Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

### **Data Sources and Methodology:**

The Division of State Group Insurance (DSGI) has entered into an Administrative Services contract with a servicing agent in order to obtain third-party administrative services, access to a preferred provider network, benefit and utilization management and other services, as they relate to medical services, for the State Employees' Preferred Provider Organization (PPO) plan and its participants. In addition, DSGI has entered into a contract with a Pharmacy Benefits Manager (PBM) to obtain prescription drug cards and mail order services. These services include, but are not limited to, a retail pharmacy network, dispensing drugs through a mail order pharmacy service and claims processing and adjudication.

Enrollment information of the State Employees' PPO Plan is entered, updated, and stored in the PeopleFirst computerized personnel system by manual input either by the participant, Agency Benefits Coordinators, or PeopleFirst staff. Participants and Agency Benefits Coordinators entered data via the internet web site.

DSGI prepares monthly reports capturing medical and pharmacy utilization and cost data of the State Employees' PPO Plan. Monthly expenditure information is compiled and reported by several units within DSGI and referred to the appropriate staff member for data verification and reporting. Monthly enrollment information is produced by PeopleFirst computerized personnel system.

The per member per year cost is calculated by dividing the annual medical and pharmacy claim costs of the State Employees' PPO Plan by the average number of members in the program for the fiscal year (members are synonymous with subscribers). The benchmark is obtained from comparable and reliable health insurance industry survey data

### Validity:

Monthly reconciliations are performed by appropriate DSGI staff to ensure that the State Employees' PPO Plan claims costs are accurately compiled and reflected in the reports prepared by DSGI. In addition, monthly reconciliations of enrollment data are performed by DSGI to ensure data accuracy and consistency.

A major objective of DSGI is to provide quality and cost-effective health insurance benefits to its customers in a cost-effective manner. This measure quantifies the direct cost of the State Employees' Group Health Insurance Program and how it compares with national benchmarks. Measuring this cost and comparing it to a benchmark provides a clear picture of how cost-effective the program is managed.

### Reliability:

Based upon a consistent methodology of measurement, this measure can be compared to itself over time and provides accurate trend data. DSGI has procedures in place to verify data accuracy. Reconciliation of data is performed on routine basis to ensure that State Employees' PPO Plan claims data is correctly compiled.

However, measuring this cost and comparing it to a national benchmark may render differing results due to circumstances beyond the Division's control thus affecting the reliability of the reported outcome. Factors such as: benefit design, family composition and age/sex demographics of enrolled population, premium structure, geographic price and inflation differences, behavioral differences in the utilization of services, medical and pharmacy management protocols, all influence the related cost calculations.

### LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Insurance Benefits Administration - 72750200 Measure: DMS Administrative Cost Per Insurance Enrollee Action (check one): ☐ Requesting revision to approved performance measure. ☐ Change in data sources or measurement methodologies. ☐ Requesting new measure. ☐ Backup for performance measure.

### **Data Sources and Methodology:**

The Division of State Group Insurance (DSGI) prepares monthly cash flow statements summarizing data maintained by the State of Florida's Accounting System (FLAIR). Data pertaining to operating fund expenditures is maintained in the FLAIR database and reported in DSGI's monthly cash flow statements.

Enrollment information of all the insurance and benefits programs administered by DSGI are entered, updated, and stored in the PeopleFirst computerized personnel system by manual input either by the participant, Agency Benefits Coordinators, or PeopleFirst staff. Participants and Agency Benefits Coordinator enter data via the internet web site.

Monthly operating fund expenditures information is compiled and reported by several units within DSGI and referred to the appropriate staff member for data verification and reporting.

The average annual administrative cost per insurance enrollee will be calculated by dividing operating fund expenditures of all programs administered by the DSGI, by the average number of enrollees in all insurance benefit programs administered by DSGI during the fiscal year.

The operating fund expenditures categories that will be considered for this calculation are salaries and benefits, other personal services, expenses, operating capital outlay, transfer to administrative hearings, risk management insurance, human resource statewide contract, and technology resource center. The operating fund expenditures are from the following trust funds:

State Employees' Group Health Self-Insurance Trust Fund

State Employees' Group Life Insurance Trust Fund

Group Disability Benefits Trust Fund

Pre-Tax Benefits Trust Fund

Recurring operating fund expenditures exclude Administrative Service Only costs. These costs are contractual payments to the Third-Party Administrators and Pharmacy Benefit Managers of the State Employees' PPO Plan for claims

handling, customer service, and other administrative services and therefore, are not associated with DSGI's internal operations and do not reflect operational efficiency.

### Validity:

Monthly reconciliations are performed by the appropriate DSGI staff to ensure that operating fund expenditures are reflected in the FLAIR database. In addition, monthly reconciliations of enrollment data are performed by DSGI to ensure data accuracy and consistency.

DSGI places a focused emphasis on delivering high quality and cost-effective services to the State's workforce using best technology. Measuring this cost provides information to DSGI staff to identify how to better allocate resources in order to provide more efficient services in a cost-effective manner.

### Reliability:

This measure is reliable because it can be compared to itself over time and provides accurate trend data. DSGI has procedures in place to classify and code expenditures into the FLAIR database. Reconciliation of data inputted in the FLAIR database against DSGI cash flow statements is performed on a routine basis. Findings are documented, verified, corrected, and discussed with the appropriate staff to ensure understanding and compliance with established procedures.

In addition, written procedures are in place to provide guidelines to Agency Benefit Coordinators and to PeopleFirst staff to properly input enrollment data in the PeopleFirst computerized personnel system from information contained in the *Standard Enrollment Form.* 

### LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Insurance Benefits Administration - 72750200 Measure: State Employees' Preferred Provider Organization Plan − Vendors' Administrative Cost Per Insurance Enrollee Action (check one): □ Requesting revision to approved performance measure. □ Change in data sources or measurement methodologies. □ Requesting new measure. □ Backup for performance measure.

### **Data Sources and Methodology:**

The Division of State Group Insurance (DSGI) has entered into an Administrative Services Contract with a Servicing Agent (TPA Vendor) in order to obtain third-party administrative (TPA) services, access to a preferred provider network, benefit and utilization management and other services, as they relate to medical services, for the State Employees' Preferred Provider Organization (PPO) plan and its participants. In addition, DSGI has entered into a contract with a Pharmacy Benefits Manager (PBM) to obtain prescription drug card and mail order services. These services include, but are not limited to, a retail pharmacy network, dispensing drugs through a mail order pharmacy service and claims processing and adjudication.

The TPA Vendor is paid a monthly administrative fee per enrollee. Monthly administrative fee invoices are prepared by the TPA Vendor and reviewed for accuracy by DSGI.

The TPA Vendors' administrative cost per insurance enrollee is calculated by dividing the total fiscal year Administrative Services costs paid by the average number of members in the State Employees' PPO Plan for the fiscal year.

Enrollment information of the State Employees' PPO Plan is entered, updated, and stored in the PeopleFirst computerized personnel system by manual input either by the participant, Agency Benefits Coordinators, or PeopleFirst staff. Participants and Agency Benefits Coordinators enter data via the internet web site.

### Validity:

Monthly reconciliations are performed by the appropriate DSGI staff member to ensure that the TPA Vendor monthly administrative fee invoices are prepared according to contract specifications and that the administrative per month per

enrollee fee is accurate. In addition, monthly reconciliations of enrollment data are performed by DSGI to ensure data accuracy and consistency. An examination of enrollment data extracted from the PeopleFirst computerized personnel system is routinely performed by DSGI to ensure data accuracy of inputted data.

This measure quantifies the fiscal impact of the services contracted by DSGI to administer the benefits of the State Employees' PPO Plan. Measuring this cost provides information of the fiscal impact to the State Employees' Group Health Insurance Trust Fund of contracting these services.

### Reliability:

This measure is reliable because it can be compared against itself over time and provides accurate trend data. DSGI has procedures in place to verify the accuracy of the administrative fee invoices prepared by the TPA Vendor. In addition, written procedures are in place to provide guidelines to Agency Benefit Coordinators and to PeopleFirst staff to properly input enrollment data in the PeopleFirst computerized personnel system from information contained in the *Standard Enrollment Form.* 

### LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Insurance Benefits Administration - 72750200 Measure: Percent of Insurance Benefits Administration Customers Satisfied Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

### **Data Sources and Methodology:**

The Division of State Group Insurance (DSGI) contracted with the Survey Research Laboratory (SRL), which is part of the College of Social Sciences at Florida State University (FSU). The SRL is a recognized institution in the field of research and customer service surveys. The DSGI wanted to assess state employees' satisfaction with a number of products they provide. The population selected to participate in the Customer Satisfaction Survey consist of subscribers enrolled in all the insurance and benefit programs administered by DSGI at the date of the study.

The survey is a list-generated phone survey conducted using Computer Assisted Telephone Interviewing (CATI) techniques. The CATI techniques allow for scripted interviewing which produces more reliable data by minimizing coding error. Each interviewer works from a standard script stored on the local network at FSU's SRL. Answers to the scripted questions are entered into a networked computer terminal. The CATI system aggregates the results of each survey into a single data file. The data is coded and cleaned using CATI based tools.

The sample of telephone numbers is randomly selected from the PeopleFirst enrollment database by SRL. The sample size is computed based on a 95% confidence level and a plus or minor of 3% expected error rate.

A team of trained interviewers makes telephone calls to potential respondents during daytime and evening hours, Sunday through Friday. Respondents are given a word classification scale to rank their satisfaction with the several aspects of the insurance benefit programs, including customer service, administration and benefits offerings.

The scale to be used by the respondents will utilize word classifications, such as "satisfy," "neutral," "dissatisfied," and "don't know" to rank their satisfaction level,

instead of using a number scale of 1 to 5. The association of word classifications with people's perception about DSGI's performance is more direct, easier to comprehend, and more clearly conveying views than the association of a number scale with people's perception. The change from a number scale to a word classification scale would make the survey more straightforward to the respondents. As the association of word classification is more direct, easier to comprehend and clearly conveying views than a number scale, the revised survey instrument would be more appealing to the respondents than the one that uses number scale. In addition, the change from a number scale to word classifications reduces an unnecessary step of number assignment by the respondent and hence minimized the chance of introducing bias to different understanding of number impression correspondence. The word classification will be developed to provide respondents with sufficient option to allow them to answer according to their perceptions.

The standard on the customer satisfaction survey will be established on a percentage basis instead of on an average basis, in a scale of 1 to 5, with 1 equaling the lowest level of satisfaction and 5 indicating the highest. This standard will provide information on the proportion of subscribers enrolled in all the insurance and benefit programs administered by DSGI who are satisfied (dissatisfied) with the performance of DSGI. As in any survey, there always exists the possibility of getting potential outliers among survey responses. Outliers are extreme values that stand out from the rest of the survey sample and may be faulty under certain circumstances. Reporting based on profiling the proportion if the survey population's impressions could help to counter the outlier effect that could have in simply averaging. Reporting without attention to outliers could skew the general picture of the evaluation by enlarging the influence, mathematically, of the outliers.

### Validity:

The Customer Satisfaction Survey measures overall customer satisfaction relating to the various services rendered by DSGI in performing its administrative responsibilities relevant to the insurance and benefit programs administered by the DSGI. The sample of telephone numbers is randomly obtained from the PeopleFirst database by SRL.

The sample is drawn with an expected error rate of a plus or minus 3% and a 95% confidence level. This means that 95 times out of 100, the results for any question will fall within plus or minus 3% of what would have been obtained if all participants had been interviewed.

The survey is a list-generated telephone survey conducted using CATI techniques. The CATI techniques allow for scripted interviewing which produces more reliable data by minimizing coding error.

In conducting surveys, the contracted institutions staff adheres to the Code of Professional Ethics and Practices of the American Association for Public Opinion Research. The professionals associated with the process of conducting this survey are also dedicated to adapting sophisticated research techniques used in academic research for use in the answering questions facing state, regional, and local governments.

### Reliability:

This measure is reliable because it can be compared to itself over time and provides accurate trend data.

A recognized institution in the field of research and customer service surveys is contracted by DSGI to conduct the survey. In the last years the SRL, which is part of the College of Social Sciences at Florida State University, has conducted the survey.

The SRL uses a two-stage process to clean and work its telephone lists. In the first stage, the lab calls each number to verify that it is a working, non-business number. If no contact was made after twelve attempts, the number is discarded. In the second stage, the lab calls the remaining working numbers until a respondent is reached. Only those households with an eligible sample unit (Florida resident over 18 years of age) are interviewed. This process can result in more completed surveys than required by the study if the number of eligible households is greater than expected.

The sample of telephone numbers is randomly selected from the PeopleFirst enrollment database by SRL. The sample size is computed based on a 95% confidence level and a plus or minus 3% expected error rate.

### LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Insurance Benefits Administration - 72750200 Measure: Number of Enrollees (Total, Health, Life, Flexible Spending, Supplemental Insurance, and Disability) Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

### **Data Sources and Methodology:**

The source of data for the number of enrollees in the five DSGI offered programs is obtained from the PeopleFirst computerized personnel system. The five programs are Health Insurance, Life Insurance, Flexible Spending Accounts, Supplemental Insurance, and Disability Benefits. Enrollment information is entered, updated, and stored in the PeopleFirst computerized personnel system by manual input by the participant, Agency Benefits Coordinators, or PeopleFirst staff. Participants and Agency Benefits Coordinators enter data via the internet web site.

Participants, Agency Benefits Coordinators or PeopleFirst staff members input data into the PeopleFirst system to enroll new employees and to make employees' enrollment and benefit changes resulting from a Qualifying Status Change Event (QSCE) and process changes for enrollees associated with the Consolidated Omnibus Budget Reconciliation Act of 1985 (COBRA).

Routine data reviews are performed by DSGI staff to test data accuracy of enrollment information inputted into the PeopleFirst computerized personnel system. In addition, enrollment reports are reconciled to assure data accuracy and consistency within all reports.

### Validity:

Monthly reconciliations are performed by DSGI to ensure data accuracy and consistency among all enrollment reports. An examination of PeopleFirst computerized personnel system is routinely performed by DSGI to monitor data accuracy of manually inputted data.

This measure provides information on the volume of state employees and retirees' participation in the group insurance programs administered by DSGI.

### Reliability:

Written procedures are in place to provide guidelines to Agency Benefit Coordinators to appropriately input data into the PeopleFirst computerized personnel system from information contained in the *Standard Enrollment Form*.

Edits are integrated in the PeopleFirst Internet Web Site to only process specific enrollment and benefit changes entered by enrollees during the Open Enrollment period. Non-authorized enrollment and benefit changes cannot be keyed in the PeopleFirst Internet Web Site. Instructions are automatically provided online to eligible participants during the open enrollment period.

A review of the PeopleFirst computerized personnel system is routinely performed by DSGI to monitor performance of Agency Benefit Coordinators and the PeopleFirst staff as it relates to the activity of inputting enrollment data in PeopleFirst computerized personnel system.

### LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Retirement Benefits Administration Measure: Percent of local pension plans annually reviewed which are not funded on a sound actuarial basis Action (check one): ☐ Requesting revision to approved performance measure. ☐ Change in data sources or measurement methodologies. ☐ Requesting new measure. ☐ Backup for performance measure.

### **Data Sources and Methodology:**

Retirement Benefits Administration uses this measure to provide an evaluation of the actuarial soundness of local government retirement systems that are reviewed in a given year. The data source for this measure is the program area's Monthly Production Report that is derived from its monthly correspondence file. The methodology used to determine this measure is to divide the number of plans that are not state accepted annually by the total number of plans reviewed. This calculation yields the percentage of plans reviewed that were not found to be funded on a sound actuarial basis.

We are requesting that the new measure be entitled "Percent of local pension plans annually reviewed which are not funded on a sound actuarial basis" in order to measure the actuarial soundness of local government retirement systems that are reviewed in a given year and that the Performance Measure be set at 5%. A formal budget amendment will be issued at a later date with the request to establish this measure.

### Validity:

This measure provides a valid evaluation of the actuarial soundness of local government retirement systems.

The measure's methodology, data and validity are periodically audited by OPPAGA.

### Reliability:

Local governments annually prepare comprehensive financial statements and this financial data is included in the State of Florida Local Government Financial Reporting System. The Auditor General accomplishes a performance audit of the Local Government Financial Reporting Systems every two years. These actions provide the necessary consistency to this measure.

LRPP EXHIBIT $IV$ : Performance Measure Validity and Reliability
Department: Department of Management Services Program: Workforce Service/Budget Entity: Retirement Benefits Administration Measure: Number of local pension plans reviewed
Action (check one):
<ul> <li>☐ Requesting revision to approved performance measure.</li> <li>☐ Change in data sources or measurement methodologies.</li> <li>☐ Requesting new measure.</li> <li>☐ Backup for performance measure.</li> </ul>

### **Data Sources and Methodology:**

Retirement Benefits Administration uses this measure to provide documentation of the output of the office, relative to the statutory mandate that each local plan be reviewed on a triennial basis. The data source for this measure is the program area's Monthly Production Report that is derived from its monthly correspondence file. The methodology used to determine this measure is to track the number of plans that received an actuarial plan review for compliance with Part VII of Chapter 112, F.S. during the fiscal year.

Section 112.63(4) requires that each retirement plan's valuations be reviewed on a triennial basis. In order to fulfill this mandate, the office must review approximately 1/3 of all plans each year to maintain a triennial review pace. There are currently 501 such local plans under the oversight of the office, meaning the office should review approximately 501/3 = 167 plans per year. This change will allow us to "measure what matters" to ensure that the office is satisfying its statutory obligation.

We are requesting that the new measure be entitled "Number of local pension plans reviewed" in order to measure the output in relation to the statutory mandate and that the Performance Measure be set at 167 plans. A formal budget amendment will be submitted at a later date to request this new measure.

### Validity:

This measure provides a valid evaluation of what the program area is statutorily charged with performing, i.e., an actuarial review of each local plan on a triennial basis.

The measure's methodology, data and validity are periodically audited by OPPAGA.

### Reliability:

Local governments annually prepare comprehensive financial statements and this financial data is included in the State of Florida Local Government Financial Reporting System. The Auditor General accomplishes a performance audit of the Local Government Financial Reporting Systems every two years. These actions provide the necessary consistency to this measure.

### LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Workforce Service/Budget Entity: Retirement Benefits Administration Measure: Number of FRS Members Action (check one): ☐ Requesting revision to approved performance measure. ☐ Change in data sources or measurement methodologies. ☐ Requesting new measure. ☐ Backup for performance measure.

### **Data Sources and Methodology:**

Retirement Benefits Administration uses this measure because it reflects the demands placed on the Division of Retirement in performing its statutory responsibilities of administering the Florida Retirement System (FRS). The close out reports each year provide the source of data for the count of active members, retirees participating in the Deferred Retirement Option Program, and direct benefit recipients of the FRS Pension Plan. These three categories of members (active, retirees, and DROP members) are added together to arrive at the total number of FRS members being served.

The total member count increases each year, but that increase is driven by several factors including the rate of retirement and the hiring by state and local governments to meet the service needs of Florida's citizens. Due to the changes each year, this exhibit and LRPP Exhibit III will be filed annually.

In prior years, the Division had been using a 3-year average to project the rate of growth. However, due to variables beyond the control of the Division, the rate of growth has slowed and is anticipated to further slow. Therefore, to get the FY 2008-09 estimate and FY 2009-10 requested standard, the actual percentage growth rate for 2007-08 over 2006-07 of 1.49% (the percentage difference between the FY 2007-08 actual of 991,194 and FY 2006-07 actual of 976,627) will be used:

FY 2007-08 Actual: 991,194 FY 2008-09 Estimate – 1.49% over 2007-08 actual: 1,006,000 FY 2009-10 Request – 1.49% over 2008-09 estimated: 1,021,000

For these reasons, the Division requests that the FY 2009-10 standard be 1,021,000. In addition, the Division will be submitting a budget amendment this fiscal year reducing the current FY 2008-09 standard of 1,039,000 to 1,006,000, which is the same as the Division's FY 2008-09 estimate.

### Validity:

This is an appropriate output measure as it reflects the demands placed on the Division of Retirement in performing its statutory responsibilities of administering the FRS. Growth in membership from year to year results in increased requirements in all areas of the Division from enrolling new members, to processing monthly payroll reports and contributions, to calculating benefits as members approach retirement, and finally to administering the retired payroll after the members have retired. FRS membership figures are validated through automated retired payroll data and management information systems.

### Reliability:

Data sources and collection methods are consistent every year using the same systems to compile the membership counts as of June 30.

### LRPP EXHIBIT IV: Performance Measure Validity and Reliability Department: Department of Management Services Program: Telecommunications and Radio Services Service/Budget Entity: Telecommunications Services Measure: Aggregated discount from commercially available rates for voice services Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure.

### **Data Sources and Methodology:**

The outcome is a measure of the aggregated discount from commercially available rates for local access and long distance services provided through SUNCOM. The methodology for calculating the result is as follows: Compare SUNCOM rates to commercial rates to identify percentage of savings available through SUNCOM services. Calculate the average percentage savings, or discount. Apply the discounts to the payments for services to identify funds saved as a result of the discount. Divide the funds saved by the total payments to calculate the aggregated discount.

The data sources are the Public Service Commission Rate Statistics for local service, and vendor-provided information for long distance rates.

### Validity:

The measure shows the percentage discount of savings that TRS provides to its customers for local and long distance services compared to commercial products.

### Reliability:

The Aggregated discount from commercially available rates for voice services is based on TRS rates compared to commercial rates for the same service. Volume discounts and contract negotiations enable TRS to provide the lowest costs available to its customers. The measure shows the cost effectiveness of the services and can be consistently measured over time.

### LRPP EXHIBIT IV: Performance Measure Validity and Reliability **Department:** Department of Management Services **Program:** Telecommunications and Radio Services Service/Budget Entity: Telecommunications Services Measure: Percent of Telecommunications Customers Satisfied Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure. **Data Sources and Methodology:** DMS TRS is changing the data source from our generic billing records database and law enforcement offices to individuals who order and use TRS services through our On-line CSA ordering system. Validity: TRS believes that our customers are best represented by the people who are registered to use our On-line CSA ordering system. The generic organizations that we bill for our services were not responding to the level needed for the survey to measure to be meaningful. Out of 2500 organizations being surveyed only 156 responded per quarter. TRS believes that our individual customers who use our On-line CSA ordering system will respond in meaning numbers going forward. Reliability: The customer satisfaction survey calculation methodology has not changed. Only the data source has changed to the people who use On-line CSA ordering system.

### LRPP EXHIBIT IV: Performance Measure Validity and Reliability **Department:** Department of Management Services **Program:** Telecommunications and Radio Services Service/Budget Entity: Wireless Services Measure: Percent of all 800 MHz law enforcement radio system contracted performance standards met Action (check one): Requesting revision to approved performance measure. Change in data sources or measurement methodologies. Requesting new measure. Backup for performance measure. **Data Sources and Methodology:** The contract for construction, implementation and maintenance of the Statewide Law Enforcement Radio System (SLERS) establishes performance requirements in four major areas. Three of these areas have been completed according to DMS IG's Office report "PMR 2008-6". The only area left to track for vendor compliance is "Percent availability of the system". The other three areas will be dropped from the methodology. Clarification #3 to State Contract 725-001-01-1 Section 3.2 Service Levels

Clarification #3 to State Contract 725-001-01-1 Section 3.2 Service Levels established system uptime as the principal performance level measurement for the 800 MHz Communications System. Channel uptime will be calculated on a monthly basis on each channel within an IMC. There are eight IMCs within SLERS (Fort Myers, Tampa, Jacksonville, Tallahassee, Pensacola, Orlando, Lake Worth and Miami). A quarterly System uptime will be determined by averaging the eight quarterly channel uptimes for each IMC. The quarterly system uptime shall be greater than or equal to 99.0% when calculated on a monthly basis and applied over each calendar quarter.

The annual system channel uptime is then determined by averaging the quarterly system uptime over the four quarters of the reporting period.

### Formulas:

IMC Uptime = Sum of uptime for each channel in an IMC/Sum of channels in an IMC

Quarterly IMC Uptime = IMC Uptime (month 1 + month 2 + month 3)/3

Quarterly System Uptime = (Fort Myers IMC Uptime + Tampa IMC Uptime + Jacksonville IMC Uptime + Tallahassee IMC Uptime + Pensacola IMC Uptime + Orlando IMC Uptime +

Lake Worth IMC Uptime + Miami IMC Uptime)/8

Annual System Channel Uptime = (Q1 Uptime + Q2 Uptime + Q3 Uptime + Q4 Uptime)/4

### Validity:

DMS TRS believes that with three of the four performance complete -"Percent availability of the system" (i.e. SLERS uptime) is all TRS needs measure. The contract clarification identifies channel uptime as the principal performance measurement for SLERS and sets out its method of clarification.

### Reliability:

"Percent availability of the system" (i.e. SLERS uptime) is all TRS needs to measure going forward to hold the vendor/s accountable.

The channel uptime is a measurement that is provided by M/A-COM via the use of the Communications Systems Director. This device is not available to the State on a real-time basis; but can be checked with historical canned reports from the Activity Warehouse. The SLERS Staff monitor all site channel outages and correlates reporting with identified outages.

LRPP EXHIBIT IV: Performance Measure Validity and Reliability			
Department: Department of Management Services Program: Telecommunications and Radio Services Service/Budget Entity: Wireless Services Measure: Number of engineering projects and approvals handled for state and local governments			
Action (check one):			
<ul> <li>Requesting revision to approved performance measure.</li> <li>Change in data sources or measurement methodologies.</li> <li>Requesting new measure.</li> <li>Backup for performance measure.</li> </ul>			
Data Sources and Methodology:  DMS TRS is requesting a revision to the approved performance measure. In Fiscal Year 2007-08 the number of staff assigned to this activity was reduced by three engineers and one supervisor. The remaining staff person is expected to complete from 25 to 30 projects per year according to the DMS IG's Office "Report No. PMR 2008-6". However an EMS engineer also has local projects that are part of this total. It therefore recommended that the new approved performance measure be set at 70 local (not regional or state wide) projects per year.			
Validity: N/A			
Reliability: N/A			

Measure Number	Approved Performance Measures for FY 2009-10 (Words)		Associated Activities Title
	Administration	<del>-</del>	
1	Administrative costs as a percent of total agency costs	ACT 0010	Executive Direction
		ACT 0020	General Counsel/Legal
		ACT 0030	Legislative Affairs
		ACT 0060	Inspector General
		ACT 0070	Communications/Public Information
		ACT 0080	Director of Administration
		ACT 0090	Planning and Budgeting
		ACT 0100	Finance and Accounting
		ACT 0110	Personnel Services/Human Resources
		ACT 0130	Mail Room (includes Mail Room, Print Shop, and Property Management)
		ACT 0200	Procurement
2	Administrative positions as a percent of total agency positions	ACT 0010	Executive Direction
		ACT 0020	General Counsel/Legal
		ACT 0030	Legislative affairs
		ACT 0060	Inspector General
		ACT 0070	Communications/Public Information
		ACT 0080	Director of Administration
		ACT 0090	Planning and Budgeting
	continued on next page	ACT 0100	Finance and Accounting
		ACT 0110	Personnel Services/Human Resources

	LRPP Exhibit V: Identification of Associated	Activity	Contributing to Performance Measures
Measure Number	Approved Performance Measures for FY 2009-10 (Words)		Associated Activities Title
2	Administrative positions as a percent of total agency positions	ACT 0130	Mail Room (includes Mail Room, Print Shop, and Property Management)
		ACT 0200	Procurement
	State Employee Leasing		
3	Number of employees in the State Employee Leasing Service	ACT 0510	Process payroll and benefits for leased state employees
	Facilities Management		
4	Average Department of Management Services full service rent- composite cost per net square foot (actual) compared to average private sector full service rent-composite cost per net square foot in markets where the Department manages office facilities.	ACT 0620	Operate and maintain Department of Management Services' pool facilities
		ACT 0680	Special Category: Utility payments
		ACT 0010	Executive Direction
5	DMS average operations and maintenance cost per square foot maintained	ACT 0620	Operate and maintain Department of Management Services' pool facilities
		ACT 0680	Special Category: Utility payments
		ACT 0010	Executive Direction
6	Number of maintained square feet (private contract and agency)	ACT 0620	Operate and maintain Department of Management Services' pool facilities
		ACT 0630	Operate and maintain non-pool facilities
		ACT 0010	Executive Direction
7	Number of leases managed	ACT 0650	Manage private sector and state leases for state agencies
		ACT 0010	Executive Direction
8	Net square feet of state-owned office space occupied by state agencies	ACT 0640	Administer bonding program and plan for state office space requirements
		ACT 0010	Executive Direction

	LRPP Exhibit V: Identification of Associated	Activity	Contributing to Performance Measures
Measure Number	Approved Performance Measures for FY 2009-10 (Words)		Associated Activities Title
9	Net square feet of private sector office space occupied by state agencies	ACT 0650	Manage private sector and state leases for state agencies
		ACT 0010	Executive Direction
10	Number of facilities secured	ACT 0690	Provide facilities security
		ACT 0010	Executive Direction
	Building Construction		
11	Gross square foot construction cost of office facilities for the Department of Management Services compared to gross square foot construction cost of office facilities for private industry average	ACT 0750	Manage construction projects
		ACT 0010	Executive Direction
12	Dollar volume of fixed capital outlay project starts	ACT 0750	Manage construction projects
		ACT 0010	Executive Direction
	Aircraft Management		•
13	Cost per flight hour - State vs. private provider	ACT 0900	Operate and maintain the Executive Aircraft Pool
		ACT 0010	Executive Direction
14	Number of flight hours	ACT 0900	Operate and maintain the Executive Aircraft Pool
		ACT 0010	Executive Direction
	Federal Property Assistance		
15	Federal property distribution rate	ACT 1000	Acquire and redistribute federal surplus property
		ACT 1010	Acquire and redistribute military excess property
		ACT 0010	Executive Direction

	LRPP Exhibit V: Identification of Associated	Activity	Contributing to Performance Measures
Measure Number	Approved Performance Measures for FY 2009-10 (Words)		Associated Activities Title
16	Number of federal property orders processed	ACT 1000	Acquire and redistribute federal surplus property
		ACT 1010	Acquire and redistribute military excess property
		ACT 0010	Executive Direction
	Fleet Management		
17	Percent of Requests for Approval Processed for the Acquisition and Disposal of Vehicles within 48 Hours	ACT 0010	Executive Direction
18	Miles of commercial rental vehicle contract service provided	ACT 0010	Executive Direction
19	State contract daily vehicle rental rate vs. private provider daily vehicle rental rate	ACT 0010	Executive Direction
	Purchasing Oversight		
20	Percent of state term contract savings	ACT 1200	Establish and administer state term (master) contracts and negotiated agreements
		ACT 0010	Executive Direction
21	Dollars expended by state agencies using the state term contracts and negotiated agreements	ACT 1200	Establish and administer state term (master) contracts and negotiated agreements
		ACT 0010	Executive Direction
	Private Prison Monitoring		
22	Number of Beds Occupied	ACT 1700	Contract for the construction, operation and oversight of private prisons
	Office of Supplier Diversity		
23	Average minority certification process time (in days)	ACT 1300	Provide minority access to contracting opportunities
		ACT 1310	Manage and oversee minority business compliance

		1	
Measure Number	Approved Performance Measures for FY 2009-10 (Words)		Associated Activities Title
24	Number of businesses certified and registered	ACT 1300	Provide minority access to contracting opportunities
		ACT 1310	Manage and oversee minority business compliance
25	Number of businesses reviewed and audited	ACT 1310	Manage and oversee minority business compliance
	Human Resource Management		
26	Total state cost per FTE in the state agencies	ACT 1400	Provide human resource management expertise/consulting
		ACT 1420	Maintain the automated human resources system
		ACT 0010	Executive Direction
27	Number of state agencies with established training plans	ACT 1400	Provide human resource management expertise/consulting
		ACT 0010	Executive Direction
28	Percent of all contracted performance standards met (Outsourced HR)	ACT 1420	Maintain the automated human resources system
		ACT 0010	Executive Direction
29	Overall customer satisfaction rating	ACT 1400	Provide human resource management expertise/consulting
		ACT 0010	Executive Direction
30	Percent of agencies at or above EEO gender parity with available labor market	ACT 1400	Provide human resource management expertise/consulting
		ACT 0010	Executive Direction
31	Percent of agencies at or above EEO minority parity with available labor market	ACT 1400	Provide human resource management expertise/consulting
		ACT 0010	Executive Direction
32	Number of users supported by the automated human resources system	ACT 1420	Maintain the automated human resources system
		ACT 0010	Executive Direction

	LRPP Exhibit V: Identification of Associated Activity Contributing to Performance Measures				
Measure Number	Approved Performance Measures for FY 2009-10 (Words)		Associated Activities Title		
33	Number of responses to technical assistance requests	ACT 1400	Provide human resource management expertise/consulting		
		ACT 1420	Maintain the automated human resources system		
		ACT 0010	Executive Direction		
2/	Percent of dollars saved by eliminating positions and reducing expenses	ACT 1400	Provide human resource management expertise/consulting		
		ACT 0010	Executive Direction		
35	Services (OPS) employees in the State Personnel System	ACT 1400	Provide human resource management expertise/consulting		
	Insurance Benefit Administration (Division of State Group Insurance)	-			
36	Percent of all contracted performance standards met	ACT 1500	Administer the Health Insurance program		
		ACT 1510	Administer the Life Insurance program		
		ACT 1530	Administer the Supplemental Insurance program		
		ACT 0010	Executive Direction		
37	State Employees' Preferred Provider Organization Plan - per member/per year cost - (State) compared to the per member/per year cost - (National Benchmark)	ACT 1500	Administer the Health Insurance program		
	,	ACT 0010	Executive Direction		
38	DMS Administrative cost per insurance enrollee	ACT 1500	Administer the Health Insurance program		
		ACT 1510	Administer the Life Insurance program		
		ACT 1520	Administer the Flexible Spending Account program		
		ACT 1530	Administer the Supplemental Insurance program		
		ACT 1540	Administer the Disability Benefits program		
		ACT 0010	Executive Direction		

Measure Number	Approved Performance Measures for FY 2009-10 (Words)		Associated Activities Title
39	State Employees' Preferred Provider Organization Plan - vendor's administrative cost per insurance enrollee	ACT 1500	Administer the Health Insurance program
		ACT 0010	Executive Direction
40	Percent of insurance benefits administration customers satisfied	ACT 1500	Administer the Health Insurance program
		ACT 1510	Administer the Life Insurance program
		ACT 1520	Administer the Flexible Spending Account program
		ACT 1530	Administer the Supplemental Insurance program
		ACT 1540	Administer the Disability Benefits program
		ACT 0010	Executive Direction
41	Number of enrollees (Total)	ACT 1500	Administer the Health Insurance program
		ACT 1510	Administer the Life Insurance program
		ACT 1520	Administer the Flexible Spending Account program
		ACT 1530	Administer the Supplemental Insurance program
		ACT 1540	Administer the Disability Benefits program
		ACT 0010	Executive Direction

	LRPP Exhibit V: Identification of Associated	Activity	Contributing to Performance Measures
Measure Number	Approved Performance Measures for FY 2009-10 (Words)		Associated Activities Title
	Retirement Benefits Administration (Division of Retirement)		
42	Percent of members satisfied with retirement services	ACT 0010	Executive Direction
		ACT 1610	Administer the Florida Retirement System
		ACT 1620	Administer the Retiree Health Insurance Subsidy program
43	Percent of retired payrolls processed timely	ACT 1610	Administer the Florida Retirement System
		ACT 1620	Administer the Retiree Health Insurance Subsidy program
		ACT 1640	Pension and benefits payments - General Revenue only
		ACT 0010	Executive Direction
44	Percent of service retirees added to the next payroll after receipt of all documents	ACT 1610	Administer the Florida Retirement System
		ACT 1620	Administer the Retiree Health Insurance Subsidy program
		ACT 1640	Pension and benefits payments - General Revenue only
		ACT 0010	Executive Direction
45	Percent of monthly payrolls from FRS Employers processed within 5 days	ACT 1610	Administer the Florida Retirement System
		ACT 0010	Executive Direction
46	Turn around times for benefit calculations - Information Requests (calendar days).	ACT 1610	Administer the Florida Retirement System
		ACT 0010	Executive Direction
47	Percent of participating agencies satisfied with retirement services	ACT 1610	Administer the Florida Retirement System
		ACT 1620	Administer the Retiree Health Insurance Subsidy program
		ACT 0010	Executive Direction

	T	1	1
Measure Number	Approved Performance Measures for FY 2009-10 (Words)		Associated Activities Title
48	Percent of agency payroll transactions correctly reported	ACT 1610	Administer the Florida Retirement System
		ACT 1620	Administer the Retiree Health Insurance Subsidy program
		ACT 1630	Administer the State University System Optional Retirement program
		ACT 0010	Executive Direction
49	Administrative cost per active and retired member	ACT 1610	Administer the Florida Retirement System
		ACT 1620	Administer the Retiree Health Insurance Subsidy program
		ACT 1630	Administer the State University System Optional Retirement program
		ACT 0010	Executive Direction
50	Percent of local retirement systems annually reviewed which are funded on a sound actuarial basis	ACT 1600	Provide local government pension plan oversight
		ACT 0010	Executive Direction
51	Number of local pension plan valuations and impact statements reviewed	ACT 1600	Provide local government pension plan oversight
		ACT 0010	Executive Direction
52	Number of FRS members	ACT 1610	Administer the Florida Retirement System
		ACT 1620	Administer the Retiree Health Insurance Subsidy program
		ACT 0010	Executive Direction
	Public Employees Relations Commission		
53	Percent of timely labor dispositions	ACT 0780	Adjudicate and facilitate mediation of labor and employment disputes through the Public Employees Relations Commission
54	Percent of timely employment dispositions	ACT 0780	Adjudicate and facilitate mediation of labor and employment disputes through the Public Employees Relations Commission
55	Percent of dispositions not appealed	ACT 0780	Adjudicate and facilitate mediation of labor and employment disputes through the Public Employees Relations Commission

Measure Number	Approved Performance Measures for FY 2009-10 (Words)		Associated Activities Title
56	Percent of appealed dispositions affirmed	ACT 0780	Adjudicate and facilitate mediation of labor and employment disputes through the Public Employees Relations Commission
57	Number of labor dispositions	ACT 0780	Adjudicate and facilitate mediation of labor and employment disputes through the Public Employees Relations Commission
58	Number of employment dispositions	ACT 0780	Adjudicate and facilitate mediation of labor and employment disputes through the Public Employees Relations Commission
	Commission on Human Relations		
59	Percent of civil rights cases resolved within 180 days of filing	ACT 1800	Investigate complaints of civil rights violations
		ACT 1810	Provide community relations education
		ACT 0010	Executive Direction
60	Number of inquiries and investigations	ACT 1800	Investigate complaints of civil rights violations
		ACT 1810	Provide community relations education
		ACT 0010	Executive Direction
	Division of Telecommunications		
61	Aggregated discount from commercially available rates for voice and data services	ACT 0310	Information Technology - Administrative Services
		ACT 0340	Information Technology - Network Operations
		ACT 8020	Special Category: Centrex/SUNCOM Vendor Payments
62	Percent of telecommunications customers satisfied	ACT 0310	Information Technology - Administrative Services
		ACT 0340	Information Technology - Network Operations
		ACT 8020	Special Category: Centrex/SUNCOM Vendor Payments
		ACT 8030	Pass through for Wireless 9-1-1 Distributions to Service Providers and Counties
		ACT 8040	Special Category: Telecommunications Infrastructure Project Systems (TIPS)

Measure Number	Approved Performance Measures for FY 2009-10 (Words)		Associated Activities Title
63	Total revenue for voice service	ACT 0310	Information Technology - Administrative Services
		ACT 0340	Information Technology - Network Operations
		ACT 8020	Special Category: Centrex/SUNCOM Vendor Payments
64	Total revenue for data service	ACT 0310	Information Technology - Administrative Services
		ACT 0340	Information Technology - Network Operations
		ACT 8020	Special Category: Centrex/SUNCOM Vendor Payments
	Wireless Services		
65	Percent of wireless customers satisfied	ACT 0310	Information Technology - Administrative Services
		ACT 0340	Information Technology - Network Operations
66	Percent of all 800 MHz law enforcement radio system contracted performance standards met	ACT 0310	Information Technology - Administrative Services
		ACT 0340	Information Technology - Network Operations
67	Number of engineering projects and approvals handled for state and local governments	ACT 0310	Information Technology - Administrative Services
		ACT 0340	Information Technology - Network Operations
	SSRC (Southwood Shared Resource Center) formerly Information Services		
		Board. A bud	ource Center (formerly the Information Services budget entity) will need lget amendment containing possible revisions and or deletions of these don a later date.
68	Percent of information services customers satisfied	ACT 0310	Information Technology - Administrative Services
		ACT 0320	Information Technology - Applications Development/Support
		ACT 0330	Information Technology - Computer Operations

Measure	Approved Performance Measures for FY 2009-10	Activity	Associated Activities Title
Number	(Words)		Accessated Activities Title
		ACT 0350	Information Technology - Desktop Support
		ACT 8010	Special Category: State Portal Development
69	Percent utilization by the Unisys System as used for capacity planning and technology refresh, employing 80% maximum utilization standard	ACT 0310	Information Technology - Administrative Services
		ACT 0330	Information Technology - Computer Operations
70	Percent utilization by the IBM System as used for capacity planning and technology refresh, employing 80% maximum utilization standard	ACT 0310	Information Technology - Administrative Services
		ACT 0330	Information Technology - Computer Operations
71	Number of customers served	ACT 0310	Information Technology - Administrative Services
		ACT 0320	Information Technology - Applications Development/Support
		ACT 0330	Information Technology - Computer Operations
		ACT 0350	Information Technology - Desktop Support
		ACT 8010	Special Category: State Portal Development
72	Percent of customers satisfied (Overall Satisfaction Measure)	ACT 0310	Information Technology - Administrative Services
		ACT 0320	Information Technology - Applications Development/Support
		ACT 0330	Information Technology - Computer Operations
		ACT 0350	Information Technology - Desktop Support
		ACT 8010	Special Category: State Portal Development
73	Percent of scheduled information technology production jobs completed.	ACT 0310	Information Technology - Administrative Services
		ACT 0330	Information Technology - Computer Operations

	LRPP Exhibit V: Identification of Associate	d Activity	Contributing to Performance Measures
Measure Number	Approved Performance Measures for FY 2009-10 (Words)		Associated Activities Title
74	Percent of information management center's data processing requests completed by due date	ACT 0310	Information Technology - Administrative Services
		ACT 0330	Information Technology - Computer Operations
75	System design and programming hourly cost	ACT 0310	Information Technology - Administrative Services
		ACT 0320	Information Technology - Applications Development/Support
76	Percent of scheduled hours computer and network is available	ACT 0310	Information Technology - Administrative Services
		ACT 0330	Information Technology - Computer Operations
77	Cost per CPU (Billing charge to users of computer)	ACT 0310	Information Technology - Administrative Services
		ACT 0330	Information Technology - Computer Operations
78	First Contact Resolution Rate	ACT 0310	Information Technology - Administrative Services
		ACT 0350	Information Technology - Desktop Support
79	Cost per help desk case	ACT 0310	Information Technology - Administrative Services
		ACT 0350	Information Technology - Desktop Support
80	Number of scheduled production jobs completed	ACT 0310	Information Technology - Administrative Services
		ACT 0330	Information Technology - Computer Operations

Measure Number	Approved Performance Measures for FY 2009-10 (Words)		Associated Activities Title
81	Scheduled hours computer and network is available	ACT 0310	Information Technology - Administrative Services
		ACT 0330	Information Technology - Computer Operations
		ACT 0340	Information Technology - Network Operations
82	Number of Help Desk calls resolved within 3 Hours	ACT 0310	Information Technology - Administrative Services
		ACT 0350	Information Technology - Desktop Support
83	Percent of Agency service level agreements met	ACT 0310	Information Technology - Administrative Services
		ACT 0320	Information Technology - Applications Development/Support
		ACT 0330	Information Technology - Computer Operations
		ACT 0350	Information Technology - Desktop Support

MANACEMENT CEDVICES DEPARTMENT OF					
MANAGEMENT SERVICES, DEPARTMENT OF			AL YEAR 2006-07	FIXED CAPITAL	
CALCIJON (LODGE)		OPERATING		OUTLAY	
TOTAL ALL FUNDS GENERAL APPROPRIATIONS ACT	- 6.20		494,539,246	166,545,201	
ADJUSTMENTS TO GENERAL APPROPRIATIONS ACT (Supplementals, Vetoes, Budget Amendments, etc.)			76,298,254	(80,614,023	
FINAL BUDGET FOR AGENCY			570,837,500	85,931,178	
SECTION II ACTIVITIES MEASURES	Number of Units	(1) Unit Cost	(2) Expenditures (Allocated)	(3) FCO 85,231,178	
Executive Direction, Administrative Support and Information Technology (2)  Process Payroll And Benefits For Leased State Employees * Number of employees in state leasing services	5	175,363.00	876,815	85,231,176	
Operate And Maintain Department Of Management Services' Pool Facilities * Number of maintained square feet (private contract and agency)	7,382,860	6.54	48,288,471		
Operate And Maintain Non-pool Facilities * Number of maintained square feet (private contract and agency)	7,382,860	0.14	1,055,930		
Administer Bonding Program And Plan For State Office Space Requirements * Number of net square feet of pool facilities	5,877,890	0.26	1,538,056		
Manage Private Sector And State Leases For State Agencies * Number of leases managed	1,377	2,787.89	3,838,918		
Manage Pool Facility Parking Lots * Number of parking spaces	22,909	12.52	286,769		
Provide Facilities Security * Number of facilities secured	19	62,559.11	1,188,623	-	
Manage Construction Projects * Dollar volume of Fixed Capital Outlay project starts	171,088,484	0.01	1,615,103		
Adjudicate And Facilitate Mediation Of Labor And Employment Disputes Through The Public Employees Relations Commission * Number of labor and	1,170	4,931.20	5,769,502		
employment dispositions  Operate And Maintain The Executive Aircraft Pool * Number of flight hours	1,054	4,064.15	4,283,618		
Acquire And Redistribute Federal Surplus Property * Dollar value of donated property	4,543,654	0.13	606,955		
Acquire And Redistribute Military Excess Property * Dollar value of donated property	4,543,654	0.04	168,163		
Provide New Vehicle And Watercraft Acquisition Support * Number of vehicles and watercraft acquired	902	333,65	300,952		
Operate And Maintain The Equipment Management Information System (emis) * Number of state vehicles tracked	26,937	32.92	886,767		
	2,911	281.98	820,834		
Manage State Vehicle And Watercraft Disposal * Number of vehicles and watercraft disposed of  Establish And Administer State Term (master) Contracts And Negotiated Agreements * Dollars expended by State Agencies using the State Term	625,253,452	0.04	25,497,919		
Contracts and Negotiated Agreements		251.42	958,900		
Provide Minority Access To Contracting Opportunities * Number of businesses certified and registered	3,814	9,589.00	958,900		
Manage And Oversee Minority Business Compliance * Number of businesses reviewed and audited		54.35		-	
Provide Human Resource Management Expertise/Consulting * Number of authorized FTE and OPS employees in the State Personnel System  Maintain The Human Resources Automated System * Number of users supported by the automated human resources system (Reflects request to	121,437		6,599,587		
revise unit cost measure)	232,428	190.33	44,238,299		
Administer The Health Insurance Program * Number of enrollees	175,229	140.91	24,691,767		
Administer The Life Insurance Program * Number of enrollees	158,291	6.96	1,101,202	<u> </u>	
Administer The Flexible Spending Account Program * Number of enrollees	13,091	7.31	. 95,681		
Administer The Supplemental Insurance Program * Number of enrollees	152,206	8.25	1,256,295		
Administer The Disability Benefits Program * Number of enrollees	24,115	0.78	18,861		
Provide Local Government Pension Plan Oversight * Number of Local Pension Plan Valuations and Impact Statements Reviewed	190	8,317.23	1,580,273		
Administer The Florida Retirement System * Number of FRS members	991,194	31.26	30,982,784		
Administer The Retiree Health Insurance Subsidy Program * Number of Recipients of the Health Insurance Subsidy	244,390	. 0.68	166,170		
Administer The State University System Optional Retirement Program * Number of participants in the SUS Optional Retirement Program	16,919	19.57	331,097		
Contract For The Construction, Operation And Oversight Of Private Prisons * Number of beds occupied	7,214	332.80	2,400,803		
Investigate Complaints Of Civil Rights Violations * Number of Inquiries/Investigations	15,339	639.69	9,812,188		
Provide Community Relations Education * Number of training, education, conferences, meetings, and counselling sessions held	5,684	134.82	766,302		
TOTAL  SECTION III: RECONCILIATION TO BUDGET  PASS THROUGHS		W. W. D. W. D. W.	222,982,504	85,231,178	
TRANSFER - STATE AGENCIES AID TO LOCAL GOVERNMENTS			312,206,022		
PAYMENT OF PENSIONS, BENEFITS AND CLAIMS			12,715,428 2,327,103		
OTHER REVERSIONS			2,327,103 19,481,246	700,000	
TOTAL BUDGET FOR AGENCY (Total Activities + Pass Throughs + Reversions) - Should equal Section I above. (4)			569,712,303	85,931,178	
SCHEDULE XI/EXHIBIT VI: AGENCY-LEVEL UNIT COST SUMMARY					

<sup>(1)</sup> Some activity unit costs may be overstated due to the allocation of double budgeted items.

(2) Expenditures associated with Executive Direction, Administrative Support and Information Technology have been allocated based on FTE. Other allocation methodologies could result in significantly different unit costs per activity.

(3) Information for FCO depicts amounts for current year appropriations only. Additional information and systems are needed to develop meaningful FCO unit costs.

(4) Final Budget for Agency and Total Budget for Agency may not equal due to rounding.

IUCSSP03 LAS/PBS SYSTEM BUDGET PERIOD: 1999-2010 STATE OF FLORIDA

SP 09/25/2008 11:27 SCHED XI: AGENCY-LEVEL UNIT COST SUMMARY AUDIT REPORT MANAGEMENT SRVCS, DEPT OF

ACTIVITY ISSUE CODES SELECTED:

TRANSFER-STATE AGENCIES ACTIVITY ISSUE CODES SELECTED:

\_\_\_\_\_

1-8: ACT0680 ACT0700 ACT8010 ACT8020 ACT8030 ACT8040 ACT8050

AID TO LOCAL GOVERNMENTS ACTIVITY ISSUE CODES SELECTED:

THE FOLLOWING STATEWIDE ACTIVITIES (ACTOO10 THROUGH ACT0490) HAVE AN OUTPUT STANDARD (RECORD TYPE 5) AND SHOULD NOT:

\*\*\* NO ACTIVITIES FOUND \*\*\*

THE FCO ACTIVITY (ACT0210) CONTAINS EXPENDITURES IN AN OPERATING CATEGORY AND SHOULD NOT: (NOTE: THIS ACTIVITY IS ROLLED INTO EXECUTIVE DIRECTION, ADMINISTRATIVE SUPPORT AND INFORMATION TECHNOLOGY)

\*\*\* NO OPERATING CATEGORIES FOUND \*\*\*

THE FOLLOWING ACTIVITIES DO NOT HAVE AN OUTPUT STANDARD (RECORD TYPE 5) AND ARE REPORTED AS 'OTHER' IN SECTION III: (NOTE: 'OTHER' ACTIVITIES ARE NOT 'TRANSFER-STATE AGENCY' ACTIVITIES OR 'AID TO LOCAL GOVERNMENTS' ACTIVITIES. ALL ACTIVITIES WITH AN OUTPUT STANDARD (RECORD TYPE 5) SHOULD BE REPORTED IN SECTION II.)

BE	PC	CODE	TITLE	EXPENDITURES	FCO
72400100	1601000000	ACT0670	PROVIDE REIMBURSABLE TENANT	49,934	Footnote (1)
72400200	1601000000	ACT0760	PROVIDE STATE CONSTRUCTION PROJECT	53,027 ·	Footnote (1)
72750100	1601000000	ACT1410	PROVIDE AMERICANS WITH DISABILITIES	271,742	Footnote (2)
72750100	1601000000	ACT1430	ADMINISTER THE ADOPTION BENEFITS	1,722,125	Footnote (3)
72750100	1601000000	ACT1440	PROVIDE A STATEWIDE SYSTEM OF	230,275	Footnote (2)

TOTALS FROM SECTION I AND SECTIONS II + III:

DEPARTMENT: 72	EXPENDITURES	FCO
FINAL BUDGET FOR AGENCY (SECTION I):	570,837,500	85,931,178
TOTAL BUDGET FOR AGENCY (SECTION III):	569,712,303	85,931,178

DIFFERENCE:

1,125,197 Reversion not in column G69 (1,125,234) Retirement Benefits Administration Prog/Florida

\_\_\_\_\_ \_\_\_\_\_\_

National Guard: GR Appropriation reverted in 37 FY 07-08 and re-appropriated in Administered Funds Section 67 of the FY 08-09 GAA (EOG #2008-005). The reversion was not picked up in LAS/PBS, reversion column G69

THE FOLLOWING STATEWIDE ACTIVITIES (ACTOO10 THROUGH ACTO490) HAVE AN OUTPUT STANDARD (RECORD TYPE 5) AND SHOULD NOT:

\*\*\* NO ACTIVITIES FOUND \*\*\*

(MAY NOT EQUAL DUE TO ROUNDING)

THE FCO ACTIVITY (ACT0210) CONTAINS EXPENDITURES IN AN OPERATING CATEGORY AND SHOULD NOT: (NOTE: THIS ACTIVITY IS ROLLED INTO EXECUTIVE DIRECTION, ADMINISTRATIVE SUPPORT AND INFORMATION TECHNOLOGY)

\*\*\* NO OPERATING CATEGORIES FOUND \*\*\*

Footnote (1) Activity deleted by DMS and approved in budget amendment EOG #2008-0061

\_\_\_\_\_\_

Footnote (2) Executive Order #08-193 transfers the responsibility of the Governor's Commission on Disabilities (former Americans with Disabilities Work Group) from DMS to the Governor's Office

Footnote (3) Florida law Chapter 2007-119 transfers the administration of the Adoptions Benefits Program from DMS to the Department of Children and Families. The transfer of funding was approved in budget amendment EOG #2008-0143

## **Glossary of Terms and Acronyms**

<u>Activity:</u> A set of transactions within a budget entity that translates inputs into outputs using resources in response to a business requirement. Sequences of activities in logical combinations form services. Unit cost information is determined using the outputs of activities.

<u>Actual Expenditures:</u> Includes prior year actual disbursements, payables and encumbrances. The payables and encumbrances are certified forward at the end of the fiscal year. They may be disbursed between July 1 and December 31 of the subsequent fiscal year. Certified forward amounts are included in the year in which the funds are committed and not shown in the year the funds are disbursed.

<u>Appropriation Category:</u> The lowest level line item of funding in the General Appropriations Act which represents a major expenditure classification of the budget entity. Within budget entities, these categories may include: salaries and benefits, other personal services (OPS), expenses, operating capital outlay, data processing services, fixed capital outlay, etc. These categories are defined within this glossary under individual listings. For a complete listing of all appropriation categories, please refer to the ACTR section in the LAS/PBS User's Manual for instructions on ordering a report.

<u>Baseline Data:</u> Indicators of a state agency's current performance level, pursuant to guidelines established by the Executive Office of the Governor in consultation with legislative appropriations and appropriate substantive committees.

<u>Budget Entity:</u> A unit or function at the lowest level to which funds are specifically appropriated in the appropriations act. "Budget entity" and "service" have the same meaning.

CIO: Chief information Officer.

<u>CIP:</u> Capital Improvements Program Plan.

<u>CITS</u>: Communications and Information Technology Services (Note: The Information Services component recently separated and became the Southwood Shared Resource Center, the remaining components are being retiled to Telecommunications and Radio Services).

<u>D3-A</u>: A legislative budget request (LBR) exhibit which presents a narrative explanation and justification for each issue for the requested years.

<u>Demand:</u> The number of output units which are eligible to benefit from a service or activity.

EOG: Executive Office of the Governor.

<u>Estimated Expenditures:</u> Includes the amount estimated to be expended during the current fiscal year. These amounts will be computer generated based on the current year appropriations adjusted for vetoes and special appropriations bills.

FCO: Fixed Capital Outlay.

FFMIS: Florida Financial Management Information System.

<u>Fixed Capital Outlay:</u> Real property (land, buildings including appurtenances, fixtures and fixed equipment, structures, etc.), including additions, replacements, major repairs, and renovations to real property which materially extend its useful life or materially improve or change its functional use, and including furniture and equipment necessary to furnish and operate a new or improved facility.

FLAIR: Florida Accounting Information Resource Subsystem.

F.S.: Florida Statutes.

**GAA:** General Appropriations Act.

GR: General Revenue Fund.

<u>Indicator:</u> A single quantitative or qualitative statement that reports information about the nature of a condition, entity or activity. This term is used commonly as a synonym for the word "measure."

<u>Information Technology Resources:</u> Includes data processing-related hardware, software, services, telecommunications, supplies, personnel, facility resources, maintenance, and training.

<u>Input:</u> See Performance Measure.

<u>IOE</u>: Itemization of Expenditure.

<u>IT:</u> Information Technology.

<u>Judicial Branch:</u> All officers, employees, and offices of the Supreme Court, district courts of appeal, circuit courts, county courts, and the Judicial Qualifications Commission.

LAN: Local Area Network.

<u>LAS/PBS</u>: Legislative Appropriation System/Planning and Budgeting Subsystem. The statewide appropriations and budgeting system owned and maintained by the Executive Office of the Governor.

**LBC**: Legislative Budget Commission.

<u>Legislative Budget Commission:</u> A standing joint committee of the Legislature. The Commission was created to: review and approve/disapprove agency requests to amend original approved budgets; review agency spending plans; issue instructions and reports concerning zero-

based budgeting; and take other actions related to the fiscal matters of the state, as authorized in statute. It is composed of 14 members appointed by the President of the Senate and by the Speaker of the House of Representatives to two-year terms, running from the organization of one Legislature to the organization of the next Legislature.

LBR: Legislative Budget Request.

<u>Legislative Budget Request:</u> A request to the Legislature, filed pursuant to s. 216.023, Florida Statutes, or supplemental detailed requests filed with the Legislature, for the amounts of money an agency or branch of government believes will be needed to perform the functions that it is authorized, or which it is requesting authorization by law, to perform.

<u>LEED:</u> Leadership in Energy and Environmental Design.

<u>L.O.F.:</u> Laws of Florida.

LRPP: Long-Range Program Plan.

Long-Range Program Plan: A plan developed on an annual basis by each state agency that is policy-based, priority-driven, accountable, and developed through careful examination and justification of all programs and their associated costs. Each plan is developed by examining the needs of agency customers and clients and proposing programs and associated costs to address those needs based on state priorities as established by law, the agency mission, and legislative authorization. The plan provides the framework and context for preparing the legislative budget request and includes performance indicators for evaluating the impact of programs and agency performance.

MAN: Metropolitan Area Network (Information Technology).

NASBO: National Association of State Budget Officers.

<u>Narrative</u>: Justification for each service and activity is required at the program component detail level. Explanation, in many instances, will be required to provide a full understanding of how the dollar requirements were computed.

<u>Nonrecurring:</u> Expenditure or revenue which is not expected to be needed or available after the current fiscal year.

OPB: Office of Policy and Budget, Executive Office of the Governor.

Outcome: See Performance Measure.

Output: See Performance Measure.

Outsourcing: Describes situations where the state retains responsibility for the service, but contracts outside of state government for its delivery. Outsourcing includes everything from

contracting for minor administration tasks to contracting for major portions of activities or services which support the agency mission.

PBPB/PB2: Performance-Based Program Budgeting.

<u>Pass Through:</u> Dollars that flow through an agency's budget for which the agency has no discretion with respect to spending or performance. Examples of pass throughs include double budget for data centers, tax or license for local governments, WAGES contracting, etc.

<u>Performance Ledger:</u> The official compilation of information about state agency performance-based programs and measures, including approved programs, approved outputs and outcomes, baseline data, approved standards for each performance measure and any approved adjustments thereto, as well as actual agency performance for each measure.

<u>Performance Measure:</u> A quantitative or qualitative indicator used to assess state agency performance.

- Input means the quantities of resources used to produce goods or services and the demand for those goods and services.
- Outcome means an indicator of the actual impact or public benefit of a service.
- Output means the actual service or product delivered by a state agency.

<u>Policy Area:</u> A grouping of related activities to meet the needs of customers or clients which reflects major statewide priorities. Policy areas summarize data at a statewide level by using the first two digits of the ten-digit LAS/PBS program component code. Data collection will sum across state agencies when using this statewide code.

<u>Privatization:</u> Occurs when the state relinquishes its responsibility or maintains some partnership type of role in the delivery of an activity or service.

<u>Program:</u> A set of activities undertaken in accordance with a plan of action organized to realize identifiable goals based on legislative authorization (a program can consist of single or multiple services). For purposes of budget development, programs are identified in the General Appropriations Act for FY 2001-2002 by a title that begins with the word "Program." In some instances a program consists of several services, and in other cases the program has no services delineated within it; the service is the program in these cases. The LAS/PBS code is used for purposes of both program identification and service identification. "Service" is a "budget entity" for purposes of the LRPP.

<u>Program Purpose Statement:</u> A brief description of approved program responsibility and policy goals. The purpose statement relates directly to the agency mission and reflects essential services of the program needed to accomplish the agency's mission.

<u>Program Component:</u> An aggregation of generally related objectives which, because of their special character, related workload and interrelated output, can logically be considered an entity for purposes of organization, management, accounting, reporting, and budgeting.

<u>Reliability:</u> The extent to which the measuring procedure yields the same results on repeated trials and data are complete and sufficiently error free for the intended use.

Service: See Budget Entity.

**SSRC:** Southwood Shared Resource Center.

Standard: The level of performance of an outcome or output.

**SWOT:** Strengths, Weaknesses, Opportunities and Threats.

TCS: Trends and Conditions Statement.

TF: Trust Fund.

<u>TRS:</u> Telecommunications and Radio Services now renamed to the Division of Telecommunications

TRW: Technology Review Workgroup.

<u>Unit Cost:</u> The average total cost of producing a single unit of output – goods and services for a specific agency activity.

<u>Validity:</u> The appropriateness of the measuring instrument in relation to the purpose for which it is being used.

<u>WAGES:</u> Work and Gain Economic Stability (Agency for Workforce Innovation).

WAN: Wide Area Network (Information Technology).