

Council on Homelessness

2003 Report



Jerry Regier
Secretary

Jeb Bush
Governor

Council on Homelessness

2003 Report

Office on Homelessness
Tom Pierce, Executive Director
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Jeb Bush
Governor

Jerry Regier
Secretary

December 3, 2003

The Honorable Jeb Bush
Governor
The Capitol
Tallahassee, FL 32399-1000

Dear Governor Bush:

It is my pleasure to transmit to you the 2003 report of the Council on Homelessness. In compliance with the statutory charge, the Council's report outlines our recommendations for legislative actions to reduce homelessness in Florida. In addition, the report summarizes the accomplishments of the Council and the Office on Homelessness, as well as providing our evaluation of the performance of the Executive Director of the Office in fulfilling the statutory duties of the Office.

The Council has taken its meetings around the state in 2003 to be more accessible to the local homeless and the service providers. As a result of this outreach, the Council has identified common concerns and unmet needs in the homeless service delivery system. This input continues to focus the work of the Council.

Better cooperation, coordination, and working partnerships among state agencies is a major outcome of the Council's work in 2003. Building on Florida's participation in a federal-state policy academy on chronic homelessness, there has been significant steps taken to formalize partnership agreements between the state agency members of the Council, the Office on Homelessness, and the Council to address services to Florida's homeless. I would recognize the efforts of Workforce Florida, Inc. for their efforts to develop a model memorandum of agreement on homelessness.

It is by building stronger partnerships both within state government and with our local homeless service networks that results can be achieved that reduce the number of our Floridians in homelessness. The Council remains strongly committed to working with you to better serve our vulnerable families and individuals who are unable to support themselves and maintain a safe place to live.

Sincerely,
Lisa DeVitto
Chairperson
Council on Homelessness

cc: Secretary Jerry Regier

1317 Winewood Boulevard, Tallahassee, Florida 32399-0700

The Department of Children and Families is committed to working in partnership with local communities to ensure safety, well-being and self-sufficiency for the people we serve.

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SUMMARY

In accordance with section 420.622(9), Florida Statutes, the Council on Homelessness shall issue an annual report to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Secretary of the Department of Children and Families. This report shall summarize the Council's recommendations and actions taken by the Office on Homelessness. The Council shall also recommend proposals for legislative actions to reduce homelessness in Florida. Finally, the Council shall assess the performance of the Executive Director of the Office on Homelessness in carrying out the statutory duties of the office.

HOMELESS CONDITIONS IN FLORIDA

Based on most recent estimates from the network of 28 local homeless coalitions, over 72,600 persons are homeless in Florida on any given day. This represents one half of one percent of Florida's 2000 population. The breakdown of the homeless populations by county can be found in Appendix 3.

Florida's homeless children under age 18 now comprise over 35 percent (or 25,410 children) of our total homeless population. Adults are 57 percent (41,380 men and women) and the elderly over age 60 make up the remaining 8 percent (or 5,800 persons). Homeless families with children now comprise 40 percent of our homeless population, based on the aggregate data from local homeless assistance continuum of care plans. This equates to 26,629 persons in these homeless families.

The length of time persons are homeless in Florida reflects that just over 40 percent have been homeless less than 6 months, while 28 percent have gone without permanent housing for longer than a year. The remaining 32 percent were homeless between six and twelve months.

For almost 30 percent of the homeless in this last year, they experienced becoming homeless for the first time. For another 30 percent they had one prior experience of homelessness, while the remaining 40 percent have experienced multiple episodes of being homeless.

ACCOMPLISHMENTS OF THE COUNCIL AND OFFICE ON HOMELESSNESS

In 2003, the Council made concerted efforts to seek out local input on the needs of the homeless and the gaps in services at the community level. Common themes identified in these local comments received by the Council include:

- ?? Lack of access to affordable housing.
- ?? Local opposition to the siting of facilities to serve the homeless.
- ?? Need for improved homeless prevention strategies.
- ?? Continued problems for the homeless to access benefits under mainstream social service, health, employment, and housing programs.
- ?? Concerns with local laws that may criminalize the homeless, where options for sheltering do not exist.

The major outcome of the Council's efforts in 2003 has been the improved cooperation, coordination, and working partnerships among state agencies to serve Florida's homeless. The participation of Florida's Council in a federal-state policy academy on chronic homelessness early in 2003 created a foundation for these partnerships. A team of 15 Florida officials, representing members of the

Council, state agencies, and homeless advocates, participated in the policy academy. Much of their time was devoted to team discussions, information sharing, and identification of ways to work together. The team worked to identify strategies to serve the long-term homeless population. Agencies identified tangible opportunities to work together for specific results. This led to the negotiation of partnership agreements between the state agencies and the Office on Homelessness and the Council, to commit to enhanced services for the homeless.

At the policy academy, Florida was recognized for its establishment of and the active role of a statewide interagency Council to develop policy recommendations to guide the state's partnership role in serving the homeless. Further, the policy academy produced an action plan to address the needs of the chronic or long-term homeless population. This planning has furthered development of Florida's Strategic Plan to reduce homelessness and pursue our goal of reducing Florida's homeless population by 20 percent by 2006.

The key to accomplishing this goal is the success of Florida's 26 local homeless assistance continuums of care. Direct services to those facing homelessness are provided through local, community-based providers. In 2003, the coverage of these local continuums of care and their local plans has expanded significantly from 33 counties to 58 of our 67 counties. Additional efforts are underway to create a new continuum covering another four rural counties.

A central component of the state partnership with these local homeless continuums of care is the availability of state funding to help carry out their local service plans. The Challenge, Homeless Housing Assistance, and other state grant resources are making a significant contribution to enhanced service capacity. Over 28,000 homeless persons were assisted by local providers as a result of the \$3.8 million in Challenge Grants. With the commitment of \$5.0 million in Homeless Housing grants leveraging additional public and private financing, 347 additional housing units were built for occupancy by Florida's homeless in 2003. The Council advocates for additional funds for targeted homeless programs to help achieve our goal of reducing homelessness in Florida.

Additionally, the Council continues to focus on the need to create more housing stock that is available at costs affordable to those at very low-income levels. To address the need of Florida's homeless population, the Council established a goal to create 12,000 new housing units with half of these housing units for the chronically homeless. The Council is working to develop policies for existing state affordable housing programs to create additional housing for those households at extremely low-income levels.

Improved access for the homeless to the benefits of Florida's social service, health care, employment, and entitlement benefits for income security and insurance, also remains an ongoing focus of the Council. Significant improvement in the utilization of emergency financial help to families facing the loss of housing was made in 2003, with Council oversight and input on program enhancements. Please see Appendix 1 for additional details on the Council's 2003 actions.

COUNCIL RECOMMENDATIONS FOR LEGISLATIVE CONSIDERATION

The Council has developed proposals for budgetary consideration, as well as for substantive legislative action to authorize new or enhance existing homeless services. The Council welcomes the opportunity to submit these ideas for your consideration and debate in the 2004 session of the Legislature.

Budgetary Proposals for FY 2004-05

<u>Department / Program</u>	<u>Approved</u> <u>FY 2002-03</u>	<u>Approved</u> <u>FY 2003-04</u>	<u>Recommend</u> <u>FY 2003-04</u>	<u>FY 2004-05</u>
<u>Department of Children & Families</u>				
? Challenge Grants	\$ 3,838,799		\$ 2,116,025	\$ 3,838,799
? Homeless Housing Assistance	\$ 5,000,000		\$ 5,000,000	\$ 5,500,000
? Homeless Grant-in-Aid	\$ 1,185,990		\$ 1,185,990	\$ 1,185,990
? Homeless Coalition Grants	\$ 625,000		\$ 343,750	\$ 700,000
? Emergency Shelter Grant	\$ 3,034,474		\$ 3,034,474	\$ 3,034,474
? Emergency Financial Assistance for Housing	\$ 1,619,586		\$ 1,619,586	\$ 1,800,000
<u>Department of Corrections</u>				
? Transition Planning staffing/operation	\$ 3,396,116		\$ 0	\$ 3,396,116
? Transitional Housing	\$ 2,920,000		\$ 2,920,000	\$ 2,920,000

Florida Housing Finance Corporation

The Council recommends that the homeless set-aside in the State Apartment Incentive Loan (SAIL) program be funded at 8% of the annual State Housing Trust Fund budget allocation.

Further, the Council recommends that the Legislature preserve the state's Housing Trust Funds for their intended use for affordable housing.

SUBSTANTIVE LEGISLATIVE PROPOSALS

1. Authorize New Local Funding Option for Homeless Service.

The Council would support authorizing legislation to give all counties the option of levying a surcharge on traffic citations to generate revenue that would be restricted to support mental health and homeless services.

2. Technical Revisions to Existing Homeless Statutes.

The Council supports amendments to the current authorizing statutes in sections 420.621-626, Florida Statutes, to accomplish:

1. authorizing the Office on Homelessness to administer federal grants,
2. clarifying eligible construction costs allowed under the Homeless Housing Assistance Grant,
3. ensuring that homeless grant-in-aid funding is consistent with local continuum of care plans,
4. correcting the legal name of the Council member, the Florida Supportive Housing Coalition,
5. changing the date for submission of the annual report on homeless conditions in Florida to December 31, to coincide with the Council's annual report date.

3. Housing Status Information.

The last issue recommends that legislation be created to authorize the Office on Homelessness to collect information, which would be mandated to be collected by state agencies on the housing status of persons at the time they access state sources or benefits. This information will help better assess the ability of persons who may be homeless to access state resources.

These proposals are more fully discussed in the next section.

PERFORMANCE OF EXECUTIVE DIRECTOR

The Council members provided individual evaluations of the performance of the Executive Director, Thomas Pierce. The Chairperson collated these evaluations and presented this evaluation, which was adopted by the full Council.

Mr. Pierce has done an excellent job in 2003 of fulfilling the statutory duties of the Office on Homelessness, according to the policies set by the Council, and within available resources. Mr. Pierce is an accomplished, talented administrator; he diligently and efficiently administers the grant programs assigned to the Office, with a constant commitment to evaluation and improvement; the Office serves as a statewide resource and one-stop source of information and assistance on homelessness.

See Appendix 2 for additional comments on the Council's performance evaluation process.

LEGISLATIVE PROPOSAL RECOMMENDATIONS

FY 2004-2005 Budget Recommendations

The Council has reviewed the spending levels of targeted state homeless assistance and other programs critically linked to homelessness. The following recommendations for spending for fiscal year 2004-2005 are offered for budget action.

Department of Children and Families

<u>Program</u>	<u>FY 2003-2004</u>	<u>Proposed FY 2004-2005</u>
Challenge Grant	\$ 2,116,025	\$ 3,838,799
Homeless Housing Assistance	5,000,000	5,500,000
Coalition Staffing Grants	343,750	700,000
Homeless Grant-in-Aid	1,185,990	1,185,990
Emergency Shelter	3,034,474	3,034,474
Emergency Financial Assistance for Housing	1,619,586	1,800,000

Challenge Grants – \$3,838,799

This program funds the implementation of local homeless assistance continuum of care plans. In the current fiscal year, spending authority was reduced from the prior year budget of \$3,838,799 to \$2,116,025 to meet state budget constraints in General Revenue appropriations. The Council recommends returning this budget to the previous spending level of \$3,838,799. At this spending level in 2002-2003, the Challenge Grants supported 16 of our local continuum of care plans, resulting in services provided to 28,000 homeless persons. The reduced spending level in the current year is expected to result in fewer services, to fewer homeless persons.

Based on a survey of the lead agencies of the local continuums, none of the lead agencies expected to be able to make up the reduced state money with other sources. One major benefit of this state grant is the ability to use this state source as match for federal grants. In 2003, \$538,000 in Challenge Grants leveraged \$1,787,000 in federal money in three of our grantees. As the program becomes more known and stable as a funding source, its use as federal grant match will increase. Eight lead agencies expected to use the current year Challenge grants to leverage \$3.18 million in federal grants. As a very flexible source of aid, the Challenge Grant is recommended to be increased back to \$3,838,799 to fulfill local needs in homeless service delivery.

Homeless Housing Assistance – \$5,500,000

The Council recommends a 10 percent increase in spending authority, funded by a transfer of revenues from the Local Housing Trust Fund. This \$500,000 increase will fund one more housing assistance grant. This should generate another 33 housing units for the homeless, based on current grant costs per unit. This program is one of the state resources to help create more housing for our lowest income households. The Council's estimate is that Florida will need 12,000 units over 10 years to serve the current homeless populations.

Coalition Staffing Grants – \$700,000

The Council is seeking adequate spending authority to fund 28 local homeless coalitions with a \$25,000 grant to help underwrite a staff position. The ability of our local homeless coalitions to maintain professional staff directly impacts on our local capacity to coordinate services to the homeless, to

effectively secure federal grants and local support, and to capture reliable data on homeless conditions. Funding in the current year was reduced to \$343,750 due to budget constraints on the General Revenue source for this grant. The Council recommends a \$700,000 spending level for these staffing grants.

Homeless Grant-in-Aid – \$1,185,990

This grant is recommended for funding at the current spending level. The assistance goes to local providers of homeless services, ranging from prevention assistance, to sheltering, supportive services, and case management to coordinate local providers of service.

Emergency Shelter Grants – \$3,034,474

The spending authority for the pass through of the federal Emergency Shelter Grant is recommended to remain at current spending levels. No change in the level of the federal grant from the U.S. Department of Housing and Urban Development is expected. This grant supports repairing, equipping and operating of emergency shelters, and transitional housing. Up to 30% of the spending is targeted to homeless prevention actions.

Emergency Financial Assistance for Housing – \$1,800,000

The Council is recommending a small increase in this aid to families with children facing eviction or loss of housing. The recommended spending for direct assistance payments is \$1,800,000, funded equally by transfers from the Temporary Assistance for Needy Families, and the Local Housing Trust Fund. The additional spending authority (\$180,414) would serve another 450 families facing the prospect of becoming homeless.

Department of Corrections

<u>Program</u>	<u>FY 2003-2004</u>	<u>Proposed FY 2004-2005</u>
Transitional Planning (staff and expense)	\$ 0	\$ 3,396,116
Transitional Housing (contract services)	\$2,920,000	\$2,920,000

The Council recommends restoring within the correctional facilities, staff to prepare discharge plans for the estimated 26,000 offenders each year that are released upon completing their sentence. The ability to staff the development of transition plans to help the ex-offender reenter the community is an essential strategy to avoid releasing these men and women onto the streets and into homelessness. This program was started in FY 2002-2003, with 52 positions. The program was deleted in the budget for the current year.

Associated with the transition-planning program is funding for 800 beds of transitional housing for persons released who may need ongoing substance abuse treatment or supportive services. The Council recommends continued funding for these 800 beds of transitional housing.

Florida Housing Finance Corporation

State Apartment Incentive Loan Program (SAIL)

The Council recommends that the homeless set-aside in this rental housing production program continue to be funded at the level equal to 8 percent of the annual State Housing Trust Fund budget allocation for the program. In the current year, the nearly \$5,000,000 set-aside was committed to two homeless projects to develop 200 units for occupancy by the homeless in Miami and Jacksonville.

State's Housing Trust Funds

The Council recommends that the state's Housing Trust Funds be preserved for their intended use for affordable housing. The lack of housing stock available to our households at the lowest income levels is a critical cause of homelessness. The ability of the state to continue its current affordable housing production programs is essential to any effective strategy to reduce homelessness.

Proposed Legislative Initiatives

1. Local Funding Option for Homeless Services

The Council supports authorizing legislation that would give all counties the option to levy a surcharge on traffic citations, with the revenue generated targeted to and restricted to fund local mental health and homeless services.

Interests in Hillsborough County proposed the concept. According to their assessment, a \$10 surcharge per traffic citation could generate \$300,000 a year. Their concept would restrict this revenue for mental health and homeless services only.

The Council supports such an optional revenue source to help support critical services for the homeless.

2. Technical Amendment Package to Homeless Statutes.

A series of technical corrections and clarifications to the current authorizing statutes for homeless programs is recommended. These issues are cost neutral. The package addresses five issues.

- a. Amend section 420.622(2), Florida Statutes, creating the Council on Homelessness to change the name of a statewide organizational member to properly cite their legal name as the Florida Supportive Housing Coalition.
- b. Amend section 420.622(3), Florida Statutes, to add the authorization for the Office on Homelessness to administer federal homeless assistance grants.
- c. Amend section 420.622(5), Florida Statutes, to clarify the allowable construction costs under the Homeless Housing Assistance Grant.
- d. Amend section 420.623(4), Florida Statutes, to change the date that the Department of Children and Families shall submit its annual report on homeless conditions in Florida from June 30 to December 31. The December date coincides with the date of the Council's report to the Governor and Legislature and a coordinated submission should enhance the usefulness of the two reports.
- e. Amend section 420.625(5), Florida Statutes, to require that the spending plans for the homeless grant-in-aid program are consistent with the local continuum of care plans, created pursuant to section 420.624, Florida Statutes.

3. Housing Status Information

In 2002, the Council identified the lack of service data on the extent to which benefits are being provided to homeless clients within state programs. Without this data, the Council is unable to assess how well existing state resources are being used by the homeless. The Council recommends adding authorizing language in section 420.627(new), to require state agencies collect homeless service information and submit that information to the Office on Homelessness. Specifically, the data sought is the housing status of the person(s) that applies for or receives state benefits at the point that person enters the state program.

APPENDIX 1 SUMMARY OF COUNCIL RECOMMENDATIONS & ACTIONS TAKEN

In 2003, the Council on Homelessness held six meetings of the full Council and held conference calls on the six committees on a monthly basis. This year's meetings were held on the following dates and locations.

February 25	Tampa
April 7	Tallahassee
June 3	Orlando
August 5	Miami
October 14	Tallahassee
December 2	Tallahassee

In addition, in January 2003, a number of the Council members participated in a federal-state policy academy to address the problems of the chronic or long-term homeless. This three-day meeting resulted in the development of a Florida action plan to begin to address the needs of this homeless population and seek ways to reduce their numbers. The action plan identified a number of strategies, some of which have already been implemented. Further, this action plan has been incorporated within the Council's overall Strategic Plan.

A major focus of the federal-state policy academy was on improving access by our homeless persons to mainstream programs such as food stamps, social security benefits, cash assistance, health care, mental health, substance abuse, employment, and housing assistance. The Council continues to make this a priority concern. Significant accomplishments in 2003 included:

- ?? Monitored the state's emergency financial assistance for housing program, resulting in full utilization of the budget to aid over 3,800 families.
- ?? Identified potential methods to reduce the time required to determine disability status for homeless clients under Social Security.
- ?? Supported the inclusion of community based housing services covered in behavioral health services under Medicaid.
- ?? Recommended to the Florida Housing Finance Corporation to amend current state housing production programs to:
 - a. ensure homeless set-asides are fully used for homeless housing,
 - b. ensure that the housing needs of all Floridians, especially those at extremely low income levels are addressed, and
 - c. consider options to encourage all assisted housing developments make some units available for homeless occupancy.

A key to improving access to these mainstream programs is to develop partnership agreements with the administering agencies. In 2003 the Council moved to negotiate such working partnerships. The first agreement was executed between the Council, the Office on Homelessness, the Agency for Workforce Innovation, and Workforce Florida, Inc. This covers the range of employment programs and includes the

statewide network of Workforce boards and one stop employment centers. Additional partnership memoranda of understandings are being finalized with the state's affordable housing agencies, the Department of Community Affairs, and the Florida Housing Finance Corporation. In 2004 more agreements will be finalized with Department of Health, Department of Corrections, Department of Children and Families, and Department of Veterans' Affairs.

The Council continued to work on improving the information available on Florida's homeless population. The Council has continued to promote the use of local point-in-time surveys, using a state endorsed standardized survey tool. Based on the local experiences in using this survey tool, a revised instrument and instructions for conducting the survey, have been issued. A standard protocol has also been developed to guide state agencies in methods to capture data on the housing status of clients served in their respective programs. The Office has also made the collection of the housing status for clients a requirement to be generated by lead agencies receiving 2003-2004 Challenge and Homeless Housing grants. Finally, the Office has developed and solicited local responses to a minimum standard for data to be submitted to the state from local homeless management information systems. This local data will tie to statewide measures of outcomes for the continuums.

In the area of homeless prevention strategies, the Council has focused on discharge planning in the state correctional populations, residential treatment in mental health, and youth aging out of foster care. A model discharge planning process has been developed by the Office and validated by mental health providers. The Council and the Department of Corrections have promoted the availability of the 800 beds of transitional housing for ex-offenders released from state facilities, to ensure that the local continuums are able to refer eligible persons to those beds as an alternative to the homeless shelters.

Finally, the Council has provided ongoing advice to the Office on refinements to our state funded homeless grants to our local continuums of care. The availability of these state resources is making a positive impact on the capacity to serve our homeless populations. The Challenge Grants helped fund services to over 28,000 persons in 2003 and our Homeless Housing grants are developing 347 units of housing to serve the homeless.

The Office and the Council have a strong working relationship. The Council's advice and recommendations are used by the Office to operate its grant programs and to guide the Office in carrying out its statutory duties.

APPENDIX 2 EVALUATION & PERFORMANCE OF THE EXECUTIVE DIRECTOR

Statute's Requirements for Evaluation

Florida Statutes direct the Council on Homelessness to conduct an annual evaluation of the performance of the Executive Director of the State Office on Homelessness for transmittal to the Governor, Legislature, and Secretary of the Department of Children and Families. Section 420.622, Florida Statutes, requires "an evaluation of the executive director's performance in fulfilling the statutory duties of the office." The statutory duties comprise approximately sixteen separate responsibilities involving planning, coordination, and grant program administration, compiling of information, and provision of technical assistance. The Office is to carry out these duties pursuant to the policies set by the Council and within available funding.

Council's Methodology in Evaluation

Each member had an opportunity to submit an evaluation form, to provide a numerical rating of 1-5, and also to provide written comments. Based on these responses, the Chairperson has drafted an evaluation statement that has been approved by the full Council.

A total of eight written evaluations were received. Each member responding gave a positive assessment, ranging from "achieves expectations" to "far exceeds expectations." The comments primarily focused on how well Mr. Pierce performs his responsibilities from a work ethic or employee standpoint, rather than an objective assessment of his accomplishment of the responsibilities of the office. All comments received were consistently positive and complimentary. Negative comments were entirely absent.

Evaluation of Tom Pierce, Executive Director, in Fulfilling the Statutory Duties of the Office on Homelessness

Mr. Pierce has done an excellent job in 2003 of fulfilling the statutory duties of the Office on Homelessness, according to the policies set by the Council, and within available resources. Mr. Pierce is an accomplished, talented administrator. He diligently and efficiently administers the grant programs assigned to the Office, with a constant commitment to evaluation and improvement. The Office serves as a statewide resource and one-stop source of information and assistance on homelessness.

The Legislature created the Office on Homelessness in 2001. The Council generally recognizes that the problem of homelessness is complex and that all of the sixteen statutory duties cannot be fully accomplished within available resources, particularly within the first few years. Mr. Pierce's abilities in planning and policy development, management of personnel and resources, knowledge of the system, and the ability to effectively foster inter-agency information exchanges, and coordination allows the Office to achieve more than would normally be expected given the small staff and resources available. The Office on Homelessness has made important progress in developing priorities and carrying out its responsibilities to the maximum extent possible during the two and one half years of its existence. Mr. Pierce is recognized as an authority on housing policy, state and federal government programs, and homelessness. Mr. Pierce is a tremendous asset to the Office on Homelessness and to the State of Florida. His leadership and management skills and ability to research and implement are invaluable. By creating interagency and public-private coordination, and communication with federal and local agencies, the Office has created

efficiencies and improvements in services and policies that will improve service delivery within existing resources.

The Office on Homelessness provides technical assistance to the continuums of care, and serves as an advocate for issues relating to homelessness at all levels of government. The Office coordinates with state, local, private agencies, and providers to produce a consolidated and financial plan for the state's system of homeless programs. The Office provides information gathering and dissemination that assist local continuums, other state agencies, private providers, and volunteers, with respect to resources and services. The Office provides technical assistance at all levels and convenes meetings and workshops accessible throughout the state. The Office develops accountability measures and makes recommendations for improving current practices. The Office promotes a federal policy agenda to improve conditions in the State of Florida and also formulates policies and proposals to more effectively meet the needs of the homeless in Florida. The Office explores funding sources at all levels and develops policies directed at improving discharge planning. The Office provides effective guidance and assistance to the Council in enabling it to set policies.

Mr. Pierce's commitment to his work is outstanding. He is able to establish order and direction within the challenges of budget constraints and sometimes competing policy considerations. One of the greatest challenges to the ability of the Office to carry out its statutory duties has been the reduction in agency budgets targeted for programs that serve the homeless. A number of recent legislative directives for agency reorganizations and program efficiencies that are designed without including a prior assessment of how the changes may affect efforts to reduce homelessness, compound the problems in trying to improve coordination of services and programs for the homeless.

APPENDIX 3 HOMELESS POPULATION BY COUNTY: 2003

<u>DCF DISTRICT</u>	<u>COUNTIES</u>	<u>ESTIMATED DAILY HOMELESS POPULATION</u>	<u>DCF DISTRICT</u>	<u>COUNTIES</u>	<u>ESTIMATED DAILY HOMELESS POPULATION</u>		
1	Escambia	2,085	7	Orange	4,000		
	Santa Rosa	891		Osceola	1,000		
	Okaloosa	623		Seminole	1,300		
	Walton	119		Brevard	1,856		
2	Leon	499	8	DeSoto	145		
	Gadsden	198		Glades	49		
	Franklin	49		Hendry	164		
	Liberty	31		Lee	1,919		
	Madison	87		Charlotte	800		
	Taylor	85	Collier	690			
	Wakulla	101	9	Palm Beach	3,922		
	Jefferson	57		10	Broward	10,000	
	Bay	1,400			11	Miami-Dade	6,889
	Calhoun	200				Monroe	2,151
	Gulf	300	12		Volusia	2,030	
	Holmes	220		Flagler	165		
	Jackson	250		13	Citrus	448	
	Washington	200	Hernando		501		
3	Alachua	870	Lake		845		
	Bradford	133	Sumter		208		
	Dixie	70	Marion		1,017		
	Gilchrist	75	14	Polk	2,129		
	Levy	170		Highlands	384		
	Putnam	380		Hardee	119		
	Union	64		15	Indian River	457	
	Columbia	284			St. Lucie	490	
	Hamilton	68	Okeechobee		135		
	Lafayette	33	Martin		470		
Suwannee	176						
4	Duval	2,122					
	Baker	N/A					
	Clay	N/A					
	Nassau	N/A					
	St. Johns	991					
Suncoast	Hillsborough	6,481					
	Manatee	2,047					
	Pinellas	2,305					
	Pasco	2,859					
	Sarasota	1,826					

TOTAL STATEWIDE ESTIMATED DAILY POPULATION 72,632

Sources: Florida's Local Homeless Coalitions – 2003 Survey

**APPENDIX 4
2003 COUNCIL MEMBERS**

Department of Children & Families

Jim Clark*
Sidonie Squier*

Department of Community Affairs

Shirley Collins*
Marcus Hepburn*

Department of Health

Dr. Bonnie Sorensen*
Annie Neasman*

Department of Corrections

Janice Mortimer

Department of Veterans' Affairs

Rocky McPherson*
Barbara Harker *

Florida Housing Finance Corporation

Steve Auger

Workforce Florida, Inc.

Mike Switzer

Governor's Appointees

Neil Bryant*
Lisa Kane DeVitto
Bob Rogers*
Ju'Coby Pittman
Bishop Thomas Wenski

Florida Coalition for the Homeless

Greg Mellowe

Florida Supportive Housing Coalition

Maria Barcus

Florida Rural Development Council

Catherine Hanks*
Nan Wheeler*

Florida Association of Counties

Paul Owen*
Joyce Johnson-Carlson*

The following state agency staff has been active participants in the Council meetings in 2003.

Department of Children and Families

Melissa Jacoby
Susan Dickerson
Lana Cichon

Department of Health

Richard Polangin
Kathy Winn

Department of Corrections

Mark Lazarus

*Council Members who served partial year terms.