

**Critical Incident Rapid Response Team Advisory Committee  
First Quarter Report for Calendar Year 2021**



Shevaun L. Harris  
Secretary

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Governor

Mission: Work in Partnership with Local Communities to Protect the Vulnerable,  
Promote Strong and Economically Self-Sufficient Families, and Advance Personal and  
Family Recovery and Resiliency

**Florida Department of Children and Families  
Critical Incident Rapid Response Team  
Advisory Committee Report  
First Quarter 2021**

## **I. Background**

In 2014, the Florida Legislature passed section 39.2015, Florida Statutes, which established requirements for creating a Critical Incident Rapid Response Team (CIRRT), effective January 1, 2015 (see Appendix 1-2 for more details).

## **II. Purpose**

CIRRT reviews provide an immediate, multiagency investigation of child deaths that meet the statutory criteria for review or other serious incidents at the Secretary's discretion. Reviews are conducted in an effort to identify root causes, rapidly determine the need to change policies and practices related to child protection, and improving Florida's child welfare system. CIRRT reviews take into consideration the family's entire child welfare history, with specific attention to the most recent child welfare involvement and events surrounding the fatality, including the most recent verified incident of abuse or neglect.

### **Child Fatality Review Process**

Every case involving a child fatality receives a specified level of a quality assurance review. A child fatality review is completed by the region's child fatality prevention specialist on every case involving a child fatality, followed by a written Child Fatality Summary that outlines the circumstances surrounding the incident. For cases in which there is no prior child welfare history involving the family within the five years preceding the child's death, this is the only report that is written.

Prior to conducting CIRRT reviews, the department began actively recruiting staff from partner agencies to receive CIRRT training in preparation for participating in CIRRT reviews. Since that time, training has generally been offered every four months at various locations throughout the state. Additionally, quarterly statewide trainings were not scheduled during 2020 due to travel restrictions related to COVID-19. Training was provided to the department's six Regional Managing Directors in September 2020 in an effort to engage them in the process and utilize their leadership expertise on future reviews. To date, over 600 professionals with expertise in child protection, domestic violence, substance abuse, and mental health, law enforcement, Children's Legal Services, human trafficking, and the Child Protection Team have been trained on the CIRRT process. Training consists of one day of specialized training on the child welfare practice model for external partners, along with two additional days of specialized CIRRT training.

Advanced training was developed and is provided for individuals identified as team leads. In addition, specialized one-day training was created specifically for the Child

Protection Team medical directors to meet the statutory requirement that went into effect July 1, 2015, requiring medical directors to be a team member on all CIRRTs (section 39.2015(3), Florida Statutes).

### **Mini-CIRRT Reviews**

For cases in which there was a verified prior report involving the deceased child or a sibling within 12 months of the death, a review is conducted utilizing the CIRRT process. While only a small percentage of cases meet the criteria for this extensive review, an in-depth review that mirrors the CIRRT process is completed on all other cases involving families with child welfare history within the five years preceding the child's death, regardless of findings. These reviews are commonly referred to as *mini-CIRRTs* and, like the CIRRT reports, are used to supplement the information contained in the Child Fatality Summary.

### **Team Composition**

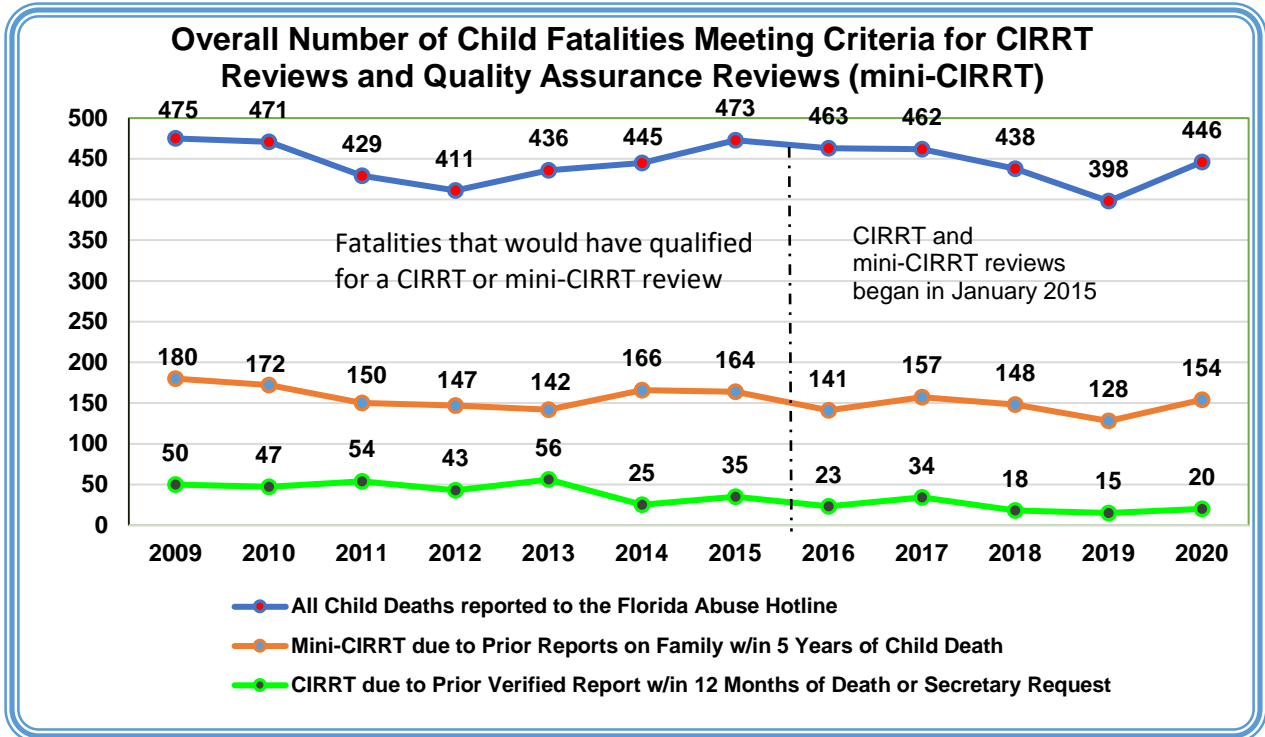
Each team deployed is comprised of individuals with expertise in the appropriate areas, as identified through a review of the family's prior history with the child welfare system. The team lead is responsible for guiding the process throughout the duration of the review.

## **III. Review of Child Fatality Data**

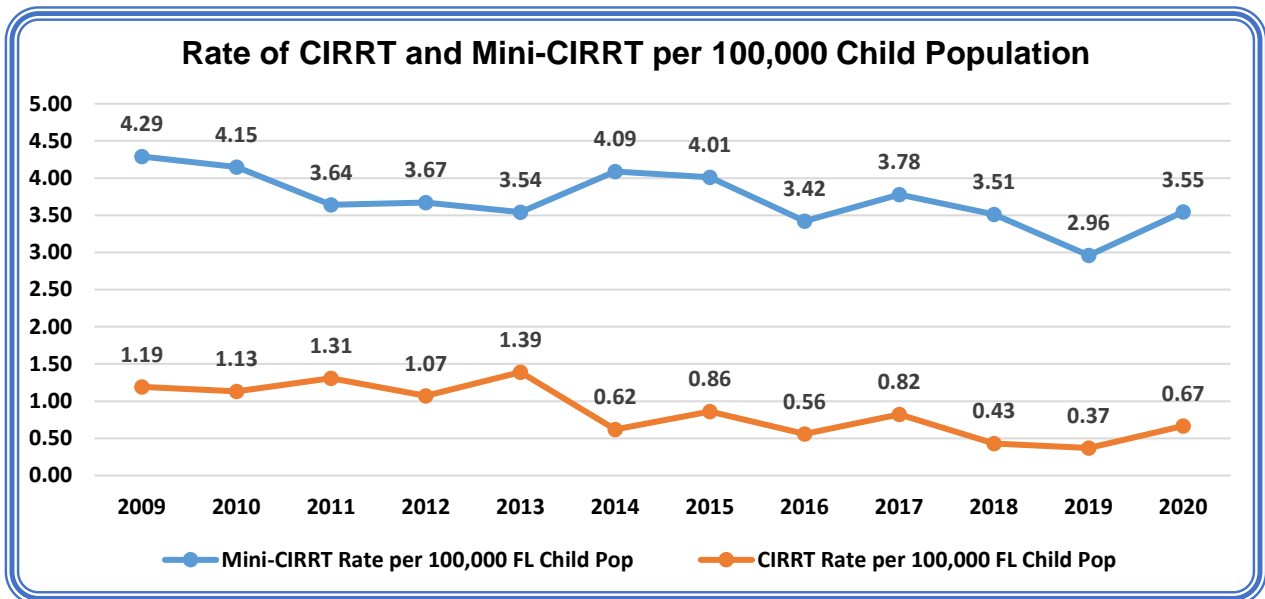
Between January 1 and March 31, 2021, there were 97 fatalities called in to the Hotline. Of those 97 cases, six met the criteria for a CIRRT deployment. In two of the CIRRT deployments that occurred during the first quarter, there was no prior history involving the deceased child (33 percent) of the cases.

From January 1, 2015, through March 31, 2021, a total of 149 CIRRT teams were deployed involving 151 child deaths. Of those deployments, 137 met the CIRRT requirement of having a verified report within the previous 12 months, while the other six reviews were completed at the direction of the Secretary. Of the six discretionary deployments, three involved a recent history of physical abuse, two involved a recent history of substance misuse, and one team was deployed as there was an active investigation when the fatality occurred.

Since January 1, 2015, the fatalities resulting in a CIRRT deployment represent approximately five percent of the overall fatalities reported to the Department of Children and Families' (department) Florida Abuse Hotline (Hotline). An additional 33 percent of the fatalities reported to the Hotline met the criteria for a mini-CIRRT or special review. It should be noted that the chart below reflects the number of actual child fatalities. Some cases involve multiple victims; however, only one respective review was conducted.

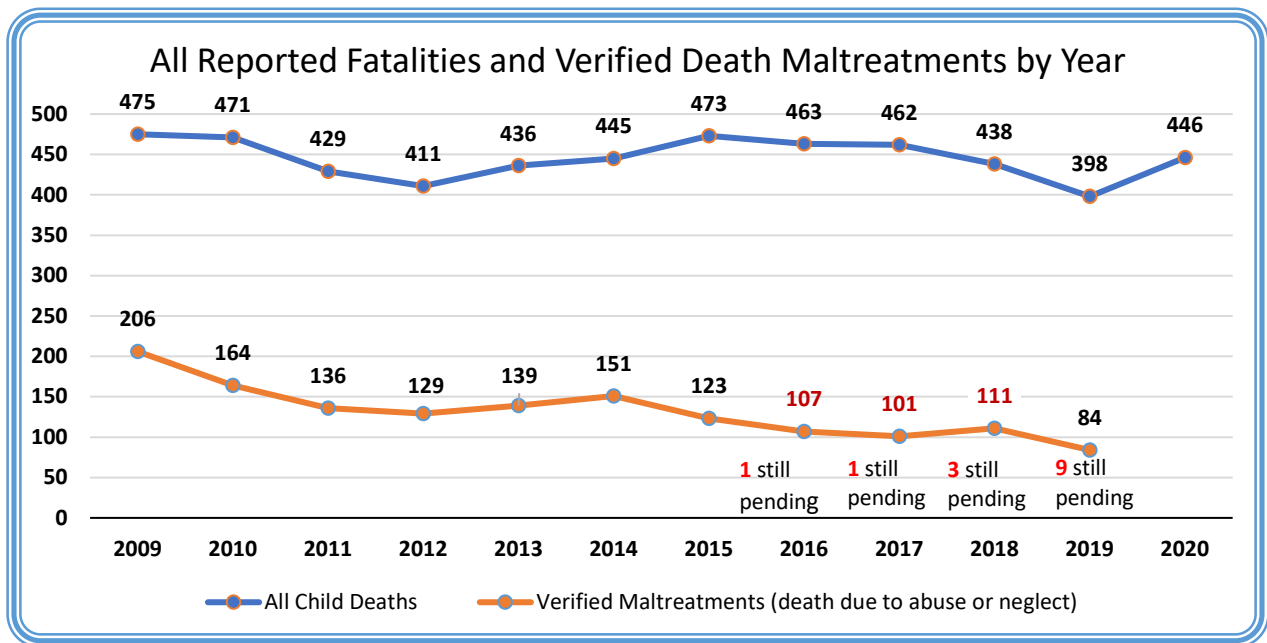


The rate of occurrence for fatalities meeting the requirements for CIRRT deployments and mini-CIRRT reviews as compared to the overall number of fatalities reported to the Hotline has remained relatively the same over the years. While there are slight decreases and increases, they are not statistically significant to support any noted trends.

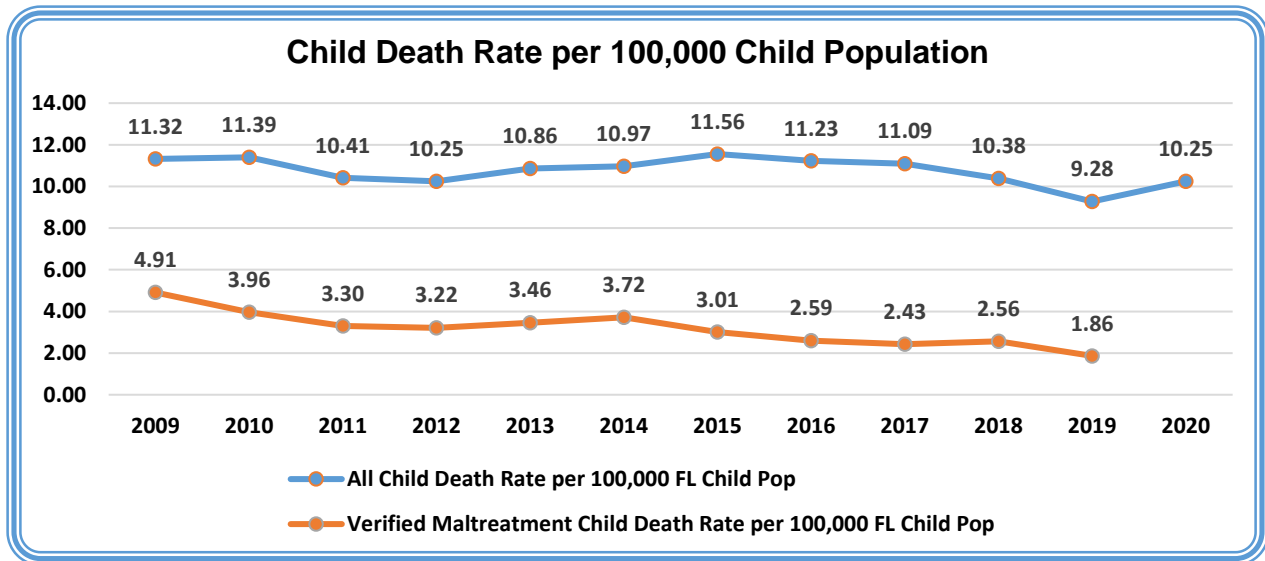


Reports on reviews conducted as a result of a child fatality (regardless of the type of review completed) are redacted according to Florida Statutes and posted for public review on the Department’s Child Fatality Prevention website (<http://www.dcf.state.fl.us/childfatality/>) after the death investigation has been completed. According to Florida Statutes, the information redacted is based on whether the death maltreatment has been verified by the Department as a result of caregiver abuse or neglect. Reports listed on the website as “pending” are awaiting closure of the death investigation and, at times, the medical examiner’s findings.

Child deaths reported to the Hotline in Florida typically involve a child age 3 or younger and may involve a variety of causal factors including, but not limited to: sleep-related deaths, drownings, natural causes, inflicted trauma, Sudden Infant Death Syndrome (SIDS)/Sudden Unexplained Infant Death (SUID), and accidental trauma.



While the child death rate per 100,000 child population slightly increased between 2019 and 2020, the rate of verified child death maltreatments per 100,000 child population reflects a downward trend.



Note: Verified Maltreatments for 2020 are not included in this chart due to the 121 cases that remain open.

### III. Review of CIRRT Data

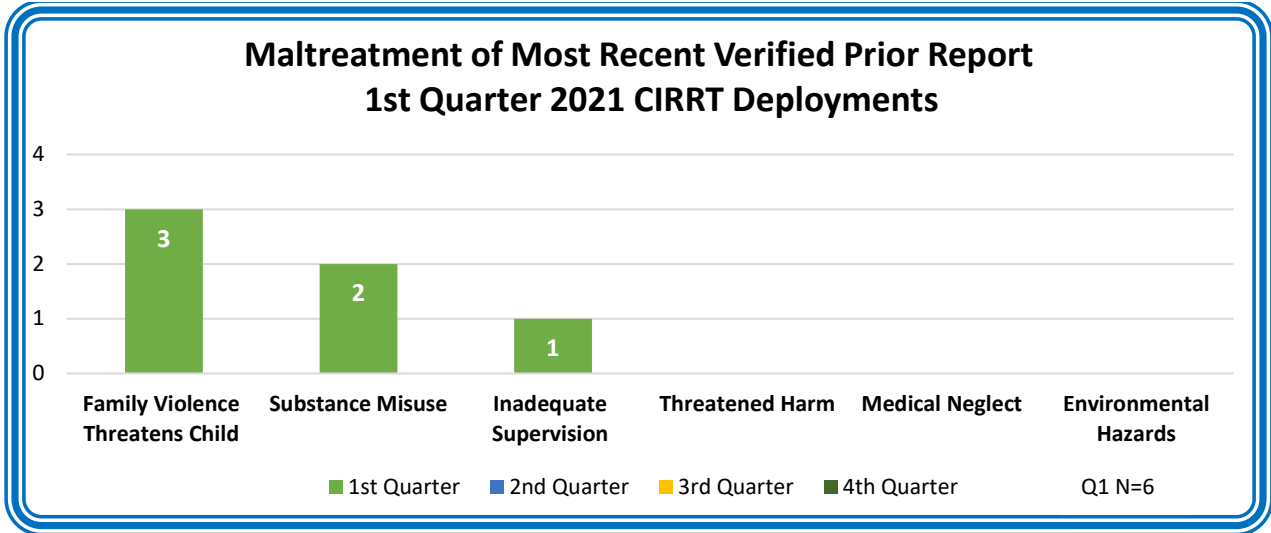
#### a. Summary of First Quarter CIRRT Reports

The deployment to Brevard County involved a 7-month old infant who was discovered unresponsive while bed-sharing with his mother. The Polk County deployment involved the death of a 2-month old that was found unresponsive after his mother inadvertently fell asleep while breastfeeding. The two deployments to Hillsborough County involved the death of an 8 month old and a 10 month old who were discovered unresponsive in their pack-n-plays. The Clay County deployment involved a 4 monthold after he was discovered unresponsive in his pack-n-play by his court-approved relative caregiver with whom he was placed. The deployment to Santa Rosa County involved the drowning death of a 1½ year old while in the care of his father.

In two of the six deployments (Clay and Polk Counties), child welfare services were involved at the time of the respective fatality; in four of the six deployments (Clay, Brevard, Hillsborough [1], Polk, and Santa Rosa Counties) the decedents were the subjects of a prior verified report.

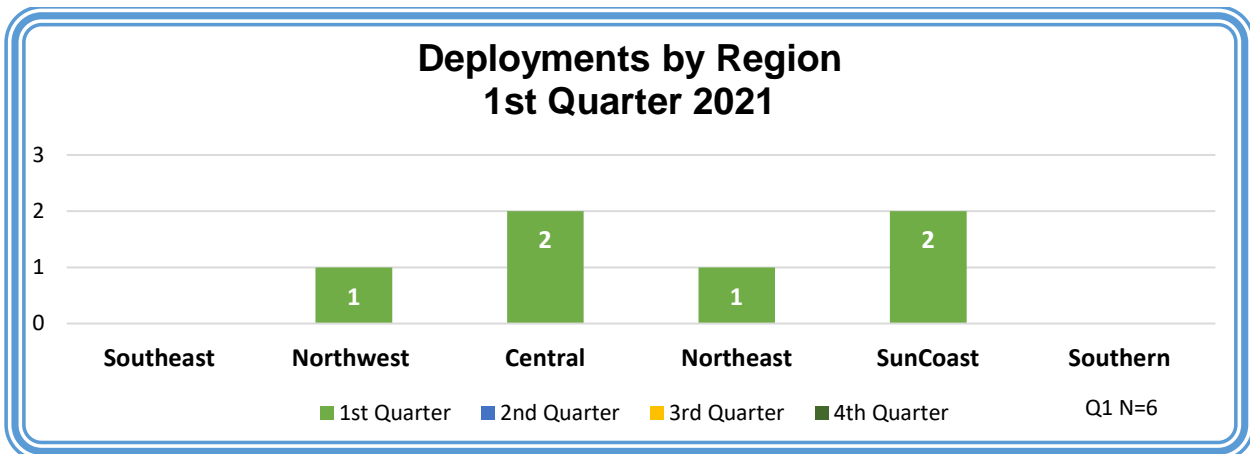
#### b. Past Maltreatment

During the first quarter of 2021, the six CIRRT deployments involved six victims with four victims being the subject of a verified prior report; in the two remaining instances, the verified prior reports were verified as to a sibling or child in the home other than the decedent. Three deployments each had a prior verified maltreatment of household violence, two deployments involved substance use maltreatments, and one deployment involved a verified maltreatment of sexual battery.



### CIRRT Data by Region

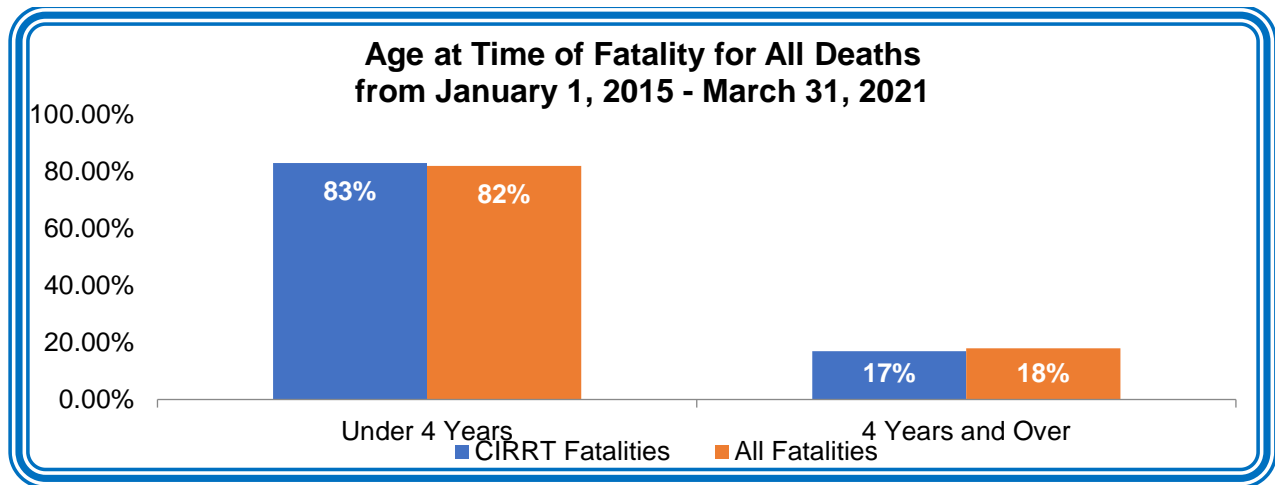
From January 1 through March 31, 2021, there were six CIRRT deployments, involving six victims, occurring in four of the six regions. There were two deployments each to the Central and Suncoast Regions, and one each to the Northeast and Northwest Regions. The deployments to the Suncoast Region (Hillsborough County) are in an area where the sheriff's office conducts child protective investigations. The Department is responsible for the completion of child protective investigations in the remaining four counties.



### c. Age of Victim

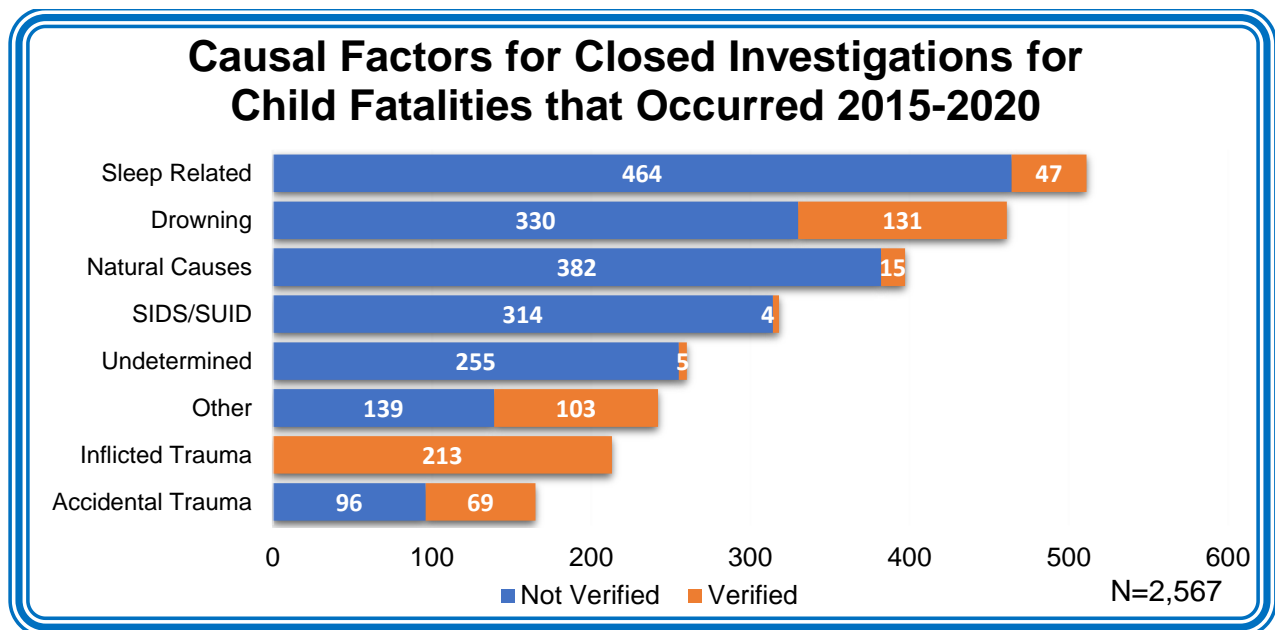
During the first quarter in 2021, there were a total of six CIRRT deployments involving six victims. All six victims were under 3 years of age, with five of the victims being age 10 months or younger, and one victim under the age of 2 years.

The age percentages between all child fatalities reported to the Hotline and those meeting the requirements for a CIRRT review remain extremely close, if not the same, of which children under the age of 4 years are the majority.



#### d. Causal Factors All Fatalities

Of the 2,567 closed child fatalities that occurred from January 1, 2015, to March 31, 2021, the four primary causal factors were sleep-related, drowning, natural causes, and SIDS/SUID. There are still 210 child fatality investigations received, the majority of which were received in 2020, that remain open.



Causal factors of child fatalities include the factors or situations leading to the death of the child. Sleep-related deaths include children found unresponsive, co-sleeping, or roll-overs. Causal factors for child fatalities due to natural causes include previously



known medical issues or medically complex children, as well as deaths due to previously undiagnosed medical issues.

Reports are accepted by the Hotline for investigation when a child under the age of 5 is found deceased outside of a medical facility, and there is no indication of a known medical condition or a clear reason for trauma, such as a car accident. When a child dies in a hospital and abuse or neglect is suspected or, if the circumstances surrounding the death are unclear, a report of the death maltreatment will be accepted by the Hotline for investigation. The most common contributing factors of child fatalities coded as “other” are suicide, drug toxicity, accidental strangulation/choking, and house fires.

Although maltreatment findings were noted to be appropriate for the majority of the investigations, the investigations with a causal factor of SIDS/SUID and several of the investigations with a causal factor of *Undetermined* were inappropriately closed with a verified finding of the death maltreatment. In those cases, the findings were based solely on the surrounding circumstances (e.g., possible unsafe sleep environment, bedding, position, etc.) as opposed to a medical examiner’s finding of fact. However, in one of the cases with a SIDS/SUID maltreatment, the causal factor was verified due to the incident occurring while the parents were bed-sharing, and both were under the influence of substances.

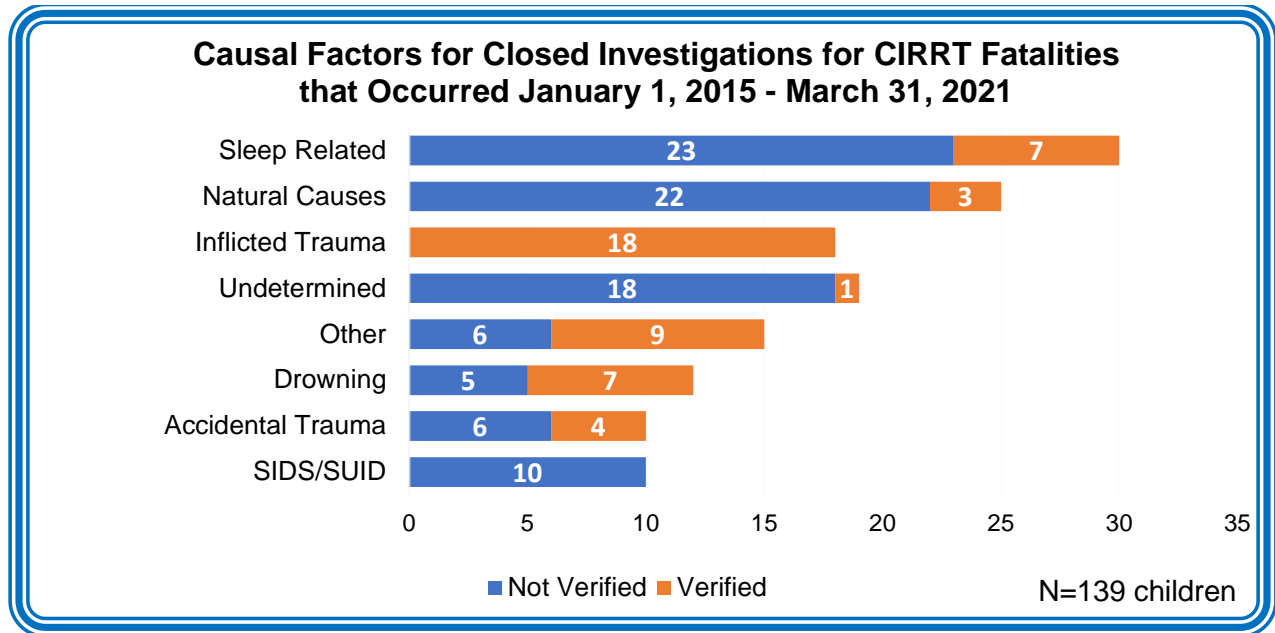
The death maltreatment cannot be used as a stand-alone maltreatment; therefore, the underlying maltreatment that may have caused or contributed to the child’s death is noted. For an investigation to be closed with verified findings for the death maltreatment, there must be a preponderance of credible evidence that the child died as a result of a direct, willful act of the caregiver(s), or the caregiver(s) failed to provide or make reasonable efforts to provide essential care or supervision for the child. Credible evidence used to determine verified findings for the death maltreatment includes the medical examiner report, law enforcement reports, and medical records when necessary. For example, there were two deaths attributed to natural causes that were subsequently closed with verified findings of maltreatment. One case involved an infant who died due to complications of prematurity in which the baby’s pre-term birth could be directly linked to the mother’s cocaine use. The other case involved an infant who died of malnutrition as a result of the caregiver’s actions/inactions.

In cases where there may be insufficient evidence to support a verified finding of the death maltreatment, the investigation may still be closed with verified findings of other maltreatments.

#### **e. Causal Factors CIRRT Fatalities**

Between January 1, 2015, and March 31, 2021, there were a total of 149 CIRRT deployments involving 151 child fatalities. Of the 138 investigations (involving 139 children) that were closed, the four primary causal factors were sleep-related, natural causes, undetermined, and inflicted trauma. In addition, 49 investigations (36 percent)

involving 51 victims had verified findings for the death maltreatment. Eleven of the investigations (involving 12 children) remain open.



An additional 28 investigations (21 percent) were closed with verified findings for maltreatment other than the death maltreatment, with inadequate supervision being verified in 15 of the cases, and 12 of the cases verified as to substance use related maltreatments. Multiple maltreatments can be verified in each investigation.

#### IV. CIRRT Advisory Committee

The CIRRT Advisory Committee (Committee) is statutorily required to meet on a quarterly basis. The Committee met most recently on March 15, 2021.

The meeting notices are published, and the meetings are open to the public. The primary focus of the Committee is to identify statewide systemic issues and provide recommendations to the Department and legislature that will improve policies and laws related to child protection and child welfare services.

At the March 15, 2021 meeting, the CIRRT deployments from the 2020 fourth quarter were reviewed and discussed with a focus on the lack of additional assessments as to substance use and mental health. Secretary Harris was introduced to the advisory committee. Discussion was held around additional training for field staff to heighten awareness to cases that need a more thorough, in-depth investigation. Additionally, the process for the action plan for regions based on review findings was discussed and presented to Secretary Harris.

## V. Recommendations

The CIRRT Advisory Committee continues to recommend that the statutory requirement for the CIRRT Advisory Committee Report be changed from quarterly to annual.

The CIRRT Advisory Committee continues to recommend the following addition/change to the statutory language:

*The Secretary will have the discretion whether to deploy a CIRRT team in circumstances that meet the criteria below:*

- a) Cases in which there is no relationship between the fatality and the prior verified report (e.g., involves a separate household and perpetrator; and/or the decedent has had no contact with the caregiver/parent in the verified prior report);*
- b) Cases in which the death occurred in a daycare or other facility, including a hospital (e.g., an infant born extremely premature and never leaves the hospital);*
- c) Cases in which the death occurred in a foster home when it involves a separate incident and different perpetrator from the prior verified report; and*
- d) Cases in which a child is expected to die due to a prior diagnosed medical condition.*

It is important to note that cases meeting any of the above criteria will not be automatically exempt from a CIRRT deployment. The determination whether to deploy will be based on a collaborative analysis between the CIRRT Unit and Department leadership.

## APPENDIX 1 – Section 39.2015, Florida Statutes

Section 39.2015, Florida Statutes, effective January 1, 2015, requires:

- An immediate onsite investigation by a CIRRT for all child deaths reported to the department if the child or another child in his or her family was the subject of a verified report of abuse or neglect during the previous 12 months.
- The investigation shall be initiated as soon as possible, but no later than two business days after the case is reported to the department.
- Each investigation shall be conducted by a multiagency team of at least five professionals with expertise in child protection, child welfare, and organizational management. The majority of the team must reside in judicial circuits outside the location of the incident. The Secretary is required to assign a team leader for each group assigned to an investigation.
- A preliminary report on each case shall be provided to the Secretary no later than 30 days after the CIRRT investigation begins.
- The Secretary may direct an immediate investigation for other cases involving serious injury to a child and those involving a child fatality that occurred during an active investigation.
- The Secretary, in conjunction with the Florida Institute for Child Welfare, is required to develop guidelines for investigations and provide training to team members.
- The Secretary shall appoint an advisory committee made up of experts in child protection and child welfare.
- Legislative changes, effective July 1, 2015, require the Committee to meet and submit reports quarterly to the Secretary. The Secretary will submit the quarterly reports to the Governor, the Speaker of the House, and the President of the Senate.
- Beginning in the 1998-1999 fiscal years, and under section 39.3065, Florida Statutes, the department transferred all responsibility for child protective investigations to the sheriffs' offices in Broward, Hillsborough, Manatee, Pasco, Pinellas, Seminole, and Walton Counties\*. The department is responsible for child protective investigations in the remaining 60 counties.
- As intended in section 409.986, Florida Statutes, the department provides child welfare services to children through contracts with community-based care lead agencies in each of the 20 judicial circuits in the state.

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\* The sheriff's office in Walton County assumed responsibility for child protective investigations effective July 1, 2018.

APPENDIX 2 – Community Based Care Lead Agencies by Circuit and County



# Community-Based Care Lead Agency Map

