# Comprehensive Annual Financial Report

Fiscal Year Ended September 30, 2002











A Component Unit of the State of Florida

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Fiscal Year Ended September 30, 2002 Prepared by: Finance Department



A Component Unit of the State of Florida

#### The Front Cover:

The mission of the Southwest Florida Water Management District (District) is to manage the water and water-related resources for the people through regulatory and other programs. Central to the mission is maintaining the balance between the water needs of current and future users while protecting and maintaining the natural systems which provide the District with its existing and future water supply.

The Governing Board of the District assumes its responsibilities as authorized in Chapter 373 and other chapters of the Florida Statutes by directing a wide range of programs, initiatives and actions. These programs include, but are not limited to: water supply planning, development and conservation; flood protection and control; water quality improvement, data collection and analysis; and natural systems protection and maintenance.

The District does not discriminate on the basis of any individual's disability status. Anyone requiring reasonable accommodation under the ADA should contact Spring Aikens at (352) 796-7211, or 1-800-423-1476 (Florida only), extension 4121. TDD only: 1-800-231-6103 (Florida only). Fax number: (352) 540-6011, Suncom fax: 663-6011.



## Southwest Florida Water Management District Comprehensive Annual Financial Report For the Fiscal Year Ended September 30, 2002

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## Introductory Section

- Letter of Transmittal
- GFOA Certificate of Achievement
- Boundary Map
- Organizational Chart Listing Principal Officials
- Finance Department Listing



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# Southwest Florida Water Management District

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> William S. Bilenky General Counsel

March 25, 2003

To the Citizens of the Southwest Florida Water Management District:

The Comprehensive Annual Financial Report of the Southwest Florida Water Management District (District) for the fiscal year ended September 30, 2002, is hereby submitted.

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with management. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the District's financial statements in conformity with generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the District's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. To the best of our knowledge and belief, the information presented is accurate in all material respects, and is reported in a manner that presents fairly the financial position and results of operations of the District. All disclosures necessary to enable the reader to gain an understanding of the District's activities have been included.

The Comprehensive Annual Financial Report is presented in five sections:

- Introductory Section, including: this transmittal letter; Certificate of Achievement from the Government Finance Officers Association; District boundary map; District organizational chart; and Finance Department personnel listing.
- **Financial Section**, including: Independent Auditors' Report; Management's Discussion and Analysis; basic financial statements; and other supplementary information.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District's MD&A can be found immediately following the report of the independent auditors.

 Statistical, including: selected financial and demographic information generally presented on a multi-year basis.

- Single Audit, including: Independent Auditors' report on compliance and on internal control;
   Independent Auditors' report on compliance and internal control over compliance applicable to each major federal program and state project; and schedule of expenditures of federal awards and state financial assistance.
- Management Letter, included pursuant to the Rules of the Auditor General for the State of Florida.

#### **About the District**

The Southwest Florida Water Management District (District) encompasses a 10,000 square mile 16-county area in west-central Florida and is one of five regional water management districts charged by Chapter 373 of the Florida Statutes to preserve and protect the state's water resources.

Approximately one quarter of the state's population (4.0 million) resides within the District. The District was established in 1961 by a special act of the Florida Legislature to serve as local sponsor of the Four River Basins, Florida Project. This was a major flood control project sponsored by the U.S. Army Corps of Engineers after Hurricane Donna caused extensive damage in west-central Florida in 1960.

The District's original mission was to protect people and property from flooding caused by tropical storms and other heavy rains. This was done in part by building structures to control high waters. The Tampa Bypass Canal, which diverts Hillsborough River overflow around the flood-prone areas of Tampa and Temple Terrace, is the most visible example of this water resources management responsibility.

Today's regional flood protection efforts remain an important element of the District's mission. Since the District was created in 1961, the demands of growth have resulted in additional responsibilities mandated of the District by the Florida Legislature. As delegated by the Florida Department of Environmental Protection (DEP), the District now authorizes permits for consumptive use of water, well construction, surface water management, and the protection of wetlands. Water supply, water resources development, and water quality are major concerns, and most projects with local, state and federal funding partners focus on ensuring adequate sustainable quality water for the future.

An 11-member Governing Board determines the District's overall policies, executes its regulatory responsibilities, administers contracts, hires the Executive Director subject to confirmation by the Florida Senate, and authorizes tax levies and general fund and Basin budgets subject to review by the Governor. Each member is appointed by the Governor and confirmed by the Florida Senate. District Governing Board members serve four-year terms, are eligible for reappointment, and serve as unpaid citizen volunteers. One or more Governing Board members also serve in an ex officio role on each of the District's eight Basin Boards.

Unique to the Southwest Florida Water Management District, eight watershed basins within the District are each overseen by a Basin Board. There are 46 Basin Board members, who are also appointed by the Governor and confirmed by the Florida Senate. Basin Board members serve three-year terms, are eligible for reappointment, and serve as unpaid citizen volunteers. They offer a localized perspective to water management and make statutorily required recommendations and decisions. Because of its Districtwide hydrologic significance, the District Governing Board oversees activities in a ninth watershed area, the Green Swamp Basin.

The District, as a publicly funded agency, is keenly aware of its responsibility to evidence accountability. This involves identification and ongoing use of performance measures related to the District's resource management. Such measures must address both **effectiveness** (accomplishing what the District intended to accomplish) and **efficiency** (production of desired results with a minimum expenditure of energy, time, money or materials). This two-tiered approach provides information to meet internal needs and communicates the District's overall effectiveness in managing and protecting

water resources to taxpayers and other stakeholders. Moreover, it provides key information to the Governing Board in deciding where best to allocate limited resources.

The District works closely with the Executive Office of the Governor (EOG), DEP and the other water management districts to develop statewide "core" measures for both effectiveness and efficiency. The former are reflected as Water Management Performance Measures, reported each year in November as part of the Annual Progress Report for the District Water Management Plan. The latter (budget Performance Measures or BPMs) are provided as part of the statutorily required Tentative Budget Submission to the EOG (Section 373.536, Florida Statutes). Together, these developing indicators provide significant guidance for achieving accountable water resource management.

The District is authorized by the Florida Constitution and Florida State Statutes to fund its general operations from ad valorem property taxes. The District Governing Board may levy up to one-half mill for the general costs of the District. In addition, each of the eight Basin Boards may assess up to one-half mill for local water management projects. One mill equals \$1 of tax per \$1,000 of assessed property value. Funding for District programs is supplemented by District permit fees and by grants from and contracts with the federal, state and local governments, and private sector organizations.

#### The Reporting Entity

The financial statements of the District include all operations for which the District is financially accountable.

The District is a component unit of the State of Florida for financial reporting purposes. The state provides funding for District programs through the sale of state debt, sharing of documentary stamp revenues, and the approval of various annual grants and entitlements.

The District's financial statements for the fiscal year ended September 30, 2002, will be incorporated into the State of Florida financial statements for the state's fiscal year ending June 30, 2003, as a discretely presented component unit. Discretely presented component units are reported in a separate column in the basic financial statements to emphasize that they are legally separate from the primary government, which is the State of Florida, and to differentiate their financial position, results of operations and cash flows.

#### **Factors Affecting Financial Condition**

**Economic Conditions and Outlook.** Despite the September 11, 2001, terrorist attacks on the statewide economy and a slower population growth rate than the state as a whole, the near and longer term economic prospects for the counties within the District appear to be bright<sup>1</sup>. None of the six counties in the state with the largest share of wages earned from tourism-related industries are in the Southwest Florida Water Management District and these are the counties that suffered the most post September 11<sup>th</sup>. As expected, growth in housing starts may decline faster in the District's counties than the state as a whole due to a slower rate of population growth. Despite this, the diversified economy of the District will perform better than the state as a whole. In terms of growth of non-agricultural wage and salary jobs, the counties in the District will match the statewide growth rate (2.3 percent) between 2002 and 2003 but will outpace the state as a whole through 2010 (18.58 percent versus 18.23 percent). Real per capita income in the District will increase faster than the state both between 2002 and 2003 (2.87 percent versus 2.67 percent) and between 2002 and 2010 (20.32 percent versus 19.31 percent). Unemployment in the counties in the District is projected to fall below 5.0 percent in 2003 but will not fall below 5.0 percent statewide until 2010.

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<sup>&</sup>lt;sup>1</sup> Non-agricultural economic and demographic statistics are abstracted from <u>Florida Long-Term Economic Forecast 2002</u>: <u>Volume 2 – State and Counties</u>. Bureau of Economic and Business Research, University of Florida. August 2002.

Employment prospects will be the greatest in the counties with the largest share of retirees (Charlotte, Citrus, Hernando, Highlands, Pasco, Sarasota and Sumter). These counties performed the best over the last year as they were somewhat insulated from the impacts of the decline in tourism. Employment prospects will be the weakest in counties with the largest shares of wages earned in mining and manufacturing. None of the eight counties in the state with the highest share of wages from mining and manufacturing are in the Southwest Florida Water Management District. Farming counties are expected to fare somewhat better than mining and manufacturing counties. Desoto, Hardee and Highlands counties are among the eight counties in the state with the highest share of wages from agriculture.

The District is home to a significant agricultural sector. Two of the most prominent crops are citrus and vegetables. Florida's on-tree returns for all oranges for the 2001-2002 season are expected to be \$721.4 million, an increase of \$5.3 million over the 2000-2001 season. Based on a predicted decline in Florida orange production and in-spite of a predicted significant increase in Brazilian production, on-tree prices for oranges are expected to improve in the 2002-2003 season. On-tree returns for all oranges are expected to increase to \$782.6 million, an increase of \$61.2 million. As the District is one of the few areas of the state maintaining or increasing orange acreage, the increased value should particularly benefit the citrus sector in the District. On-tree returns for grapefruit are also expected to rise from \$97.1 million in 2001-2002 to \$101.8 million in 2002-2003.

Trends in the vegetable industry in the District are now somewhat more difficult to track as county-level vegetable acreage is no longer reported by the Florida Agricultural Statistics Service (FASS). Nationwide demand for fresh vegetables has increased 21 percent since 1990. This trend is expected to continue and will benefit all producers. However, a petition to the U.S. International Trade Commission against Canadian hothouse tomato producers alleging they were selling tomatoes below fair market value was denied in 2001. In 2002, Mexico withdrew from the suspension agreement that set a floor price on Mexican tomatoes coming into the United States. In spite of these developments, anecdotal and other information indicates that the near-term outlook for Florida vegetable growers is relatively good. Negotiations are underway to develop a new suspension agreement and the implementation of Country-of-Origin-Labeling required by the 2002 Farm Bill may enhance the position of U.S. growers among consumers concerned about issues such as pesticide residues. More stringent U.S. environmental regulations may steer consumers to U.S. produced vegetables<sup>2</sup>.

Overall, the economies of the counties in the District remain strong. Projected lower than statewide unemployment and higher than statewide gains in per-capita income in the non-agricultural sector, and relatively favorable conditions in the agricultural sector are indicative of a regional economy that is relatively well-positioned to finance projected water resource and water supply development needs.

**Long-term financial planning.** The District exercises its management of water resources through five primary "areas of responsibility": Water Supply, Flood Protection, Water Quality, Natural Systems and Management Services. Long-term financial planning, as well as strategic direction, is provided by the District Water Management Plan (2001), a matching financial strategic plan (financial engine) through 2020, and annual development of a Program Budget and Five-Year Capital Improvement Plan that connects planning and program budgeting.

As one example of long-term financial planning in the area of water supply, consider the District's direction for water supply and resource development. The District's Regional Water Supply Plan (RWSP, August 2001), which is updated every five years, shows that at least an additional 432 million gallons per day (mgd) of new water supplies will be required by 2020. Of this amount, 215 mgd, at a cost of over \$1 billion, has been completed, is in progress, or is programmed (meaning that the funding mechanisms are in place). The remaining 217 mgd through 2020, at a projected cost of \$1.3 billion, has not been developed or funded. The RWSP includes a pay-as-you-go strategic funding plan for

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<sup>&</sup>lt;sup>2</sup> John J. VanSickle. "The Situation and Outlook in the Fresh Vegetable Market." Institute of Food and Agricultural Sciences, University of Florida (no date) and telecon with FASS representative,

implementation (referred to as the financial engine) that depends on the majority of the remaining \$1.3 billion being generated in conjunction with the District's public and private partners. As prescribed by the RWSP financial engine, the fiscal year 2003 combined District budget includes \$32 million for Water Supply and Resource Development projects and reserves. The District will continue to seek additional federal, state and local funding through 2020 and strategic public and private partnerships to address the investment necessary to develop the additional conservation programs and new sustainable water supplies for both Northern Tampa Bay and the Southern Water Use Caution Areas.

Cash management policies and practices. Cash temporarily idle during the year was pooled and invested in the Local Government Surplus Trust Fund, which is administered by the State Board of Administration, and in government securities with maturities of 2½ to 3 years. The District's investment policy is to minimize credit and market risks while maintaining a competitive yield on the portfolio. The average rate of return on District investments was 5.3 and 3.1 percent for fiscal years 2001 and 2002, respectively. Interest earnings include appreciation in the fair value of investments. Increases in fair value during the current year, however, do not necessarily represent trends that will continue; nor is it always possible to realize such amounts, especially in the case of temporary changes in the fair value of investments that the District intends to hold to maturity.

**Risk Management.** The Risk Management Section of the District is charged with the responsibility to provide a safe and healthy environment to protect employees and the public against losses that would affect the District's ability to fulfill its goals and objectives. Post September 11, 2001, Risk Management has been tasked with coordinating the District's heightened security planning and implementation efforts. Districtwide safety programs to familiarize employees with risk control techniques to minimize accident-related losses have been offered to all District employees.

The District is currently self-insured for workers' compensation. The District contracts with a third-party administrator to administer workers' compensation claims and maintains an excess workers' compensation insurance policy to cover claims in excess of \$350,000 per occurrence. Additional information on the District's risk management activities can be found in Note V.A on page 42 of the notes to the financial statements.

The District continues to be successful in maintaining employee group medical benefit costs at a level equal to or less than the average cost for similar benefit plans based on industry type, geographic location and plan structure.

**Pension Trust Operations.** Employees of the District are covered by the Florida Retirement System (FRS). FRS contribution rates are actuarially determined and spread to all participant governments within the FRS system. The District has no obligation in connection with employee benefits offered through this plan beyond its annual contractual payment to the FRS. Additional information on the District's pension arrangements can be found in Note V.C on page 44 of the notes to the financial statements.

**Debt Administration.** The District continued to have no outstanding debt at the end of fiscal year 2002.

#### **Major Initiative and Milestones**

Fiscal year 2002 was an active year as the District continued its mission of managing the water resources to meet the needs of current and future users, while also protecting the environment.

#### **Comprehensive Watershed Management Initiative**

The Comprehensive Watershed Management (CWM) initiative was established in 1994 to improve the management of water and related natural resources within the District. Staff from a variety of disciplines and departments make up "watershed management teams" that have been assigned to 11 primary watersheds within the District. Local governments and other stakeholders within each watershed are also significant partners on a number of these teams. CWM teams annually review the

implementation status of recommended actions from plans for their watersheds. This information is also used in the Basin Board planning process and in District accountability and performance reporting. Starting in 2000, the District began expanding its Geographic Information System (GIS) and Web-based technologies to support the CWM initiative's watershed-based approach to resource management. Following are examples of fiscal year 2002 CWM projects:

#### Nutrient Remediation Workgroup

The Nutrient Remediation Workgroup is made up of citizens, industry and government representatives, including the District. This Workgroup compiled nearly 150 pages of information on nitrate sources, nitrate-related water quality and health research, control measures and best management practices (BMPs). The Workgroup also worked on developing nitrate BMPs to be used in development of regional impact in water quality sensitive karst areas and statewide turfgrass BMPs to help minimize or eliminate nitrate contamination. This included the use of 3,000 surveys to households about residential fertilizer use, which revealed the majority of residents are still unaware of the increasing problem with nitrates in ground water. The surveys also provided an outlet to distribute information on how to responsibly protect lawns and landscapes from drought. The information gathered by the Workgroup was used to produce a guidebook for the typical homeowner or gardener, "What You Need to Know About Fertilizing and Watering Your Lawn and Landscape to Protect Florida's Springs." The Florida Department of Environmental Protection provided the funding for this project, while the District provided printing and administrative services. A second guidebook for landscape professionals is currently being produced.

#### Coastal Rivers Monitoring Network

Consistent long-term data is necessary to monitor and evaluate changes in aquatic systems, to perform watershed modeling, and will serve as an effective tool to develop management strategies. Developing the Coastal Rivers Monitoring Network project is a more efficient approach to collecting the needed regional data. This project consists of a comprehensive regional monitoring network for the Springs Coast Watershed. The project goal is to work with other agencies to collect and analyze water quality and stage data within the Coastal Rivers Basin as efficiently as possible and without duplicating efforts. This project is initially focusing on the collection of surface water quality data and the standardization of data to be entered into the Environmental Protection Agency's (EPA) storage and retrieval database. The database is a repository for water quality, biological and physical data, and is used by state environmental agencies, EPA and other federal agencies, universities, private citizens and many others. District staff met with Hernando County and University of Florida (UF) staff to determine station locations, parameters and sampling frequency. District staff also met with U.S. Geological Survey (USGS) staff to determine key locations to establish water stage/flow stations on the rivers.

#### Brooker Creek Watershed Management Plan

The 35,096-acre Brooker Creek/Lake Tarpon watershed is located in northern Hillsborough and Pinellas counties. The goal of the project is to update, consolidate and extend watershed flood and pollutant load models developed for portions of the watershed to produce a single hydrologic/hydraulic model and a companion pollutant load model. This information will be used to support planning, regulatory, project development and watershed management efforts within the watershed.

#### **Surface Water Improvement and Management**

The Florida Legislature created the Surface Water Improvement and Management (SWIM) program in 1987 to improve and protect the water quality and natural systems in lakes, rivers and estuaries of regional importance.

Through the SWIM program, the District works with citizen volunteers and federal, state and local governments to restore habitats; stop or slow sources of pollution; preserve natural systems; and perform a variety of water quality monitoring assessment projects. Fiscal year 2002 SWIM projects included:

#### Wolf Branch Creek Habitat Restoration

The Wolf Branch Creek Habitat Restoration project involved the creation of 180 acres of new wetlands, restoration and/or enhancement of an additional 135 acres of impacted or altered wetlands, and eradication of exotic vegetation over approximately 276 acres of uplands. This project is located between Apollo Beach and E.G. Simmons Park (southwestern Hillsborough County) on Hillsborough County Environmental Land Acquisition and Protection Program (ELAPP) property composed of 1,080 acres of upland, wetland and open water habitats. Funding in FY 2002, which included \$550,000 in state and federal grants, helped implement an aggressive upland planting program to revegetate the upland portions of the site to improve habitat value and help combat reinfestation of exotics. A freshwater maintenance program to help ensure the success of the initial restoration effort is included in the upland planting contract.

#### Apollo Beach Habitat Restoration

The Apollo Beach Habitat Restoration project is located on a 63-acre tract of environmentally disturbed land adjacent to Tampa Bay. The property was purchased through the Hillsborough County ELAPP program in 1996 for the purpose of restoring native coastal habitats and providing a refuge for coastal wildlife. Numerous tidal platforms and creeks will be constructed to improve habitat for native fish and invertebrates. Removal of exotic vegetation will also be necessary in a few areas. The marsh platforms will be created by recontouring the site to appropriate elevations for native Florida vegetation. Transitional and upland communities will also be created, as well as preserving and enhancing an existing freshwater marsh. The project design and environmental permitting phases are complete. Funding for fiscal years 2002 and 2003 is designated for construction.

#### Lemon Bay Nutrient Evaluation

Lemon Bay is located within the Charlotte Harbor watershed. The Lemon Bay Nutrient Evaluation project consists of the following six tasks: review and potential modification of a preliminary nitrogen loading model for Lemon Bay, refinement of the model to allow for sub-basin level nutrient load estimates, development of sub-basin nutrient load estimates for future land use scenarios, identification of potential management options to minimize and/or offset existing and potential future nutrient loads, estimation of nutrient load efficiencies of various management options, and development of cost estimates for various management options. The first two tasks have already been completed and flow measurements are being taken in Buck, Oyster, Ainger, Gottfried, Forked and Alligator creeks. Wet season water quality monitoring of these creeks is approximately 50 percent complete.

#### **Basin Cooperative Funding**

The Basin Cooperative Funding program began in 1988. The program offers a 50/50 cost-share with local governments, associations and private individuals for water management projects that support the District's responsibilities of water supply, flood protection, water quality and natural systems.

This successful program has encouraged cooperation among the District, local governments and private entities. These local governments are now looking at their water needs from a regional perspective and are working with other governments within their basin. Various educational components of these projects have increased the public's understanding of water resources issues. Most importantly, the program has helped maintain quality water resources throughout the west-central region of Florida. In fiscal year 2002, the District Basins funded 236 new and ongoing Cooperative Funding projects totaling \$31.9 million. This amount, matched by cooperators, will result in an investment of more than \$60 million in Cooperative Funding water management projects.

Following are examples of fiscal year 2002 Cooperative Funding projects:

#### City of Sarasota Toilet Replacement Program

The City of Sarasota Toilet Replacement Program promotes water conservation by giving rebates to customers who install 1.6 gallon per flush low-flow toilets. The project targets single- and multi-family customers in the City of Sarasota Utility service area. City water officials expect to provide approximately 1,000 rebates this year. The rebate will be a \$100 credit on the customer's utility bill.

Each household can receive up to two rebates for replacing older, less efficient toilets. This project is expected to save an estimated 32,000 gallons of potable water per day, or 11.2 million gallons per year.

#### St. Petersburg Northeast Reuse Storage Tank Project

The St. Petersburg Northeast Reuse Storage Tank Project consists of the permitting and constructing of a 10 million gallon reclaimed water storage tank and other necessary equipment at the Northeast Water Reclamation Facility located at 62<sup>nd</sup> Avenue Northeast. The city is responsible for the design phase of the project, and is not receiving any District funding for that portion of the project. The city's reclaimed water system was originally designed to dispose of effluent. Therefore, it does not operate efficiently as a citywide distribution system. A lack of storage results in nearly 40 percent of the treated effluent (16 million gallons per day) being discharged into injection wells. However, the existing storage facilities are emptied during peak demand hours, causing low system pressure, which limits irrigation. This project has two goals. The primary goal is to provide additional storage to store water during low demand hours and use that water to supplement the systems during high demand hours. This will increase the availability and use of reclaimed water. The second goal is to reduce the amount of treated wastewater being discharged into deep wells.

#### Florida Yards and Neighborhoods Program

The Florida Yards & Neighborhoods (FY&N) Program is an education and outreach program that promotes environmentally friendly landscapes. Homeowners, businesses, contractors and builders, landscape companies, and schools are encouraged to adopt FY&N landscape design and maintenance practices. The practices will result in conservation of water used for landscape irrigation and the reduction of polluted stormwater runoff from landscaped areas. Educational outreach is accomplished through programs, workshops, exhibitions, demonstration sites, and video broadcasts on county access channels. The FY&N Program fosters a sense of stewardship among citizens by increasing awareness and understanding of our natural systems and resources and how they relate to ecology, economy, and quality of life. The nine FY&N Principles educate and change the public's perceptions and misconceptions regarding the amount of water and chemicals needed for maintaining an attractive and healthy landscape. In addition, they address reducing non-point pollution from stormwater runoff, recycling yard waste, the most environmentally safe way to deal with plant diseases and pests, planting for wildlife and protecting the waterfront. The District helps fund the program in Citrus, Hernando, Manatee, Marion, Pasco, Pinellas, Polk and Sarasota counties.

#### **New Water Sources Initiative**

The New Water Sources Initiative (NWSI) is a large-scale alternative water source development program initiated in fiscal year 1994 by the Governing Board in response to groundwater concerns in Water Use Caution Areas and Northern Tampa Bay. Examples of projects include conservation, reclaimed water and storm water reuse, surface water and desalination. NWSI projects are cooperatively funded from the cooperator (50%), Basin Boards (25%) and the Governing Board (25%). Each year, project proposals having regional water resource benefits are submitted to the District for NWSI funding consideration. In fiscal year 2002, the Governing Board funded \$10 million for NWSI and the Basin Boards collectively funded \$10.7 million for a combined District total of \$20.7 million. This amount will be matched by local and private partners resulting in more than \$40 million invested for additional alternative water sources through NWSI. Projects funded through this program in fiscal year 2002 include the Peace River Option, Southern Sarasota County Regional Reuse and the Partnership Agreement.

Since the inception of NWSI, \$388 million in NWSI projects have been completed or have been started and are in the process of being completed. When fully implemented, the currently funded projects are estimated to provide as much as 100 million gallons per day (mgd) of new water supply to meet current and future water demands. In addition, the Partnership Agreement projects are expected to provide at least 85 mgd of new supply by the end of 2007. NWSI funds are also provided to projects that will offset ground-water withdrawals, rehydrate stressed lands and wetlands, increase ground-water recharge, enhance wildlife habitats, and improve flood control.

#### Water Supply and Resource Development

The District's Regional Water Supply Plan (RWSP) encompasses a ten-county area extending from Pasco County in the north to Charlotte County in the south. This region encompasses the Northern Tampa Bay and Southern Water Use Caution Areas. The RWSP includes: projected water demands through 2020; available existing sources; projected deficits in available supplies; minimum flows and levels; recovery and prevention strategies; water supply development options; water resource development options; five-year work plan for water resource development projects; and funding mechanisms and project schedules for selected projects.

One of the ways the RWSP is funded is by the District's Water Supply and Resource Development (WSRD) funds. This flexible fund for projects of regional significance was established in FY 2000 to complement NWSI and cooperative funding while addressing the needs of the water use caution areas. WSRD funds are provided to develop alternative supplies and restore historic flows and levels. These funds are often matched by a partnering entity that benefits from the projects. Future projects planned include regional reclaimed water, aquifer storage and recovery, agricultural conservation, and hydrologic restoration projects. In fiscal year 2002, the District budget included \$15.8 million reserved for WSRD projects.

#### Future Projects - Implementing Sustainable Alternative Water Supplies

Alternative water sources are necessary Districtwide to maintain the balance between current and future water needs, while maintaining the natural systems that provide our water supply. Steps to sustainability include conservation, reclaimed water, aquifer storage and recovery, surface water storage, desalination, and land acquisition. The following are three examples of future large-scale Cooperative Funding projects that will provide alternative water supplies for west-central Florida and will be funded 50 percent by the Basins and 50 percent by the cooperators.

#### Citrus County Reclaimed Water System Project, Phase I

The Citrus County Reclaimed Water System Project is a multi-phase project to be constructed over several years. The goal is to provide reclaimed water for irrigation from the Meadowcrest and Brentwood wastewater treatment plants. Phase I consists of the design and construction of a reclaimed water pump station and approximately 15,840 linear feet of 16-inch reclaimed water transmission main. The main will run from the Meadowcrest Wastewater Treatment Plant to Black Diamond Ranch for golf course irrigation. The water will be pumped into an existing lake on the Black Diamond property, and will then be pumped through Black Diamond's existing irrigation system. This phase of the project is estimated to initially provide 250,000 gallons per day (gpd) of reclaimed water. This amount will meet approximately 20 percent of Black Diamond's permitted quantity of 1.26 million gpd.

#### Largo Reclaimed Transmission, Part XI

The Largo Reclaimed Transmission, Part XI, of a project will make 115,000 gallons-per-day (gpd) of reclaimed water available for irrigation to a hospital, two apartment and three condominium complexes, and several commercial locations that are currently irrigating with potable water from Pinellas County Utilities and Tampa Bay Water's regional system. The project will also help offset 60,000 gpd. The project consists of the design, permitting and construction of approximately 9,000 linear feet of transmission lines to the city of Largo's existing reclaimed water system.

#### Northwest Reclaimed Water Aquifer Storage and Recovery (ASR) Project, Phase II

The Northwest Reclaimed Water ASR project is located in the Northern Tampa Bay Water Use Caution Area (NTBWUCA) and is part of a series of eight reclaimed water ASR wells being constructed in Northwest Hillsborough County. Phase two of the project consists of the design, construction and cycle testing of two 1.1 million-gallons-per-day (mgd) ASR wells. The project also includes constructing the associated wells, controls and interconnecting pipelines to the existing reclaimed water system. This phase will expand on the existing RWASR test well and will maximize the beneficial use of reclaimed water by storing excess reclaimed water during wet periods to be recovered and used later.

### **Departmental Focus - Resource Conservation and Development Department**

The RESOURCE CONSERVATION AND DEVELOPMENT DEPARTMENT is primarily concerned with the development of innovative water conservation methods and new water sources as well as the determination of safe yield from ground-water and surface-water sources. It is project oriented and provides technical support for various District programs and activities. The Department includes five sections comprised of professional, technical and administrative staff.

The ADMINISTRATION section administers the department's operating budget, Governing and Basin Board funded projects, as well as the administration of the Partnership Agreement and related projects.

The CONSERVATION PROJECTS section is responsible for a wide range of initiatives that assist the District in the implementation of its water supply, water use, and water conservation objectives. The section provides annual estimates of water use and projections for public supply, agriculture, mining, industry, and recreation. District population and public supply per capita water use analysis is conducted as part of this effort. These data, together with data from the Regulatory Database, are used to compile the much relied-upon Estimated Water Use annual reports. Section staff conduct the District's Leak Detection and Water Audit programs. Several section members work closely with Tampa Bay Water to coordinate conservation and reuse efforts related to the Partnership Agreement. Staff is also responsible for assisting local governments and agencies with the development and implementation of water conservation programs, and for identifying and tracking issues and legislation, which may affect the success of water conservation. They are also responsible for contributing to the development and implementation of the Districtwide Water Supply Assessment, and the related Regional Water Supply Plan.

This section manages numerous Cooperative Funding Program, New Water Sources Initiative (NWSI), and Water Supply and Resource Development (WSRD) projects in reuse, water supply, and conservation. These projects are tracked and documented in several reports. These reports include the annual Retrofit Programs, Reuse Projects, and Outdoor Water Conservation Efforts; the NWSI Project Status Report; and the Annual Reuse Report; as well as the legislatively required Annual Alternative Water Supplies Report. Staff is also involved in public outreach/educational activities relating to water supply, use, and conservation.

Section staff have made a concerted effort to enhancing data collection relative to reclaimed water system flows, utilization rates, offsets, and customers. An electronic database was developed to track and analyze the data necessary to understand and predict reclaimed water use in the District, and potential infrastructure needs and reuse opportunities. Staff has developed an action plan for regionalizing the use of reclaimed water in the Tampa Bay Area, which has been presented to the District Governing Board and the board of Tampa Bay Water.

Staff is also developing an assessment of reclaimed water systems in the District and identifying recommendations for each system to increase utilization and efficiency, consistent with District goals. As part of that effort, the overarching principles for using reclaimed water efficiently are being developed and are expected to represent the District's position on reclaimed water uses in general. In the coming year, section staff members have been asked to be contributing authors and help revise the Environmental Protection Agency (EPA) Reclaimed Water Guidelines, a document used widely and considered the national reference for reclaimed water information. They have also been participating in the ongoing statewide water conservation initiative, where eight workgroups representing different water uses or conservation activities have been charged with developing an implementation plan. Each section member is active in at least one work group.

The HYDROLOGIC EVALUATION section manages four principal areas of responsibility:

- 1) Conducting hydrologic and hydrogeologic investigations in support of District programs. This includes conducting Water Resource Assessment Projects (WRAPs); developing and maintaining regional groundwater flow models; providing technical evaluations for establishment of minimum flows and levels; providing technical assessments of water supply and resource development projects for the Regional Water Supply Planning process; and implementation of Recovery Strategies for Northern Tampa Bay (NTB) and the Southern Water Use Caution Area (SWUCA). Additionally, the section facilitates the ongoing Local Technical Peer Review Input Group for the NTB area to evaluate the methodologies used to establish Minimum Flows and Levels (MFLs) in the region.
- 2) Providing technical support to Resource Regulation through development and application of analytical and modeling tools that can be used to evaluate water use permit (WUP) requests, and review of technical reports and information submitted in support of WUP applications.
- 3) Researching and distributing water resource information through technical reports such as the Ground-Water Resource Availability Inventory reports, and presentations to citizen groups and Boards.
- 4) Providing project management of cooperatively funded projects with local governments and other agencies, including wellhead protection; aquifer storage and recovery; seawater desalination; fate and transport of contaminants; hydrologic research; and water resource and supply development efforts.

The ECOLOGIC EVALUATION section is composed of staff with expertise in stream, estuarine, lake and wetland ecology. The section is primarily responsible for establishing scientifically defensible MFLs on streams, lakes, and wetlands. Minimum flows for streams are set on a case-by-case basis, e.g., Upper Peace River and Lower Hillsborough River. Lake and wetland methodologies for cypress systems have been used to set levels on wetlands and a number of lakes in the northern Tampa Bay area.

The section has developed a methodology for establishing lake levels on those lakes without fringing cypress wetlands, and a peer review of the proposed methodology was completed in FY2002. The section continues to refine MFL methodologies for streams. A draft MFL document with proposed minimum flows for the Upper Peace River was peer reviewed in early FY2003, and staff are currently working to incorporate suggestions made by the peer review panel in development of future minimum flows (e.g., the use of the Physical Habitat Simulation Model). In cooperation with the Hydrologic Evaluation section, the Ecologic Evaluation section will continue to work on refinement of MFLs methodologies, evaluation of the effectiveness of recovery strategies, and evaluation of rehydration options for lakes and wetlands. In addition, the section has developed minimum levels on a number of lakes in Polk, Highlands and Hillsborough counties using methodologies for lakes without fringing cypress wetlands. The section will continue to determine levels and flows according to a priority schedule as adopted by the Governing Board.

Ecologic Evaluation staff is responsible for the District's wetland monitoring program. Staff is expanding this program to include all wetland types and is installing monitoring wells at selected sites to improve data collection efforts. The Ecologic Evaluation section is also responsible for maintaining and installing staff gauges at all lake-monitoring sites and for managing the Lake Levels project. In a support role, section staff manage several related Cooperative Funding projects, participate in the District's Comprehensive Watershed Management (CWM) initiative, respond to numerous public requests regarding lake level fluctuation and related issues, and participate in the water use permitting review process.

The RESOURCE DATA section was created in October 2002 through the merger of the Water Quality Monitoring Program (WQMP) and the Geohydrologic Data section (GEO). This section is divided into four subsections: the Water Quality Monitoring Program (WQMP), the Regional Observation Monitoring Well Program (ROMP), the Quality of Water Improvement Program (QWIP), and the Shell, Prairie, and Joshua Creek Project (SPJC). The WQMP cooperates in a Department of Environmental Protection (DEP) supported and funded statewide monitoring effort known as the Status and Trend Network. This network is designed to characterize and evaluate the quality of ground and surface waters within the state for reporting to the EPA. The WQMP also is involved in several District projects that investigate water quality problems. The DEP provides approximately 30 percent of the funding for the WQMP and the remaining 65 percent is made up of a number of individual District-funded projects. Several of the major projects are listed below:

- Water quality sampling and analysis to support the District's Coastal Ground Water Quality Monitoring Program and Water Use Permit Water Quality Network – WUPNET.
- Water quality sampling and analysis of major springs.
- Water quality sampling of surface waters to support the District's Surface Water Improvement and Management (SWIM) Program and CWM projects.
- Flatford Swamp Water Quality Sampling.
- Monitoring of water quality in areas of dense citrus agricultural land use to track nutrient and pesticide concentrations, (in cooperation with the Florida Department of Agriculture and Consumer Services and the United States Geological Survey).
- Water quality sampling and analysis of wells and creeks associated with Shell, Prairie and Joshua Creeks.

The ROMP was originally established in 1974 to construct the District's hydrologic conditions regional well network. These wells were designed for long term monitoring of groundwater levels and movement of the saltwater/freshwater interface. The program has broadened in scope since its inception and monitor and test wells are now installed in each aquifer, delineating flow zones, conducting hydraulic and water quality profiles with depth, and performing deep exploratory drilling. About 175 ROMP sites and numerous groundwater investigation projects have been completed since inception. Following the completion of each ROMP monitor well site, a comprehensive final report is prepared detailing all hydrologic data collection, monitor well installation, and aquifer performance tests at the well site. Beginning in 2001 and continuing into 2004, well construction was in progress on about 300 surficial and Floridan wells for the NTB Phase II Investigation.

Pursuant to Chapter 373, Florida Statutes, the Quality of Water Improvement Program (QWIP), in 1974, began to restore hydrologic conditions altered by improper well construction by plugging abandoned artesian wells contributing to interaquifer contamination of potable water and degradation of surface-water quality. As of October 1, 2002, the QWIP had inspected 5,432 wells and plugged 3,137 wells. The program administers the funding of well plugging/back-plugging reimbursements designed to serve as an added incentive for property owners to come into compliance with well plugging/back-plugging requirements. An inventory of all inspected and plugged/back-plugged wells is compiled and submitted to the DEP in the QWIP Artesian Well Plugging Annual Workplan.

The Shell, Prairie and Joshua Creek (SPJC) project addresses water quality problems in the Shell, Prairie, and Joshua Creeks watersheds that result from agricultural pumping poor water quality zones (high Total Dissolved Solids - TDS) in the Floridan aquifer. The irrigation water has impacted the surrounding watersheds and has led to a decline in water quality in the City of Punta Gorda's surface water reservoir. These water quality problems are being addressed through a well back-plugging program and the Facilitating Agricultural Resource Management (FARMS) program; a cost-share reimbursement program to improve both water quality and reduce water use through better agricultural water management techniques.

#### **Awards and Acknowledgements**

The District employs more than 735 people at the Brooksville headquarters and the four service offices. Among these employees are scientists, executives, project managers, planners, system administrators and other professionals. The District is a leader in protecting and preserving Florida's water resources in the public interest.

Every year the District receives various awards for projects that District staff have coordinated and managed. The following awards reflect some of the recognition the District, or District-supported projects, received during fiscal year 2002:

Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association (GFOA) of the United States and Canada for the District's Comprehensive Annual Financial Report (CAFR) for the year ended September 30, 2001. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports. In order to be awarded the Certificate of Achievement, a government unit must publish an easily readable and efficiently organized CAFR, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for only one year. The District has received a Certificate of Achievement for the last fourteen consecutive years. The District believes this current report continues to conform to the Certificate of Achievement program requirements, and will be submitting it to GFOA.

Certificate of Recognition for Early Implementation of GASB 34 from the Governmental Accounting Standards Board. This unique award presented to the District states: "The implementation of Statement 34 results in better financial information to a government's taxpayers, governing board, and other financial statement users. Early implementation of Statement 34 is a testament to {the District's} professional leadership, initiative, and commitment to improving public accountability."

Tampa Area Safety Council (TASC) Safety Contests. For the calendar year 2001, the District participated in the TASC and Fleet Safety Contest. Each District location (Bartow, Brooksville, Tampa and Sarasota) was entered as a separate contestant. Other contestants were major businesses in the Tampa Bay area. The District's Sarasota service office earned an award in the Fleet Safety Contest for the low number of accidents that included any property damage or bodily injury based on total miles driven.

The *Florida Government Communications Association* honored several District public and in-school education programs through its annual Crystal Awards competition. The District's Communications Department received the following awards in the competition:

- First place, Internet Web Page, "Watershed Excursion of the Spring Coast;"
- First place, Public Information Campaign, "Water Matters Restaurant Campaign;"
- First place, Video (Occasional), "Wounded Paradise;"
- Second place, Community Relations, Community Education Grant Program
- Third place, Single Topic Publication, "Solving Florida's Water Problem."

The *Tampa Bay Regional Planning Council* honored several District public and in-school education programs through the council's 10th Annual Future of the Region Awards Competition. The District's Communications Department received the following awards in the public education competition:

- Second place, "Water Pigs" in-school education production
- Honorable mention, In-school mini-grant program

The District's Resource Management Department received the following awards in the Future of the Region competition:

- First place, Palmetto Estuary
- Honorable mention, Largo Regional Stormwater Treatment Facility
- Honorable mention, Town of Long Boat Key Durant Park Phase Three
- Honorable mention, Wolf Branch Creek Habitat Restoration Project

The International Publishing Management Association (IPMA) honored the District's Printing Services Department by awarding the District's Recreational Guide first place in the catalog category for digital printing. The award recognizes the technical expertise it takes to reproduce digital documents. The Land Use and Protection Section in the Land Resources Department and members of the Geographic Information Systems and Visual Communications sections all played an important role in gathering information and preparing the Guide for Printing Services.

The *Tampa Bay Advertising Federation* awarded the District's Communications Department a Silver ADDY award for its "Frog" public service announcement. The ADDY was awarded in the Public Service Division, Electronic Media, Television category. The Federation recognizes the best of advertising efforts each year in the Tampa Bay region. The Tampa Bay Advertising Federation is part of the national American Advertising Federation.

The *Hernando Audubon* named Mary Barnwell, a District land management specialist, as Hernando Audubon Environmentalist of the Year in 2001.

The *Tampa Water Department* honored the District on behalf of the *Tampa-Hillsborough County Friends of the Library* in appreciation for helping support the 22<sup>nd</sup> Annual Tampa-Hillsborough County Storytelling Festival through a Community Education Grant.

Sincere appreciation is extended to the many District employees who assisted with the preparation of this report, with special thanks to the employees of the Finance Department, especially the Accounting & Financial Reporting Section. Special recognition is due Visual Communications section staff for the design of the cover and tabs, Communications Department staff for assistance drafting the Introductory Letter, and the Print Shop for producing the report. In closing, this report would not have been possible without the support and leadership of the Executive staff, the District Governing Board, the District's Basin Boards and District staff.

Sincerely,

Daryl F. Pokrana Finance Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Southwest Florida Water Management District

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
September 30, 2001

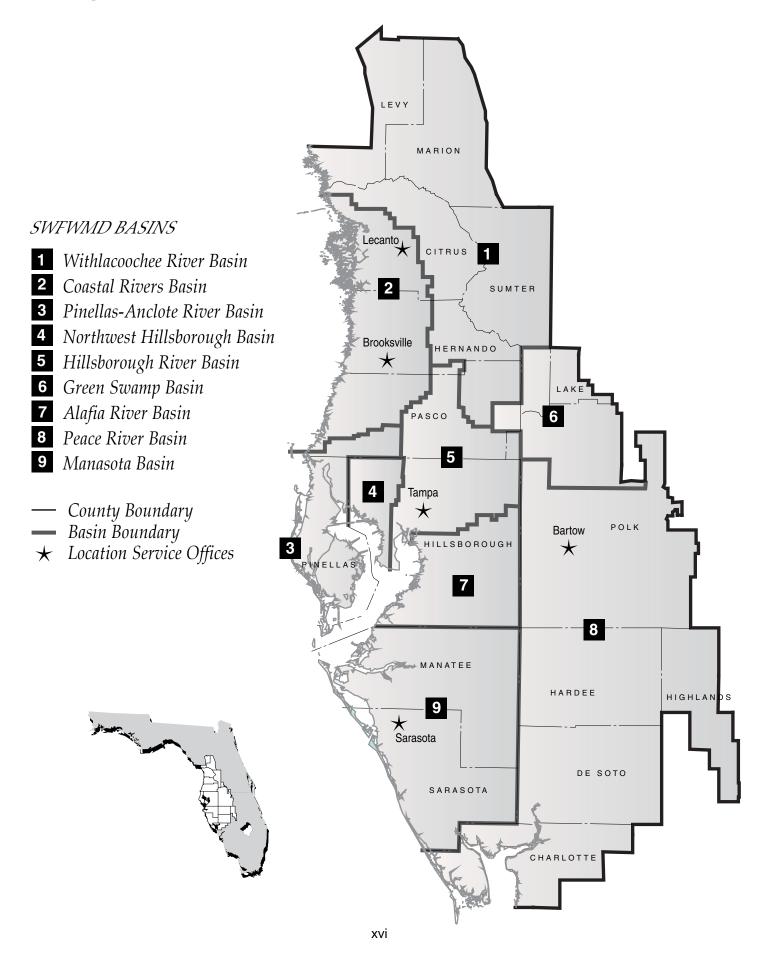
A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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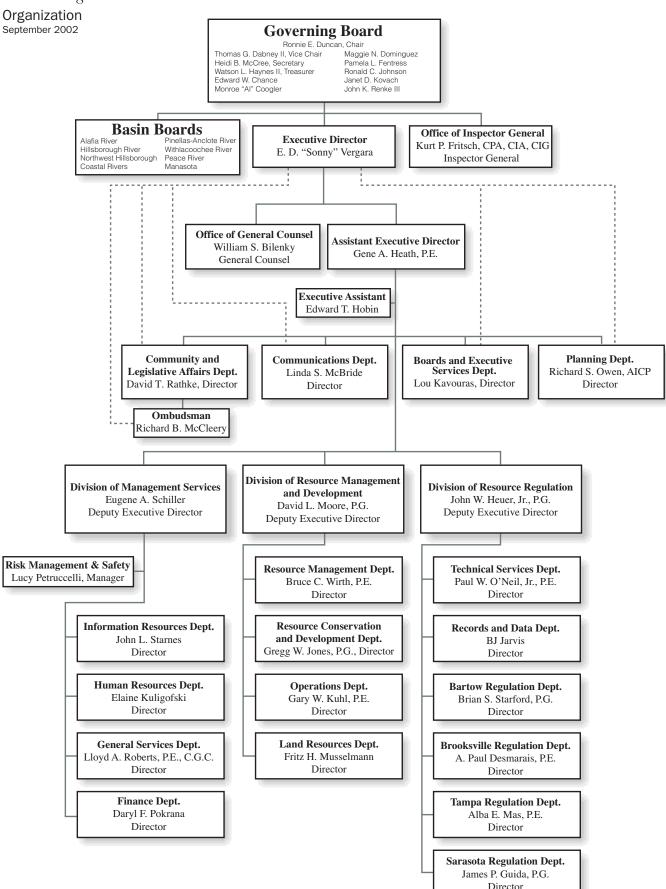
President

**Executive Director** 

## Southwest Florida Water Management District



## Southwest Florida Water Management District



#### SOUTHWEST FLORIDA WATER MANAGEMENT DISTRICT

**Management Services Division Deputy Executive Director** Eugene A. Schiller

#### FINANCE DEPARTMENT

**Department Director Assistant Director** Daryl Pokrana Linda Pilcher

#### **Section Managers**

Accounting & Financial Reporting......Melisa Lowe Contracts Administration......Steven Long Purchasing .......Malcolm Wilson

#### **Accounting & Financial Reporting Staff**

Accounting **Financial Compliance** Janet Thompson, Sr. Supervisor Patrick Sevon, Supervisor Donna Farrell Ann Kenny Sonja Grant Jan Smith Melissa Williams

Kerri Meadors **Tammy Nieves** 

Shelia Roush Sanita Savarese

**Accounts Payable** 

Avery Bailey, Administrator Karen Frazier, Supervisor Cindy Harris Ellen Cuarta Alisha Godwin Administrative Supervisor Mary Hrivnak Spring Aikens Judy Misener

**Property Administration** 



## Financial Section

- Independent Auditors' Report
- Management's Discussion and Analysis
- Basic Financial Statements Notes to the Financial Statements



P.O. Box 1439 Tampa, FL 33601-1439

#### **Independent Auditors' Report**

Members of the Governing Board of the Southwest Florida Water Management District:

We have audited the accompanying financial statements of the governmental activities and each major fund of the Southwest Florida Water Management District (the District), a component unit of the State of Florida, as of and for the year ended September 30, 2002, which collectively comprise the District's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District, as of September 30, 2002, and the respective changes in financial position thereof and the respective budgetary comparison for the general fund and each major special revenue fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated January 10, 2003 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

The Management's Discussion and Analysis on pages 3 through 11 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section, other supplemental information, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The other supplemental information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

KPMG LLP

January 10, 2003

#### **Management's Discussion and Analysis**

The Southwest Florida Water Management District's (District) discussion and analysis is designed to offer readers of the District's financial statements a narrative overview and analysis of the financial activities of the District for the fiscal year ended September 30, 2002. Readers are encouraged to read the Management's Discussion and Analysis in conjunction with the transmittal letter beginning on page i and the District's financial statements, which begin on page 13.

#### **Financial Highlights**

- The assets of the District exceeded its liabilities at the close of the most recent fiscal year by \$780.8 million. Of this amount, \$179.2 million may be used to meet the District's ongoing obligations to citizens and creditors. It is the District's intent to use these assets to 1) liquidate contracts and purchase orders of the prior period in the amount of \$118.8 million and 2) pay claims associated with the District's Workers' Compensation Self-insurance Program estimated at \$0.7 million. The remaining net assets are earmarked for the New Water Sources Initiative (NWSI) projects, future water supply and resource development, and funding for future years.
- The District's total net assets increased by \$58.7 million. This increase is primarily attributable to the investment in capital assets and to the Governing Board's designation of funds necessary to address long-term water supply and resource development needs consistent with the District's Regional Water Supply Plan.
- As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$269.1 million, an increase of \$22.6 million in comparison with the prior year. Of this total amount, \$63.8 million is available for spending at the District's discretion and has been earmarked as noted above.
- The District has no debt.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components:

1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the District's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental

activities of the District include: water resources planning and monitoring; acquisition, restoration and public works; operation and maintenance of lands and works; regulation; outreach; and management and administration.

The government-wide financial statements can be found on pages 13 and 14 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains one general fund, eleven special revenue funds and two capital projects funds, all of which are considered to be major funds. Information is presented separately for each of these in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances.

The District adopts an annual appropriated budget for all funds. To demonstrate compliance with the adopted budget, budgetary comparison statements have been provided for all funds excluding the District's capital projects funds in accordance with Governmental Accounting Standards Board, Statement No. 34. Although not required, budgetary comparison schedules for the District's capital projects funds have been provided on pages 47 and 48 of this report, as other supplemental information.

The basic governmental fund financial statements can be found on pages 15 through 28 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29 through 45 of this report.

**Additional information.** Additional information about the District, which may be of interest to the reader, is found under the Statistical, Single Audit and Management Letter sections of this report.

#### **Government-wide Financial Analysis**

The overall condition of the District improved in both fiscal years 2002 and 2001.

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the District, assets exceeded liabilities by \$780.8 million. At September 30, 2002, the District reported positive balances in all three categories of net assets. The same situation held true for the prior fiscal year. The District's total net assets increased by \$58.7 million. The majority of the increase is attributable to the investment in capital assets and to the Governing Board's designation of funds necessary to address long-term water supply and resource development needs consistent with the District's Regional Water Supply Plan.

#### **Southwest Florida Water Management District's Net Assets**

	Governmental activities			
		2002		2001
Current and other assets	\$	298,253,376	\$	275,831,875
Capital assets		515,929,344		479,314,226
Total assets		814,182,720		755,146,101
Current and other liabilities		28,428,055		28,558,428
Long-term liabilities outstanding		4,942,020		4,517,939
Total liabilities		33,370,075		33,076,367
				_
Net assets:				
Invested in capital assets		515,929,344		479,314,226
Restricted		85,682,484		86,963,804
Unrestricted		179,200,817		155,791,704
Total net assets	\$	780,812,645	\$	722,069,734

By far the largest portion of the District's net assets in the amount of \$515.9 million (66 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, equipment, infrastructure). The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

Restricted net assets in the amount of \$85.7 million (11 percent) represents resources that are subject to external restrictions on how they may be used.

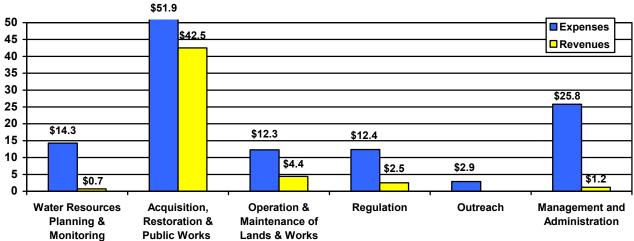
Unrestricted net assets in the amount of \$179.2 million (23 percent) may be used to meet the District's ongoing obligations to citizens and creditors. As noted earlier, it is the District's intent to use these assets to 1) liquidate contracts and purchase orders of the prior period in the amount of \$118.8 million and 2) to pay claims associated with the District's Workers' Compensation Self-insurance Program estimated at \$0.7 million based on an independent actuarial determination. The remaining funds are earmarked for the New Water Sources Initiative (NWSI) projects, future Water Supply and Resource Development projects and reserves, and funding for future years.

**Governmental activities.** Governmental activities increased the District's net assets by \$58.7 million. Changes in key elements of this increase are as follows:

### **Southwest Florida Water Management District's Changes in Net Assets**

	Governmental Activites		
	2002	2001	
Revenues:			
Program revenues:			
Charges for services	\$ 4,741,713	\$ \$ 4,302,431	
Operating grants and contributions	8,561,473	8,411,419	
Capital grants and contributions	38,046,026	42,923,480	
General revenues:			
Ad valorem property taxes	119,241,746	107,401,383	
Unrestricted investment earnings	7,696,602	15,206,819	
Other	114,596	334,282	
Total Revenues	178,402,156	178,579,814	
Expenses: Water Resources Planning & Monitoring Acquisition, Restoration & Public Works Operation & Maintenance of Lands & Works Regulation Outreach Management and Administration Total expenses	14,338,621 51,865,426 12,316,549 12,386,701 2,948,200 25,803,748 119,659,245	46,230,650 11,998,803 11,735,276 2,890,486 21,823,485	
Change in net assets	58,742,911	70,404,178	
Net assets - September 30, 2001	722,069,734		
Net assets - September 30, 2002	\$ 780,812,645		

## Expenses and Program Revenues - Governmental Activities (shown in millions)



#### Revenues

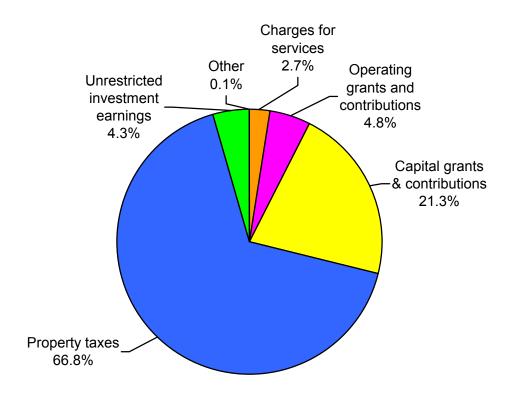
Ad valorem property taxes are the District's primary source of revenue. For fiscal year 2002, ad valorem property taxes increased \$11.8 million (11 percent) from fiscal year 2001. The General Fund Districtwide millage rate and seven of the eight Basin millage rates remained at the same levels as fiscal year 2001, and the Withlacoochee River Basin decreased its millage from 0.298 to 0.295. The increase in ad valorem property tax revenues is due to higher property valuations resulting from resales, reassessments, and new construction throughout the District.

**Charges for services** increased by \$0.4 million (10.2 percent) from fiscal year 2001 due primarily to an increase in the number of environmental resource permits issued and an increase in services provided by the District for external entities (e.g., aerial maps, copying and certification, management of aquatic weeds, operation of Inglis Dam).

Capital grants and contributions decreased by \$4.9 million (11 percent) from fiscal year 2001. The District acquired more land in fiscal year 2002 than in the prior year, but the acquisitions were made at a lesser cost per acre. Land acquisitions in fiscal year 2001 included the Weeki Wachee Springs property. This commercial property was purchased at a higher cost per acre than the District generally pays for a typical purchase of undeveloped land. The Florida Department of Environmental Protection provided the majority of this revenue from the Florida Preservation 2000 Trust Fund for land acquisition.

**Unrestricted investment earnings** decreased by \$7.5 million (49 percent) from fiscal year 2001 due to the current economic conditions and interest rates at historic low levels. The District received a 5.3 percent average yield on its investments during fiscal year 2001 compared with an average yield of 3.1 percent during fiscal year 2002.

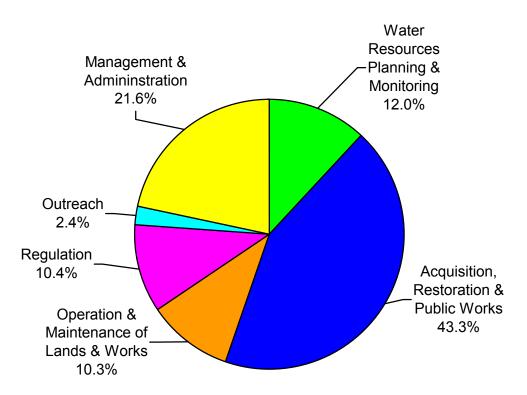
FY2002 Revenues by Source – Governmental Activities



#### **Expenses**

The District's Acquisition, Restoration & Public Works program expenses increased \$5.6 million (12.2 percent) compared with fiscal year 2001 due primarily to the District's cooperatively funded programs with local governments. Actual expenditures under these programs are incurred as work on the projects is completed. Since the projects are often multi-year and the work is generally completed by local governments with the District reimbursing costs, expenditures do not always coincide with the budget period, which can result in variances in project expenditures between fiscal years. The District's Management and Administration costs increased \$3.9 million (18.2 percent). The increase is due to higher commission expenses for county property appraisers and tax collectors, increased litigation and consulting expenses, increased workers' compensation claims expenses, and other normal operating increases. Increases in other program expenses generally paralleled inflation and reflect the overall increase in the costs of doing business.





#### **Financial Analysis of the Government's Funds**

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's funding requirements. In particular, unreserved fund balance may serve as a useful measure of the District's net resources available for spending at the end of the fiscal year.

At September 30, 2002, the District's governmental funds reported combined ending fund balances of \$269.1 million, an increase of \$22.6 million in comparison with the prior year. Unreserved fund balance totals \$63.8 million. This total includes deficit undesignated fund balances totaling \$16.1 million in the SWIM Program, DOT Mitigation and Save Our Rivers funds (see Note III.B, page 36). These deficits result from contractual obligations (encumbrances) at year end that are not eligible for reimbursement until expenditures are incurred against them, thus creating deficit undesignated fund balances at September 30. Without the deficit undesignated fund balances, the combined unreserved fund balance was \$79.9 million available for spending at the District's discretion. Of this amount, the Governing Board has designated \$64.9 million for various purposes including the New Water Sources Initiative, Water Supply and Resource Development reserves, and funding for the fiscal year 2003 budget. Reserved fund balance totals \$205.2 million and is reserved to indicate that it is not available for new spending because it has already been committed to 1) liquidate \$204.5 million in contracts and purchase orders of the prior period and 2) pay an estimated \$719,000 in claims associated with the District's Workers' Compensation Self-insurance Program.

The general fund is the chief operating fund of the District. At the end of the current fiscal year, unreserved fund balance of the general fund was \$46.7 million, while the total fund balance was \$63.1 million. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures, which amounted to \$57.9 million. Unreserved fund balance represents 81 percent of total general fund expenditures, while total fund balance represents 109 percent of that same amount.

Special revenue funds are used to account for specific revenue sources and related expenditures. The District's eleven special revenue funds include the following funds: Alafia River Basin, Hillsborough River Basin, Northwest Hillsborough Basin, Coastal Rivers Basin, Pinellas-Anclote River Basin, Withlacoochee River Basin, Peace River Basin, Manasota Basin, SWIM Program, DOT Mitigation, and Partnership Trust. Total fund balances of all special revenue funds totaled \$202.4 million at September 30, 2002, an increase of \$3.3 million (1.7 percent) over the prior year.

The District has two capital projects funds: Save Our Rivers Fund and Facilities Fund. Expenditures for the year ended September 30, 2002, totaled \$37 million, a decrease of \$9.3 million (20 percent) from the prior year. This decrease was due primarily to the fiscal year 2001 acquisition of the Weeki Wachee Springs commercial property that was purchased at a higher cost per acre than the District generally pays for a typical purchase of undeveloped land.

#### **General Fund Budgetary Highlights**

The District's General Fund budget was not amended during fiscal year 2002. Variances between budgeted revenues and the actual amounts collected were not significant. Variances between the budgeted expenditures for each program area and actual expenditures were significant in two program areas.

• The Acquisition, Restoration and Public Works Program budget was \$31.5 million and actual expenditures were \$5 million, resulting in a variance of \$26.5 million. The variance is primarily due to: (1) \$13.1 million that was budgeted for the New Water Sources Initiative (NWSI) and either

reserved for NWSI projects underway or designated for future NWSI projects at fiscal year end; and (2) \$11.8 million budgeted for future Water Supply and Resource Development projects and reserves.

• The District Management and Administration Program budget was \$30.9 million and actual expenditures were \$24.4 million, resulting in a variance of \$6.5 million.

The majority of the variance was due to:

- Contingency reserves of \$2.2 million that were not required during the year;
- Information technology expenditures that were \$1.8 million less than anticipated due to the timing of major hardware and software expenditures;
- Legal expenditures that were \$1 million less than anticipated due to less litigation filed against the District; and
- Commission expenditures that were \$580,000 less than budgeted due primarily to the refund of \$548,000 excess commissions from county Property Appraisers and Tax Collectors.
   Commissions paid in excess of the operating requirements of the county Property Appraisers and Tax Collectors are returned proportionately to the taxing authorities.

These variances will not have a significant effect on future services or liquidity of the District.

#### **Capital Assets**

The District's investment in capital assets at September 30, 2002, amounted to \$515.9 million (net of accumulated depreciation). This investment in capital assets includes land, land interests, buildings, machinery and equipment, infrastructure, construction in progress and other capital assets.

Major capital asset events during the current fiscal year included the following:

• Land acquisition costs (not including ancillary costs) funded by the Florida Preservation 2000 Trust Fund totaled \$26.6 million. The following is a list of some of the on-going land acquisition projects where individual or multiple parcels of land were acquired during fiscal year 2002:

Alafia River Corridor project (Reservoir): \$21.3 million

Prairie/Shell Creek project: \$2.1 million

Gum Slough project: \$1.6 million

• The following construction in progress projects were completed:

Lower Hillsborough Wilderness Park Flatwood Phase: \$6.9 million

Sarasota Service Office: \$2.8 million

Renovations of Building 2 – Brooksville Service Office: \$1.9 million

Coleman's Landing project: \$0.7 million

 The Wysong-Coogler Water Conservation Structure was substantially completed by year end and construction in progress at the end of the current fiscal year was \$1.7 million.

#### Southwest Florida Water Management District's Capital Assets

(net of depreciation)

	2002	2001
Land	\$ 378,107,705	\$ 346,797,857
Land Interests	28,170,044	25,316,742
Buildings	21,460,030	18,031,807
Machinery and Equipment	5,199,281	4,800,764
Infrastructure	77,649,941	71,334,527
Construction in Progress	5,333,523	13,019,001
Other Capital Assets	8,820	13,528
Total Assets	\$ 515,929,344	\$ 479,314,226

Additional information on the District's capital assets can be found in Note I.E.4 on page 32 and Note IV.E on page 40.

#### **Economic Factors and Next Year's Budgets and Rates**

The District's primary source of funding is ad valorem property taxes. Property tax values within the District increased by 9.67 percent in 2002 due to property resales, reassessments and new construction. The property tax levy for fiscal year 2003 is based on the tax roll for 2002. The General Fund Districtwide millage rate and seven of the eight Basin millage rates were held at the fiscal year 2002 levels and the Withlacoochee River Basin Board decreased its millage rate from 0.295 to 0.265 for fiscal year 2003.

The current economic recession and the declining interest rates have negatively effected District investment earnings. The District received a 3.1 percent yield on its investments during fiscal year 2002. The fiscal year 2003 budget was based on an expected yield of 3 percent. Earnings for fiscal year 2003 are currently projected at 2.5 percent. Any revenue shortfalls will be more than offset by unanticipated revenue and reductions in expenditures during fiscal year 2003.

During the current fiscal year, the unreserved fund balance in the general fund increased to \$46.6 million. The Governing Board has designated \$28.3 million for projects and reserves primarily for the New Water Sources Initiative and Water Supply and Resource Development, \$6.9 million as funding for the fiscal year 2003 budget, and \$0.6 million for the self-funded workers' compensation program. The remaining \$10.8 million is available to offset ad valorem property tax requirements as balance forward in future years.

#### **Requests for Information**

This financial report is designed to provide a general overview of the District's finances. Questions concerning any of the information should be addressed to the Office of the Finance Director, Southwest Florida Water Management District, 2379 Broad Street, Brooksville, Florida, 34604-6899; or by calling (352) 796-7211, extension 4121; or by e-mail to <a href="mailto:Daryl.Pokrana@swfwmd.state.fl.us">Daryl.Pokrana@swfwmd.state.fl.us</a>.

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### Basic Financial Statements

The Basic Financial Statements include both the Governmentwide Financial Statements and Fund Financial Statements.

The Government-wide Financial Statements consist of a statement of net assets and a statement of activities which report information about the District as a whole using the economic resource measurement focus and the accrual basis of accounting.

The Fund Financial Statements report additional detailed information about the District's governmental funds using the current financial resources measurement focus and the modified accrual basis of accounting.

#### Southwest Florida Water Management District Statement of Net Assets September 30, 2002

	Governmental
ASSETS	Activities
Cash and Investments	\$198,182,520
Receivables	7,609,890
Deposits	25,233
Inventories	124,781
Other Assets	199,357
Restricted assets:	
Cash and Investments	92,023,365
Interest Receivable	88,230
Capital Assets (net of accumulated	
depreciation)	
Land	378,107,705
Land Interests	28,170,044
Buildings	21,460,030
Machinery and Equipment	5,199,281
Infrastructure	77,649,941
Construction in Progress	5,333,523
Other Capital Assets	8,820
Total Assets	814,182,720
LIABILITIES	
Accounts and Contracts Payable	19,774,680
Payroll and Related Costs	1,337,818
Contracts Payable-Retainage	357,076
Due To Other Governments	203,082
Deferred Revenue	6,724,672
Liabilities Payable From Restricted Assets	30,727
Noncurrent Liabilities:	33,121
Due Within One Year	601,165
Due in More Than One Year	4,340,855
Total Liabilities	33,370,075
NET ASSETS	_,,
Invested in Capital Assets	515,929,344
Restricted	85,682,484
Unrestricted (Note V. B, page 43)	179,200,817
Total Net Assets	\$780,812,645

Southwest Florida Water Management District Statement of Activities For the year Ended September 30, 2002

			Progl	Program Revenues		Net (Expense) Revenue and Changes in Net Assets
Functions/Programs	Expenses	Charges for Services	3	Operating Grants and Contributions	Capital Grants and Contributions	Total Governmental Activities
Primary government: Governmental Activities:						
Water Resources Planning & Monitoring	\$ 14,338,621	\$ 267,661	↔	400,940	· \$	(13,670,020)
Acquisition, Restoration & Public Works	51,865,426	9,774		4,485,757	38,046,026	(9,323,869)
Operation & Maintenance of Lands & Works	12,316,549	882,651		3,541,176	•	(7,892,722)
Regulation	12,386,701	2,382,605		133,600	•	(9,870,496)
Outreach	2,948,200	16,500		1	•	(2,931,700)
Management and Administration	25,803,748	1,182,522		,	•	(24,621,226)
Total governmental activities	\$ 119,659,245	\$ 4,741,713	s	8,561,473	\$ 38,046,026	(68,310,033)
	General Revenues:					
	Ad Valorem Property Taxes					119,241,746
	Unrestricted investment earnings	nings				7,696,602
	Other					114,596
	Total general revenues					127,052,944
	Change in net assets					58,742,911
	Net assets - beginning					722,069,734
	Net assets - ending					\$ 780,812,645

The notes to the financial statements are an integral part of this statement.

Southwest Florida Water Management District Balance Sheet Governmental Funds September 30, 2002

Total Governmental Funds	\$ 290,205,885 7,110,811 1,510,427 587,309 25,233 124,781 199,357 289,763,803	19,805,407 1,337,818 357,076 203,082 1,510,427 7,484,019 30,697,829	204,515,641 719,000 34,724,132	19,604,124 581,650 10,000,000 (1,078,573) 269,065,974
Facilities	3,840,985	123,427 - 19,990 - - 143,417	387,936	2,627,734 20,098 3,697,568
Save Our Rivers	808,675 - - - - - - - - 808,675	4,542 - 623,649 308,788 936,979	5,156,175	(5.284,479) (128,304) 808,675
Partnership Trust	85,623,466 \$		85,711,696	85,711,696 85,711,696
DOT Mitigation	393,130 - - - - - - - - - - - - - - - - - - -	4,113 1,782 457 - 386,778 393,130	213,499	(213,499) 393,130 \$
SWIM Program	1,521,829 \$ 1,109,901 2,695 2,634,425	775,494 15,479 46,365 500,000 225,834 1,563,162	11,680,865	(10,609,602) 1,071,263 2,634,425 \$
Manasota Basin	24,166,471 \$ 362,308 59,285 55,348 24,643,412	2,717,841 8,800 - - 58,158 2,784,789	16,572,729	1,675,242 331,984 21,858,613 24,643,412 \$
Peace River Basin	17,521,827 \$ 111,142 35,100 39,227 5,419 5,419	1,014,757 12,312 3,789 - 62,511 1,093,369	13,433,873	1,219,692 - - 187,214 - 16,619,346 - 17,712,715 \$
Withlacoochee River Basin	9,375,818 \$ 781,117 25,929 10,681	474,538 13,500 151,530 - 6,018,809 6,658,377	2,138,395	487,779 - 3,535,168 10,193,545 \$
Pinellas- Anclote River Basin	56,285,395 \$ 280,219 145,589 138,494	8,720,642 8,978 125 - 88,945 8,818,690	37,575,675	3,535,507 2,045,884 48,031,007 56,849,697 \$
Coastal Rivers Basin	6,729,217 \$ 203,234 8,532 15,821 - 6,956,804	657,003 13,612 4,383 - 175,008 850,006	5,760,997	345,801 - - - - - - - - - - - - - - - - - - -
Northwest Hillsborough Basin	8,825,560 \$ 38,765 8,760 21,510	843,172 8,962 6,565 - 32,304 891,003	3,008,324	896,515 521,075 8,003,592 8,894,595
Hillsborough River Basin	7,889,872 \$ 315,510 63,028 25,303	575.243 15.317 27,044 59,491 35,994 713,036	4,637,711	1,217,802 
Alafia River Basin	4,277,164 \$ 14,476 150,320 10,730 4,452,680	604,321 3,772 2,314 2,314 - 4,891 615,288	2,473,185	702,804 - 271,489 3,837,392 4,452,690 \$
General	64,148,281 \$ 2,692,334 1,013,884 179,270 25,233 119,382 199,357	3,290,314 1,235,304 94,524 143,591 - 472,830 5,236,563	15,764,581 719,000 18,365,170	6,895,248 581,650 10,000,000 10,815,509 63,141,158 68,377,721 \$
	ASETS Cash and Investments Due From Other Governments Due From Other Funds Interest Receivable Deposits Inventories Inventories Order Assets Total Assets	LIABILITIES AND FUND BALANCES Liabilities: Accounts and Contracts Payable Payroll and Related Costs Contracts Payable-Relanage Due To Other Governments Deferred Revenue Total Liabilities	Fund Balances: Reserved for Enambrances Reserved for Workers' Compensation Claims Unreserved: Designated for Future Projects Designated for Future Projects	Vear's Expenditures Designated for Workers' Compensation Self-insurance Program Designated for NWS/IPartnership Reserve Undesignated Total Fund Balances Total Liabilities and Fund Balances

Amounts reported for governmental activities in the statement of net assets (page 13) are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

515,929,344 759,347 (4,942,020) \$ 780,812,645

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds. Delinquent taxes are not available to pay for current period expenditures and, therefore, are not reported in the funds.

Net assets of governmental activities

Southwest Florida Water Management District Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended September 30, 2002

				Northwest		Pinellas-									Total
	General	Alafia River Basin	Hillsborough River Basin	Hillsborough Basin	Coastal Rivers Basin	Anclote River Basin	Withlacoochee River Basin	Peace River Basin	Manasota Basin	SWIM	DOT Mitigation	Partnership Trust	Save Our Rivers	Facilities	Governmental Funds
REVENUES Ad Valorem Property Taxes	\$ 72.255.628	\$ 2.037.219	\$ 6.068.473	3 956 118	2 829 355	\$ 17.218.219	\$ 2330 146 \$	5 080 107	6287150 \$	,	·		<del>65</del>	1250 000 \$	119 312 415
Intergovernmental Revenues	3,495,499	16,668		) ·	474,652	331,271	1.244,304	110,240	656,356	3,428,258	653,285	,	36,422,867		47.294,407
Interest on Invested Funds	2,337,666	149,845	306,501	271,506	199,402	1,694,818	121,801	489,208	696,769	32,408		1,395,478		•	7,696,602
License and Permit Fees Other	1,621,202	1,104	3,864	2,671	303,882	7,971	2,043	5,657	6,488						1,954,882
Total Revenues	82,067,600	2,204,836	6,839,845	4,230,295	3,807,291	19,252,279	3,698,294	5,685,212	7,647,963	3,460,666	653,285	1,395,478	36,422,867	1,250,000	178,615,911
EXPENDITURES Current:															
Water Resources Planning and Monitoring	8,483,731	319,895	1,091,256	152,240	840,632	409,821	416,562	794,216	978,536	684,305			,		14,171,194
Acquisition, Restoration and Public Works	5,051,036	468,699	1,175,285	1,391,261	626,288	15,643,568	2,385,986	1,963,823	3,082,032	4,359,710	653,285	14,647,831	35,549,721	1,256,890	88,255,415
Operations and Maintenance of Lands and Works		171,502	1,229,932	231,636	881,960	810,216	1,201,112	522,916	680,495	•			211,373	4,929	12,492,363
Regulation	12,307,062								19,000						12,326,062
Outreach - Public Education	1,107,395	165,059	334,452	223,835	205,321	504,901	141,573	168,712	85,815	19,245					2,956,308
District Management and Administration	24,412,386	63,520	170,881	107,913	98,956	430,568	115,515	239,044	153,243	-	•	-	-	-	25,792,026
Total Expenditures	57,907,902	1,188,675	4,001,806	2,106,885	2,653,157	17,799,074	4,260,748	3,688,711	4,999,121	5,063,260	653,285	14,647,831	35,761,094	1,261,819	155,993,368
Excess (Dengency) of Revenues Over (Under) Expenditures	24,159,698	1,016,161	2,838,039	2,123,410	1,154,134	1,453,205	(562,454)	1,996,501	2,648,842	(1,602,594)		(13,252,353)	661,773	(11,819)	22,622,543
OTHER FINANCING SOURCES (USES) Transfers In		٠		•				•		1,630,347		12,000,245		2,000,000	15,630,592
Transfers Out	(7,489,844)	(688,991)	(2,262,340)	(668,972)	(595,425)	(3,253,358)		(162,498)	(367,859)				•	-	(15,630,592)
Total Other Financing Sources and Uses	(7,489,844)	(688,991)	(2,262,340)	(668,972)	(595,425)	(3,253,358)		(162,498)	(367,859)	1,630,347		12,000,245		2,000,000	
Net Change In Fund Balances	16,669,854	327,170	575,699	1,454,438	558,709	(1,800,153)		1,834,003	2,280,983	27,753		(1,252,108)	661,773	1,988,181	22,622,543
Fund Balances - Beginning	46,471,304	3,510,222	7,004,978	6,549,154	5,548,089	49,831,160	4,238,927	14,785,343	19,577,630	1,043,510		86,963,804	(790,077)	1,709,387	246,443,431
Fund Balances - Ending	\$ 63,141,158	\$ 3,837,392	\$ 7,580,677	\$ 8,003,592	\$ 6,106,798	\$ 48,031,007	↔	16,619,346	\$ 21,858,613 \$	1,071,263 \$	-	\$ 85,711,696 \$	(128,304) \$	3,697,568	269,065,974

Amounts reported for governmental activities in the statement of activities (page 14) are different because:

Net change in fund balances – total governmental funds	\$ 22,622,543
Governmental funds report capital outdays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	37,701,410
The net effect of various miscellaneous fransactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net assets.	(1,086,292)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. However, delinquent lawss recorded as a despenate 30, 2002 was below the amount recorded at prior year end, resulting in a net reduction to income.	(70,669)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(424,081)
Change in net assets of governmental activities	\$ 58,742,911

#### Southwest Florida Water Management District General Fund

### Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended September 30, 2002

		Original and inal Budgeted Amounts	_	Actual Amounts		Variance with Final Budget Positive (Negative)
REVENUES						
Ad Valorem Property Taxes	\$	71,898,015	\$	72,255,628	\$	357,613
Intergovernmental Revenues		3,877,205		3,495,499		(381,706)
Interest on Invested Funds		2,700,000		2,337,666		(362,334)
License and Permit Fees		840,000		2,357,605		1,517,605
Other	_	676,000	_	1,621,202	_	945,202
Total Revenues	_	79,991,220	_	82,067,600	_	2,076,380
EXPENDITURES						
Current:						
Water Resources Planning and Monitoring		11,562,327		8,483,731		3,078,596
Acquisition, Restoration and Public Works		31,529,483		5,051,036		26,478,447
Operations and Maintenance of Lands and Works		8,177,923		6,546,292		1,631,631
Regulation		13,529,699		12,307,062		1,222,637
Outreach - Public Education		1,448,759		1,107,395		341,364
District Management and Administration		30,909,710		24,412,386	_	6,497,324
Total Expenditures		97,157,901		57,907,902	_	39,249,999
Excess (Deficiency) of Revenues		_				_
Over (Under) Expenditures		(17,166,681)		24,159,698		41,326,379
OTHER FINANCING SOURCES (USES)						
Transfers Out		(8,918,602)		(7,489,844)		1,428,758
Net Change In Fund Balance	_	(26,085,283)	_	16,669,854	_	42,755,137
Fund Balance - Beginning		26,085,283		46,471,304		20,386,021
Fund Balance - Ending	\$	-	\$	63,141,158	\$	63,141,158

# Southwest Florida Water Management District Alafia River Basin Special Revenue Fund Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended September 30, 2002

		Original and nal Budgeted Amounts	_	Actual Amounts	_	Variance with Final Budget Positive (Negative)
REVENUES						
Ad Valorem Property Taxes	\$	2,036,088	\$	2,037,219	\$	1,131
Intergovernmental Revenues		134,422		16,668		(117,754)
Interest on Invested Funds		125,000		149,845		24,845
Other		-		1,104		1,104
Total Revenues	_	2,295,510	_	2,204,836	_	(90,674)
EXPENDITURES						
Current:						
Water Resources Planning and Monitoring		632,354		319,895		312,459
Acquisition, Restoration and Public Works		1,491,623		468,699		1,022,924
Operations and Maintenance of Lands and Works		531,758		171,502		360,256
Outreach - Public Education		331,835		165,059		166,776
District Management and Administration		226,859		63,520		163,339
Total Expenditures		3,214,429		1,188,675	_	2,025,754
Excess (Deficiency) of Revenues					_	
Over (Under) Expenditures		(918,919)		1,016,161		1,935,080
OTHER FINANCING SOURCES (USES)						
Transfers Out		(2,536,875)		(688,991)		1,847,884
Net Change In Fund Balance		(3,455,794)		327,170	_	3,782,964
Fund Balance - Beginning		3,455,794		3,510,222		54,428
Fund Balance - Ending	\$	-	\$	3,837,392	\$	3,837,392

# Southwest Florida Water Management District Hillsborough River Basin Special Revenue Fund Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended September 30, 2002

		Original and nal Budgeted Amounts		Actual Amounts	_	Variance with Final Budget Positive (Negative)
REVENUES						
Ad Valorem Property Taxes	\$	6,037,305	\$	6,068,473	\$	31,168
Intergovernmental Revenues		745,047		461,007		(284,040)
Interest on Invested Funds		300,000		306,501		6,501
Other		-		3,864		3,864
Total Revenues	_	7,082,352	_	6,839,845	_	(242,507)
EXPENDITURES						
Current:						
Water Resources Planning and Monitoring		3,169,722		1,091,256		2,078,466
Acquisition, Restoration and Public Works		4,547,804		1,175,285		3,372,519
Operations and Maintenance of Lands and Works		1,952,237		1,229,932		722,305
Outreach - Public Education		662,981		334,452		328,529
District Management and Administration		383,635		170,881		212,754
Total Expenditures		10,716,379		4,001,806	_	6,714,573
Excess (Deficiency) of Revenues					_	
Over (Under) Expenditures		(3,634,027)		2,838,039		6,472,066
OTHER FINANCING SOURCES (USES)						
Transfers Out		(3,304,491)		(2,262,340)		1,042,151
Net Change In Fund Balance		(6,938,518)		575,699	_	7,514,217
Fund Balance - Beginning		6,938,518		7,004,978		66,460
Fund Balance - Ending	\$	-	\$	7,580,677	\$	7,580,677

# Southwest Florida Water Management District Northwest Hillsborough Basin Special Revenue Fund Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended September 30, 2002

		Original and inal Budgeted Amounts	_	Actual Amounts	-	Variance with Final Budget Positive (Negative)
REVENUES						
Ad Valorem Property Taxes	\$	3,870,163	\$	3,956,118	\$	85,955
Intergovernmental Revenues		34,871		-		(34,871)
Interest on Invested Funds		250,000		271,506		21,506
Other				2,671	_	2,671
Total Revenues	_	4,155,034	_	4,230,295	-	75,261
EXPENDITURES						
Current:						
Water Resources Planning and Monitoring		642,303		152,240		490,063
Acquisition, Restoration and Public Works		7,311,788		1,391,261		5,920,527
Operations and Maintenance of Lands and Works		375,313		231,636		143,677
Outreach - Public Education		461,562		223,835		237,727
District Management and Administration		322,047	_	107,913	_	214,134
Total Expenditures		9,113,013	_	2,106,885	_	7,006,128
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(4,957,979)		2,123,410		7,081,389
OTHER FINANCING SOURCES (USES)						
Transfers Out		(1,163,160)		(668,972)		494,188
Net Change In Fund Balance	_	(6,121,139)		1,454,438	-	7,575,577
Fund Balance - Beginning		6,121,139		6,549,154		428,015
Fund Balance - Ending	\$	-	\$	8,003,592	\$	8,003,592

# Southwest Florida Water Management District Coastal Rivers Basin Special Revenue Fund Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended September 30, 2002

	_	Original and Final Budgeted Amounts	 Actual Amounts	Variance with Final Budget Positive/(Negative)
REVENUES				
Ad Valorem Property Taxes	\$	2,785,068	\$ 2,829,355	\$ 44,287
Intergovernmental Revenues		1,533,730	474,652	(1,059,078)
Interest on Invested Funds		200,000	199,402	(598)
Other	_	125,000	303,882	178,882
Total Revenues	_	4,643,798	3,807,291	(836,507)
EXPENDITURES				
Current:				
Water Resources Planning and Monitoring		1,869,359	840,632	1,028,727
Acquisition, Restoration and Public Works		4,376,524	626,288	3,750,236
Operations and Maintenance of Lands and Works		2,193,786	881,960	1,311,826
Outreach - Public Education		329,863	205,321	124,542
District Management and Administration	_	290,580	 98,956	191,624
Total Expenditures	_	9,060,112	 2,653,157	6,406,955
Excess (Deficiency) of Revenues				
Over (Under) Expenditures		(4,416,314)	1,154,134	5,570,448
OTHER FINANCING SOURCES (USES)				
Transfers Out		(988,341)	(595,425)	392,916
Net Change In Fund Balance	_	(5,404,655)	558,709	5,963,364
Fund Balance - Beginning		5,404,655	5,548,089	143,434
Fund Balance - Ending	\$	-	\$ 6,106,798	\$ 6,106,798

# Southwest Florida Water Management District Pinellas-Anclote River Basin Special Revenue Fund Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended September 30, 2002

	F -	Original and inal Budgeted Amounts	_	Actual Amounts		/ariance with Final Budget Positive (Negative)
REVENUES						
Ad Valorem Property Taxes	\$	17,103,567	\$	17,218,219	\$	114,652
Intergovernmental Revenues		95,302		331,271		235,969
Interest on Invested Funds		1,500,000		1,694,818		194,818
Other	_	<u>-</u>		7,971	_	7,971
TOTAL REVENUES	_	18,698,869	_	19,252,279	_	553,410
EXPENDITURES						
Current:						
Water Resources Planning and Monitoring		2,187,963		409,821		1,778,142
Acquisition, Restoration and Public Works		55,431,351		15,643,568		39,787,783
Operations and Maintenance of Lands and Works		1,221,300		810,216		411,084
Outreach - Public Education		1,447,605		504,901		942,704
District Management and Administration	_	952,561		430,568	_	521,993
Total Expenditures		61,240,780		17,799,074		43,441,706
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(42,541,911)		1,453,205		43,995,116
OTHER FINANCING SOURCES (USES)						
Transfers Out		(6,038,544)		(3,253,358)		2,785,186
Net Change In Fund Balance	_	(48,580,455)	_	(1,800,153)	_	46,780,302
Fund Balance - Beginning		48,580,455		49,831,160		1,250,705
Fund Balance - Ending	\$	-	\$	48,031,007	\$	48,031,007

# Southwest Florida Water Management District Withlacoochee River Basin Special Revenue Fund Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended September 30, 2002

	Original and Final Budgeted Amounts	Actual Amounts	Variance with Final Budget Positive (Negative)
REVENUES			
Ad Valorem Property Taxes	2,320,625	2,330,146	9,521
Intergovernmental Revenues	2,879,864	1,244,304	(1,635,560)
Interest on Invested Funds	100,000	121,801	21,801
Other	=	2,043	2,043
Total Revenues	\$ 5,300,489	\$ 3,698,294	\$ (1,602,195)
EXPENDITURES			
Current:			
Water Resources Planning and Monitoring	829,352	416,562	412,790
Acquisition, Restoration and Public Works	14,197,233	2,385,986	11,811,247
Operations and Maintenance of Lands and Works	2,037,630	1,201,112	836,518
Outreach - Public Education	304,784	141,573	163,211
District Management and Administration	469,120	115,515	353,605
Total Expenditures	17,838,119	4,260,748	13,577,371
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(12,537,630)	(562,454)	11,975,176
OTHER FINANCING SOURCES (USES)			
Transfers Out	(816,201)	(141,305)	674,896
Net Change In Fund Balance	(13,353,831)	(703,759)	12,650,072
Fund Balance - Beginning	13,353,831	4,238,927	(9,114,904)
Fund Balance - Ending	\$	\$ 3,535,168	\$ 3,535,168

# Southwest Florida Water Management District Peace River Basin Special Revenue Fund Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended September 30, 2002

	F -	Original and Final Budgeted Amounts	_	Actual Amounts	_	Variance with Final Budget Positive (Negative)
REVENUES						
Ad Valorem Property Taxes	\$	5,004,620	\$	5,080,107	\$	75,487
Intergovernmental Revenues		831,257		110,240		(721,017)
Interest on Invested Funds		500,000		489,208		(10,792)
Other	_		_	5,657	_	5,657
Total Revenues	-	6,335,877	_	5,685,212	_	(650,665)
EXPENDITURES						
Current:						
Water Resources Planning and Monitoring		1,639,572		794,216		845,356
Acquisition, Restoration and Public Works		16,459,371		1,963,823		14,495,548
Operations and Maintenance of Lands and Works		882,815		522,916		359,899
Regulation		6,500		-		6,500
Outreach - Public Education		405,640		168,712		236,928
District Management and Administration	_	455,012		239,044	_	215,968
Total Expenditures	_	19,848,910	_	3,688,711	_	16,160,199
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(13,513,033)		1,996,501		15,509,534
OTHER FINANCING SOURCES (USES)						
Transfers Out		(891,641)		(162,498)		729,143
Net Change In Fund Balance	_	(14,404,674)	_	1,834,003	_	16,238,677
Fund Balance - Beginning		14,404,674		14,785,343		380,669
Fund Balance - Ending	\$	-	\$	16,619,346	\$	16,619,346

# Southwest Florida Water Management District Manasota Basin Special Revenue Fund Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended September 30, 2002

	F -	Original and Final Budgeted Amounts	_	Actual Amounts	-	Variance with Final Budget Positive (Negative)
REVENUES						
Ad Valorem Property Taxes	\$	6,236,610	\$	6,287,150	\$	50,540
Intergovernmental Revenues		844,349		656,356		(187,993)
Interest on Invested Funds		500,000		697,969		197,969
Other	_	17,000	_	6,488	_	(10,512)
Total Revenues	_	7,597,959	_	7,647,963	_	50,004
EXPENDITURES Current:						
Water Resources Planning and Monitoring		2,576,958		978,536		1,598,422
Acquisition, Restoration and Public Works		21,383,731		3,082,032		18,301,699
Operations and Maintenance of Lands and Works		742,789		680,495		62,294
Regulation		19,000		19,000		-
Outreach - Public Education		283,433		85,815		197,618
District Management and Administration	_	512,862	_	153,243	_	359,619
Total Expenditures	_	25,518,773	_	4,999,121	_	20,519,652
Excess (Deficiency) of Revenues		// <b>-</b> / · ·				
Over (Under) Expenditures		(17,920,814)		2,648,842		20,569,656
OTHER FINANCING SOURCES (USES)						
Transfers Out	_	(1,237,039)	_	(367,859)	_	869,180
Net Change In Fund Balance		(19,157,853)		2,280,983		21,438,836
Fund Balance - Beginning	_	19,157,853	_	19,577,630		419,777
Fund Balance - Ending	\$ <sub>=</sub>		\$_	21,858,613	\$_	21,858,613

# Southwest Florida Water Management District SWIM Program Special Revenue Fund Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended September 30, 2002

	F _	Original and inal Budgeted Amounts	_	Actual Amounts	_	Variance with Final Budget Positive (Negative)
REVENUES						
Intergovernmental Revenues	\$	8,086,324	\$	3,428,258	\$	(4,658,066)
Interest on Invested Funds	_		_	32,408	_	32,408
Total Revenues	_	8,086,324	_	3,460,666	_	(4,625,658)
EXPENDITURES						
Current:						
Water Resources Planning and Monitoring		3,320,638		684,305		2,636,333
Acquisition, Restoration and Public Works		24,831,154		4,359,710		20,471,444
Outreach - Public Education	_	41,005	_	19,245	_	21,760
Total Expenditures	_	28,192,797	_	5,063,260	_	23,129,537
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(20,106,473)		(1,602,594)		18,503,879
OTHER FINANCING SOURCES (USES)						
Transfers In		3,072,220		1,630,347	_	(1,441,873)
Net Change In Fund Balance	_	(17,034,253)		27,753		17,062,006
Fund Balance - Beginning		17,034,253		1,043,510	_	(15,990,743)
Fund Balance - Ending	\$	-	\$	1,071,263	\$	1,071,263

# Southwest Florida Water Management District DOT Mitigation Special Revenue Fund Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended September 30, 2002

	F -	Original and inal Budgeted Amounts	_	Actual Amounts	_	/ariance with Final Budget Positive (Negative)
REVENUES						
Intergovernmental Revenues	\$_	5,130,757	\$_	653,285	\$_	(4,477,472)
EXPENDITURES						
Current:						
Acquisition, Restoration and Public Works		7,367,290		653,285		6,714,005
Excess (Deficiency) of Revenues	_		_			
Over (Under) Expenditures		(2,236,533)		_		2,236,533
Fund Balance - Beginning		2,236,533		-		(2,236,533)
Fund Balance - Ending	\$_	-	\$	_	\$	-

# Southwest Florida Water Management District Partnership Trust Special Revenue Fund Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended September 30, 2002

	F -	Original and Final Budgeted Amounts	_	Actual Amounts		/ariance with Final Budget Positive (Negative)
REVENUES						
Interest on Invested Funds	\$_		\$_	1,395,478	\$_	1,395,478
EXPENDITURES						
Current:						
Acquisition, Restoration and Public Works	_	99,647,833	_	14,647,831	_	85,000,002
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(99,647,833)		(13,252,353)		86,395,480
OTHER FINANCING SOURCES (USES)						
Transfers In		14,647,831		12,000,245		(2,647,586)
Net Change In Fund Balance	_	(85,000,002)	_	(1,252,108)	_	83,747,894
Fund Balance - Beginning		85,000,002		86,963,804		1,963,802
Fund Balance - Ending	\$	_	\$	85,711,696	\$	85,711,696



### Notes to the Financial Statements

The notes to the financial statements contain a summary of significant accounting policies and other notes considered necessary for a clear understanding of the financial statements.

#### **Description**

The Southwest Florida Water Management District (District) is one of five regional water management districts charged by Chapter 373 of the Florida Statutes to preserve and protect the state's water resources. The District covers all or parts of 16 counties along Florida's central west coast. Approximately 17 percent of the state's total land area and roughly a quarter of its population are contained within the boundaries of the District, which stretches from Levy County in the north to Charlotte County in the south and inland as far as Highlands and Polk counties.

#### I. Summary of significant accounting policies

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### A. Reporting entity

The District is an independent special district of the State of Florida and is governed by an eleven member board, which is appointed by the Governor of Florida and confirmed by the Senate. As required by GAAP, these financial statements include all operations for which the District is financially accountable. The District is a component unit of the State of Florida for financial reporting purposes and these financial statements will be included in the State of Florida's Comprehensive Annual Financial Report as a discretely presented component unit for the fiscal year ending June 30, 2003.

#### B. Government-wide and fund financial statements

The government-wide financial statements consist of a statement of net assets and a statement of activities that report information about the District as a whole. The statement of net assets reports all financial and capital resources.

The statement of activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include: 1) charges to customers who purchase, use or directly benefit from goods, services or privileges provided by a given program and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund financial statements are presented to report additional and detailed information about the District. Fund financial statements accompany the government-wide financial statements and present a summary reconciliation to explain differences between the data reported in the governmental funds and the data reported for the corresponding governmental activities in the government-wide financial statements.

#### C. Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments are recorded only when such liabilities have matured.

Ad valorem property taxes are recorded as revenues in the fiscal year in which the taxes are due and collected within 60 days of fiscal year end. Intergovernmental revenues are recognized at the time related expenditures are incurred. Investment earnings are recognized when earned. All other revenue items are recognized when cash is received by the District, as any potential receivable amounts are not significant.

The District reports the following major governmental funds:

The *general fund* is the District's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund.

The District has eleven *special revenue funds* that are maintained to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. Eight of the District's special revenue funds are watershed basins that are financed by ad valorem property taxes and supplemented by grants from federal, state and local governments. The basins account for revenue sources that are legally restricted to expenditures for specified purposes within the respective basin, offering a local perspective to water management projects and programs. A unique fund has been established for each of the individual watershed basins as follows:

- Alafia River Basin
- Hillsborough River Basin
- Northwest Hillsborough Basin
- Coastal Rivers Basin
- Pinellas-Anclote River Basin
- Withlacoochee River Basin
- Peace River Basin
- Manasota Basin

The SWIM Program Fund accounts for revenue sources received from the State of Florida and local governments that are legally restricted for the restoration and preservation of surface waters as provided in the Surface Water and Improvement Management (SWIM) Act created by the Florida State Legislature (see Note I.E.7, page 33).

The *DOT Mitigation Fund* accounts for revenue sources received from the State of Florida that are restricted for mitigation activities, pursuant to Section 373.4137, Florida Statutes. The state-mandated Florida Department of Transportation (FDOT) program requires that mitigation to offset the adverse wetland impacts of transportation projects be funded by the FDOT and carried out through the Florida Department of Environmental Protection and the water

management districts, in consultation with federal, state and local agencies' regulatory requirements (see Note I.E.7, page 33).

The *Partnership Trust Fund* accounts for activities as defined by the Northern Tampa Bay New Water Supply and Ground Water Withdrawal Reduction Agreement. The objectives to be achieved by this agreement are developing water supply and reducing ground water pumpage, ending litigation among the parties to the agreement, and providing District financial assistance to Tampa Bay Water (see Note V.B, page 43).

The District has two *capital projects funds* that are maintained to account for financial resources to be used for the acquisition or construction of major capital projects.

The Save Our Rivers Fund accounts for financial resources received from the State of Florida and local governments for the acquisition of lands necessary for water management, water supply, and conservation of water resources under the Save Our Rivers, Florida Preservation 2000, and Florida Forever land acquisition programs (see Note I.E.7, page 33).

The *Facilities Fund* accounts for financial resources from the District's general fund for the acquisition of land and construction and major renovations of District facilities.

#### D. Classification of expenditures

The District currently categorizes the revenue, expenditure, and budget data it submits to the Governor's Office, the Department of Environmental Protection and the Legislature by six program areas. These programs, which are set forth in Section 373.536(5)(d)4, Florida Statutes, are:

#### 1.0 Water Resources Planning and Monitoring

This program includes all water management planning, including water supply planning, development of minimum flows and levels, and other water resources planning; research, data collection, analysis, and monitoring; and technical assistance (including local and regional plan and program review).

#### 2.0 Acquisition, Restoration and Public Works

This program includes the development and construction of all capital projects (except for those contained in Program 3.0), including water resource development projects/water supply development assistance, water control projects, and support and administrative facilities construction; cooperative projects; land acquisition (including Florida Forever/Save Our Rivers/Preservation 2000); and the restoration of lands and water bodies.

#### 3.0 Operation and Maintenance of Lands and Works

This program includes all operation and maintenance of facilities, flood control and water supply structures, lands, and other works authorized by Chapter 373, Florida Statutes.

#### 4.0 Regulation

This program includes water use permitting, water well construction permitting, water well contractor licensing, environmental resource and surface water management permitting, permit administration and enforcement, and any delegated regulatory program.

#### 5.0 Outreach (Public Education)

This program includes all environmental education activities, such as water conservation campaigns and water resource education; public information activities; all lobbying activities relating

to local, regional, state, and federal governmental affairs; and all public relations activities, including related public service announcements and advertising in any media.

#### 6.0 District Management and Administration

This program includes all governing and basin board support; executive support; management information systems; unrestricted reserves; and general counsel, ombudsman, human resources, finance, audit, risk management, and administrative services.

#### E. Assets, liabilities, and net assets

#### 1. Cash and investments.

Cash balances are pooled for investment purposes with the exception of restricted assets, which are separately invested. Cash includes cash-on-hand and demand deposits. Interest earned from investments is allocated to the respective funds based on each fund's average equity in the pooled fund.

Investments are stated at fair value pursuant to GASB Statement No. 31, Accounting and Financial Reporting for Certain Investment and for External Investment Pools. It is the practice of the District to hold all government securities to maturity.

The District has limited its investments to the following investments authorized in Section 218.415, Florida Statutes: (a) Local Government Surplus Funds Trust Fund; (b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency, limited to two types of money market funds: (1) Treasury funds investing exclusively in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities or (2) Government funds which invest in U.S. Treasury and U.S. government agency and instrumentalities securities and repurchase agreements collateralized by U.S. government securities; (c) Savings accounts in state-certified public depositories, as defined in Section 280.02, Florida Statutes; (d) Certificates of deposit in state-certified public depositories, as defined in Section 280.02, Florida Statutes; (e) Direct obligations of the U.S. Treasury; and (f) Direct obligations of federal agencies and instrumentalities.

#### 2. Inventories.

Inventories are carried at average cost and consist of expendable supplies held for consumption. The cost of inventories are recorded as expenditures when consumed rather than when purchased.

#### 3. Restricted assets.

Certain proceeds, including interest income, of the general fund (\$299,899), Coastal Rivers Basin Fund (\$100,000), Withlacoochee River Basin Fund (\$6,000,000) and the Partnership Trust Fund (\$85,711,696) are classified as restricted assets on the statement of net assets because their use is limited to specific purposes as identified within their related agreements. As long as these agreements are in effect, the cash balances, which are maintained in separate investment accounts, cannot be used for any other purpose.

#### 4. Capital Assets.

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., bridges, water control structures, levees and similar items), are reported only in the government-wide financial statements. Capital assets are those acquired for general government purposes with an

initial, individual cost equal to or more than \$750 and an estimated useful life of more than one year. Such assets are recorded at historical cost if purchased or constructed. Donated assets are recorded at their estimated fair value at the date of the donation. The estimated fair value is based on the most recent appraisal documentation available. Maintenance, repairs and minor renovations are not capitalized.

Capital assets of the District are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Infrastructure	20 - 50
Buildings	5 - 50
Machinery & Equipment	3 - 10
Other	5

#### 5. Long-term obligations.

In the government-wide financial statements, the long-term obligations expected to be financed from governmental funds are reported as liabilities on the statement of net assets.

The most significant accrued liability amount is for compensated absences and represents the liability for accrued vacation leave benefits plus the liability for 25 percent of accumulated sick leave benefits for employees currently eligible or likely to become eligible to receive those leave benefits in the future. The District permits employees to accumulate earned but unused vacation and sick leave benefits. The amount estimated to be used in subsequent fiscal years is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

District employees earn vacation and sick leave benefits based on hours worked. Vacation leave benefits are fully vested when earned and employees can carry forward from one fiscal year to the next up to 240 hours of accumulated vacation leave. Sick leave benefits do not vest until an employee has earned ten years of creditable service with the District. Upon retirement, death, resignation or separation in good standing, an employee is eligible to receive, at his/her current rate of pay, 100 percent of accumulated vacation benefits and 25 percent of accumulated vested sick leave benefits (up to a maximum of 480 hours).

#### 6. Fund balance.

The reserved portion of fund balance of the governmental fund types is reported to indicate the portion of the fund balance that 1) is not appropriable for expenditure or 2) is legally segregated for a specific future use.

The unreserved portion of fund balance is classified as either designated or undesignated. Designated fund balance identifies tentative plans for the future use of financial resources. Undesignated fund balance is available for future appropriation.

#### 7. State trust funds.

Under Florida Statutes, the District is entitled to monies from the State of Florida, which are allocated and appropriated to various trust funds. Monies are released to the District for various

programs when eligibility requirements have been met. It is the District's policy to recognize monies received through these state trust funds as intergovernmental revenues at the time an eligible cost has been incurred.

The <u>Water Management Lands Trust Fund</u> was established in 1981 pursuant to Section 373.59, Florida Statutes. Funded primarily from a portion of the documentary stamp taxes collected by the state, the nonlapsing trust fund provides funding to the District for 1) land acquisition; 2) ongoing management, maintenance, and capital improvements of lands; 3) payments in lieu of taxes; 4) preacquisition costs associated with land purchases; and 5) the Surface Water Improvement and Management (SWIM) program. Revenues received from the trust fund are accounted for in the District's general fund, the watershed basin funds, the SWIM Program Fund and the Save Our Rivers Fund. The Florida Department of Environmental Protection (FDEP) has oversight responsibility for this trust fund.

The <u>Florida Preservation 2000 Trust Fund</u> was established in 1990 pursuant to Section 375.045, Florida Statutes. Funded through bond proceeds, the trust fund provides additional funding for land acquisition. For the water management districts, the Florida Preservation 2000 Act broadened the scope and criteria of the Water Management Lands Trust Fund for land acquisitions. Revenues received from the trust fund are accounted for in the Save Our Rivers Fund. This trust fund will terminate when all of the remaining trust funds have been disbursed. The FDEP has oversight responsibility for this trust fund.

The <u>Florida Forever Trust Fund</u> was established in 1999 pursuant to Section 259.1051, Florida Statutes. The Florida Forever program is the successor program to the Florida Preservation 2000 program. The Trust is funded through bond proceeds and may be used for 1) the acquisition of environmentally significant lands (at least 50 percent of trust funds must be used for land acquisition); 2) water resource development; 3) regional water supply planning; and 4) the SWIM program. Revenues received from the trust fund are accounted for in the Save Our Rivers Fund. The FDEP has oversight responsibility for this trust fund.

The <u>Ecosystem Management and Restoration Trust Fund</u> was established in 1996 pursuant to Section 403.1651, Florida Statutes. The trust fund is funded through various sources, such as documentary stamp taxes, transfers from other trust funds, general revenues, interest earnings and fines. It provides funding to the District for the detailed planning and implementation of programs for the management and restoration of ecosystems, including the SWIM program and the restoration of Lake Panasoffkee and the Weeki Wachee River. Revenues received from the trust fund are accounted for in the SWIM Program Fund, the Coastal Rivers Basin Fund and the Withlacoochee River Basin Fund. The FDEP has oversight responsibility for this trust fund.

The <u>State Transportation Trust Fund</u> was established in 1931 pursuant to Section 206.46, Florida Statutes. The trust fund is funded through gas tax proceeds as authorized by Chapter 83-3, Laws of Florida, and such other funds which accrue to the Florida Department of Transportation (FDOT) which are not required to be maintained in separate trust funds. It provides funding to the District for mitigation activities that offset the adverse wetland impacts of transportation projects. Revenues received from the trust fund are accounted for in the DOT Mitigation Fund. The FDOT has oversight responsibilities for this trust fund.

#### 8. Use of estimates.

Management of the District has made a number of estimates and assumptions relating to the reporting of assets and liabilities to prepare these financial statements in conformity with generally accepted accounting principles. Actual results could differ from those estimates.

#### II. Reconciliation of government-wide and fund financial statements

### A. Explanation of certain differences between the governmental funds balance sheet and the government-wide statement of net assets.

The governmental funds balance sheet includes a reconciliation between *fund balance–total governmental funds* and *net assets of governmental activities* as reported in the government-wide statement of net assets.

One element of that reconciliation states that "Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds."

The details of the \$4,942,020 difference are as follows:

Compensated Absences	\$4,196,520
Claims (Workers' Compensation and Dental)	<u>745,500</u>
Net adjustment to reduce fund balance–total governmental funds to arrive at net assets of governmental activities	<u>\$4,942,020</u>

B. Explanation of the differences between the governmental funds statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities.

The governmental funds statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances—total governmental funds* and *changes in net assets of governmental activities* as reported in the government-wide statement of activities. One element of the reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense."

The details of this \$37,701,410 difference are as follows:

Capital outlay Depreciation expense	\$42,659,250 <u>(4,957,840</u> )
Net adjustment to increase <i>net changes in fund balances</i> – total governmental funds to arrive at changes in net assets of governmental activities	<u>\$37,701,410</u>

Another element of that reconciliation states that, "The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins and donations) is to decrease net assets." In the statement of activities, the loss on the sale of capital assets is reported which caused the difference of \$1,086,292. However, in the governmental funds, the proceeds from the sale increased financial resources. Thus, the change in net assets differs from the change in fund balance by the cost of the capital assets sold.

Another element of that reconciliation states that "Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds." The \$70,669 difference is the net effect of taxes related to the current period that should be recorded as revenue, and taxes relating to prior years that were eliminated from revenues.

The final element of the reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds."

The details of this \$424,081 difference are as follows:

Compensated absences	\$(183,581)
Claims (Workers' Compensation and Dental)	(240,500)

Net adjustment to decrease net changes in fund balances – total governmental funds to arrive at changes in net assets of governmental activities

\$(424,081)

#### III. Stewardship, compliance and accountability

#### A. Budgetary information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. Annual appropriated budgets are adopted by the Governing and Basin Boards for all governmental funds and may be amended by District Governing Board action for supplemental budgetary appropriations. Remaining appropriations encumbered or designated for future projects at fiscal year end are carried forward and reappropriated in the following fiscal year. Unencumbered or undesignated appropriations lapse at fiscal year end.

The District Governing Board approves budget transfers among departments and capital projects during the year. Expenditures in excess of appropriations in one or more departments of a fund do not constitute a violation of budgetary controls as long as total expenditures do not exceed total appropriations for the fund. Budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level.

#### B. Deficit fund equity

The Save Our Rivers capital projects fund had a deficit fund balance of \$128,304 at September 30, 2002. This deficit was created because the Save Our Rivers Fund incurs expenditures related to the acquisition of lands that are not reimbursable by the Water Management Lands Trust Fund, pursuant to Rule 62-402.030, Florida Administrative Code, until the acquisition is complete. The general fund advances the cash required to cover temporary cash deficits in the Save Our Rivers Fund.

In addition, a deficit undesignated fund balance exists in the Save Our Rivers Fund (\$5,284,479), the SWIM Program Fund (\$10,609,602), and the DOT Mitigation Fund (\$213,499). These deficits result from contractual obligations (encumbrances) at year end that are not eligible for reimbursement until expenditures are incurred against them, thus creating a deficit undesignated fund balance at September 30, 2002.

#### IV. Detailed notes

#### A. Cash and investments

At September 30, 2002, the carrying amount of the District's cash demand deposit account was a deficit of (\$292,105) and the bank balance was \$592,161. The bank balance was covered by federal depository insurance or was insured through the State of Florida public depository collateral pool. Cash invested in the Local Government Surplus Funds Trust Fund Investment Pool (the Pool) is administered by the Florida State Board of Administration.

Investments are categorized to give an indication of the level of credit risk assumed by the District at September 30, 2002. These categories of credit risk are:

- (1) Insured or registered, or securities held by the District or its agent in the District's name.
- (2) Uninsured and unregistered, with securities held by the counter party's trust department or agent in the District's name.
- (3) Uninsured and unregistered, with securities held by the counter party, or by its trust department or agent, but not in the District's name.

U.S. Government securities held by the District at September 30, 2002, are categorized into credit risk category (1). Investments in the Pool and those held by trustees are not classified as to credit risk as they are not evidenced by securities that exist in book or entry form.

The net increase in the fair value of investments during 2002 was \$26,650. This amount takes into account all changes in fair value (including purchases and sales) that occurred during the year and is included in interest on invested funds in the accompanying Statement of Revenues, Expenditures, and Changes in Fund Balances.

The Pool is governed by Chapter 19-7 of the Florida Administrative Code, which identifies the Rules of the State Board of Administration. These rules provide guidance and establish the general operating procedures for the administration of the Pool, which is not a registrant with the Securities and Exchange Commission; however, the State Board of Administration has adopted operating procedures consistent with the requirements for a 2a-7 fund. Additionally, the Office of the Auditor General performs the operational audit of the activities and investments of the State Board of Administration. At September 30, 2002, the fair value of the District's \$138,816,874 investment position in the Pool is the same as the value of the underlying pool shares.

The fair value of cash and investments at September 30, 2002, is summarized as follows:

	FAIR VALUE
U.S. Government Securities Investments in Local Government Surplus Funds Trust Fund Investments Held by Trustees:	\$ 66,054,750 138,816,874
Money Market Fund Total Investments	85,623,466 290,495,090
Demand Deposit Accounts Petty Cash Total Demand Deposits and Petty Cash	(292,105) 2,900 (289,205)
Total Cash and Investments	<u>\$290,205,885</u>

#### B. Receivables

Receivables at year end for the District's individual major funds are as follows:

			Total
	<u>Intergovernmental</u>	Interest	Receivables
<u>Fund</u>	-		
General	\$2,692,334	\$179,270	\$2,871,604
Alafia River Basin	14,476	10,730	25,206
Hillsborough River Basin	315,510	25,303	340,813
Northwest Hillsborough Basin	38,765	21,510	60,275
Coastal Rivers Basin	203,234	15,821	219,055
Pinellas-Anclote River Basin	280,219	138,494	418,713
Withlacoochee River Basin	781,117	10,681	791,798
Peace River Basin	111,142	39,227	150,369
Manasota Basin	362,308	55,348	417,656
SWIM Program	1,109,901	2,695	1,112,596
DOT Mitigation	393,130	_	393,130
Partnership Trust	_	88,230	88,230
Save Our Rivers	<u>808,675</u>		808,675
Total	<u>\$7,110,811</u>	<u>\$587,309</u>	<u>\$7,698,120</u>

Of the total receivables, \$88,230 is classified as restricted interest receivable on the Statement of Net Assets found on page 13.

#### C. Deferred Revenue

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue reported in the governmental funds were as follows:

	Unavailable	Unearned
General		
Delinquent property taxes receivable	\$ 472,780	
Other	50	
Alafia River Basin		
Delinquent property taxes receivable	4,891	
Hillsborough River Basin		
Delinquent property taxes receivable	35,941	
Northwest Hillsborough Basin		
Delinquent property taxes receivable	32,304	
Coastal Rivers Basin		
Delinquent property taxes receivable	25,008	
Grant drawdowns prior to meeting all eligibility requirements		\$ 150,000
Pinellas-Anclote River Basin		
Delinquent property taxes receivable	88,945	
Withlacoochee River Basin		
Delinquent property taxes receivable	18,809	
Grant drawdowns prior to meeting all eligibility requirements		6,000,000
Peace River Basin		
Delinquent property taxes receivable	62,511	
Manasota Basin		
Delinquent property taxes receivable	18,158	
Grant drawdowns prior to meeting all eligibility requirements		40,000
SWIM Program		
Grant drawdowns prior to meeting all eligibility requirements		225,834
Save Our Rivers		
Grant drawdowns prior to meeting all eligibility requirements		308,788
Total deferred revenue for governmental funds	\$ 759,397	\$6,724,622

#### **D. Property Taxes**

Ad valorem property taxes are computed using property values at January 1 of each year and are considered to be levied upon the District Governing Board's adoption of the final millage rate in September. The taxes are due November 1 and become delinquent April 1 of the following year. A four percent discount is allowed if the taxes are paid in November, with the discount declining by one percent each month thereafter. Tax certificates for the full amount of any unpaid taxes and assessments must be sold no later than June 1 of each year at which time a lien attaches to the property.

#### E. Capital Assets

Capital asset activity for the year ended September 30, 2002 was as follows:

Governmental activities:	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated:				
Land Land Interests Construction in progress	\$346,797,857 25,316,742 13,019,001	\$32,234,231 2,853,302 3,180,112	\$ (924,383) —— (10,865,590)	\$378,107,705 28,170,044 5,333,523
Total capital assets, not being depreciated	385,133,600	38,267,645	(11,789,973)	411,611,272
Capital assets, being depreciated:				
Buildings Machinery and Equipment Infrastructure Other	23,082,375 29,494,159 101,945,118 68,972	4,146,253 2,593,815 8,517,127	(274,635) (2,637,641) — —	26,953,993 29,450,333 110,462,245 68,972
Total capital assets being depreciated	154,590,624	15,257,195	(2,912,276)	166,935,543
Less accumulated depreciation for:				
Buildings Machinery and Equipment Infrastructure Other	(5,050,568) (24,693,395) (30,610,591) (55,444)	(566,207) (2,185,212) (2,201,713) (4,708)	122,812 2,627,555 — —	(5,493,963) (24,251,052) (32,812,304) (60,152)
Total accumulated depreciation	(60,409,998)	(4,957,840)	2,750,367	(62,617,471)
Total capital assets, being depreciated, net	94,180,626	10,299,355	(161,909)	104,318,072
Governmental activities capital assets, net	<u>\$479,314,226</u>	<u>\$48,567,000</u>	<u>\$(11,951,882</u> )	<u>\$515,929,344</u>

Depreciation expense was charged to programs of the District as follows:

Governmental activities:	
Water Resources Planning & Monitoring	\$ 219,773
Acquisition, Restoration & Public Works	1,840,062
Operation & Maintenance of Lands & Works	1,380,147
Regulation	36,725
Outreach	9,223
Management and Administration	<u>1,471,910</u>
Total depreciation expense – governmental activities	<b>\$4,957,840</b>

#### F. Interfund receivables, payables, and transfers

Interfund receivables and payables at September 30, 2002, and interfund transfers occurring during the fiscal year are as follows:

	Interfund	Interfund	Transfers	Transfers
<u>Fund</u>	Receivables	Payables	<u>ln</u>	Out
General	\$ 1,013,884	\$ —	\$ —	\$ 7,489,844
Alafia River Basin	150,320	_	_	688,991
Hillsborough River Basin	63,028	_	_	2,262,340
Northwest Hillsborough Basin	8,760	_	_	668,972
Coastal Rivers Basin	8,532	_	_	595,425
Pinellas-Anclote River Basin	145,589	_	_	3,253,358
Withlacoochee River Basin	25,929	_	_	141,305
Peace River Basin	35,100	_	_	162,498
Manasota Basin	59,285	_	_	367,859
SWIM Program	_	500,000	1,630,347	_
DOT Mitigation	_	386,778		_
Partnership Trust	_	_	12,000,245	_
Save Our Rivers	_	623,649	_	_
Facilities			2,000,000	
	<u>\$ 1,510,427</u>	<u>\$ 1,510,427</u>	<u>\$15,630,592</u>	<u>\$15,630,592</u>

The Interfund Receivables and Interfund Payables relate to the following:

- (1) The general fund and the eight Basin funds have advanced a combined amount of \$500,000 for cash requirements to the SWIM Program Fund based on their respective commitments to fund the underlying SWIM contractual obligations. The advanced amount is annually re-evaluated and adjusted as to the amount required by each contributing fund.
- (2) The DOT Mitigation Fund had a deficit cash balance of \$386,778 at September 30, 2002. Mitigation activities reported in this fund are funded through the State Transportation Trust Fund on a cost reimbursement basis, thus creating a negative cash balance at year end. The general fund advances the cash required to cover temporary cash deficits in the DOT Mitigation Fund.
- (3) The general fund has advanced \$623,649 to cover the temporary cash deficit in the Save Our Rivers Fund at September 30, 2002 (see Note III.B, page 36).

Interfund Transfers In and Interfund Transfers Out are used for the following purposes:

- (1) To move general fund and Basin fund revenues to the Partnership Trust Fund annually pursuant to the Northern Tampa Bay New Water Supply and Ground Water Withdrawal Reduction Agreement described in Note V.B on page 43. During fiscal year 2002, \$12,000,245 was transferred to the Partnership Trust Fund.
- (2) To move general fund and Basin fund revenues to the SWIM Program Fund to cover the District's share of program expenditures. During fiscal year 2002, \$1,630,347 was transferred to the SWIM Program Fund.

(3) To move general fund revenues to the Facilities Fund to finance building and ground improvements at the District's Tampa service office. During fiscal year 2002, \$2 million was transferred to the Facilities Fund.

#### G. Leases

#### **Operating Leases**

The District has lease commitments under various operating leases for offices and associated parking space, and Supervisory Control and Data Acquisition (SCADA) tower leases with the longest operating lease in effect until 2007. Lease expenditures for the year ended September 30, 2002, amounted to \$560,999.

Future minimum lease payments for the non-cancelable leases are as follows:

Fiscal Year Ending	Minimum
September 30,	Lease Payments
2003	\$25,521
2004	17,505
2005	14,923
2006	10,327
2007	<u>7,000</u>
	<u>\$75,276</u>

#### H. Long-term obligations

Long-term liability activity for the year ended September 30, 2002, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental activities:	Dalatice	Additions	Reductions	<u> Dalatice</u>	One real
Compensated Absences	\$4,012,939	\$569,848	\$386,267	\$4,196,520	\$415,171
Workers' Compensation	458,000	399,737	138,737	719,000	159,494
Dental	47,000	307,881	328,381	26,500	26,500
Total	\$4,517,939	<b>\$1,277,466</b>	<u>\$853,385</u>	\$4,942,020	<u>\$601,165</u>

The general and special revenue funds will be used to satisfy the obligations for the compensated absences. The general fund will be used to pay for workers' compensation and other liabilities.

#### V. Other information

#### A. Risk Management

The District is exposed to various risks of loss related to tort; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural or manmade disasters. The District purchases commercial insurance coverages for all liabilities except workers' compensation as discussed below. At the beginning of fiscal year 2002, the total blanket property insurance coverage limit for the District's real and personal property was lowered to \$40 million from \$80.9 million. However, the \$40 million coverage is for each of the individual office sites and facilities collectively. The primary cause of this reduction was the inability of property insurance carriers to obtain reinsurance for higher limits of insurance based on a) total market insured losses during the prior year and b) because of the anticipated catastrophic property loss claims as a result

of the events of September 11, 2001. In addition, no claims settlement has exceeded the insurance coverage amounts during the past three fiscal years.

The District has a self-insurance program for its workers' compensation exposure, with excess coverage purchased for claims in excess of \$350,000 per occurrence. The District also has a self-insured dental plan as a benefit option for employees. Current expenditures related to the self-insurance programs are accounted for in the District's general fund and special revenue funds.

Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. The liabilities listed below include estimates of prior year and current year existing claims and incurred but not reported claims (IBNR). The long-term liability for workers' compensation claims was based on an independent actuarial determination. The liability for dental claims was determined based on actuarial estimates of claims experience and actual claims experience.

Changes in the balances of workers' compensation and dental claims liabilities during the past two years are as follows:

	Year ended	Year ended
	09/30/02	09/30/01
Unpaid claims, beginning of fiscal year	\$505,000	\$496,000
Incurred claims, including IBNRs and		
changes in estimates	707,618	446,361
Claim payments	<u>(467,118</u> )	<u>(437,361</u> )
Unpaid claims, end of fiscal year	<u>\$745,500</u>	\$505,000

At September 30, 2002, general fund assets of \$1,300,650 were held for the purpose of funding future workers' compensation claims liabilities, with a corresponding \$719,000 reserve for workers' compensation claims and a \$581,650 designation of the general fund balance.

#### B. Commitments and contingencies

At September 30, 2002, the District had unrestricted net assets (as defined by GASB Statement 34) in the amount of \$179.2 million that may be used to meet the government's ongoing commitments to citizens and creditors. It is the District's intent to use these assets to 1) liquidate contracts and purchase orders of the prior period in the amount of \$118.8 million; and 2) to pay claims associated with the District's Workers' Compensation Self-insurance Program estimated at \$719,000 based on an independent actuarial determination. The remaining net assets are earmarked for: the New Water Sources Initiative (NWSI) projects, future water supply and resource development, and funding for future years.

The District's most significant commitment is under the Northern Tampa Bay New Water Supply and Ground Water Withdrawal Reduction Agreement (Partnership Agreement). The Partnership Agreement was signed in May 1998 with Tampa Bay Water and its six member governments. The Agreement provides for the development of at least 85 million gallons per day (mgd) of new water by the end of 2007 and implementation of aggressive conservation and demand management programs to reduce demand by 17 mgd. Tampa Bay Water is currently working to develop at least 91 mgd of new supply, 68 mgd of which will reduce groundwater pumping at its central system wellfields. The development of new water will enable Tampa Bay Water to meet phased reductions in pumpage at the eleven Northern Tampa Bay wellfields. December 31, 2002, begins the 12-month running average period that will, by year-end, result in an average annual withdrawal of 121 mgd from the consolidated wellfields. December 31, 2007, begins the 12-month running average that will, by year-end, result in an average annual withdrawal of 90 mgd. Under the

# SOUTHWEST FLORIDA WATER MANAGEMENT DISTRICT Notes to the Financial Statements September 30, 2002

Agreement, the District has committed to contribute \$183 million toward development of alternative water supply projects, and \$90 million toward conservation and reuse projects (at least \$9 million per year) that effectively reduce potable water use. At September 30, 2002, the District has paid a cumulative total of \$108,009,016 to a trust, which includes interest earned by the trust, held by a financial institution. Interest earned by the funds in the trust will be credited toward offsetting the District's obligation of \$183 million.

The remaining payments will be made as follows:

2003		\$ 14,428,842
2004		15,140,538
2005		15,140,536
2006		15,140,534
2007		15,140,534
	Total	\$ 74,990,984

The District has been named as a defendant in several legal actions resulting from various causes. In the opinion of management and its legal counsel, any ultimate liability to the District resulting from resolution of the suits will not have a material effect on the financial condition of the District.

The District participates in various federally and state assisted grant programs that are subject to review and audit by the grantor agencies. Entitlement to these resources is generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal and state regulations, including the expenditure of resources for allowable purposes. Any disallowance resulting from a grantor audit may become a liability of the District.

#### C. Employee retirement systems and pension plans

The District contributes to the Florida Retirement System (FRS), a cost-sharing multiple-employer defined benefit pension plan and a defined contribution investment plan. The State of Florida Division of Retirement administers the plans. The FRS defined benefit pension plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The Florida Legislature established the FRS under Chapter 121, Florida Statutes, and has sole authority to amend benefits provisions.

In March 2002, the FRS introduced a second retirement plan option – The FRS Investment Plan. The FRS Investment Plan is a defined contribution plan in which the employer's contributions are defined by law. The ultimate benefit, however, depends in part on the performance of the investment funds. The FRS Investment Plan is funded by employer contributions that are based on the employee's salary and FRS membership class. The Investment Plan directs contributions to individual member accounts, and the employee selects the allocation of funds within his/her selected funds. The FRS offers a wide selection of funds from which to choose. The employee's retirement benefit is the value of his/her account at termination. After six years of service, the Investment Plan participant is eligible for the same health insurance subsidy that is provided to the defined benefit pension plan.

Each year, the FRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the Florida Department of Management Services, Division of Retirement, 2639 North Monroe Street, Building C, Tallahassee, Florida 32399-1560.

## SOUTHWEST FLORIDA WATER MANAGEMENT DISTRICT Notes to the Financial Statements September 30, 2002

The FRS is non-contributory for employees and the District is required to contribute an actuarially determined rate. The contribution rates by class at September 30, 2002, were as follows: regular class – 5.76 percent; senior management class – 6.06 percent; and Deferred Retirement Option Program (DROP) – 9.11 percent. The contributions of the District are established and may be amended by the Florida Legislature. Contribution rates are established statewide for all participating governmental units. Accordingly, the actuarial information and related disclosures attributable to District employees are not determinable.

The District's contributions to the FRS for the years ended September 2000, 2001 and 2002 were \$2,753,802; \$2,384,890; and \$2,301,322, respectively, equal to the required contributions for each year.

#### D. Other post-employment benefits

The Retiree Health Insurance Subsidy (HIS) to assist retirees of all state-administered retirement systems in paying health insurance costs was established by Section 112.363, Florida Statutes. Eligible retirees, except for those choosing the FRS Investment Plan, currently receive five dollars (\$5) per month for each year of creditable service with a thirty dollar (\$30) minimum and one hundred fifty dollar (\$150) maximum monthly payment. To be eligible to receive the health insurance subsidy, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

The HIS program is funded, on a pay-as-you-go basis, by required contributions from Florida Retirement System (FRS) participating employers. The HIS contribution was equal to 1.11 percent of the employee's salary for both fiscal years 2001 and 2002.

The District's required contribution of \$354,643 for fiscal year ended September 30, 2002, comprised approximately 0.15 percent of the total contributions made to the system by all participating employers.

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## Other Supplementary Information

# Southwest Florida Water Management District Save Our Rivers Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended September 30, 2002 (Unaudited)

		Original and Final Budgeted Amounts	_	Actual Amounts		/ariance with Final Budget Positive (Negative)
REVENUES						
Intergovernmental Revenues	\$_	37,284,953	\$_	36,422,867	\$_	(862,086)
EXPENDITURES						
Current:						
Acquisition, Restoration and Public Works		63,956,341		35,549,721		28,406,620
Operations and Maintenance of Lands and Works		251,125		211,373		39,752
Total Expenditures		64,207,466		35,761,094		28,446,372
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(26,922,513)		661,773		27,584,286
Fund Balance - Beginning		26,922,513		(790,077)		(27,712,590)
Fund Balance - Ending	\$	-	\$	(128,304)	\$	(128,304)

# Southwest Florida Water Management District Facilities Fund Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended September 30, 2002 (Unaudited)

		Original and inal Budgeted Amounts	_	Actual Amounts	_	Variance with Final Budget Positive (Negative)
REVENUES						
Ad Valorem Property Taxes	\$_	1,250,000	\$_	1,250,000	\$_	
EXPENDITURES						
Current:						
Acquisition, Restoration and Public Works		4,952,770		1,256,890		3,695,880
Operations and Maintenance of Lands and Works	_	-	_	4,929	_	(4,929)
Total Expenditures	_	4,952,770	_	1,261,819	_	3,690,951
Excess (Deficiency) of Revenues		(0 -000)				
Over (Under) Expenditures		(3,702,770)		(11,819)		3,690,951
OTHER FINANCING SOURCES (USES)						
Transfers In		2,000,000		2,000,000		-
Net Change In Fund Balance		(1,702,770)		1,988,181		3,690,951
Fund Balance - Beginning		1,702,770		1,709,387		6,617
Fund Balance - Ending	\$_	-	\$	3,697,568	\$	3,697,568



### Statistical Section

The statistical tables differ from financial statements because they generally disclose more than one fiscal year and may present non-accounting data such as social and economic data and financial trends of the District.

# Southwest Florida Water Management District General Government Expenditures by Program For The Last Two Fiscal Years

Total Expenditures	\$155,993,368 100.00%	154,444,702 100.00%
District Management And Administration	\$25,792,026 16.53%	23,944,272 15.50%
Outreach- Public Education	\$2,956,308 1.90%	2,890,246 1.87%
Regulation	\$12,326,062 7.90%	11,661,561 7.55%
Operations And Maintenance Of Lands And Works	\$12,492,363 8.01%	11,535,473 7.48%
Acquisition Restoration And Public Works	\$88,255,415 56.58%	90,912,033 58.86%
Water Resources Planning and Monitoring	\$14,171,194 9.08%	13,501,117 8.74%
Fiscal Year	2002	2001

This schedule includes General, Special Revenue and Capital Projects Funds.

The District's General Government Expenditures for fiscal years ended September 30, 2002 and 2001 are presented for each of its six program areas, as defined under Section 373.536 (5) (d)4., Florida Statutes. In prior years, expenditures were classified according to function. This change in presentation was made to be consistent with required budgetary reporting.

Prior year expenditures presented by function and not restated by program area are reported on the following page.

Southwest Florida Water Management District General Government Expenditures by Function (1) For Fiscal Years 1993 Through 2000

Total	\$116,810,644	103,742,062	96,500,486	94,064,207	101,650,213	98,947,378	85,845,412	75,130,075
Expenditures	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%
Land	\$32,019,024	27,673,935	21,550,604	11,581,022	25,165,305	36,190,304	21,300,518	23,630,249
Resources	27.41%	26.68%	22.33%	12.31%	24.75%	36.58%	24.81%	31.45%
Operations and Maintenance	\$10,669,912	8,807,020	8,993,553	8,445,683	7,864,051	7,257,493	7,572,468	8,295,307
	9.13%	8.49%	9.32%	8.98%	7.73%	7.33%	8.82%	11.04%
Resource	\$11,433,901	11,386,075	11,202,060	10,855,908	10,333,851	9,742,149	9,052,900	8,356,738
Regulation	9.79%	10.98%	11.61%	11.54%	10.17%	9.85%	10.55%	11.13%
Resource	\$37,227,422	30,727,530	30,193,106	38,098,112	33,743,970	24,378,800	28,329,477	17,281,293
Management	31.87%	29.62%	31.29%	40.50%	33.20%	24.64%	33.00%	23.00%
Commissions	\$2,717,420	2,648,974	2,596,154	2,375,151	2,248,589	2,150,608	1,562,216	1,856,615
	2.33%	2.55%	2.69%	2.53%	2.21%	2.17%	1.82%	2.47%
General	\$2,179,649	2,898,528	1,920,256	2,459,069	2,903,935	2,090,130	1,455,524	1,179,610
Counsel	1.87%	2.79%	1.99%	2.61%	2.86%	2.11%	1.70%	1.57%
Administrative	\$20,563,316	19,600,000	20,044,753	20,249,262	19,390,512	17,137,894	16,572,309	14,530,263
	17.60%	18.89%	20.77%	21.53%	19.08%	17.32%	19.30%	19.34%
Fiscal Year	2000	1999	1998	1997	1996	1995	1994	1993

The District's General Government Expenditures for fiscal years ended September 30, 1993 through 2000, were classified according to function. Beginning with fiscal year ended September 30, 2001, expenditures are presented for each of the District's six program areas, as defined under Section 373.536 (5) (d)4., Florida Statutes. This change in presentation was made to be consistent with required budgetary reporting. Expenditures prior to fiscal year 2001 have not been restated and continue to be classified by function.

Expenditures for fiscal years ended September 30, 2001 and 2002, presented by program area are reported on page 49.

<sup>(1)</sup> This schedule includes General, Special Revenue and Capital Projects Funds.

Southwest Florida Water Management District General Government Revenues By Source (1) For The Last Ten Fiscal Years

Fiscal	Ad Valorem Property Taxes	Inter- Governmental	Interest	License And Permit Fees	Other Revenues	Total Revenues
2002	\$119,312,415	\$47,294,407	\$7,696,602	\$2,357,605	\$1,954,882	\$178,615,911
	66.80%	26.48%	4.31%	1.32%	1.09%	100.00%
2001	107,871,878	52,022,050	15,206,819	2,170,210	1,825,072	179,096,029
	60.23%	29.05%	8.49%	1.21%	1.02%	100.00%
2000	99,645,894	37,926,389	13,521,786	2,134,534	1,602,377	154,830,980
	64.36%	24.50%	8.73%	1.38%	1.03%	100.00%
1999	94,005,983	31,489,911	8,565,607	2,134,867	1,260,264	137,456,632
	68.39%	22.91%	6.23%	1.55%	0.92%	100.00%
1998	88,790,677	23,428,458	9,836,607	1,967,139	1,500,369	125,523,250
	70.74%	18.66%	7.84%	1.57%	1.19%	100.00%
1997	85,085,860	14,554,920	7,931,848	1,911,865	1,442,556	110,927,049
	76.71%	13.12%	7.15%	1.72%	1.30%	100.00%
1996	82,056,028	27,596,388	6,714,192	1,766,919	1,235,660	119,369,187
	68.74%	23.12%	5.62%	1.48%	1.04%	100.00%
1995	79,006,591	39,881,240	5,361,143	1,852,357	923,494	127,024,825
	62.20%	31.39%	4.22%	1.46%	0.73%	100.00%
1994	64,247,594	24,033,826	2,744,696	1,906,859	1,108,136	94,041,111
	68.32%	25.56%	2.92%	2.02%	1.18%	100.00%
1993	49,046,214	26,038,160	2,191,822	1,727,181	1,002,601	80,005,978
	61.30%	32.55%	2.74%	2.16%	1.25%	100.00%

(1) This schedule includes General, Special Revenue and Capital Projects Funds.

Southwest Florida Water Management District Ad Valorem Property Tax Revenues By Source (1) For The Last Ten Fiscal Years

Annual Change In Percent from Base Year	23.4 %	16.7	11.5	10.7	7.5	6.2	6.1	30.1	31.0	0.0
Percent Change from Base Year	243.3	219.9	203.2	191.7	181.0	173.5	167.3	161.1	131.0	100.0
Total	\$119,312,415	107,871,878	99,645,894	94,005,983	88,790,677	85,085,860	82,056,028	79,006,591	64,247,594	49,046,214
Facilities	\$1,250,000	1,250,000	1,350,000	1,321,725	450,000	461,000	265,000	247,630	1	
Manasota Basin	\$6,287,150	5,651,854	5,193,308	4,847,044	4,552,950	4,875,352	4,623,649	4,440,688	2,190,919	1,880,480
Peace River Basin	\$5,080,107	4,678,499	4,364,669	4,220,523	4,069,071	3,892,729	3,790,130	3,586,624	1,741,166	1,693,755
Withlacoochee River Basin	\$2,330,146	2,105,648	1,907,895	1,748,138	1,648,864	1,569,764	1,507,294	1,430,541	1,101,120	1,060,950
Pinellas- Anclote River Basin	\$17,218,219	15,801,596	14,804,987	14,148,290	13,493,162	13,030,027	12,654,568	12,324,954	7,976,598	6,081,433
Coastal Rivers Basin	\$2,829,355	2,600,589	2,467,984	2,340,201	2,268,001	2,189,734	2,117,823	2,099,130	1,140,376	1,130,304
Northwest Hillsborough Basin	\$3,956,118	3,482,779	2,984,970	2,771,906	2,542,692	2,343,650	2,249,167	2,153,646	807,464	736,348
Hillsborough River Basin	\$6,068,473	5,341,977	5,004,344	4,611,989	4,263,250	4,106,343	3,859,642	3,787,377	1,934,610	1,235,669
Alafia River Basin	\$2,037,219	1,797,473	1,622,336	1,510,639	1,363,588	1,254,558	1,196,792	1,141,496	633,170	468,475
District	\$72,255,628	65,161,463	59,945,401	56,485,528	54,139,099	51,362,703	49,791,963	47,794,505	46,722,171	34,758,800
Fiscal	2002	2001	2000	1999	1998	1997	1996	1995	1994	1993

(1) This schedule includes General, Special Revenue and Capital Projects Funds.

Southwest Florida Water Management District Ad Valorem Property Tax Revenues By County For The Last Ten Fiscal Years

Fiscal	Charlotte	Citrus	Desoto	Hardee	Hernando	Highlands	Hillsborough	Lake	Levy
Year	County	County	County	County	County	County	County	County	County
2002	\$4,993,772	\$3,654,434	\$514,580	\$559,349	\$3,063,314	\$1,480,066	\$28,691,946	\$13,303	\$325,122
	4.19%	3.06%	0.43%	0.47%	2.57%	1.24%	24.05%	0.01%	0.27%
2001	4,527,994	3,409,021	463,960	524,720	2,776,543	1,415,411	25,349,449	12,643	300,825
	4.20%	3.16%	0.43%	0.49%	2.57%	1.31%	23.50%	0.01%	0.28%
2000	4,098,324	3,209,940	438,792	527,027	2,649,084	1,341,544	22,973,329	10,821	281,085
	4.11%	3.22%	0.44%	0.53%	2.66%	1.35%	23.06%	0.01%	0.28%
1999	3,882,244	3,029,739	409,732	509,422	2,494,811	1,282,282	21,330,466	10,811	266,208
	4.13%	3.22%	0.44%	0.54%	2.65%	1.36%	22.69%	0.01%	0.28%
1998	3,750,204	2,947,103	401,469	488,551	2,418,917	1,275,673	19,612,647	10,383	248,423
	4.22%	3.32%	0.45%	0.55%	2.72%	1.44%	22.09%	0.01%	0.28%
1997	3,764,552	2,791,048	385,403	489,316	2,362,118	1,212,954	18,130,918	10,003	239,136
	4.42%	3.28%	0.45%	0.58%	2.78%	1.43%	21.31%	0.01%	0.28%
1996	3,679,630	2,695,442	379,465	445,878	2,278,528	1,175,996	17,567,420	11,404	228,327
	4.48%	3.29%	0.46%	0.54%	2.78%	1.43%	21.41%	0.02%	0.28%
1995	3,586,084	2,598,238	347,941	433,026	2,181,330	1,135,712	17,033,825	9,623	220,099
	4.54%	3.29%	0.44%	0.55%	2.76%	1.44%	21.56%	0.01%	0.28%
1994	2,998,059	2,137,729	294,490	355,078	1,816,949	914,596	13,342,578	9,896	189,601
	4.67%	3.33%	0.46%	0.55%	2.83%	1.42%	20.77%	0.01%	0.30%
1993	2,385,425	1,751,571	230,058	220,108	1,428,954	714,489	9,745,834	6,822	146,315
	4.86%	3.57%	0.47%	0.45%	2.91%	1.46%	19.87%	0.01%	0.30%

Southwest Florida Water Management District Ad Valorem Tax Revenues By County For The Last Ten Fiscal Years (Continued)

Fiscal	Manatee	Marion	Pasco	Pinellas	Polk	Sarasota	Sumter	Total
Year	County	County	County	County	County	County	County	
2002	\$8,019,003	\$1,743,415	\$7,507,878	\$33,854,882	\$9,014,593	\$14,839,812	\$1,036,946	\$119,312,415
	6.72%	1.46%	6.29%	28.37%	7.56%	12.44%	0.87%	100.00%
2001	7,161,501	1,594,177	6,707,029	31,020,770	8,360,747	13,395,311	851,777	107,869,877
	6.64%	1.48%	6.22%	28.75%	7.75%	12.42%	0.79%	100.00%
2000	6,565,397	1,435,778	6,176,589	29,042,944	7,860,437	12,324,792	710,011	99,643,894
	6.59%	1.44%	6.20%	29.15%	7.89%	12.37%	0.71%	100.00%
1999	6,183,943	1,322,793	5,736,126	27,781,399	7,728,727	11,449,390	587,890	94,003,984
	6.58%	1.41%	6.10%	29.56%	8.22%	12.18%	0.63%	100.00%
1998	5,773,126	1,228,892	5,424,918	26,518,202	7,387,532	10,785,132	519,505	88,788,679
	6.50%	1.38%	6.11%	29.87%	8.32%	12.15%	0.59%	100.00%
1997	5,650,891	1,163,757	5,333,746	25,638,073	6,863,179	10,595,035	455,731	85,083,863
	6.64%	1.37%	6.27%	30.12%	8.07%	12.45%	0.54%	100.00%
1996	5,402,514	1,124,164	4,999,322	24,914,105	6,715,133	10,014,493	424,207	82,056,028
	6.58%	1.37%	6.09%	30.36%	8.18%	12.21%	0.52%	100.00%
1995	5,136,603	1,051,726	4,874,512	24,268,052	6,227,873	9,515,190	386,757	79,006,591
	6.50%	1.33%	6.17%	30.72%	7.88%	12.04%	0.49%	100.00%
1994	4,202,773	909,058	4,008,596	19,855,900	5,166,575	7,711,262	334,454	64,247,594
	6.54%	1.41%	6.24%	30.91%	8.04%	12.00%	0.52%	100.00%
1993	3,208,192	757,348	3,161,639	15,061,478	4,088,129	5,875,098	264,755	49,046,214
	6.54%	1.54%	6.45%	30.71%	8.34%	11.98%	0.54%	100.00%

Southwest Florida Water Management District Fund Balance Comparison To Annual Expenditures For The Last Ten Fiscal Years

		General Fund			S	Special Revenue Funds	
Fiscal Year	Unreserved Fund Balance	Annual Expenditures	Balance As Percentage of Expenditures	Fiscal Year	Unreserved Fund Balance	Annual Expenditures	Balance As Percentage of Expenditures
2002	\$ 46,657,577	\$ 57,907,902	80.57 %	2002	\$ 19,148,603	\$ 61,062,553	31.36 %
2001	31,134,254	62,170,953	50.08	2001	24,699,711	45,953,696	53.75
2000	19,839,086	57,829,330	34.31	2000	23,679,518	29,696,817	79.74
1999	14,145,824	54,679,414	25.87	1999	19,846,207	21,601,411	91.87
1998	37,108,127	53,231,368	69.71	1998	45,297,807	24,225,257	186.99
1997	25,762,708	53,091,159	48.53	1997	31,603,258	32,033,509	98.66
1996	18,998,801	50,815,112	37.39	1996	19,350,525	27,633,433	70.03
1995	17,520,659	45,108,587	38.84	1995	7,233,371	19,669,471	36.77
1994	17,448,472	42,659,539	40.90	1994	2,999,209	23,568,182	12.73
1993	8,305,399	38,830,187	21.39	1993	1,790,218	13,913,433	12.87

(Continued)

Fund Balance Comparison To Annual Expenditures
For The Last Ten Fiscal Years
(Continued) Southwest Florida Water Management District

	Balance As Percentage of Expenditures	40.92 %	18.96	34.21	25.85	86.20	61.65	38.51	26.05	20.38	15.13
	Bal Perce Expe										
Total	Annual	\$ 155,993,368	154,444,702	116,810,644	101,117,268	96,500,486	94,064,207	101,650,213	98,947,378	85,845,412	75,130,075
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	Unreserved Fund Balance	\$ 63,831,333	29,288,885	39,962,374	26,135,896	83,186,937	57,991,535	39,145,403	25,776,931	17,499,159	11,367,842
	n G	\$ 63	29	39	26	83	22	39	25	17	<del></del>
	Fiscal Year	2002	2001	2000	1999	1998	1997	1996	1995	1994	1993
ı	s of es	%									
	Balance As Percentage of Expenditures	(5.33) %	(57.31)	(12.14)	(31.63)	4.10	7.00	3.43	2.99	(15.03)	5.68
spun	ual ftures	37,022,913	46,320,053	29,284,497	24,836,443	19,043,861	8,939,539	23,201,668	34,169,320	19,617,691	22,386,455
Capital Projects Funds	Annual Expenditures	\$ 37,02	46,32	29,28	24,83	19,04	8,93	23,20	34,16	19,61	22,38
Capita	p <sub>0</sub>	847)	(080	230)	135)	203	269	770	901	522)	225
	Unreserved Fund Balance	\$ (1,974,847)	(26,545,080)	(3,556,230)	(7,856,135)	781,003	625,569	796,077	1,022,901	(2,948,522)	1,272,225
1	I	(1)	(1)	(1)	(1)					(1)	
	Fiscal Year	2002	2001	2000	1999	1998	1997	1996	1995	1994	1993

(1) The deficit undesignated fund balance resulted from encumbrances at year-end for impending land purchases in the Save Our Rivers Capital Projects Fund. The land purchases have been or will be funded from either the Water Management Lands Trust Fund, Preservation 2000 or the Florida Forever Trust Fund. The cash required to finance the purchases is or was recorded in the Capital Projects Fund with the revenue deferred at year-end or reserved in the State of Florida trust funds until required by the District.

Southwest Florida Water Management District Ad Valorem Property Tax Levies, Tax Collections And Assessed Valuations For The Last Ten Fiscal Years

Fiscal Year	Assessed Valuation	Total Tax Levy (1)	Current Tax Collections	Percent Of Levy Collected	Delinquent Tax Collections	Total Tax Collections	Percent Of Total Tax Collection To Tax Levy
2002	\$179,984,482,391	\$118,192,061	\$118,351,223	100.13%	\$961,192	\$119,312,415	100.95%
2001	162,692,043,704	107,051,963	106,626,498	%09.66	1,245,380	107,871,878	100.77%
2000	150,544,563,710	99,153,543	98,856,352	%02.66	789,542	99,645,894	100.50%
1999	141,288,924,735	93,088,275	93,352,010	100.28%	653,973	94,005,983	100.99%
1998	133,560,002,552	88,033,728	88,296,672	100.30%	494,005	88,790,677	100.86%
1997	126,836,423,345	84,214,617	84,620,186	100.48%	465,674	85,085,860	101.03%
1996	122,364,012,683	81,322,911	81,487,661	100.20%	568,367	82,056,028	100.90%
1995	118,504,827,937	79,009,412	78,568,964	99.44%	437,627	79,006,591	%66'66
1994	114,891,019,116	63,899,742	63,739,402	%52.66	508,192	64,247,594	100.54%
1993	111,950,659,600	48,835,630	47,862,448	98.01%	1,183,766	49,046,214	100.43%

(1) Total Tax Levy represents the estimated budgeted tax levy for the District and Basins.

Source: District Records-Budget Department; Department of Revenue; County Governments.

Southwest Florida Water Management District Assessed And Estimated Actual Value Of Taxable Property For The Last Ten Fiscal Years

	Charlott	Charlotte County	Citrus	Citrus County	Desot	Desoto County	Hardee County	County
Fiscal Year	Assessed Value	Estimated Actual	Assessed Value	Estimated Actual	Assessed Value	Estimated Actual	Assessed Value	Estimated Actual
2002	\$8,386,850,539 4.66%	\$11,765,949,970	\$5,585,926,065 3.10%	\$6,257,479,829	\$860,588,600 0.48%	\$1,641,097,760	\$934,388,620 0.52%	\$1,555,385,773
2001	7,595,307,510 4.67%	10,329,838,220	5,186,796,299 3.19%	5,708,577,441	769,162,554 0.47%	1,608,953,885	876,412,155 0.54%	1,585,134,436
2000	6,923,396,053 4.60%	9,497,812,520	4,889,387,557 3.25%	5,308,083,181	738,754,884 0.49%	1,523,122,233	886,008,919 0.59%	1,533,016,212
1999	6,532,613,607 4.62%	8,578,159,248	4,636,024,601 3.28%	5,026,928,200	685,385,819 0.49%	1,485,278,334	853,546,216 0.60%	1,572,693,024
1998	6,279,933,532 4.70%	7,980,139,729	4,547,012,499 3.40%	4,705,350,500	667,456,789 0.50%	1,417,511,147	820,909,640 0.61%	1,523,595,499
1997	6,276,526,201 4.95%	7,607,952,513	4,301,587,444 3.39%	4,579,093,150	636,734,249 0.50%	1,378,877,006	812,859,961 0.64%	1,493,719,593
1996	6,142,476,115 5.02%	7,623,288,929	4,170,592,389 3.41%	4,448,001,864	654,571,553 0.53%	1,353,095,528	745,909,968 0.61%	1,501,142,583
1995	6,008,261,997 5.07%	7,307,791,535	4,011,439,761 3.38%	4,289,215,440	586,551,444 0.49%	1,251,312,594	718,872,837 0.61%	1,486,841,848
1994	5,918,101,656 5.15%	7,132,030,641	3,698,259,133 3.22%	4,181,459,163	584,913,066 0.51%	1,217,721,957	709,945,827 0.62%	1,473,869,173
1993	5,888,953,285 5.26%	6,996,678,006	3,615,192,103 3.23%	3,942,534,521	568,238,126 0.51%	1,188,197,842	545,183,332 0.49%	1,453,271,595

Southwest Florida Water Management District Assessed And Estimated Actual Value Of Taxable Property For The Last Ten Fiscal Years (Continued)

	Hernan	Hernando County	Highlan	Highlands County	Hillsborou	Hillsborough County	Lake County	ounty
Fiscal Year	Assessed Value	Estimated Actual	Assessed Value	Estimated Actual	Assessed Value	Estimated Actual	Assessed Value	Estimated Actual
2002	\$4,734,177,073 2.63%	\$6,820,855,210	\$2,477,528,213 1.38%	\$3,949,400,610	\$42,891,979,863 23.83%	\$59,207,297,196	\$32,358,284 0.02%	\$11,114,607,760
2001	4,303,861,686 2.65%	6,246,678,319	2,385,636,554 1.47%	3,782,245,187	37,682,680,554 23.16%	53,291,862,679	29,283,069 0.02%	10,087,584,597
2000	4,096,364,117 2.72%	5,562,618,435	2,251,151,995 1.49%	3,645,550,032	34,496,030,668 22.91%	46,085,148,076	27,754,082 0.02%	9,238,981,450
1999	3,843,732,046 2.72%	5,288,124,346	2,148,770,949 1.52%	3,580,436,059	31,747,753,743 22.47%	41,379,146,380	25,861,753 0.02%	8,348,378,288
1998	3,752,464,158 2.81%	5,026,183,128	2,115,610,971 1.58%	3,248,707,921	29,180,233,724 21.85%	38,338,369,171	25,571,676 0.02%	7,670,282,422
1997	3,648,652,323 2.88%	4,856,424,853	2,030,513,798 1.60%	3,387,143,201	26,904,587,783 21.21%	35,281,572,634	23,327,222 0.02%	7,150,688,018
1996	3,541,921,564 2.89%	4,736,578,644	2,030,724,630 1.66%	3,152,686,677	26,214,178,347 21.42%	32,969,504,023	29,797,558 0.02%	6,711,434,701
1995	3,371,631,537 2.84%	4,606,116,520	1,905,866,920 1.61%	3,127,873,550	25,983,579,127 21.93%	31,754,541,383	23,923,244 0.02%	6,363,571,955
1994	3,295,657,092 2.87%	4,387,242,720	1,826,056,630 1.59%	3,008,022,700	25,175,371,055 21.91%	30,892,276,445	24,303,900 0.02%	5,988,517,752
1993	3,127,906,362 2.79%	4,279,522,696	1,783,774,050 1.59%	2,888,249,010	24,112,819,039 21.54%	30,096,492,036	22,829,162 0.02%	5,633,957,939

Southwest Florida Water Management District Assessed And Estimated Actual Value Of Taxable Property For The Last Ten Fiscal Years (Continued)

•	ר	Levy County	Manat	Manatee County	Maric	Marion County	Pas	Pasco County
Fiscal Year	Assessed Value	Estimated Actual	Assessed Value	Estimated Actual	Assessed Value	Estimated Actual	Assessed Value	Estimated Actual
2002	\$472,650,625 0.26%	\$1,709,505,277	\$14,359,883,510 7.98%	\$19,384,158,966	\$2,501,256,463 1.39%	\$12,819,400,375	\$11,002,947,919 6.11%	\$16,827,458,579
2001	440,252,953 0.27%	1,507,735,121	12,789,045,630 7.86%	16,654,859,576	2,283,066,481 1.40%	11,587,044,419	9,875,275,051 6.07%	14,926,055,100
2000	407,621,875 0.27%	1,450,180,272	11,586,175,475 7.70%	14,792,186,341	2,044,822,224 1.36%	10,660,989,518	9,092,768,760 6.04%	13,152,044,529
1999	379,082,077 0.27%	1,342,014,746	10,959,496,359 7.76%	13,519,211,907	1,884,601,020 1.33%	9,835,274,891	8,363,185,159 5.92%	12,087,492,344
1998	355,309,292 0.27%	1,292,901,965	10,211,809,447 7.65%	12,707,449,501	1,732,842,965 1.30%	9,241,624,880	7,957,419,741 5.96%	10,904,978,467
1997	340,241,843 0.27%	1,227,578,185	9,719,900,185 7.66%	11,872,639,912	1,665,146,896 1.31%	8,497,514,091	7,606,689,696 6.00%	10,444,615,432
1996	324,957,950 0.27%	1,182,521,550	9,193,173,086 7.51%	11,221,012,647	1,601,263,175 1.31%	8,274,380,820	7,338,831,875 6.00%	9,952,847,775
1995	315,011,980 0.27%	1,029,429,395	8,766,411,096 7.40%	10,667,348,410	1,536,554,116 1.30%	8,023,658,500	7,122,268,466 6.01%	9,630,181,389
1994	286,919,934 0.25%	978,441,618	8,454,246,302 7.36%	10,137,413,364	1,418,555,973 1.23%	7,850,265,307	7,016,672,490 6.11%	9,336,269,949
1993	263,377,873 0.23%	872,684,312	8,204,736,137 7.33%	9,780,937,946	1,372,260,214 1.23%	7,385,436,203	6,987,424,667 6.24%	9,317,568,766

Southwest Florida Water Management District Assessed And Estimated Actual Value Of Taxable Property For The Last Ten Fiscal Years (Continued)

Pinel	Pinellas County	<b>a</b>	Polk County	Saras	Sarasota County	Sum	Sumter County	Total	al
Assessed Value	Estimated Actual	Assessed Value	Estimated Actual	Assessed Value	Estimated Actual	Assessed Value	Estimated Actual	Assessed Value	Estimated Actual
\$42,412,684,581 23.56%	\$59,343,393,200	\$15,470,541,404 8.60%	\$20,383,440,390	\$26,353,336,881 14.64%	\$36,752,413,719	\$1,507,383,751 0.84%	\$2,650,276,940	\$179,984,482,391 100.00%	\$272,182,121,554
39,016,510,925 23.98%	52,852,990,700	14,449,672,403 8.88%	18,441,382,093	23,783,753,695 14.62%	31,567,616,197	1,225,326,185 0.75%	2,359,021,549	162,692,043,704 100.00%	242,537,579,519
36,571,099,997 24.29%	47,860,664,200	13,583,962,496 9.02%	16,609,984,276	21,930,739,771 14.57%	28,256,271,308	1,018,524,837 0.68%	1,778,675,015	150,544,563,710 100.00%	216,955,327,598
34,874,382,682 24.69%	44,382,705,500	13,168,283,712 9.32%	15,365,515,433	20,352,366,804 14.40%	25,931,541,134	833,838,188 0.59%	1,528,838,454	141,288,924,735 100.00%	199,251,738,288
33,311,305,395 24.94%	42,355,438,300	12,726,018,383 9.53%	14,780,658,503	19,137,443,797 14.33%	23,801,300,412	738,660,543 0.55%	1,297,878,196	133,560,002,552 100.00%	186,292,369,741
32,213,721,168 25.40%	40,358,853,400	11,803,162,322 9.31%	14,312,480,973	18,205,445,978 14.35%	22,127,308,749	647,326,276 0.51%	1,171,123,629	126,836,423,345 100.00%	175,747,585,339
31,261,015,545 25.55%	39,118,947,700	11,339,575,907 9.27%	13,518,642,455	17,167,542,233 14.03%	20,950,707,330	607,480,788 0.50%	1,062,030,622	122,364,012,683 100.00%	167,776,823,848
30,562,336,825 25.79%	37,901,305,650	10,750,178,128 9.07%	13,264,904,690	16,288,022,851 13.74%	19,808,707,452	553,917,608 0.47%	996,498,364	118,504,827,937 100.00%	161,509,298,675
30,040,429,309 26.15%	36,951,576,400	10,470,621,566 9.11%	12,968,534,518	15,457,966,437 13.45%	18,604,177,040	512,998,746 0.45%	929,054,181	114,891,019,116 100.00%	156,036,872,928
29,818,976,570 26.64%	36,296,730,620	10,202,479,900 9.11%	12,440,390,577	14,956,494,135 13.36%	17,741,232,731	480,014,645 0.43%	883,823,779	111,950,659,600 100.00%	151,197,708,579

Notes: (1) (2)

Source: Florida Statistical Abstract, State of Florida, Department of Revenue.

Assessments are calculated at 100% of market value less exempt and immune values. The estimated actual represents the estimated total value of taxable property within each county. Only portions of some counties lie within District Boundaries.

Southwest Florida Water Management District Ad Valorem Property Tax Rates--All Direct And Overlapping Governments (Per \$1000 Assessed Valuation) For The Last Ten Fiscal Years

	Charlotte County District Other M	Total	Citrus Coun Distri Othe	Total	Desoto Count Distric	Total	Hardee Count Distric Other	Total
County	harlotte County Government District School Board Other Millage		itrus County Government District School Board Other Millage		esoto County Government District School Board Other Millage		ardee County Government District School Board Other Millage	
2002	4.8709 8.2740 3.6927	16.8376	8.4179 8.6670 3.0624	20.1473	8.5514 8.4280 0.6170	17.5964	8.2500 8.5810 1.0997	17.9307
2001	4.7141 8.7544 3.3355	16.8040	8.4176 8.7800 3.0402	20.2378	8.5514 8.6220 0.6170	17.7904	8.5000 8.7340 1.2010	18.4350
2000	4.7141 8.8220 2.8947	16.4308	8.4179 8.5710 3.1253	20.1142	8.4800 8.7060 0.6170	17.8030	8.7500 8.6510 1.2440	18.6450
1999	4.7141 9.1360 3.3050	17.1551	8.4176 8.9430 3.0960	20.4566	8.4800 9.3010 0.6170	18.3980	8.7500 9.1510 1.2370	19.1380
1998	4.5992 9.7310 3.3664	17.6966	8.4916 9.1440 3.1433	20.7789	8.4800 9.5570 0.6170	18.6540	8.7500 9.6300 1.2610	19.6410
1997	4.5992 9.5965 2.9754	17.1711	7.9196 9.8160 3.2170	20.9526	8.4800 8.6490 0.6170	17.7460	9.7500 9.6100 1.1970	20.5570
1996	4.5278 9.8612 3.1076	17.4966	7.9196 9.8160 3.2170	20.9526	8.4800 8.7230 0.6170	17.8200	10.0000 9.2350 1.2930	20.5280
1995	4.4983 9.6802 2.8160	16.9945	7.9198 9.4880 3.4837	20.8915	8.4800 8.7580 0.6170	17.8550	10.0000 9.5260 1.3540	20.8800
1994	4.5038 9.6802 0.0195	14.2035	7.7090 9.4200 1.3000	18.4290	8.4800 8.7660 0.6170	17.8630	10.0000 9.2690 1.3822	20.6512
1993	4.4780 8.3943 0.0200	12.8923	7.9130 9.1150 0.9093	17.9373	8.4800 8.4570 0.5180	17.4550	10.0000 9.2010 0.5180	19.7190

(Continued)

Southwest Florida Water Management District
Ad Valorem Property Tax Rates--All Direct And Overlapping Governments (Per \$1000 Assessed Valuation)
For The Last Ten Fiscal Years
(Continued)

1993	8.0048 10.5630 0.4220	18.9898	8.5000 9.1280 0.5180	18.1460	8.2143 9.7248 1.1700	19.1091	5.1350 8.9380 0.5170	14.5900
1994	7.9580 10.5630 0.4220	18.9430	8.5000 9.3120 0.6170	18.4290	8.2094 9.8672 1.1880	19.2646	5.1350 8.5150 0.4000	14.0500
1995	7.9580 10.7930 3.3470	22.0980	8.5000 9.2480 0.6170	18.3650	10.8144 9.8672 5.6146	26.2962	4.9270 9.6780 2.4710	17.0760
1996	8.9580 10.7930 3.5952	23.3462	8.5000 9.2480 0.6170	18.3650	10.5791 9.9542 5.6339	26.1672	4.9090 9.2280 2.4388	16.5758
1997	8.9580 10.8510 3.5502	23.3592	8.5000 9.2290 0.6170	18.3460	10.4347 9.5880 5.6339	25.6566	4.7330 9.1000 2.4388	16.2718
1998	8.7749 10.8510 3.5502	23.1761	8.5000 9.2480 0.6170	18.3650	10.3444 9.5310 5.6340	25.5094	4.7330 9.1900 2.4938	16.4168
1999	8.6704 10.4820 3.5315	22.6839	8.5000 8.9550 0.6170	18.0720	10.2165 9.0710 5.6548	24.9423	4.7330 8.7420 2.2340	15.7090
2000	8.4204 10.1760 3.5613	22.1577	8.5000 8.7280 0.6170	17.8450	10.1435 8.7150 5.6112	24.4697	5.1170 8.4950 2.7170	16.3290
2001	8.4204 9.8870 3.5603	21.8677	8.5000 8.6940 0.6170	17.8110	9.9909 8.5860 5.6344	24.2113	5.1170 8.2020 4.2129	17.5319
2002	8.4204 9.5610 3.7170	21.6984	9.0000 8.7660 0.6170	18.3830	9.7377 8.5950 5.7179	24.0506	5.9170 8.3950 4.2948	18.6068
County	Hemando County Government District School Board Other Millage	Total	Highlands County Government District School Board Other Millage	Total	Hillsborough County Government District School Board Other Millage	Total	Lake County Government District School Board Other Millage	Total

Southwest Florida Water Management District Ad Valorem Property Tax Rates--All Direct And Overlapping Governments (Per \$1000 Assessed Valuation) For The Last Ten Fiscal Years (Continued)

1993	9.1840 9.3250 0.0000	18.5090	7.2539 9.1244 0.0000	16.3783	6.1000 9.5810 0.0000	15.6810	9.2770 9.1280 0.0000	18.4050
1994	9.0000 9.3590 0.0000	18.3590	7.7333 9.5888 3.5475	20.8696	5.7400 9.8800 0.0000	15.6200	9.2690 10.2550 0.4220	19.9460
1995	9.0000 9.3590 3.1522	21.5112	7.6612 9.4095 3.8744	20.9451	8.8750 9.7480 1.6149	20.2379	9.4220 10.3800 1.6410	21.4430
1996	9.0000 9.8990 3.1207	22.0197	8.8636 9.5154 2.5077	20.8867	9.2750 9.9920 1.6483	20.9153	9.1270 10.1570 1.6410	20.9250
1997	9.0000 9.6840 3.0992	21.7832	8.8500 9.1724 2.5554	20.5778	6.2200 10.5850 5.3475	22.1525	9.1000 10.0210 1.6410	20.7620
1998	9.0000 9.7860 3.0833	21.8693	8.8290 9.0360 2.7565	20.6215	6.1500 10.6240 5.2433	22.0173	8.1960 10.0920 1.6410	19.9290
1999	9.0000 9.1280 3.0717	21.1997	8.8490 8.6070 2.7751	20.2311	6.1500 9.8320 5.1343	21.1163	8.5700 9.7090 1.6410	19.9200
2000	9.0000 9.0230 3.0395	21.0625	8.7690 8.6820 2.8303	20.2813	6.1800 9.6560 5.6491	21.4851	9.3410 9.1320 1.6400	20.1130
2001	9.0000 8.8330 3.1981	21.0311	8.7690 8.3270 2.8644	19.9604	6.0600 9.5000 5.3426	20.9026	9.0250 9.1140 1.6370	19.7760
2002	9.0000 8.7030 3.1504	20.8534	8.6970 8.3470 2.3113	19.3553	6.0400 9.4360 5.2782	20.7542	8.6480 8.9390 1.6070	19.1940
County	Levy County Government District School Board Other Millage	Total	Manatee County Government District School Board Other Millage	Total	Marion County Government District School Board Other Millage	Total	Pasco County Government District School Board Other Millage	Total

Ad Valorem Property Tax Rates--All Direct And Overlapping Governments (Per \$1000 Assessed Valuation) For The Last Ten Fiscal Years Southwest Florida Water Management District (Continued)

1993	6.3010 9.0820 0.7351	16.1181	7.7770 8.6020 0.0000	16.3790	3.7989 8.9380 0.8895	13.6264	10.0000 9.2780 0.4220	19.7000
1994	6.3910 9.3590 1.6308	17.3808	0.777.7 9.0660 0.0000	16.8430	3.9819 9.5550 0.9687	14.5056	10.0000 9.5040 0.0000	19.5040
1995	7.0270 9.3290 5.6337	21.9897	7.9770 9.3290 0.7366	18.0426	5.0032 9.4630 1.1372	15.6034	10.0000 9.3690 3.3506	22.7196
1996	7.1660 9.1760 5.5451	21.8871	7.9770 9.3360 0.7427	18.0557	4.9946 9.0940 1.2390	15.3276	10.0000 9.3670 3.3186	22.6856
1997	7.1940 9.1330 5.6088	21.9358	7.9770 9.4310 0.8190	18.2270	4.9173 8.9470 1.0765	14.9408	10.0000 9.4250 2.9730	22.3980
1998	7.3940 9.1100 5.4499	21.9539	7.9770 9.3280 0.8187	18.1237	5.2042 9.2290 0.8654	15.2986	10.0000 9.3600 3.0185	22.3785
1999	6.5010 8.6660 6.7230	21.8900	7.9770 9.0720 0.8144	17.8634	5.5794 8.5370 0.7622	14.8786	10.0000 9.3030 2.8158	22.1188
2000	6.7510 8.4330 6.7220	21.9060	7.7270 8.8460 0.8114	17.3844	5.5758 8.5440 0.5716	14.6914	9.5650 8.8890 3.2494	21.7034
2001	6.8010 8.4870 6.7720	22.0600	7.7270 8.7220 0.8411	17.2901	5.5653 8.4880 0.6114	14.6647	9.5650 8.7670 3.2086	21.5406
2002	6.8010 8.4490 6.8220	22.0720	7.7270 8.5780 0.8411	17.1461	5.5489 9.2870 0.5818	15.4177	9.2500 8.8360 3.5040	21.5900
County	Pinellas County Government District School Board Other Millage	Total	Polk County Government District School Board Other Millage	Total	Sarasota County Government District School Board Other Millage	Total	Sumter County Government District School Board Other Millage	Total

Source: For fiscal years 1995 through 2002--the property tax rate information was obtained directly from the Tax Collectors. The "other millage" reported represents the average rates levied in each county, since the rates within a County can vary, by all other taxing authorities including the District and Basins. For fiscal years 1994 and prior, the information was taken directly from the Florida Statistical Abstract, and may not have included all other taxes levied. For the actual property tax rates levied by the District General Fund and Basin Funds, refer to the Schedule of Property Tax Rates for the District and Watershed Basins.

Schedule Of Ad Valorem Property Tax Rates For The District And Watershed Basins (Per \$1000 Assessed Valuation) Southwest Florida Water Management District For The Last Ten Fiscal Years

te (1)	_ 1										
Maximum Legal Rate (1)	Per Basin	.500	.500	.500	.500	.500	.500	.500	.500	.500	.500
Maximun	District Wide	.500	.500	.500	.500	.500	.500	.500	.500	.500	.500
	Manasota Basin	.160	.160	.160	.160	.160	.181	.181	.184	.095	.084
	Peace River Basin	.195	.195	.195	.195	.195	.195	.195	.195	960:	960.
	Withlacoochee River Basin	.295	.298	.298	.298	.298	.298	.298	.299	.246	.246
	Pinellas- Anclote River Basin	.400	.400	.401	.401	.401	.401	.401	.401	.265	.204
	Coastal Rivers Basin	.235	.235	.235	.235	.235	.235	.235	.242	.134	.135
	Northwest Hillsborough Basin	.268	.268	.268	.268	.268	.268	.268	.268	.104	660:
	Hillsborough River F Basin	.285	.285	.285	.285	.285	.285	.285	.286	.147	760.
	Alafia River Basin	.240	.240	.240	.240	.240	.240	.240	.240	.136	.107
	District	.422	.422	.422	.422	.422	.422	.422	.422	.422	.322
	Fiscal Year	2002	2001	2000	1999	1998	1997	1996	1995	1994	1993

<sup>(1)</sup> The maximum legal millage rates for ad valorem property taxes are established under Chapter 373.503, Florida Statutes, for the District and Basins.

Source: Southwest Florida Water Management District, Budget in Brief Fiscal Year 2002 Annual Service Budget

Southwest Florida Water Management District Demographic Statistics--Population By District, Basin And County September 30, 2002

Southwest Florida Water Management District By Basin

Manasota	N/A	N/A	N/A	A/N	A/A	A/A	N/A	N/A	N/A	270,771	N/A	N/A	A/N	A/A	334,023	N/A	604,794
Peace River	143,848	A/N	32,736	26,921	A/N	80,185	A/N	A/N	A/N	A/N	A/N	A/N	A/N	454,339	A/N	A/N	738,029
Withlacoochee River	N/A	77,222	N/A	A/N	36,908	N/A	N/A	N/A	20,123	N/A	59,727	37,705	A/N	N/A	N/A	56,363	288,048
Pinellas- Anclote River	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	51,447	929,208	N/A	N/A	N/A	980,655
Coastal Rivers	N/A	43,249	N/A	N/A	94,659	N/A	N/A	N/A	N/A	N/A	N/A	195,219	N/A	N/A	N/A	N/A	333,127
Northwest Hillsborough	N/A	N/A	N/A	N/A	N/A	N/A	241,323	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	241,323
Hillsborough River	N/A	N/A	N/A	N/A	1,195	N/A	618,197	A/A	N/A	N/A	N/A	59,552	N/A	N/A	N/A	N/A	678,944
Alafia River	N/A	N/A	N/A	N/A	N/A	N/A	167,386	N/A	N/A	A/N	N/A	N/A	N/A	N/A	N/A	N/A	167,386
Green Swamp	N/A	A/N	A/N	N/A	N/A	A/N	A/N	2,424	A/N	A/N	A/N	8,457	N/A	23,913	A/N	569	35,363
Within SWFWMD Population	143,848	120,471	32,736	26,921	132,762	80,185	1,026,906	2,424	20,123	270,771	59,727	352,380	929,208	478,252	334,023	56,932	4,067,669
BEBR Total	144,571	120,471	32,736	26,921	132,762	88,212	1,026,906	220,323	35,118	270,771	264,277	352,380	929,208	496,112	334,023	56,932	4,531,723
County	Charlotte *	Citrus	DeSoto	Hardee	Hernando	Highlands*	Hillsborough	Lake*	Levy*	Manatee	Marion*	Pasco	Pinellas	Polk*	Sarasota	Sumter	Total

1) The data is for only that portion of the county that is located within the SWFWMD boundaries (partial counties are indicated with an "\*").
2) Permanent Population = Year-Round Residents Only. Notes:

Florida Estimates of Population 2001, Bureau of Business and Economic Research (BEBR), April, 2001 Florida Estimates & Projections: 1998-2020. District, May 1988 Sources:

Southwest Florida Water Management District Demographic Statistics--Population By County For The Last Ten Fiscal Years

Lake *	2,424	2,316	2,242	2,157	2,072	1,823	1,769	1,712	1,672	1,626
County		0.06%	0.06%	0.06%	0.06%	0.05%	0.05%	0.05%	0.05%	0.05%
Hillsborough	1,026,906	998,948	967,511	942,322	928,731	910,885	892,874	879,069	866,134	853,990
County	25.26%	25.07%	25.09%	24.89%	24.79%	24.86%	24.75%	24.75%	24.77%	24.78%
Highlands *	80,185	79,416	73,759	73,136	72,298	70,430	69,775	68,502	66,102	65,158
County	1.97%	1.99%	1.91%	1.93%	1.93%	1.92%	1.93%	1.93%	1.89%	1.89%
Hernando	132,762	130,802	127,392	125,008	122,099	119,931	117,895	114,866	111,695	108,112
County	3.26%	3.28%	3.30%	3.30%	3.26%	3.27%	3.27%	3.23%	3.19%	3.14%
Hardee	26,921	26,938	22,594	22,801	22,447	22,519	22,885	22,454	22,035	21,058
County	0.66%	0.68%	0.58%	0.60%	0.60%	0.61%	0.63%	0.63%	0.63%	0.61%
Desoto	32,736	32,209	28,438	27,927	27,224	26,716	26,640	26,260	25,461	24,830
County	0.80%	0.81%	0.74%	0.74%	0.73%	0.73%	0.74%	0.74%	0.73%	0.72%
Citrus	120,471	118,085	114,898	112,424	109,984	107,889	105,468	102,846	100,829	98,623
County	2.96%	2.96%	2.98%	2.97%	2.93%	2.94%	2.92%	2.90%	2.88%	2.86%
Charlotte *	143,848	140,919	136,089	132,987	130,650	128,821	127,008	124,259	121,695	118,089
County	3.54%	3.54%	3.53%	3.51%	3.49%	3.52%	3.52%	3.50%	3.48%	3.43%
Fiscal Year	2002	2001	2000	1999	1998	1997	1996	1995	1994	1993

(Continued)

Southwest Florida Water Management District Demographic Statistics--Population By County For The Last Ten Fiscal Years (Continued)

91	Levy *	Manatee County	Marion * County	Pasco County	Pinellas County	Polk *	Sarasota	Sumter	Total
20,123		270,771	59,727	352,380	929,208	478,252	334,023	56,932	4,067,669
0.49%		6.66%	1.47%	8.66%	22.84%	11.76%	8.21%	1.40%	100.00%
19,740		264,002	58,515	344,765	921,482	466,503	325,957	53,345	3,983,942
0.50%		6.63%	1.47%	8.65%	23.13%	11.71%	8.18%	1.34%	100.00%
19,143		253,207	56,372	326,494	898,784	457,615	321,044	50,823	3,856,405
0.50%		6.56%	1.46%	8.47%	23.31%	11.87%	8.32%	1.32%	100.00%
18,574		247,028	54,773	321,074	892,178	449,087	316,023	47,907	3,785,406
0.49%		6.53%	1.45%	8.48%	23.57%	11.86%	8.35%	1.27%	100.00%
18,102		241,422	53,608	315,785	888,141	459,010	311,043	44,366	3,746,982
0.48%		6.44%	1.43%	8.43%	23.70%	12.25%	8.30%	1.18%	100.00%
17,585		236,778	49,749	309,936	881,383	433,694	305,848	40,593	3,664,580
0.48%		6.46%	1.36%	8.46%	24.05%	11.83%	8.35%	1.11%	100.00%
17,100		233,160	48,741	305,576	876,200	424,541	301,528	36,456	3,607,616
0.47%		6.46%	1.35%	8.48%	24.29%	11.77%	8.36%	1.01%	100.00%
16,681	_ 0	228,283	47,276	298,852	870,722	418,841	296,002	35,189	3,551,814
0.47%		6.43%	1.33%	8.42%	24.51%	11.79%	8.33%	0.99%	100.00%
16,752	01.0	223,508	46,009	293,966	864,953	411,885	290,612	33,814	3,497,122
0.48%		6.39%	1.32%	8.41%	24.73%	11.78%	8.31%	0.96%	100.00%
15,733		219,313	44,841	290,274	860,736	403,208	287,203	33,057	3,445,851
0.46%		6.37%	1.30%	8.42%	24.98%	11.70%	8.33%	0.96%	100.00%

The population data is for that portion of the county that is located within the SWFWMD boundaries (partial counties are indicated with an "\*"). Note:

Source: Florida Population: Census Summary 2000, Bureau of Business and Economic Research (BEBR), May, 2001. Population Estimates & Projections: 1980-2020. District, May 1988.

Southwest Florida Water Management District Demographic Statistics--Changes In Population For The Last Ten Fiscal Years

Fiscal Year	Population	Increase	Percent Increase
2002	4.067.669	83.727	2.10
			! i
2001	3,983,942	127,537	3.31
2000	3,856,405	70,999	1.88
1999	3,785,406	38,424	1.03
1998	3,746,982	82,402	2.25
1997	3,664,580	56,964	1.58
1996	3,607,616	55,802	1.57
1995	3,551,814	54,692	1.56
1994	3,497,122	51,271	1.49
1993	3,445,851		,

Southwest Florida Water Management District Schedule Of Principal Taxpayers By County September 30, 2002

County	Ad Valorem Tax Collections	Percentage Of Collections	Total Assessed Value	Percentage Of Assessed Valuation
Pinellas County	\$33,854,882	28.37%	\$42,412,684,581	23.56%
Hillsborough County	28,691,946	24.05%	42,891,979,863	23.83%
Sarasota County	14,839,812	12.44%	26,353,336,881	14.64%
Polk County	9,014,593	7.56%	15,470,541,404	%09'8
Manatee County	8,019,003	6.72%	14,359,883,510	%86.7
Pasco County	7,507,878	6.29%	11,002,947,919	6.11%
Charlotte County	4,993,772	4.19%	8,386,850,539	4.66%
Citrus County	3,654,434	3.06%	5,585,926,065	3.10%
Hernando County	3,063,314	2.57%	4,734,177,073	2.63%
Marion County	1,743,415	1.46%	2,501,256,463	1.39%
Highlands County	1,480,066	1.24%	2,477,528,213	1.38%
Sumter County	1,036,946	%280	1,507,383,751	0.84%
Hardee County	559,349	0.47%	934,388,620	0.52%
DeSoto County	514,580	0.43%	860,588,600	0.48%
Levy County	325,122	0.27%	472,650,625	0.26%
Lake County	13,303	0.01%	32,358,284	0.02%
Total	\$119,312,415	100.00%	\$179,984,482,391	100.00%

Southwest Florida Water Management District Estimated Total Water Use By County (MGD) September 30, 2002

County (1)	Agricultural	Industrial Commercial	Mining Dewatering	Public Supply (Withdrawal)	Domestic Self-Supply	Recreational Aesthetic	Total (Withdrawal) (2)	Public Supply (Use) (3)	Total (Use) (4)
Charlotte *	24.899	0.032	1.589	7.280	3.459	3.477	40.736	14.214	47.670
Citrus	3.349	0.861	0.907	13.971	7.203	4.173	30.464	13.627	30.120
Desoto	118.869	0.048	1.335	10.591	2.155	0.372	133.370	1.304	124.083
Hardee	81.736	0.144	5.783	1.775	0.639	0.253	90.330	1.723	90.278
Hernando	4.284	6.013	13.762	20.273	1.405	4.717	50.454	22.316	52.497
Highlands *	69.263	0.306	0.024	8.646	1.324	2.483	82.046	8.898	82.298
Hillsborough	87.147	14.768	4.901	166.391	4.711	13.793	291.711	155.071	280.391
Lake *	2.140	0.000	0.000	0.000	0.228	0.000	2.368	0.000	2.368
Levy *	10.411	0.009	0.000	1.030	2.983	0.324	14.757	1.010	14.737
Manatee	105.712	0.200	0.806	49.920	0.168	5.043	161.849	38.251	150.180
Marion *	5.328	0.132	0.000	8.219	7.547	2.689	23.915	9.310	25.006
Pasco	22.724	4.989	0.657	102.676	4.496	6.359	141.901	35.232	74.457
Pinellas	0.459	0.132	0.514	39.880	0.414	5.391	46.790	116.019	122.929
Polk *	149.367	42.635	38.926	73.017	10.995	11.185	326.125	75.314	328.422
Sarasota	7.545	0.318	0.327	28.408	0.428	8.960	45.986	31.684	49.262
Sumter	14.622	0.357	16.983	4.438	4.570	3.520	44.490	5.284	45.336
Total	707.855	70.944	86.514	536.515	52.725	72.739	1527.292	529.257	1520.034

The data is for that portion of the county located with the SWFWMD boundaries (Partial counties indicated by an "\*"). 3333 Notes:

- Total (Withdrawal)-The sum of the preceding six columns and represents total water withdrawal by county for all categories.
- Public Supply (Use)-Represents total consumptive use of public supply Water within a county. When compared to Public Supply (Withdrawal) column, a large difference would represent an import or an export of publicly supplied water from one county to another. Note: Public Supply (Use) versus (Withdrawal) differences in Citrus, Hardee, Hernando, Highlands, and Marion is the result of data being obtained from two different sources with slightly different numbers (not intercounty transfers)

  Total (Use)."Total (Withdrawal)" minus "Public Supply (Withdrawal)" plus "Public Supply (Use)" and represents consumptive use of publicly supplied water in the county.
  - 4

Source: 2000 Estimated Water Use Report, District, November 2002

Southwest Florida Water Management District Schedule Of Insurance In Force September 30, 2002

Source: Records of the Southwest Florida Water Management District Risk Manager

# Southwest Florida Water Management District Miscellaneous Statistical Data September 30, 2002

	% Of District	25.25% 22.84% 11.76% 8.66% 8.21%
Highest Total Population By County	Total Population	1,026,906 929,208 478,252 352,380 334,023
		Hillsborough County Pinellas County Polk County Pasco County Sarasota County
County (MGD)	% Of District	21.61% 18.45% 9.88% 8.16% 8.09%
Highest Total Water Use By Count	Total Usage	328.422 280.391 150.180 124.083 122.929
High		Polk County Hillsborough County Manatee County Desoto County Pinellas County

Total SWFWMD	3,855,146 4,185,313 4,448,290 4,996,977
Manasota Basin	574,200 630,100 674,100 766,700
Peace River Basin	695,566 764,082 817,620 929,982
Withlacoochee River Basin	269,798 308,319 339,505 401,974
Pinellas- Anclote River Basin	946,469 982,751 1,011,657 1,072,764
Coastal Rivers Basin	312,966 348,691 377,591 436,736
Northwest Hillsborough Basin	227,363 247,761 264,140 298,638
Hillsborough River Basin	637,614 695,055 741,189 838,368
Alafia River Basin	157,703 171,851 183,212 207,140
District Green Swamp	33,467 36,703 39,276 44,675
	1999 2005 2010 2020

Population Projections

# OTHER MISCELLANEOUS STATISTICS

July 1, 1961 Brooksville, Florida-Hernando County Tampa, Bartow, Sarasota, Lecanto	735 9 659 square miles	.50 PER \$1000 of assessed property value	.50 PER \$1000 of assessed property value	999	Seneral 14	sed General 134	0	2173	11207	50-55 Inches per year	0-300 feet above mean sea level
Date of Incorporation District Headquarters Satellite Offices	Employees Area	Maximum Tax Levy-District	Maximum Tax Levy-Basins	Water Use Permits Issued	Management of Surface Water Permits Issued/Noticed General	Management of Surface Water Permits Issued/Non-Noticed General	Wetland Resource Permits/Dredge & Fill Permits Issued	Environmental Resource Permits Issued	Well Construction Permits Issued	Average Rainfall	Elevation Range

## Single Audit



P.O. Box 1439 Tampa, FL 33601-1439

#### Independent Auditors' Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Members of the Governing Board of the Southwest Florida Water Management District:

We have audited the basic financial statements of the Southwest Florida Water Management District (the District), a component unit of the State of Florida, as of and for the year ended September 30, 2002, and have issued our report thereon dated January 10, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the District's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements and not to provide assurance on internal control over financial reporting. Our consideration of internal control over financial reporting would not necessarily disclose all matters in internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the Governing Board and management of the District, and federal and state awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

KPMG LLP

January 10, 2003



P.O. Box 1439 Tampa, FL 33601-1439

#### Independent Auditors' Report on Compliance and Internal Control Over Compliance Applicable to Each Major Federal Program and State Project

Members of the Governing Board of the Southwest Florida Water Management District:

#### Compliance

We have audited the compliance of the Southwest Florida Water Management District (the District), a component unit of the State of Florida, with the types of compliance requirements described in the *U.S. Office of Management and Budget* (OMB) *Circular A-133 Compliance Supplement* and the requirements described in the Executive Office of the Governor's State Projects Compliance Supplement, that are applicable to each of its major federal programs and state projects for the year ended September 30, 2002. The District's major federal programs and state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs and state projects is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and Chapter 10.550, Rules of the Auditor General. Those standards, OMB Circular A-133, and Chapter 10.550, Rules of the Auditor General require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we consider necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs and state projects for the year ended September 30, 2002.

#### Internal Control Over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs and state projects. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program or state project in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133 and Chapter 10.550, *Rules of the Auditor General*.

Our consideration of internal control over compliance would not necessarily disclose all matters in internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program or state project being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving internal control over compliance and its operation that we consider to be material weaknesses.

Schedule of Expenditures of Federal Awards and State Financial Assistance

We have audited the basic financial statements of the District as of and for the year ended September 30, 2002, and have issued our report thereon dated January 10, 2003. Our audit was performed for the purpose of forming an opinion on the basic financial statements taken as a whole. The accompanying schedule of expenditures of federal awards and state financial assistance is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* and Chapter 10.550, *Rules of the Auditor General*, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Governing Board and management of the District, and federal and state awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.



January 10, 2003

Schedule of Expenditures of Federal Awards and State Financial Assistance Year ended September 30, 2002

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	CSFA		
Federal/State Grantor/Pass through Grantor	number	Grant ID#	Expenditures
Environmental Protection Agency			
Passed through Florida Department of Environmental			
Protection:			
Broadway Outfall Stormwater Retrofit Project	66.460	WM793	67,085
Largo Regional Stormwater Treatment Facility	66.460	WM738	6,129
McKay Bay Melbourne Blvd Detention Pond Retrofit	66.460	WM819	295,000
Phase II Cockroach Bay Stormwater Project	66.460	WM789	21,107
Stormwater Management Alternatives Demo Project	66.460	WM716	54,323
Total Environmental Protection Agency			443,644
U.S. Fish and Wildlife Service			
Direct Program:			
Joe's Creek Habitat Restoration	15.630	1448-40181-02-J-028	11,080
Total U.S.Fish and Wildlife Service			11,080
Total Expenditures of Federal Awards			
		\$	454,724

(Continued)

Schedule of Expenditures of Federal Awards and State Financial Assistance Year ended September 30, 2002 (Continued)

OFD A

	CFDA,		
	CSFA		
Federal/State Grantor/Pass through Grantor	number	Grant ID#	Expenditures
Department of Agriculture and Consumer Services			
Mobile Irrigation Laboratory Services		006923	\$ 25,000
Total Department of Agriculture and Consumer Services			25,000
Department of Environmental Protection			
Water Management Districts - Land Acquisition:			
Florida Forever - Land Acquisition	37.022	None	2,932,818
Florida Preservation 2000 Trust Fund - Land Acquisition	37.022	None	26,595,220
Save Our Rivers - Ancillary	37.022	None	2,184,455
Save Our Rivers - Land Acquisition	37.022	None	\$150,000
Save Our Rivers - Land Management	37.022	None	3,312,047
Save Our Rivers - Preacquisition	37.022	None	848,108
Save Our Rivers - Payment in Lieu of Taxes	37.022	None	184,568
Total Program			36,207,216
Water Management District Permitting Assistance:			
Agreement for Implementation of Permitting Requirements	37.030	GW218	133,600
Statewide Surface Water Restoration and Wastewater Projects:			
S.W.I.M Water Management Lands Trust Fund	37.039	None	2,445,520
Lake Panasoffkee Restoration Project	37.039	SP537	265,577
Chassahowitzka Wildlife Area Weeki Wachee Shoreline			
Restoration	37.039	SWW21	48
Total Program			2,711,145
Florida Springs Initiative Grant Program:			
Lawn Care Education Brochures/Research	37.052	S005	16,500
Total Department of Environmental Protection			39,068,461
Department of Transportation			
DOT Mitigation		None	763,545
McKay Bay Detention Pond Retrofit		AI062	297,674
Total Department of Transportation			1,061,219
Other			
Kitchen Preserve (Davis Tract) Restoration - Gardinier			
Settlement Trust Fund		SP464	151,208
Total Other			151,208
Total State Financial Assistance			\$ 40,305,888

See accompanying notes to schedule of expenditures of federal awards and state financial assistance.

Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance Year ended September 30, 2002

#### (1) Basis of Presentation

The accompanying schedule of expenditures of federal awards and state financial assistance includes the federal and state grant activity of the Southwest Florida Water Management District, and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of State, Local Governments, and Non-Profit Organizations*, Section 215.97, *Florida Statutes*, and Chapter 10.550, *Rules of the Auditor General.* Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

#### Schedule of Findings and Questioned Costs Year ended September 30, 2002

(1	) Summary	of Auditors' F	Results

**(2)** 

(3)

**(4)** 

(a)	The type of report issued on the basic financial statements:	Unqualified
(b)	Reportable conditions in internal control were disclosed by the audit of the basic financial statements:	None reported
	Material weaknesses:	No
(c)	Noncompliance which is material to the basic financial statements:	No
(d)	Reportable conditions in internal control over major federal awards programs and state projects:	None reported.
	Material weaknesses:	No
(e)	The type of report issued on compliance for major federal programs and state projects:	Unqualified opinion
(f)	Any audit findings which are required to be reported under Section 510(a) of OMB Circular A-133 or Section 215.97 <i>Florida Statutes</i> :	No
(g)	The major programs/projects tested are as follows:	
	Federal Program: Nonpoint Source Implementation Grants	66.460
	State Project: Water Management District – Land Acquisition	37.022
(h)	Dollar threshold used to distinguish between Type A and Type B programs/projects:	\$300,000
(i)	Auditee qualified as a low-risk auditee under Section 530 of OMB Circular A-133:	Yes
	lings Relating to the Financial Statements Reported in ordance With <i>Government Auditing Standards:</i>	None
Find	lings and Questioned Costs Relating to Federal Programs:	None
Find	lings and Questioned Costs Relating to State Projects:	None

## Management Letter



P.O. Box 1439 Tampa, FL 33601-1439

#### **Management Letter**

Members of the Governing Board of the Southwest Florida Water Management District:

We have audited the basic financial statements of the Southwest Florida Water Management District (the District), a component unit of the State of Florida, as of and for the year ended September 30, 2002, and have issued our report thereon dated January 10, 2003.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. We have also issued our reports dated January 10, 2003, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants, and the related schedule of findings and questioned costs. Disclosures in those reports and schedule should be considered in conjunction with this management letter.

Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of governmental audits performed in the State of Florida and require that certain items be addressed in this letter. The *Rules of the Auditor General* Section 10.554(1)(g)(1) require that, unless otherwise required to be reported in the auditors' report on compliance and internal control or in the schedule of findings and questioned costs, a management letter shall include: (a) a statement as to whether or not inaccuracies, shortages, defalcations, fraud and violations of laws, rules, regulations, and contractual provisions reported in the preceding annual financial audit report have been corrected, and (b) a statement as to whether or not recommendations made in the preceding annual financial audit report have been followed. There were no inaccuracies, shortages, defalcations, fraud or violations of laws, rules, regulations, or contractual provisions reported in the preceding annual financial audit. Additionally, there were no recommendations made in the preceding annual financial audit.

The *Rules of the Auditor General*, Section 10.554(1)(g)(2) require that we determine whether or not the District complied with Section 218.415, *Florida Statutes*, regarding the investment of public funds. The District was in compliance with Section 218.415, *Florida Statutes* as it relates to the investment of public funds.

The *Rules of the Auditor General*, Section 10.554(1)(g)(3) require that we report any recommendations to improve the District's financial management, accounting procedures, and internal controls. There were no recommendations to improve the District's financial management, accounting procedures, and internal controls.

The Rules of the Auditor General, Section 10.554(1)(g)(4) state that, if not already reported in the auditors' report on compliance and internal control or in the schedule of findings and questioned costs, the management letter include:

- (a) Violations of laws, rules, regulations, and contractual provisions that have occurred, or are likely to have occurred, and were discovered within the scope of the audit.
- (b) Improper or illegal expenditures discovered within the scope of the audit that may or may not materially affect the financial statements.
- (c) Other matters requiring correction that may or may not materially affect the financial statements reported on, including, but not limited to:
  - 1) Improper or inadequate accounting procedures (i.e., the omission of required disclosures from the annual financial statements).
  - 2) Failures to properly record financial transactions.
  - 3) Other inaccuracies, shortages, defalcations, and instances of fraud discovered by, or that come to the attention, of the auditor.

The results of our audit disclosed no violations of laws, rules, regulations, or contractual provisions, no improper or illegal expenditures, or other matters requiring correction.

The Rules of the Auditor General Section 10.554(1)(g)(5) also require that we report on the District's name or official title and legal authority. In that regard, the District is a public corporation created by Chapter 61-691, Laws of Florida, and exists and operates under Chapter 373, Florida Statutes.

The *Rules of the Auditor General* Section 10.554(1)(g)(6)(a) state that a management letter shall include a statement as to whether or not the local governmental entity is in a state of financial emergency as a consequence of conditions described in Section 218.503(1), *Florida Statutes*. Section 218.503(1) states that a local governmental entity is in a state of financial emergency when any of the following conditions occur:

- (a) Failure, within the same fiscal year in which due, to pay short-term loans from banks or failure to make bond debt service payments when due;
- (b) Failure to transfer at the appropriate time, due to lack of funds: (1) taxes withheld on the income of employees; or (2) employer and employee contributions for a) federal social security, or b) any pension, retirement or benefit plan of an employee;
- (c) Failure for any one pay period to pay, due to lack of funds: (1) wages and salaries owed to employees; or (2) retirement benefits owed to former employees;
- (d) An unreserved or total fund balance or retained earnings deficit for which sufficient resources of the local government entity are not available to cover the deficit for two successive years; and

(e) Noncompliance of the local government retirement system with actuarial conditions provided by law

Management of the District has determined that the District is not in a state of financial emergency as defined in Section 218.503(1). In connection with our audit of the basic financial statements of the District, the results of our tests did not indicate that the District is in a state of financial emergency as a consequence of the conditions in Section 218.503(1).

Section 11.45, *Florida Statutes*, states that an auditor shall notify each member of the governing body of a local government entity for which deteriorating financial conditions exist which may cause a condition described in Section 218.503(1) to occur if actions are not taken to address such conditions. Management of the District has determined that deteriorating financial conditions do not exist which could cause a condition described in Section 218.503(1) to occur if actions are not taken to address such conditions.

As required by the *Rules of the Auditor General*, Section 10.554(1)(g)(6)(b), we determined that the financial report filed by the District with the Florida Department of Banking and Finance pursuant to Section 218.32(1)(a), *Florida Statutes* is in agreement with the annual financial audit for the current audit period.

The Rules of the Auditor General, Section 10.554(1)(g)(6)(c), require that we provide the following information regarding our application of financial condition assessment procedures pursuant to Rule 10.556(8):

- (1) We applied financial condition assessment procedures pursuant to Rule 10.556(8).
- (2) We did not identify deteriorating conditions.

\* \* \* \* \*

This report is intended solely for the information and use of the Governing Board and management of the District, and the Auditor General of the State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.



January 10, 2003